

**CREEK COUNTY EMERGENCY AMBULANCE SERVICE DISTRICT
FINANCIAL STATEMENT
AND INDEPENDENT AUDITOR'S REPORT
FOR THE YEAR ENDED JUNE 30, 2005**

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STATE OF OKLAHOMA
OFFICE OF THE AUDITOR AND INSPECTOR

JEFF A. McMAHAN
State Auditor and Inspector

January 11, 2008

TO THE BOARD OF TRUSTEES OF THE
CREEK COUNTY EMERGENCY AMBULANCE SERVICE DISTRICT

Transmitted herewith is the audit of the Creek County Emergency Ambulance Service District's financial statement for the fiscal year ended June 30, 2005. The audit was conducted in accordance with *Government Auditing Standards*.

A report of this type is critical in nature; however, we do not intend to imply that our audit failed to disclose commendable features in the present accounting and operating procedures of the Creek County Emergency Ambulance Service District.

We wish to take this opportunity to express our appreciation for the assistance and cooperation extended to our office during the course of our audit.

The Office of the State Auditor and Inspector is committed to serving the public interest by providing independent oversight and by issuing reports that serve as a management tool to the state to ensure a government which is accountable to the people of the State of Oklahoma.

Sincerely,

A handwritten signature in black ink that reads "Jeff A. McMahan".

JEFF A. McMAHAN
State Auditor and Inspector

**CREEK COUNTY EMERGENCY AMBULANCE SERVICE DISTRICT
JUNE 30, 2005**

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**CREEK COUNTY EMERGENCY AMBULANCE SERVICE DISTRICT
BOARD OF TRUSTEES
JUNE 30, 2005**

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VICE CHAIRMAN
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John Dugger

ADMINISTRATOR
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**CREEK COUNTY EMERGENCY AMBULANCE SERVICE DISTRICT
JUNE 30, 2005**

INTRODUCTION

Article 10, § 9C of the Oklahoma Constitution authorized the formation of emergency medical service districts and authorized a tax levy not to exceed 3 mills for the purpose of providing funds to support, organize, operate, and maintain district ambulance services. District voters approved the formation of the district and 3 mills levy to support the operation of the district. Per Article 10, § 8A, with the repeal of personal property tax, the millage with the adjustment factor is 3.08 mills. The Creek County Emergency Ambulance Service District is comprised of Creek County, with the exception of the Mannford School District, and was created to provide ambulance service to all citizens.

Emergency medical service districts are governed by a board of trustees. The board of trustees (the board) has the power to hire a manager and other personnel, contract, organize, maintain, or otherwise operate the emergency medical service district. The trustees must act as a board when entering into contracts or other agreements affecting the district's welfare. Thus, actions taken by the board are voted on and approved by a majority of the trustees. The board of trustees' business meetings are open to the public. The board shall have the capacity to sue and be sued but shall enjoy immunity from civil suits for actions or omissions arising from the operation of the district. Such districts have the authority to charge fees for services, and accept gifts, funds, or grants.

The Oklahoma Constitution also provides that the district shall be audited by the State Auditor and Inspector.

FINANCIAL SECTION



STATE OF OKLAHOMA
OFFICE OF THE AUDITOR AND INSPECTOR

JEFF A. McMAHAN
State Auditor and Inspector

Independent Auditor's Report

TO THE BOARD OF TRUSTEES OF THE
CREEK COUNTY EMERGENCY AMBULANCE SERVICE DISTRICT

We have audited the accompanying Statement of Receipts, Disbursements, and Changes in Cash Balances—General Fund of Creek County Emergency Ambulance Service District, as of and for the year ended June 30, 2005, listed in the table of contents as the basic financial statement. This financial statement is the responsibility of the Creek County Emergency Ambulance Service District. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the accompanying basic financial statement was prepared using accounting practices prescribed or permitted by Oklahoma state law, which practices differ from accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the matter discussed in the preceding paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of Creek County Emergency Ambulance Service District as of June 30, 2005, or changes in its financial position for the year then ended.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and changes in cash balances of the Creek County Emergency Ambulance Service District, for the year ended June 30, 2005, on the basis of accounting described in Note. 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 13, 2007, on our consideration of Creek County Emergency Ambulance Service District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, and contracts and other matters. The purpose of that report is to describe the scope of our testing of

internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Our audit was performed for the purpose of forming an opinion on the Statement of Receipts, Disbursements, and Changes in Cash Balances—General Fund of Creek County Emergency Ambulance Service District, taken as a whole. Creek County Emergency Ambulance Service District has not presented the budgetary comparison information for the Comparative Schedule of Receipts, Expenditures, and Changes in Cash Balances—Budget and Actual—Budgetary Basis—General Fund. Although not a part of the basic financial statement, such information is an integral part of the regulatory presentation for emergency medical service districts.



