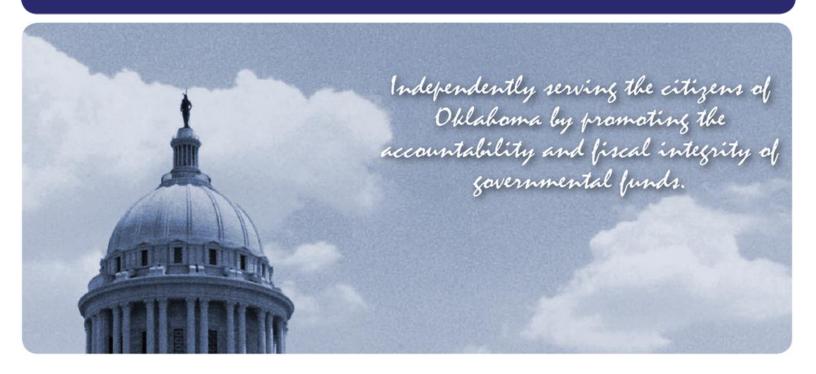
COUNTY AUDIT

OTTAWA COUNTY

For the fiscal year ended June 30, 2012





Oklahoma State Auditor & Inspector Gary A. Jones, CPA, CFE OTTAWA COUNTY, OKLAHOMA FINANCIAL STATEMENT AND INDEPENDENT AUDITOR'S REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2012

This publication, issued by the Oklahoma State Auditor and Inspector's Office as authorized by 19 O.S. § 171, has not been printed, but is available on the agency's website (www.sai.ok.gov) and in the Oklahoma Department of Libraries Publications Clearinghouse Digital Collection, pursuant to 74 O.S. § 3105.B.

Oklahoma State Auditor & Inspector

2300 N. Lincoln Blvd. • State Capitol, Room 100 • Oklahoma City, OK 73105 • Phone: 405.521.3495 • Fax: 405.521.3426

May 1, 2014

TO THE CITIZENS OF OTTAWA COUNTY, OKLAHOMA

Transmitted herewith is the audit of Ottawa County, Oklahoma for the fiscal year ended June 30, 2012. The audit was conducted in accordance with 19 O.S. § 171.

A report of this type can be critical in nature. Failure to report commendable features in the accounting and operating procedures of the entity should not be interpreted to mean that they do not exist.

The goal of the State Auditor and Inspector is to promote accountability and fiscal integrity in state and local government. Maintaining our independence as we provide this service to the taxpayers of Oklahoma is of utmost importance.

We wish to take this opportunity to express our appreciation for the assistance and cooperation extended to our office during our engagement.

Sincerely,

GARY A. JONES, CPA, CFE

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OKLAHOMA STATE AUDITOR & INSPECTOR

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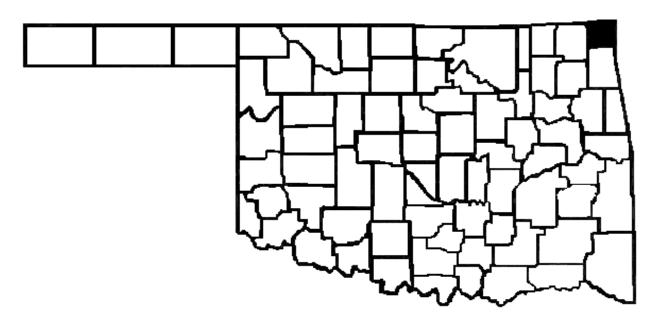
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INTRODUCTORY SECTION UNAUDITED INFORMATION ON PAGES iii -ix PRESENTED FOR INFORMATIONAL PURPOSES ONLY



The extreme northeastern county of Oklahoma, bordering Kansas and Missouri, is named for the Ottawa Indians. But Ottawa comes from the Algonquian term adawe, meaning to "buy and sell." This county has been the home to members of a greater number of Indian tribes than any other country in the United States.

With 71 percent of the total land area in farms, as much as 60 percent of the county's agricultural income is from livestock and dairy products, and the rest from such crops as wheat, corn, grain, sorghums, soybeans, and grass. The early existence of a vast lead and zinc field is evident from huge mountains of chat still present in the northern part of the country.

Northeastern Oklahoma A&M College is located at Miami, the county seat. Industries in the county include clothing, furniture, boat, metal and leather manufacturing, mushroom cultivation, and concrete and block production.

Two books, Pictorial Reflections of Ottawa County and History of Ottawa County, have been written about the county. For additional information, contact the Ottawa County Historical Society or call the County Clerk's office at 918/542-3332.

County Seat - Miami

Area – 484.73 Square Miles

County Population – 31,629 (2009 est.)

Farms -1,160

Land in Farms – 237,986 Acres

Primary Source: Oklahoma Almanac 2011-2012

Board of County Commissioners

District 1 – John Clarke

District 2 – Gary Wyrick

District 3 – Russell Earls

County Assessor

Linda Kelly

County Clerk

Reba Sill

County Sheriff

Terry Durborow

County Treasurer

Elizabeth Sly

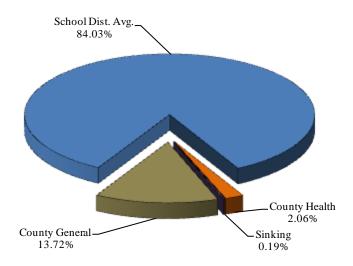
Court Clerk

Cassie Key

District Attorney

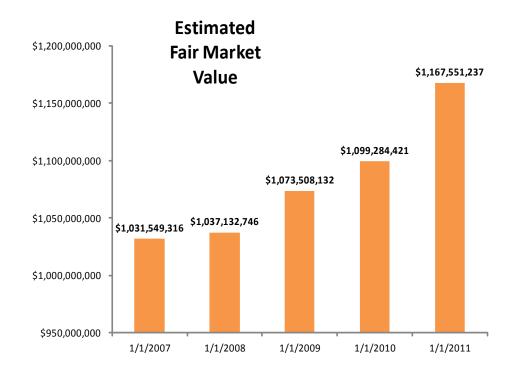
Eddie Wyant

Property taxes are calculated by applying a millage rate to the assessed valuation of property. Millage rates are established by the Oklahoma Constitution. One mill equals one-thousandth of a dollar. For example, if the assessed value of a property is \$1,000.00 and the millage rate is 1.00, then the tax on that property is \$1.00. This chart shows the different entities of the County and their share of the various millages as authorized by the Constitution.



