### STATUTORY REPORT

# DISTRICT ATTORNEY DISTRICT 7

BOGUS CHECK RESTITUTION PROGRAM SUPERVISION PROGRAM RESTITUTION AND DIVERSION PROGRAM PROPERTY FORFEITURE PROGRAM

For the year ended June 30, 2014





### DAVID PRATER, DISTRICT ATTORNEY DISTRICT 7

STATUTORY REPORT
BOGUS CHECK RESTITUTION PROGRAM
SUPERVISION PROGRAM
RESTITUTION AND DIVERSION PROGRAM
PROPERTY FORFEITURE PROGRAM

FOR THE YEAR ENDED JUNE 30, 2014

## Oklahoma State Auditor & Inspector

2300 N. Lincoln Blvd. • State Capitol, Room 100 • Oklahoma City, OK 73105 • Phone: 405.521.3495 • Fax: 405.521.3426

September 14, 2015

David Prater, District Attorney District 7 Oklahoma County Courthouse Oklahoma City, Oklahoma 73102

Transmitted herewith is the statutory report for the District Attorney of District 7, Oklahoma County, Oklahoma (the District) for the fiscal year ended June 30, 2014.

A report of this type is critical in nature; however, we do not intend to imply that there were not commendable features in the present accounting and operating procedures of the District.

The goal of the State Auditor and Inspector is to promote accountability and fiscal integrity in state and local government. Maintaining our independence as we provide this service to the taxpayers of Oklahoma is of utmost importance.

We wish to take this opportunity to express our appreciation for the assistance and cooperation extended to our office during our engagement.

Sincerely,

GARY A. JONES, CPA, CFE

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OKLAHOMA STATE AUDITOR & INSPECTOR

## DAVID PRATER, DISTRICT ATTORNEY DISTRICT 7 STATUTORY REPORT JUNE 30, 2014

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#### INTRODUCTORY INFORMATION

#### **BOGUS CHECK PROGRAM**

The bogus check program was created by the Oklahoma Legislature in 1982 as a special type of deferred prosecution program and every district attorney is required to operate a bogus check program. The program provides an alternative way to handle bogus check cases without any additional cost to courts, prosecutors, or the state prison system. The primary emphasis of the program is collecting restitution for the victim of the crime, rather than punishing the offender.

Bogus checks are a significant cost to business, a cost that is passed on to the consumer and paid by all citizens and taxpayers in the state. The bogus check program has been an effective way to address the economic problem caused by bogus checks. The program offers a way to address criminal conduct without sending a large number of offenders to state correctional facilities.

#### RESTITUTION AND DIVERSION PROGRAM

The restitution and diversion program was created by the Oklahoma Legislature in 2001 as a special type of deferred prosecution program. The legislation required that each district attorney create such a program. The purpose of the program is to allow the district attorney the discretion to divert criminal complaints involving property crimes from criminal court and to collect restitution for victims.

The program allows the district attorney's office to receive, disburse, and monitor victim restitution payments. The program offers an alternative way to address criminal conduct.

#### DISTRICT ATTORNEY SUPERVISION PROGRAM

The district attorney supervision program was created by the Oklahoma Legislature in 2005 as an alternative from supervision by the Department of Corrections. When the court imposes a deferred or a suspended sentence for any offense and does not order supervision by the Department of Corrections, the offender shall be required to pay the district attorney a monthly supervision fee. However, the legislation provides that in hardship cases, the district attorney shall expressly waive all or part of the fee.

#### DISTRICT ATTORNEY PROPERTY FORFEITURE PROGRAM

Most district attorneys in the state have a Property Forfeiture Fund. The fund is not subject to fiscal year limitations and is to be used for enforcement of controlled dangerous substance laws, drug abuse prevention and education, and is maintained by the District Attorney to be used at his or her discretion for those purposes. The revenues for said fund come from the proceeds of forfeited assets.

Any cash, vehicles, real property, or other assets used in the commission of or acquired as a result of a crime as described in the Uniform Controlled Dangerous Substances Act is presumed to be forfeitable.

Asset forfeiture is an effective law enforcement tool used by local district attorneys to deprive criminals of their ill-gotten gains by seizing the proceeds of criminal activity and property used to facilitate crime. The proceeds of seized, forfeited assets make a substantial contribution to the investigation and prosecution of drug related offenses.

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#### **Statutory Report**

David Prater, District Attorney District 7 Oklahoma County Courthouse Oklahoma City, Oklahoma 73102

For the purpose of complying with 74 O.S. § 212.E and 22 O.S. §§ 114, 991d, 991.f-1.1, and 63 O.S. § 2-506, we have performed the following procedures as they relate to the records of the District Attorney's programs for the fiscal year June 30, 2014.

