## COUNTY AUDIT

## LOVE COUNTY

For the fiscal year ended June 30, 2006





Oklahoma State Auditor & Inspector Gary A. Jones, CPA, CFE

## LOVE COUNTY, OKLAHOMA FINANCIAL STATEMENT AND INDEPENDENT AUDITOR'S REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2006

This publication, issued by the Oklahoma State Auditor and Inspector's Office as authorized by 19 O.S. § 171, has not been printed, but is available on the agency's website (<u>www.sai.ok.gov</u>) and in the Oklahoma Department of Libraries Publications Clearinghouse Digital Collection, pursuant to 74 O.S. § 3105.B.



# **Oklahoma State Auditor & Inspector**

2300 N. Lincoln Blvd. • State Capitol, Room 100 • Oklahoma City, OK 73105 • Phone: 405.521.3495 • Fax: 405.521.3426

March 10, 2011

## TO THE CITIZENS OF LOVE COUNTY, OKLAHOMA

Transmitted herewith is the audit of Love County, Oklahoma for the fiscal year ended June 30, 2006. A report of this type is critical in nature; however, we do not intend to imply that our audit failed to disclose commendable features in the present accounting and operating procedures of the County.

We wish to take this opportunity to express our appreciation for the assistance and cooperation extended to our office during the course of our audit.

The Office of the State Auditor and Inspector is committed to serving the public interest by providing independent oversight and by issuing reports that serve as a management tool to the State to ensure a government which is accountable to the people of the State of Oklahoma.

Sincerely,

Gary G

GARY A. JONES, CPA, CFE OKLAHOMA STATE AUDITOR & INSPECTOR

## **TABLE OF CONTENTS**

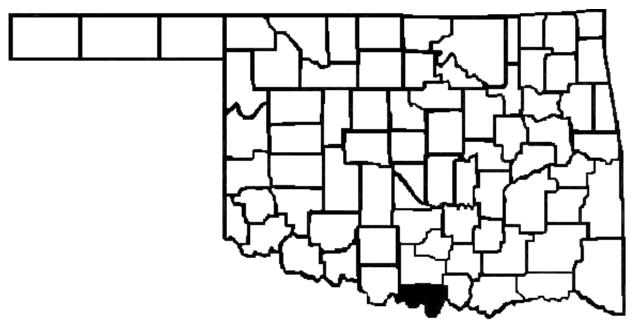
## INTRODUCTORY SECTION (Unaudited)

Report to the Citizens of Love County County Officials and Responsibilities	. ii iii
Ad Valorem Tax Distribution	
Computation of Legal Debt Margin	
Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt Per Capita	
Assessed Value of Property	
FINANCIAL SECTION	
Report of State Auditor and Inspector	. 1
Basic Financial Statement:	
Combined Statement of Receipts, Disbursements, and Changes in Cash Balances (with Combining Information)	2
	. 3
Notes to the Financial Statement	. 4
OTHER SUPPLEMENTARY INFORMATION	
Comparative Schedule of Receipts, Expenditures, and Changes in	1.0
Cash Balances—Budget and Actual—Budgetary Basis—General Fund	12
Comparative Schedule of Receipts, Expenditures, and Changes in	
Cash Balances—Budget and Actual—Budgetary Basis—County Health Department Fund	14
Note to Other Supplementary Information1	15

## INTERNAL CONTROL AND COMPLIANCE SECTION

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters	
Based on an Audit of Financial Statements Performed in Accordance With	
Government Auditing Standards	16
Schedule of Findings and Responses	18

## REPORT TO THE CITIZENS OF LOVE COUNTY, OKLAHOMA



Originally a part of Pickens County, Chickasaw Nation, Love County was named in honor of Overton Love, a prominent judge of the Chickasaws and landowner after the Civil War.

The county seat, according to some, was named Marietta by its first postmaster, Jerry C. Washington, for his wife Mary and his sister, Etta. Others contend the town was named for Marietta, Pennsylvania. The county courthouse, built in 1910, was the first courthouse built in Oklahoma after statehood.

Marietta is served by I-35, S.H. 32, and S.H. 77, and the Santa Fe Railroad. Industries include Murray Biscuit Co., LLC, Marietta Sportswear, Robertson Hams, Rapistan Systems, Earth Energy Systems, and the Joe Brown Company. Texaco, Chevron, and Cimarron Transmission manufacture propane, butane, and natural gas. The Marietta Monitor, a weekly newspaper, has been owned and operated by the same family since 1896.

Several famous horse ranches and cattle ranches are located in the county. The largest early-day ranch was operated by William E. Washington. Agricultural products include pecans, grains, hay, peanuts, and watermelons, while sheep and hogs are raised.

Love County annually celebrates Frontier Days on the first Friday and Saturday of June. For more information, call the county clerk's office at (580) 276-3059.

County Seat - Marietta

County Population – 9,133 (2004 est.)

Farms - 725

Primary Source: Oklahoma Almanac 2005-2006

Area – 531.94 Square Miles

Land in Farms – 244,465 Acres

COUNTY ASSESSOR Cathy Carlile

The County Assessor has the responsibility to appraise and assess the real and personal property within the county for the purpose of ad valorem taxation. Also, the County Assessor is required to compute the ad valorem taxes due on all taxable property. The County Assessor appraises all the taxable real and personal property according to its fair cash value for which the property is actually being used as of January 1 of the taxable year at the percentages provided for in Article 10, § 8 of the Oklahoma Constitution.

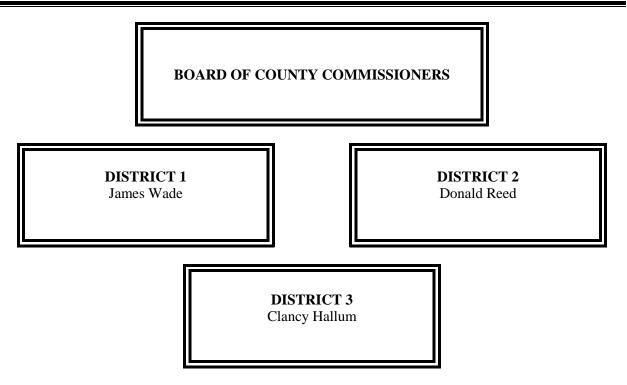
The County Assessor is required to build and maintain permanent records of the taxable real property and tax exempt real property within the county. Information entered on each record includes the property's legal description, owner's name and address, and the homestead exemption status of the owner.



The County Clerk serves as the register of deeds and custodian of records for the county. The County Clerk also serves as the secretary to several boards, including the Board of County Commissioners, the County Excise Board, the County Board of Equalization, and the Board of Tax Roll Corrections.

