COUNTY AUDIT

HUGHES COUNTY

For the fiscal year ended June 30, 2012





Oklahoma State Auditor & Inspector Gary A. Jones, CPA, CFE HUGHES COUNTY, OKLAHOMA FINANCIAL STATEMENT AND INDEPENDENT AUDITOR'S REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2012

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Oklahoma State Auditor & Inspector

2300 N. Lincoln Blvd. • State Capitol, Room 100 • Oklahoma City, OK 73105 • Phone: 405.521.3495 • Fax: 405.521.3426

March 25, 2015

TO THE CITIZENS OF HUGHES COUNTY, OKLAHOMA

Transmitted herewith is the audit of Hughes County, Oklahoma for the fiscal year ended June 30, 2012. The audit was conducted in accordance with 19 O.S. § 171.

A report of this type can be critical in nature. Failure to report commendable features in the accounting and operating procedures of the entity should not be interpreted to mean that they do not exist.

The goal of the State Auditor and Inspector is to promote accountability and fiscal integrity in state and local government. Maintaining our independence as we provide this service to the taxpayers of Oklahoma is of utmost importance.

We wish to take this opportunity to express our appreciation for the assistance and cooperation extended to our office during our engagement.

Sincerely,

GARY A. JONES, CPA, CFE

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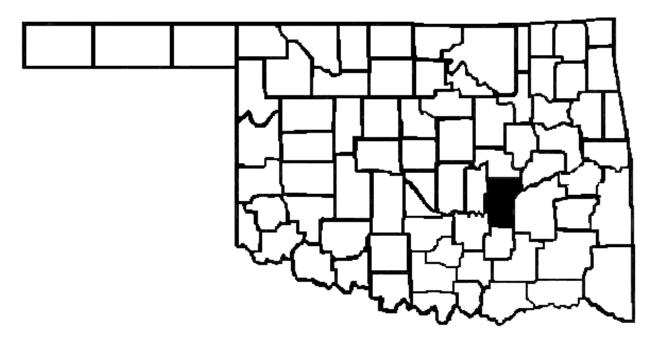
OKLAHOMA STATE AUDITOR & INSPECTOR

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INTRODUCTORY SECTION
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PRESENTED FOR INFORMATIONAL PURPOSES ONLY



Located in southeastern Oklahoma, Hughes County was created at statehood and named for W.C. Hughes, a member of the Oklahoma Constitutional Convention. Holdenville is the county seat.

Holdenville and Wetumka lakes provide recreational opportunities for the county, while other areas are available for hunting deer, dove, quail, duck, rabbit, and squirrel.

Annual events of interest include the IRA Rodeo and the Hog Wild Days in Holdenville, Sorghum Days in Wewoka, and Suckers Days in Wetumka.

The Hughes County Historical Society in Holdenville serves the area. For more information, call the county clerk's office at (405)-379-5487.

County Seat – Holdenville

Area – 814.64 Square Miles

County Population – 13,819 (2009 est.)

Farms −1,026

Land in Farms – 441,040 Acres

Primary Source: Oklahoma Almanac 2011-2012

Board of County Commissioners

District 1 – Clyde Collis

District 2 – Gary Gray

District 3 – Jim Searcy

County Assessor

Jamie Foster

County Clerk

Joquita Walton

County Sheriff

Houston Yeager

County Treasurer

Dawn Lindsey

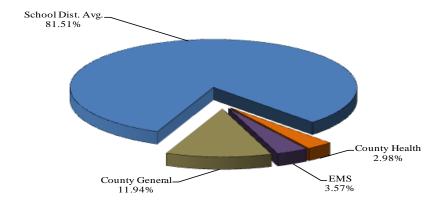
Court Clerk

Patty Tilley

District Attorney

Chris Ross

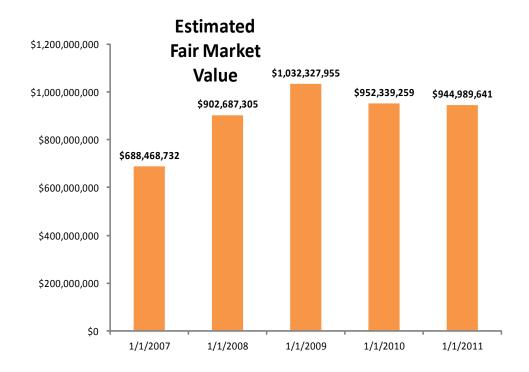
Property taxes are calculated by applying a millage rate to the assessed valuation of property. Millage rates are established by the Oklahoma Constitution. One mill equals one-thousandth of a dollar. For example, if the assessed value of a property is \$1,000.00 and the millage rate is 1.00, then the tax on that property is \$1.00. This chart shows the different entities of the County and their share of the various millages as authorized by the Constitution.



