FINANCIAL AUDIT

CLEVELAND COUNTY

For the fiscal year ended June 30, 2013





Oklahoma State Auditor & Inspector Gary A. Jones, CPA, CFE CLEVELAND COUNTY, OKLAHOMA FINANCIAL STATEMENT AND INDEPENDENT AUDITOR'S REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2013

This publication, issued by the Oklahoma State Auditor and Inspector's Office as authorized by 19 O.S. § 171, has not been printed, but is available on the agency's website (www.sai.ok.gov) and in the Oklahoma Department of Libraries Publications Clearinghouse Digital Collection, pursuant to 74 O.S. § 3105.B.

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December 1, 2015

TO THE CITIZENS OF CLEVELAND COUNTY, OKLAHOMA

Transmitted herewith is the audit of Cleveland County, Oklahoma for the fiscal year ended June 30, 2013. The audit was conducted in accordance with 19 O.S. § 171.

A report of this type can be critical in nature. Failure to report commendable features in the accounting and operating procedures of the entity should not be interpreted to mean that they do not exist.

The goal of the State Auditor and Inspector is to promote accountability and fiscal integrity in state and local government. Maintaining our independence as we provide this service to the taxpayers of Oklahoma is of utmost importance.

We wish to take this opportunity to express our appreciation for the assistance and cooperation extended to our office during our engagement.

Sincerely,

GARY A. JONES, CPA, CFE

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OKLAHOMA STATE AUDITOR & INSPECTOR

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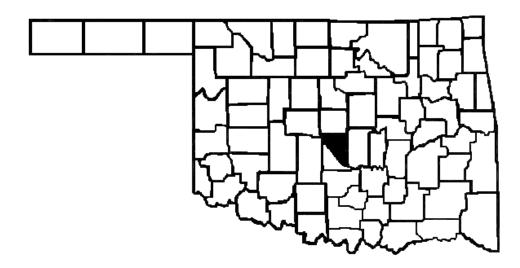
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CLEVELAND COUNTY, OKLAHOMA FOR THE FISCAL YEAR ENDED JUNE 30, 2013

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INTRODUCTORY SECTION UNAUDITED INFORMATION ON PAGES iii - ix PRESENTED FOR INFORMATIONAL PURPOSES ONLY



Opened to settlement in the Land Run of April 22, 1889, Cleveland was one of the seven counties organized as the Oklahoma Territory in 1890. Its first citizens named it for President Grover Cleveland.

Osage Indians had fought the Plains Tribes here where settlers built cities and broke the sod for farms. Explorers pushing westward had marveled at the Cross Timbers in the eastern part of the county and the vast prairies beyond. Colonel A.P. Chouteau established a trading post near Lexington, and Jesse Chisholm ran one of his cattle trails through the county. Washington Irving killed a buffalo in the vicinity of the present-day Moore and wrote about it in *A Tour on the Prairies*.

Cleveland County is the home of the state's largest comprehensive university, the University of Oklahoma in Norman. While other cities were battling to become the capital, Norman's mayor skillfully directed a bill through the Territorial Legislature designating Norman as the site for the first institution of higher learning.

Although Cleveland County is the eighth smallest Oklahoma county in area, it has the third largest population and two of the state's largest cities, Norman and Moore. Farming, oil production and horse breeding are important industries. For more information, call the county clerk's office at (405) 366-0240.

County Seat – Norman

Area – 558.34 Square Miles

County Population – 265,638 (2012 est.)

Farms -1,327

Land in Farms – 159,816 Acres

Primary Source: Oklahoma Almanac 2013-2014

Board of County Commissioners

District 1 – Rod Cleveland

District 2 – George Skinner through December 31, 2012

Darry Stacy, January 1, 2013 to Present

District 3 – Rusty Sullivan

County Assessor

David Tinsley

County Clerk

Tammy Belinson

County Sheriff

Joe Lester

County Treasurer

Jim Reynolds

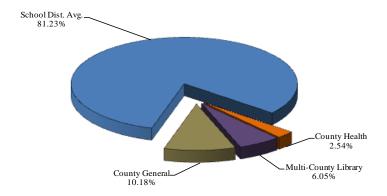
Court Clerk

Rhonda Hall

District Attorney

Greg Mashburn

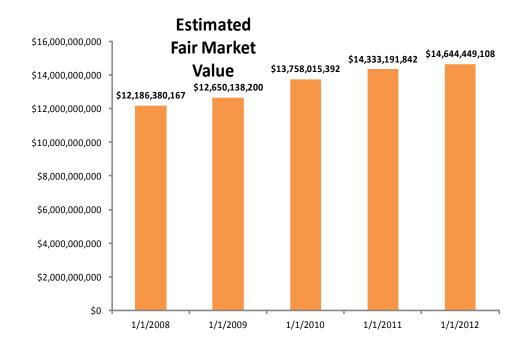
Property taxes are calculated by applying a millage rate to the assessed valuation of property. Millage rates are established by the Oklahoma Constitution. One mill equals one-thousandth of a dollar. For example, if the assessed value of a property is \$1,000.00 and the millage rate is 1.00, then the tax on that property is \$1.00. This chart shows the different entities of the County and their share of the various millages as authorized by the Constitution.



