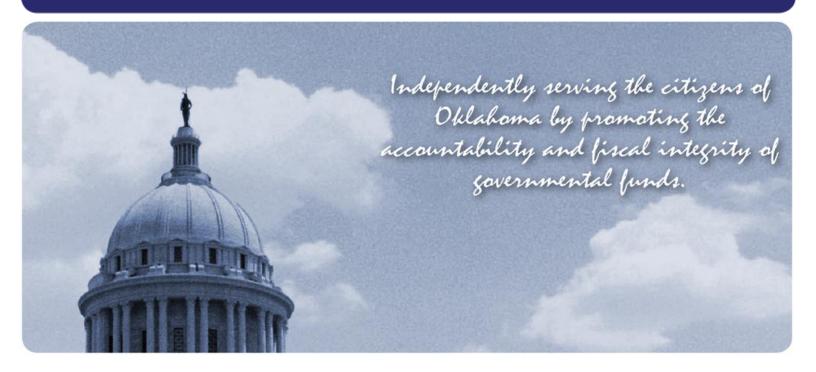
### COUNTY AUDIT

## GRADY COUNTY

For the fiscal year ended June 30, 2014





Oklahoma State Auditor & Inspector Gary A. Jones, CPA, CFE GRADY COUNTY, OKLAHOMA FINANCIAL STATEMENT AND INDEPENDENT AUDITOR'S REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2014

This publication, issued by the Oklahoma State Auditor and Inspector's Office as authorized by 19 O.S. § 171, has not been printed, but is available on the agency's website (<a href="www.sai.ok.gov">www.sai.ok.gov</a>) and in the Oklahoma Department of Libraries Publications Clearinghouse Digital Collection, pursuant to 74 O.S. § 3105.B.

## Oklahoma State Auditor & Inspector

2300 N. Lincoln Blvd. • State Capitol, Room 100 • Oklahoma City, OK 73105 • Phone: 405.521.3495 • Fax: 405.521.3426

June 9, 2015

## TO THE CITIZENS OF GRADY COUNTY, OKLAHOMA

Transmitted herewith is the audit of Grady County, Oklahoma for the fiscal year ended June 30, 2014. The audit was conducted in accordance with 19 O.S. § 171.

A report of this type can be critical in nature. Failure to report commendable features in the accounting and operating procedures of the entity should not be interpreted to mean that they do not exist.

The goal of the State Auditor and Inspector is to promote accountability and fiscal integrity in state and local government. Maintaining our independence as we provide this service to the taxpayers of Oklahoma is of utmost importance.

We wish to take this opportunity to express our appreciation for the assistance and cooperation extended to our office during our engagement.

Sincerely,

GARY A. JONES, CPA, CFE

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OKLAHOMA STATE AUDITOR & INSPECTOR

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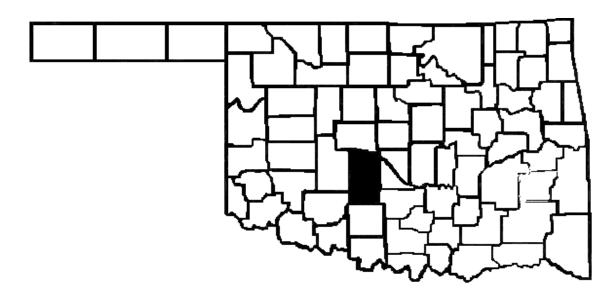
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#### GRADY COUNTY, OKLAHOMA FOR THE FISCAL YEAR ENDED JUNE 30, 2014

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## INTRODUCTORY SECTION UNAUDITED INFORMATION ON PAGES iii - ix PRESENTED FOR INFORMATIONAL PURPOSES ONLY



Grady County was created at statehood and named for Henry W. Grady, editor of the *Atlanta Constitution*. Chickasha, the county seat, was named for the Chickasaw Indians and is known as the "Queen City of the Washita" because of its strategic location.

In addition to the H.E. Bailey Turnpike and other highways, the Union Pacific and Stillwater Central railroads serve the transportation needs of the county.

Specialized educational needs are met by the Jane Brooks School for the Deaf and the University of Science and Arts of Oklahoma, all in Chickasha. Recreational opportunities are available at Lakes Burtschi and Chickasha.

Summer rodeos and swap meets attract visitors to the area, as does the annual Watermelon Festival at Rush Springs, the "Watermelon Capital of the World." Other annual events include the Festival of Light, the Grady County Fair, the Firefighters Chili Cook-off, and the Veterans Parade.

Contact the Grady County Historical Society and the chamber of commerce for more information, or call the county clerk's office at (405) 224-7388.

County Seat – Chickasha

Area - 1,105.30 Square Miles

County Population – 53,118 (2012 est.)

Farms -1,850

Land in Farms – 608,373 Acres

Primary Source: Oklahoma Almanac 2013-2014

#### **Board of County Commissioners**

District 1 – Windle Hardy

District 2 – Mike Lennier

District 3 – Jack Porter

#### **County Assessor**

Bari Firestone

#### **County Clerk**

Sharon Shoemake

#### **County Sheriff**

Jim Weir

#### **County Treasurer**

Robin Burton

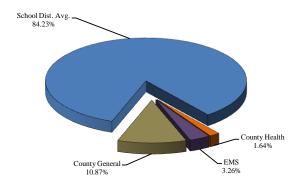
#### **Court Clerk**

Lisa Hannah

#### **District Attorney**

Jason Hicks

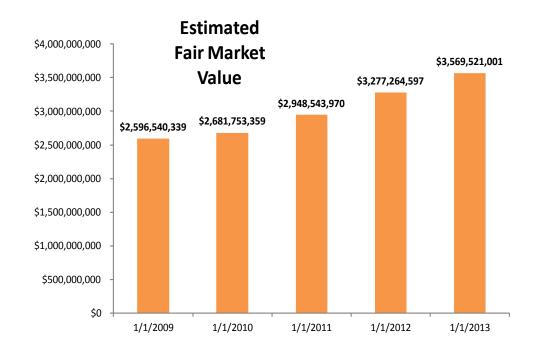
Property taxes are calculated by applying a millage rate to the assessed valuation of property. Millage rates are established by the Oklahoma Constitution. One mill equals one-thousandth of a dollar. For example, if the assessed value of a property is \$1,000.00 and the millage rate is 1.00, then the tax on that property is \$1.00. This chart shows the different entities of the County and their share of the various millages as authorized by the Constitution.