| County-Wide Millages | | School District Millages | | | | | | | | |
|----------------------|-------|--------------------------|------|-------|-------|-------|--------|-----------|--------|-------|
| | | | | | | | Career | Career | _ | |
| County General | 10.39 | | | Gen. | Bldg. | Skg. | Tech | Tech Bldg | Common | Total |
| County Health | 2.59 | Moss | I-1 | 36.15 | 5.26 | 14.49 | 5.23 | - | 4.15 | 65.28 |
| EMS | 3.11 | Wetumka | I-5 | 36.41 | 5.20 | 20.29 | 5.23 | - | 4.15 | 71.28 |
| | | Dustin | I-9 | 36.80 | 5.26 | - | 5.23 | - | 4.15 | 51.44 |
| | | Holdenville | I-35 | 37.20 | 5.31 | 3.56 | 5.23 | - | 4.15 | 55.45 |
| | | Calvin | I-48 | 36.58 | 5.22 | 3.84 | 10.26 | 2.06 | 4.15 | 62.11 |
| | | Stuart | I-54 | 35.46 | 5.06 | 12.81 | 10.26 | 2.06 | 4.15 | 69.80 |
| | | Allen | J-1 | 35.98 | 5.14 | 9.42 | 10.29 | 2.00 | 4.15 | 66.98 |
| | | Wewoka | J-2 | 47.60 | 6.80 | 24.18 | 10.60 | 5.30 | 4.15 | 98.63 |
| | | Sasakwa | J-10 | 36.83 | 5.26 | 22.50 | 10.29 | 2.00 | 4.15 | 81.03 |
| | | Butner | J-15 | 37.09 | 5.30 | 13.87 | 10.60 | 5.30 | 4.15 | 76.31 |
| | | Weleetka | J-31 | 35.62 | 5.09 | 31.84 | 5.23 | - | 4.15 | 81.93 |

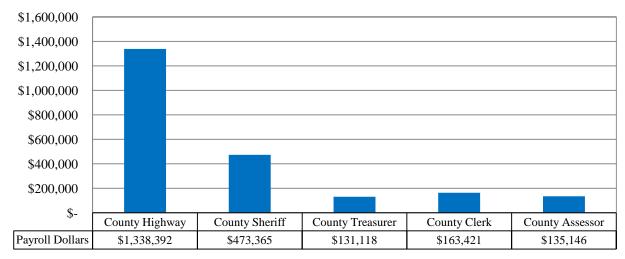
HUGHES COUNTY, OKLAHOMA ASSESSED VALUE OF PROPERTY TREND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2012

| Valuation Date | Personal | Public Service | Real Estate | Homestead Exemption | Net Value | Estimated Fair Market Value |
|-----------------|--------------|-------------------|----------------|------------------------|---------------|-----------------------------------|
| 1/1/2011 | \$46,616,305 | \$46,906,779 | \$33,879,166 | \$3,801,840 | \$123,600,410 | \$944,989,641 |
| 1/1/2010 | \$48,084,591 | \$45,833,463 | \$33,755,996 | \$3,831,934 | \$123,842,116 | \$952,339,259 |
| 1/1/2009 | \$52,890,224 | \$34,283,662 | \$43,524,020 | \$3,795,840 | \$126,902,066 | \$1,032,327,955 |
| 1/1/2008 | \$44,441,821 | \$32,686,785 | \$38,510,390 | \$3,713,004 | \$111,925,992 | \$902,687,305 |
| 1/1/2007 | \$22,200,188 | \$32,884,355 | \$37,089,195 | \$3,665,827 | \$88,507,911 | \$688,468,732 |

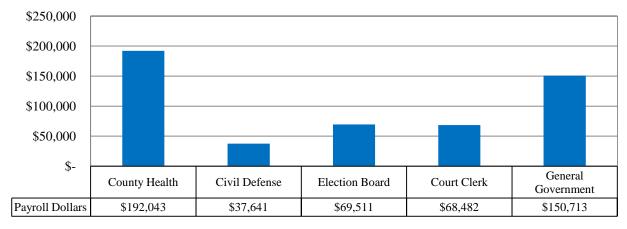


County officers' salaries are based upon the assessed valuation and population of the counties. State statutes provide guidelines for establishing elected officers' salaries. The Board of County Commissioners sets the salaries for all elected county officials within the limits set by the statutes. The designated deputy or assistant's salary cannot exceed the principal officer's salary. Salaries for other deputies or assistants cannot exceed the principal officer's salary. The information presented below is for the fiscal year ended June 30, 2012.