The County Clerk reviews all the claims for payment of goods and services purchased or contracted by the county, and prepares the proper warrants for payment of those goods and services and the county payroll. The County Clerk, or his or her designated deputy, serves as the purchasing agent for the county. This system is a means to ensure the public that tax dollars are being spent appropriately.

Various records within the different county offices are classified as "open records." As such, they can be reviewed and mechanically copied by the public.



The Board of County Commissioners is the chief administrative body for the county. County Commissioners are also responsible for maintaining and constructing the county roads and bridges.

The Commissioners must act as a Board when entering into contracts or other agreements affecting the county's welfare. Thus, actions taken by the Board are voted on and approved by a majority of the Commissioners. The Board of County Commissioners' business meetings are open to the public.

As the county's chief administrative body, the three County Commissioners must make major financial decisions and transactions. The Board has the official duty to ensure the fiscal responsibility of the other county officers who handle county funds. The review and approval procedures empowered to the Board of County Commissioners are a means to provide the public with a fiscally efficient system of county government.

COUNTY SHERIFF Joe Russell

The County Sheriff is responsible for preserving the peace and protecting life and property within the county's jurisdiction. As the county's chief law enforcement officer, the Sheriff has the power and authority to suppress all unlawful disturbances, to apprehend and secure persons charged with felony or breach of peace, and to operate the county jail.

The County Sheriff has the responsibility of serving warrants and processing papers ordered by the District Court.

COUNTY TREASURER Langdon Spivey

All collections by county government from ad valorem taxes and other sources are deposited with the County Treasurer. The County Treasurer collects ad valorem taxes for the county and its political subdivisions. The County Treasurer is authorized to issue delinquent personal property tax warrants and to impose tax liens on real property for delinquent taxes.

To account for county collections and disbursements, the County Treasurer is required to maintain an accurate record of all the monies received and disbursed.

COURT CLERK Kim Jackson

The Court Clerk has the primary responsibility to record, file, and maintain as permanent records the proceedings of the District Court.

Court proceedings are recorded in the appropriate journal or record docket. All the court proceedings are public information except those related to juvenile, guardianship, adoption, and mental health cases.

The Court Clerk issues marriage licenses, passports, notary certificates, beer and pool hall licenses, and private process server licenses.

Monies from the court fund are identified for distribution by the Court Clerk to the appropriate units of county and state government.

DISTRICT ATTORNEY Craig Ladd

As the chief attorney for county government, the District Attorney acts as the legal advisor to the county officers on matters related to their duties. The District Attorney represents the county in civil litigation. County officials may call upon the District Attorney to clarify a law or request an official interpretation from the Attorney General.

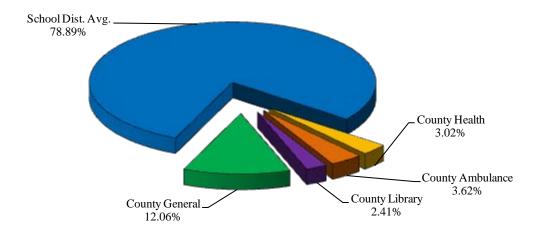
ELECTION BOARD SECRETARY Cleta Willis

The Election Board Secretary is appointed by the State Election Board and is the chief administrative officer of the County Election Board. The County Election Board has direct responsibility for all the ballots used in all elections within the county. The Board also conducts all elections held within the county.

To finance the operation of the County Election Board, the County Excise Board must appropriate sufficient funds annually. The state and counties split the election costs, but counties must pay for any county elections not held concurrently with state elections.

## LOVE COUNTY, OKLAHOMA AD VALOREM TAX DISTRIBUTION SHARE OF THE AVERAGE MILLAGE FOR THE FISCAL YEAR ENDED JUNE 30, 2006

Property taxes are calculated by applying a millage rate to the assessed valuation of property. Millage rates are established by the Oklahoma Constitution. One mill equals one-thousandth of a dollar. For example, if the assessed value of a property is \$1,000.00 and the millage rate is 1.00, then the tax on that property is \$1.00. This chart shows the different entities of the County and their share of the various millages as authorized by the Constitution.



County-Wide Mill	County-Wide Millages School District Millages									
County General	10.35			Gen.	Bldg.	Skg.	Career Tech	Career Tech Bldg.	Common	Total
County Health	2.59	Greenville	D-3	36.31	5.19	9.37	8.22	2.05	4.14	65.28
County Library	2.07	Thackerville	I-4	36.22	5.17	2.42	8.22	2.05	4.14	58.22
County Ambulance	3.11	Turner	I-5	37.02	5.29	18.98			4.14	65.43
		Marietta	I-16	35.70	5.10	18.17	8.22	2.05	4.14	73.38
		Ringling	JI-14	37.36	5.34		8.22	2.05	4.14	57.11
		Lone Grove	JI-32	35.00	5.00	29.38	8.22	2.05	4.14	83.79
		Wilson	JI-43	36.75	5.25	14.47	8.22	2.05	4.14	70.88

Total net assessed value as of January 1, 2005		\$ 40,543,805
Debt limit - 5% of total assessed value		2,027,190
Total bonds outstanding	-	
Total judgments outstanding	-	
Less cash in sinking fund		 
Legal debt margin		\$ 2,027,190

## LOVE COUNTY, OKLAHOMA RATIO OF NET GENERAL BONDED DEBT TO ASSESSED VALUE AND NET BONDED DEBT PER CAPITA FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (UNAUDITED)

	2006
Estimated population	9,133
Net assessed value as of January 1, 2005	\$ 40,543,805
Gross bonded debt	-
Less available sinking fund cash balance	
Net bonded debt	\$ -
Ratio of net bonded debt to assessed value	0.00%
Net bonded debt per capita	\$ -

## LOVE COUNTY, OKLAHOMA ASSESSED VALUE OF PROPERTY FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (UNAUDITED)

						Estimated
Valuation		Public	Real	Homestead		Fair Market
Date	Personal	Service	Estate	Exemption	Net Value	Value
1/1/2005	\$9,627,491	\$7,739,191	\$25,507,513	\$2,330,390	\$40,543,805	\$326,661,245