County-Wide Mi	llages	School District Millages							
County General	10.33			Gen.	Bldg.	Skg.	Career Tech	Common	Total
County Health	1.55	Chickasha	I-1	35.78	5.11	28.86	15.46	4.13	89.34
EMS	3.10	Minco	I-2	35.99	5.14	18.64	15.46	4.13	79.36
		Friend	I-37	36.57	5.22	15.24	15.46	4.13	76.62
		Ninnekah	I-51	36.37	5.20	18.01	15.46	4.13	79.17
		Alex	I-56	36.27	5.18	-	15.46	4.13	61.04
		Rush Springs	I-68	36.07	5.15	10.16	15.46	4.13	70.97
		Bridgecreek	I-95	36.44	5.21	29.01	11.38	4.13	86.17
		Middleberg	I-96	36.55	5.22	16.44	-	4.13	62.34
		Tuttle	I-97	36.25	5.18	24.76	15.46	4.13	85.78
		Verden	I-99	37.35	5.34	13.51	11.65	4.13	71.98
		Amber-Pocasset	I-128	36.20	5.17	18.15	15.46	4.13	79.11
		Pioneer	I-131	36.96	5.28	12.08	15.46	4.13	73.91
		Cement	J-160	36.40	5.20	21.59	11.65	4.13	78.97
		Sterling	J-3	37.48	5.35	17.34	14.61	4.13	78.91
		Fletcher	J-9	35.10	5.01	11.08	14.61	4.13	69.93
		Lindsay	J-9	36.35	5.19	14.32	11.38	4.13	71.37
		Newcastle	J-1	36.69	5.24	41.63	11.38	4.13	99.07
		Dibble	J-2	36.68	5.24	30.73	11.38	4.13	88.16
		Blanchard	J-29	36.92	5.27	50.48	11.38	4.13	108.18
		Marlow	J-3	36.96	5.28	23.11	12.19	4.13	81.67
		Marlow-Central	J-34	35.18	5.03	29.65	12.19	4.13	86.18
		Bray-Doyle	J-42	35.41	5.06	5.34	12.19	4.13	62.13
		MJ-NTC	V-8	36.69	5.24	41.63	11.38	4.13	99.07

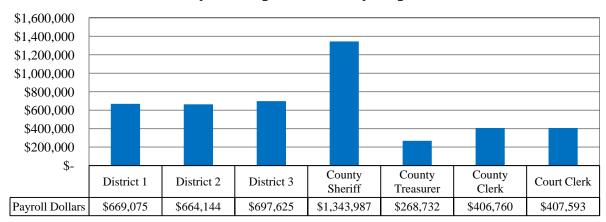
#### GRADY COUNTY, OKLAHOMA ASSESSED VALUE OF PROPERTY TREND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2014

Valuation Date	Personal	Public Service	Real Estate	Homestead Exemption	Net Value	Estimated Fair Market Value
Date	reisonai	Service	Estate	Exemption	Net value	value
1/1/2013	\$134,017,259	\$29,791,278	\$244,889,839	\$16,273,377	\$392,424,999	\$3,569,521,001
1/1/2012	\$112,899,096	\$33,949,143	\$231,942,124	\$15,996,430	\$362,793,933	\$3,277,264,597
1/1/2011	\$86,501,913	\$33,404,917	\$221,756,782	\$15,916,899	\$325,746,713	\$2,948,543,970
1/1/2010	\$62,978,660	\$34,483,661	\$214,772,379	\$15,734,395	\$296,500,305	\$2,681,753,359
1/1/2009	\$67,434,023	\$30,978,269	\$203,272,462	\$15,400,455	\$286,284,299	\$2,596,540,339

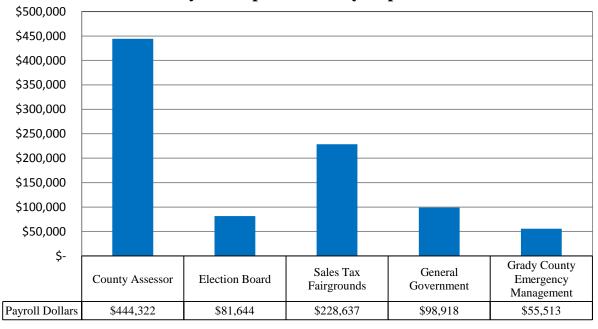


County officers' salaries are based upon the assessed valuation and population of the counties. State statutes provide guidelines for establishing elected officers' salaries. The Board of County Commissioners sets the salaries for all elected county officials within the limits set by the statutes. The designated deputy or assistant's salary cannot exceed the principal officer's salary. Salaries for other deputies or assistants cannot exceed the principal officer's salary. The information presented below is for the fiscal year ended June 30, 2014.

#### **Payroll Expenditures by Department**

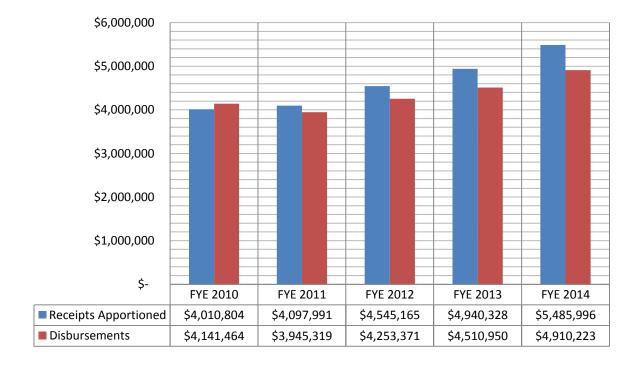


#### **Payroll Expenditures by Department**



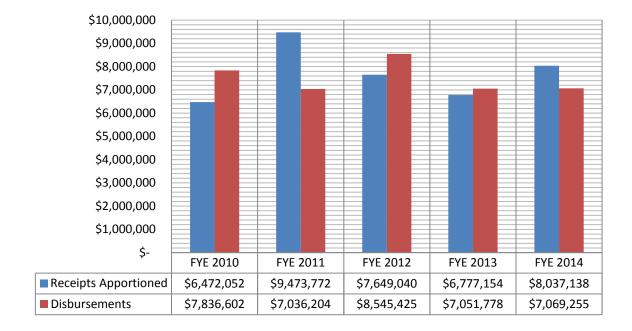
#### **County General Fund**

The Oklahoma Constitution and the Oklahoma Statutes authorize counties to create a County General Fund, which is the county's primary source of operating revenue. The County General Fund is typically used for county employees' salaries plus many expenses for county maintenance and operation. It also provides revenue for various budget accounts and accounts that support special services and programs. The Board of County Commissioners must review and approve all expenditures made from the County General Fund. The primary revenue source for the County General Fund is usually the county's ad valorem tax collected on real, personal (if applicable), and public service property. Smaller amounts of revenue can come from other sources such as fees, sales tax, use tax, state transfer payments, in-lieu taxes, and reimbursements. The chart below summarizes receipts and disbursements of the County's General Fund for the last five fiscal years.



