JOHNSTON COUNTY, OKLAHOMA FINANCIAL STATEMENT AND INDEPENDENT AUDITOR'S REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2005

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JEFF A. McMAHAN State Auditor and Inspector

December 17, 2007

TO THE CITIZENS OF JOHNSTON COUNTY, OKLAHOMA

Transmitted herewith is the audit of Johnston County, Oklahoma, for the fiscal year ended June 30, 2005. A report of this type is critical in nature; however, we do not intend to imply that our audit failed to disclose commendable features in the present accounting and operating procedures of the County.

We wish to take this opportunity to express our appreciation for the assistance and cooperation extended to our office during the course of our audit.

The Office of the State Auditor and Inspector is committed to serving the public interest by providing independent oversight and by issuing reports that serve as a management tool to the state to ensure a government which is accountable to the people of the State of Oklahoma.

Sincerely,

JEFF A. McMAHAN

State Auditor and Inspector

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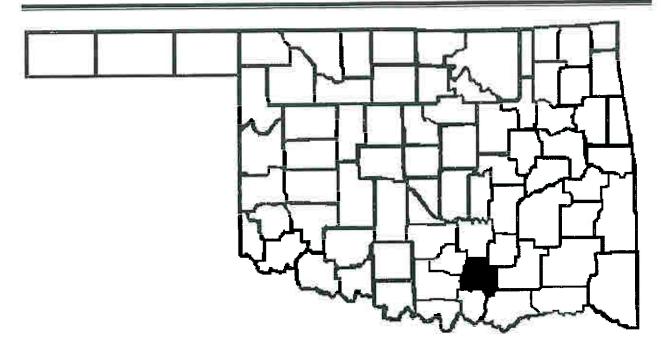
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# JOHNSTON COUNTY, OKLAHOMA FINANCIAL STATEMENT FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# INTERNAL CONTROL AND COMPLIANCE SECTION

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Johnston County was created at statehood and named for Douglas H. Johnston, governor of the Chickasaw Nation. The county seat, Tishomingo, is the historic capital of the Chickasaw Nation.

Major industries in the county are Meridian Aggregates, Unimin, U.S. Silica, and Sundowner Trailers. Wildlife and recreational areas include the Tishomingo National Wildlife Refuge, the Federal Fish Hatchery and Catfish Research Center near Reagan, and the Blue River Public Hunting and Fishing are north of Tishomingo. Blue River is stocked with trout every fall and trout derbies are held in February and November each year.

Tishomingo is the home of Murray State College and the Chickasaw Council House Museum. Johnston County was the home of both William H. Murray and son Johnston Murray, governors of Oklahoma; and entertainer Gene Autry.

Johnston County History and other books by the Johnston County Historical Society document the history of the area. For additional information, call the county clerk at 580/371-3184.

County Seat - Tishomingo

Area – 658.29 Square Miles

County Population – 10,440 (2004 est.)

Farms - 682

Land in Farms – 325,983 Acres

Primary Source: Oklahoma Almanac 2005-2006

See independent auditor's report.

#### **COUNTY ASSESSOR**

Eugenia Wood (D) Tishomingo

The County Assessor has the responsibility to appraise and assess the real and personal property within the county for the purpose of ad valorem taxation. Also, the County Assessor is required to compute the ad valorem taxes due on all taxable property. The County Assessor appraises all the taxable real and personal property according to its fair cash value for which the property is actually being used as of January 1 of the taxable year at the percentages provided for in Article 10, § 8 of the Oklahoma Constitution.

The County Assessor is required to build and maintain permanent records of the taxable real property and tax exempt real property within the county. Information entered on each record includes the property's legal description, owner's name and address, and the homestead exemption status of the owner.

## **COUNTY CLERK**

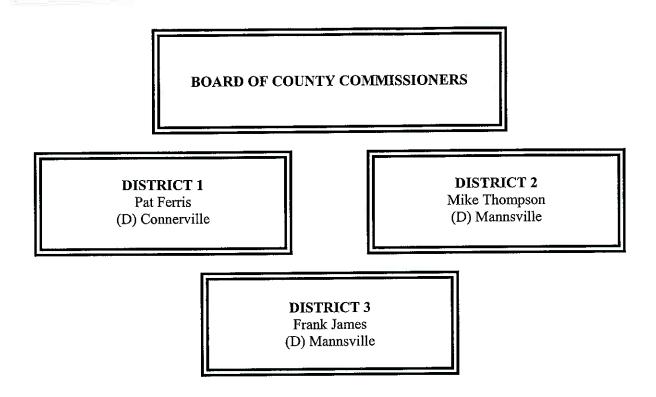
Kathy Ross
(D) Tishomingo

The County Clerk serves as the register of deeds and custodian of records for the county. The County Clerk also serves as the secretary to several boards, including the Board of County Commissioners, the County Excise Board, the County Board of Equalization, and the Board of Tax Roll Corrections.

The County Clerk reviews all the claims for payment of goods and services purchased or contracted by the county, and prepares the proper warrants for payment of those goods and services and the county payroll. The County Clerk, or his or her designated deputy, serves as the purchasing agent for the county. This system is a means to ensure the public that tax dollars are being spent appropriately.

Various records within the different county offices are classified as "open records." As such, they can be reviewed and mechanically copied by the public.

See independent auditor's report.



The Board of County Commissioners is the chief administrative body for the county. Commissioners are also responsible for maintaining and constructing the county roads and bridges.

The Commissioners must act as a Board when entering into contracts or other agreements affecting the county's welfare. Thus, actions taken by the Board are voted on and approved by a majority of the Commissioners. The Board of County Commissioners' business meetings are open to the public.

As the county's chief administrative body, the three County Commissioners must make major financial decisions and transactions. The Board has the official duty to ensure the fiscal responsibility of the other county officers who handle county funds. The review and approval procedures empowered to the Board of County Commissioners are a means to provide the public with a fiscally efficient system of county government.

#### **COUNTY SHERIFF**

Jon Smith (January 4, 1993 to December 31, 2004)
(D) Ravia
Tom Winkler (January 3, 2005 to present)
(D) Tishomingo

The County Sheriff is responsible for preserving the peace and protecting life and property within the county's jurisdiction. As the county's chief law enforcement officer, the Sheriff has the power and authority to suppress all unlawful disturbances, to apprehend and secure persons charged with felony or breach of peace, and to operate the county jail.

The County Sheriff has the responsibility of serving warrants and processing papers ordered by the District Court.

#### COUNTY TREASURER

Rana Gilpin (D) Tishomingo

All collections by county government from ad valorem taxes and other sources are deposited with the County Treasurer. The County Treasurer collects ad valorem taxes for the county and its political subdivisions. The County Treasurer is authorized to issue delinquent personal property tax warrants and to impose tax liens on real property for delinquent taxes.

To account for county collections and disbursements, the County Treasurer is required to maintain an accurate record of all the monies received and disbursed. The State Auditor and Inspector's Office prescribes all the forms used by the County Treasurer, and at least twice a year inspects the County Treasurer's accounts.

#### **COURT CLERK**

Judy Beavers (D) Milburn

The Court Clerk has the primary responsibility to record, file, and maintain as permanent records the proceedings of the District Court.

Court proceedings are recorded in the appropriate journal or record docket. All the court proceedings are public information except those related to juvenile, guardianship, adoption, and mental health cases.

The Court Clerk issues marriage licenses, passports, notary certificates, beer and pool hall licenses, and private process server licenses.

Monies from the court fund are identified for distribution by the Court Clerk to the appropriate units of county and state government. Court Clerks use forms and follow procedures prescribed by the Court Administrator's Office, the Oklahoma Supreme Court, and the State Auditor and Inspector.