Payroll Expenditures by Department

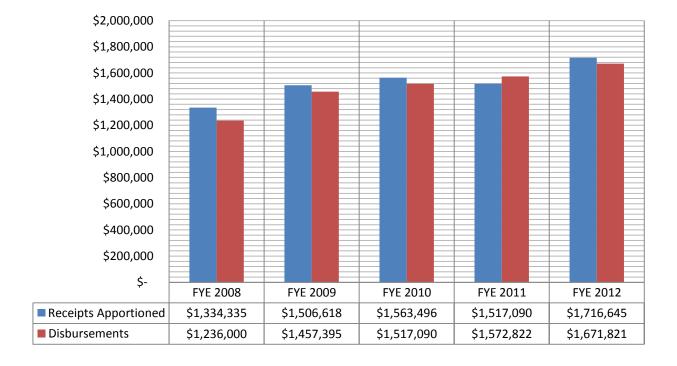


Payroll Expenditures by Department



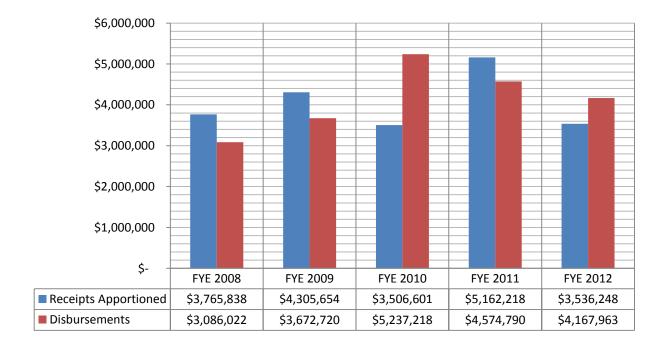
County General Fund

The Oklahoma Constitution and the Oklahoma Statutes authorize counties to create a County General Fund, which is the county's primary source of operating revenue. The County General Fund is typically used for county employees' salaries plus many expenses for county maintenance and operation. It also provides revenue for various budget accounts and accounts that support special services and programs. The Board of County Commissioners must review and approve all expenditures made from the County General Fund. The primary revenue source for the County General Fund is usually the county's ad valorem tax collected on real, personal (if applicable), and public service property. Smaller amounts of revenue can come from other sources such as fees, sales tax, use tax, state transfer payments, in-lieu taxes, and reimbursements. The chart below summarizes receipts and disbursements of the County's General Fund for the last five fiscal years.



County Highway Fund

The County receives major funding for roads and highways from a state imposed fuel tax. Taxes are collected by the Oklahoma Tax Commission. Taxes are imposed on all gasoline, diesel, and special fuel sales statewide. The County's share is determined on formulas based on the County population, road miles, and land area and is remitted to the County monthly. These funds are earmarked for roads and highways only and are accounted for in the county highway fund. The chart below summarizes receipts and disbursements of the County's Highway Fund for the last five fiscal years.





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Independent Auditor's Report

TO THE OFFICERS OF HUGHES COUNTY, OKLAHOMA

We have audited the combined total—all county funds on the accompanying regulatory basis Statement of Receipts, Disbursements, and Changes in Cash Balances of Hughes County, Oklahoma, as of and for the year ended June 30, 2012, listed in the table of contents as the financial statement. This financial statement is the responsibility of Hughes County's management. Our responsibility is to express an opinion on the combined total—all county funds on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, this financial statement was prepared using accounting practices prescribed or permitted by Oklahoma state law, which practices differ from accounting principles generally accepted in the United States of America. The differences between this regulatory basis of accounting and accounting principles generally accepted in the United States of America are also described in Note 1.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of Hughes County as of June 30, 2012, or changes in its financial position for the year then ended.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the combined total of receipts, disbursements, and changes in cash balances for all county funds of Hughes County, for the year ended June 30, 2012, on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 18, 2015, on our consideration of Hughes County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming an opinion on the combined total of all county funds on the financial statement. The Other Supplementary Information, as listed in the table of contents, is presented for purposes of additional analysis, and is not a required part of the financial statement. Such supplementary information has been subjected to the auditing procedures applied in the audit of the combined total—all county funds on the regulatory basis Statement of Receipts, Disbursements and Changes in Cash Balances and, in our opinion, is fairly stated, in all material respects, in relation to the combined total—all county funds. The information listed in the table of contents under Introductory Section has not been audited by us, and accordingly, we express no opinion on it.

GARY A. JONES, CPA, CFE

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OKLAHOMA STATE AUDITOR & INSPECTOR

March 18, 2015



HUGHES COUNTY, OKLAHOMA STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES—REGULATORY BASIS (WITH COMBINING INFORMATION)—MAJOR FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2012

| | Cas | Beginning sh Balances ly 1, 2011 | _A | Receipts apportioned | T | ransfers In | Fransfers Out | Di | sbursements | Ending ash Balances ne 30, 2012 |
|-----------------------------------|-----|--|----|----------------------|----|----------------|----------------------|----|-------------|---------------------------------|
| Combining Information: | | | | | | | | | | |
| Major Funds: | | | | | | | | | | |
| County General Fund | \$ | 432,340 | \$ | 1,716,645 | \$ | - | \$ - | \$ | 1,671,821 | \$ 477,164 |
| T-Highway | | 2,322,289 | | 3,536,248 | | 55,132 | - | | 4,167,963 | 1,745,706 |
| County Health | | 449,677 | | 335,471 | | - | - | | 290,257 | 494,891 |
| Sheriff Special Fund | | 164,921 | | 118,743 | | - | - | | 193,082 | 90,582 |
| CDBG 06 12259 | | - | | 3,790 | | - | - | | 3,790 | _ |
| EMPG 10 Grant | | 13,367 | | 8,750 | | - | - | | 7,959 | 14,158 |
| CBRIF Highway Fund | | 754,296 | | 345,852 | | - | 194,505 | | 124,484 | 781,159 |
| CDBG-10-14160 Spaulding | | - | | 900 | | - | - | | 900 | _ |
| County FD Sales Tax | | 112,551 | | 276,316 | | - | - | | 44,331 | 344,536 |
| FEMA 1735 Hazard Mitigation | | - | | 38,955 | | - | - | | 13,250 | 25,705 |
| REAP 10-11 Non Fire Department | | - | | 26,999 | | - | - | | 26,999 | _ |
| 09-10 REAP 05 Spaulding | | - | | 34,527 | | - | - | | 34,527 | - |
| REAP 10-11 01 Moss | | - | | 43,990 | | - | - | | 43,990 | - |
| 1392 Home Grant | | - | | 224,278 | | - | - | | 188,620 | 35,658 |
| FEMA 1735 HM Storm Siren | | - | | 1,350 | | - | - | | 1,305 | 45 |
| Remaining Aggregate Funds | | 706,237 | | 319,678 | | 1,039 | _ | | 208,474 | 818,480 |
| Combined Total - All County Funds | \$ | 4,955,678 | \$ | 7,032,492 | \$ | 56,171 | \$ 194,505 | \$ | 7,021,752 | \$ 4,828,084 |