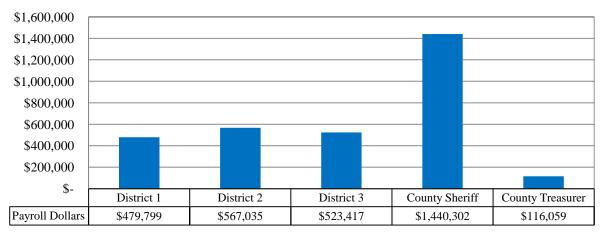
County-Wide Millages		School District Millages							
							Career		
County General	10.24		_	Gen.	Bldg.	Skg.	Tech	Common	Total
County Health	1.54	Turkey Ford	D-10	36.89	5.27	3.47	11.26	4.10	60.99
County Sinking	0.14	Wyandotte	I-1	36.46	5.21	7.93	11.26	4.10	64.96
		Quapaw	I-14	36.46	5.21	-	11.26	4.10	57.03
Other		Commerce	I-18	35.56	5.08	-	11.26	4.10	56.00
Miami (City)	4.09	Miami	I-23	35.70	5.10	10.22	11.26	4.10	66.38
Miami School District 23 EMS	3.07	Afton	I-26	36.08	5.15	-	11.26	4.10	56.59
		Fairland	I-31	36.04	5.15	6.48	11.26	4.10	63.03
		Neosho Valley	I-17	35.46	5.07	17.64	11.26	4.10	73.53

						Estimated
Valuation		Public	Real	Homestead		Fair Market
Date	Personal	Service	Estate	Exemption	Net Value	Value
1/1/2011	\$24,950,481	\$18,576,433	\$97,483,267	\$7,909,340	\$133,100,841	\$1,167,551,237
1/1/2010	\$23,161,033	\$16,477,423	\$93,656,350	\$7,976,382	\$125,318,424	\$1,099,284,421
1/1/2009	\$23,624,031	\$15,783,508	\$90,754,875	\$7,782,487	\$122,379,927	\$1,073,508,132
1/1/2008	\$23,282,161	\$14,684,431	\$87,923,743	\$7,657,202	\$118,233,133	\$1,037,132,746
1/1/2007	\$25,218,702	\$15,864,921	\$84,203,794	\$7,690,795	\$117,596,622	\$1,031,549,316

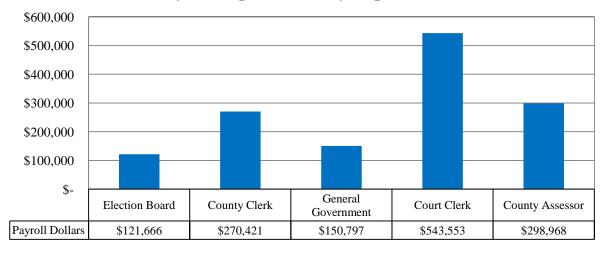


County officers' salaries are based upon the assessed valuation and population of the counties. State statutes provide guidelines for establishing elected officers' salaries. The Board of County Commissioners sets the salaries for all elected county officials within the limits set by the statutes. The designated deputy or assistant's salary cannot exceed the principal officer's salary. Salaries for other deputies or assistants cannot exceed the principal officer's salary. The information presented below is for the fiscal year ended June 30, 2012.

Payroll Expenditures by Department

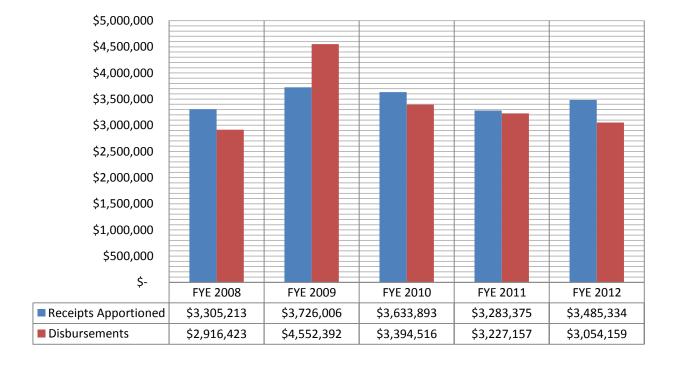


Payroll Expenditures by Department



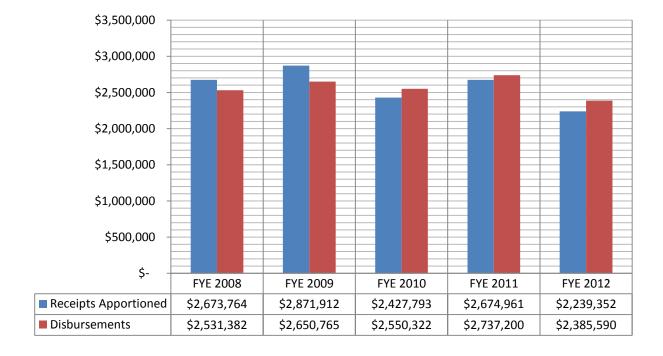
County General Fund

The Oklahoma Constitution and the Oklahoma Statutes authorize counties to create a County General Fund, which is the county's primary source of operating revenue. The County General Fund is typically used for county employees' salaries plus many expenses for county maintenance and operation. It also provides revenue for various budget accounts and accounts that support special services and programs. The Board of County Commissioners must review and approve all expenditures made from the County General Fund. The primary revenue source for the County General Fund is usually the county's ad valorem tax collected on real, personal (if applicable), and public service property. Smaller amounts of revenue can come from other sources such as fees, sales tax, use tax, state transfer payments, in-lieu taxes, and reimbursements. The chart below summarizes receipts and disbursements of the County's General Fund for the last five fiscal years.