# DISTRICT ATTORNEY

Mitch Sperry (D) Ardmore

As the chief attorney for county government, the District Attorney acts as the legal advisor to the county officers on matters related to their duties. The District Attorney represents the county in civil litigation. County officials may call upon the District Attorney to clarify a law or request an official interpretation from the Attorney General.

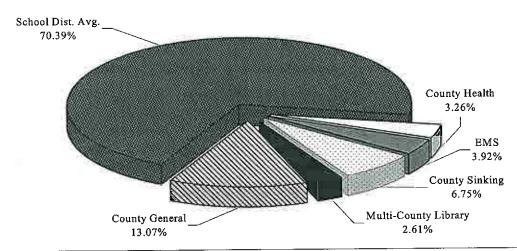
## **ELECTION BOARD SECRETARY**

Janis Stewart (D) Tishomingo

The Election Board Secretary is appointed by the State Election Board and is the chief administrative officer of the County Election Board. The County Election Board has direct responsibility for all the ballots used in all elections within the county. The Board also conducts all elections held within the county.

To finance the operation of the County Election Board, the County Excise Board must appropriate sufficient funds annually. The state and counties split the election costs, but counties must pay for any county elections not held concurrently with state elections.

Property taxes are calculated by applying a millage rate to the assessed valuation of property. Millage rates are established by the Oklahoma Constitution. One mill equals one-thousandth of a dollar. For example, if the assessed value of a property is \$1,000.00 and the millage rate is 1.00, then the tax on that property is \$1.00. This chart shows the different entities of the County and their share of the various millages as authorized by the Constitution.



County Ge	eral School Dist. Avg. County Health	■EMS □ County Sinking ■ Multi-County Library

County-Wide Mills	ounty-Wide Millages School District Millages									
Co. General	10.00	· · · · · · · · · · · · · · · · · · ·		Gen.	Bldg.	Skg	Career Tech	Career Tech Bldg	Common	Total
County Health	2.50	Mill Creek	1-2	35.00	5.00	4.76			4.00	48.76
Multi-County Library	2.00	Mannsville	D-7	35.00	5.00		8.00	2.00	4.00	54.00
EMS	3.00	Ravia	D-10	35.00	5.00				4.00	44.00
County Sinking	5.17	Tishomingo	I-20	35.00	5.00	2.84			4.00	46.84
		Milburn	I-29	35.00	5.00				4.00	44.00
		Coleman	I-35	35.00	5.00	14.35			4.00	58.35
		Wapanucka	I-37	35.00	5.00	7.86	10.00	2.00	4.00	63.86
		Pontotoc	P-22	35.00	5.00	15.41	10.00	2.00	4.00	71.41

# JOHNSTON COUNTY, OKLAHOMA COMPUTATION OF LEGAL DEBT MARGIN FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (UNAUDITED)

Total net assessed value as of January 1, 2004		\$ 45,571,933
Debt limit - 5% of total assessed value		2,278,597
Total bonds outstanding	1,450,000	
Total judgments outstanding	<del>-</del>	
Less cash in sinking fund	375,058	 1,074,942
Legal debt margin		\$ 1,203,655

# JOHNSTON COUNTY, OKLAHOMA RATIO OF NET GENERAL BONDED DEBT TO ASSESSED VALUE AND NET BONDED DEBT PER CAPITA FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (UNAUDITED)

	2005
Estimated population	10,440
Net assessed value as of January 1, 2004	\$ 45,571,933
Gross bonded debt	1,450,000
Less available sinking fund cash balance	375,058_
Net bonded debt	\$ 1,074,942
Ratio of net bonded debt to assessed value	2.36%
Net bonded debt per capita	\$ 103

# JOHNSTON COUNTY, OKLAHOMA ASSESSED VALUE OF PROPERTY FOR THE FISCAL YEAR ENDED JUNE 30, 2005 (UNAUDITED)

Valuation Date	Personal	Public Service	Real Estate	Homestead Exemption	Net Value	Estimated Fair Market Value
1/1/2004	\$10,520,758	\$9,559,368	\$28,162,809	\$2,671,002	\$45,571,933	\$395,120,462





JEFF A. McMAHAN State Auditor and Inspector

#### **Independent Auditor's Report**

TO THE OFFICERS OF JOHNSTON COUNTY, OKLAHOMA

We have audited the combined totals—all funds of the accompanying Combined Statement of Receipts, Disbursements, and Changes in Cash Balances of Johnston County, Oklahoma, as of and for the year ended June 30, 2005, listed in the table of contents as the basic financial statement. This financial statement is the responsibility of Johnston County's management. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion. Oklahoma Statutes, in addition to audit responsibilities, assign other responsibilities to the State Auditor and Inspector's Office. Those responsibilities include providing various information technology (IT) support for county government.

As described in Note 1, this financial statement was prepared using accounting practices prescribed or permitted by Oklahoma state law, which practices differ from accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the matter discussed in the preceding paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of Johnston County as of June 30, 2005, or changes in its financial position for the year then ended.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the combined total of receipts, disbursements, and changes in cash of Johnston County, for the year ended June 30, 2005, on the basis of accounting described in Note 1.

In accordance with Government Auditing Standards, we have also issued our report dated March 7, 2007, on our consideration of Johnston County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming an opinion on the combined total of all funds within the basic financial statement taken as a whole. The combining information is presented for purposes of additional analysis rather than to present the receipts, disbursements, and cash balances of the individual funds. Also, the other supplementary information, as listed in the table of contents, is presented for purposes of additional analysis, and is not a required part of the basic financial statement. Such supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statement and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statement taken as a whole. The information listed in the table of contents under Introductory Section has not been audited by us, and accordingly, we express no opinion on it.

JEFF A. McMAHAN State Auditor and Inspector

MA.WeMahan

March 7, 2007



# JOHNSTON COUNTY, OKLAHOMA COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES (WITH COMBINING INFORMATION) FOR THE FISCAL YEAR ENDED JUNE 30, 2005

	Cash	eginning n Balances y 1, 2004	Receipts pportioned	Dis	bursements	Cas	Ending h Balances le 30, 2005
Combining Information:							
County General Fund	\$	976,084	\$ 1,195,840	\$	1,144,622	\$	1,027,302
T-Highway		639,338	1,497,478		1,460,367		676,449
Resale Property		31,140	55,939		46,210		40,869
County Health		135,263	113,947		103,638		145,572
Sheriff Cash Fund		82,796	143,694		145,786		80,704
Sheriff Unclaimed Property		1,495	1,000		752		1,743
DARE Grant		248			248		
Treasurer's Mortgage Certification Fee		2,032	2,605		2,836		1,801
County Clerk Fee Fund		2,198	6,663		3,011		5,850
Community Service Sentencing Program		1,029					1,029
Visual Inspection		2					2
Assessor Revolving		3,968	1,258		400		4,826
Johnston County Courthouse Building		153	618		674		97
Sheriff Drug Fund		6,442	5,195		2,655		8,982
Waste Grant		4,405					4,405
Fair Barn Grant		296					296
Fair Barn Grant 2001		27,965	22,685		39,382		11,268
COPS Grant		26,322			26,152		170
CIP		500			350		150
Reward Fund		500					500
County Clerk Preservation		31,790	13,055		14,169		30,676
CDBG 10504 Community Revitalization		5,820	51,702		47,505		10,017
EMS 10769 CDBG		73,608	3,000		76,608		
Fair Barn 10769 CDBG		6,611	20,185		26,796		
Fair Barn 10205 CDBG		17,463	-		17,463		
Oklahoma Housing Finance Agency		714	2,851		3,565		
Emergency 911		67,634	60,136		49,948		77,822

continued on next page

# JOHNSTON COUNTY, OKLAHOMA COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES (WITH COMBINING INFORMATION) FOR THE FISCAL YEAR ENDED JUNE 30, 2005

## continued from previous page

	Beginning Cash Balances July 1, 2004	Receipts Apportioned	Disbursements	Ending Cash Balances June 30, 2005
Combining Information:				
Hospital One-Cent Sales Tax	24,388	311,123	306,417	29,094
District Attorney Council Grant	149	955	1,090	14
Jail One-Cent Sales Tax	294,230	104,679	342,448	56,461
Jail Bond Construction Account	298,394	237	298,537	94
Hazard Mitigation Grant	·	10,000	7,000	3,000
Sinking Fund	400,193	235,290	260,425	375,058
Lien Discharge Bond	,	5,281	5,281	
SODA Special Project		13,500	11,000	2,500
Sheriff BOJ Fund		5,075		5,075
Combined TotalAll County Funds	\$ 3,163,170	\$ 3,883,991	\$ 4,445,335	\$ 2,601,826

# 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

Counties were created by the Constitution of Oklahoma. One county officer is appointed; however, most county officers are locally elected by their constituents. All county powers are delegated by the state.

