



# CANADIAN COUNTY

### **Financial Report**

For the fiscal year ended June 30, 2022



State Auditor & Inspector

#### CANADIAN COUNTY, OKLAHOMA FINANCIAL STATEMENT AND INDEPENDENT AUDITOR'S REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2022

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#### Cindy Byrd, CPA | State Auditor & Inspector

2300 N. Lincoln Blvd., Room 123, Oklahoma City, OK 73105 | 405.521.3495 | www.sai.ok.gov

November 8, 2023

#### TO THE CITIZENS OF CANADIAN COUNTY, OKLAHOMA

Transmitted herewith is the audit of Canadian County, Oklahoma for the fiscal year ended June 30, 2022. The audit was conducted in accordance with 19 O.S. § 171.

A report of this type can be critical in nature. Failure to report commendable features in the accounting and operating procedures of the entity should not be interpreted to mean that they do not exist.

The goal of the State Auditor and Inspector is to promote accountability and fiscal integrity in state and local government. Maintaining our independence as we provide this service to the taxpayers of Oklahoma is of utmost importance.

We wish to take this opportunity to express our appreciation for the assistance and cooperation extended to our office during our engagement.

This report is a public document pursuant to the Oklahoma Open Records Act (51 O.S. § 24A.1 et seq.) and shall be open to any person for inspection and copying.

Sincerely,

Bynd

CINDY BYRD, CPA OKLAHOMA STATE AUDITOR & INSPECTOR

#### **Board of County Commissioners**

District 1 – Marc Hader District 2 – David Anderson District 3 – Jack Stewart

#### **County Assessor**

Matt Wehmuller

#### **County Clerk**

Sherry Murray

#### **County Sheriff**

Chris West

#### **County Treasurer**

Carolyn Leck

#### **Court Clerk**

Marie Ramsey-Hirst

#### **District Attorney**

Mike Fields

#### CANADIAN COUNTY, OKLAHOMA FOR THE FISCAL YEAR ENDED JUNE 30, 2022

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FINANCIAL SECTION



#### Cindy Byrd, CPA | State Auditor & Inspector

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#### **Independent Auditor's Report**

TO THE OFFICERS OF CANADIAN COUNTY, OKLAHOMA

#### Report on the Audit of the Financial Statement

#### **Opinion**

We have audited the total—all county funds on the accompanying regulatory basis Statement of Receipts, Disbursements, and Changes in Cash Balances of Canadian County, Oklahoma, as of and for the year ended June 30, 2022, and the related notes to the financial statement.

#### Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the regulatory basis total receipts, disbursements, and changes in cash balances for all county funds of Canadian County, as of and for the year ended June 30, 2022, in accordance with the financial reporting provisions of Title 19 O.S. § 171 of Oklahoma Statutes described in Note 1.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles (U.S. GAAP) section of our report, the financial statement referred to above does not present fairly, in accordance with U.S. GAAP, the financial position of Canadian County as of June 30, 2022, or changes in financial position for the year then ended.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (*Government Auditing Standards*), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of Canadian County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis of our audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1, the financial statement is prepared by Canadian County using accounting practices prescribed or permitted by Oklahoma state law, which is a basis of accounting other than U.S. GAAP to meet the requirements of the State of Oklahoma. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and U.S. GAAP, although not reasonably determinable, are presumed to be material and pervasive.

#### **Responsibilities of Management for the Financial Statement**

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the regulatory basis of accounting prescribed or permitted by Oklahoma state law, and for determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statement, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Canadian County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Canadian County's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Canadian County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the total of all county funds on the financial statement. The accompanying schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and the remaining supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statement.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statement. The information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with GAAS. In our opinion, the schedule of expenditures of federal awards and the remaining supplementary information is fairly stated, in all material respects, in relation to the financial statement.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 9, 2023, on our consideration of Canadian County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Canadian County's internal control over financial reporting and compliance.

CINDY BYRD, CPA OKLAHOMA STATE AUDITOR & INSPECTOR

October 9, 2023

**REGULATORY BASIS FINANCIAL STATEMENT** 

#### CANADIAN COUNTY, OKLAHOMA STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES—REGULATORY BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Beginning Cash Balances July 1, 2021	Receipts Apportioned	Transfers In	Transfers Out	Disbursements	Ending Cash Balances June 30, 2022
County Funds:						
General	\$ 16,277,431	\$ 21,727,555	s -	\$-	\$ 22,427,876	\$ 15,577,110
Highway Unrestricted	8,988,294	18,737,461	-	-	12,219,673	15,506,082
County Bridge and Road Improvement	1,927,391		-	-	-	2,497,452
Emergency Management	37,466	130,407	-	-	31,768	136,105
Health	6,291,741	3,041,772	-	-	2,527,435	6,806,078
Federal Grant	5,922	-	-	-	-	5,922
Assessor Revolving Fee	86,233	11,985	-	37	-	98,181
Trash Cop	1,651	-	-	-	-	1,651
Flood Plain	36,800	6,500	-	-	5,273	38,027
Resale Property	1,028,822	1,092,262	25,199	-	853,885	1,292,398
Juvenile Detention Contracts	295,484	870,482	-	-	673,256	492,710
Sheriff Service Fee	1,190,354	2,032,519	-	-	1,925,646	1,297,227
Sheriff Commissary	237,966	372,667	-	-	363,315	247,318
Donations	52,195	3,850	-	-	38,414	17,631
Sheriff Training	4,503	1,355	-	-	700	5,158
Sheriff Federal Equitable Share Grant	31,068	11,327	-	-	20,381	22,014
Sheriff Federal Treasurer Grant	35,858	2,453	-	-	19,407	18,904
Treasurer Mortgage Certification	159,778	60,845	-	-	35,976	184,647
County Clerk Lien Fee	596,656	245,147	-	-	86,080	755,723
County Clerk Records Management	1,253,342	500,510	-	-	107,899	1,645,953
Assessor's Revolving	64,000		-	-	-	64,000
Assessor's Visual	84,986	149	37	-	-	85,172
Court Clerk Payroll	43,407		-	-	12,291	31,116
Juvenile Detention - ST	8,336,709	8,825,300	-	-	6,876,623	10,285,386
Use Tax Free Fair Improvements	149,057	2,040,976	-	-	2,008,981	181,052
American Rescue Plan Act of 2021	-	14,412,374	-	-	6,091,988	8,320,386
Violence Against Women Act		57,723			50,459	7,264
Total - All County Funds	\$ 47,217,114	\$ 74,755,680	\$ 25,236	\$ 37	\$ 56,377,326	\$ 65,620,667

The notes to the financial statement are an integral part of this statement.

