

**AUDIT REPORT  
RURAL SOUTHERN OKLAHOMA  
EMERGENCY MEDICAL SERVICE  
FOR THE YEAR ENDED JUNE 30, 2002**

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STATE OF OKLAHOMA  
OFFICE OF THE AUDITOR AND INSPECTOR

JEFF A. McMAHAN  
State Auditor and Inspector

March 26, 2003

TO THE BOARD OF DIRECTORS OF THE  
RURAL SOUTHERN OKLAHOMA EMERGENCY MEDICAL SERVICE

Transmitted herewith is the audit of the Rural Southern Oklahoma Emergency Medical Service for the fiscal year ended June 30, 2002. The audit was conducted in accordance with *Government Auditing Standards*.

A report of this type is critical in nature; however, we do not intend to imply that our audit failed to disclose commendable features in the present accounting and operating procedures of the Rural Southern Oklahoma Emergency Medical Service.

We wish to take this opportunity to express our appreciation for the assistance and cooperation extended to our office during the course of our audit.

The Office of the State Auditor and Inspector is committed to serve the public interest by providing independent oversight and to issue reports that serve as a management tool to the state to ensure a government which is accountable to the people of the State of Oklahoma.

Sincerely,

A handwritten signature in cursive script that reads "Jeff A. McMahon".

JEFF A. McMAHAN  
State Auditor and Inspector

**RURAL SOUTHERN OKLAHOMA  
EMERGENCY MEDICAL SERVICE  
FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2002**

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**RURAL SOUTHERN OKLAHOMA  
EMERGENCY MEDICAL SERVICE  
BOARD MEMBERS  
JUNE 30, 2002**

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CHAIRMAN

Elaine Scott

VICE-CHAIRMAN

Joy Linn Alexander

SECRETARY/TREASURER

Phil McBain

MEMBERS

Buster Folsom

Carl Cumpton

Dana Gossvener

Rudy Stewart



STATE OF OKLAHOMA  
OFFICE OF THE AUDITOR AND INSPECTOR

JEFF A. McMAHAN  
State Auditor and Inspector

**Independent Auditor's Report**

TO THE BOARD OF DIRECTORS OF THE  
RURAL SOUTHERN OKLAHOMA EMERGENCY MEDICAL SERVICE

We have audited the accompanying financial statements of the Rural Southern Oklahoma Emergency Medical Service, as of and for the year ended June 30, 2002, as listed in the table of contents. These financial statements are the responsibility of the Emergency Medical Service. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Rural Southern Oklahoma Emergency Medical Service, as of June 30, 2002, and the results of its operations for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 18, 2002, on our consideration of the Rural Southern Oklahoma Emergency Medical Service's internal control over financial reporting and on our tests of its compliance with certain provisions of laws and regulations. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Sincerely,

A handwritten signature in black ink that reads "Jeff A. McMahon".

JEFF A. McMAHAN  
State Auditor and Inspector

October 18, 2002

## **Financial Statements**

**RURAL SOUTHERN OKLAHOMA EMERGENCY MEDICAL SERVICE  
BALANCE SHEET  
JUNE 30, 2002**

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	<u>Governmental Fund Type</u>
	<u>General</u>
	<u>Fund</u>
<u>ASSETS</u>	
Cash	\$ 89,724
Ad valorem taxes receivable	<u>2,522</u>
 Total assets	 <u>\$ 92,246</u>
 <u>FUND BALANCE</u>	
 Fund balance:	
Unreserved:	
Undesignated	<u>92,246</u>
 Total fund balance	 <u>\$ 92,246</u>

The notes to the financial statements are an integral part of this statement.

**RURAL SOUTHERN OKLAHOMA EMERGENCY MEDICAL SERVICE  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
FOR THE FISCAL YEAR ENDED JUNE 30, 2002**

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	Governmental Fund Type
	General Fund
Revenues:	
Ad valorem taxes	\$ 117,223
Miscellaneous revenues	345
Total revenues	117,568
Expenditures:	
Current operating:	
Provider contract	95,000
Maintenance and operations	4,832
Total expenditures	99,832
Excess of revenues over (under) expenditures	17,736
Beginning fund balance	74,510
Ending fund balance	\$ 92,246

The notes to the financial statements are an integral part of this statement.