County-Wide Millage	es	School District Millages						
						Career		
County General	10.28		Gen.	Bldg.	Skg.	Tech	Common	Total
County Health	2.57	Moore	36.07	5.15	25.01	14.38	4.11	84.72
Multi-County Library	6.11	Robin Hill	36.48	5.21	28.43	-	4.11	74.23
		Norman	35.88	5.12	26.05	14.38	4.11	85.54
Cities and Towns		Noble	35.85	5.12	24.47	11.25	4.11	80.80
Norman	7.43	Lexington	36.55	5.22	34.25	11.25	4.11	91.38
Moore	13.74	Little Axe	35.69	5.10	23.07	11.25	4.11	79.22
Noble	3.63	McCloud	35.64	5.09	10.59	15.22	4.11	70.65
		Mid-Del	36.04	5.14	25.25	17.04	4.11	87.58
Other		Mustang	36.08	5.15	23.75	15.46	4.11	84.55
Noble Ambulance	4.78							
Little Axe Fire	7.16							
Cedar County Fire	7.00							

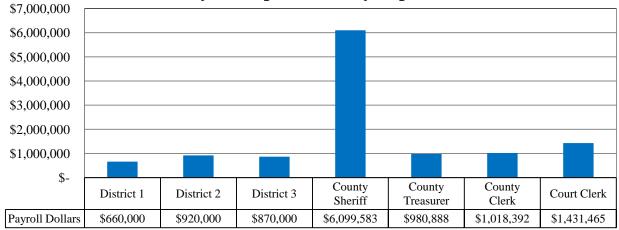
CLEVELAND COUNTY, OKLAHOMA ASSESSED VALUE OF PROPERTY TREND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

						Estimated
Valuation		Public	Real	Homestead		Fair Market
Date	Personal	Service	Estate	Exemption	Net Value	Value
1/1/2012	\$121,845,894	\$72,222,826	\$1,625,622,187	\$62,357,014	\$1,757,333,893	\$14,644,449,108
1/1/2011	\$116,851,652	\$73,388,287	\$1,590,162,532	\$60,419,165	\$1,719,983,306	\$14,333,191,842
1/1/2010	\$119,355,091	\$69,287,553	\$1,462,319,203	\$58,416,894	\$1,592,544,953	\$13,758,015,392
1/1/2009	\$108,745,159	\$65,047,729	\$1,400,023,379	\$55,794,283	\$1,518,021,984	\$12,650,138,200
1/1/2008	\$102,615,440	\$61,786,095	\$1,351,406,952	\$53,442,817	\$1,462,365,670	\$12,186,380,167

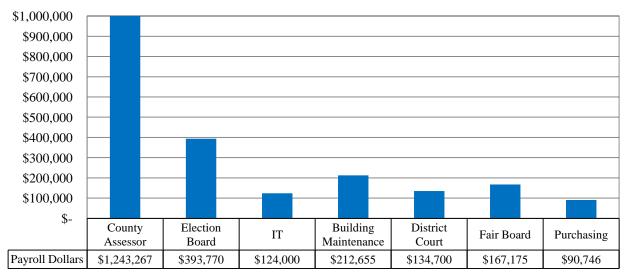


County officers' salaries are based upon the assessed valuation and population of the counties. State statutes provide guidelines for establishing elected officers' salaries. The Board of County Commissioners sets the salaries for all elected county officials within the limits set by the statutes. The designated deputy or assistant's salary cannot exceed the principal officer's salary. Salaries for other deputies or assistants cannot exceed the principal officer's salary. The information presented below is for the fiscal year ended June 30, 2013.



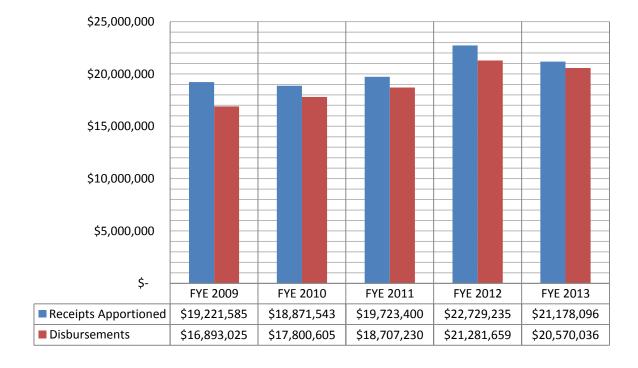


Payroll Expenditures by Department



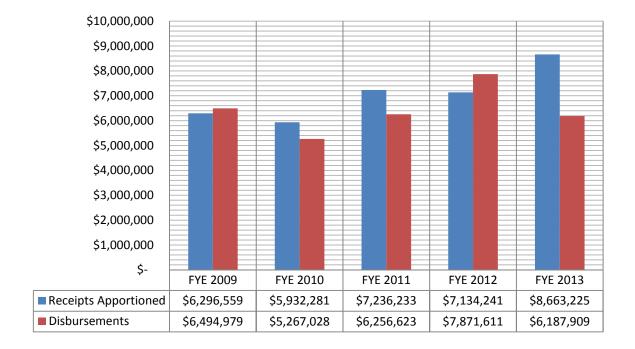
County General Fund

The Oklahoma Constitution and the Oklahoma Statutes authorize counties to create a County General Fund, which is the county's primary source of operating revenue. The County General Fund is typically used for county employees' salaries plus many expenses for county maintenance and operation. It also provides revenue for various budget accounts and accounts that support special services and programs. The Board of County Commissioners must review and approve all expenditures made from the County General Fund. The primary revenue source for the County General Fund is usually the county's ad valorem tax collected on real, personal (if applicable), and public service property. Smaller amounts of revenue can come from other sources such as fees, sales tax, use tax, state transfer payments, in-lieu taxes, and reimbursements. The chart below summarizes receipts and disbursements of the County's General Fund for the last five fiscal years.



