# AUDIT REPORT

# TOWN OF BOKOSHE, OKLAHOMA & BOKOSHE PUBLIC WORKS AUTHORITY

JUNE 30, 2011

KERSHAW CPA & ASSOCIATES, PC

5300 West Okmulgee Avenue Muskogee, Oklahoma 74401 Phone (918) 684-1040 Fax (918) 684-1041

WEB: KERSHAWCPA.com e-mail: REK@KershawCPA.com 607 North 1st Street Ponca City, Oklahoma 74601 Phone (580) 762-1040 Fax (580) 762-1047

# TOWN OF BOKOSHE, OKLAHOMA JUNE 30, 2011

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# TOWN OF BOKOSHE, OKLAHOMA JUNE 30, 2011

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# TOWN OF BOKOSHE, OKLAHOMA LIST OF BOARD MEMBERS JUNE 30, 2011

# ELECTED OFFICIALS

# NAME

# POSITION

CECIL (GENE) WEBSTER	MAYOR
BILLY RITTER	VICE MAYOR
JEREMY RAY	MEMBER
GARY WITHROW	MEMBER
JAMES BREWER	MEMBER
DIANA GOINS	CLERK/TREASURER

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#### INDEPENDENT AUDITOR'S REPORT

To the Town Council Town of Bokoshe, Oklahoma

I was engaged to audit the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Bokoshe, Oklahoma, as of and for the fiscal year ended June 30, 2011, which collectively comprise the Town of Bokoshe, Oklahoma's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Town of Bokoshe, Oklahoma's management.

As described in the Notes, these financial statements were prepared on the modified cash basis of accounting, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

The Town of Bokoshe did not maintain a double-entry general ledger system during the audit year. In addition, reconciliations of cash, accounts receivable and accounts payable were not prepared. The Town's records do not permit the application of other auditing procedures to cash, accounts receivable and accounts payable.

In accordance with Government Auditing Standards, I have also issued my report dated May 10, 2012, on my consideration of the Town of Bokoshe, Oklahoma's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in compliance with Government Auditing Standards and should be considered in assessing the results of my audit.

The Budgetary Comparison Information is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. I have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, I did not audit the information and express no opinion on it.

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The Town of Bokoshe has implemented the general provisions of the Governmental Accounting Standards Board (GASB) Statement No. 34. However the Town has not presented the Management's Discussion and Analysis required by the Governmental Accounting Standards Board (GASB) that the GASB has determined is necessary to supplement, although not required to be part of, the basic financial statements.

Robert E. Kershaw Certified Public Accountant

May 10, 2012

#### TOWN OF BOKOSHE, OKLAHOMA STATEMENT OF NET ASSETS - MODIFIED CASH BASIS JUNE 30, 2011

	JUN	NE 30, 2011						
		ernmental tivities		iness-Type ctivities		2011 Total	Me	emo Only 2010 Total
ASSETS								
Current Assets:	•		•		•		•	
Cash and cash equivalents	\$	7,358	\$	9,291	\$	16,650	\$	11,554
Accounts Receivable		-		-		-		-
Total Current Assets		7,358		9,291		16,650		11,554
Restricted Assets:								
Cash and cash equivalents		-		2,316		2,316		2,019
Investments						-		-
Total Restricted Assets		-		2,316		2,316		2,019
Capital Assets:								
Construction in Progress		-		-		-		-
Construction costs and improvements		-		1,505,143		1,505,143		1,505,143
Machinery, Equipment & Vehicles		-		37,360		37,360		22,360
Less: Accumulated Depreciation		-		(732,809)		(732,809)		(669,604)
Total Capital Assets		-		809,694		809,694		857,899
TOTAL ASSETS		7,358		821,301		828,660		871,471
LIABILITIES Current Liabilities: Accounts Payable Payroll Taxes Payable Accrued Interest Payable Current Portion of Long-Term Debt		-		- - - 11,744		- - - 11,744		- - - 11,225
-								
Total Current Liabilities	1			11,744		11,744		11,225
Long-Term Liabilities:								
Due to Depositors		-		16,646		16,646		16,277
Note Payable - RD		-		289,713		289,713		300,944
Less: Current Portion of Long-Term Debt		-		(11,744)		(11,744)		(11,225)
Total Long-Term Liabilities		-		294,615		294,615		305,996
TOTAL LIABILITIES		-		306,359		306,359		317,221
<u>NET ASSETS</u> Invested in capital assets, net of related debt Restricted for: Debt Service Other Burpases		-		519,981 2,316		519,981 2,316		556,955 2,019
Other Purposes Unrestricted		- 7,358		- (7,354)		- 4		- (4,723)
	<u> </u>		<u> </u>					
TOTAL NET ASSETS	\$	7,358	\$	514,943	\$	522,301	\$	554,250