FINANCIAL SECTION



## **Oklahoma State Auditor & Inspector**

2300 N. Lincoln Blvd. • State Capitol, Room 100 • Oklahoma City, OK 73105 • Phone: 405.521.3495 • Fax: 405.521.3426

## **Independent Auditor's Report**

## TO THE OFFICERS OF LOVE COUNTY, OKLAHOMA

We have audited the combined totals—all funds of the accompanying Combined Statement of Receipts, Disbursements, and Changes in Cash Balances of Love County, Oklahoma, as of and for the year ended June 30, 2006, listed in the table of contents as the basic financial statement. This financial statement is the responsibility of Love County's management. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, this financial statement was prepared using accounting practices prescribed or permitted by Oklahoma state law, which practices differ from accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the matter discussed in the preceding paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of Love County as of June 30, 2006, or changes in its financial position for the year then ended.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the combined total of receipts, disbursements, and changes in cash of Love County for the year ended June 30, 2006, on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 24, 2011, on our consideration of Love County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming an opinion on the combined total of all funds within the basic financial statement taken as a whole. The combining information is presented for purposes of additional analysis rather than to present the receipts, disbursements, and cash balances of the individual funds. Also, the other supplementary information, as listed in the table of contents, is presented for purposes of additional analysis, and is not a required part of the basic financial statement. Such supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statement and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statement taken as a whole. The information listed in the table of contents under Introductory Section has not been audited by us, and accordingly, we express no opinion on it.

sary a

GARY A. JONES, CPA, CFE OKLAHOMA STATE AUDITOR & INSPECTOR

February 24, 2011

**Basic Financial Statement** 

## LOVE COUNTY, OKLAHOMA COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES (WITH COMBINING INFORMATION) FOR THE FISCAL YEAR ENDED JUNE 30, 2006

	Beginning Cash Balances July 1, 2005	Receipts Apportioned	Disbursements	Ending Cash Balances June 30, 2006		
	July 1, 2005	Apportioned	Disbuisements	June 30, 2000		
Combining Information:						
General Fund	\$ 268,565	\$ 644,235	\$ 638,753	\$ 274,047		
T-Highway	1,466,313	1,748,400	1,594,826	1,619,887		
County Health	122,606	98,735	140,434	80,907		
Resale Property	89,852	29,043	61,584	57,311		
Treasurer Mortgage Certification Fees	7,044	2,290	891	8,443		
County Clerk Lien Fee	6,061	9,507	11,741	3,827		
BDF Sheriff Drug Fund	870	2,009	1,942	937		
Sheriff's COPS Grant	1,386			1,386		
Sheriff's DOC Reimbursement	5,604	11,472	16,985	91		
Sheriff Computer Grant	8			8		
Sheriff Stray Animal Fund	969		6	963		
Educational Building/Jail	200	170		370		
Sheriff Service Fee	16,305	158,420	156,343	18,382		
Use Tax	63,088	78,244	76,417	64,915		
Assessor Revolving	1,326	2,545	2,881	990		
Election Board Cash Fund	4			4		
County Clerk F.M.R.P.	32,579	21,991	18,829	35,741		
Sales Tax Revolving	288,315	626,601	573,264	341,652		
Child Abuse	223	20		243		
Love County Health Center Remittance	143,751	83,398		227,149		
Sanders Center Donation	43			43		
REAP Grants 2004		23,776	23,776			
10771 CDBG 02	7,800	1,200	9,000			
10622 CDBG 02		2,250	2,250			
REAP 03-0076		3,631	3,631			
REAP Grant 2005		63,294	63,294			
Special Courthouse Project		60,000	60,000			
REAP Grant 2006		10,732	4,732	6,000		
Combined TotalAll County Funds	\$ 2,522,912	\$ 3,681,963	\$ 3,461,579	\$ 2,743,296		

The notes to the financial statement are an integral part of this statement.

#### 1. Summary of Significant Accounting Policies

## A. <u>Reporting Entity</u>

Counties were created by the Constitution of Oklahoma. One county officer is appointed; however, most county officers are locally elected by their constituents. All county powers are delegated by the state.

The accompanying basic financial statement presents the receipts, disbursements, and changes in cash balances of the total of all funds of Love County, Oklahoma. The financial statement referred to includes only the primary government of Love County, Oklahoma, and does not include financial information for any of the primary government's legally separate component units, which accounting principles generally accepted in the United States of America require to be reported with the financial information of the primary government. The funds presented as line items are not a part of the basic financial statement, but have been included as supplementary information within the basic financial statement. These separate funds are established by statute, and their operations are under the control of the County officials. The general fund is the County's general operating fund, accounting for all financial resources except those required to be accounted for in another fund. The other funds presented account for financial resources whose use is restricted for specified purposes.

#### B. Fund Accounting

The County uses funds to report on receipts, disbursements, and changes in cash balances. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Following are descriptions of the funds included as supplementary information within the financial statement:

General Fund - accounts for the general operations of the government.

<u>T-Highway</u> - accounts for state, local and miscellaneous receipts and disbursements are for the purpose of constructing and maintaining county roads and bridges.

 $\underline{\text{County Health}}$  – accounts for monies collected on behalf of the county health department from ad valorem taxes and state and local revenues. Disbursements are for the operation of the county health department.

<u>Resale Property</u> - accounts for the collection of interest and penalties on delinquent taxes and the disposition of same as restricted by statute.

<u>Treasurer Mortgage Certification Fees</u> - accounts for the collection of fees by the Treasurer for mortgage tax certificates and the disbursement of the funds as restricted by statute.

<u>County Clerk Lien Fee</u> - accounts for lien collections and disbursements as restricted by state statute.

<u>BDF Sheriff Drug Fund</u> – accounts for the collection of the County Sheriff's percentage of drug forfeitures.

<u>Sheriff's COPS Grant</u> – accounts for grant monies received and disbursed as restricted by the grant agreement.

<u>Sheriff's DOC Reimbursement</u> – accounts for monies received from the State Department of Corrections for housing prisoners.

<u>Sheriff Computer Grant</u> – accounts for grant monies received and disbursed as restricted by the grant agreement.

<u>Sheriff Stray Animal Fund</u> – accounts for the proceeds of selling cattle found and unclaimed. Disbursements are made to pay for the sale of cattle with excess funds being transferred to the general fund.

<u>Educational Building/Jail</u> – accounts for monies received from donations and disbursed for the construction and maintenance of the jail's multi-purpose room.

<u>Sheriff Service Fee</u> - accounts for the collection and disbursement of sheriff process service fees as restricted by statute.

<u>Use Tax</u> – accounts for Use Tax remitted to the County by the Oklahoma Tax Commission and disbursements for the general operation of the County.

Assessor Revolving - accounts for the collection of fees for copies restricted by state statute.

<u>Election Board Cash Fund</u> – accounts for reimbursement of elections and is disbursed for refunds of election fees and maintenance and operation of the office.