#### **County Highway Fund**

The County receives major funding for roads and highways from a state imposed fuel tax. Taxes are collected by the Oklahoma Tax Commission. Taxes are imposed on all gasoline, diesel, and special fuel sales statewide. The County's share is determined on formulas based on the County population, road miles, and land area and is remitted to the County monthly. These funds are earmarked for roads and highways only and are accounted for in the County Highway Fund. The chart below summarizes receipts and disbursements of the County's Highway Fund for the last five fiscal years.





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#### **Independent Auditor's Report**

TO THE OFFICERS OF GRADY COUNTY, OKLAHOMA

#### Report on the Financial Statement

We have audited the combined total—all county funds on the accompanying regulatory basis Statement of Receipts, Disbursements, and Changes in Cash Balances of Grady County, Oklahoma, as of and for the year ended June 30, 2014, listed in the table of contents as the financial statement.

#### Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the regulatory basis of accounting described in Note 1, and for determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by Grady County using accounting practices prescribed or permitted by Oklahoma state law, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Grady County as of June 30, 2014, or changes in its financial position for the year then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the combined total of receipts, disbursements, and changes in cash balances for all county funds of Grady County, for the year ended June 30, 2014, on the basis of accounting described in Note 1.

#### **Other Matters**

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the combined total of all county funds on the financial statement. The Other Supplementary Information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statement.

The Other Supplementary Information, as listed in the table of contents, is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the financial statement. Such information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Other Supplementary Information, as listed in the table of contents, is fairly stated, in all material respects, in relation to the combined total—all county funds.

The information listed in the table of contents under Introductory Section has not been subjected to the auditing procedures applied in the audit of the financial statement, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 8, 2015, on our consideration of Grady County's internal control over financial reporting and on our tests of its

compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and in considering Grady County's internal control over financial reporting and compliance.

GARY A. JONES, CPA, CFE

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OKLAHOMA STATE AUDITOR & INSPECTOR

June 8, 2015



#### GRADY COUNTY, OKLAHOMA STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES—REGULATORY BASIS (WITH COMBINING INFORMATION)—MAJOR FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014

	Ca	Beginning sh Balances aly 1, 2013	Receipts pportioned	 Transfers In	 Transfers Out	Di	sbursements	Ending sh Balances ne 30, 2014
Combining Information:								
Major Funds:								
County General Fund	\$	1,528,831	\$ 5,485,996	\$ 1,595,000	\$ 1,695,000	\$	4,910,223	\$ 2,004,604
County Highway		4,233,173	8,037,138	1,595,000	1,595,000		7,069,255	5,201,056
County Health		582,893	577,432	-	-		734,028	426,297
County Sales Tax		4,490,347	3,378,229	-	-		2,989,397	4,879,179
Sheriff LLEBG - FY 2004		1	-	-	-		-	1
Burne Formula Grant		110	-	-	-		-	110
Community Development Block Grant		21,840	-	-	-		21,840	-
Safe Room Rebate		59,685	65,463	-	-		124,341	807
FEMA - Hazard Mitigation Grant		245	-	-	-		-	245
Community Development Block Grant - Pocasset Fire Station		-	60,000	-	-		60,000	-
Emergency Management Grant		-	2,500	647	-		2,760	387
Local Emergency Management Grant - Planning		-	1,000	-	-		-	1,000
County Sinking		2	-	-	-		-	2
Remaining Aggregate Funds		1,500,243	1,469,862	100,000	647		1,307,756	 1,761,702
Combined Total - All County Funds	\$	12,417,370	\$ 19,077,620	\$ 3,290,647	\$ 3,290,647	\$	17,219,600	\$ 14,275,390

#### 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

Grady County is a subdivision of the State of Oklahoma created by the Oklahoma Constitution and regulated by Oklahoma Statutes.

The accompanying financial statement presents the receipts, disbursements, and changes in cash balances of the total of all funds under the control of the primary government. The general fund is the county's general operating fund, accounting for all financial resources except those required to be accounted for in another fund, where its use is restricted for a specified purpose. Other funds established by statute and under the control of the primary government are also presented.

The County Treasurer collects and remits material amounts of intergovernmental revenues and ad valorem tax revenue for other budgetary entities, including emergency medical districts, school districts, and cities and towns. The cash receipts and disbursements attributable to those other entities do not appear in funds on the County's financial statement; those funds play no part in the County's operations. Any trust or agency funds maintained by the County are not included in this presentation.

#### **B.** Fund Accounting

The County uses funds to report on receipts, disbursements, and changes in cash balances. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Following are descriptions of the county funds included as combining information within the financial statement:

County General Fund – accounts for the general operations of the government.

<u>County Highway</u> – accounts for state, local and miscellaneous receipts and disbursements for the purpose of constructing and maintaining county roads and bridges.

<u>County Health</u> – accounts for monies collected on behalf of the county health department from ad valorem taxes and state and local revenues.

<u>County Sales Tax</u> – accounts for the collection of sales tax revenue of which 66.67% is used for the renovation and maintenance and operation of the county fairgrounds, and 33.33% is used to operate and maintain the present seven senior nutrition centers (Alex, Chickasha, Minco, Ninnekah, Rush Springs, Tuttle, and Verden) in Grady County.

<u>Sheriff LLEBG – FY 2004</u> – accounts for grant monies received used to purchase equipment as restricted by the grant agreement.

<u>Burne Formula Grant</u> – accounts for grant monies received for the purchase of bulletproof vests, special uniforms, and gun holsters.

<u>Community Development Block Grant</u> – accounts for grant monies received used for the construction of a lagoon in Amber for Rural Water District 2.

<u>Safe Room Rebate</u> – accounts for monies received from grants and expenditures are for the reimbursements for construction of storm cellars/safe rooms.