#### 1. Summary of Significant Accounting Policies

#### A. <u>Reporting Entity</u>

Canadian County is a subdivision of the State of Oklahoma created by the Oklahoma Constitution and regulated by Oklahoma Statutes.

The accompanying financial statement presents the receipts, disbursements, and changes in cash balances of the total of all funds under the control of the primary government. The general fund is the county's general operating fund, accounting for all financial resources except those required to be accounted for in another fund, where its use is restricted for a specified purpose. Other funds established by statute and under the control of the primary government are also presented.

The County Treasurer collects and remits material amounts of intergovernmental revenues and ad valorem tax revenue for other budgetary entities, including emergency medical service districts, school districts, and cities and towns. The cash receipts and disbursements attributable to those other entities do not appear in funds on the County's financial statement; those funds play no part in the County's operations. Any trust or agency funds maintained by the County are not included in this presentation.

#### B. Fund Accounting

The County uses funds to report on receipts, disbursements, and changes in cash balances. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Following are descriptions of the county funds included within the financial statement:

<u>General</u> – accounts for the general operations of the government.

<u>Highway Unrestricted</u> – accounts for state, local, and miscellaneous receipts and disbursements for the purpose of constructing and maintaining county roads and bridges.

<u>County Bridge and Road Improvement</u> – accounts for the County Bridge and Road Improvement (CBRI) funding from the state to be used for improving county roads and bridges.

<u>Emergency Management</u> – accounts for the collection of grant monies to be disbursed for the purpose of a Homeland Security Grant by Canadian County.

 $\underline{\text{Health}}$  – accounts for monies collected on behalf of the county health department from ad valorem taxes and state and local revenues. Disbursements are for the operation of the county health department.

<u>Federal Grant</u> – accounts for monies received from state and federal grants to be expended as outlined by grant agreements.

<u>Assessor Revolving Fee</u> – accounts for the collection and disbursement of fees as restricted by state statute.

<u>Trash Cop</u> – accounts for fines collected by the Court Clerk and disbursed for the purpose of trash patrol.

<u>Flood Plain</u> – accounts for the collection of monies from flood plain permits. Disbursements are for computer software in relation to flood mapping.

<u>Resale Property</u> – accounts for the collection of interest and penalties on delinquent taxes and the disposition of same as restricted by state statute.

<u>Juvenile Detention Contracts</u> – accounts for the collection and disbursement of contract and other miscellaneous revenue in the operations of the Canadian County juvenile Justice Detention Facility.

<u>Sheriff Service Fee</u> – accounts for the collection of fees and reimbursements for revenues such as: process fees, courthouse security, contracts for housing and feeding prisoners, and telephone cards and disbursements as restricted by state statute.

<u>Sheriff Commissary</u> – accounts for the collection from the sale of commissary items to inmates and disbursements to improve or provide jail services and any surplus may be expended for administration expenses for training, equipment, travel, or for capital expenditures.

<u>Donations</u> – accounts for donations received for special projects and not funded by the County and disbursed as restricted by Board of County Commissioner resolution.

<u>Sheriff Training</u> – accounts for the collection of forfeitures of seized property and disbursements are for the purchase of equipment, materials, or supplies that may be used in crime prevention, education, training, or programming,

<u>Sheriff Federal Equitable Share Grant</u> – accounts for monies received from federal grants and disbursed for law enforcement purposes.

<u>Sheriff Federal Treasurer Grant</u> – accounts for federal money received from the Department of Treasury for a federal seizure grant and disbursed according to grant terms.

<u>Treasurer Mortgage Certification</u> – accounts for the collection of fees by the Treasurer for mortgage tax certificates and the disbursement of the funds as restricted by statute.

<u>County Clerk Lien Fee</u> – accounts for lien collections and disbursements as restricted by statute.

<u>County Clerk Records Management</u> – accounts for fees collected for instruments filed in the County Clerk's office and disbursements as restricted by state statute for preservation of records.

<u>Assessor's Revolving</u> – accounts for the collection and disbursement of fees as restricted by state statute.

<u>Assessor's Visual</u> – accounts for the collection and expenditure of monies by the Assessor as restricted by state statute for the visual inspection program.

<u>Court Clerk Payroll</u> – accounts for funds deposited by the Court Clerk to be disbursed for payroll of the Court Clerk's office.

<u>Juvenile Detention – ST</u> – accounts for the collection and disbursement of sales tax funds for the purpose of operations of the Canadian County Juvenile Justice Detention Facility.

<u>Use Tax Free Fair Improvements</u> – accounts for use tax collected and disbursed for the purpose of supporting the Canadian County Fairgrounds.

<u>American Rescue Plan Act of 2021</u> – accounts for monies received from the United States Department of Treasury and disbursed for responding to the COVID-19 public health emergency and its negative economic impact, premium pay to eligible workers, the provision of government services to the extent of the reduction in revenue due to the COVID-19 public health emergency, and investments in water, sewer, and broadband infrastructure as restricted by federal requirements.

<u>Violence Against Women Act</u> – accounts for grant monies received and disbursed as restricted by grant agreement.

#### C. Basis of Accounting

The financial statement is prepared on a basis of accounting wherein amounts are recognized when received or disbursed. This basis of accounting differs from accounting principles generally accepted in the United States of America (U.S. GAAP), which require revenues to be recognized when they become available and measurable or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred. This regulatory basis financial presentation is not a comprehensive measure of economic condition or changes therein.

Title 19 O.S. § 171 allows Oklahoma counties to present their financial statement in accordance with U.S. GAAP or on a regulatory basis. The County has elected to present their financial statement on a regulatory basis in conformity with Title 19 O.S. § 171, which specifies the format

and presentation of such regulatory basis financial statements: county governments (primary only) are required to present their financial statements on a fund basis format with, at a minimum, the general fund and all other county funds, which represent ten percent or greater of total county revenue with all other funds included in the audit presented in the aggregate in a combining statement. However, the County has elected to present all funds included in the audit in the Statement of Receipts, Disbursements, and Changes in Cash Balances—Regulatory Basis.