<u>County Clerk F.M.R.P.</u> - accounts for fees collected for instruments filed in the Registrar of Deeds as restricted by statute for preservation of records.

<u>Sales Tax Revolving</u> – accounts for the collection of sales tax revenue to be allocated in accordance with the sales tax resolution.

<u>Child Abuse</u> – accounts for monies received from jurors to aid in the prevention of child abuse.

<u>Love County Health Center Remittance</u> – accounts for monies collected from the state and county sales tax revenue and disbursed for the operation of the Love County Health Center.

Sanders Center Donation - accounts for donations to the Sanders Center.

<u>REAP Grants 2004</u> – accounts for grant funds received and disbursed as restricted by the grant agreement.

<u>10771 CDBG 02</u> - accounts for grant funds received and disbursed as restricted by the grant agreement.

<u>10622 CDBG 02</u> - accounts for grant funds received and disbursed as restricted by the grant agreement.

<u>REAP 03-0076</u> - accounts for grant funds received and disbursed as restricted by the grant agreement.

<u>REAP Grant 2005</u> - accounts for grant funds received and disbursed as restricted by the grant agreement.

<u>Special Courthouse Project</u> – accounts for grant funds received and disbursed as restricted by the grant agreement.

<u>Reap Grant 2006</u> - accounts for grant funds received and disbursed as restricted by the grant agreement.

The County Treasurer collects and remits material amounts of intergovernmental revenues and ad valorem tax revenue for other budgetary entities, including county library, emergency medical districts, and school districts. The cash receipts and disbursements attributable to those other entities do not appear in funds on the County's financial statement; those funds play no part in the County's operations. Any trust or agency funds maintained by the County are not included in this presentation.

#### C. Basis of Accounting

The basic financial statement is prepared on a basis of accounting wherein amounts are recognized when received or disbursed. This basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred. This cash basis financial presentation is not a comprehensive measure of economic condition or changes therein.

#### D. <u>Budget</u>

Under current Oklahoma Statutes, a general fund and a county health department fund are the only funds required to adopt a formal budget. On or before the first Monday in July of each year,

each officer or department head submits an estimate of needs to the governing body. The budget is approved by fund, office, or department and object. The County Board of Commissioners may approve changes of appropriations within the fund by office or department and object. To increase or decrease the budget by fund requires approval by the County Excise Board.

For the highway funds and other funds, which are not required to adopt a formal budget, appropriations are made on a monthly basis, according to the funds then available.

## E. Cash

The County pools the cash of its various funds in maintaining its bank accounts. However, cash applicable to a particular fund is readily identifiable on the County's books. The balance in the pooled cash accounts is available to meet current operating requirements.

State statutes require financial institutions with which the County maintains funds to deposit collateral securities to secure the County's deposits. The amount of collateral securities to be pledged is established by the County Treasurer; this amount must be at least the amount of the deposit to be secured, less the amount insured (by, for example, the FDIC).

#### F. Investments

The County Treasurer has been authorized by the County's governing board to make investments. By statute (62 O.S. § 348.1 and § 348.3), the following types of investments are allowed:

- U.S. Government obligations
- Certificates of deposit
- Savings accounts
- G.O. bonds issued by counties, municipalities or school districts
- Money judgments against counties, municipalities or school districts
- Bonds and revenue notes issued by a public trust when the beneficiary of the trust is a county, municipality or school district
- Negotiable certificates of deposit
- Prime bankers acceptance which are eligible for purchase by the Federal Reserve System
- Prime commercial paper with a maturity of 180 days or less
- Repurchase agreements
- Money market funds regulated by the Securities and Exchange Commission and which investments consist of the above-mentioned types of investments

All investments must be backed by the full faith and credit of the United States Government, the Oklahoma State Government, fully collateralized, or fully insured.

#### G. Compensated Absences

All full-time employees shall be entitled to vacation leave in accordance with the schedule outlined below:

Years of Service	Vacation Leave
01-10 Years	10 days
10-20 Years	15 days

A full-time employee is entitled to five vacation days after completion of six-months of continuous employment. Vacation leave may not be accumulated and must be taken within the year allowed. If an employee terminates employment, they shall receive unused vacation pay.

A full-time employee is entitled to sick leave with pay that is accrued on a monthly basis. Sick leave accumulates at the rate of one day of each calendar month of service to the County. Sick leave may be accrued up to a maximum of 45 days. The County does not record any liability for sick leave. When terminating employment with the County, an employee may not collect pay for the accrued sick leave.

#### 2. Ad Valorem Tax

The County's property tax is levied each October 1 on the assessed value listed as of January 1 of the same year for all real and personal property located in the County, except certain exempt property. Assessed values are established by the County Assessor within the prescribed guidelines established by the Oklahoma Tax Commission and the State Equalization Board. Title 68 O.S. § 2820.A. states, ". . . Each assessor shall thereafter maintain an active and systematic program of visual inspection on a continuous basis and shall establish an inspection schedule which will result in the individual visual inspection of all taxable property within the county at least once each four (4) years."

The assessed property value as of January 1, 2005, was approximately \$40,543,805.

Per Article 10, § 8A, with the repeal of personal property tax, the millages with the adjustment factor are 10.35 mills for general fund operations, 2.59 mills for county health department, 2.07 mills for county library, and 3.11 mills for emergency medical service. In addition, the County collects the ad valorem taxes assessed by school districts and remits the ad valorem taxes collected to the appropriate taxing units.

Taxes are due on November 1 following the levy date, although they may be paid in two equal installments. If the first half is paid prior to January 1, the second half is not delinquent until April 1. Unpaid real property taxes become a lien upon said property on October 1 of each year.

Current year tax collections for the year ended June 30, 2006, were approximately 84 percent of the tax levy.

#### 3. **Fuel Tax**

The County receives major funding for roads and highways from a state imposed fuel tax. Taxes are collected by the Oklahoma Tax Commission. Taxes are imposed on all gasoline, diesel, and special fuel sales statewide. The County's share is determined on formulas based on the County population, road miles, and land area and is remitted to the County monthly. These funds are earmarked for roads and highways only and are accounted for in the county highway fund.

#### 4. **Risk Management**

The County is exposed to the various risks of loss shown in the following table:

#### **Types of Loss**

•

General Liability

## **Method of Management**

Oklahoma-Self-Insurance

Group. (See ACCO-SIG.)

The County participates in a public entity risk pool: Torts Association of County • Errors and Omissions Commissioners of

- Law Enforcement Officers' Liability
- Vehicle
- **Physical Plant** 
  - Theft
  - Damage to Assets •
  - Natural Disasters •

#### **Risk of Loss Retained**

If claims exceed the authorized deductibles, the County could have to pay its share of any pool deficit. A judgment could be assessed for claims in excess of the pool's limits.