The accompanying basic financial statement presents the receipts, disbursements, and changes in cash balances of the total of all funds of Johnston County, Oklahoma. The funds presented as line items are not a part of the basic financial statement, but have been included as supplementary information within the basic financial statement. These separate funds are established by statute, and their operations are under the control of the County officials. The general fund is the County's general operating fund, accounting for all financial resources except those required to be accounted for in another fund. The other funds presented account for financial resources whose use is restricted for specified purposes.

## B. Fund Accounting

The County uses funds to report on receipts, disbursements, and changes in cash balances. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Following are descriptions of the funds included as supplementary information within the financial statement:

County General Fund - accounts for the general operations of the government.

<u>T-Highway</u> - accounts for state, local and miscellaneous receipts and disbursements for the purpose of constructing and maintaining county roads and bridges.

<u>Resale Property</u> - accounts for the collection of interest and penalties on delinquent taxes and the disposition of same as restricted by statute.

<u>County Health</u> - accounts for monies collected on behalf of the county health department from ad valorem taxes and state and local revenues.

<u>Sheriff Cash Fund</u> – accounts for the collection and disbursement of sheriff process service fees as restricted by statute.

<u>Sheriff Unclaimed Property</u> – accounts for monies generated as a result of the sale of unclaimed property and the disbursement of the funds as restricted by statutes.

# JOHNSTON COUNTY, OKLAHOMA NOTES TO THE FINANCIAL STATEMENT FOR THE FISCAL YEAR ENDED JUNE 30, 2005

<u>DARE Grant</u> – accounts for donations received by the Sheriff's office to administer the DARE program.

<u>Treasurer's Mortgage Certificate Fee</u> – accounts for the collection of fees by the County Treasurer for mortgage tax certificates and disbursements as restricted by statutes.

County Clerk Fee Fund – accounts for lien collections and disbursements as restricted by statutes.

<u>Community Service Sentencing Program</u> – accounts for the collection of funding through the State Department of Corrections for administrative expenses and supervision of offenders.

<u>Visual Inspection</u> – accounts for the collection and expenditure of monies by the Assessor as restricted by state statute for the visual inspection program.

Assessor Revolving - accounts for the collection of fees for copies restricted by state statute.

<u>Johnston County Courthouse Building</u> – accounts for monies used for maintenance of the Johnston County Courthouse.

Sheriff Drug Fund - accounts for the collection of the Sheriff's percentage of drug forfeitures.

Waste Grant – accounts for federal grant monies received for solid waste stations across the County.

Fair Barn Grant - accounts for state grant monies used for improvements to the Fair Barn.

<u>Fair Barn Grant 2001</u> – accounts for state grant monies received and used to construct a new Fair Barn.

<u>COPS Grant</u> – accounts for grant monies received from the U.S. Department of Justice Community Oriented Policing Services program and used for deputies' salaries in the Sheriff's office.

 $\underline{\text{CIP}}$  – accounts for state grant funds received for the purpose of capital improvements within the County.

<u>Reward Fund</u> – accounts for donations to be used as a reward for information leading to the arrest of vandals.

<u>County Clerk Preservation</u> – accounts for fees collected for instruments filed in the Registrar of Deeds as restricted by statute for preservation of records.

# JOHNSTON COUNTY, OKLAHOMA NOTES TO THE FINANCIAL STATEMENT FOR THE FISCAL YEAR ENDED JUNE 30, 2005

<u>CDBG 10504 Community Revitalization</u> – accounts for federal funds used for community handicap improvements, road improvements, and repairs to district barns.

EMS 10769 CDBG – accounts for federal funds used for the construction of a new EMS building.

<u>Fair Barn 10769 CDBG</u> – accounts for federal funds used for the construction of a community facility building.

<u>Fair Barn 10205 CDBG</u> – accounts for federal funds used for the construction of a community facility building.

Oklahoma Housing Finance Agency – accounts for federal funds to be used for the construction of homes for low-income families.

Emergency 911 - accounts for grant funds received for the purpose of a 911 service.

<u>Hospital One-Cent Sales Tax</u> – accounts for the collection of sales tax revenue and the disbursement of funds as restricted by the sales tax resolution.

<u>District Attorney Council Grant</u> – accounts for grant monies received for the purchase of patrol cars.

<u>Jail One-Cent Sales Tax</u> – accounts for the collection of sales tax revenue and the disbursement of funds as restricted by the sales tax resolution.

<u>Jail Bond Construction Account</u> – accounts for monies generated from the sale of bonds to construct a county jail.

<u>Hazard Mitigation Grant</u> – accounts for grant funds received from the Federal Emergency Management Agency. Disbursements are made to individuals for safe room projects.

<u>Sinking Fund</u> – accounts for the payment of interest and principal on the matured portion of long-term bonded debt. Debt service receipts are derived generally from a special ad valorem tax levy and from interest earned on investments of cash not immediately required for debt service payments.

<u>Lien Discharge Bond</u> – this account was set up to hold monies related to a county real property that had a dispute associated with its sale. The dispute has been resolved.

SODA Special Project - accounts for state funds to be used for various highway projects.

<u>Sheriff BOJ Fund</u> – accounts for bond fees collected by the Sheriff's Office and the disbursement of funds as restricted by statute.

The County Treasurer collects and remits material amounts of intergovernmental revenues and ad valorem tax revenue for other budgetary entities, including emergency medical districts, school districts and cities and towns. The cash receipts and disbursements attributable to those other entities do not appear in funds on the County's financial statement; those funds play no part in the County's operations.

## C. Basis of Accounting

The basic financial statement is prepared on a basis of accounting wherein amounts are recognized when received or disbursed. This basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred. This cash basis financial presentation is not a comprehensive measure of economic condition or changes therein.

## D. Budget

Under current Oklahoma Statutes, the general fund and the county health department fund are the only funds required to adopt a formal budget. On or before the first Monday in July of each year, each officer or department head submits an estimate of needs to the governing body. The budget is approved by fund, office, or department and object. The County Board of Commissioners may approve changes of appropriations within the fund by office or department and object. To increase or decrease the budget by fund requires approval by the County Excise Board.

For the highway funds and other funds, which are not required to adopt a formal budget, appropriations are made on a monthly basis, according to the funds then available.

#### E. Cash

The County pools the cash of its various funds in maintaining its bank accounts. However, cash applicable to a particular fund is readily identifiable on the County's books. The balance in the pooled cash accounts is available to meet current operating requirements.

State statutes require financial institutions with which the County maintains funds to deposit collateral securities to secure the County's deposits. The amount of collateral securities to be pledged is established by the County Treasurer; this amount must be at least the amount of the deposit to be secured, less the amount insured (by, for example, the FDIC).