County Highway Fund

The County receives major funding for roads and highways from a state imposed fuel tax. Taxes are collected by the Oklahoma Tax Commission. Taxes are imposed on all gasoline, diesel, and special fuel sales statewide. The County's share is determined on formulas based on the County population, road miles, and land area and is remitted to the County monthly. These funds are earmarked for roads and highways only and are accounted for in the county highway fund. The chart below summarizes receipts and disbursements of the County's Highway Fund for the last five fiscal years.





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Independent Auditor's Report

TO THE OFFICERS OF OTTAWA COUNTY, OKLAHOMA

We have audited the combined total—all county funds on the accompanying regulatory basis Statement of Receipts, Disbursements, and Changes in Cash Balances of Ottawa County, Oklahoma, as of and for the year ended June 30, 2012, listed in the table of contents as the financial statement. This financial statement is the responsibility of Ottawa County's management. Our responsibility is to express an opinion on the combined total—all county funds on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, this financial statement was prepared using accounting practices prescribed or permitted by Oklahoma state law, which practices differ from accounting principles generally accepted in the United States of America. The differences between this regulatory basis of accounting and accounting principles generally accepted in the United States of America are also described in Note 1.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of Ottawa County as of June 30, 2012, or changes in its financial position for the year then ended.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the combined total of receipts, disbursements, and changes in cash balances for all county funds of Ottawa County, for the year ended June 30, 2012, on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 28, 2014, on our consideration of Ottawa County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming an opinion on the combined total of all county funds on the financial statement. The Other Supplementary Information, as listed in the table of contents, is presented for purposes of additional analysis, and is not a required part of the financial statement. Such supplementary information has been subjected to the auditing procedures applied in the audit of the combined total—all county funds on the regulatory basis Statement of Receipts, Disbursements and Changes in Cash Balances and, in our opinion, is fairly stated, in all material respects, in relation to the combined total—all county funds. The information listed in the table of contents under Introductory Section has not been audited by us, and accordingly, we express no opinion on it.

GARY A. JONES, CPA, CFE

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OKLAHOMA STATE AUDITOR & INSPECTOR

April 28, 2014



OTTAWA COUNTY, OKLAHOMA STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES—REGULATORY BASIS (WITH COMBINING INFORMATION)—MAJOR FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2012

	Cas	Beginning sh Balances uly 1, 2011	Receipts pportioned	T 	ransfers In	T 	ransfers Out	Dis	sbursements	Ending sh Balances ne 30, 2012
Combining Information:										
Major Funds:										
County General Fund	\$	620,443	\$ 3,485,334	\$	400,000	\$	400,000	\$	3,054,159	\$ 1,051,618
County Sales Tax		1,888	-		-		-		-	1,888
County Health		226,150	210,098		-		-		170,094	266,154
BIA/Highway		4,214,627	22,679		-		-		35,412	4,201,894
Highway		1,298,340	2,239,352		400,000		400,000		2,385,590	1,152,102
Highway 1/2 Cent Sales Tax		724,331	1,938,674		-		-		1,591,174	1,071,831
Courthouse Building Authority Sales Tax		190,146	602,862		-		-		484,670	308,338
MIDA Rawlins Sinking		34,593	18,198		-		-		20,562	32,229
Firefighters Sales Tax		198,410	241,550		-		-		230,551	209,409
Board of Prisoners		208,270	620,654		-		-		643,955	184,969
Repetitive Flood Claims Grant (RFC)		66,325	308,595		-		-		374,920	-
County Bridge and Road Improvement Fund		285,771	288,349		-		-		455,189	118,931
Remaining Aggregate Funds		428,018	755,201		-		-		741,139	442,080
Combined Total - All County Funds	\$	8,497,312	\$ 10,731,546	\$	800,000	\$	800,000	\$	10,187,415	\$ 9,041,443

1. Summary of Significant Accounting Policies

A. Reporting Entity

Ottawa County is a subdivision of the State of Oklahoma created by the Oklahoma Constitution and regulated by Oklahoma Statutes.

The accompanying financial statement presents the receipts, disbursements, and changes in cash balances of the total of all funds under the control of the primary government. The general fund is the county's general operating fund, accounting for all financial resources except those required to be accounted for in another fund, where its use is restricted for a specified purpose. Other funds established by statute and under the control of the primary government are also presented.

The County Treasurer collects and remits material amounts of intergovernmental revenues and ad valorem tax revenue for other budgetary entities, including emergency medical districts, school districts and cities and towns. The cash receipts and disbursements attributable to those other entities do not appear in funds on the County's financial statement; those funds play no part in the County's operations. Any trust or agency funds maintained by the County are not included in this presentation.

B. Fund Accounting

The County uses funds to report on receipts, disbursements, and changes in cash balances. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Following are descriptions of the county funds included as combining information within the financial statement:

County General Fund – accounts for the general operations of the government.

<u>County Sales Tax</u> – revenues are from interest earnings. This is the residual balance of sales tax collected for the construction of the County jail. Disbursements are for capital improvements to the jail.

<u>County Health</u> – revenues are from ad valorem taxes, miscellaneous fees charged by the health department, and state and federal funds. Disbursements are from the operation of the county health department.

<u>BIA/Highway</u> – revenues are from the Bureau of Indian Affairs (BIA) for multiple county road projects in District 2.

<u>Highway</u> – revenues are from state imposed fuel taxes. Disbursements are for the maintenance and construction of county roads and bridges.

<u>Highway ½ Cent Sales Tax</u> – revenues are from a county sales tax. Disbursements are for the construction of county roads and bridges.