County Highway Fund

The County receives major funding for roads and highways from a state imposed fuel tax. Taxes are collected by the Oklahoma Tax Commission. Taxes are imposed on all gasoline, diesel, and special fuel sales statewide. The County's share is determined on formulas based on the County population, road miles, and land area and is remitted to the County monthly. These funds are earmarked for roads and highways only and are accounted for in the County Highway Fund. The chart below summarizes receipts and disbursements of the County's Highway Fund for the last five fiscal years.





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Independent Auditor's Report

TO THE OFFICERS OF CLEVELAND COUNTY, OKLAHOMA

Report on the Financial Statement

We have audited the combined total—all county funds on the accompanying regulatory basis Statement of Receipts, Disbursements, and Changes in Cash Balances of Cleveland County, Oklahoma, as of and for the year ended June 30, 2013, listed in the table of contents as the financial statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the regulatory basis of accounting described in Note 1, and for determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by Cleveland County using accounting practices prescribed or permitted by Oklahoma state law, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Cleveland County as of June 30, 2013, or changes in its financial position for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the combined total of receipts, disbursements, and changes in cash balances for all county funds of Cleveland County, for the year ended June 30, 2013, on the basis of accounting described in Note 1.

Other Matters

Other Information

Our audit was conducted for the purpose of forming an opinion on the combined total of all county funds on the financial statement. The accompanying Schedule of Expenditures of Federal Awards, as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and the remaining Other Supplementary Information, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the financial statement.

The Schedule of Expenditures of Federal Awards and the Other Supplementary Information, as listed in the table of contents, is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the financial statement. Such information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards and the Other Supplementary Information, as listed in the table of contents, is fairly stated, in all material respects, in relation to the combined total—all county funds.

The information listed in the table of contents under Introductory Section has not been subjected to the auditing procedures applied in the audit of the financial statement, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 30, 2015, on our consideration of Cleveland County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and in considering Cleveland County's internal control over financial reporting and compliance.

GARY A. JONES, CPA, CFE

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OKLAHOMA STATE AUDITOR & INSPECTOR

November 30, 2015



CLEVELAND COUNTY, OKLAHOMA STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES—REGULATORY BASIS (WITH COMBINING INFORMATION)—MAJOR FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	Beginning Cash Balances July 1, 2012		Receipts Apportioned		Disbursements		Ending Cash Balances June 30, 2013	
Combining Information:								
Major Funds:								
County General Fund	\$	13,287,473	\$	21,178,096	\$	20,570,036	\$	13,895,533
County Highway Fund		5,739,671		8,663,225		6,187,909		8,214,987
County Health		5,450,314		5,098,975		2,700,007		7,849,282
Resale Property		3,337,271		1,797,381		468,577		4,666,075
Sheriff Service Fee		580,859		761,097		354,088		987,868
Sheriff Revolving		891,594		1,382,209		914,071		1,359,732
County Treasurer Certification Fee		394,616		67,150		50,110		411,656
County Clerk Lien Fee		270,511		47,763		5,533		312,741
County Clerk Preservation		1,579,752		317,702		705,354		1,192,100
Bridge Capital Improvement Fund		208,703		422		-		209,125
County Sheriff Courthouse Security Service Fee		15,527		44,613		47,764		12,376
Sales Tax		624,117		7,778,322		7,761,307		641,132
Second Chance Act Prisoner Re-Entry Initiative Grant 2010		3,338		-		3,338		_
Cleveland County Justice Center		905,568		1,729,421		1,924,330		710,659
Remaining Aggregate Funds		1,757,324		1,760,599		599,535		2,918,388
Combined Total - All County Funds	\$	35,046,638	\$	50,626,975	\$	42,291,959	\$	43,381,654

1. Summary of Significant Accounting Policies

A. Reporting Entity

Cleveland County is a subdivision of the State of Oklahoma created by the Oklahoma Constitution and regulated by Oklahoma Statutes.

The accompanying financial statement presents the receipts, disbursements, and changes in cash balances of the total of all funds under the control of the primary government. The general fund is the county's general operating fund, accounting for all financial resources except those required to be accounted for in another fund, where its use is restricted for a specified purpose. Other funds established by statute and under the control of the primary government are also presented.

The County Treasurer collects and remits material amounts of intergovernmental revenues and ad valorem tax revenue for other budgetary entities, including, libraries, school districts, and cities and towns. The cash receipts and disbursements attributable to those other entities do not appear in funds on the County's financial statement; those funds play no part in the County's operations. Any trust or agency funds maintained by the County are not included in this presentation.