#### F. Investments

The County Treasurer has been authorized by the County's governing board to make investments. By statute (62 O.S. § 348.1 and § 348.3), the following types of investments are allowed:

- U.S. Government obligations
- Certificates of deposit
- Savings accounts
- G.O. bonds issued by counties, municipalities or school districts
- Money judgments against counties, municipalities or school districts
- Bonds and revenue notes issued by a public trust when the beneficiary of the trust is a county, municipality or school district
- Negotiable certificates of deposit
- Prime bankers acceptance which are eligible for purchase by the Federal Reserve System
- Prime commercial paper with a maturity of 180 days or less
- Repurchase agreements
- Money market funds regulated by the Securities and Exchange Commission and which investments consist of the above-mentioned types of investments

All investments must be backed by the full faith and credit of the United States Government, the Oklahoma State Government, fully collateralized, or fully insured.

#### G. Compensated Absences

Vacation benefits are earned by the employee during the year and may be accumulated up to 40 hours. Employees earn between 4 to 10 hours per month based upon years of service. Vacation leave is accrued monthly.

Sick leave benefits are accrued at the rate of 10 hours per month and employees may accumulate up to 360 hours. Sick leave is not paid upon termination.

#### 2. Ad Valorem Tax

The County's property tax is levied each October 1 on the assessed value listed as of January 1 of the same year for all real and personal property located in the County, except certain exempt property. Assessed values are established by the County Assessor within the prescribed guidelines established by the Oklahoma Tax Commission and the State Equalization Board. Title 68 O.S. § 2820.A. states, ". . . Each assessor shall thereafter maintain an active and systematic program of visual inspection on a continuous basis and shall establish an inspection schedule which will result in the individual visual inspection of all taxable property within the county at least once each four (4) years."

The assessed property value as of January 1, 2004, was approximately \$45,571,933.

The County levied 10.00 mills (the legal maximum) for general fund operations, 2.50 mills for county health department, 3.00 mills for emergency medical service, 2.00 mills for multi-county library, and 5.17 mills for county sinking. In addition, the County collects the ad valorem taxes

assessed by cities and towns and school districts and remits the ad valorem taxes collected to the appropriate taxing units.

Taxes are due on November 1 following the levy date, although they may be paid in two equal installments. If the first half is paid prior to January 1, the second half is not delinquent until April 1. Unpaid real property taxes become a lien upon said property on October 1 of each year.

Unpaid delinquent personal property taxes are published usually in May. If the taxes are not paid within 30 days from publication, they shall be placed on the personal tax lien docket.

Current year tax collections for the year ended June 30, 2005, were approximately 94.55 percent of the tax levy.

#### 3. Fuel Tax

The County receives major funding for roads and highways from a state imposed fuel tax. Taxes are collected by the Oklahoma Tax Commission. Taxes are imposed on all gasoline, diesel, and special fuel sales statewide. The County's share is determined on formulas based on the County population, road miles, and land area and is remitted to the County monthly. These funds are earmarked for roads and highways only and are accounted for in the county highway fund.

#### 4. Risk Management

The County is exposed to the various risks of loss shown in the following table:

#### **Types of Loss**

#### General Liability

- Torts
- Errors and Omissions
- Law Enforcement Officers Liability
- Vehicle

#### Physical Plant

- Theft
- Damage to Assets
- Natural Disasters

# Method of Management

The County participates in a public entity risk pool: Association of County Commissioners of Oklahoma-Self-Insurance Group. (See ACCO-SIG.)

#### Risk of Loss Retained

If claims exceed the authorized deductibles, the County could have to pay its share of any pool deficit. A judgment could be assessed for claims in excess of the pool's limits.

Types of Loss	Method of Management	Risk of Loss Retained
Workers' Compensation • Employees' Injuries	The County carries commercial insurance.	A judgment could be assessed for claims in excess of coverage.
Employee	The County participates in the Oklahoma Public Employees Health and Welfare Plan. (See OPEH&WP.)	If claims exceed pool assets, the members would have surcharges assessed to pay the excess claims.

ACCO-SIG - The pool operates as a common risk management and insurance program and is to be self-sustaining through member premiums. Each participating county chooses a \$10,000, \$25,000, or a \$50,000 deductible amount. The County has chosen a \$10,000 deductible for each insured event as stated in the County's "Certificate of Participation." The risk pool will pay legitimate claims in excess of the deductible amount for replacement value up to \$100,000 for property, and up to \$500,000 for general liability. The pool has acquired commercial reinsurance in the amount of \$1,000,000 to cover claims that exceed the pool's risk retention limits. Settled claims have not exceeded insurance coverage for each of the past three fiscal years. There have been no significant reductions in coverage from the prior fiscal year.

<u>Commercial Insurance</u> - The County obtains commercial insurance coverage to pay legitimate workers' compensation claims. Settled claims have not exceeded insurance coverage for each of the past three fiscal years. There have been no significant reductions in coverage from the prior fiscal year.

OPEH&WP - The County has entered into an interlocal agreement with other governmental entities to participate in a pooled self-insurance fund to provide insurance coverage. The pool provides for surcharges to be assessed for claims in excess of pool assets to offset pool deficits. Settled claims have not exceeded insurance coverage for each of the past three fiscal years. There have been no significant reductions in coverage from the prior fiscal year.

#### 5. Long-term Obligations

#### Capital Leases

The County acquires road machinery and equipment through lease-purchase agreements financed by the Oklahoma Department of Transportation and/or the equipment vendors or their assignees pursuant to the provisions of 69 O.S. § 636.1 through § 636.7. Lease agreements entered into with the Oklahoma Department of Transportation (ODOT) are interest free. However, starting in

January 1997, ODOT began charging a one-time fee of 3% on all pieces of machinery subsequently acquired.

# **General Obligation Bonds**

The government issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities.

<u>Johnston County, Oklahoma-County Jail Bond of 2001</u> – Bonds in the amount of \$1,650,000 were issued November 1, 2001, for the purpose of erecting, equipping, and furnishing a new county jail.

General obligation bonds are direct obligations and pledge the full faith and credit of the government. These bonds are required to be fully paid within 25 years from the date of issue. General obligation bonds currently outstanding are as follows:

Purpose	Interest Rates	Original Amount
Johnston County, Oklahoma County Jail Bond of 2001	3.899587%	\$1,650,000

During fiscal year 2005, payments included \$200,000 for principal, \$59,975 interest, and \$450 for fees.

Annual debt service requirements to maturity for general obligation bonds, including interest of \$201,988, are as follows:

Fiscal Year Ending June 30,	Principal	Interest	Total
2006	\$ 200,000	\$ 51,275	\$ 251,275
2007	200,000	44,275	244,275
2008	200,000	36,925	236,925
2009	200,000	29,275	229,275
2010	200,000	21,525	221,525
2011-2012	450,000	18,713	468,713
Total	\$1,450,000	\$201,988	\$1,651,988

#### 6. Pension Plan

<u>Plan Description</u>. The County contributes to the Oklahoma Public Employees Retirement Plan (the Plan), a cost-sharing, multiple-employer defined benefit pension plan administered by the Oklahoma Public Employees Retirement System (OPERS). Benefit provisions are established

and amended by the Oklahoma Legislature. The Plan provides retirement, disability, and death benefits to Plan members and beneficiaries. Title 74, Sections 901 through 943, as amended, establishes the provisions of the Plan. OPERS issues a publicly available financial report that includes financial statements and supplementary information. That report may be obtained by writing OPERS, P.O. Box 53007, Oklahoma City, Oklahoma 73105 or by calling 1-800-733-9008.