<u>Courthouse Building Authority Sales Tax</u> – revenues are from a county sales tax. Disbursements are for the County Courthouse facilities and to pay the principal and interest on indebtedness on behalf of the County by the Ottawa County Governmental Building Authority.

<u>MIDA Rawlins Sinking</u> – revenues are from ad valorem taxes and interest earnings. Disbursements are for the payment of principal and interest on bonds and judgments against the County.

<u>Firefighters Sales Tax</u> – revenues are from county sales tax. Disbursements are for general operation, maintenance, training, and construction of new fire department buildings or improvements to existing fire department buildings.

<u>Board of Prisoners</u> – revenues are from fees charged for boarding prisoners of non-county entities in the county jail. Disbursements are for feeding and housing inmates of the county jail.

<u>Repetitive Flood Claims Grant (RFC)</u> – revenues are from the County's Hazard Mitigation Grant. Disbursements are for qualifying participants in Ottawa County with repetitively sustained flood damage to their property.

<u>Count Bridge and Road Improvement Fund</u> – accounts for state money received for construction and/or improvement of bridges within the county.

C. Basis of Accounting

The financial statement is prepared on a basis of accounting wherein amounts are recognized when received or disbursed. This basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred. This regulatory basis financial presentation is not a comprehensive measure of economic condition or changes therein.

Title 19 O.S. § 171 specifies the format and presentation for Oklahoma counties to present their financial statement on a regulatory basis. County governments (primary only) are required to present their financial statements on a fund basis format with, at a minimum, the general fund and all other county funds, which represent ten percent or greater of total county revenue. All other funds included in the audit shall be presented in the aggregate in a combining statement.

D. Budget

Under current Oklahoma Statutes, a general fund and a county health department fund are the only funds required to adopt a formal budget. On or before the first Monday in July of each year, each officer or department head submits an estimate of needs to the governing body. The budget is approved for the respective fund by office, or department and object. The County Board of Commissioners may approve changes of appropriations within the fund by office or department and object. To increase or decrease the budget by fund requires approval by the County Excise Board.

For the highway funds and other funds, which are not required to adopt a formal budget, appropriations are made on a monthly basis, according to the funds then available.

E. Cash and Investments

For the purposes of financial reporting, "Ending Cash Balances, June 30" includes cash and cash equivalents and investments as allowed by statutes. The County pools the cash of its various funds in maintaining its bank accounts. However, cash applicable to a particular fund is readily identifiable on the County's books. The balance in the pooled cash accounts is available to meet current operating requirements.

State statutes require financial institutions with which the County maintains funds to deposit collateral securities to secure the County's deposits. The amount of collateral securities to be pledged is established by the County Treasurer; this amount must be at least the amount of the deposit to be secured, less the amount insured (by, for example, the FDIC).

The County Treasurer has been authorized by the County's governing board to make investments. Allowable investments are outlined in statutes 62 O.S. § 348.1 and § 348.3.

All investments must be backed by the full faith and credit of the United States Government, the Oklahoma State Government, fully collateralized, or fully insured. All investments as classified by state statute are nonnegotiable certificates of deposit. Nonnegotiable certificates of deposit are not subject to interest rate risk or credit risk.

2. Ad Valorem Tax

The County's property tax is levied each October 1 on the assessed value listed as of January 1 of the same year for all real and personal property located in the County, except certain exempt property. Assessed values are established by the County Assessor within the prescribed guidelines established by the Oklahoma Tax Commission and the State Equalization Board. Title 68 O.S. § 2820.A. states, ". . . Each assessor shall thereafter maintain an active and systematic program of visual inspection on a continuous basis and shall establish an inspection schedule

which will result in the individual visual inspection of all taxable property within the county at least once each four (4) years."

Taxes are due on November 1 following the levy date, although they may be paid in two equal installments. If the first half is paid prior to January 1, the second half is not delinquent until April 1. Unpaid real property taxes become a lien upon said property on October 1 of each year.

3. Other Information

A. Pension Plan

<u>Plan Description</u>. The County contributes to the Oklahoma Public Employees Retirement Plan (the Plan), a cost-sharing, multiple-employer defined benefit pension plan administered by the Oklahoma Public Employees Retirement System (OPERS). Benefit provisions are established and amended by the Oklahoma Legislature. The Plan provides retirement, disability, and death benefits to Plan members and beneficiaries. Title 74, Sections 901 through 943, as amended, establishes the provisions of the Plan. OPERS issues a publicly available financial report that includes financial statements and supplementary information. That report may be obtained by writing OPERS, P.O. Box 53007, Oklahoma City, Oklahoma 73105 or by calling 1-800-733-9008.

<u>Funding Policy</u>. The contribution rates for each member category are established by the Oklahoma Legislature and are based on an actuarial calculation which is performed to determine the adequacy of contribution rates.

B. Other Post Employment Benefits (OPEB)

In addition to the pension benefits described in the Pension Plan note, OPERS provides postretirement health care benefits of up to \$105 each for retirees who are members of an eligible group plan. These benefits are funded on a pay-as-you-go basis as part of the overall retirement benefit. OPEB expenditure and participant information is available for the state as a whole; however, information specific to the County is not available nor can it be reasonably estimated.

C. Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, primarily the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time; although, the County expects such amounts, if any, to be immaterial.

As of the end of the fiscal year, there were no claims or judgments that would have a material adverse effect on the financial condition of the County; however, the outcome of any lawsuit would not be determinable.

D. Long Term Obligations

1. General Obligation Bonds

The government issues general obligation bonds to provide for the acquisition and construction of major capital facilities.

<u>County General Obligation Limited Tax Bonds of 1987</u> – bonds in the amount of \$400,000 were issued July 1, 1987, to provide funds for the purpose of securing and developing industry within Ottawa County.

General obligation bonds are direct obligations and pledge the full faith and credit of the government. These bonds are required to be fully paid within 25 years from the date of issue. General obligation bonds currently outstanding are as follows:

	Purpose Interest Rate						
	ty General Obligands of 1987	ation	6.00%	\$400,000			
Beginning Balance	Additions	Reductions	Ending Balance	Amount due within one year			
\$100,000	\$ -0-	\$15,000	\$85,000	\$15,000			

During fiscal year 2012, payments included \$15,000 for principal and \$5,562 for interest.