**RURAL SOUTHERN OKLAHOMA EMERGENCY MEDICAL SERVICE  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
- BUDGET AND ACTUAL - GENERAL FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2002**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
Beginning fund balances, budgetary basis	<u>\$ 87,687</u>	<u>\$ 71,854</u>	<u>\$ (15,833)</u>
Revenues:			
Ad valorem taxes	112,566	117,357	4,791
Miscellaneous revenues	<u>                    </u>	<u>345</u>	<u>345</u>
Total revenues, budgetary basis	<u>112,566</u>	<u>117,702</u>	<u>5,136</u>
Expenditures:			
Current operating:			
Provider contract		95,000	(95,000)
Maintenance and operations	<u>200,253</u>	<u>4,832</u>	<u>195,421</u>
Total expenditures, budgetary basis	<u>200,253</u>	<u>99,832</u>	<u>100,421</u>
Excess of revenues and beginning fund balances over (under) expenditures	<u>\$ -</u>	89,724	<u>\$ 89,724</u>
Reconciliation to Statement of Revenues, Expenditures, and Changes in Fund Balance			
Add: Ad valorem tax receivable		<u>2,522</u>	
Ending fund balance		<u>\$ 92,246</u>	

The notes to the financial statements are an integral part of this statement.

**Notes to the Financial Statements**

**RURAL SOUTHERN OKLAHOMA EMERGENCY MEDICAL SERVICE  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2002**

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1. Summary of Significant Accounting Policies

The financial statements of the Rural Southern Oklahoma Emergency Medical Service (EMS) are required to be presented in conformity with accounting principles generally accepted in the United States of America as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies are described below.

A. Reporting Entity

The EMS is a governmental entity organized under the laws of the State of Oklahoma, and is not subject to federal or state income taxes. The EMS was created to provide ambulance service to all of the citizens.

The accompanying financial statements include all EMS funds, functions, and activities over which the EMS Board exercises significant influence. Significant influence or accountability is based primarily on the oversight exercised by the EMS Board. The EMS does not have any component units.

B. Basis of Presentation – Fund Accounting

A governmental entity uses funds and account groups to report its financial position and results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregation of transactions related to certain governmental functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. An account group is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

Governmental Funds

A governmental fund is used to account for all of the EMS's general activities. The general fund is used to account for all activities of the EMS not accounted for in some other fund.

Account Groups are not presented because the EMS does not report debt or fixed assets.

C. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus and basis of accounting. The general fund is accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet.

**RURAL SOUTHERN OKLAHOMA EMERGENCY MEDICAL SERVICE  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2002**

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Summary of Significant Accounting Policies (continued)

The modified accrual basis of accounting is used by all governmental fund types. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be quantified, and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The EMS considers property taxes as available if collected within 60 days after year-end. Expenditures are recorded when incurred, and the related fund liability is expected to be paid from available spendable resources. Principal and interest on general long-term debt are recorded as fund expenditures when paid or when amounts have been accumulated for payments to be made early in the following year. Those revenues susceptible to accrual are property taxes.

D. Budgetary Policies and Procedures

The budget presented for the general fund includes the originally approved budgeted appropriations for expenditures as adjusted for supplemental appropriations and approved transfers between budget categories.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the general fund. Any encumbrances outstanding at year-end are reported as reservations of fund balances since they do not constitute expenditures or liabilities. At the end of the year, unencumbered appropriations are lapsed.

The Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – General Fund presents comparisons of the legally adopted budget with actual data. The "actual" data, as presented in the comparison of budget to actual, will differ from the data as presented in the Combined Statement of Revenues, Expenditures, and Changes in Fund Balance because of adopting certain aspects of the modified accrual basis of accounting and the adjusting of encumbrances to their related budget year.

E. Cash

Cash includes amounts in demand deposits with maturity date within three months of the date acquired by the EMS.

State statutes authorize the governmental entity to invest in obligations of the U.S. Treasury, certificates of deposit, or savings accounts of banks, savings and loans, and trust companies if secured by acceptable collateral where the collateral has been deposited with a trustee or custodian bank.

**RURAL SOUTHERN OKLAHOMA EMERGENCY MEDICAL SERVICE  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2002**

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Summary of Significant Accounting Policies (continued)

F. Risk Management

The EMS is exposed to various risks of loss related to torts and errors and omissions. The EMS continues to carry commercial insurance for these types of risk. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There have been no significant reductions in insurance coverage during the 2002 fiscal year.

2. Stewardship, Compliance, and Accountability

Budgetary Compliance

On or before June 1 of each year, a budget for each fund, as required by the Board, shall be completed. The budget is approved by fund and object. The EMS Board may approve changes of appropriations within the fund by object. To increase or decrease the budget by fund requires approval by the Excise Board.

3. Detailed Notes on Account Balances

A. Cash

At year-end, the carrying amount of the EMS's deposits was \$89,724 and the bank balance was \$89,724. Of the bank balance, all funds were covered by federal depository insurance.