Funding Policy. The contribution rates for each member category are established by the Oklahoma Legislature and are based on an actuarial calculation which is performed to determine the adequacy of contribution rates. County employees are required to contribute between 3.5% and 8.5% of earned compensation. The County contributes between 5.0% and 10.0% of earned compensation. Elected officials could contribute between 4.5% and 10% of their entire compensation. The County contributes 10.0% of earned compensation for elected officials. The County's contributions to the Plan for the years ending June 30, 2005, 2004, and 2003 were \$98,628, \$90,885, and \$87,672, respectively, equal to the required contributions for each year.

# 7. Other Post Employment Benefits (OPEB)

In addition to the pension benefits described in the Pension Plan note, OPERS provides post-retirement health care benefits of up to \$105 each for retirees who are members of an eligible group plan. These benefits are funded on a pay-as-you-go basis as part of the overall retirement benefit. OPEB expenditure and participant information is available for the state as a whole; however, information specific to the County is not available nor can it be reasonably estimated.

#### 8. Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, primarily the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time; although, the County expects such amounts, if any, to be immaterial.

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in management's opinion, the resolution of these matters will not have a material adverse effect on the financial condition of the County.

#### 9. Sales Tax

The voters of Johnston County passed a 2-cent sales tax, (1¢) designated to fund various County functions expiring December 31, 2009, (.075¢) designated for the County hospital expiring April 31, 2008, and (.025¢) designated for the construction of a County jail facility expiring March 31, 2013.

# **Lodging Tax**

The voters of Johnston County passed a lodging tax of five (5) percent per room per night derived from the occupancy of hotel, motel, or lodge rooms to be used for the purpose of economic development expiring December 31, 2008.

OTHER SUPPLEMENTARY INFORMATION

# JOHNSTON COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— GENERAL FUND

# FOR THE FISCAL YEAR ENDED JUNE 30, 2005

	General Fund					
	Original Final					
	Budget	Budget	Actual	Variance		
Beginning Cash Balances	\$ 976,084	\$ 976,084	\$ 976,084	\$ -		
Less: Prior Year Outstanding Warrants	(93,456)	(93,456)	(93,456)			
Less: Prior Year Encumbrances	(25,471)	(25,471)	(24,422)	1,049		
Beginning Cash Balances, Budgetary Basis	857,157	857,157	858,206	1,049		
Receipts:						
Ad Valorem Taxes	414,290	414,290	443,898	29,608		
Sales Tax	225,000	225,000	414,615	189,615		
Charges for Services	40,329	40,329	96,871	56,542		
Intergovernmental Revenues	45,000	45,000	218,608	173,608		
Miscellaneous Revenues			21,848	21,848_		
Total Receipts, Budgetary Basis	724,619	724,619	1,195,840	471,221		
Expenditures:						
District Attorney	6,000_	6,000	5,921_	79		
Total District Attorney	6,000	6,000	5,921	79		
County Sheriff	226,905	226,905	223,343	3,562		
Capital Outlay	1_	1		1		
Total County Sheriff	226,906	226,906	223,343	3,563		
County Treasurer	53,440	53,440	53,440	·		
Capital Outlay	_1_	1		1		
Total County Treasurer	53,441	53,441	53,440	1_		
County Clerk	79,040	79,040	77,579	1,461		
Capital Outlay	1	1		1		
Total County Clerk	79,041	79,041	77,579	1,462		
Court Clerk	51,840	51,840	51,840			
Capital Outlay	1	1		1		
Total Court Clerk	51,841	51,841	51,840	1		
County Assessor	30,240	30,240	30,240			
Capital Outlay	1	1	•	1		
Total County Assessor	30,241	30,241	30,240	1		

continued on next page

The accompanying notes to the other supplementary information are an integral part of this schedule. See independent auditor's report.