#### D. <u>Budget</u>

Under current Oklahoma Statutes, a general fund and a county health department fund are the only funds required to adopt a formal budget. On or before the first Monday in July of each year, each officer or department head submits an estimate of needs to the governing body. The budget is approved for the respective fund by office, or department and object. The County Board of Commissioners may approve changes of appropriations within the fund by office or department and object. To increase or decrease the budget by fund requires approval by the County Excise Board.

#### E. Cash and Investments

For the purposes of financial reporting, "Ending Cash Balances, June 30" includes cash and cash equivalents and investments as allowed by statutes. The County pools the cash of its various funds in maintaining its bank accounts. However, cash applicable to a particular fund is readily identifiable on the County's books. The balance in the pooled cash accounts is available to meet current operating requirements.

State statutes require financial institutions with which the County maintains funds to deposit collateral securities to secure the County's deposits. The amount of collateral securities to be pledged is established by the County Treasurer; this amount must be at least the amount of the deposit to be secured, less the amount insured (by, for example, the FDIC).

The County Treasurer has been authorized by the County's governing board to make investments. Allowable investments are outlined in statutes 62 O.S. § 348.1 and § 348.3.

All investments must be backed by the full faith and credit of the United States Government, the Oklahoma State Government, fully collateralized, or fully insured. All investments as classified by state statute are nonnegotiable certificates of deposit. Nonnegotiable certificates of deposit are not subject to interest rate risk or credit risk.

#### 2. Ad Valorem Tax

The County's property tax is levied each October 1 on the assessed value listed as of January 1 of the same year for all real and personal property located in the County, except certain exempt property. Assessed values are established by the County Assessor within the prescribed guidelines

established by the Oklahoma Tax Commission and the State Equalization Board. Title 68 O.S. § 2820.A. states, ". . . Each assessor shall thereafter maintain an active and systematic program of visual inspection on a continuous basis and shall establish an inspection schedule which will result in the individual visual inspection of all taxable property within the county at least once each four (4) years."

Taxes are due on November 1 following the levy date, although they may be paid in two equal installments. If the first half is paid prior to January 1, the second half is not delinquent until April 1. The County Treasurer, according to the law, shall give notice of delinquent taxes and special assessments by publication once a week for two consecutive weeks at any time after April 1, but prior to the end of September following the year the taxes were first due and payable. Unpaid real property taxes become a lien upon said property after the treasurer has perfected the lien by public notice.

Unpaid delinquent personal property taxes are usually published in May. If the taxes are not paid within 30 days from publication, they shall be placed on the personal tax lien docket.

#### **3.** Other Information

#### A. <u>Pension Plan</u>

<u>Plan Description</u>. The County contributes to the Oklahoma Public Employees Retirement Plan (the Plan), a cost-sharing, multiple-employer defined benefit pension plan administered by the Oklahoma Public Employees Retirement System (OPERS). Benefit provisions are established and amended by the Oklahoma Legislature. The Plan provides retirement, disability, and death benefits to Plan members and beneficiaries. Title 74, Sections 901 through 943, as amended, establishes the provisions of the Plan. OPERS issues a publicly available financial report that includes financial statements and supplementary information. That report may be obtained by writing OPERS, P.O. Box 53007, Oklahoma City, Oklahoma 73105 or by calling 1-800-733-9008.

<u>Funding Policy</u>. The contribution rates for each member category are established by the Oklahoma Legislature and are based on an actuarial calculation which is performed to determine the adequacy of contribution rates.

#### B. Other Post Employment Benefits (OPEB)

In addition to the pension benefits described in the Pension Plan note, OPERS provides postretirement health care benefits of up to \$105 each for retirees who are members of an eligible group plan. These benefits are funded on a pay-as-you-go basis as part of the overall retirement benefit. OPEB expenditure and participant information is available for the state as a whole; however, information specific to the County is not available nor can it be reasonably estimated.

#### C. <u>Contingent Liabilities</u>

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, primarily the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time; however, the County expects such amounts, if any, to be immaterial.

As of the end of the fiscal year, there were no claims or judgments that would have a material adverse effect on the financial condition of the County; however, the outcome of any lawsuit would not be determinable.

#### D. Sales Tax

On August 27, 1996, a 0.35% sales tax was passed by the voters for an unlimited period. The proceeds are to be used for financing, constructing, equipping, and operating a Juvenile Delinquent Detention Facility and Juvenile Justice Facility in Canadian County. These funds are accounted for within the Juvenile Detention – ST fund. For the fiscal year ended June 30, 2022, the County apportioned \$8,610,458. The sales tax in the amount of \$6,977,580 was appropriated to the Juvenile Detention – ST account and \$1,632,878 was appropriated to the JD Reserves (Sales Tax) account. Both of these sales tax accounts have been combined for reporting purposes.

#### E. Tax Abatements

The County is subject to ad valorem tax abatements granted by the State of Oklahoma in accordance with the Oklahoma Constitution, Article 10 Section 6B for qualifying manufacturing concern—ad valorem tax exemption.

Under this program, a five-year ad valorem tax exemption exempts all real and personal property that is necessary for the manufacturing of a product and facilities engaged in research and development which meet the requirements set by the Oklahoma Constitution and statutes. Under Title 68 O.S. § 2902, in exchange for the five-year exemption, qualifying manufacturing concerns must meet certain minimum investment requirements for construction, acquisition, or expansion of a manufacturing facility. In addition, there are general minimum payroll requirements that must be met and the qualifying manufacturing concern must offer basic health benefit plans to all full-time employees within 180 days of employment.

The County had \$311,525 of ad valorem taxes abated under this program for the fiscal year ended June 30, 2022.

The State has an Ad Valorem Reimbursement Fund in accordance with Title 62 O.S. § 193 that is used to reimburse the County for the loss of revenue. Monies apportioned to this fund by the State also may be transferred to other state funds or otherwise expended as directed by the Legislature. In the event monies apportioned to the Fund are insufficient to pay all claims for reimbursement,

claims for reimbursement for loss of revenue due to manufacturing exemptions of ad valorem taxes shall be paid first, and any remaining funds shall be distributed proportionally among the counties making claims for reimbursement for loss of revenue for school district exemptions.