JEFF A. McMAHAN
State Auditor and Inspector

December 13, 2007

Basic Financial Statement

**CREEK COUNTY EMERGENCY AMBULANCE SERVICE DISTRICT
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND
CHANGES IN CASH BALANCES—GENERAL FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2005**

	General Fund
Beginning Cash Balance	<u>\$ 1,225,369</u>
Receipts:	
Ad Valorem Taxes	842,464
Charges for Services	933,813
Miscellaneous	39,900
Subscriptions	30,235
Total Receipts	<u>1,846,412</u>
Disbursements:	
Personal Services	1,147,712
Travel	1,886
Maintenance and Operations	543,962
Capital Outlay	168,176
Total Disbursements	<u>1,861,736</u>
Ending Cash Balance	<u>\$ 1,210,045</u>

The notes to the financial statement are an integral part of this statement.

**CREEK COUNTY EMERGENCY AMBULANCE SERVICE DISTRICT
NOTES TO THE FINANCIAL STATEMENT
FOR THE FISCAL YEAR ENDED JUNE 30, 2005**

1. Summary of Significant Accounting Policies

The accompanying basic financial statement presents the receipts, disbursements, and changes in cash balances of Creek County Emergency Ambulance Service District (the District). The financial activity presented is established under statutory authority, and its operation is under the control of the District Board of Trustees. The more significant accounting policies and practices are described below.

A. Reporting Entity

The District is a special unit of government and does not possess political or governmental powers other than those necessary to carry out the specific purposes for which it was created. The District is not subject to federal or state income taxes.

The accompanying basic financial statement includes all District functions and activities over which the District Board exercises significant influence. Significant influence or accountability is based primarily on the oversight exercised by the District Board. The District is not a component unit of another government and does not have any component units.

B. Fund Accounting

The District uses only a general fund to account for its cash balances.

C. Basis of Accounting

The basic financial statement is prepared on a basis of accounting wherein amounts are recognized when received or disbursed. This basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred. This cash basis financial presentation is not a comprehensive measure of economic condition or changes therein.

D. Cash and Investments

State statutes require financial institutions with which the District maintains funds to deposit collateral securities to secure the District's deposits. The amount of collateral securities to be pledged is established by the District Treasurer; this amount must be at least the amount of the deposit to be secured, less the amount insured (by, for example, the FDIC).

State statutes authorize the District to invest in obligations of the U.S. Treasury, certificates of deposit, or savings accounts of banks, savings and loans, and trust companies if secured by acceptable collateral where the collateral has been deposited with a trustee or custodian bank.

**CREEK COUNTY EMERGENCY AMBULANCE SERVICE DISTRICT
NOTES TO THE FINANCIAL STATEMENT
FOR THE FISCAL YEAR ENDED JUNE 30, 2005**

E. Risk Management

The District is exposed to various risks of loss related to: torts, theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The District continues to carry commercial insurance for these types of risk. The District carries workers' compensation, health and accidental insurance on its employees. Management believes such coverage is sufficient to preclude any significant uninsured losses to the District. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There have been no significant reductions in insurance coverage during the 2005 fiscal year.

F. Compensated Absences

Vacation Leave - Each full-time employee shall accrue 1 week vacation leave after 1 year of employment, for a total of 40 paid hours. After 2 years of full-time status, a 2 week vacation can be accrued for a total of 80 paid hours. If vacation leave is not used, the time is lost.

Sick Leave - Regular full-time employees are entitled to 60 hours per year of paid sick leave. When more than 60 days are accumulated, the excess amount can accumulate up to ten (10), twenty (20) hour shifts (or 200 hours)

2. Stewardship Policies

On or before June 1 of each year, a budget for each fund, as required by the Board, is completed. The budget is approved by fund and object. The District Board may approve changes of appropriations within the fund by object. To increase or decrease the budget by fund requires approval by the Excise Board.

The District did not adequately complete a budget for the fiscal year. As a result, budgeted revenues and expenditures cannot be compared to actual data as would be shown on the Comparative Schedule of Receipts, Expenditures, and Changes in Cash Balances—Budget and Actual—Budgetary Basis—General Fund.

3. Detailed Notes on Fund Balances

A. Ad Valorem Tax

The property tax is levied each October 1 on the assessed value listed as of January 1 of the same year for all real and personal property located in the District, except certain exempt property. Assessed values are established by the County Assessor within the prescribed guidelines established by the Oklahoma Tax Commission and the State Equalization Board. The tax is collected by the County Treasurer and remitted to the District.

**CREEK COUNTY EMERGENCY AMBULANCE SERVICE DISTRICT
NOTES TO THE FINANCIAL STATEMENT
FOR THE FISCAL YEAR ENDED JUNE 30, 2005**

The County voted to repeal the personal property tax. The initiative provided that real property tax levies would be increased to make up for the loss of taxable personal property; hence the levy is now 3.08 mills. The assessed property value as of January 2004 was approximately \$280,026,512 after deducting homestead exemptions.