Annual debt service requirements to maturity for general obligation bonds, including interest of 6.00%, are as follows:

Fiscal Year Ending	.	.	T
June 30,	<u>Principal</u>	<u>Interest</u>	Total
2013	\$15,000	\$ 5,100	\$ 20,100
2014	15,000	4,200	19,200
2015	15,000	3,300	18,300
2016	15,000	2,400	17,400
2017-2018	25,000	2,100	27,100
Total	\$85,000	\$17,100	\$102,100

E. Sales Tax

On September, 15, 1992, Ottawa County voters approved a permanent one-half cent sales tax. The purpose of the tax is the construction, maintenance, and operation of a modern jail facility and operation of the Ottawa County Sheriff's Department. The one-half cent sales tax is apportioned to the County General Fund for the operation of the Sheriff's Department.

On November 3, 1998, Ottawa County voters approved a permanent on-half cent sales tax effective January 1, 1999, for the construction, operation, and maintenance of the county road and bridge system of Ottawa County, Oklahoma. The one-half cent sales tax is apportioned to the Highway ½ Cent Sales Tax fund for the designated purpose.

On November 18, 2003, Ottawa County voters approved a one-tenth of one percent (1/10 of 1%) county sales tax in perpetuity and effective on or after April 1, 2004 which is to be used to fund the fire departments in Ottawa County, for purposes including, but not limited to equipment, general operations, maintenance, training and the construction of new fire department buildings or improvements to existing fire department buildings. The one-tenth of one percent sales tax is apportioned to the Firefighters Sales Tax fund for the designated purpose.

On December 13, 2005, Ottawa County voters approved a one-fourth of one percent (1/4 of 1%) county sales tax for the sole purpose to pay for acquiring, constructing, equipping, repairing, renovating, operating, and maintaining County Courthouse facilities for Ottawa County, Oklahoma; and to pay the principal and interest on indebtedness incurred on behalf of the County by the Ottawa County Governmental Building Authority for such purposes. The effective date of this tax is April 1, 2006, and shall expire and cease to be collected when sufficient funds have been collected from said levy to retire such indebtedness or on April 1, 2036, whichever shall be earlier. The one-fourth of one percent sales tax is apportioned to the Courthouse Building Authority fund for the designated purpose.

F. Interfund Transfers

During the fiscal year, the County made the following transfer between cash funds:

• The Highway fund made an interfund loan to the General Fund in the amount of \$400,000. As in accordance with 68 O.S. § 3021, the interfund loan was repaid by the General Fund within the current year.



OTTAWA COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— GENERAL FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2012

	General Fund									
		Budget		Actual	V	ariance				
Beginning Cash Balances	\$	620,443	\$	620,443	\$	-				
Less: Prior Year Outstanding Warrants		(122,357)		(122,357)		_				
Less: Prior Year Reserves		(13,066)		(10,904)		2,162				
Beginning Cash Balances, Budgetary Basis		485,020		487,182		2,162				
Receipts:										
Ad Valorem Taxes		1,243,373		1,289,074		45,701				
Charges for Services		74,838		306,440		231,602				
Intergovernmental Revenues		771,770		663,036		(108,734)				
Sales Tax		982,792		1,203,934		221,142				
Miscellaneous Revenues		21,033		22,850		1,817				
Total Receipts, Budgetary Basis		3,093,806		3,485,334		391,528				
Expenditures:										
District Attorney		4,000		3,299		701				
County Sheriff		1,090,555		1,089,982		573				
County Treasurer		151,433		116,584		34,849				
County Commissioners		78,272		71,259		7,013				
OSU Extension		42,940		24,051		18,889				
County Clerk		291,888		290,459		1,429				
Court Clerk		436,834		430,315		6,519				
County Assessor		177,072		175,644		1,428				
Revaluation of Real Property		118,355		118,355		-				
General Government		496,666		483,975		12,691				
Capital Outlay		413,893		30,000		383,893				
Excise-Equalization Board		2,438		2,133		305				
County Election Board		131,845		130,621		1,224				
Capital Outlay		1,710		1,710		-				
Emergency Management		75,678		72,324		3,354				
Capital Outlay		12,050		6,543		5,507				
County Cemetary		1,250		750		500				
Free Fair		9,500		9,500		-				
County Audit Budget Account		40,447		-		40,447				
Provisions for interest on warrants		2,000		29		1,971				
Total Expenditures, Budgetary Basis		3,578,826		3,057,533		521,293				

Continued on next page

OTTAWA COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— GENERAL FUND - CONTINUED FOR THE FISCAL YEAR ENDED JUNE 30, 2012

		General Fund	_
Continued from previous page	Budget	Actual	Variance
Excess of Receipts and Beginning Cash			
Balances Over Expenditures, Budgetary Basis	\$ -	914,983	\$ 914,983
Operating Transfers:			
Interfund Transfers In		400,000	
Interfund Transfers out		(400,000)	
Net Interfund Transfers			
Reconciliation to Statement of Receipts,			
Disbursements, and Changes in Cash Balances			
Add: Current Year Reserves		21,444	
Add: Current Year Outstanding Warrants		115,191	
Ending Cash Balance		\$ 1,051,618	

OTTAWA COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF RECEIPTS, EXPENDITURES, AND CHANGES IN CASH BALANCES—BUDGET AND ACTUAL—BUDGETARY BASIS— COUNTY HEALTH DEPARTMENT FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2012