ACCO-SIG – The pool operates as a common risk management and insurance program and is to be self-sustaining through member premiums. Each participating county chooses a \$10,000, \$25,000, or a \$50,000 deductible amount. The County has chosen a \$10,000 deductible for each insured event as stated in the County's "Certificate of Participation." The risk pool will pay legitimate claims in excess of the deductible amount for replacement value up to \$100,000 for property, and up to \$500,000 for general liability. The pool has acquired commercial reinsurance in the amount of \$1,000,000 to cover claims that exceed the pool's risk retention limits. Settled claims have not exceeded insurance coverage for each of the past three fiscal years. There have been no significant reductions in coverage from the prior fiscal year.

#### 5. Long-term Obligations

#### **Capital Leases**

The County acquires road machinery and equipment through lease-purchase agreements financed by the Oklahoma Department of Transportation and/or the equipment vendors or their assignees pursuant to the provisions of 69 O.S. § 636.1 through § 636.7. Lease agreements entered into with the Oklahoma Department of Transportation (ODOT) are interest free, but have a one-time fee of 3% on all pieces of machinery acquired.

#### 6. Pension Plan

<u>Plan Description</u>. The County contributes to the Oklahoma Public Employees Retirement Plan (the Plan), a cost-sharing, multiple-employer defined benefit pension plan administered by the Oklahoma Public Employees Retirement System (OPERS). Benefit provisions are established and amended by the Oklahoma Legislature. The Plan provides retirement, disability, and death benefits to Plan members and beneficiaries. Title 74, Sections 901 through 943, as amended, establishes the provisions of the Plan. OPERS issues a publicly available financial report that includes financial statements and supplementary information. That report may be obtained by writing OPERS, P.O. Box 53007, Oklahoma City, Oklahoma 73105 or by calling 1-800-733-9008.

<u>Funding Policy</u>. The contribution rates for each member category are established by the Oklahoma Legislature and are based on an actuarial calculation which is performed to determine the adequacy of contribution rates. County employees are required to contribute between 3.5% and 8.5% of earned compensation. The County contributes between 6.5% and 11.5% of earned compensation. Elected officials could contribute between 4.5% and 10% of their entire compensation. The County contributes 11.5% of earned compensation for elected officials. The County's contributions to the Plan for the years ending June 30, 2006, 2005, and 2004, were \$138,815, \$116,849, and \$102,771, respectively, equal to the required contributions for each year.

<u>2.5% Step-Up.</u> Members have the option to increase the benefit computation factor for all future service from 2.0% to 2.5%. The election is irrevocable, binding for all future employment under OPERS, and applies only to full years of service.

#### 7. Other Post Employment Benefits (OPEB)

In addition to the pension benefits described in the Pension Plan note, OPERS provides postretirement health care benefits of up to \$105 each for retirees who are members of an eligible group plan. These benefits are funded on a pay-as-you-go basis as part of the overall retirement benefit. OPEB expenditure and participant information is available for the state as a whole; however, information specific to the County is not available nor can it be reasonably estimated.

#### 8. Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, primarily the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. Amounts, if any, of expenditures that may be disallowed by the grantor cannot be determined, although, the County expects such amounts, if any, to be immaterial.

As of the end of the fiscal year, there were no claims or judgments that would have a material adverse effect on the financial condition of the County; however, the outcome of any lawsuit would not be determinable.

#### 9. Sales Tax

The voters of Love County approved a one percent (1%) sales tax for a period of five years, which began April 1, 2003. The sales tax was established to provide revenue for the following: 50% for maintenance and operation of county-owned property and operating expenses; 5% for ambulance service; 5% for county senior citizens centers; 10% for county fire protection; 5% for County OSU Extension Office; 5% for the County Assessor; 5% for the County Clerk; 5% for the County Treasurer; 5% for the County Sheriff; and 5% for the County Clerk.

The voters of Love County approved a one percent (1%) sales tax for a period of five years, which began April 1, 2004. Proceeds of the tax are to be used for the equipping, maintaining, and operating of the Love County Health Center.

OTHER SUPPLEMENTARY INFORMATION

## LOVE COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2006

	General Fund							
	Original	Final						
	Budget	Budget	Actual	Variance				
Beginning Cash Balances	\$ 268,565	\$ 268,565	\$ 268,565	\$ -				
Less: Prior Year Outstanding Warrants	(38,747)	(38,747)	(33,537)	5,210				
Less: Prior Year Encumbrances	(9,780)	(9,780)	(9,424)	356				
Beginning Cash Balances, Budgetary Basis	220,038	220,038	225,604	5,566				
Receipts:								
Ad Valorem Taxes	381,480	381,480	381,756	276				
Charges for Services	49,846	50,004	70,398	20,394				
Intergovernmental Revenues	87,363	87,363	151,945	64,582				
Miscellaneous Revenues	11,231	11,231	40,136	28,905				
Total Receipts, Budgetary Basis	529,920	530,078	644,235	114,157				
Expenditures:								
District Attorney	10,000	10,000	8,517	1,483				
Total District Attorney	10,000	10,000	8,517	1,483				
County Sheriff	270,510	267,360	238,183	29,177				
Capital Outlay	,	3,150	3,150					
Total County Sheriff	270,510	270,510	241,333	29,177				
County Treasurer	46,290	46 200	46 200					
•		46,290	46,290					
Total County Treasurer	46,290	46,290	46,290					
County Commissioners	2,400	2,400	2,400					
Total County Commissioners	2,400	2,400	2,400					
OSU Extension	75	75		75				
Capital Outlay	25	25		25				
Total OSU Extension	100	100	-	100				
County Clerk	84,850	84,850	84,233	617				
Total County Clerk	84,850	84,850	84,233	617				
			0.1,200					
Court Clerk	36,695	36,695	24,864	11,831				
Total Court Clerk	36,695	36,695	24,864	11,831				
County Assessor	46,290	46,290	46,290					
Total County Assessor	46,290	46,290	46,290					

#### continued on next page

The accompanying notes to the other supplementary information are an integral part of this schedule. See independent auditor's report.