#### TOWN OF BOKOSHE, OKLAHOMA STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

				Progra	m Revenues				
				Operating		Capital		Net	
		С	harges for	Gr	ants and	Gr	ants and	(E	xpenses)/
Functions/Programs	Expenses		Services	Con	tributions	Con	tributions	I	Revenue
Governmental activities:		_							
General Government	\$ 123,122	\$	-	\$	19,758	\$	-	\$	(103,363)
Police Department	32,132		49,635		-		-		17,503
Fire Department	5,395		4,841		-		-		(553)
Highways & Streets	614		-		-		-		(614)
Capital Outlay	-		-		-		-		-
Total Governmental Activities	161,263		54,476		19,758		-		(87,028)
Business-type activities:									
Water, Sewer & Sanitation	168,133		122,533		-		15,000		(30,601)
Total Business-type Activities	168,133		122,533		-		15,000		(30,601)
Total	\$ 329,396	\$	177,009	\$	19,758	\$	15,000	\$	(117,629)

Changes in Net Assets:

Changes in Net Assets.						
	Governmental Activities		Business-Type Activities		Total	
Net (expense)/revenue	\$	(87,028)	\$	(30,601)	\$	(117,629)
General revenues:	Ψ	(07,020)	Ψ	(50,001)	Ψ	(117,023)
Taxes:						
Sales Tax		40.020				40 000
		48,838		-		48,838
Use Tax		4,292		-		4,292
Cigar Tax		783		-		783
Franchise Tax		12,772		-		12,772
Intergovernmental:		-				-
Alcoholic Beverage Tax		3,257		-		3,257
Commercial Vehicle Tax		3,219		-		3,219
Gasoline Excise Tax		-		-		-
Investment Income		7		6		13
Miscellaneous		12,506		-		12,506
Transfers - Internal Activity		-		-		-
Total general revenues & transfers		85,673		6		85,680
Changes in net assets		(1,355)		(30,594)		(31,949)
Net assets - beginning		8,713		545,537		554,250
Net assets - prior year adjustment		-		-		-
Net assets - ending	\$	7,358	\$	514,943	\$	522,301

-

7,358

\$

#### TOWN OF BOKOSHE, OKLAHOMA BALANCE SHEET - MODIFIED CASH BASIS GOVERNMENTAL FUNDS JUNE 30, 2011

	-	eneral Fund	Improv	oital /ement nd	&	treet Alley und	Gove	Total ernmental <sup>F</sup> unds
ASSETS								
Cash and cash equivalents	\$	6,562	\$	-	\$	796	\$	7,358
Investments		-		-		-		-
Accounts Receivable		-	-	-		-		-
TOTAL ASSETS	\$	6,562	\$	-	\$	796	\$	7,358
LIABILITIES & FUND EQUITY LIABILITIES:								
Accounts Payable	\$	-	\$	-	\$	-	\$	-
Payroll Taxes Payable		-		-		-		-
TOTAL LIABILITIES		-		-		-		-
FUND BALANCES:								
Unreserved		6,562		-		-		6,562
Unreserved, reported in nonmajor special revenue funds		-		-		796		796
TOTAL FUND BALANCES		6,562		-		796		7,358
TOTAL LIABILITIES AND FUND BALANCES	\$	6,562	\$	-	\$	796	\$	7,358

Reconciliation to Statement of Net Assets:

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities of \$0, net of accumulated depreciation of \$0, are not financial resources and, therefore, are not reported in the funds.

Some liabilities, including capital debt obligations payable, are not due and payable in the current period and therefore are not reported in the funds.