B. Fund Accounting

The County uses funds to report on receipts, disbursements, and changes in cash balances. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Following are descriptions of the county funds included as combining information within the financial statement:

County General Fund – accounts for the general operations of the government.

<u>County Highway Fund</u> – accounts for state, local, and miscellaneous receipts and disbursements are for the purpose of constructing and maintaining county roads and bridges.

<u>County Health</u> – accounts for monies collected on behalf of the County Health Department from ad valorem taxes and state and local revenues.

<u>Resale Property</u> – accounts for the collection of interest and penalties on delinquent taxes and the disposition of same as restricted by state statute.

<u>Sheriff Service Fee</u> – accounts for the collection and disbursement of Sheriff process service fees as restricted by state statute.

<u>Sheriff Revolving</u> – accounts for collections received for reimbursement of salaries and housing prisoners.

CLEVELAND COUNTY, OKLAHOMA NOTES TO THE FINANCIAL STATEMENT FOR THE FISCAL YEAR ENDED JUNE 30, 2013

<u>County Treasurer Certification Fee</u> – accounts for the collection of fees by the County Treasurer for mortgage tax certificates and disbursements as restricted by state statute.

<u>County Clerk Lien Fee</u> – accounts for lien collections and disbursements as restricted by state statute.

<u>County Clerk Preservation</u> – accounts for fees collected for instruments filed in the County Clerk's office as restricted by state statute for preservation of records.

<u>Bridge Capital Improvement Fund</u> – accounts for state monies received for the construction and/or improvements of bridges within the County.

<u>County Sheriff Courthouse Security Service Fee</u> – accounts for fees received from the Court Clerk and disbursed for courthouse security.

<u>Sales Tax</u> – accounts for the collections of county sales tax to be disbursed as outlined by the sales tax agreement.

<u>Second Chance Act Prisoner Re-Entry Initiative Grant 2010</u> – accounts for grant monies received and disbursed as restricted by the grant agreement.

<u>Cleveland County Justice Center</u> – accounts for monies received and disbursed for the operation of the Justice Center.

C. Basis of Accounting

The financial statement is prepared on a basis of accounting wherein amounts are recognized when received or disbursed. This basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred. This regulatory basis financial presentation is not a comprehensive measure of economic condition or changes therein.

Title 19 O.S. § 171 specifies the format and presentation for Oklahoma counties to present their financial statement in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP) or on a regulatory basis. The County has elected to present their financial statement on a regulatory basis in conformity with Title 19 O.S. § 171. County governments (primary only) are required to present their financial statements on a fund basis format with, at a minimum, the general fund and all other county funds, which represent ten percent or greater of total county revenue. All other funds included in the audit shall be presented in the aggregate in a combining statement.

D. Budget

Under current Oklahoma Statutes, a general fund and a county health department fund are the only funds required to adopt a formal budget. On or before May 31 of each year, each officer or department head submits an estimate of needs (budget) to the governing body. The budget is approved for the respective fund by office, or department and object. Within weeks, the County Budget Board may approve changes of appropriations within the fund by office or department and object.

E. Cash and Investments

For the purposes of financial reporting, "Ending Cash Balances, June 30" includes cash and cash equivalents and investments as allowed by statutes. The County pools the cash of its various funds in maintaining its bank accounts. However, cash applicable to a particular fund is readily identifiable on the County's books. The balance in the pooled cash accounts is available to meet current operating requirements.

State statutes require financial institutions with which the County maintains funds to deposit collateral securities to secure the County's deposits. The amount of collateral securities to be pledged is established by the County Treasurer; this amount must be at least the amount of the deposit to be secured, less the amount insured (by, for example, the FDIC).

The County Treasurer has been authorized by the County's governing board to make investments. Allowable investments are outlined in statutes 62 O.S. § 348.1 and § 348.3.

All investments must be backed by the full faith and credit of the United States Government, the Oklahoma State Government, fully collateralized, or fully insured. All investments as classified by state statute are nonnegotiable certificates of deposit. Nonnegotiable certificates of deposit are not subject to interest rate risk or credit risk.

2. Ad Valorem Tax

The County's property tax is levied each October 1 on the assessed value listed as of January 1 of the same year for all real and personal property located in the County, except certain exempt property. Assessed values are established by the County Assessor within the prescribed guidelines established by the Oklahoma Tax Commission and the State Equalization Board. Title 68 O.S. § 2820.A. states, ". . . Each assessor shall thereafter maintain an active and systematic program of visual inspection on a continuous basis and shall establish an inspection schedule which will result in the individual visual inspection of all taxable property within the county at least once each four (4) years."

Taxes are due on November 1 following the levy date, although they may be paid in two equal installments. If the first half is paid prior to January 1, the second half is not delinquent until April 1. Unpaid real property taxes become a lien upon said property on October 1 of each year.

3. Other Information

A. Pension Plan

<u>Plan Description</u>. The County contributes to the Oklahoma Public Employees Retirement Plan (the Plan), a cost-sharing, multiple-employer defined benefit pension plan administered by the Oklahoma Public Employees Retirement System (OPERS). Benefit provisions are established and amended by the Oklahoma Legislature. The Plan provides retirement, disability, and death benefits to Plan members and beneficiaries. Title 74, Sections 901 through 943, as amended, establishes the provisions of the Plan. OPERS issues a publicly available financial report that includes financial statements and supplementary information. That report may be obtained by writing OPERS, P.O. Box 53007, Oklahoma City, Oklahoma 73105 or by calling 1-800-733-9008.