## LOVE COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2006

continued from previous page

conduced from previous page	Original Budget	Final Budget	Actual	Variance
Revaluation of Real Property	59,000	62,250	60,912	1,338
Capital Outlay	3,500	250		250
Total Revaluation of Real Property	62,500	62,500	60,912	1,588
General Government	53,265	53,265	31,083	22,182
Capital Outlay	20,000	20,000		20,000
Total General Government	73,265	73,265	31,083	42,182
Excise-Equalization Board	15,000	15,000	2,221	12,779
Total Excise-Equalization Board	15,000	15,000	2,221	12,779
County Election Board	41,484	41,642	40,121	1,521
Capital Outlay	5	5		5
Total County Election Board	41,489	41,647	40,121	1,526
Insurance	64,000	64,000	47,010	16,990
Total Insurance	64,000	64,000	47,010	16,990
Charity	500	500	484	16
Total Charity	500	500	484	16
Civil Defense	4 200	4 200	4.000	200
Civil Defense	4,200	4,200	4,000	200
Total Civil Defense	4,200	4,200	4,000	200
County Audit Budget Account	4,054	4,054	4,054	
Total County Audit Budget Account	4,054	4,054	4,054	
Free Fair Budget	3,000	3,000	2,815	185
Capital Outlay	500	500		500
Total Free Fair Budget	3,500	3,500	2,815	685
Total Expenditures, Budgetary Basis	766,643	766,801	646,627	120,174
Excess of Receipts and Beginning Cash Balances Over Expenditures, Budgetary Basis	\$ (16,685)	\$ (16,685)	223,212	239,897
	÷ (10,000)	- (10,000)	,_1_	
Reconciliation to Statement of Receipts, Disbursements, and Changes in Cash Balances Add: Current Year Encumbrances			10,820	
Add: Current Year Outstanding Warrants			45,224	
Ending Cash Balance			\$ 279,256	
Linang Cubit Dumiter			φ <u>21</u> 9,230	

The accompanying notes to the other supplementary information are an integral part of this schedule. See independent auditor's report.

## LOVE COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— COUNTY HEALTH DEPARTMENT FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2006

	County Health Department Fund								
	Original		Final						
	]	Budget		Budget		Actual		Variance	
Beginning Cash Balances	\$	122,606	\$	122,606	\$	122,606	\$	-	
Less: Prior Year Outstanding Warrants		(11,513)		(11,513)		(11,513)			
Less: Prior Year Encumbrances		(11,145)		(11,145)		(11,102)		43	
Beginning Cash Balances, Budgetary Basis		99,948		99,948		99,991		43	
Receipts:									
Ad Valorem Taxes		103,371		103,371		95,520		(7,851)	
Miscellaneous Revenues				4,524		3,215		(1,309)	
Total Receipts, Budgetary Basis		103,371		107,895		98,735		(9,160)	
Expenditures:									
Health and Welfare		174,576		180,350		125,586		54,764	
Capital Outlay		25,000		23,750				23,750	
Total Expenditures, Budgetary Basis		199,576		204,100		125,586		78,514	
Excess of Receipts and Beginning Cash									
Balances Over Expenditures,	¢	2742	¢	2742		72 140	¢	60 207	
Budgetary Basis	\$	3,743	\$	3,743		73,140	\$	69,397	
Reconciliation to Statement of Receipts, Disbursements, and Changes in Cash Balances									
Add: Current Year Encumbrances						2,317			
Add: Current Year Outstanding Warrants						5,450			
Ending Cash Balance					\$	80,907			
c						, .			

The accompanying notes to the other supplementary information are an integral part of this schedule. See independent auditor's report.

#### **Budgetary Schedules**

The Comparative Schedules of Receipts, Expenditures, and Changes in Cash Balances—Budget and Actual—Budgetary Basis for the General Fund and the County Health Department Fund present comparisons of the legally adopted budget with actual data. The "actual" data, as presented in the comparison of budget and actual, will differ from the data as presented in the Combined Statement of Receipts, Disbursements, and Changes in Cash Balances with Combining Information because of adopting certain aspects of the budgetary basis of accounting and the adjusting of encumbrances and outstanding warrants to their related budget year.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in these funds. At the end of the year unencumbered appropriations lapse.

INTERNAL CONTROL AND COMPLIANCE SECTION



**Oklahoma State Auditor & Inspector** 

2300 N. Lincoln Blvd. • State Capitol, Room 100 • Oklahoma City, OK 73105 • Phone: 405.521.3495 • Fax: 405.521.3426

## Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

## TO THE OFFICERS OF LOVE COUNTY, OKLAHOMA

We have audited the combined totals—all funds of the accompanying Combined Statement of Receipts, Disbursements, and Changes in Cash Balances of Love County, Oklahoma, as of and for the year ended June 30, 2006, which comprises Love County's basic financial statement, prepared using accounting practices prescribed or permitted by Oklahoma state law, and have issued our report thereon dated February 24, 2011. Our report on the basic financial statement was adverse because the statement is not a presentation in conformity with accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## Internal Control Over Financial Reporting

In planning and performing our audit, we considered Love County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiencies 2006-1, 2006-6, and 2006-7 as described in the accompanying schedule of findings and responses to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, we consider item 2006-1 to be a material weakness.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Love County's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards*, which is described in the accompanying schedule of findings and responses as item 2006-2.

We noted certain matters that we reported to the management of Love County, which are included in Section 2 of the schedule of findings and responses contained in this report.

Love County's response to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit Love County's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the management of the County and should not be used for any other purpose. This report is also a public document pursuant to the Oklahoma Open Records Act (51 O.S. § 24A.1 et seq.), and shall be open to any person for inspection and copying.

Gary a for

GARY A. JONES, CPA, CFE OKLAHOMA STATE AUDITOR & INSPECTOR

February 24, 2011

## SECTION 1 - Findings related to the Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

## Finding 2006-1 - Segregation of Duties (Repeat Finding)

Criteria: Accountability and stewardship are overall goals of management in the accounting of funds. To help ensure a proper accounting of funds, key duties and responsibilities should be segregated among different individuals to reduce the risk of error or fraud. No one individual should have the ability to authorize transactions, have physical custody of assets, and record transactions.

Condition: We noted the following concerns in regards to recording, authorization, custody, and execution of revenue transactions:

#### County Treasurer's Office:

- The County Treasurer has one deputy that performs the duties of preparing deposits and posting daily receipts to the ledger. However, this employee is also performing the duties of making deposits and issuing receipts.
- The County Treasurer has one deputy that performs the duties of opening mail. However, this employee is also performing the duties of receiving money and issuing receipts.

## County Clerk's Office:

- The County Clerk performs the duties of preparing deposits and posting daily receipts to the ledger. However, this employee is also performing the duties of opening mail, issuing receipts, and making deposits.
- The 1<sup>st</sup> Deputy performs the duties of preparing deposits and posting daily receipts to the ledger. However, this employee is also performing the duties of opening mail, issuing receipts, and making deposits.
- The County Clerk's office has one employee who is preparing deposits. However, this employee is also making deposits.
- The County Clerk and 1<sup>st</sup> Deputy are receiving money and issuing receipts from one cash drawer.