<u>FEMA - Hazard Mitigation Grant</u> – accounts for monies received from federal grant and matched by county funds and expended for the operation of the Emergency Management office.

<u>Community Development Block Grant – Pocasset Fire Station</u> – accounts for monies received from federal grants and expended on a fire truck for the Pocasset Fire Station.

<u>Emergency Management Grant</u> – accounts for monies received from a state grant and expended for computer equipment for the Emergency Management Office.

<u>Local Emergency Management Grant – Planning</u> – accounts for monies received from the Department of Homeland Security and expended on computer equipment for the Emergency Management Office.

<u>County Sinking</u> – accounts for the payment of interest and principal on the matured portion of long-term bonded debt and civil judgments. Debt service receipts are derived generally from a special ad valorem tax levy and from interest earned on investments of cash not immediately required for debt service payments.

#### C. Basis of Accounting

The financial statement is prepared on a basis of accounting wherein amounts are recognized when received or disbursed. This basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred. This regulatory basis financial presentation is not a comprehensive measure of economic condition or changes therein.

Title 19 O.S. § 171 specifies the format and presentation for Oklahoma counties to present their financial statement in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP) or on a regulatory basis. The County has elected to present their financial statement on a regulatory basis in conformity with Title 19 O.S. § 171. County governments (primary only) are required to present their financial statements on a fund basis format with, at a minimum, the general fund and all other county funds, which represent ten

percent or greater of total county revenue. All other funds included in the audit shall be presented in the aggregate in a combining statement.

#### D. Budget

Under current Oklahoma Statutes, a general fund and a county health department fund are the only funds required to adopt a formal budget. On or before the first Monday in July of each year, each officer or department head submits an estimate of needs to the governing body. The budget is approved for the respective fund by office, or department and object. The County Board of Commissioners may approve changes of appropriations within the fund by office or department and object. To increase or decrease the budget by fund requires approval by the County Excise Board.

#### E. Cash and Investments

For the purposes of financial reporting, "Ending Cash Balances, June 30" includes cash and cash equivalents and investments as allowed by statutes. The County pools the cash of its various funds in maintaining its bank accounts. However, cash applicable to a particular fund is readily identifiable on the County's books. The balance in the pooled cash accounts is available to meet current operating requirements.

State statutes require financial institutions with which the County maintains funds to deposit collateral securities to secure the County's deposits. The amount of collateral securities to be pledged is established by the County Treasurer; this amount must be at least the amount of the deposit to be secured, less the amount insured (by, for example, the FDIC).

The County Treasurer has been authorized by the County's governing board to make investments. Allowable investments are outlined in statutes 62 O.S. § 348.1 and § 348.3.

All investments must be backed by the full faith and credit of the United States Government, the Oklahoma State Government, fully collateralized, or fully insured. All investments as classified by state statute are nonnegotiable certificates of deposit. Nonnegotiable certificates of deposit are not subject to interest rate risk or credit risk.

#### 2. Ad Valorem Tax

The County's property tax is levied each October 1 on the assessed value listed as of January 1 of the same year for all real and personal property located in the County, except certain exempt property. Assessed values are established by the County Assessor within the prescribed guidelines established by the Oklahoma Tax Commission and the State Equalization Board. Title 68 O.S. § 2820.A. states, ". . . Each assessor shall thereafter maintain an active and systematic program of visual inspection on a continuous basis and shall establish an inspection schedule

which will result in the individual visual inspection of all taxable property within the county at least once each four (4) years."

Taxes are due on November 1 following the levy date, although they may be paid in two equal installments. If the first half is paid prior to January 15, the second half is not delinquent until April 15. Unpaid real property taxes become a lien upon said property on October 1 of each year.

#### 3. Other Information

#### A. Pension Plan

<u>Plan Description</u>. The County contributes to the Oklahoma Public Employees Retirement Plan (the Plan), a cost-sharing, multiple-employer defined benefit pension plan administered by the Oklahoma Public Employees Retirement System (OPERS). Benefit provisions are established and amended by the Oklahoma Legislature. The Plan provides retirement, disability, and death benefits to Plan members and beneficiaries. Title 74, Sections 901 through 943, as amended, establishes the provisions of the Plan. OPERS issues a publicly available financial report that includes financial statements and supplementary information. That report may be obtained by writing OPERS, P.O. Box 53007, Oklahoma City, Oklahoma 73105 or by calling 1-800-733-9008.

<u>Funding Policy</u>. The contribution rates for each member category are established by the Oklahoma Legislature and are based on an actuarial calculation which is performed to determine the adequacy of contribution rates.

#### **B.** Other Post Employment Benefits (OPEB)

In addition to the pension benefits described in the Pension Plan note, OPERS provides postretirement health care benefits of up to \$105 each for retirees who are members of an eligible group plan. These benefits are funded on a pay-as-you-go basis as part of the overall retirement benefit. OPEB expenditure and participant information is available for the state as a whole; however, information specific to the County is not available nor can it be reasonably estimated.

#### C. Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, primarily the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time; although, the County expects such amounts, if any, to be immaterial.

As of the end of the fiscal year, there were no claims or judgments that would have a material adverse effect on the financial condition of the County; however, the outcome of any lawsuit would not be determinable.

#### D. Sales Tax

Grady County voters approved a 15 year, ½% sales tax on September 14, 1999. The proceeds derived from the sales tax are for acquiring, constructing, and equipping additions and improvements to the Grady County Fairgrounds, or to retire any bonds issued for such purposes, and to operate and maintain the Grady County Fairgrounds. Sales tax collections began on January 1, 2000, and will end on January 1, 2015. The sales tax is apportioned to the County Sales Tax fund for the designated purpose.

Grady County voters approved a 5 year 1/8% sales tax on July 27, 2010. The proceeds derived from the sales tax are for maintaining and operating the seven (7) Senior Citizen Centers in Grady County. Sales tax collections began January 1, 2011 and end December 31, 2015. The sales tax is apportioned to the County Sales Tax fund for the designated purpose.

#### **E.** Interfund Transfers

During the fiscal year, the County made the following transfers between cash funds.

- \$100,000 was transferred from the County General Fund to the Restricted Capital Improvement fund for courthouse renovations and the money was not repaid within the fiscal year.
- \$647.35 was transferred from the Emergency Management Program fund to the Emergency Management Grant fund to close out the Emergency Management Program fund.
- \$1,595,000 to the County General Fund from the County Highway fund to cover non-payable warrants issued from the County General Fund.
- \$1,595,000 from the County General Fund to reimburse the County Highway fund after adequate ad valorem collections was apportioned to the County General Fund.