# JOHNSTON COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— GENERAL FUND

# FOR THE FISCAL YEAR ENDED JUNE 30, 2005

Revaluation of Real Property         Final Budget         Actual         Variance           Revaluation of Real Property         127,001         127,001         92,338         34,663           Capital Outlay         7,783         7,783         7,783         7,783           Total Revaluation of Real Property         134,784         134,784         92,538         42,446           General Government         95,758         95,758         93,184         2,574           Total General Government         95,758         95,758         93,184         2,574           Excise-Equalization Board         2,400         2,400         2,050         350           Total Excise-Equalization Board         38,314         38,314         37,033         1,281           Capital Outlay         1         1         1         1           Total County Election Board         38,315         38,315         37,033         1,281           Insurance         121,689         121,689         119,680         2,009           Total Insurance         121,689         121,689         119,680         2,009           Total Insurance         137,987         137,987         57,823         80 164           Ambulance         50,410         5	continued from previous page				
Revaluation of Real Property   127,001   127,001   92,338   34,663   7,783		Original	Final	Actual	Variance
Total Revaluation of Real Property   134,784   134,784   92,338   42,446					
Total Revaluation of Real Property   134,784   134,784   92,338   42,446	· ·	•	•	92,338	,
General Government         95,758         95,758         93,184         2,574           Total General Government         95,758         95,758         93,184         2,574           Excise-Equalization Board         2,400         2,400         2,050         350           Total Excise-Equalization Board         38,314         38,314         37,033         1,281           County Election Board         38,314         38,315         37,033         1,281           Capital Outlay         1         1         1         1           Total County Election Board         38,315         38,315         37,033         1,282           Insurance         121,689         121,689         119,680         2,009           Total Insurance         121,689         121,689         119,680         2,009           Sales Tax:         2         2         119,680         2,009           Sales Tax:         32,566         32,566         3,625         28,941           OHA         4         30,410         50,410         50,410         50,410           General         32,566         32,566         3,2566         3,625         28,941           DHS         23,064         23,064         23,064<				00.220	
Total General Government         95,758         95,758         93,184         2,574           Excise-Equalization Board         2,400         2,400         2,050         350           Total Excise-Equalization Board         2,400         2,400         2,050         350           County Election Board         38,314         38,314         37,033         1,281           Capital Outlay         1         1         1         1           Total County Election Board         38,315         38,315         37,033         1,282           Insurance         121,689         121,689         119,680         2,009           Total Insurance         121,689         121,689         119,680         2,009           Sales Tax:         City and Rural Fire         137,987         57,823         80 164           Ambulance         50,410         50,410         50,410         50,410           General         32,566         3,565         3,625         28 941           DHS         23,064         23,064         23,064         23,064           Emergency Management         29,732         29,732         2,443         27 289           Sheriff's Reserve Deputy         7,263         7,263         2,342	Total Revaluation of Real Property	134,784	134,784	92,338	42,440
Total General Government         95,758         95,758         93,184         2,574           Excise-Equalization Board         2,400         2,400         2,050         350           Total Excise-Equalization Board         38,314         38,314         37,033         1,281           County Election Board         38,314         38,314         37,033         1,281           Capital Outlay         1         1         1         1           Total County Election Board         38,315         38,315         37,033         1,282           Insurance         121,689         121,689         119,680         2,009           Total Insurance         121,689         121,689         119,680         2,009           Sales Tax:         City and Rural Fire         137,987         137,987         57,823         80 164           Ambulance         50,410 <td>General Government</td> <td>95,758</td> <td>95,758</td> <td>93,184</td> <td>2,574</td>	General Government	95,758	95,758	93,184	2,574
Excise-Equalization Board         2,400         2,400         2,050         350           Total Excise-Equalization Board         2,400         2,400         2,050         350           County Election Board         38,314         38,314         37,033         1,281           Capital Outlay         1         1         1         1           Total County Election Board         38,315         38,315         37,033         1,282           Insurance         121,689         121,689         119,680         2 009           Total Insurance         121,689         121,689         119,680         2,009           Sales Tax:         2         2         119,680         2,009           Sales Tax:         2         3         137,987         57,823         80 164           Ambulance         50,410         50,410         50,410         50,410         50,410           General         32,566         32,566         3,625         28 941           DHS         23,064         23,064         23,064         23,064           Emergency Management         29,732         29,732         2,443         27 289           Sheriff's Reserve Deputy         7,263         7,263         2,342 <td><del></del></td> <td></td> <td>95,758</td> <td>93,184</td> <td>2,574</td>	<del></del>		95,758	93,184	2,574
Total Excise-Equalization Board   2,400   2,400   2,050   350	Tomi General Go, Grandina				
County Election Board         38,314         38,314         37,033         1,281           Capital Outlay         1         1         1         1           Total County Election Board         38,315         38,315         37,033         1,282           Insurance         121,689         121,689         119,680         2 009           Total Insurance         121,689         121,689         119,680         2,009           Sales Tax:         City and Rural Fire         137,987         57,823         80 164           Ambulance         50,410         50,410         50,410         6           General         32,566         32,566         3,625         28 941           DHS         23,064         23,064         23,064         23,064           Emergency Management         29,732         29,732         2,443         27 289           Sheriff's Reserve Deputy         7,263         7,263         2,342         4 921           OSU Extension         32,712         32,712         24,022         8 690           Youth Shelter         86,207         68,935         79 314           Free Fair         13,409         13,409         8,879         4 530           General </td <td>Excise-Equalization Board</td> <td>2,400_</td> <td></td> <td></td> <td></td>	Excise-Equalization Board	2,400_			
County Election Board         36,11         30,11         2         2009           Insurance         121,689         121,689         121,689         119,680         2,009           Sales Tax:           City and Rural Fire         137,987         137,987         57,823         80 164           Ambulance         50,410         50,410         50,410         50,410         40,411         40,412         40,412         40,412         40,412         40,412         40,412         40,412         40,412         40,412         40,412	Total Excise-Equalization Board	2,400	2,400	2,050	350
Capital Outlay         1         1         1           Total County Election Board         38,315         38,315         37,033         1,282           Insurance         121,689         121,689         119,680         2 009           Total Insurance         121,689         121,689         119,680         2,009           Sales Tax:         City and Rural Fire         137,987         137,987         57,823         80 164           Ambulance         50,410         50,410         50,410         50,410         50,410           General         32,566         32,566         3,625         28 941           DHS         23,064         23,064         23,064           Emergency Management         29,732         29,732         2,443         27 289           Sheriff's Reserve Deputy         7,263         7,263         2,342         4 921           OSU Extension         32,712         32,712         24,022         8 690           Youth Shelter         86,207         86,207         6,893         79 314           Free Fair         13,409         13,409         8,879         4 530           General         68,036         68,036         25,889         42 147 <td>County Election Board</td> <td>38.314</td> <td>38.314</td> <td>37,033</td> <td>1,281</td>	County Election Board	38.314	38.314	37,033	1,281
Total County Election Board         38,315         38,315         37,033         1,282           Insurance         121,689         121,689         119,680         2 009           Total Insurance         121,689         121,689         119,680         2,009           Sales Tax:         City and Rural Fire         137,987         137,987         57,823         80 164           Ambulance         50,410         50,410         50,410         50,410         60,410           General         32,566         32,566         3,625         28 941           DHS         23,064         23,064         23,064           Emergency Management         29,732         29,732         2,443         27 289           Sheriff's Reserve Deputy         7,263         7,263         2,342         4 921           OSU Extension         32,712         32,712         24,022         8 690           Youth Shelter         86,207         86,207         6,893         79 314           Free Fair         13,409         13,409         8,879         4 530           General         68,036         68,036         25,889         42 147           Senior Citizens         64,012         64,012         14,			1		1
Insurance   121,689   121,689   119,680   2,009	•		38,315	37,033	1,282
Total Insurance 121,689 121,689 119,680 2,009  Sales Tax: City and Rural Fire 137,987 137,987 57,823 80 164  Ambulance 50,410 50,410 50,410  General 32,566 32,566 3,625 28 941  DHS 23,064 23,064 23,064  Emergency Management 29,732 29,732 2,443 27 289  Sheriff's Reserve Deputy 7,263 7,263 2,342 4921  OSU Extension 32,712 32,712 24,022 8 690  Youth Shelter 86,207 86,207 6,893 79 314  Free Fair 13,409 13,409 8,879 4 530  General 68,036 68,036 25,889 42 147  Senior Citizens 64,012 64,012 14,587 49 425  Courthouse Renovation and Maintenance 49,776 49,776 31,892 17 884  Support of County Offices 110,019 110,019 87,233 22,76154	Total County Bection Board	30,310			
Sales Tax:         137,987         137,987         57,823         80 164           Ambulance         50,410         50,410         50,410           General         32,566         32,566         3,625         28 941           DHS         23,064         23,064         23,064           Emergency Management         29,732         29,732         2,443         27 289           Sheriff's Reserve Deputy         7,263         7,263         2,342         4 921           OSU Extension         32,712         32,712         24,022         8 690           Youth Shelter         86,207         86,207         6,893         79 314           Free Fair         13,409         13,409         8,879         4 530           General         68,036         68,036         25,889         42 147           Senior Citizens         64,012         64,012         14,587         49 425           Courthouse Renovation and Maintenance         49,776         49,776         31,892         17 884           Support of County Offices         110,019         110,019         87,233         22 786           General         30,012         30,012         20,949         9 063	Insurance	121,689	121,689	119,680	
City and Rural Fire       137,987       137,987       57,823       80 164         Ambulance       50,410       50,410       50,410         General       32,566       32,566       3,625       28 941         DHS       23,064       23,064       23,064       23,064         Emergency Management       29,732       29,732       2,443       27 289         Sheriff's Reserve Deputy       7,263       7,263       2,342       4 921         OSU Extension       32,712       32,712       24,022       8 690         Youth Shelter       86,207       86,207       6,893       79 314         Free Fair       13,409       13,409       8,879       4 530         General       68,036       68,036       25,889       42 147         Senior Citizens       64,012       64,012       14,587       49 425         Courthouse Renovation and Maintenance       49,776       49,776       31,892       17 884         Support of County Offices       110,019       110,019       87,233       22 786         General       30,012       30,012       20,949       9 063		121,689	121,689	119,680	2,009
City and Rural Fire       137,987       137,987       57,823       80 164         Ambulance       50,410       50,410       50,410         General       32,566       32,566       3,625       28 941         DHS       23,064       23,064       23,064       23,064         Emergency Management       29,732       29,732       2,443       27 289         Sheriff's Reserve Deputy       7,263       7,263       2,342       4 921         OSU Extension       32,712       32,712       24,022       8 690         Youth Shelter       86,207       86,207       6,893       79 314         Free Fair       13,409       13,409       8,879       4 530         General       68,036       68,036       25,889       42 147         Senior Citizens       64,012       64,012       14,587       49 425         Courthouse Renovation and Maintenance       49,776       49,776       31,892       17 884         Support of County Offices       110,019       110,019       87,233       22 786         General       30,012       30,012       20,949       9 063	- ·				
City and Rural Fire       157,967       57,967       57,967         Ambulance       50,410       50,410       50,410         General       32,566       32,566       3,625       28 941         DHS       23,064       23,064       23,064         Emergency Management       29,732       29,732       2,443       27 289         Sheriff's Reserve Deputy       7,263       7,263       2,342       4 921         OSU Extension       32,712       32,712       24,022       8 690         Youth Shelter       86,207       86,207       6,893       79 314         Free Fair       13,409       13,409       8,879       4 530         General       68,036       68,036       25,889       42 147         Senior Citizens       64,012       64,012       14,587       49 425         Courthouse Renovation and Maintenance       49,776       49,776       31,892       17 884         Support of County Offices       110,019       110,019       87,233       22 786         General       30,012       30,012       20,949       9 063	Sales Tax:			£# 000	90 164
Amoutantee       32,566       32,566       32,566       3,625       28 941         DHS       23,064       23,064       23,064       23,064         Emergency Management       29,732       29,732       2,443       27 289         Sheriff's Reserve Deputy       7,263       7,263       2,342       4 921         OSU Extension       32,712       32,712       24,022       8 690         Youth Shelter       86,207       86,207       6,893       79 314         Free Fair       13,409       13,409       8,879       4 530         General       68,036       68,036       25,889       42 147         Senior Citizens       64,012       64,012       14,587       49 425         Courthouse Renovation and Maintenance       49,776       49,776       31,892       17 884         Support of County Offices       110,019       110,019       87,233       22 786         General       30,012       30,012       20,949       9 063	•		•	,	80 104
General       32,364       32,064       23,064       23,064         Emergency Management       29,732       29,732       2,443       27 289         Sheriff's Reserve Deputy       7,263       7,263       2,342       4 921         OSU Extension       32,712       32,712       24,022       8 690         Youth Shelter       86,207       86,207       6,893       79 314         Free Fair       13,409       13,409       8,879       4 530         General       68,036       68,036       25,889       42 147         Senior Citizens       64,012       64,012       14,587       49 425         Courthouse Renovation and Maintenance       49,776       49,776       31,892       17 884         Support of County Offices       110,019       110,019       87,233       22 786         General       30,012       30,012       20,949       9 063	Ambulance	•	· · · · · · · · · · · · · · · · · · ·	•	20.041
Emergency Management 29,732 29,732 2,443 27 289 Sheriff's Reserve Deputy 7,263 7,263 2,342 4 921 OSU Extension 32,712 32,712 24,022 8 690 Youth Shelter 86,207 86,207 6,893 79 314 Free Fair 13,409 13,409 8,879 4 530 General 68,036 68,036 25,889 42 147 Senior Citizens 64,012 64,012 14,587 49 425 Courthouse Renovation and Maintenance 49,776 49,776 31,892 17 884 Support of County Offices 110,019 110,019 87,233 22 786 General 30,012 30,012 20,949 9 063	General	,	•	•	28 941
Emergency Management       25,132       25,132       2,342       4 921         Sheriff's Reserve Deputy       7,263       7,263       2,342       4 921         OSU Extension       32,712       32,712       24,022       8 690         Youth Shelter       86,207       86,207       6,893       79 314         Free Fair       13,409       13,409       8,879       4 530         General       68,036       68,036       25,889       42 147         Senior Citizens       64,012       64,012       14,587       49 425         Courthouse Renovation and Maintenance       49,776       49,776       31,892       17 884         Support of County Offices       110,019       110,019       87,233       22 786         General       30,012       30,012       20,949       9 063	DHS	•	•	•	07.000
Sheriff's Reserve Deputy       7,203       8,690       7,931       7,931       7,931       7,931       7,931       7,931       7,931       7,931       7,931       7,931       7,932       7,931       7,932       7	Emergency Management	•	•	· ·	
OSU Extension     32,712     32,712       Youth Shelter     86,207     86,207     6,893     79 314       Free Fair     13,409     13,409     8,879     4 530       General     68,036     68,036     25,889     42 147       Senior Citizens     64,012     64,012     14,587     49 425       Courthouse Renovation and Maintenance     49,776     49,776     31,892     17 884       Support of County Offices     110,019     110,019     87,233     22 786       General     30,012     30,012     20,949     9 063	Sheriff's Reserve Deputy	•	•		· -
Free Fair         13,409         13,409         8,879         4 530           General         68,036         68,036         25,889         42 147           Senior Citizens         64,012         64,012         14,587         49 425           Courthouse Renovation and Maintenance         49,776         49,776         31,892         17 884           Support of County Offices         110,019         110,019         87,233         22 786           General         30,012         30,012         20,949         9 063	OSU Extension	32,712	·	·	
Free Fair       15,405       13,405       13,405       13,405       13,405       13,405       13,405       13,405       13,405       13,405       13,405       13,405       13,405       13,405       13,405       13,405       14,587       42 147         Senior Citizens       64,012       64,012       14,587       49 425         Courthouse Renovation and Maintenance       49,776       49,776       31,892       17 884         Support of County Offices       110,019       110,019       87,233       22 786         General       30,012       30,012       20,949       9 063         375,154       375,154       375,154       375,154	Youth Shelter	86,207	· · · · · · · · · · · · · · · · · · ·	•	• • • • •
General       66,036       66,036       14,587       49 425         Senior Citizens       64,012       64,012       14,587       49 425         Courthouse Renovation and Maintenance       49,776       49,776       31,892       17 884         Support of County Offices       110,019       110,019       87,233       22 786         General       30,012       30,012       20,949       9 063         - 275,154	Free Fair	13,409	13,409	<u>-</u>	
Senior Citizens       04,012       31,892       17 884         Courthouse Renovation and Maintenance       49,776       49,776       31,892       17 884         Support of County Offices       110,019       110,019       87,233       22 786         General       30,012       30,012       20,949       9 063         775 154	General	68,036	,	•	
Courthouse Renovation and Maintenance       49,776       42,776       23,776       22,786         Support of County Offices       110,019       110,019       87,233       22,786         General       30,012       30,012       20,949       9,063         775,154       375,154	Senior Citizens	64,012		•	
Support of County Offices 110,015 130,012 20,949 9 063 General 30,012 30,012 20,949 9 063	Courthouse Renovation and Maintenance	49,776		•	
General 30,012 30,012 20,949 9 063	Support of County Offices	110,019	110,019	-	
707.007 200.001 275.154	= = :	30,012			
		735,205	735,205	360,051	375,154