#### County Assessor's Office:

- The Assessor performs the duties of opening mail. However, this employee is also receiving money and issuing receipts in the office.
- The 1<sup>st</sup> Deputy performs the duties of preparing deposits and posting daily receipts to the ledger. However, this employee is also performing the duties of making deposits, issuing receipts, and opening mail.
- The 2<sup>nd</sup> Deputy performs the duties of preparing deposits and posting daily receipts to the ledger. However, this employee is also making deposits.
- The Assessor, 1<sup>st</sup> Deputy, and a 2<sup>nd</sup> Deputy are receiving money and issuing receipts from one cash drawer.

We noted the following concerns in regards to recording, authorization, custody, and execution of expenditure transactions:

County Clerk's Office:

- The Purchasing Agent performs the duties of issuing warrants and posting warrants to the register. However, this employee is also signing warrants.
- The 1<sup>st</sup> Deputy performs all payroll duties, including enrolling new employees, calculating payroll, issuing payroll warrant/checks, signing warrants/checks, and posting payroll warrants to the payroll register.

Effect: A single person having responsibility for more than one area of recording, authorization, custody of assets, and execution of transactions could result in unrecorded transactions, misstated financial reports, clerical errors, or misappropriation of funds not being detected in a timely manner.

Recommendation: OSAI recommends management be aware of these conditions and realize that concentration of duties and responsibilities in a limited number of individuals is not desired from a control point of view. The most effective controls lie in management's overseeing of office operations and a periodic review of operations. Regarding the receipting process, OSAI recommends management establish separate cash drawers for each employee that receipts monies. The cash drawer should be closed out, reconciled to the employee's daily receipts, and be approved by someone independent of the cash drawer. Regarding the disbursement process, the duties of issuing, posting, and signing warrants should be separated.

Views of responsible officials and planned corrective actions:

County Clerk: I do not have adequate staff at this time to properly segregate receipting functions; however, beginning at this date, I will review receipts and deposits prior to making deposits with the Treasurer.

County Assessor: We will implement procedures to better segregate the duties of receipting.

County Treasurer: We will implement procedures to better segregate the process of receipting, depositing and posting of receipts.

## Finding 2006-2 – Sales Tax/Cash Disbursements

Criteria: Title 68 O.S. § 1370.E states:

Any sales tax which may be levied by a county shall be designated for a particular purpose. Such purposes may include, but are not limited to, projects owned by the state, any agency or instrumentality thereof, the county and/or any political subdivision located in whole or in part within such county, regional development, economic development, common education, general operations, capital improvements, county roads, weather modification or any other purpose deemed, by a majority vote of the county commissioners or as stated by initiative petition, to be necessary to promote safety, security and the general well-being of the people, including any authorized purpose pursuant to the Oklahoma Community Economic Development Pooled Finance Act. The county shall identify the purpose of the sales tax when it is presented to the voters pursuant to the provisions of subsection A of this section. Except as otherwise provided in this section and except as required by the Oklahoma Community Economic Development Pooled Finance Act, the proceeds of any sales tax levied by a county shall be deposited in the general revenue or sales tax revolving fund of the county and shall be used only for the purpose for which such sales tax was designated. If the proceeds of any sales tax levied by a county pursuant to this section are pledged for the purpose of retiring indebtedness incurred for the specific purpose for which the sales tax is imposed, the sales tax shall not be repealed until such time as the indebtedness is retired. However, in no event shall the life of the tax be extended beyond the duration approved by the voters of the county.

Title 68 O.S. § 1370.I states:

Except for the levies imposed pursuant to Section 14 of this act, there are hereby created one or more county sales tax revolving funds in each county which levies a sales tax under this section if any or all of the proceeds of such tax are not to be deposited in the general revenue fund of the county or comply with the provisions of subsection G of this section. Each such revolving fund shall be designated for a particular purpose and shall consist of all monies generated by such sales tax which are designated for such purpose. Monies in such funds shall only be expended for the purposes specifically designated as required by this section. A county sales tax revolving fund shall be a continuing fund not subject to fiscal year limitations.

Condition: The County General Remittance Fund accounts for sales tax monies collected for the EMS and Love County Health Center. The sales tax monies are remitted to the EMS and Love County Health Center with remittance warrants and expenditures are not being made under the County purchasing system.

Effect: This condition could result in misstated financial reports by not properly recording and classifying disbursements.

Recommendation: OSAI recommends that the EMS and Love County Health Center Fund be set up as a cash fund and that monies be disbursed through the County's purchasing system.

Views of responsible officials and planned corrective actions:

County Treasurer: All collections are appropriated into a revolving fund and expended only by purchase order.

#### Finding 2006-6 – Disaster Recovery Plan – County Treasurer

Criteria: CobiT 4.1 DS4.1 states:

Develop a framework for IT continuity to support enterprise wide business continuity management using a consistent process. The objective of the framework should be to assist in determining the required resilience of the infrastructure and to drive the development of disaster recovery and IT contingency plans. The framework should address the organization structure for continuity management, covering the roles, tasks, and responsibilities of internal and external service providers, their management and their customers, and the planning processes that create the rules and structures to document, test and execute the disaster recovery and IT contingency plans. The plan should also address items such as the identification of critical resources, noting key dependencies, the monitoring and reporting of the availability of critical resources, alternative processing, and the principles of backup and recovery.

In addition, CobiT 4.1 DS4.2 states:

Develop IT continuity plans based on the framework and designed to reduce the impact of a major disruption on key business functions and processes. The plans should be based on risk understanding of potential business impacts and address requirements for resilience, alternative processing and recovery capability of all critical IT services. They should also cover usage guidelines, roles and responsibilities, procedures, communication processes, and the testing approach.

Condition: There is no disaster recovery plan in place for the County Treasurer's office.

Effect: The failure to have a current disaster recovery plan could result in the County being unable to function in the event of a disaster. The lack of a procedure addressing how critical information and/or systems would be restored could cause significant problems in ensuring that County business could continue uninterrupted.

Recommendation: OSAI recommends the County develop and implement a disaster recovery plan that has procedures addressing how critical information and systems would be restored in the event of a disaster.

Views of responsible officials and planned corrective actions:

County Treasurer: I am working to develop a written disaster recovery plan at this time.