Taxes are due on November 1 following the levy date, although they may be paid in two equal installments. If the first half is paid prior to January 1, the second half is not delinquent until April 1.

Unpaid delinquent personal property taxes are published usually in May. If the taxes are not paid within 30 days from publication, they are placed on the personal tax lien docket.

Current year tax collections for the year ended June 30, 2005, were approximately 95.6 percent of the tax levy.

B. Subscriptions

The District accepts subscriptions for future ambulance services. For the year ended June 30, 2005, the District raised \$30,235 by selling subscriptions which entitled the subscription holder and their immediate family to free ambulance service except for the amount paid by the subscription holder's insurance company, if applicable. The subscription holder would have had to use the District for some emergency to benefit from the subscription. When that happens, the District simply forgives payment for whatever the holder's insurance does not pay. Future service benefits are not ascertainable due to the lack of usage records; however, any obligation arising from outstanding subscriptions would not be material.

4. Contingent Liabilities

The District is a defendant in a certain lawsuit. During fiscal year 2005 the outcome of this lawsuit is not determinable. However, in the opinion of District's management, the resolution of such matter will not have a material adverse effect on the financial condition of the District.

5. Pension Plan

Plan Description. The District established a savings incentive match plan on February 2, 2000, for their employees under sections 403 (A) and 403 (P) of the Internal Revenue Code to provide for retirement and support of beneficiaries after death.

A matching contribution up to 4% equal to an employees' contribution can be made annually. The maximum amount of employees' contributions cannot exceed \$6,900. The Capital Guardian Trust Company, 333 S. Hope Street, Los Angeles, CA 90071, is the designated institution to invest these funds.

**CREEK COUNTY EMERGENCY AMBULANCE SERVICE DISTRICT
NOTES TO THE FINANCIAL STATEMENT
FOR THE FISCAL YEAR ENDED JUNE 30, 2005**

6. Subsequent Events

The District was a Defendant in a wrongful death suit that was filed during the fiscal year 2004. The suit was settled in August 2006 for \$22,500. The District had the funds on hand to pay the settlement and did not have to levy for the payment of the agreed-upon amount.

SUPPLEMENTARY INFORMATION

**CREEK COUNTY EMERGENCY AMBULANCE SERVICE DISTRICT
SUPPLEMENTARY INFORMATION
FOR THE FISCAL YEAR ENDED JUNE 30, 2005**

Oklahoma Statutes require the District to prepare a formal budget for the general fund and other funds as the Board of Trustees may require. The budget prepared for the general fund includes the originally approved budgeted appropriations for expenditures and final budgeted appropriations as adjusted for supplemental appropriations and approved transfers between budget categories.

The Comparative Schedule of Receipts, Expenditures, and Changes in Cash Balances—Budget and Actual—Budgetary Basis—General Fund presents comparisons of the legally adopted budget with actual data. The "actual" data, as presented in the comparison of budget and actual, differs from the data as presented in the Statement of Receipts, Disbursements, and Changes in Cash Balances because of adopting certain aspects of the budgetary basis of accounting and the adjusting of encumbrances and outstanding warrants to their related budget year. This comparative schedule has not been presented.

INTERNAL CONTROL AND COMPLIANCE SECTION



STATE OF OKLAHOMA
OFFICE OF THE AUDITOR AND INSPECTOR

JEFF A. McMAHAN
State Auditor and Inspector

**Report on Internal Control Over Financial Reporting and on Compliance and
Other Matters Based on an Audit of Financial Statements Performed in Accordance With
*Government Auditing Standards***

TO THE BOARD OF TRUSTEES OF THE
CREEK COUNTY EMERGENCY AMBULANCE SERVICE DISTRICT

We have audited the Statement of Receipts, Disbursements, and Changes in Cash Balances—General Fund of Creek County Emergency Ambulance Service District, as of and for the year ended June 30, 2005, which comprises the Creek County Emergency Ambulance Service District's basic financial statement, prepared using accounting practices prescribed or permitted by Oklahoma state law, and have issued our report thereon dated December 13, 2007. The report on the Statement of Receipts, Disbursements, and Changes in Cash Balances was adverse because the statement is not a presentation in conformity with accounting principles generally accepted in the United States of America. Further, the Creek County Emergency Ambulance Service District has not presented budgetary comparison information for the general fund that should have been included as supplementary information. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Creek County Emergency Ambulance Service District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the District's ability to initiate, record, process, and report financial data consistent with the assertions of management in the financial statement. Reportable conditions are described in the accompanying schedule of findings and responses as items 2002-1 and 2004-1.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we consider item 2002-1 to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Creek County Emergency Ambulance Service District's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and are described in the accompanying schedule of findings and responses as items 2004-2 and 2005-1.