continued on next page

The accompanying notes to the other supplementary information are an integral part of this schedule. See independent auditor's report.

# JOHNSTON COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— GENERAL FUND

# FOR THE FISCAL YEAR ENDED JUNE 30, 2005

continued from previous page	O defined	Final		
	Original Budget	Budget	Actual	Variance
County Audit Budget Account	4,557	4,557	4,557	
Total County Audit Budget Account	4,557	4,557	4,557_	
Court Fund Uses	1,598	1,598_		1 598
Total Court Fund Uses	1,598	1,598		1,598
Total Expenditures, Budgetary Basis	1,581,776	1,581,776	1,151,256	430,520
Excess of Receipts and Beginning Cash Balances Over Expenditures, Budgetary Basis	<u> </u>	<u>s -</u>	902,790	\$ 902,790
Reconciliation to Statement of Receipts, Disbursements, and Changes in Cash Balances Add: Current Year Encumbrances Add: Current Year Outstanding Warrants Ending Cash Balance			10,597 113,915 \$ 1,027,302	

The accompanying notes to the other supplementary information are an integral part of this schedule. See independent auditor's report.

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# JOHNSTON COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— COUNTY HEALTH DEPARTMENT FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2005

	County Health Department Fund							
	Original Budget			Final				
			Budget		Actual		Variance	
Beginning Cash Balances	\$	135,263	\$	135,263	\$	135,263	\$	-
Less: Prior Year Outstanding Warrants		(1,233)		(1,233)		(1,233)		
Less: Prior Year Encumbrances		(8,910)		(8,910)		(8,587)		323
				125,120		125,443		323
Beginning Cash Balances, Budgetary Basis		125,120		123,120		123,443		323
Receipts:								
Ad Valorem Taxes		103,573		150,897		110,974		(39,923)
Miscellaneous Revenues		,		ŕ		2,973		2,973
Total Receipts, Budgetary Basis		103,573		150,897		113,947		(36,950)
Expenditures:		100 151		224,475		100,699		123,776
Health and Welfare		177,151		•		1,800		49,742
Capital Outlay		51,542		51,542			-	173,518
Total Expenditures, Budgetary Basis		228,693		276,017_		102,499		175,516
Excess of Receipts and Beginning Cash								
Balances Over Expenditures,								
Budgetary Basis	\$					136,891	<u>\$</u>	136,891
Reconciliation to Statement of Receipts,								
Disbursements, and Changes in Cash Balances								
Add: Current Year Encumbrances						2,650		
Add: Current Year Outstanding Warrants						6,031		
Ending Cash Balance					\$	145,572		

The accompanying notes to the other supplementary information are an integral part of this schedule. See independent auditor's report.

