JACKSON COUNTY EMERGENCY MEDICAL SERVICE DISTRICT FINANCIAL STATEMENT AND INDEPENDENT AUDITOR'S REPORT FOR THE YEAR ENDED JUNE 30, 2005

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STATE OF OKLAHOMA OFFICE OF THE AUDITOR AND INSPECTOR

JEFF A. McMAHAN
State Auditor and Inspector

October 2, 2006

TO THE BOARD OF TRUSTEES OF THE JACKSON COUNTY EMERGENCY MEDICAL SERVICE DISTRICT

Transmitted herewith is the audit of the Jackson County Emergency Medical Service District's financial statement for the fiscal year ended June 30, 2005. The audit was conducted in accordance with *Government Auditing Standards*.

A report of this type is critical in nature; however, we do not intend to imply that our audit failed to disclose commendable features in the present accounting and operating procedures of the Jackson County Emergency Medical Service District.

We wish to take this opportunity to express our appreciation for the assistance and cooperation extended to our office during the course of our audit.

The Office of the State Auditor and Inspector is committed to serving the public interest by providing independent oversight and by issuing reports that serve as a management tool to the state to ensure a government which is accountable to the people of the State of Oklahoma.

Sincerely,

JEFF A. McMAHAN
State Auditor and Inspector

JACKSON COUNTY EMERGENCY MEDICAL SERVICE DISTRICT JUNE 30, 2005

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JACKSON COUNTY EMERGENCY MEDICAL SERVICE DISTRICT BOARD OF TRUSTEES JUNE 30, 2005

CHAIRMAN

Pat Hunter

MEMBERS

Buddy Thompson

Jimmie Ewing

Grover Knight

Mike Schulz

<u>ADMINISTRATOR</u>

David Stewart

JACKSON COUNTY EMERGENCY MEDICAL SERVICE DISTRICT JUNE 30, 2005

INTRODUCTION

Article 10, § 9C of the Oklahoma Constitution authorized the formation of emergency medical service districts and authorized a tax levy not to exceed 3 mills for the purpose of providing funds to support, organize, operate, and maintain district ambulance services. District voters approved the formation of the district and 3 mills levy to support the operation of the district. Per Article 10, § 8A, with the repeal of personal property tax, the millage with the adjustment factor is 3.05 mills. The Jackson County Emergency Medical Service District is comprised of Jackson County and was created to provide ambulance service to all citizens.

Emergency medical service districts are governed by a board of trustees. The board of trustees (the board) has the power to hire a manager and other personnel, contract, organize, maintain, or otherwise operate the emergency medical service district. The trustees must act as a board when entering into contracts or other agreements affecting the district's welfare. Thus, actions taken by the board are voted on and approved by a majority of the trustees. The board of trustees' business meetings are open to the public. The board shall have the capacity to sue and be sued but shall enjoy immunity from civil suits for actions or omissions arising from the operation of the district. Such districts have the authority to charge fees for services, and accept gifts, funds, or grants.

The Oklahoma Constitution also provides that the district shall be audited by the State Auditor and Inspector.





STATE OF OKLAHOMA OFFICE OF THE AUDITOR AND INSPECTOR

JEFF A. McMAHAN State Auditor and Inspector

Independent Auditor's Report

TO THE BOARD OF TRUSTEES OF THE JACKSON COUNTY EMERGENCY MEDICAL SERVICE DISTRICT

We have audited the accompanying Statement of Receipts, Disbursements, and Changes in Cash Balances—General Fund of Jackson County Emergency Medical Service District, as of and for the year ended June 30, 2005, listed in the table of contents as the basic financial statement. This financial statement is the responsibility of the Jackson County Emergency Medical Service District. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the accompanying basic financial statement was prepared using accounting practices prescribed or permitted by Oklahoma state law, which practices differ from accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the matter discussed in the preceding paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of Jackson County Emergency Medical Service District as of June 30, 2005, or changes in its financial position for the year then ended.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and changes in cash balances of the Jackson County Emergency Medical Service District, for the year ended June 30, 2005, on the basis of accounting described in Note. 1.