	County Health Department Fund							
		Budget		Actual	V	ariance		
Beginning Cash Balances	\$	226,150	\$	226,150	\$	-		
Less: Prior Year Outstanding Warrants		(7,258)		(7,258)		-		
Less: Prior Year Encumbrances		(23,980)		(23,980)		-		
Beginning Cash Balances, Budgetary Basis		194,912		194,912		-		
Receipts:								
Ad Valorem Taxes		186,341		193,865		7,524		
Miscellaneous Revenues		12,817		16,233		3,416		
Total Receipts, Budgetary Basis		199,158		210,098		10,940		
Expenditures:								
Health and Welfare		281,390		128,828		152,562		
Capital Outlay		112,680		18,784		93,896		
Total Expenditures, Budgetary Basis		394,070		147,612		246,458		
Excess of Receipts and Beginning Cash Balances Over Expenditures,								
Budgetary Basis	\$	-		257,398	\$	257,398		
Reconciliation to Statement of Receipts, Disbursements, and Changes in Cash Balances								
Add: Current Year Encumbrances				6,558				
Add: Current Year Outstanding Warrants				2,198				
Ending Cash Balance			\$	266,154				

OTTAWA COUNTY, OKLAHOMA COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES—REGULATORY BASIS— REMAINING AGGREGATE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2012

	Beginning Cash Balances Receipts July 1, 2011 Apportioned		Disbursements		Casl	Ending n Balances e 30, 2012	
Remaining Aggregate Funds:							
Resale	\$	116,990	\$ 154,616	\$	115,571	\$	156,035
Sheriff Service Fee		187,779	375,206		363,013		199,972
Sheriff DARE		161	-		-		161
Sheriff DFCF		63	-		-		63
County Clerk Lien Fee		16,897	17,079		19,967		14,009
County Treasurer Mortgage Certificate Fee		2,458	4,535		5,755		1,238
County Clerk Records Preservation		15,564	28,556		34,883		9,237
Sheriff Commissary		9,522	89,796		75,929		23,389
Sheriff Bond Fee		17,782	25,593		23,508		19,867
Child Abuse Prevention		7,223	27		-		7,250
County Assessor Revolving		14,301	5,995		9,704		10,592
Insurance Recovery Cash Fund		8	-		-		8
Hazard Mitigation		-	15,900		15,900		-
Severe Repetitive Loss Grant		39,270	37,640		76,909		1
Littering Reward		-	258		-		258
Combined Total - Remaining Aggregate Funds	\$	428,018	\$ 755,201	\$	741,139	\$	442,080

1. Budgetary Schedules

The Comparative Schedules of Receipts, Expenditures, and Changes in Cash Balances—Budget and Actual—Budgetary Basis for the General Fund and the County Health Department Fund present comparisons of the legally adopted budget with actual data. The "actual" data, as presented in the comparison of budget and actual, will differ from the data as presented in the Combined Statement of Receipts, Disbursements, and Changes in Cash Balances with Combining Information because of adopting certain aspects of the budgetary basis of accounting and the adjusting of encumbrances and outstanding warrants to their related budget year.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in these funds. At the end of the year unencumbered appropriations lapse.

2. Remaining County Funds

Remaining aggregate funds as presented on the financial statement are as follows:

<u>Resale</u> – revenues are from interest and penalties on ad valorem taxes paid late plus sale of county property. Disbursements are to offset the expense of collection of delinquent ad valorem taxes.

<u>Sheriff Service Fee</u> – revenues are from fees charged for serving summons and notices. Disbursements are for any lawful expense of the Sheriff's office.

<u>Sheriff DARE</u> – revenues are from donations for drug education. Disbursements are for payroll of officers who go into schools and teach Drug Abuse Resistance Education.

<u>Sheriff DFCF</u> – revenues are from monies seized and forfeited to the Sheriff's office. Disbursements are for the maintenance and operation of the Sheriff's Drug Task Force.

<u>County Clerk Lien Fee</u> – revenues are from a fee charged by the County Clerk for filing liens. Disbursements are for any lawful expense of the County Clerk's office.

<u>County Treasurer Mortgage Certificate Fee</u> – revenues are from a fee for certifying mortgages. Disbursements are for any lawful expense of the County Treasurer's office.

<u>County Clerk Records Preservation</u> – revenues are from a fee charged by the County Clerk for recording instruments. Disbursements are for the maintenance and preservation of public records.

OTTAWA COUNTY, OKLAHOMA NOTES TO OTHER SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2012

<u>Sheriff Commissary</u> – revenues are from profits of commissary sales in the County jail. Disbursements are for jail improvements.

<u>Sheriff Bond Fee</u> – revenues are from a fee charged to all persons who post a surety bond and are subsequently incarcerated. Disbursements are for any legal expense of the jail.

<u>Child Abuse Prevention</u> – revenues are from jury donations and interest earnings. Disbursements are for child abuse prevention.

<u>County Assessor Revolving</u> – revenues are from any and all fees collected by the County Assessor plus interest earnings. Disbursements are to maintain electronic databases and geographic information systems in the Assessor's office.

<u>Insurance Recovery Cash Fund</u> – revenues are from insurance claims filed by the County. Disbursements are for the replacement of items damaged in the courthouse.

<u>Hazard Mitigation</u> – accounts for grant funds received from the Federal Emergency Management Agency. Disbursements are made to individuals for safe room projects and for the County hazard mitigation plan.

<u>Severe Repetitive Loss Grant</u> – revenues are from a Hazard Mitigation grant. Disbursements are used to buyout subdivision for flooding loss.

<u>Littering Reward</u> – revenues are from court clerk fees. Disbursements are for rewards paid to individuals providing information that leads to conviction of littering violators.