# GRADY COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— GENERAL FUND

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2014

	General Fund					
	Budget	Actual	Variance			
Beginning Cash Balances	1,528,832	1,528,831	\$ (1)			
Less: Prior Year Outstanding Warrants	(94,515)	(93,666)	849			
Less: Prior Year Encumbrances	(83,953)	(74,607)	9,346			
Beginning Cash Balances, Budgetary Basis	1,350,364	1,360,558	10,194			
Receipts:						
Ad Valorem Taxes	3,406,965	3,487,801	80,836			
Charges for Services	280,000	455,134	175,134			
Intergovernmental Revenues	726,898	1,149,589	422,691			
Miscellaneous Revenues	_	393,472	393,472			
Total Receipts, Budgetary Basis	4,413,863	5,485,996	1,072,133			
Expenditures:						
District Attorney - County	4,000	2,000	2,000			
County Sheriff	1,120,756	1,115,762	4,994			
County Treasurer	342,000	309,807	32,193			
County Commissioners	615	-	615			
County Commissioners OSU Extension	140,853	140,087	766			
County Clerk	560,193	558,294	1,899			
Court Clerk	594,000	593,141	859			
County Assessor	334,691	317,584	17,107			
Revaluation of Real Property	442,897	421,400	21,497			
General Government	708,099	536,529	171,570			
Excise - Equalization Board	4,900	3,199	1,701			
County Election Expense	247,648	119,292	128,356			
Charity	41,361	20,900	20,461			
Civil Defense	124,611	124,606	5			
Jail	600,000	600,000	-			
Courthouse Improvements	250,000	-	250,000			
County Audit Budget Account	247,603	72,752	174,851			
Total Expenditures, Budgetary Basis	5,764,227	4,935,353	828,874			

Continued on next page

# GRADY COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— GENERAL FUND - CONTINUED FOR THE FISCAL YEAR ENDED JUNE 30, 2014

	General Fund					
Continued from previous page	Budget	Actual	Variance			
Excess of Receipts and Beginning Cash Balances Over Expenditures, Budgetary Basis	\$ -	1,911,201	\$ 1,911,201			
Operating Transfers: Transfer In Transfer Out Net Operating Transfers		1,595,000 (1,695,000) (100,000)				
Reconciliation to Statement of Receipts, Disbursements, and Changes in Cash Balances Add: Current Year Outstanding Warrants Add: Current Year Encumbrances Ending Cash Balance		94,427 98,976 \$ 2,004,604				

# GRADY COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— COUNTY HEALTH DEPARTMENT FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2014

	County Health Department Fund						
		Budget		Actual		Variance	
Beginning Cash Balances	\$	582,895	\$	582,893	\$	(2)	
Less: Prior Year Outstanding Warrants		(1,382)		(1,382)		-	
Less: Prior Year Encumbrances		(113,741)		(113,741)		-	
Beginning Cash Balances, Budgetary Basis		467,772		467,770		(2)	
Receipts:							
Ad Valorem Taxes		511,210		523,339		12,129	
Charges for Services		14,313		14,238		(75)	
Intergovernmental		-		39,764		39,764	
Miscellaneous Revenues		-		91		91	
Total Receipts, Budgetary Basis		525,523		577,432		51,909	
Expenditures:							
County Health Budget		993,295		673,055		320,240	
Total Expenditures, Budgetary Basis		993,295		673,055		320,240	
Excess of Receipts and Beginning Cash							
Balances Over Expenditures,							
Budgetary Basis	\$			372,147	\$	372,147	
Reconciliation to Statement of Receipts,							
Disbursements, and Changes in Cash Balances							
Add: Cancelled Warrants				500			
Add: Current Year Encumbrances				4,531			
Add: Current Year Outstanding Warrants				49,119			
Ending Cash Balance			\$	426,297			

# GRADY COUNTY, OKLAHOMA COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES—REGULATORY BASIS— REMAINING AGGREGATE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014

			Receipts pportioned	Transfers  I In		Transfers Out		Disbursements			Ending sh Balances ne 30, 2014	
Remaining Aggregate Funds:												
Restricted Capital Improvement	\$	2.102	\$	_	\$	100,000	\$	_	\$	50,507	\$	51,595
911 County-Wide Emergency	Ψ	148,126	Ψ	355,364	Ψ	-	Ψ	_	Ψ	452,709	Ψ.	50,781
Resale Property		742,917		399,109		_		_		290,709		851,317
Resale Investment		150,000		-		_		_				150,000
Treasurer Mortgage Tax		13,214		10,500		_		_		6,515		17,199
County Clerk Lien Fee		118,682		162,010		_		_		66,949		213,743
County Clerk Record Preservation Fund		171,456		134,275		_		_		131,217		174,514
Assessor Revolving Fee		12,609		16,919		-		-		10,666		18,862
Assessor Visual Inspection		187		1		-		-		· -		188
Sheriff Service Fee		85,186		328,934		-		_		269,144		144,976
Sheriff Training		79		-		-		-		-		79
Sheriff D.A.R.E Donation		140		-		-		_		-		140
Sheriff Drug Forfeiture		1,613		-		-		_		-		1,613
Sheriff Drug Buy		673		-		-		-		-		673
Sheriff K-9 Donation		7,956		20,250		-		_		16,971		11,235
Sheriff Estray Animal		831		-		-		-		-		831
Sheriff Public Donation		11,817		3,300		-		-		12,369		2,748
Littering Reward Fund		408		-		-		-		-		408
County Highway Application		31,600		39,200		-		-		-		70,800
Emergency Management Program		647		-		-		647		-		-
Combined Total - Remaining Aggregate Funds	\$	1,500,243	\$	1,469,862	\$	100,000	\$	647	\$	1,307,756	\$	1,761,702

#### 1. Budgetary Schedules

The Comparative Schedules of Receipts, Expenditures, and Changes in Cash Balances—Budget and Actual—Budgetary Basis for the General Fund and the County Health Department Fund present comparisons of the legally adopted budget with actual data. The "actual" data, as presented in the comparison of budget and actual, will differ from the data as presented in the Combined Statement of Receipts, Disbursements, and Changes in Cash Balances with Combining Information because of adopting certain aspects of the budgetary basis of accounting and the adjusting of encumbrances and outstanding warrants to their related budget year.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in these funds. At the end of the year unencumbered appropriations lapse.