#### F. Interfund Transfers

During the fiscal year, the County made the following transfers between cash funds:

- \$37 was transferred from the Assessors Revolving Fee fund to the AVI Assessor's Visual fund for prior year earned interest with money market account.
- \$25,199 was transferred from the Excess Resale fund (a trust and agency fund) to the Resale Property fund in accordance with 68 O.S. § 3131C.

#### G. Juvenile Sales Tax Revolving Fund

A temporary injunction was issued by Judge Roger H. Stuart on January 8, 2015 and filed in the District Court of Canadian County on January 28, 2015 in response to CV-2014-265. The temporary injunction ordered Canadian County Board of Commissioners to continue funding "the services of the Canadian County Children's Justice Center from the proceeds generated from the 1996 0.35% sales tax unless said tax is modified by vote of the citizens of Canadian County or further order of the court, whichever is earlier."

After an appeal by the Canadian County Board of Commissioners, the Oklahoma Supreme Court upheld the temporary injunction issued by Judge Stuart on October 15, 2015 on Supreme Court Case No. 113697.

SUPPLEMENTARY INFORMATION

#### CANADIAN COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF EXPENDITURES—BUDGET AND ACTUAL— BUDGETARY BASIS—GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	General Fund				
	Budget	Actual	Variance		
District Attorney - State	\$ 46,000	\$ 44,753	\$ 1,247		
District Attorney - County	8,586	7,234	1,352		
County Sheriff	5,729,359	5,487,368	241,991		
Expo Center	609,802	548,814	60,988		
County Treasurer	646,584	621,456	25,128		
County Commissioners	582,172	545,523	36,649		
O.S.U. Extension	433,000	429,092	3,908		
County Clerk	1,406,430	1,256,650	149,780		
Court Clerk	1,781,663	1,676,144	105,519		
County Assessor	1,233,177	943,446	289,731		
Visual Inspection	1,238,461	1,090,090	148,371		
General Government	14,030,575	4,834,487	9,196,088		
Excise - Equalization Board	13,787	10,624	3,163		
Election Board	632,799	482,836	149,963		
Emergency Management	121,038	87,106	33,932		
Charity	10,000	2,300	7,700		
County Jail	3,793,917	3,341,903	452,014		
Highway Budget	517,231	500,546	16,685		
County Audit Budget Account	605,933	108,703	497,230		
Free Fair Budget Account	404,510	399,372	5,138		
Total Expenditures, Budgetary Basis	\$ 33,845,024	\$ 22,418,447	\$ 11,426,577		

#### CANADIAN COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF EXPENDITURES—BUDGET AND ACTUAL— BUDGETARY BASIS—HEALTH FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Health Fund			
	Budget	Actual	Variance	
Health and Welfare	\$ 7,769,008	\$ 2,727,060	\$ 5,041,948	
Total Expenditures, Budgetary Basis	\$ 7,769,008	\$ 2,727,060	\$ 5,041,948	

#### 1. Budgetary Schedules

The Comparative Schedules of Expenditures—Budget and Actual—Budgetary Basis for the General Fund and the Health Fund presents comparisons of the legally adopted budget with actual data. The "actual" data, as presented in the comparison of budget and actual, will differ from the data as presented in the Statement of Receipts, Disbursements, and Changes in Cash Balances because of adopting certain aspects of the budgetary basis of accounting and the adjusting of encumbrances and outstanding warrants to their related budget year.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in these funds. At the end of the year unencumbered appropriations lapse.

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### CANADIAN COUNTY, OKLAHOMA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Assistance	Pass-Through	
Federal Grantor/Pass-Through	Listing	Grantor's	Federal
Grantor/Program Title	Number	Number	Expenditures
U.S. DEPARTMENT OF AGRICULTURE			
Passed Through the Oklahoma Department of Education			
Child Nutrition Cluster	10.552	27/4	¢ 11.102
School Breakfast Program	10.553	N/A	\$ 11,183
National School Lunch Program	10.555	N/A	25,973
Total U.S. Department of Agriculture			37,156
U.S. DEPARTMENT OF INTERIOR			
Direct Grant:			
Payments in Lieu of Taxes	15.226	N/A	476
Total U.S. Department of Interior			476
U.S. DEPARTMENT OF JUSTICE			
Direct Grants:			
Delinquency Prevention Program	16.548	N/A	93,566
Grants to Encourage Arrest Policies and Enforcement			
of Protection Orders Program	16.590	N/A	50,459
Passed Through the Oklahoma District Attorneys Council:			
Edward Byrne Memorial Justice Assistance Grant Program	16.738	JAG-LLE 2021	9,954
Direct Grant:			
Equitable Sharing Program	16.922	MLARS	8,882
Total U.S. Department of Justice			162,861
U.S. DEPARTMENT OF TREASURY			
Direct Grant:			
Equitable Sharing	21.016	TEOAFO	8,193
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	6,091,988
Total U.S. Department of Treasury			6,100,181
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Passed Through the Oklahoma Department of Mental Health			
and Substance Abuse Services:			
Temporary Assistance for Needy Families	93.558	TANF	4,934
Total U.S. Department of Health and Human Services	25.550	11111	4,934
Four Cio. Department of Health and Human Services			
U.S. DEPARTMENT OF HOMELAND SECURITY			
Passed Through the Oklahoma Department of Emergency Management:			
Disaster Grant - Public Assistance (Presidentially Declared Disasters)	97.036	FEMA-4222-DR-OK	13,834
Emergency Management Performance Grants	97.042	EMPG 21	29,879
Total U.S. Department of Homeland Security			43,713
Total Expenditures of Federal Awards			\$ 6,349,321

#### **Basis of Presentation**

The schedule of expenditures of federal awards includes the federal grant activity of Canadian County, and is presented on the *cash basis of accounting*. The information in this schedule is presented in accordance with the requirements of the Uniform Guidance.

#### Indirect Cost Rate

Canadian County has elected to not use the 10 percent de minimis cost rate allowed for by 2 CFR§ 200.414(f).

INTERNAL CONTROL AND COMPLIANCE SECTION



2300 N. Lincoln Blvd., Room 123, Oklahoma City, OK 73105 | 405.521.3495 | www.sai.ok.gov

#### Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

TO THE OFFICERS OF CANADIAN COUNTY, OKLAHOMA

We have audited, in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the total—all county funds of the accompanying Statement of Receipts, Disbursements, and Changes in Cash Balances of Canadian County, Oklahoma, as of and for the year ended June 30, 2022, and the related notes to the financial statement, which collectively comprise Canadian County's financial statement, prepared using accounting practices prescribed or permitted by Oklahoma state law, and have issued our report thereon dated October 9, 2023.