B. Receivables

The property tax is levied each October 1 on the assessed value listed as of January 1 of the same year for all real and personal property located in the District, except certain exempt property. Assessed values are established by the County Assessor within the prescribed guidelines established by the Oklahoma Tax Commission and the State Equalization Board. The tax is collected by the County Treasurer and remitted to the EMS.

Article X, § 9C of the Oklahoma Constitution authorized the formation of EMS districts and authorized a tax levy not to exceed three mills for the purpose of providing funds to support, organize, operate, and maintain district ambulance services. County voters approved a three mill levy to support the operations of the EMS. Property taxes are considered currently receivable if collected within 60 days.

The assessed property value as of January 1, 2001, was approximately \$39,833,937 after deducting homestead exemptions of approximately \$3,387,488.

**RURAL SOUTHERN OKLAHOMA EMERGENCY MEDICAL SERVICE  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2002**

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Detailed Notes on Account Balances (continued)

Taxes are due on November 1 following the levy date, although, they may be paid in two equal installments. If the first half is paid prior to January 1, the second half is not delinquent until April 1. Unpaid real property taxes become a lien upon said property on October 1 of each year.

Unpaid delinquent personal property taxes are published usually in May. If the taxes are not paid within 30 days from publication, they shall be placed on the personal tax lien docket.

Current year tax collections for the year ended June 30, 2002, were approximately 94.97 percent of the tax levy.

4. Provider Contract

The EMS Board has contracted with the Southern Oklahoma Ambulance Authority to provide emergency medical service in areas of Carter County and Jefferson County, which comprise the Fox School District, I-74; Healdton School District, I-55; Wilson School District, I-43; and Zaneis School District, D-72; and the Ringling School District, I-14. Title to all assets has been transferred to the providers. Also, the EMS has no employees.

5. Excess of Expenditures Over Appropriations

The EMS Board did not properly classify appropriations of \$95,000 in the Provider Contract Category. A supplemental budget or transfer of appropriations was not completed to authorize these expenditures. However, the fund budget in total was not exceeded.

**Report on Compliance and on Internal Control Over Financial  
Reporting Based on an Audit of Financial Statements Performed in Accordance With  
*Government Auditing Standards***



STATE OF OKLAHOMA  
OFFICE OF THE AUDITOR AND INSPECTOR

JEFF A. McMAHAN  
State Auditor and Inspector

**Report on Compliance and on Internal Control Over Financial  
Reporting Based on an Audit of Financial Statements Performed in Accordance With  
*Government Auditing Standards***

TO THE BOARD OF DIRECTORS OF THE  
RURAL SOUTHERN OKLAHOMA EMERGENCY MEDICAL SERVICE

We have audited the financial statements of the Rural Southern Oklahoma Emergency Medical Service, as of and for the year ended June 30, 2002, and have issued our report thereon dated October 18, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether Rural Southern Oklahoma Emergency Medical Service's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws and regulations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Rural Southern Oklahoma Emergency Medical Service's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Rural Southern Oklahoma Emergency Medical Service's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described below.

**Provider Contract**  
Finding 2001-1

The contract between Rural Southern Oklahoma Emergency Medical Service and Southern Oklahoma Ambulance Service in Ardmore, Oklahoma was not signed until August 6, 2001.

We recommend that the Emergency Medical Service obtain a signed contract from the entity that provides ambulance service prior to the beginning of each fiscal year.

**Financial Statements**  
Finding 2002-1

The Rural Southern Oklahoma Emergency Medical Service did not properly classify appropriations for the Provider Contract in the amount of \$95,000.

We recommend the Rural Southern Oklahoma Emergency Medical Service properly classify their budget expenditures as prescribed by 19 O.S. 2001, § 1719.

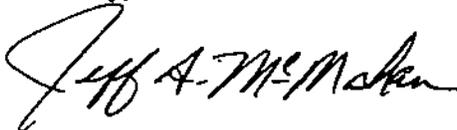
A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider items 2001-1 and 2002-1 to be material weaknesses.

The American Institute of Certified Public Accountants' Statement on Auditing Standards No. 87 requires the inclusion of the following paragraph in this report:

This report is intended solely for the information and use of the Board of Directors, and is not intended to be and should not be used by anyone other than these specified parties.

However, the Oklahoma Open Records Act states that all records of public bodies and public officials shall be open to any person, except as specifically exempted. The purpose of this Act is to ensure and facilitate the public's right of access to and review of government records so they may efficiently and intelligently exercise their inherent political power. Therefore, this report is a matter of public record and its distribution is in no way limited or restricted.

Sincerely,



JEFF A. McMAHAN  
State Auditor and Inspector

October 18, 2002