This report is intended solely for the information and use of the Board of Trustees, Excise Board, and Legislative officials and should not be used for any other purpose. This report is also a public document pursuant to the Oklahoma Open Records Act (51 O.S., section 24A.1 et seq.), and shall be open to any person for inspection and copying.



JEFF A. McMAHAN
State Auditor and Inspector

December 13, 2007

**CREEK COUNTY EMERGENCY AMBULANCE SERVICE DISTRICT
SCHEDULE OF FINDINGS AND RESPONSES
FOR THE FISCAL YEAR ENDED JUNE 30, 2005**

Findings related to the Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Finding 2002-1—Segregation of Duties (Repeat Finding)

Criteria: Segregation of duties over asset custody, transaction authorization, bookkeeping, and reconciliation are important elements of effective internal control over government assets and resources.

Condition: The limited number of office personnel within the District office prevents a proper segregation of accounting functions, which is necessary to assure adequate internal control structure.

Effect: This condition could result in the District having resources of assets used inappropriately, inefficiently or uneconomically.

Recommendation: We recommend management be aware of this condition and realize the concentration of duties and responsibilities in a limited number of individuals is not desirable from a control point of view. Under these conditions, the most effective controls lie in management's knowledge of office operations and a periodic review of operations.

Views of responsible officials and planned corrective actions: We concur with the State Auditor's findings. Management does have knowledge of office operations and will perform a periodic review of these operations.

Finding 2004-1—Reconciliation (Repeat Finding)

Criteria: The overall goal of internal controls as they relate to governmental entities in evaluating management's accounting for funds is to demonstrate accountability and stewardship. The District's financial reports presented to the Board should reconcile to the bank activity as well as to the amount reported on the budget.

Condition: The District does perform a reconciliation of the bank balance to the District's balance. However, the District's report of cash inflows (collections) and outflows (disbursements) as presented to the Board did not accurately reconcile to deposits and disbursements per the bank for the year. Additionally, the amounts reported in the budget for collections did not agree to the Board reports or the bank activity.

Effect: This could result in misappropriation of assets or misstated financial statements.

Recommendation: We recommend the cash collection and disbursement reports presented to the Board and the amounts reported in the budget agree to one another and accurately reconcile to the bank activity.

**CREEK COUNTY EMERGENCY AMBULANCE SERVICE DISTRICT
SCHEDULE OF FINDINGS AND RESPONSES
FOR THE FISCAL YEAR ENDED JUNE 30, 2005**

Views of responsible officials and planned corrective actions: Management concurs with the State Auditor's findings and will implement procedures to correct this issue.

Finding 2004-2—Fixed Assets Inventory (Repeat Finding)

Criteria: Title 19 O.S. § 1718 states, "A district shall maintain, according to its own accounting needs some or all of the funds and account groups in its system of accounts that are consistent with legal and operating requirements and as prescribed by the State Auditor and Inspector. The required funds may include, but not be limited to...

5. A ledger or group of accounts in which to record the details relating to the general fixed assets of the district.

Condition: The District does not maintain a detailed listing of fixed assets. Fixed asset records do not include all land, buildings and equipment owned by the District.

Effect: This condition could result in the District having inaccurate records and incomplete information.

Recommendation: We recommend the District compile and maintain records with control totals for all District owned assets (such as equipment, land, buildings and improvements).

Views of responsible officials and planned corrective actions: Management concurs with the State Auditor's findings and will implement procedures to correct this issue.

Finding 2005-1—Budget

Criteria: Title 19 O.S. § 1709 states that at least thirty (30) days prior to the beginning of each fiscal year, a budget for each fund of the district for which a budget is required shall be completed by the board. Each budget shall provide a complete financial plan for the budget year. The budget format shall contain at least the following in tabular form for each fund, itemized by department and account within each fund:

1. Actual revenues and expenditures for the immediate prior fiscal year;
2. Estimated actual revenues and expenditures for the current fiscal year; and
3. Estimated revenues and expenditures for the budget year.

Condition: The District's adopted budget did not provide adequate information to prepare a Comparative Schedule of Receipts, Expenditures, and Changes in Cash Balances—Budget and Actual—Budgetary Basis—General Fund. The budget did not reflect the actual activity of the District including the cash balance, as well as revenues and expenditures as recorded by the District's financial records submitted to the District's Board.

**CREEK COUNTY EMERGENCY AMBULANCE SERVICE DISTRICT
SCHEDULE OF FINDINGS AND RESPONSES
FOR THE FISCAL YEAR ENDED JUNE 30, 2005**

Effect: This condition could result in the District having inaccurate records and incomplete information.

Recommendation: We recommend the District properly complete a budget.

Views of responsible officials and planned corrective actions: Management concurs with the State Auditor's findings and will implement procedures to correct this issue.