In accordance with Government Auditing Standards, we have also issued our report dated July 17, 2006, on our consideration of Jackson County Emergency Medical Service District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, and contracts and other matters. The purpose of that report is to describe the scope of our testing of internal

control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Our audit was performed for the purpose of forming an opinion on the Statement of Receipts, Disbursements, and Changes in Cash Balances—General Fund of Jackson County Emergency Medical Service District, taken as a whole. The accompanying Comparative Schedule of Receipts, Expenditures, and Changes in Cash Balances—Budget and Actual—Budgetary Basis—General Fund is presented for purposes of additional analysis and is not a required part of the basic financial statement. The Comparative Schedule of Receipts, Expenditures, and Changes in Cash Balances—Budget and Actual—Budgetary Basis—General Fund has been subjected to the auditing procedures applied in the audit of the basic financial statement and, in our opinion, is fairly stated in all material respects in relation to the basic financial statement taken as a whole.

JEFF A. McMAHAN

State Auditor and Inspector

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July 17, 2006



JACKSON COUNTY EMERGENCY MEDICAL SERVICE DISTRICT STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES—GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2005

	General Fund
Beginning Cash Balance	\$ 232,025
Receipts:	
Ad Valorem Taxes	310,476
Charges for Services	739,740
Miscellaneous	4,912
Total Receipts	1,055,128
Disbursements:	
Checks Issued	1,037,729
Total Disbursements	1,037,729
Ending Cash Balance	\$ 249,424

1. Summary of Significant Accounting Policies

The accompanying basic financial statement presents the receipts, disbursements, and changes in cash balances of Jackson County Emergency Medical Service District (the District). The financial activity presented is established under statutory authority, and its operation is under the control of the District Board of Trustees. The more significant accounting policies and practices are described below.

A. Reporting Entity

The District is a special unit of government and does not possess political or governmental powers other than those necessary to carry out the specific purposes for which it was created. The District is not subject to federal or state income taxes.

The accompanying basic financial statement includes all District functions and activities over which the District Board exercises significant influence. Significant influence or accountability is based primarily on the oversight exercised by the District Board. The District is not a component unit of another government and does not have any component units.

B. Fund Accounting

The District uses only a general fund to account for its cash balances.

C. Basis of Accounting

The basic financial statement is prepared on a basis of accounting wherein amounts are recognized when received or disbursed. This basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable, or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred. This cash basis financial presentation is not a comprehensive measure of economic condition or changes therein.

D. Cash and Investments

State statutes require financial institutions with which the District maintains funds to deposit collateral securities to secure the District's deposits. The amount of collateral securities to be pledged is established by the District Treasurer; this amount must be at least the amount of the deposit to be secured, less the amount insured (by, for example, the FDIC).

State statutes authorize the District to invest in obligations of the U.S. Treasury, certificates of deposit, or savings accounts of banks, savings and loans, and trust companies if secured by acceptable collateral where the collateral has been deposited with a trustee or custodian bank.

E. Risk Management

The District is exposed to various risks of loss related to: torts, theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The District continues to carry commercial insurance for these types of risk. The District carries workers' compensation, health and accidental insurance on its employees. Management believes such coverage is sufficient to preclude any significant uninsured losses to the District. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There have been no significant reductions in insurance coverage during the 2005 fiscal year.

F. Compensated Absences

The District does not have a written personnel policy to enforce vacation leave for all employees. Due to the limited number of full-time employees, any liability for accumulated vacation leave would not be material to the financial statements.

2. Stewardship Policies

On or before June 1 of each year, a budget for each fund, as required by the Board, is completed. The budget is approved by fund and object. The District Board may approve changes of appropriations within the fund by object. To increase or decrease the budget by fund requires approval by the Excise Board.

Cash disbursements of the District are presented only in total in the Statement of Receipts, Disbursements, and Changes in Cash Balances – General Fund; however, a breakdown of disbursements by category is included in the Comparative Schedule of Receipts, Expenditures, and Changes in Cash Balances – Budget and Actual – Budgetary Basis – General Fund of the supplementary information along with a reconciliation of actual cash activity to budgetary cash activity.

3. Detailed Notes on Fund Balances

Ad Valorem Tax

The property tax is levied each October 1 on the assessed value listed as of January 1 of the same year for all real and personal property located in the District, except certain exempt property. Assessed values are established by the County Assessor within the prescribed guidelines established by the Oklahoma Tax Commission and the State Equalization Board. The tax is collected by the County Treasurer and remitted to the District.