<u>Funding Policy</u>. The contribution rates for each member category are established by the Oklahoma Legislature and are based on an actuarial calculation which is performed to determine the adequacy of contribution rates.

B. Other Post Employment Benefits (OPEB)

In addition to the pension benefits described in the Pension Plan note, OPERS provides post-retirement health care benefits of up to \$105 each for retirees who are members of an eligible group plan. These benefits are funded on a pay-as-you-go basis as part of the overall retirement benefit. OPEB expenditure and participant information is available for the state as a whole; however, information specific to the County is not available nor can it be reasonably estimated.

C. Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, primarily the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time; although, the County expects such amounts, if any, to be immaterial.

As of the end of the fiscal year, there were no claims or judgments that would have a material adverse effect on the financial condition of the County; however, the outcome of any lawsuit would not be determinable.

D. Sales Tax

On December 9, 2008, the voters of Cleveland County approved a sales tax for a one-fourth of one cent (1/4%) sales tax on gross receipts or proceeds on certain sales, to terminate at twenty (20) years from the effective date of the tax or at the date of retirement of any debt incurred related thereto, whichever occurs earlier. Such tax is to be used for design, construction, financing, furnishings, capital facilities and improvements, equipment, fixtures, site preparation, street improvements, and continuing maintenance and operation expenses for a new Cleveland County Detention Facility to be located in Cleveland County; authorizes the pledging of the sales tax for debt service, determining a effective date, making provisions severable, and declaring an emergency. These funds are accounted for in the Sales Tax fund.



CLEVELAND COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— GENERAL FUND - CONTINUED FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	General Fund				
	Budget	Actual	Variance		
Beginning Cash Balances	\$ 13,287,473	\$ 13,287,473	\$ -		
Less: Prior Year Outstanding Warrants	(318,725)	(318,725)	-		
Less: Prior Year Encumbrances	(1,419,071)	(1,419,071)	-		
Beginning Cash Balances, Budgetary Basis	11,549,677	11,549,677			
Receipts:					
Ad Valorem Taxes	17,680,721	17,680,721	-		
Charges for Services	790,221	869,664	79,443		
Intergovernmental Revenues	1,852,681	1,957,253	104,572		
Miscellaneous Revenues	495,486	670,458	174,972		
Contributions from Other Funds	300,000	, -	(300,000)		
Total Receipts, Budgetary Basis	21,119,109	21,178,096	58,987		
Expenditures:					
District Attorney	28,500	19,229	9,271		
County Sheriff	3,374,820	3,374,777	43		
County Treasurer	1,464,485	1,416,681	47,804		
County Commissioners	590,907	567,399	23,508		
County Commissioners OSU Extension	372,043	369,511	2,532		
County Clerk	1,240,000	1,181,700	58,300		
Court Clerk	1,414,856	1,391,693	23,163		
County Assessor	1,013,367	984,221	29,146		
Revaluation of Real Property	1,078,856	1,058,177	20,679		
District Court	191,817	183,559	8,258		
General Government	10,978,600	2,445,658	8,532,942		
Excise - Equalization Board	4,180	3,153	1,027		
County Election Board	553,774	553,774	-		
County Purchasing Agent	155,300	139,651	15,649		
Cleveland County Justice Center	3,672,602	3,672,474	128		
Building Security	602,292	602,292	-		
IT Department	303,560	279,481	24,079		
Highway Budget Account	1,652,504	1,613,157	39,347		
County Audit Budget Account	967,038	50,151	916,887		
Free Fair Budget Account	339,247	338,683	564		
Building Mainternance Account	573,326	440,290	133,036		
Other Use	2,096,712	_	2,096,712		
Total Expenditures, Budgetary Basis	32,668,786	20,685,711	11,983,075		

Continued on next page

CLEVELAND COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— GENERAL FUND - CONTINUED FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	General Fund						
Continued from previous page	Budget	Actual	Variance				
Excess of Receipts and Beginning Cash Balances Over Expenditures, Budgetary Basis	\$ -	12,042,062	\$ 12,042,062				
Reconciliation to Statement of Receipts,							
Disbursements, and Changes in Cash Balances							
Add: Cash Fund Balance from Prior Years		78,216					
Add: Current Year Outstanding Warrants		139,073					
Add: Current Year Encumbrances		1,636,182					
Ending Cash Balance		\$ 13,895,533					