1. Summary of Significant Accounting Policies

A. Reporting Entity

Hughes County is a subdivision of the State of Oklahoma created by the Oklahoma Constitution and regulated by Oklahoma Statutes.

The accompanying financial statement presents the receipts, disbursements, and changes in cash balances of the total of all funds under the control of the primary government. The general fund is the county's general operating fund, accounting for all financial resources except those required to be accounted for in another fund, where its use is restricted for a specified purpose. Other funds established by statute and under the control of the primary government are also presented.

The County Treasurer collects and remits material amounts of intergovernmental revenues and ad valorem tax revenue for other budgetary entities, including emergency medical districts, school districts, and cities and towns. The cash receipts and disbursements attributable to those other entities do not appear in funds on the County's financial statement; those funds play no part in the County's operations. Any trust or agency funds maintained by the County are not included in this presentation.

B. Fund Accounting

The County uses funds to report on receipts, disbursements, and changes in cash balances. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Following are descriptions of the county funds included as combining information within the financial statement:

County General Fund – accounts for the general operations of the government.

<u>T-Highway</u> – accounts revenues are from state imposed fuel taxes and disbursements are for the maintenance of county roads and bridges.

<u>County Health</u> – accounts for monies collected on behalf of the county health department from ad valorem taxes and state and local revenues.

<u>Sheriff Special Fund</u> – accounts for the collection of revenues for the housing of Department of Corrections' inmates and disbursements as restrict by statutes.

<u>CDBG 06 12259</u> – accounts for Community Development Block Grant received and disbursed as restricted by the grant agreement.

<u>EMPG 10 Grant</u> – accounts for Emergency Management Performance Grants received from the U.S. Department of Homeland Security and disbursed as restricted by the grant agreement.

<u>CBRIF Highway Fund</u> – accounts for the receipt of funds from the State of Oklahoma to be disbursed for road and bridge improvement projects.

<u>CDBG-10-14160 Spaulding</u> – accounts for Community Development Block Grant received and disbursed as restricted by the grant agreement.

<u>County FD Sales Tax</u> – accounts for the collection of sales tax revenue and the disbursement of funds as restricted by the sales tax resolution.

<u>FEMA 1735 Hazard Mitigation</u> – accounts for federal grant funds received and the disbursement of funds as restricted by grant agreement.

<u>REAP 10-11 Non Fire Department</u> – accounts for state grant funds received and disbursement of funds as restricted by grant agreement.

<u>09-10 REAP 05 Spaulding</u> – accounts for state grant funds received and disbursement of funds as restricted by grant agreement.

<u>REAP 10-11 01 Moss</u> – accounts for state grant funds received and disbursement of funds as restricted by grant agreement.

<u>1392 HOME Grant</u> – accounts for federal grant funds received from the Oklahoma Housing Finance Agency and disbursement of funds as restricted by grant agreement.

<u>FEMA 1735 HM Storm Siren</u> – accounts for federal grant funds received and the disbursement of funds as restricted by grant agreement.

C. Basis of Accounting

The financial statement is prepared on a basis of accounting wherein amounts are recognized when received or disbursed. This basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred. This regulatory basis financial presentation is not a comprehensive measure of economic condition or changes therein.

Title 19 O.S. § 171 specifies the format and presentation for Oklahoma counties to present their financial statement in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP) or on a regulatory basis. The County has elected to present their financial statement on a regulatory basis in conformity with Title 19 O.S. § 171. County

governments (primary only) are required to present their financial statements on a fund basis format with, at a minimum, the general fund and all other county funds, which represent ten percent or greater of total county revenue. All other funds included in the audit shall be presented in the aggregate in a combining statement.

D. Budget

Under current Oklahoma Statutes, a general fund and a county health department fund are the only funds required to adopt a formal budget. On or before May 31 of each year, each officer or department head submits an estimate of needs (budget) to the governing body. The budget is approved for the respective fund by office, or department and object. Within weeks, the County Budget Board may approve changes of appropriations within the fund by office or department and object.