#### Finding 2006-7 – Disaster Recovery Plan – County Clerk

Criteria: CobiT 4.1 DS4.1 states:

Develop a framework for IT continuity to support enterprise wide business continuity management using a consistent process. The objective of the framework should be to assist in determining the required resilience of the infrastructure and to drive the development of disaster recovery and IT contingency plans. The framework should address the organization structure for continuity management, covering the roles, tasks, and responsibilities of internal and external service providers, their management and their customers, and the planning processes that create the rules and structures to document, test and execute the disaster recovery and IT contingency plans. The plan should also address items such as the identification of critical resources, noting key dependencies, the monitoring and reporting of the availability of critical resources, alternative processing, and the principles of backup and recovery.

#### In addition, CobiT 4.1 DS4.2 states:

Develop IT continuity plans based on the framework and designed to reduce the impact of a major disruption on key business functions and processes. The plans should be based on risk understanding of potential business impacts and address requirements for resilience, alternative processing and recovery capability of all critical IT services. They should also cover usage guidelines, roles and responsibilities, procedures, communication processes, and the testing approach.

Condition: After review of the County Clerk's disaster recovery plan, it was noted that there is not a procedure addressing how critical information and systems would be restored in the event of a disaster.

Effect: The failure to have a current disaster recovery plan could result in the County being unable to function in the event of a disaster. The lack of a procedure addressing how critical information and/or systems would be restored could cause significant problems in ensuring that County business could continue uninterrupted.

Recommendation: OSAI recommends the County develop and implement a disaster recovery plan that has procedures addressing how critical information and systems would be restored in the event of a disaster.

Views of responsible officials and planned corrective actions:

County Clerk: Disaster Recovery Plan has been updated to include this information.

SECTION 2— This section contains certain matters not required to be reported in accordance with *Government Auditing Standards*. However, we believe these matters are significant enough to bring to management's attention. We recommend that management consider these matters and take appropriate corrective action.

## Finding 2006-3 – Sheriff Official Depository

Criteria: Effective accounting procedures are necessary to ensure stewardship and accountability of public funds.

Title 19 O.S. § 682 states in part:

It shall be the duty of each and every county officer, county board, county commission and all members and employees of either thereof, to deposit daily in the official depository designated in Section 681 of this title, all monies, checks, drafts, orders, vouchers, funds, rentals, penalties, costs, proceeds of sale of property, fees, fines, forfeitures and public charges of every kind received or collected by virtue or under color of office...

#### Title 28 O.S. § 9 states:

Every officer charging fees shall give a receipt therefor.

Condition: While performing cash compositions for the Sheriff's Official Depository Cash Bond Account, the following was noted:

- The Sheriff does not deposit daily.
- Receipts were not issued in sequential order.
- Receipts were not issued for all monies received/deposited.

While performing cash compositions for the Sheriff's Official Depository Sheriff Service Fee Account, the following was noted:

• Not all Sheriff Service Fee receipt books could be located. We were unable to locate the receipts for the deposit slips of December, 5, 7, 19, and 28, 2005.

While performing tests to assure that monies collected for cash bonds are deposited and recorded in accordance with state statutes, the following was noted:

Of the twelve (12) cash bonds tested,

- Ten (10) did not have a receipt for the monies received.
- Four (4) deposit tickets could not be located.

Effect: This condition could result in unrecorded transactions and misappropriation of assets.

Recommendation: OSAI recommends that duplicated, pre-numbered receipts be issued for all monies received by the Sheriff's Office. Receipts should be issued in sequential order and should indicate mode of payment. Collections should be deposited daily with the County Treasurer's Office. Furthermore, OSAI recommends that records should be retained.

Views of responsible officials and planned corrective actions:

County Sheriff: We have since implemented procedures to correct this finding.

#### Finding 2006-5 – Estimate of Needs

#### Criteria: Title 68 O.S. § 3002.A states:

Notwithstanding the provisions of the School District Budget Act, each board of county commissioners and the board of education of each school district, shall, prior to October 1 of each year, make, in writing, a financial statement, showing the true fiscal condition of their respective political subdivisions as of the close of the previous fiscal year ended June 30th, and shall make a written itemized statement of estimated needs and probable income from all sources including ad valorem tax for the current fiscal year. Such financial statement shall be supported by schedules or exhibits showing, by classes, the amount of all receipts and disbursements, and shall be sworn to as being true and correct. The statement of estimated needs shall be itemized so as to show, by classes: first, the several amounts necessary for the current expenses of the political subdivision and each officer and department thereof as submitted in compliance with the provisions of Section 3004 of this title; second, the amount required by law to be provided for sinking fund purposes; third, the probable income that will be received from all sources, including interest income and ad valorem taxes; and shall be detailed in form and amount so as to disclose the several items for which the excise board is authorized and required, by this article, to approve estimates and make appropriations.

Condition: Upon preparing the County's Comparative Schedule of Receipts, Expenditures, and Changes in Cash Balances—Budget and Actual—Budgetary Basis for both the General Fund and the Health Fund, variances were noted in the excess of receipts and beginning cash balances over disbursements – budgetary basis. The variance in the General Fund was (\$16,685) and the variance in the Health Fund was \$3,743. Further, Highway Fund expenditures as stated in the Estimate of Needs had a variance of (\$37,617.48) to the County's Warrant Register total of Highway Fund expenditures.

It was also noted that the ending cash balances on the Comparative Schedule of Receipts, Expenditures, and Changes in Cash Balances—Budget and Actual—Budgetary Basis for the General Fund do not agree to the actual ending cash balances as reported on the Combined Statement of Receipts, Disbursements, and Changes in Cash Balances. A variance of \$5,210 appears to be due to a discrepancy between what was reported in fiscal year ended June 30, 2005, as outstanding warrants and what was reported in this fiscal year outstanding warrants.

Additionally, it was noted that the following funds were not included on the County's Estimate of Needs:

- Sheriff Stray Animal
- General Expenditures/Use Tax
- County Clerk FMRP
- REAP Grant 04
- REAP Grant 05
- REAP Grant 06
- Special Courthouse Project

Effect: If amounts are noted incorrectly, County officials may not have the correct information for budgeting purposes, which could result in misappropriation and/or overspending funds.

Recommendation: OSAI recommends the County review the estimate of needs prior to approval to ensure that all funds are accurately presented.

Views of responsible officials and planned corrective actions:

County Treasurer: I will be reviewing the budget for accuracy.

County Clerk: Since October of 2008, the Treasurer and I work closely together to ensure numbers presented on the budget are accurate.



OFFICE OF THE STATE AUDITOR AND INSPECTOR 2300 N. LINCOLN BOULEVARD, ROOM 100 OKLAHOMA CITY, OK 73105-4896

WWW.SAI.OK.GOV