# JOHNSTON COUNTY, OKLAHOMA DETAILED SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES—SINKING FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2005

Beginning Cash Balance	\$	400,193
Receipts:		
Ad Valorem		230,169
Miscellaneous		5,121
Total Receipts		235,290
•		
Disbursements:		
Interest and Fees		60,425
Principal Paid		200,000
Total Disbursements	***	260,425
Ending Cash Balance	\$	375,058

The accompanying notes to the other supplementary information are an integral part of this schedule. See independent auditor's report.

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# 1. Budgetary Schedules

The Comparative Schedules of Receipts, Expenditures, and Changes in Cash Balances—Budget and Actual—Budgetary Basis, for the General Fund and the County Health Department Fund present comparisons of the legally adopted budget with actual data. The "actual" data, as presented in the comparison of budget and actual, will differ from the data as presented in the Combined Statement of Receipts, Disbursements, and Changes in Cash Balances with Combining Information because of adopting certain aspects of the budgetary basis of accounting and the adjusting of encumbrances and outstanding warrants to their related budget year.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in these funds. At the end of the year, unencumbered appropriations lapse.

# 2. Sinking Fund Schedule

Debt service receipts are derived generally from a special ad valorem tax levy and from interest earned on investments of cash not immediately required for debt service payments.

INTERNAL CONTROL AND COMPLIANCE SECTION



JEFF A. McMAHAN State Auditor and Inspector

# Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

TO THE OFFICERS OF JOHNSTON COUNTY, OKLAHOMA

We have audited the combined totals—all funds of the accompanying Combined Statement of Receipts, Disbursements, and Changes in Cash Balances of Johnston County, Oklahoma, as of and for the year ended June 30, 2005, which comprises Johnston County's basic financial statement, prepared using accounting practices prescribed or permitted by Oklahoma state law, and have issued our report thereon dated March 7, 2007. Our report on the basic financial statement was adverse because the statement is not a presentation in conformity with accounting principles generally accepted in the United States of America. Also, our report describes certain responsibilities of the State Auditor and Inspector's Office other than audit responsibilities. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered Johnston County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect Johnston County's ability to initiate, record, process, and report financial data consistent with the assertions of management in the financial statement. Reportable conditions are described in the accompanying schedule of findings and responses as items 2005-1, 2005-2, 2005-3, 2005-4, and 2005-5.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we consider item 2005-1 to be a material weakness.

# Compliance and Other Matters

As part of obtaining reasonable assurance about whether Johnston County's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the management of the County and should not be used for any other purpose. This report is also a public document pursuant to the Oklahoma Open Records Act (51 O.S., section 24A.1 et seq.), and shall be open to any person for inspection and copying.

JEFF A. McMAHAN

State Auditor and Inspector

March 7, 2007

SECTION 1—Findings related to the Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

# Finding 2005-1—Segregation of Duties (Repeat Finding)

Criteria: Segregation of duties over asset custody, transaction authorization, bookkeeping and reconciliation is an important element of effective internal control over government assets and resources.

Condition: The limited number of office personnel within several County offices prevents a proper segregation of accounting functions, which is necessary to assure adequate internal control structure.

Effect: This condition could result in unrecorded transactions, misstated financial reports, undetected errors, or misappropriation of assets.

Recommendation: We recommend management be aware of this condition and realize that concentration of duties and responsibilities in a limited number of individuals is not desired from a control point of view. The most effective controls lie in management's knowledge of office operations and a periodic review of operations.

Views of responsible officials and planned corrective actions: We concur with the State Auditor's findings. Management does have knowledge of office operations and will perform a periodic review of these operations.

# Finding 2005-2—Missing Sheriff Citations

Criteria: Effective internal controls include traffic citations be issued in triplicate form and that a control log be kept of all traffic citation books issued to employees for the Sheriff's Office. Also, all records related to the Sheriff's Office issued citations should be accounted for by properly voiding citations, remitting active citations to the Court Clerk's Office, and maintaining all carbon copies of citations.

Condition: The audit copy of the Johnston County Sheriff's Office issued citations could not be located.

Effect: This condition could result in unrecorded transactions or misappropriation of assets.

Recommendation: We recommend that the Johnston County Sheriff's Office submit one copy of traffic citations to the Court Clerk, assure that all carbon copies of the citations are maintained by the Sheriff's office for audit purposes, and that citations be properly voided with the originals attached to the carbon copies left in the book.

Views of responsible officials and planned corrective actions: We concur with the State Auditor's findings. The Sheriff's Office will begin to maintain the audit copy of all citations.

#### Finding 2005-3—Inmate Trust Fund

Criteria: Safeguarding controls are an aspect of internal controls. Safeguarding controls relate to the prevention or timely detection of unauthorized transaction and unauthorized access to assets. Failure to perform tasks that are part of internal controls, such as reconciliations not performed or not timely prepared, are deficiencies in internal control. Further, reconciliations should be performed on a monthly basis.

Condition: Inmate Trust Fund records were not maintained to reconcile inmates' balances to the bank statements on a monthly basis.

Effect: This condition could result in errors and improprieties.

Recommendation: We recommend that the Sheriff maintain inmate balances in a manner to be reconciled to the bank statements each month.

Views of responsible officials and planned corrective actions: We concur with the State Auditor's findings. The Sheriff's Office will work to correct this matter.

# Finding 2005-4—Sheriff Inmate Trust Account

Criteria: Effective accounting procedures are necessary to ensure stewardship and accountability of public funds.

Condition: While performing cash compositions for the Sheriff's Inmate Trust Account, the following was noted:

- 1. Receipts were not issued for all monies received.
- 2. Receipts are not issued in sequential order.
- 3. Receipts are not voided properly with the original attached.
- 4. Sheriff does not make daily deposits.
- 5. Carbon copies of some receipts were removed from receipt book.

Effect: This condition could result in unrecorded transactions or misappropriation of assets.

Recommendation: We recommend that duplicate, pre-numbered receipts be issued for all monies received in the Sheriff's Office. Receipts should be issued only once, in sequential order, and should indicate mode of payment received. Also, collections should be deposited daily.

Views of responsible officials and planned corrective actions: We concur with the State Auditor's findings and are implementing procedures for the safeguarding and timely deposit of all Inmate Trust Fund collections.

# Finding 2005-5—Sheriff's Official Depository

Criteria: Effective accounting procedures are necessary to ensure stewardship and accountability of public funds.

Condition: While performing cash compositions for the Sheriff's Official Depository Account, the following was noted:

- 1. Receipts were not issued for all monies received.
- 2. Receipts are not issued in sequential order.
- 3. Receipts are not voided properly with the original attached.
- 4. Sheriff does not make daily deposits.
- 5. Not all receipts are being signed.
- 6. Carbon copies of some receipts were removed from receipt book.
- 7. Generic receipts are being used.

Effect: This condition could result in unrecorded transactions or misappropriation of assets.

Recommendation: We recommend that duplicate, pre-numbered receipts reflecting "Johnston County Sheriff's Office" be issued for all monies received in the Sheriff's Office. Receipts should be issued only once, in sequential order, and should indicate mode of payment received. Also, collections should be deposited daily.

Views of responsible officials and planned corrective actions: We concur with the State Auditor's findings and are implementing procedures for the safeguarding and timely deposit of all official depository collections.