#### 2. Remaining County Funds

Remaining aggregate funds as presented on the financial statement are as follows:

<u>Restricted Capital Improvement</u> – accounts for monies used for the renovation and remodeling of courthouse property.

<u>911 County-Wide Emergency</u> – accounts for receipt fees for the purpose of maintaining a 911 service.

<u>Resale Property</u> – accounts for the collection of interest and penalties on delinquent taxes and the disposition of same as restricted by statute.

<u>Resale Investment</u> – accounts for investment of monies collected from interest and penalties on delinquent taxes and the disposition of same as restricted by statute.

<u>Treasurer Mortgage Tax</u> – accounts for the collection of fees by the Treasurer for mortgage tax certificates and disbursement of funds as restricted by statutes.

County Clerk Lien Fee – accounts for lien collections and disbursements as restricted by statute.

<u>County Clerk Record Preservation Fund</u> – accounts for fees collected for instruments filed in the County Clerk's office as restricted by statute for preservation of records.

<u>Assessor Revolving Fee</u> – accounts for the collection of fees for copies restricted by state statute.

<u>Assessor Visual Inspection</u> – accounts for the collection and expenditure of monies by the Assessor as restricted by state statute for the visual inspection program.

<u>Sheriff Service Fee</u> – accounts for the collection and disbursement of sheriff process service fees as restricted by statute.

#### GRADY COUNTY, OKLAHOMA NOTES TO OTHER SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2014

<u>Sheriff Training</u> – accounts for the collection of proceeds from the sale of unclaimed property and the disbursement of funds as restricted by statutes.

<u>Sheriff D.A.R.E. Donation</u> – accounts for grant monies and donations received by the Sheriff's office for the D.A.R.E. program.

<u>Sheriff Drug Forfeiture</u> – accounts for monies collected from forfeitures in drug cases and used for the intervention and prevention of narcotics.

<u>Sheriff Drug Buy</u> – accounts for monies received from drug forfeitures and is used for payments for the purchase of illegal drugs in sting operations.

<u>Sheriff K-9 Donation</u> – accounts for donations made to the Sheriff's office to provide care for the K-9 dogs.

<u>Sheriff Estray Animal</u> – accounts for monies collected from donations and expended for feed and other items necessary to care for abandoned animals.

<u>Sheriff Public Donation</u> – accounts for monies received from donations and fundraisers and disbursements are expended for the operation of the Sheriff's office.

<u>Littering Reward Fund</u> – accounts for monies received from donations and expended for information that leads to the capture of those illegally dumping trash.

<u>County Highway Application</u> – accounts for monies received from permits for pipelines and will be used for anything needed for highway construction.

<u>Emergency Management Program</u> – accounts for grant monies received and disbursed as restricted by the grant agreement.



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Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

TO THE OFFICERS OF GRADY COUNTY, OKLAHOMA

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the combined total—all funds of the accompanying Combined Statement of Receipts, Disbursements, and Changes in Cash Balances of Grady County, Oklahoma, as of and for the year ended June 30, 2014, which comprises Grady County's financial statement, prepared using accounting practices prescribed or permitted by Oklahoma state law, and have issued our report thereon dated June 8, 2015.

Our report included an adverse opinion on the financial statement because the statement is prepared using accounting practices prescribed or permitted by Oklahoma state law, which is a basis of accounting other than accounting principles generally accepted in the United States of America. However, our report also included our opinion that the financial statement does present fairly, in all material respects, the receipts, disbursements, and changes in cash balances – regulatory basis of the County for the year ended June 30, 2014, on the basis of accounting prescribed by Oklahoma state law, described in Note 1.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statement, we considered Grady County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of Grady County's internal control. Accordingly, we do not express an opinion on the effectiveness of Grady County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and responses to be material weaknesses: 2014-1, 2014-2, and 2014-3.

A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and responses to be a significant deficiency: 2014-9.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Grady County's financial statement is free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters regarding statutory compliance that we reported to the management of Grady County, which are included in Section 2 of the schedule of findings and responses contained in this report.

#### **Grady County's Responses to Findings**

Grady County's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. Grady County's responses were not subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on the responses.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

This report is also a public document pursuant to the Oklahoma Open Records Act (51 O.S. § 24A.1 et seq.), and shall be open to any person for inspection and copying.

GARY A. JONES, CPA, CFE

Say after

OKLAHOMA STATE AUDITOR & INSPECTOR

June 8, 2015

SECTION 1—Findings related to the Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

#### Finding 2014-1 – County-Wide Internal Controls (Repeat Finding)

Condition: County-wide controls regarding Risk Assessment and Monitoring have not been designed.

**Cause of Condition:** Policies and procedures have not been designed to address risks of the County.

**Effect of Condition:** This condition could result in unrecorded transactions, undetected errors, or misappropriation of funds.

**Recommendation:** The Oklahoma State Auditor & Inspector's Office (OSAI) recommends that the County design procedures to identify and address risks. OSAI also recommends that the County design monitoring procedures to assess the quality of performance over time. These procedures should be written policies and procedures and could be included in the County's policies and procedures handbook.

#### **Management Response:**

**Board of County Commissioners Chairman, County Clerk, and County Treasurer:** We will set up quarterly meetings, during the County Commissioners' meeting, with all elected officials to discuss and take action regarding risk management and monitoring.

**Criteria:** Internal control is an integral component of an organization's management that provides reasonable assurance that the objectives of effectiveness and efficiency of operations, reliability of financial reporting and compliance with laws and regulations are being made. Internal control comprises the plans, methods, and procedures used to meet missions, goals, and objectives. Internal control also serves as the first line of defense in safeguarding assets and preventing and detecting errors and fraud. County management is responsible for designing a county-wide internal control system comprised of Risk Assessment and Monitoring for the achievement of these goals.

Risk Assessment is a component of internal control which should provide for an assessment of the risks the County faces from both internal and external sources. Once risks have been identified, they should be analyzed for their possible effect. Management then has to formulate an approach for risk management and decide upon the internal control activities required to mitigate those risks and achieve the internal control objectives.