CLEVELAND COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— COUNTY HEALTH DEPARTMENT FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	County Health Department Fund				
	Budget	Actual	Variance		
Beginning Cash Balances	\$ 5,450,314	\$ 5,450,314	\$ -		
Less: Prior Year Outstanding Warrants	(135,360)	(135,360)	-		
Less: Prior Year Encumbrances	(415,142)	(415,142)			
Beginning Cash Balances, Budgetary Basis	4,899,812	4,899,812			
Receipts:					
Ad Valorem Taxes	4,420,180	4,522,535	102,355		
Charges for Services	-	569,292	569,292		
Intergovernmental Revenues	-	168	168		
Miscellaneous Revenues	624,145	6,980	(617,165)		
Contributions from Other Funds	112,411		(112,411)		
Total Receipts, Budgetary Basis	5,156,736	5,098,975	(57,761)		
Expenditures:					
County Health Budget Account	9,597,839	3,676,867	5,920,972		
Other Uses	458,709	-	458,709		
Total Expenditures, Budgetary Basis	10,056,548	3,676,867	6,379,681		
Excess of Receipts and Beginning Cash					
Balances Over Expenditures,					
Budgetary Basis	\$ -	6,321,920	\$ 6,321,920		
Reconciliation to Statement of Receipts,					
Disbursements, and Changes in Cash Balances					
Add: Cash Fund Balance from Prior Years		126,045			
Add: Current Year Encumbrances		1,152,283			
Add: Current Year Outstanding Warrants		249,034			
Ending Cash Balance		\$ 7,849,282			

CLEVELAND COUNTY, OKLAHOMA COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES—REGULATORY BASIS— REMAINING AGGREGATE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	Beginning Cash Balances July 1, 2012		Cash Balances		Receipts Apportioned		Disbursements		Ending sh Balances ne 30, 2013
Remaining Aggregate Funds:									
Highway Community Service	\$	5,170	\$	-	\$	-	\$ 5,170		
Sheriff Drug Fund		8,620		-		-	8,620		
Sheriff Environmental Award		6,792		331		-	7,123		
Sheriff Jail Fund		38,155		88,943		40,653	86,445		
Sheriff Commissary		93,995		303,210		226,305	170,900		
Sheriff Federal Share Revenue		24,045		11,164		· -	35,209		
Sheriff Donations		2,000		_		2,000	_		
Sheriff Justice Assistance Grant		2,174		-		2,164	10		
Sheriff Property Forfeiture		91,016		6,366		14,202	83,180		
Sheriff Oxford House Grant		8,675		_		8,675	_		
County Commissioner Building Fund		108,779		163		-	108,942		
County Assessor Revolving		14,582		3,413		15,555	2,440		
Child Abuse Prevention		8,420		733		-	9,153		
Saferoom FEMA Grant		4,360		-		-	4,360		
Sheriff Criminal Alien Assistance Grant		13,615		4,756		18,371	-		
Local Emergency Planning Committee		24,443		1,100		401	25,142		
County Fair Board		124,071		209,971		128,835	205,207		
County Sinking		1,320		14		-	1,334		
District Attorney Incarceration Costs		16,647		8,595		-	25,242		
Hazard Mitigation Grant		3,100		24,000		24,761	2,339		
Cleveland County Anna McBride Court		18,777		109,375		88,622	39,530		
County Bridge and Road Improvement Fund		1,129,289		707,478		-	1,836,767		
First Choice Recovery		2,512		500		874	2,138		
S.T.O.P. Violence Against Women		5,652		30,487		28,021	8,118		
County Detention Transition Account		653		-		96	557		
Cleveland County Access to Recovery		462		-		-	462		
Sheriff Mobile Command Center		-		250,000		-	250,000		
Combined Total - Remaining Aggregate Funds	\$	1,757,324	\$	1,760,599	\$	599,535	\$ 2,918,388		

1. Budgetary Schedules

The Comparative Schedules of Receipts, Expenditures, and Changes in Cash Balances—Budget and Actual—Budgetary Basis for the General Fund and the County Health Department Fund present comparisons of the legally adopted budget with actual data. The "actual" data, as presented in the comparison of budget and actual, will differ from the data as presented in the Combined Statement of Receipts, Disbursements, and Changes in Cash Balances with Combining Information because of adopting certain aspects of the budgetary basis of accounting and the adjusting of encumbrances and outstanding warrants to their related budget year.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in these funds. At the end of the year unencumbered appropriations lapse.

2. Remaining County Funds

Remaining aggregate funds as presented on the financial statement are as follows:

<u>Highway Community Service</u> – accounts for the collection of funding through the Oklahoma Department of Corrections for administrative expenses and supervision of offenders.

<u>Sheriff Drug Fund</u> – accounts for the collection of the Sheriff's percentage of drug forfeitures.

Sheriff Environmental Award – accounts for grant monies received and fines collected.

<u>Sheriff Jail Fund</u> – accounts for the jail bond fees received from the Court Clerk and disbursed for the operation of the jail.

<u>Sheriff Commissary</u> – accounts for monies received from inmates for purchases from the County's commissary and disbursements as restricted by state statute.

<u>Sheriff Federal Share Revenue</u> – accounts for the collection of a percentage of seized assets and disbursed for law enforcement purposes.

Sheriff Donations – accounts for donations made to the Sheriff's office.

<u>Sheriff Justice Assistance Grant</u> – accounts for grant monies received and disbursed as restricted by the grant agreement.

<u>Sheriff Property Forfeiture</u> – accounts for proceeds from property forfeitures and disbursements as restricted by state statute.

CLEVELAND COUNTY, OKLAHOMA NOTES TO OTHER SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2013

<u>Sheriff Oxford House Grant</u> – accounts for grant monies received and disbursed as restricted by the grant agreement.