The County voted to repeal the personal property tax. The initiative provided that real property tax levies would be increased to make up for the loss of taxable property; hence the levy is now 3.05 mills. The assessed property value as of January 2004 was approximately \$103,771,380 after deducting homestead exemptions.

Taxes are due on November 1 following the levy date, although they may be paid in two equal installments. If the first half is paid prior to January 1, the second half is not delinquent until April 1.

Unpaid delinquent personal property taxes are published usually in May. If the taxes are not paid within 30 days from publication, they are placed on the personal tax lien docket.

Current year tax collections for the year ended June 30, 2005, were approximately 98.7 percent of the tax levy.

B. Fixed Asset Ledger

A ledger in which to record the details relating to the fixed assets of the District is maintained as required by 19 O.S. § 1718. The fixed assets of the District are not included in the Statement of Receipts, Disbursements, and Changes in Cash Balances—General Fund because the statement presents only cash resources of the District. Capital acquisition and construction are reflected as capital outlay disbursements in the General Fund. Also, this cash basis presentation does not reflect any depreciation of assets.

The following is a summary of changes in the fixed assets ledger of the District during the fiscal year ended:

	Balance			Balance
	<u>07-01-04</u>	Additions	<u>Deletions</u>	<u>06-30-05</u>
Emergency vehicles	\$ 105,014	\$	\$	\$ 105,014
Buildings	600,000			600,000
Emergency vehicles	330,073		4,000	326,073
Emergency equipment	111,695	16,753	2,683	125,765
	\$1,146,782	\$ 16,753	\$ 6,683	\$1,156,852

C. Capital Leases

The District acquires buildings and ambulance equipment through lease-purchase agreements. Per 62 O.S. § 430.1.D., interest on these lease-purchases cannot exceed 10%. Leases are competitively bid by the District in order to obtain the best possible price and the most competitive interest rate. Oklahoma Statutes prohibit the District from entering into contracts of this nature longer than one year. For this reason, lease-purchase agreements do not qualify for capitalization until the year the lease-purchase agreements are completed and title to the equipment is transferred to the District. However, when it is the intent of the District to exercise its right to purchase this property, accordingly, the lease-purchase agreements are considered

capital assets. The unpaid portions of these agreements are reflected as capitalized lease agreements in the fixed assets ledger. Providing all capital leases are renewed each year by resolution of the District Board, minimum lease commitments under capitalized lease-purchase agreements as of June 30, 2005, are as follows:

Principal	Imputed <u>Interest</u>	<u>Total</u>
\$ 29,563	\$ 6,022	\$ 35,586
31,278	4,308	35,586
33,091	2,495	35,586
26,072	618	26,689
\$120,004	\$ 13,443	\$133,447
	\$ 29,563 31,278 33,091 26,072	Principal Interest \$ 29,563 \$ 6,022 31,278 4,308 33,091 2,495 26,072 618

During the year, the District entered into capitalized lease-purchase agreements of \$127,741 and paid \$7,737 on the outstanding principal balance of the agreements.

In August 1991, Jackson County Public Finance Authority entered into a lease-purchase contract with Jackson County Emergency Medical Service District for a new facility, including the land, for the administration, vehicle housing and maintenance, and other purposes of the District. The contract was in the amount of \$600,000 and was funded by the Emergency Service Facility Lease Revenue Note Series 1997.

The terms of the lease-purchase contract were as follows for the fiscal year ending June 30, 2005:

	Rate	Payment Date	rincipal	Ba	rincipal lance June 30, 2005
Jackson County EMS District	5.8	8/1/2004	\$ 30,892		50, 2003
	5.8	2/1/2005	\$ 31,789		
Total			\$ 62,681	\$	249,890

Additionally, the District paid \$17,233 in interest during the fiscal year 2004-2005.