Monitoring is a component of internal control which should assess the quality of performance over time and ensure that the findings of audits and other reviews are promptly resolved. Ongoing monitoring occurs during normal operations and includes regular management and supervisory activities, comparisons, reconciliations, and other actions people take in performing their duties. It includes ensuring that management know their responsibilities for internal control and the need to make control monitoring part of their regular operating process.

#### Finding 2014-2 – Inadequate Internal Controls Over the Collection Process (Repeat Finding)

**Condition:** A lack of segregation of duties exists in the following offices:

- <u>County Treasurer</u> The County Treasurer has segregated the duties of preparing/reviewing deposits and performing bank reconciliations; however, the employees who perform these duties also issue receipts and prepare journal entries. In addition, all employees are able to void receipts. A daily mail log is not maintained, and there is no independent oversight of the accuracy of the compilation of the monthly reports.
- <u>County Clerk</u> All employees issue receipts and work from the same cash drawer. Deposits are not reviewed before they are taken to the County Treasurer. Voided receipts are not monitored. Additionally, a daily mail log is not maintained.
- <u>County Assessor</u> All employees issue receipts and work from the same cash bag. Daily deposits are not made with the County Treasurer. Documentation is not maintained over the review of voided receipts. Additionally, a daily mail log is not maintained.
- <u>County Sheriff</u> One employee performs the duties of receipting, depositing, and reviewing. Daily deposits are not made with the County Treasurer. Voided receipts are not monitored. Additionally, a daily mail log is not maintained.

**Cause of Condition:** Procedures have not been designed and implemented with regard to segregating the duties over all aspects of the receipting process.

**Effect of Condition:** A single person having responsibility for more than one area of recording, authorization, custody of assets, and execution of transactions could result in unrecorded transactions, misstated financial reports, clerical errors, or misappropriation of funds not being detected in a timely manner.

**Recommendation:** OSAI recommends the following key accounting functions of the County Treasurer's office be adequately segregated:

- Issuing receipts.
- Preparing/reviewing deposits and taking them to the bank.
- Maintaining accounting ledgers and reconciling bank statements.

In addition, OSAI recommends establishing a system of internal controls to adequately protect the collections of the County Treasurer's office, which includes, but is not limited to, compiling a daily mail log of payments received in the mail.

Further, OSAI recommends establishing a system of internal controls to adequately protect the collections of all offices, which include but are not limited to the following:

- Establish separate cash drawers for all employees receiving cash.
- A daily log of mailed in receipts should be compiled.
- Depositing funds received daily.

In the event that segregation of duties is not possible due to limited personnel, OSAI recommends implementing compensating internal controls to mitigate the risks involved with a concentration of duties. Compensating internal controls would include separating key processes and/or critical functions of the office, and having management review and approve accounting functions.

#### **Management Response:**

**County Treasurer:** Due to limited staff, employees must maintain all functions to offer prompt service to the citizens of Grady County. Also, voided receipts and monthly reports are being reviewed and documentation of review is now maintained.

**County Clerk:** Due to limited space, all employees work from one cash register. We will start initialing the deposits to indicate they were reviewed by someone other than the person preparing the deposit slip, and voided receipts will be monitored.

**County Assessor:** Our office cannot get change from the County Treasurer's office so we must work out of one bag. This is also part of the reason cash is not deposited on a daily basis. We have one receipt book to reconcile to one cash bag. We do not have time to log all the mail that comes through my office.

**County Sheriff:** A mail log will be implemented and we will segregate duties. Also, voided receipts will be reviewed and deposits will be made daily.

**Criteria:** Effective internal controls require that key functions within a process be adequately segregated to allow for prevention and detection of errors and possible misappropriation of funds.

### Finding 2014-3 – Inadequate Internal Controls and Noncompliance Over the Disbursement Process (Repeat Finding)

**Condition:** Upon inquiry and observation of the County's payroll disbursement process, we noted the duties of processing payroll are not adequately segregated. The payroll clerk enrolls new hires, makes payroll changes, runs verification reports, prints payroll checks, distributes payroll checks, maintains personnel files, and prepares state and federal reports.

Additionally, of the fifty-one (51) expenditures tested, the following exceptions were noted:

• One instance was noted in which the disbursement was not approved by a majority of the Board.

PO Number	Amount	Purpose
141142	\$21,506.90	Asphalt

• One disbursement was not properly bid.

PO Number	Amount	Purpose
133736	\$94,047.00	Front End Loader

**Cause of Condition:** Procedures have not been designed over the disbursement process to strengthen internal controls and ensure compliance with state statutes.

**Effect of Condition:** These conditions resulted in noncompliance with state statutes and could result in unrecorded transactions, undetected errors, misappropriation of funds, inaccurate records, and incomplete information.

**Recommendation:** OSAI recommends the following key accounting functions over payroll disbursements be adequately segregated:

- Posting new hires and/or making payroll changes to the payroll system.
- Access to personnel files.
- Preparing state reports and state and federal tax reports.

Further, OSAI recommends all disbursements be approved by the majority of the Board of County Commissioners, and that all disbursements made to a vendor in excess of \$15,000 be properly bid in accordance with 19 O.S. § 1505.

#### **Management Response:**

**County Commissioner District 1, 2, and 3:** All purchase orders are approved and signed in the Board of County Commissioners meetings. The purchase order was approved, but inadvertently was not signed by all three County Commissioners. We will take steps to ensure that all approved purchase orders are signed. As for not properly bidding the purchase of the front end loader for District 1, it was purchased off of the State contract. However the additional items were added that was not included on the state contract. We will take steps to ensure that all purchases adhere to state statutes.

**County Clerk:** We are currently in the process of training other employees in the payroll department.

**Criteria:** Accountability and stewardship are overall goals of management in the accounting of funds. Internal controls should be designed to analyze and check accuracy, completeness, and authorization of payroll calculations and/or transactions. To help ensure a proper accounting of funds, the duties of processing, authorizing, and payroll distribution should be segregated. Also, internal controls should be designed to analyze and check accuracy, completeness, and authorization of disbursement calculations and/or transactions.

Effective internal controls require that management properly implement procedures to ensure that purchases comply with 19 O.S. § 1505.

#### Finding 2014-9 – Written Disaster Recovery Plan (Repeat Finding)

**Condition:** A written Disaster Recovery Plan has not been designed for the offices of County Sheriff, County Assessor, District 1, District 2, and District 3.

**Cause of Condition:** Policies and procedures have not been designed to develop and implement a Disaster Recovery plan for all County offices.