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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

TO THE OFFICERS OF OTTAWA COUNTY, OKLAHOMA

We have audited the combined totals—all funds of the accompanying Combined Statement of Receipts, Disbursements, and Changes in Cash Balances of Ottawa County, Oklahoma, as of and for the year ended June 30, 2012, which comprises Ottawa County's basic financial statement, prepared using accounting practices prescribed or permitted by Oklahoma state law, and have issued our report thereon dated April 28, 2014. Our report on the basic financial statement was adverse because the statement is not a presentation in conformity with accounting principles generally accepted in the United States of America. However, our report also included our opinion that the financial statement does present fairly, in all material respects, the receipts, disbursements, and changes in cash balances – regulatory basis of the County for the year ended June 30, 2012, on the basis of accounting prescribed by Oklahoma state law, described in Note 1. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Ottawa County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Ottawa County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses, and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies in internal control described in the accompanying schedule of findings and responses to be material weaknesses in internal control over financial reporting. 2012-01 and 2012-02.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Ottawa County's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to the management of Ottawa County, which are included in Section 2 of the schedule of findings and responses contained in this report.

Ottawa County's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit Ottawa County's responses and, accordingly, we express no opinion on the responses.

This report is intended solely for the information and use of management, those charged with governance, others within the entity, and is not intended to be and should not be used by anyone other than the specified parties. This report is also a public document pursuant to the Oklahoma Open Records Act (51 O.S. § 24A.1 et seq.), and shall be open to any person for inspection and copying.

GARY A. JONES, CPA, CFE

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OKLAHOMA STATE AUDITOR & INSPECTOR

April, 28, 2014

SECTION 1—Findings related to the Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Finding 2012-01 – Inadequate Internal Controls Over the Payroll Process (Repeat Finding)

Condition: We noted the following weaknesses regarding the payroll process:

• The duties of processing payroll are not adequately segregated. The Payroll Clerk enrolls new employees, reviews the payroll claims, calculates amounts to be paid to the employees and payroll related agencies, reviews amounts issued to the employees and payroll related agencies, updates the master payroll file, issues payroll, prints payroll warrants and removes terminated employees from the system.

Cause of Condition: Procedures with regard to segregating the duties over the payroll process has not been designed due to the officials being unaware of the necessity of such procedures.

Effect of Condition: A single person having responsibility for more than area of recording, authorization, custody of assets, and execution of transactions could result in unrecorded transactions, misstated financial reports, clerical errors, or misappropriations of funds not being detected in a timely manner.

Recommendation: The Oklahoma State Auditor & Inspector's Office (OSAI) recommends management be aware of these conditions and determine if duties can be properly segregated. In the event that segregation of duties is not possible due to limited personnel, OSAI recommends implementing compensating controls to mitigate the risks involved with a concentration of duties. Compensating controls would include separating key processes and/or critical functions of the office, and having management review and approve accounting functions.

Management Response:

County Clerk: It is the desire of the Ottawa County Clerk's Office to perform all duties as prescribed by the Oklahoma State Auditor & Inspector. However, due to lack of funds, it is not possible to totally segregate all the duties. We are cognizant of the problem and will manage it to the best of our ability.

Criteria: Accountability and stewardship are overall goals of management in the accounting of funds. To help ensure a proper accounting of funds, key duties and responsibilities should be segregated among different individuals to reduce the risk of error or fraud and accurate time and payroll records should be maintained, reviewed, and retained. No one individual should have the ability to authorize transactions, have physical custody of assets, and record transactions.

Finding 2012-02 – Inadequate Segregation of Duties Over the Collection Process – County Treasurer (Repeat Finding)

Condition: The following weaknesses were noted regarding the collection process:

• The duties of issuing receipts, voiding receipts, accepting cash, reconciling the cash drawer and preparing the deposit were not adequately segregated within the County Treasurer's office which is the office primarily responsible for safeguarding collections.

Cause of Condition: Procedures have not been designed and implemented with regard to segregating the duties over all aspects of the receipting process and cash balances process due to officials being unaware of the need for such procedures.

Effect of Condition: A single person having responsibility for more than area of recording, authorization, custody of assets, and execution of transactions could result in unrecorded transactions, misstated financial reports, clerical errors, or misappropriations of funds not being detected in a timely manner.

Recommendation: OSAI recommends management be aware of these conditions and realize that a concentration of duties and responsibility in a limited number of individuals is not desired from a control point of view. The most effective procedures lie in managements overseeing of office operations and a periodic review of operations. OSAI recommends management provide segregation of duties so that one employee is unable to perform all accounting functions. In the event that segregation of duties is not possible due to limited personnel, OSAI recommends implementing compensating procedures to mitigate the risks involved with a concentration of duties. Compensating procedures would include separating key processes and/or critical functions of the office, and having management review and approval of accounting functions.

Management Response:

County Treasurer: The County does not have enough funding to properly segregate all functions within the Treasurer's office. We will implement compensating controls to mitigate the risks involved with a concentration of duties. This will include maintaining documentation where receipts are reconciled to deposits, and an independent verification of all reconciliations.

Criteria: Accountability and stewardship are overall goals of management in the accounting of funds. To help ensure a proper accounting of funds, key duties and responsibilities should be segregated among different individuals to reduce the risk of error or fraud. No one individual should have the ability to authorize transactions, have physical custody of assets, and record transactions.

SECTION 2—This section contains certain matters not required to be reported in accordance with *Government Auditing Standards*. However, we believe these matters are significant enough to bring to management's attention. We recommend that management consider these matters and take appropriate corrective action.

Finding 2012-03 – Finding 2010-05—Signature Stamps – Court Clerk (Repeat Finding)

Condition: Upon inquiry and observation, it was noted that the Ottawa County District Judge's signature stamp is maintained and used by the Court Clerk's office.

Cause of Condition: Procedures have not been designed to ensure signature stamps are used only by the owner.

Effect of Condition: This condition could result in clerical errors that are not detected in a timely manner, and/or misappropriation of funds. In addition, unauthorized use of the signature stamps could result in improper authorizations, and checks being fraudulently issued.

Recommendation: OSAI recommends signature stamps be used only by the official. Officials who utilize signature stamps should ensure that signature stamps are adequately safeguarded from unauthorized use.

Management Response:

Court Clerk: We only use the Judge's stamp when the original documents are signed by the Judge. The stamp is used on the Attorney's copies only. The Judge does not sign the copies because at times there are too many copies. To resolve this matter we are giving the Judge's signature stamp to the bailiff.