Our report included an adverse opinion on the financial statement because the statement is prepared using accounting practices prescribed or permitted by Oklahoma state law, which is a basis of accounting other than accounting principles generally accepted in the United States of America (U.S. GAAP). However, our report also included our opinion that the financial statement does present fairly, in all material respects, the receipts, disbursements, and changes in cash balances – regulatory basis of the County as of and for the year ended June 30, 2022, on the basis of accounting prescribed by Oklahoma state law, described in Note 1.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statement, we considered Canadian County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of Canadian County's internal control. Accordingly, we do not express an opinion on the effectiveness of Canadian County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and responses that we consider to be a material weakness: 2022-001.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Canadian County's financial statement is free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Canadian County's Response to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on Canadian County's response to the findings identified in our audit and described in the accompanying schedule of findings and responses. Canadian County's response was not subjected to the other auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CINDY BYRD, CPA OKLAHOMA STATE AUDITOR & INSPECTOR

October 9, 2023



#### Cindy Byrd, CPA | State Auditor & Inspector

2300 N. Lincoln Blvd., Room 123, Oklahoma City, OK 73105 | 405.521.3495 | www.sai.ok.gov

#### Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

TO THE OFFICERS OF CANADIAN COUNTY, OKLAHOMA

#### **Report on Compliance for Each Major Federal Program**

#### Qualified and Unmodified Opinions

We have audited Canadian County's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on Canadian County's major federal program for the year ended June 30, 2022. Canadian County's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Qualified Opinion on Major Federal Program

In our opinion, except for the noncompliance described in the Basis for Qualified and Unmodified Opinions section of our report, Canadian County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the Coronavirus State and Local Fiscal Recovery Funds for the year ended June 30, 2022.

#### Unmodified Opinion on Each of the Other Major Federal Programs

In our opinion, Canadian County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs for the year ended June 30, 2022.

#### Basis for Qualified and Unmodified Opinions

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Canadian County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified and unmodified opinions on compliance for each major federal program. Our audit does not provide a legal determination of Canadian County's compliance with the compliance requirements referred to above.

#### Matter Giving Rise to Qualified Opinion on Coronavirus State and Local Fiscal Recovery Funds

As described in the accompanying schedule of findings and questioned costs, Canadian County did not comply with requirements regarding the following:

Finding #	Assistance Listing #	Program (or Cluster) Name	Compliance Requirement
		Coronavirus State and Local Fiscal Recovery	
2022-015	21.027	Funds	Reporting

Compliance with such requirements is necessary, in our opinion, for Canadian County to comply with the requirements applicable to that program.

#### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Canadian County's federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Canadian County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Canadian County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Canadian County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of Canadian County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Canadian County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that weaknesses.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

A *significant deficiency in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs to be material weaknesses. Those material weaknesses in internal control over compliance related to the following program and compliance requirements:

Finding #	Assistance Listing #	Program (or Cluster) N	lame	<b>Compliance Requirement</b>
				Activities Allowed or
			Unallowed, Allowable	
			Costs/Cost Principles, Period	
				of Performance, Procurement
		Coronavirus State and Lo	ocal Fiscal	and Suspension and
2022-010	21.027	Recovery Funds		Debarment, and Reporting
				Activities Allowed or
			Unallowed, Allowable	
				Costs/Cost Principles, Period
				of Performance, Procurement
		Coronavirus State and Lo	ocal Fiscal	and Suspension and
2022-012	21.027	Recovery Funds		Debarment, and Reporting

#### Canadian County's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on Canadian County's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. Canadian County's response was not subjected

to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

11ay Byrd

CINDY BYRD, CPA OKLAHOMA STATE AUDITOR & INSPECTOR

October 9, 2023

#### CANADIAN COUNTY, OKLAHOMA SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

#### **SECTION 1—Summary of Auditor's Results**

#### Financial Statements

Type of auditor's report issued:.....Adverse as to U.S. GAAP; unmodified as to regulatory presentation
Internal control over financial reporting:
Material weakness(es) identified?.....Yes

• Significan	nt deficiency(ies) identified?	. None reported
--------------	--------------------------------	-----------------

Noncompliance material to the financial statement noted? ...... No

#### Federal Awards

Internal control over major programs:

Material weakness(es) identified?	Yes
Significant deficiency(ies) identified?	None reported
Type of auditor's report issued on compliance for major programs:	Qualified

Any audit findings disclosed that are required to be reported	
in accordance with 2 CFR § 200.516(a) of the Uniform Guidance?Yes	;

#### Identification of Major Programs

Name of Federal Program or Cluster
Coronavirus State and Local Fiscal Recovery
Funds
\$750,000
No
•

## SECTION 2—Findings related to the Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

### Finding 2022-001 – Lack of County-Wide Internal Controls (Repeat Finding - 2011-001, 2012-001, 2013-001, 2014-001, 2018-001, 2019-001, 2020-001, 2021-001)

**Condition:** Through the process of gaining an understanding of the County's internal control structure, it was noted that county-wide internal controls regarding Risk Assessment and Monitoring have not been designed.

**Cause of Condition:** Policies and procedures have not been designed and implemented to address the risk of the County.

Effect of Condition: Without an adequate system of county-wide controls, there is greater risk of a breakdown in control activities which could result in unrecorded transactions, undetected errors, or misappropriation of funds.

**Recommendation:** The Oklahoma State Auditor & Inspector's Office (OSAI) recommends that the County design and implement policies and procedures to document their internal control framework. This documentation should outline the importance of internal controls, the risk that the County has identified, the control activities established to address the risk, the steps taken to properly communicate pertinent information in a timely manner and the methodology to monitor the quality of performance over time. These procedures should be written policies and procedures and could be included in the County's policies and procedures handbook.

#### Management Response:

**Chairman of the Board of County Commissioners:** The Board of County Commissioners started holding quarterly meetings in the 2023 fiscal year and will work towards assessing and identifying risks to design written county-wide controls.

**Criteria:** The United States Government Accountability Office's (*Standards for Internal Control in the Federal Government*) (2014 version) aided in guiding our assessments and conclusion. Although this publication (GAO Standards) addresses controls in the federal government, this criterion can be treated as best practices and may be applied as a framework for an internal control system for state, local, and quasi-governmental entities.