**Effect of Condition:** The failure to have a current formal Disaster Recovery Plan could result in the County being unable to function in the event of a disaster. The lack of a formal plan could cause significant problems in ensuring county business could continue uninterrupted.

**Recommendation:** OSAI recommends that each office develop a Disaster Recovery Plan that addresses how critical information and systems within their offices would be restored in the event of a disaster. The Disaster Recovery Plan should include the following:

- Current names, addresses, contact numbers of key county personnel and their roles and responsibilities of information services function.
- Listing of contracted service providers.
- Information on location of key resources, including back-up site for recovery operating system, application, data files, operating manuals and program/system/user documentation.
- Alternative work locations once IT resources are available.

#### **Management Response:**

**County Sheriff:** We will create one and have it on file.

**County Assessor:** I was not aware that my office should have its own individual plan aside from the County-Wide plan. One will be created for the office.

**District 1:** We have actions in place in case of any disasters, but we will work on getting a plan written.

**District 2:** We have actions in place in case of any disasters, but we will work on getting a plan written.

**District 3:** We have actions in place in case of any disasters, but we will work on getting a plan written.

**Criteria:** An important aspect of internal control is the safeguarding of assets which includes adequate Disaster Recovery Plans. Internal controls over safeguarding of assets constitute a process, affected by an entity's governing body, management, and other personnel, designed to provide reasonable assurance regarding prevention in a County being unable to function in the event of a disaster. Disaster Recovery Plan(s) are an integral part of county operations to ensure that business can be continued as usual in the

event of a disaster. Each office or the county as a whole should have a current, detailed Disaster Recovery Plan on file and should be aware of its content.

According to the standards of the Information Systems Audit and Control Association (CobiT, Deliver and Support 4), information services function management should ensure that a written Disaster Recovery Plan is documented and contains guidelines and instructions for the County to follow in the event of a disaster.

SECTION 2—This section contains certain matters not required to be reported in accordance with *Government Auditing Standards*. However, we believe these matters are significant enough to bring to management's attention. We recommend that management consider these matters and take appropriate corrective action.

#### Finding 2014-6 – Transfer of Funds (Repeat Finding)

**Condition:** The County transferred funds in the amount of \$100,000 from the County General Fund to the Restricted Capital Improvement fund for courthouse improvements and the money was not repaid within the fiscal year.

Cause of Condition: Policies and procedures have not been designed to ensure the repayment of transfers.

**Effect of Condition:** Funds were not repaid in accordance with state statute.

**Recommendation:** OSAI recommends the County repay all transferred funds within the fiscal year the funds were borrowed.

#### **Management Response:**

**Board of County Commissioners:** The funds were transferred to the Restricted Capital Improvement fund in order to track total expenditures made on courthouse improvements. In the future, we will not transfer the funds and the expenditures will be made out of the County General Fund.

County Clerk: This has been corrected.

**Criteria:** Title 68 O.S. § 3021 states in part, "Fourth: If at any time during the budget year it appears to the county Treasurer that there is temporarily insufficient money in a particular fund to meet the requirements of appropriation in the fund, the excise board,.... may temporarily transfer from one fund to any other fund with the permission of the county officer in charge of the fund that the money will be temporarily transferred from... Any funds temporarily transferred shall be repaid to the original fund from which they were transferred within the fiscal year that the funds were transferred."

## Finding 2014-10 – Inadequate Internal Controls and Noncompliance over Court Clerk Collection and Disbursement Processes (Repeat Finding)

**Condition:** Upon inquiry and the observation of records, with regards to the collection and disbursement processes of the Court Fund and the Court Clerk Revolving Fund, we noted the following:

- All employees work from the two cash drawers and issue receipts. Although Court Clerk
  employees rotate the duties of balancing the cash drawer, preparing the deposit, making the
  deposit, and posting to the ledger, one employee will perform all of these duties on the day of
  their rotation.
- With regard to the Court Fund disbursement process, the Court Clerk performs the duties of requisitioning, receiving goods and services, issuing vouchers (vouchers are posted to the ledger automatically), and mailing or delivering vouchers to vendors.
- With regards to the Court Clerk Revolving Fund disbursement process, one employee is responsible for the duties of preparing vouchers, calculating amounts to other agencies, signing vouchers, and mailing or distributing vouchers for refunds.

**Cause of Condition:** Procedures have not been designed and implemented with regards to segregating the duties over all aspects of the collection process and the disbursement processes of Court Fund and Court Clerk Revolving Fund.

**Effect of Condition:** A single person having responsibility for more than one area of recording, authorization, custody of assets, and execution of transactions could result in unrecorded transactions, misstated financial reports, clerical errors, or misappropriation of funds not being detected in a timely manner.

**Recommendation:** OSAI recommends management be aware of these conditions and realize that concentration of duties and responsibilities in a limited number of individuals is not desired from a control point of view. The most effective controls lie in management's oversight of office operations and a periodic review of operations. Regarding the receipting process, OSAI recommends management establish separate cash drawers for each employee that receipts monies. The cash drawer should be closed out, reconciled to the employee's daily receipts, and be approved by someone independent of the cash drawer. Additionally, the Court Clerk should take necessary steps to provide for an accurate accounting of District Court receipts by ensuring that original receipts are properly marked as void.

Further, OSAI recommends that the duties of the disbursement processes should be adequately segregated regarding requisitioning, receiving goods and services, issuing vouchers and mailing or delivering vouchers to vendors.

**Criteria:** Accountability and stewardship are overall goals of management in the accounting of funds. To help ensure a proper accounting of funds, key duties and responsibilities should be segregated among

different individuals to reduce the risk of error or fraud. No one individual should have the ability to authorize transactions, have physical custody of property, and record transactions.

#### **Management Response:**

**Court Clerk:** Any money received is verified by counting it out to another employee and any change given back is also verified. We alternate who does the deposit and the person who did the deposit previously is the one who puts the receipts in order. We do not have the space or availability to have an individual cash drawer for each employee. I as the Court Clerk, write most of the Court Fund vouchers. The bookkeeper is the one who balances the books and does the end of the month reports. No voucher is written from the Court Fund without a signed claim from our District Judge with the invoice attached. I review the work done by the bookkeeper each quarter, and I also must balances with the Treasurer and County Clerk.



OFFICE OF THE STATE AUDITOR & INSPECTOR 2300 N. LINCOLN BOULEVARD, ROOM 100 OKLAHOMA CITY, OK 73105-4896

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