E. Cash and Investments

For the purposes of financial reporting, "Ending Cash Balances, June 30" includes cash and cash equivalents and investments as allowed by statutes. The County pools the cash of its various funds in maintaining its bank accounts. However, cash applicable to a particular fund is readily identifiable on the County's books. The balance in the pooled cash accounts is available to meet current operating requirements.

State statutes require financial institutions with which the County maintains funds to deposit collateral securities to secure the County's deposits. The amount of collateral securities to be pledged is established by the County Treasurer; this amount must be at least the amount of the deposit to be secured, less the amount insured (by, for example, the FDIC).

The County Treasurer has been authorized by the County's governing board to make investments. Allowable investments are outlined in statutes 62 O.S. § 348.1 and § 348.3.

All investments must be backed by the full faith and credit of the United States Government, the Oklahoma State Government, fully collateralized, or fully insured. All investments as classified by state statute are nonnegotiable certificates of deposit. Nonnegotiable certificates of deposit are not subject to interest rate risk or credit risk.

2. Ad Valorem Tax

The County's property tax is levied each October 1 on the assessed value listed as of January 1 of the same year for all real and personal property located in the County, except certain exempt property. Assessed values are established by the County Assessor within the prescribed guidelines established by the Oklahoma Tax Commission and the State Equalization Board. Title 68 O.S. § 2820.A. states, ". . . Each assessor shall thereafter maintain an active and systematic program of visual inspection on a continuous basis and shall establish an inspection schedule

which will result in the individual visual inspection of all taxable property within the county at least once each four (4) years."

Taxes are due on November 1 following the levy date, although they may be paid in two equal installments. If the first half is paid prior to January 1, the second half is not delinquent until April 1. Unpaid real property taxes become a lien upon said property on October 1 of each year.

3. Other Information

A. Pension Plan

<u>Plan Description</u>. The County contributes to the Oklahoma Public Employees Retirement Plan (the Plan), a cost-sharing, multiple-employer defined benefit pension plan administered by the Oklahoma Public Employees Retirement System (OPERS). Benefit provisions are established and amended by the Oklahoma Legislature. The Plan provides retirement, disability, and death benefits to Plan members and beneficiaries. Title 74, Sections 901 through 943, as amended, establishes the provisions of the Plan. OPERS issues a publicly available financial report that includes financial statements and supplementary information. That report may be obtained by writing OPERS, P.O. Box 53007, Oklahoma City, Oklahoma 73105 or by calling 1-800-733-9008.

<u>Funding Policy</u>. The contribution rates for each member category are established by the Oklahoma Legislature and are based on an actuarial calculation which is performed to determine the adequacy of contribution rates.

B. Other Post Employment Benefits (OPEB)

In addition to the pension benefits described in the Pension Plan note, OPERS provides post-retirement health care benefits of up to \$105 each for retirees who are members of an eligible group plan. These benefits are funded on a pay-as-you-go basis as part of the overall retirement benefit. OPEB expenditure and participant information is available for the state as a whole; however, information specific to the County is not available nor can it be reasonably estimated.

C. Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, primarily the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time; although, the County expects such amounts, if any, to be immaterial.

As of the end of the fiscal year, there were no claims or judgments that would have a material adverse effect on the financial condition of the County; however, the outcome of any lawsuit would not be determinable.

D. Sales Tax

A permanent sales tax was passed July 27, 2010. The sales tax of one-quarter percent (.25%) of one cent is to provide revenues to Hughes County to be appropriated by the Board of County Commissioners for the purpose of providing funding for the fire departments in the communities of Atwood, Calvin, Dustin, Gerty, Holdenville, Horntown, Lamar, Non, Spaulding, Stuart, Wetumka, and Stuart, or others hereinafter established. These funds are accounted for in the County FD Sales Tax fund.

E. Interfund Transfers

During the fiscal year, the County made the following transfers between cash funds:

- \$1,039 was transferred from the Excess Resale fund (trust and agency fund) to the Resale Property fund in accordance with 68 O.S. § 3131C.
- \$55,132 was transferred from the CBRIF Highway Fund to the T-Highway fund to reimburse funds expended on bridge and road projects.
- \$139,373 was transferred from the CBRIF Highway Fund to the ETRCB fund (trust and agency fund) for the repayment of a loan.



HUGHES COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— GENERAL FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2012