The GAO Standards – Section 1 – Fundamental Concepts of Internal Control – OV1.01 states in part:

#### Definition of Internal Control

Internal control is a process effected by an entity's oversight body, management, and other personnel that provides reasonable assurance that the objectives of an entity will be achieved.

Additionally, GAO Standards – Section 2 – Establishing an Effective Internal Control System – OV2.04 states in part:

#### Components, Principles, and Attributes

Control Environment - The foundation for an internal control system. It provides the discipline and structure to help an entity achieve its objectives.

Risk Assessment - Assesses the risks facing the entity as it seeks to achieve its objectives. This assessment provides the basis for developing appropriate risk responses.

Information and Communication - The quality information management and personnel communicate and use to support the internal control system.

Monitoring - Activities management establishes and operates to assess the quality of performance over time and promptly resolve the findings of audits and other reviews.

### SECTION 3—Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

Finding 2022-010 – Lack of County-Wide Internal Controls Over Major Federal Program – Coronavirus State and Local Fiscal Recovery Funds

PASS-THROUGH GRANTOR: Direct Grant
FEDERAL AGENCY: U.S. Department of Treasury
ASSISTANCE LISTING: 21.027
FEDERAL PROGRAM NAME: Coronavirus State and Local Fiscal Recovery Funds
FEDERAL AWARD YEAR: 2021
CONTROL CATEGORY: Activities Allowed or Unallowed; Allowable Costs/Cost Principles; Period of Performance; Procurement and Suspension and Debarment; and Reporting.
QUESTIONED COSTS: \$-0-

**Condition:** County-wide internal controls regarding Control Environment, Risk Assessment, Information and Communication, and Monitoring have not been designed.

**Cause of Condition:** Policies and procedures have not been designed and implemented to ensure the County complies with grant requirements.

**Effect of Condition:** This condition could result in noncompliance to grant requirements and loss of federal funds.

**Recommendation:** OSAI recommends the County implement a system of internal controls to ensure compliance with grant requirements.

#### Management Response:

**Chairman of the Board of County Commissioners:** The BOCC is working to implement a Risk Assessment plan. We will implement controls to help make sure we are in compliance with all grant requirements and federal funds are expended in accordance with grant agreements and in a timely manner. We will ensure employees have the current and correct compliance supplement to work from.

**Criteria:** The GAO Standards – Section 1 – Fundamental Concepts of Internal Control – OV1.01 states in part:

#### Definition of Internal Control

Internal control is a process effected by an entity's oversight body, management, and other personnel that provides reasonable assurance that the objectives of an entity will be achieved.

Additionally, GAO Standards – Section 2 – Establishing an Effective Internal Control System – OV2.04 states in part:

#### Components, Principles, and Attributes

Control Environment - The foundation for an internal control system. It provides the discipline and structure to help an entity achieve its objectives.

Risk Assessment - Assesses the risks facing the entity as it seeks to achieve its objectives. This assessment provides the basis for developing appropriate risk responses.

Information and Communication - The quality information management and personnel communicate and use to support the internal control system.

Monitoring - Activities management establishes and operates to assess the quality of performance over time and promptly resolve the findings of audits and other reviews.

### Finding 2022-012 – Lack of Internal Controls Over Major Programs – Coronavirus State and Local Fiscal Recovery Fiscal Recovery Funds

PASS-THROUGH GRANTOR: Direct Grant
FEDERAL AGENCY: U.S. Department of Treasury
ASSISTANCE LISTING: 21.027
FEDERAL PROGRAM NAME: Coronavirus State and Local Fiscal Recovery Funds
FEDERAL AWARD YEAR: 2021
CONTROL CATEGORY: Activities Allowed or Unallowed; Allowable Costs/Cost Principles; Period of Performance; Procurement and Suspension and Debarment; and Reporting.
QUESTIONED COSTS: \$-0-

#### CANADIAN COUNTY, OKLAHOMA SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

**Condition:** During the process of documenting the County's internal controls regarding federal disbursements, we noted that procedures have not been established to ensure compliance with the following compliance requirements: Activities Allowed or Unallowed; Allowable Costs/Cost Principles; Period of Performance, Procurement and Suspension and Debarment, and Reporting.

**Cause of Condition:** Policies and procedures have not been designed and implemented to ensure federal expenditures are made in accordance with federal compliance requirements.

Effect of Condition: This condition attributed to the noncompliance with grant requirements and could result in a loss of federal funds to the County.

**Recommendation:** OSAI recommends the County implement a system of internal controls to ensure compliance with grant requirements.

#### **Management Response:**

**Chairman of the Board of County Commissioners:** The Board of County Commissioners is working with all County Officials to go over all grants and federal monies that the County receives to ensure that proper internal controls are implemented.

**Criteria:** *OMB 2 CFR 200, Subpart D.* § .303(*a*) reads as follows:

Subpart D-Post Federal Award Requirements

§200.303 Internal Controls

The non-Federal entity must:

Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. These internal controls should be in compliance with guidance in "Standards for Internal Control in the Federal Government" issued by the Comptroller General of the United States or the "Internal Control Integrated Framework", issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

Further, accountability and stewardship should be overall goals in management's accounting of federal funds. Internal controls should be designed to monitor compliance with laws and regulations pertaining to grant contracts.

### Finding 2022-015 – Noncompliance with Reporting Requirements Over Federal Grant – Coronavirus State and Local Fiscal Recovery Funds

PASS-THROUGH GRANTOR: Direct Grant FEDERAL AGENCY: U.S. Department of Treasury ASSISTANCE LISTING: 21.027 FEDERAL PROGRAM NAME: Coronavirus State and Local Fiscal Recovery Funds FEDERAL AWARD YEAR: 2021

### **CONTROL CATEGORY:** Reporting **QUESTIONED COSTS:** \$0

**Condition:** During our audit, we noted the following:

- The County did not file the Interim Report, which was due by August 21, 2021 or within 60 days after receipt of funding. The County received their funding on September 13, 2021.
- The County made payments to an outside vendor for the purchase of a capital asset. The transaction was incorrectly reported as an expenditure to the Canadian County Health Department. Further, the Canadian County Health Department was incorrectly reported as a Subrecipient /Beneficiary.
- The County incorrectly reported a vendor, the grant administrator, as a Subrecipient/Beneficiary.