Net Assets of Governmental Activities

#### TOWN OF BOKOSHE, OKLAHOMA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	General Fund		Capital Improvement Fund		Street & Alley Fund		Total Governmental Funds	
REVENUES:								
Taxes:								
Sales Tax	\$	48,838	\$	-	\$	-	\$	48,838
Use Tax		4,292		-		-		4,292
Cigar Tax		783		-		-		783
Franchise Tax		12,772		-		-		12,772
Intergovernmental:		2 257						2 257
Alcoholic Beverage Tax Commercial Vehicle Tax		3,257		-		-		3,257
Gasoline Excise Tax		3,219		-		-		3,219
Grants		- 19,758		-		-		- 19,758
Fines & Forfeitures		49,635						49,635
Fire Department Income		4,841				_		4,841
Miscellaneous Income		12,506				_		12,506
Interest Income		4		-		2		7
TOTAL REVENUES						2		
TOTAL REVENUES		159,906		<u> </u>		2		159,908
EXPENDITURES:								
Current:								
General Government		123,122		-		-		123,122
Police Department		32,132		-		-		32,132
Fire Department		5,395		-		-		5,395
Highways & Streets		-		-		614		614
Capital Outlay		-		-		-		-
TOTAL EXPENDITURES		160,649		-		614		161,263
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		(742)				(612)		(1 255)
EXPENDITORES		(743)		-		(612)		(1,355)
OTHER FINANCING SOURCES (USES):								
Operating Transfers In		2,000		-		-		2,000
Operating Transfers Out		-		-		(2,000)		(2,000)
Capital Debt Proceeds		-		-		-		-
TOTAL OTHER FINANCING SOURCES (USES)		2,000		-		(2,000)		-
NET CHANGES IN FUND BALANCES		1,257		-		(2,612)		(1,355)
FUND BALANCE - BEGINNING OF YEAR		5,305		-		3,408		8,713
FUND BALANCE - PRIOR YEAR ADJUSTMENT		-				<u> </u>		
FUND BALANCE - END OF YEAR	\$	6,562	\$		\$	796		7,358

#### TOWN OF BOKOSHE, OKLAHOMA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

Reconciliation to Statement of Activities:

Net change in fund balances - total governmental funds	\$ (843)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Repayment of debt principal is an expenditure in the governmental funds, but the repayment	
reduces long-term liabilities in the Statement of Net Assets:	
Capital debt obligation principal payments	-
Issuance of new capital debt obligations is recorded as capital debt proceeds in the	
governmental funds, but the proceeds create long-term liabilities in the Statement of Net Assets:	
Capital Debt Proceeds	-
Governmental funds report capital outlays as expenditures while governmental activities	
report depreciation expense to allocate those expenditures over the life of the assets:	
Capital asset purchases capitalized	-
Depreciation expense	 -
Change in Net Assets of Governmental Activities	\$ (843)

## TOWN OF BOKOSHE, OKLAHOMA STATEMENT OF NET ASSETS - MODIFIED CASH BASIS PROPRIETARY FUND JUNE 30, 2011

	Bokoshe Public Works Authority Enterprise Fund June 30, 2011	Memo Only June 30, 2010
<u>ASSETS</u>		
Current Assets:	• • • • • • •	• • • • • • • • • • • • • • • • • • • •
Cash and cash equivalents	\$ 9,291	\$ 2,841
Accounts Receivable	-	-
Total Current Assets	9,291	2,841
Noncurrent Assets:		
Restricted cash and cash equivalents	2,316	2,019
Restricted Investments	-	,
Construction in Progress	-	-
Other capital assets, net of accumulated depreciation	809,694	857,899
Total Noncurrent Assets	812,010	859,918
TOTAL ASSETS	821,301	862,758
LIABILITIES & FUND EQUITY Current Liabilities: Accounts Payable Payroll Taxes Payable Accrued Interest Payable	- -	-
Current Portion of Long-Term Debt	11,744	11,225
Total Current Liabilities	11,744	11,225
Noncurrent Liabilities:		
Due to Depositors	16,646	16,277
Note Payable - RD	289,713	300,944
Less: Current Portion of Long-Term Debt	(11,744)	(11,225)
Total Noncurrent Liabilities	294,615	305,996
TOTAL LIABILITIES	306,359	317,221
NET ASSETS: Invested in capital assets, net of related debt	519,981	556,955
Restricted for debt service	2,316	2,019
Unrestricted	(7,354)	(13,436)
TOTAL NET ASSETS	\$ 514,943	\$ 545,537
	÷ • • • • • •	+ •••••••