Bogus Check, Supervision, and Restitution and Diversion Programs:

- Determine that internal controls are designed and operating over the collections and expenditures process.
- Examine fees to determine that the correct fees are assessed, receipted, and deposited in compliance with 28 O.S. § 153, 22 O.S. §§ 114, 991d, 991f-1.1, and 19 O.S. § 215.11.
- Determine whether expenditures are used to defray the expenses of the District Attorney's office in accordance with 22 O.S. §§ 114 and 991f-1.1, and whether expenditures are supported by approved claims, invoices, and verification that goods or services paid for were received.
- Determine whether the District Attorney reconciles all accounts with the County Treasurer's ledgers.
- Determine whether the District Attorney prepares and submits an annual report to the District Attorneys Council that shows total deposits and total expenditures for the Bogus Check Restitution Program, the Supervision Program, and Restitution and Diversion Program.

#### Property Forfeiture Program:

- Determine that internal controls are designed and operating over the collections and expenditures process.
- Determine that the District Attorney maintains a true and accurate inventory of all property seized in accordance with 63 O.S. § 2-506.K.
- Review sale documentation for selected cases to determine whether forfeited assets were sold after due notice at public auction to the highest bidder in accordance with 63 O.S. §§ 2-506 and 2-508.
- Review the distribution of proceeds to determine the distribution was in accordance with court orders pursuant to 63 O.S. §§ 2-506.K and 2-508.
- Test expenditures to determine they are supported by approved claims, invoices, and independent verification that goods or services paid for were received.

- Determine if the District Attorney prepared and submitted an annual report to the District Attorneys Council showing the total deposits, total expenditures, beginning and ending balances in accordance with 63 O.S. § 2-506.L.3.
- Determine if the District Attorney reconciles account balances with the County Treasurer.

All information included in the financial records of the bogus check restitution program, supervision program, restitution and diversion program, and the property forfeiture program are the representation of the District Attorney for their respective district.

Our engagement was limited to the procedures performed above and was less in scope than an audit performed in accordance with auditing standards generally accepted in the United States of America. Accordingly, we do not express an opinion on any basic financial statement of Oklahoma County.

Based on our procedures performed, we have presented our finding in the accompanying schedule.

This report is intended for the information and use of the District Attorney and the County Officials. However, this report is a matter of public record and its distribution is not limited.

GARY A. JONES, CPA, CFE

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OKLAHOMA STATE AUDITOR & INSPECTOR

September 10, 2015

#### SCHEDULE OF FINDINGS AND RESPONSES

Finding 2014-1 – Lack of Policies and Procedures - Bogus Check, Supervision, and Restitution and Diversion Programs (Repeat Finding)

**Condition:** Based on inquiry of staff, it was noted there are no current written policies and procedures regarding collections, disbursements, and financial reporting for the Bogus Check, Supervision, and Restitution and Diversion Programs within the District Attorney's office.

**Cause of Condition:** The District Attorney's office has not established policies and procedures for the collections, disbursements and financial reporting for the Bogus Check, Supervision, and Restitution and Diversion Programs.

**Effect of Condition:** Without implementing written policies and procedures, instances could arise where employees are making exceptions to policies on a regular and recurring basis.

**Recommendation:** The Oklahoma State Auditor and Inspector's Office (OSAI) recommends management design and implement written policies and procedures for the collections, disbursements and financial reporting of the Bogus Check, Supervision, and Restitution and Diversion Programs within the District Attorney's office.

**Management Response:** We have reviewed the above-referenced audit finding which recommends the adoption of written policies and procedures in three programs administered by the District Attorney's office. Specifically, these are the Bogus Check Program, District Attorney's Supervision, and the Restitution and Diversion Program.

Also noted from the audit report, these programs are being operated appropriately and within the law and that the recommendation would essentially memorialize into policy our current methods of operating these programs. The District Attorney's office concurs that reducing these practices and procedures to written form would ensure that future employees maintain the current quality of work, and for that reason we will begin immediately working on the promulgation and implementation of written policies and/or procedures for the administration of these three programs.

**Criteria:** Accountability and stewardship are overall goals of management in the accounting of funds. Internal Controls over safeguarding of assets constitutes a process, affected by management and other personnel, designed to provide reasonable assurance regarding the prevention or timely detection of unauthorized transactions and safeguarding assets from misappropriation.



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