**Cause of Condition:** Policies and procedures have not been designed and implemented to ensure federal reports were submitted in accordance with federal compliance requirements.

Effect of Condition: This condition resulted in noncompliance over the compliance requirements for reporting.

**Recommendation:** OSAI recommends the County gain an understanding of the requirements for this program and design and implement policies and procedures to ensure compliance with grant requirements.

#### **Management Response:**

**Chairman of the Board of County Commissioners:** The Board of County Commissioners will take measures to ensure future compliance with all requirements of federal grants.

Criteria: Title 2 CFR § 200.303(a) Internal Controls reads as follows:

The non-federal entity must:

Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. These internal controls should be in compliance with guidance in "Standards for Internal Control in the Federal Government" issued by the Comptroller General of the United States or the "Internal Controls Integrated Framework", issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

U.S. Department of the Treasury Compliance and Reporting Guidance, State and Local Fiscal Recovery Funds (10. Reporting.) reads as follows:

All recipients of federal funds must complete financial, performance, and compliance reporting as required and outlined in Part 2 of this guidance. Expenditures may be reported on a cash or accrual basis, as long as the methodology is disclosed and consistently applied. Reporting must be consistent with the definition of expenditures pursuant to 2 CFR 200.1. Your organization should appropriately maintain accounting records for compiling and reporting accurate, compliant financial data, in accordance with appropriate accounting standards and principles.

In addition, where appropriate, you organization needs to establish controls to ensure completion and timely submission of all mandatory performance and/or compliance reporting.

Further, 2 CFR § 200.329 Monitoring and Reporting Program Performance (c)(1) reads as follows: The non-Federal entity must submit performance reports at the interval required by the Federal awarding agency or pass-through entity to best inform improvements in program outcomes and productivity. Intervals must be no less frequent than annually nor more frequent than quarterly except in unusual circumstances, for example where more frequent reporting is necessary for the effective monitoring of the Federal award or could significantly affect program outcomes. Reports submitted annually by the non-Federal entity and/or pass-through entity must be due no later than 90 calendar days after the reporting period. Reports submitted quarterly or semiannually must be due no later than 30 calendar days after the reporting period. Alternatively, the Federal awarding agency or pass-through entity may require annual reports before the anniversary dates of multiple year Federal awards. The final performance report submitted by the non-Federal entity and/or pass-through entity must be due no later than 120 calendar days after the period of performance end date. A subrecipient must submit to the pass-through entity, no later than 90 calendar days after the period of performance end date, all final performance reports as required by the terms and conditions of the Federal award. See also § 200.344. If a justified request is submitted by a non-Federal entity, the Federal agency may extend the due date for any performance report.

SECTION 4—This section contains certain matters not required to be reported in accordance with *Government Auditing Standards*. However, we believe these matters are significant enough to bring to management's attention. We recommend that management consider these matters and take appropriate corrective action.

No matters were reported.

#### APPENDIX A

#### **CORRECTIVE ACTION PLAN**

(Prepared by County Management)

**OFFICE OF** 

### **County Commissioners**

Canadian County, Oklahoma 201 N. Choctaw Avenue

El Reno, OK 73036

Tomas Manske, District No. 1 David Anderson, District No. 2 Tracey Rider, District No. 3

**County Commissioners Office Phone** (405) 295-6200 Fax (405) 422-2429

#### **Corrective Action Plan** in accordance with 2 CFR § 200.511c for the fiscal year ended June 30, 2022

Finding No.	Title (Financial) or Assistance Listings No. & Program Name (Federal)	Planned Corrective Action	Anticipa ted Complet ion Date	Responsible Contact Person
2022-001	Lack of County-Wide Internal Controls (Repeat Finding)	The Board of County Commissioners will work to hold quarterly meetings with all County Officials to assess and identify risks to establish county-wide internal controls.	7/1/2024	David Anderson BOCC Chairman
2022-010	Assistance Listing Number 21.027 Lack of County-Wide Internal Controls Over Major Federal Program – Coronavirus State and Local Fiscal Recovery Funds Federal Program – Coronavirus State and Local Fiscal Recovery Funds	We will work to implement a Risk Assessment plan. We will implement controls to help make sure we are in compliance with all grant requirements and federal funds are expended in accordance with grant agreements and in a timely manner. We will ensure employees have the current and correct compliance supplement to work from.	7/1/2024	David Anderson, BOCC Chairman
2022-012	Assistance Listing Number 21.027 Lack of Internal Controls Over Major Programs – Coronavirus State and Local Fiscal Recovery Funds Federal Program – Coronavirus State and Local Fiscal Recovery Funds	The Board of County Commissioners will work with all County Officials to go over all grants and federal monies that the County receives to ensure that proper internal controls are implemented.	7/1/2024	David Anderson, BOCC Chairman



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2022-015	Assistance Listing	The Board of County Commissioners will take	7/1/2024	David
	Number 21.027	measures to ensure future compliance with all		Anderson,
		requirements of federal grants.		BOCC
	Noncompliance with			Chairman
	Reporting			
	Requirements Over			
	Federal Grant –			
	Coronavirus State and			
	Local Fiscal Recovery			
	Funds			
	Federal Program –			
	Coronavirus State and			
	Local Fiscal Recovery			
	Funds			

#### APPENDIX B

#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

(Prepared by County Management)

**OFFICE OF** 

### County Commissioners

Canadian County, Oklahoma

201 N. Choctaw Avenue El Reno, OK 73036

Tomas Manske, District No. 1 David Anderson, District No. 2 Tracey Rider, District No. 3 County Commissioners Office Phone (405) 295-6200 Fax (405) 422-2429

Summary Schedule of Prior Audit Findings in accordance with 2 CFR § 200.511b for the fiscal year ended June 30, 2022

#### FINANCIAL AUDIT FINDINGS

Finding 2011-001, 2012-001, 2013-001, 2014-001, 2018-001, 2019-001, 2020-001, 2021-001 Lack of County-Wide Internal Controls

**Finding Summary:** County-wide controls regarding Risk Management and Monitoring have not been designed. **Status:** Corrective action has not been taken.