JACKSON COUNTY EMERGENCY MEDICAL SERVICE DISTRICT COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—

BUDGET AND ACTUAL—BUDGETARY BASIS—GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2005

	General Fund				
	Original	Final			
	Budget	Budget	Actual	Variance	
Beginning Cash Balances	\$ 339,175	\$ 339,175	\$ 232,025	\$ (107,150)	
Less: Beginning Outstanding Warrants	(16,177)	(16,177)	(16,177)		
Less: Beginning Encumbrances	(10,662)	(10,662)	(10,662)		
Beginning Cash Balances, Budgetary Basis	312,336	312,336	205,186	(107,150)	
Receipts:					
Ad Valorem Taxes	287,729	287,729	310,476	22,747	
Charges for Services	604,326	604,326	739,740	135,414	
Miscellaneous Revenues	2,847	2,847	4,912	2,065	
Total Receipts, Budgetary Basis	894,902	894,902	1,055,128	160,226	
Expenditures:					
Personal Services	780,000	780,000	742,775	37,225	
Maintenance and Operations	228,000	228,000	190,303		
Capital Outlay	107,324	107,324	30,362	76,962	
Audit Account	12,000	12,000		12,000	
Principal and Interest Paid	79,914	79,914	79,914		
Total Expenditures, Budgetary Basis	1,207,238	1,207,238	1,043,354	163,884	
Excess of Receipts and Beginning Cash					
Balances Over Expenditures, Budgetary					
Basis	\$ -	\$ -	216,960	\$ 216,960	
Reconciliation to Statement of Receipts, Disbursements, and Changes in Cash Balances					
			4.025		
Ending Cash Balance			\$ 249,424		
Expenditures: Personal Services Maintenance and Operations Capital Outlay Audit Account Principal and Interest Paid Total Expenditures, Budgetary Basis Excess of Receipts and Beginning Cash Balances Over Expenditures, Budgetary Basis Reconciliation to Statement of Receipts, Disbursements, and Changes in Cash Balances Add: Current Year Encumbrances Add: Ending Outstanding Warrants	780,000 228,000 107,324 12,000 79,914 1,207,238	780,000 228,000 107,324 12,000 79,914 1,207,238	742,775 190,303 30,362 79,914 1,043,354 216,960 4,025 28,439	37,225 37,697 76,962 12,000	

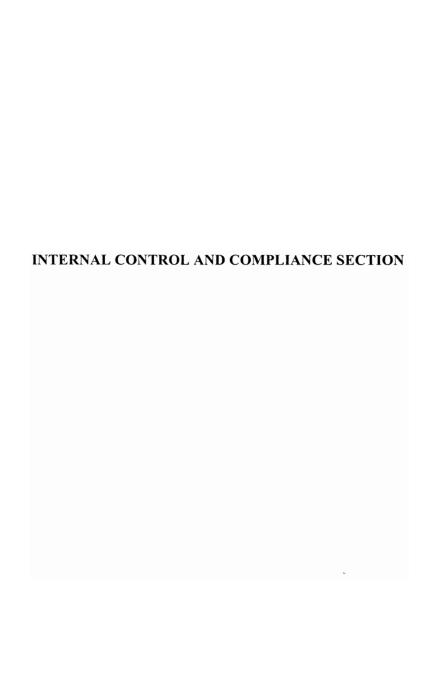
See independent auditor's report.

The accompanying notes to the supplementary information are an integral part of this schedule.

JACKSON COUNTY EMERGENCY MEDICAL SERVICE DISTRICT NOTES TO SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2005

Oklahoma Statutes require the District to prepare a formal budget for the general fund and other funds as the Board of Trustees may require. The budget presented for the general fund includes the originally approved budgeted appropriations for expenditures and final budgeted appropriations as adjusted for supplemental appropriations and approved transfers between budget categories.

The Comparative Schedule of Receipts, Expenditures, and Changes in Cash Balances—Budget and Actual—Budgetary Basis—General Fund presents comparisons of the legally adopted budget with actual data. The "actual" data, as presented in the comparison of budget and actual, will differ from the data as presented in the Statement of Receipts, Disbursements, and Changes in Cash Balances because of adopting certain aspects of the budgetary basis of accounting and the adjusting of encumbrances and outstanding warrants to their related budget year.