<u>County Commissioner Building Fund</u> – accounts for proceeds from the sale of county-owned real estate and disbursed as restricted by state statute.

<u>County Assessor Revolving</u> – accounts for the collection of fees for copies restricted by state statute.

<u>Child Abuse Prevention</u> – accounts for monies received from jury decisions to aid in the prevention of child abuse.

<u>Saferoom FEMA Grant</u> – accounts for grant monies received and disbursed as restricted by the grant agreement.

<u>Sheriff Criminal Alien Assistance Grant</u> – accounts for grant monies received and disbursed as restricted by the grant agreement.

<u>Local Emergency Planning Committee</u> – accounts for grant monies received and disbursed as restricted by the grant agreement.

<u>County Fair Board</u> – accounts for the collection of revenue generated from building rent, booth rental, and other fees.

<u>County Sinking</u> – accounts for the payment of interest and principal on the matured portion of long-term bonded debt and civil judgments.

<u>District Attorney Incarceration Costs</u> – accounts for the collection of incarceration fees assessed as court costs by the Court Clerk.

<u>Hazard Mitigation Grant</u> – accounts for grant monies received and disbursed as restricted by the grant agreement.

<u>Cleveland County Anna McBride Court</u> – accounts for grant monies received and disbursed as restricted by the grant agreement.

<u>County Bridge and Road Improvement Fund</u> – accounts for monies collected by the state to improve county roads and bridges.

<u>First Choice Recovery</u> – accounts for grant monies received and disbursed as restricted by the grant agreement.

CLEVELAND COUNTY, OKLAHOMA NOTES TO OTHER SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2013

<u>S.T.O.P. Violence Against Women</u> – accounts for federal grant funds passed through the District Attorney's Council for the purpose of providing services to victims of domestic violence.

<u>County Detention Transition Account</u> – accounts for funds from the Cleveland County Justice Authority for the transition team.

<u>Cleveland County Access to Recovery</u> – accounts for grant monies received and disbursed as restricted by the grant agreement.

<u>Sheriff Mobile Command Center</u> – accounts for donations received by Cleveland County Sheriff's office to purchase a mobile command center for disasters.



CLEVELAND COUNTY, OKLAHOMA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Pass-Through Grantor's Number		Federal enditures
U.S. DEPARTMENT OF INTERIOR				
Direct Grant:				
Payments in Lieu of Taxes	15.226	N/A	\$	30,733
Total U.S. Department of Interior	13.220	11/11	Ψ	30,733
U.S. DEPARTMENT OF JUSTICE				
Direct Grant:				
Violence Against Women Formula Grants - ARRA	16.588			28,021
Direct Grant:				
State Criminal Alien Assistance Program	16.606			17,325
Total U.S. Department of Justice				45,346
U.S. DEPARTMENT OF TRANSPORTATION				
Passed Through the Oklahoma Department of Education:				
State and Community Highway Safety	20.600	AL-12-03-01-02		19,989
Alcohol Impaired Driving Countermeasures Incentive Grants I	20.601	K8-12-03-08-02		15,320
National Highway Traffic Safety Administration (NHTSA) Discretionary Safety Grants	20.614	CE-12-03-07-02		2,793
Total U.S. Department of Transportation				38,102
U.S. DEPARTMENT OF HOMELAND SECURITY				
Passed Through the Oklahoma Department of Emergency Management:				
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	4117		354,005
Hazard Mitigation Grant	97.039			24,000
Homeland Security Grant Program	97.067			66,963
Total U.S. Department of Homeland Security				444,968
Total Expenditures of Federal Awards			\$	559,149

CLEVELAND COUNTY, OKLAHOMA NOTE TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

Basis of Presentation

The schedule of expenditures of federal awards includes the federal grant activity of Cleveland County, and is presented on the *cash basis of accounting*. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*.



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Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

TO THE OFFICERS OF CLEVELAND COUNTY, OKLAHOMA

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the combined total—all funds of the accompanying Combined Statement of Receipts, Disbursements, and Changes in Cash Balances of Cleveland County, Oklahoma, as of and for the year ended June 30, 2013, which comprises Cleveland County's financial statement, prepared using accounting practices prescribed or permitted by Oklahoma state law, and have issued our report thereon dated November 30, 2015.

Our report included an adverse opinion on the financial statement because the statement is prepared using accounting practices prescribed or permitted by Oklahoma state law, which is a basis of accounting other than accounting principles generally accepted in the United States of America. However, our report also included our opinion that the financial statement does present fairly, in all material respects, the receipts, disbursements, and changes in cash balances – regulatory basis of the County for the year ended June 30, 2013, on the basis of accounting prescribed by Oklahoma state law, described in Note 1.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered Cleveland County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of Cleveland County's internal control. Accordingly, we do not express an opinion on the effectiveness of Cleveland County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention of those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Cleveland County's financial statement is free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters regarding statutory compliance that we reported to the management of Cleveland County, which are included in Section 4 of the schedule of findings and questioned costs contained in this report.

Cleveland County's Responses to Findings

Cleveland County's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. Cleveland County's responses were not subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on it the responses.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

This report is also a public document pursuant to the Oklahoma Open Records Act (51 O.S. § 24A.1 et seq.), and shall be open to any person for inspection and copying.