#### FEDERAL AUDIT FINDINGS

Finding 2021-010 – Lack of County-Wide Internal Controls Over Major Federal Programs – Coronavirus Relief Fund RASS TUPOUCH CRANTOR: Oklahoma Office of Management and Enterprise Services and Oklahoma

**PASS-THROUGH GRANTOR:** Oklahoma Office of Management and Enterprise Services and Oklahoma Department of Emergency Management and Homeland Security

FEDERAL AGENCY: U.S. Department of Treasury

ASSISTANCE LISTING NUMBER: 21.019

FEDERAL PROGRAM NAME: COVID-19 Coronavirus Relief Fund

FEDERAL AWARD YEAR: 2020

CONTROL CATEGORY: Activities Allowed or Unallowed; Allowable Costs/Cost Principles; Period of Performance

**QUESTIONED COSTS:** \$-0-

**Finding Summary:** County-wide controls regarding Control Environment, Risk Assessment, Information and Communication, and Monitoring have not been designed. **Status:** Corrective action has not been taken.

Finding 2021-012 – Lack of Internal Controls Over Major Programs – Coronavirus Relief Fund PASS-THROUGH GRANTOR: Oklahoma Office of Management and Enterprise Services and Oklahoma Department of Emergency Management and Homeland Security FEDERAL AGENCY: U.S. Department of Treasury ASSISTANCE LISTINGS NUMBER: 21.019 FEDERAL PROGRAM NAME: Coronavirus Relief Fund FEDERAL AWARD YEAR: 2020



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CONTROL CATEGORY: Activities Allowed or Unallowed; Allowable Costs/Cost Principles; Period of Performance

**QUESTIONED COSTS:** \$-0-

**Finding Summary:** During the process of documenting the County's internal controls regarding federal disbursements, we noted that procedures have not been established to ensure compliance with the following compliance requirements: Activities Allowed or Unallowed; Allowable Costs/Cost Principles; and Period of Performance of Federal Funds.

Status: Corrective action has not been taken.

Finding 2021-013 – Noncompliance Over Major Federal Program – Coronavirus Relief Fund

**PASS-THROUGH GRANTOR:** Oklahoma Office of Management and Enterprise Services and Oklahoma Department of Emergency Management and Homeland Security

FEDERAL AGENCY: U.S. Department of Treasury

**ASSISTANCE LISTING NUMBER: 21.019** 

FEDERAL PROGRAM NAME: Coronavirus Relief Fund

FEDERAL AWARD NUMBER:

FEDERAL AWARD YEAR: 2021

CONTROL CATEGORY: Activities Allowed or Unallowed, Allowable Costs/Cost Principles, Period of Performance

**QUESTIONED COSTS:** \$40,628

**SAMPLE:** 100% of expenditures were tested.

**Finding Summary:** Program expenditures totaling \$40,628 were claimed for reimbursement with no documentation of those disbursements.

Status: Corrective action has not been taken.

Finding 2018-003 - Noncompliance with Compliance Requirements: Allowable Costs, Matching, Period of Performance, and Special Tests and Provisions – Disaster Grants – Public Assistance (Presidentially Declared Disasters)

PASS-THROUGH GRANTOR: Oklahoma Department of Emergency Management

FEDERAL AGENCY: U.S. Department of Homeland Security

**ASSISTANCE LISTING NUMBER: 97.036** 

**FEDERAL PROGRAM NAME:** Disaster Grants – Public Assistance (Presidentially Declared Disasters) **FEDERAL AWARD NUMBER:** DR-4247, DR-4256

FEDERAL AWARD YEAR: 2016

**CONTROL CATEGORY:** Allowable Costs/Cost Principles; Matching; Period of Performance; Special Tests and Provisions

**QUESTIONED COSTS: \$351,008** 

Finding Summary:

- Labor hours were not calculated according to the County handbook for all districts. Project worksheet 128, (District 1, 2, and 3) questioned cost \$347,683
- The County was unable to locate any information or documentation for this project. All records had to be retrieved from a third party.
- County was unable to substantiate \$243,320 of contract charges that were listed on the project worksheet.
- The County incurred \$89,324 of contract charges that were not agreed upon in the contract or the task order.
- The final invoice received for contract cost had an unexplained variance of \$2,483.
- The County did not update disputed contract charges on project worksheet. The County reported contract cost including \$1,624 of charges that were not paid.
- There was documented debris removal and truck rental after the 80% reimbursement period.
- Mileage charged to project of \$1,116 could not be substantiated.

- Labor hours reported for monitoring was calculated incorrectly understating expenditures by \$9,816. Project Worksheet 301: (District 1) questioned cost \$3,325.
- Labor hours reported were calculated using incorrect overtime calculations overstating expenditures by \$1,147.
- Correct equipment rates were not used for each activity report understating expenditures by \$2,041.
- The combined total project costs reported by district 1 did not match the total project costs on the project worksheet resulting in expenditures being overstated by \$137.
- The District totals could not be tied to the underlying records due to the activity reports not being completed in their entirety on a daily basis. Project Worksheet 309: (District 3)
- Overtime was only reported as labor cost on the project worksheet. No overtime was earned according to timesheets.
- Equipment summaries were not maintained by the County.

**Status:** Management feels this finding is no longer valid because two years have passed since the audit report was submitted to the Federal clearinghouse, the Federal agency or pass-through entity is not currently following up with the County regarding this finding and management decision has not been issued.

### Finding 2018-006 - County Wide Controls Over Major Federal Programs - Disaster Grants – Public Assistance (Presidentially Declared Disasters)

PASS-THROUGH GRANTOR: Oklahoma Department of Emergency Management

FEDERAL AGENCY: U.S. Department of Homeland Security

**ASSISTANCE LISTING NUMBER: 97.036** 

**FEDERAL PROGRAM NAME:** Disaster Grants – Public Assistance (Presidentially Declared Disasters) **FEDERAL AWARD NUMBER:** DR-4247, DR-4256

#### FEDERAL AWARD YEAR: 2016

**CONTROL CATEGORY:** Activities Allowed or Unallowed; Allowable Costs/Cost Principles; Cash Management; Matching; Period of Performance; Special Tests and Provisions.

#### **QUESTIONED COSTS: \$-0-**

**Finding Summary:** County-wide controls regarding Control Environment, Risk Assessment, Information and Communication, and Monitoring have not been designed.

**Status:** Management feels this finding is no longer valid because two years have passed since the audit report was submitted to the Federal clearinghouse, the Federal agency or pass-through entity is not currently following up with the County regarding this finding and management decision has not been issued.





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