STATE OF OKLAHOMA OFFICE OF THE AUDITOR AND INSPECTOR

JEFF A. McMAHAN State Auditor and Inspector

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

TO THE BOARD OF TRUSTEES OF THE JACKSON COUNTY EMERGENCY MEDICAL SERVICE DISTRICT

We have audited the Statement of Receipts, Disbursements, and Changes in Cash Balances—General Fund of Jackson County Emergency Medical Service District, as of and for the year ended June 30, 2005, which comprises the Jackson County Emergency Medical Service District's basic financial statement, prepared using accounting practices prescribed or permitted by Oklahoma state law, and have issued our report thereon dated July 17, 2006. The report on the Statement of Receipts, Disbursements, and Changes in Cash Balances was adverse because the statement is not a presentation in conformity with accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Jackson County Emergency Medical Service District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the District's ability to initiate, record, process, and report financial data consistent with the assertions of management in the financial statement. Reportable conditions are described in the accompanying schedule of findings and responses as items 2005-1, 2005-2 and 2005-3.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we consider items 2005-1 and 2005-2 to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Jackson County Emergency Medical Service District's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Board of Trustees, Excise Board, and Legislative officials and should not be used for any other purpose. This report is also a public document pursuant to the Oklahoma Open Records Act (51 O.S., section 24A.1 et seq.), and shall be open to any person for inspection and copying.

JEFF A. McMAHAN
State Auditor and Inspector

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July 17, 2006

JACKSON COUNTY EMERGENCY MEDICAL SERVICE DISTRICT SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED JUNE 30, 2005

Findings related to the Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Finding 2005-1 - Segregation of Duties - Receipt of Funds

Criteria: Segregation of duties over asset custody, transaction authorization, bookkeeping, and reconciliation are important elements of effective internal control over government assets and resources. To help ensure a proper accounting of funds, the duties of receiving, receipting and depositing checks and cash should be segregated.

Condition: The limited number of office personnel within the District office prevents a proper segregation of accounting functions over the receipt of funds, which is necessary to assure adequate internal control structure.

Recommendation: We recommend management be aware of this condition and realize the concentration of duties and responsibilities in a limited number of individuals is not desired from a control point of view. The most effective controls lie in management's knowledge of office operations and a periodic review of operations.

Views of responsible officials and planned corrective actions: Management is aware of the condition, and has taken corrective action to periodically review the job responsibilities of the in-house positions that provide connectivity between and support to the various District providers and management.

Finding 2005-2 - Segregation of Duties - Disbursement of Funds

Criteria: Segregation of duties over asset custody, transaction authorization, bookkeeping, and reconciliation are important elements of effective internal control over government assets and resources. To help ensure a proper accounting of funds, the duties of receiving, receipting and depositing checks and cash should be segregated.

Condition: Based on inquiries and observation of District personnel, it was noted that the duties of cash disbursements were not adequately segregated.

Effect: The condition could result in unrecorded transactions, misstated financial reports, undetected errors, or misappropriation of assets.

Recommendation: We recommend management be aware of this condition and realize the concentration of duties and responsibilities in a limited number of individuals is not desired from a control point of view. The most effective controls lie in management's knowledge of office operations and a periodic review of operations.

JACKSON COUNTY EMERGENCY MEDICAL SERVICE DISTRICT SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED JUNE 30, 2005

Views of responsible officials and planned corrective actions: Management is aware of the condition and has taken corrective action to periodically review the job responsibilities of the in-house positions that provide connectivity between and support to the various EMS providers and management, namely the Board of Trustees.

Finding 2005-3 – Adherence to Personnel Policy and Benefits Manual

Criteria: Effective internal controls require that policies and procedures for a governmental entity be updated as necessary and that the governing board monitor the adherence to these policies and procedures.

Condition: The Jackson County Emergency Medical Service Personnel Policy and Benefits Manual was written July 1, 1986 and revised August 2000. The Policy details the requirements on page 3 and page 4 of the "Hours of Work and Paydays", "Call In Pay", "On Call", "Sleep Time" and on page 6 "Annual Vacation." We noted instances where these areas of the Personnel Policy are not being adhered to as written in the Policy.

Recommendation: We recommend that the Jackson County District Administrator and staff update the personnel policy manual to reflect current practices with regard to pay schedules and leave policies. The District Board should approve in writing any revisions to the policy. Deviations from Board policies should not be allowed.

Views of responsible officials and planned corrective actions: The District concurs with the findings and plans to address the personnel policy at a future Board meeting.