GARY A. JONES, CPA, CFE

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OKLAHOMA STATE AUDITOR & INSPECTOR

November 30, 2015

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Independent Auditor's Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by OMB Circular A-133

TO THE OFFICERS OF CLEVELAND COUNTY, OKLAHOMA

Report on Compliance for Each Major Program

We have audited the compliance of Cleveland County, Oklahoma, with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that could have a direct and material effect on Cleveland County's major federal program for the year ended June 30, 2013. Cleveland County's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Compliance with the requirements of laws, regulations, contracts, and grants applicable to its major federal program is the responsibility of Cleveland County's management.

Auditor's Responsibility

Our responsibility is to express an opinion on Cleveland County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Cleveland County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of Cleveland County's compliance with those requirements.

Opinion on Each Major Federal Program

In our opinion, Cleveland County, complied, in all material respects, with the requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2013.

Internal Control Over Compliance

Management of Cleveland County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered Cleveland County's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Cleveland County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

Other Matters

Cleveland County's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit Cleveland County's responses and, accordingly, we express no opinion on the responses.

This report is intended solely for the information and use of management, those charged with governance, others within the entity, and is not intended to be and should not be used by anyone other than the specified parties. This report is also a public document pursuant to the Oklahoma Open Records Act (51 O.S., section 24A.1 et seq.), and shall be open to any person for inspection and copying.

GARY A. JONES, CPA, CFE

Say after

OKLAHOMA STATE AUDITOR & INSPECTOR

November 30, 2015

SECTION 1—Summary of Auditor's Results

Financial Statements	
Type of auditor's report issued:Adverse as to GAA	P; unqualified as to statutory presentation
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	
Noncompliance material to financial statements noted?	No
Federal Awards	
Internal control over major programs:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	
Type of auditor's report issued on compliance for major programs:	Unqualified
Any audit findings disclosed that are required to be reported in accordance with section 510(a) of Circular A-133?	No
Identification of Major Programs	
<u>CFDA Number(s)</u> 97.036	Name of Federal Program or Cluster Disaster Grants - Public Assistance (Presidentially Declared Disasters)
Dollar threshold used to distinguish between Type A and Type B programs:	\$300,000
Auditee qualified as low-risk auditee?	

CLEVELAND COUNTY, OKLAHOMA SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

SECTION 2—Findings related to the Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

No matters were reported.

SECTION 3—Independent Auditor's Report on Compliance With Requirements That Could Have a Direct and Material Effect on Each Major Program and Internal Control Over Compliance in Accordance With OMB Circular A-133

No matters were reported.

SECTION 4—This section contains a certain matter not required to be reported in accordance with *Government Auditing Standards*. However, we believe this matter is significant enough to bring to management's attention. We recommend that management consider this matter and take appropriate corrective action.

Finding 2013-2 - Inadequate Internal Controls and Noncompliance Over Inmate Trust Fund Checking Account (Repeat Finding)

Condition: Upon inquiry and observation of the Inmate Trust Fund Checking Account, the following exceptions were noted:

• Bank reconciliations are not performed in a timely manner.

Further, an examination of the Inmate Trust Fund Checking Account reflected the following:

- Three (3) checks were not issued in compliance with state statutes.
- One (1) check contained no signatures.

Cause of Condition: Policies and procedures have not been designed regarding the Inmate Trust Fund Checking Account.

Effect of Condition: This condition could result in noncompliance with state statutes, laws, or regulations. Also, without proper accounting and safeguarding of the Inmate Trust Fund Checking Account, there is an increased risk of misappropriation of funds.

Recommendation: OSAI recommends that the Sheriff maintain Inmate Trust Fund Checking Account monies in a manner that reflects each inmate's trust deposits, disbursements, and account balances. The inmates' trust fund balances should be reconciled to the bank statements each month in a timely manner, and no operating expenditures should be made from this fund.

CLEVELAND COUNTY, OKLAHOMA SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

Management Response:

County Sheriff: Detention Command personnel have ordered a divisional directive causing a reconciliation of the Inmate Trust Fund Checking Account to be performed on the 20th day of each calendar month, for the previous calendar month by a detention clerk. This directive instructs the Inmate Trust Fund Checking Account reconciliation to be reviewed by the Administrative Lieutenant of Detention and the Major of Detention.

The Administrative Lieutenant of Detention will personally review any/all checks being created/written by Detention Clerks and ensure that all checks bear proper signatures.

That Administrative Lieutenant of Detention is adding additional training for Detention Clerks to ensure they are aware of what types of checks should/should not be written from the Inmate Trust Fund Checking Account.

The Administrative Lieutenant of Detention fixed the problem which allowed three sequential checks to be written that were not in compliance with state statutes.

Criteria: Effective accounting procedures and internal controls are necessary to ensure stewardship and accountability of public funds. Safeguarding controls are an aspect of internal controls. Safeguarding controls relate to the prevention or timely detection of unauthorized transaction and unauthorized access to assets. Failure to perform tasks that are part of internal controls, such as reconciliations not performed or not timely prepared, are deficiencies in internal control. Further, reconciliations should be performed on a monthly basis. Any disbursements made from the Inmate Trust Fund should follow state statutes.



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