| | | General Fund | |
|---|------------|--------------|------------|
| | Budget | Actual | Variance |
| Beginning Cash Balances | \$ 432,340 | \$ 432,340 | \$ - |
| Less: Prior Year Outstanding Warrants | (55,164) | (55,164) | - |
| Less: Prior Year Encumbrances | (6,860) | (5,924) | 936 |
| Beginning Cash Balances, Budgetary Basis | 370,316 | 371,252 | 936 |
| Receipts: | | | |
| Ad Valorem Taxes | 1,286,263 | 1,146,525 | (139,738) |
| Charges for Services | 79,826 | 103,259 | 23,433 |
| Intergovernmental Revenues | 225,855 | 236,664 | 10,809 |
| Miscellaneous Revenues | 85,303 | 230,197 | 144,894 |
| Total Receipts, Budgetary Basis | 1,677,247 | 1,716,645 | 39,398 |
| Expenditures: | | | |
| District Attorney | 3,500 | 3,391 | 109 |
| County Sheriff | 436,000 | 434,879 | 1,121 |
| County Treasurer | 114,825 | 109,706 | 5,119 |
| OSU Extension | 16,500 | 14,771 | 1,729 |
| County Clerk | 139,000 | 134,526 | 4,474 |
| Court Clerk | 95,950 | 95,843 | 107 |
| County Assessor | 98,500 | 95,993 | 2,507 |
| Revaluation | 231,100 | 227,294 | 3,806 |
| Juvenile Shelter Bureau | 17,000 | 16,010 | 990 |
| General Government | 544,912 | 370,152 | 174,760 |
| Excise Board | 3,726 | 3,321 | 405 |
| County Election Board | 78,474 | 77,002 | 1,472 |
| Civil Defense | 42,000 | 40,373 | 1,627 |
| County Audit Budget | 48,351 | 36,698 | 11,653 |
| Free Fair | 10,000 | 7,697 | 2,303 |
| Other Deductions | 167,725 | - | 167,725 |
| Total Expenditures, Budgetary Basis | 2,047,563 | 1,667,656 | 379,907 |
| Excess of Receipts and Beginning Cash | | | |
| Balances Over Expenditures, Budgetary Basis | \$ - | 420,241 | \$ 420,241 |
| Reconciliation to Statement of Receipts, | | | |
| Disbursements, and Changes in Cash Balances | | | |
| Add: Current Year Outstanding Warrants | | 51,708 | |
| Add: Current Year Encumbrances | | 5,215 | |
| Ending Cash Balance | | \$ 477,164 | |

HUGHES COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— COUNTY HEALTH DEPARTMENT FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2012

| | County Health Department Fund | | | | | |
|---|-------------------------------|--------------|------------|--|--|--|
| | Budget | Actual | Variance | | | |
| Beginning Cash Balances | \$ 449,67 | 7 \$ 449,677 | \$ - | | | |
| Less: Prior Year Outstanding Warrants | (10,40) | 1) (10,401) | - | | | |
| Less: Prior Year Encumbrances | (27,65) | (24,317) | 3,334 | | | |
| Beginning Cash Balances, Budgetary Basis | 411,625 | 5 414,959 | 3,334 | | | |
| Receipts: | | | | | | |
| Ad Valorem Taxes | 291,489 | 285,803 | (5,686) | | | |
| Charges for Services | | 1,206 | 1,206 | | | |
| Intergovernmental Revenues | | - 23,565 | 23,565 | | | |
| Miscellaneous Revenues | 12,309 | 24,897 | 12,588 | | | |
| Total Receipts, Budgetary Basis | 303,798 | 335,471 | 31,673 | | | |
| Expenditures: | | | | | | |
| Health and Welfare | 715,423 | 3 299,185 | 416,238 | | | |
| Total Expenditures, Budgetary Basis | 715,423 | 3 299,185 | 416,238 | | | |
| Excess of Receipts and Beginning Cash | | | | | | |
| Balances Over Expenditures, | | | | | | |
| Budgetary Basis | \$ | 451,245 | \$ 451,245 | | | |
| Reconciliation to Statement of Receipts, | | | | | | |
| Disbursements, and Changes in Cash Balances | | | | | | |
| Add: Current Year Encumbrances | | 1,466 | | | | |
| Add: Current Year Outstanding Warrants | | 42,180 | | | | |
| Ending Cash Balance | | \$ 494,891 | | | | |

HUGHES COUNTY, OKLAHOMA COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES—REGULATORY BASIS— REMAINING AGGREGATE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2012

| | Beginning Cash Balances July 1, 2011 | | Receipts Apportioned | | Transfers In | | Transfer Out | | rs <u>Disbursements</u> | | Casl | Ending n Balances e 30, 2012 |
|---|--|---------|-------------------------|---------|-----------------|-------|--------------|---|-------------------------|---------|------|------------------------------------|
| Remaining Aggregate Funds: | | | | | | | | | | | | |
| Resale Property | \$ | 175,845 | \$ | 144,296 | \$ | 1,039 | \$ | - | \$ | 40,036 | \$ | 281,144 |
| M & M Lien Fee | | 173,151 | | 34,510 | | - | | - | | 52,985 | | 154,676 |
| Mortgage Certification Fee | | 18,583 | | 2,100 | | - | | - | | 1,175 | | 19,508 |
| Sheriff Fees | | 122,782 | | 73,143 | | - | | - | | 51,047 | | 144,878 |
| County Assessor Fund | | 3,084 | | 1,393 | | - | | - | | - | | 4,477 |
| Community Service Sentencing Program | | 2,631 | | - | | - | | - | | - | | 2,631 |
| County Clerk DPA | | 128,628 | | 26,010 | | - | | - | | 27,972 | | 126,666 |
| Free Fair | | 5,465 | | 454 | | - | | - | | 366 | | 5,553 |
| Family Resources Center Grant | | 268 | | - | | - | | - | | - | | 268 |
| Family Resources Cash Fund | | 640 | | - | | - | | - | | - | | 640 |
| Civil Defense Cash Fund | | 963 | | - | | - | | - | | - | | 963 |
| Emergency 911 | | 71,237 | | 37,772 | | - | | - | | 34,893 | | 74,116 |
| Hughes County SRO | | 2,184 | | - | | - | | - | | - | | 2,184 |
| DARE Program | | 776 | | - | | _ | | - | | - | | 776 |
| Combined Total - Remaining Aggregate Funds | \$ | 706,237 | \$ | 319,678 | \$ | 1,039 | \$ | - | \$ | 208,474 | \$ | 818,480 |