Auditor Response: Signature stamps should be used only by the official and adequately safeguarded from unauthorized use.

Criteria: An aspect of internal controls is the safeguarding of assets. Internal controls over safeguarding of assets constitute a process, affected by an entity's governing body, management, and other personnel, designed to provide reasonable assurance regarding prevention or timely detection of unauthorized access, authorization, acquisition, use, or disposition of the entity's assets and safeguard assets from loss, damage, or misappropriation.

Finding 2012-04 - Inadequate Internal Controls and Noncompliance Over Fixed Assets

Condition: Upon inquiry and observation, the following weaknesses over fixed asset inventories were noted:

• The County has not designed internal controls to provide for adequate segregation of duties over the fixed assets inventory process.

• The County has not designed procedures to perform and document an annual physical inventory of all fixed assets.

Additionally, our test of fixed assets reflected the following exceptions:

District 1

- Thirty-nine instances where the inventory list provided did not include the serial number for the item listed.
- One item had been sold to another district barn but had not been removed from the inventory list
- One item on the inventory listing that was included twice.
- One disposition of equipment could not be traced to Board Resolutions or Board of County Commissioner minutes.

District 2

- Thirteen instances where the inventory list provided did not include the serial number for the item listed.
- Thirteen instances where the asset number (ID#) was either different than the number indicated on the inventory listing or missing altogether.

District 3

- Four instances where the inventory list provided did not include the serial number for the item listed.
- Three working computers in the office were noted but only one computer appeared on the inventory listing.
- One item was replaced in 2009 but never removed from the inventory listing.
- A Sterling vehicle, referred to by the County as #8 truck, was visually verified but could not be traced to the inventory listing.
- Two chippers were located at the district barn while only one chipper was noted on the inventory listing. Only one of the two chippers had a serial number noted. The serial number on the listing did not match the number on the chipper.
- One item on the inventory listing that was included twice.
- One disposition of equipment could not be traced to Board Resolutions or Board of County Commissioner minutes.
- Inventory items are not identified with the asset number assigned to them on the inventory listing. It was further noted most assets did not prominently display "Property of Ottawa County" on the asset.

Cause of Condition: Policies and procedures have not been designed to ensure compliance with state statute regarding the identification and accounting of fixed assets.

Effect of Condition: These conditions resulted in noncompliance with state statutes. Opportunities for loss and misappropriation of county assets may be more likely to occur when the County does not have procedures in place to account for fixed assets.

Recommendation: OSAI recommends the County implement internal controls to ensure compliance with 19 O.S. § 178.1, 69 O.S. § 645, and 19 O.S. § 1502(A)(1), by properly marking assets with county identification numbers, and performing and documenting a periodic inventory of fixed assets. The verification should be performed by an individual independent of the fixed asset recordkeeping process.

Management Response:

District 1 County Commissioner: My office is working on correcting these items.

District 2 County Commissioner: Ottawa County District 2 Barn agrees with your finding and is currently taking the necessary steps to address this matter.

District 3 County Commissioner: Ottawa County District 3 Barn agrees with the findings and took the appropriate steps to correct the findings.

Criteria: Accountability and stewardship are overall goals of management in the accounting of funds. An important aspect of internal controls is the safeguarding of assets. Internal controls over safeguarding of assets constitute a process, affected by an entity's governing body, management, and other personnel, designed to provide reasonable assurance regarding prevention or timely detection of unauthorized transactions and safeguarding assets from misappropriation.

Finding 2012-05 – Inadequate Internal Controls and Noncompliance Over Consumable Inventories

Condition: Upon inquiry and observation of consumable inventory records, the following weaknesses were noted:

• **District 1, 2, and 3:** The consumable inventory process is not adequately segregated. One individual verifies the goods received, records the items on the inventory cards, and performs a visual verification of the items on hand.

Also, of the twenty-four consumable items tested, the following was noted:

District		Amount on	Amount Visually	
Office	Description	Inventory	Verified	Variance
District 1	11R22 Recapped Tires	7	12	5
District 1	11R225 Dunlop Tires	2	5	3
District 2	Diesel Fuel	848 Gallons	774 Gallons	<74> Gallons
District 2	Unleaded Fuel	353 Gallons	297 Gallons	<56> Gallons
District 3	11R22 Con HDR Tires	4	6	2
District 3	20" Steel Pipe	160'	80'	80'

District		Amount on	Amount Visually	
Office	Description	Inventory	Verified	Variance
District 3	24" Steel Pipe	160'	20'	140'
District 3	Stop Signs	1	8	7
District 3	XHD31C Battery	2	3	1
District 3	Diesel Fuel	284.4 Gallons	392 Gallons	107.6 Gallons
District 3	Unleaded Fuel	146 Gallons	77 Gallons	<69> Gallons

Cause of Condition: Procedures have not been implemented for the accurate reporting of consumable inventories.

Effect of Condition: These conditions resulted in noncompliance with state statute and inaccurate records, and could result in unauthorized use of consumable inventories, or loss of consumable inventories.

Recommendation: OSAI recommends management implement internal controls to ensure compliance with 19 O.S. § 1504A. These controls would include:

- Performing and documenting a periodic physical count of inventory.
- Separating the key functions of receiving, maintaining, and verifying consumable inventories.
- Maintaining a fuel log with all pertinent information including a current balance.
- Reconciling fuel log periodically to fuel on hand and explain any variance or adjustments.

Management Response:

District 1 County Commissioner: My office is working on correcting these items.

District 2 County Commissioner: Ottawa County District 2 Barn agrees with your finding and is currently taking the necessary steps to address this matter.

District 3 County Commissioner: Ottawa County District 3 Barn agrees with the findings and took the appropriate steps to correct the findings.

Criteria: Effective internal controls include designing and implementing procedures to ensure that all supplies, materials, and equipment received, disbursed, stored and consumed by their department comply with 19 O.S. § 1504A.



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