1. Budgetary Schedules

The Comparative Schedules of Receipts, Expenditures, and Changes in Cash Balances—Budget and Actual—Budgetary Basis for the General Fund and the County Health Department Fund present comparisons of the legally adopted budget with actual data. The "actual" data, as presented in the comparison of budget and actual, will differ from the data as presented in the Combined Statement of Receipts, Disbursements, and Changes in Cash Balances with Combining Information because of adopting certain aspects of the budgetary basis of accounting and the adjusting of encumbrances and outstanding warrants to their related budget year.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in these funds. At the end of the year unencumbered appropriations lapse.

2. Remaining County Funds

Remaining aggregate funds as presented on the financial statement are as follows:

<u>Resale Property</u> – accounts for the collection of interest and penalties on delinquent taxes and the disposition of same as restricted by statute.

<u>M & M Lien Fee</u> – accounts for revenues are from a fee charged by the County Clerk for filing liens. Disbursements are for any lawful expense of the County Clerk's office.

<u>Mortgage Certificate Fee</u> – accounts for the collection of fees by the Treasurer for mortgage tax certificates and the disbursement of funds as restricted by statutes.

<u>Sheriff Fees</u> – accounts for the collection and disbursement of sheriff process service fees as restricted by statute.

County Assessor Fund – accounts for the collection of fees for copies restricted by statute.

<u>Community Service Sentencing Program</u> – accounts for funds received from the State Department of Corrections for administrative expenses and supervision of offenders.

<u>County Clerk DPA</u> – accounts for fees charged by the Clerk for recording instruments. Disbursements are for the maintenance and preservation of public records.

<u>Free Fair</u> – accounts for the collection of rent for the Expo building and disbursements for maintenance of the Expo building.

HUGHES COUNTY, OKLAHOMA NOTES TO OTHER SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2012

<u>Family Resources Center Grant</u> – accounts for federal funds to be used for the prevention of domestic violence.

<u>Family Resources Cash Fund</u> – accounts for donations to be used for the prevention of domestic violence.

<u>Civil Defense Cash Fund</u> – accounts for the receipt and disbursement of funds from state and local governments for civil defense purposes.

Emergency 911 – accounts for the collection of fees charged on telephone bills for the County's Emergency 911 system. Disbursements are for expenditures related to providing 911 services.

<u>Hughes County SRO</u> – accounts for grant monies received from the U.S. Department of Justice Community Oriented Policing Program used for deputies' salaries in the Sheriff's office.

<u>DARE Program</u> – accounts for the receipt and disbursement of grant funds to educate children on drug awareness.



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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

TO THE OFFICERS OF HUGHES COUNTY, OKLAHOMA

We have audited the combined totals—all funds of the accompanying Combined Statement of Receipts, Disbursements, and Changes in Cash Balances of Hughes County, Oklahoma, as of and for the year ended June 30, 2012, which comprises Hughes County's basic financial statement, prepared using accounting practices prescribed or permitted by Oklahoma state law, and have issued our report thereon dated March 18, 2015. Our report on the basic financial statement was adverse because the statement is not a presentation in conformity with accounting principles generally accepted in the United States of America. However, our report also included our opinion that the financial statement does present fairly, in all material respects, the receipts, disbursements, and changes in cash balances – regulatory basis of the County for the year ended June 30, 2012, on the basis of accounting prescribed by Oklahoma state law, described in Note 1. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Hughes County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Hughes County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses, and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses and other deficiencies that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency in internal control described in the accompanying schedule of findings and responses to be a material weakness in internal control over financial reporting. 2012-1.

A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control described in the accompanying schedule of findings and responses to be a significant deficiency in internal control over financial reporting. 2012-8.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Hughes County's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Hughes County's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit Hughes County's responses and, accordingly, we express no opinion on the responses.

This report is intended solely for the information and use of management, those charged with governance, others within the entity, and is not intended to be and should not be used by anyone other than the specified parties. This report is also a public document pursuant to the Oklahoma Open Records Act (51 O.S. § 24A.1 et seq.), and shall be open to any person for inspection and copying.

GARY A. JONES, CPA, CFE

Say after

OKLAHOMA STATE AUDITOR & INSPECTOR

March 18, 2015

SECTION 1—Findings related to the Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Finding 2012-1 - Inadequate County-Wide Controls (Repeat Finding)

Condition: County-Wide controls regarding Risk Management and Monitoring have not been designed.

Cause of Condition: Policies and procedures have not been designed and implemented to address risks of the County.

Effect of Condition: This condition could result in unrecorded transactions, undetected errors, or misappropriation of funds.

Recommendation: The Oklahoma State Auditor & Inspector's office (OSAI) recommends that the County design procedures to identify and address risks. These procedures should be written policies and procedures and could be included in the County's Policies and Procedures Handbook.

Examples of risks and procedures to address Risk Assessment:

| Risks | Procedures |
|--|---|
| Fraudulent activity | Segregation of duties |
| Information lost due to computer crashes | Daily backups of information |
| Noncompliance with laws | Attend workshops |
| Natural disasters | Written disaster recovery plans |
| New employee errors | Training, attending workshops, and monitoring |

Examples of activities and procedures to address Monitoring:

| Monitoring | Procedures |
|--|---|
| Communication between officers | Periodic meetings to address items that should be |
| | included in the handbook and to determine if the |
| | County is meeting its goals and objectives. |
| Annual Financial Statement | Review the financial statement of the County for |
| | accuracy and completeness. |
| Schedule of Expenditures of Federal Awards | Review the SEFA of the County for accuracy and |
| (SEFA) | to determine all federal awards are presented. |
| Audit findings | Determine audit findings are corrected. |
| | |
| Financial status | Periodically review budgeted amounts to actual |
| | amounts and resolve unexplained variances. |
| Policies and procedures | Ensure employees understand expectations in |
| | meeting the goals of the County. |

| Monitoring | Procedures |
|----------------------------|--|
| Following up on complaints | Determine source of complaint and course of |
| | action for resolution. |
| Estimate of needs | Work together to ensure this financial document is |
| | accurate and complete. |

Management Response:

District 1 County Commissioner: In the near future I will have a meeting to discuss and implement procedures to address internal controls as required with my staff, as well as, meet with the other commissioners to devise a plan for the County as a whole.

District 2 County Commissioner: I will meet with my staff and the County Emergency Management Director to implement internal controls to correct the issue as required.

District 3 County Commissioner: I will meet with my staff and the County Emergency Management Director to devise a plan of action to implement controls to effectively comply with grant requirements. Then I will bring my suggestions to the Board.

County Clerk: We will strive to meet with elected officials and department heads to implement written procedures that ensure we comply with Risk Management and Monitoring at a county-wide level.

County Treasurer: Although some individual offices have policies and procedures in place for various task, I will make every effort to work with elected officials and department heads to develop written procedures to ensure we have consistent risk management and monitoring at a county-wide level.

Criteria: Internal control is an integral component of an organization's management that provides reasonable assurance that the objectives of effectiveness and efficiency of operations, reliability of financial reporting and compliance with laws and regulations are being made. Internal control comprises the plans, methods, and procedures used to meet missions, goals, and objectives. Internal control also serves as the first line of defense in safeguarding assets and preventing and detecting errors and fraud. County management is responsible for designing a county-wide internal control system comprised of Risk Assessment and Monitoring for the achievement of these goals.

Risk Assessment is a component of internal control which should provide for an assessment of the risks the County faces from both internal and external sources. Once risks have been identified, they should be analyzed for their possible effect. Management then has to formulate an approach for risk management and decide upon the internal control activities required to mitigate those risks and achieve the internal control objectives.

Monitoring is a component of internal control which should assess the quality of performance over time and ensure that the findings of audits and other reviews are promptly resolved. Ongoing monitoring occurs during normal operations and includes regular management and supervisory activities, comparisons, reconciliations, and other actions people take in performing their duties. It includes ensuring

that management know their responsibilities for internal control and the need to make control monitoring part of their regular operating process.

Finding 2012-8 - Inadequate Internal Controls Over Signature Stamps - County Clerk and Commissioners (Repeat Finding)

Condition: Upon inquiry, observation, and review of documents we noted the following control weaknesses with regard to purchasing procedures:

- The BOCC secretary has physical control of District 1 and 3 Commissioners' signature stamps (stamps are retained in BOCC secretary's locked desk drawer).
- The County Clerk's signature stamp is kept in an unlocked desk drawer.

Cause of Condition: Procedures have not been designed to safeguard the County from unauthorized use of the officers' signature stamps.

Recommendation: OSAI recommends that signature stamps only be used by the official to which they belong and all signature stamps should be adequately safeguarded from unauthorized use.

Management Response:

District 1 County Commissioner: The secretary is only allowed to use stamp with a verbal or physical confirmation from myself only.

District 3 County Commissioner: The secretary is only allowed to use stamp with a verbal or physical confirmation from myself only.

County Clerk: The issue was corrected during the current audit. My signature stamp is now locked in the office vault.

Auditor Response: Signature stamps are to only be used by the official to which they belong and should be safeguarded against unauthorized use.

Criteria: An aspect of internal control is the safeguarding of assets. Internal controls over safeguarding of assets constitute a process, affected by the entity's governing body, management, and other personnel, designed to provide reasonable assurance regarding prevention or untimely detection of unauthorized acquisition, use, or disposition of the entity's assets from loss, damage, or misappropriation.



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