#### TOWN OF BOKOSHE, OKLAHOMA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS - MODIFIED CASH BASIS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	Bokoshe Public Works Authority Enterprise Fund June 30, 2011	Memo Only June 30, 2010		
OPERATING REVENUES: Charges for Services Miscellaneous Income	\$ 122,533 	\$ 110,867 		
TOTAL OPERATING REVENUES	122,533	110,867		
OPERATING EXPENSES: Payroll and Related Expenses Water Purchases Office Expenses Supplies Insurance Legal & Accounting Travel Repairs and Maintenance Utilities Miscellaneous Depreciation	36,138 20,705 - - 3,682 - - - 31,046 63,205	39,337 20,711 1,036 2,693 4,834 - - 10,353 2,052 42,259 60,205		
TOTAL OPERATING EXPENSES	154,776	183,480		
NET OPERATING INCOME (LOSS)	(32,244)	(72,612)		
NON-OPERATING REVENUES (EXPENSES) Interest Income Interest Expense TOTAL NON-OPERATING REVENUES (EXPENSES)	6 (13,357) (13,351)	266 (13,933) (13,667)		
NET INCOME (LOSS) BEFORE CONTRIBUTIONS & TRANSFERS	(45,594)	(86,279)		
Capital Contributions - KEDDO Capital Contributions - Choctaw Nation Transfers in Transfers out	15,000 - -	- - 10,557 -		
CHANGE IN NET ASSETS	(30,594)	(75,722)		
TOTAL NET ASSETS - BEGINNING	545,537	621,259		
TOTAL NET ASSETS - PRIOR YEAR ADJUSTMENT		<u> </u>		
TOTAL NET ASSETS - ENDING	\$ 514,943	\$ 545,537		

### TOWN OF BOKOSHE, OKLAHOMA STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2011

FOR THE FISCAL TEAR ENDED JUNE 3		/30/2011		emo Only /30/2010
<u>Net Cash Flows from Operating Activities:</u> Cash Receipts from Customers Other Cash Receipts	\$	122,533	\$	110,867
Payments to Suppliers for Goods & Services Payments to Employees & Laborers Receipts of Customer Utility Deposits, Net of Refunds		(55,433) (36,138) 368		(83,938) (39,337) -
Net Cash Provided (Used) by Operating Activities		31,330		(12,407)
<u>Net Cash Flows from Non-Capital Financing Activities:</u> Transfers to other funds Transfers from other funds		-		- 10,557
Net Cash Provided (Used) by Non-Capital Financing Activities		-		10,557
Net Cash Flows from Capital & Related Financing Activities: Capital grant received for capital assets Additions to Capital Assets Proceeds from sale of Capital Assets Loan Proceeds received		15,000 (15,000) - -		-
Principal paid on Notes Payable Interest paid		(11,231) (13,357)		(10,786) (13,933)
Net Cash Provided (Used) by Capital & Related Financing Activities		(24,588)		(24,719)
Net Cash Flows from Investing Activities: Interest Income		6		266
Net Cash Provided (Used) by Investing Activities		6		266
Net Increase (Decrease) in Cash and Cash Equivalents		6,748		(26,303)
Cash & Cash Equivalents, Beginning of Year		4,859		31,162
Cash & Cash Equivalents, Prior Year Adjustment		-		-
Cash & Cash Equivalents, End of Year	\$	11,607	\$	4,859
<u>Reconciliation of operating income (loss) to net cash provided</u> <u>operating activities:</u> Operating Income (Loss)	\$	(32,244)	\$	(72,612)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities	Ŧ		Ţ	
Depreciation (Increase)Decrease in Accounts Receivable Increase(Decrease) in Accounts Payable		63,205 - -		60,205 - -
Increase(Decrease) in Payroll Taxes Payable Increase(Decrease) in Due to Depositors		- 368		-
Net Cash Provided (Used) by Operating Activities	\$	31,330	\$	(12,407)

### NOTE 1 - SUMMARY OF ACCOUNTING POLICIES

### A. FINANCIAL REPORTING ENTITY

The Town of Bokoshe, Oklahoma is a municipality with a five-member Board of Trustees comprised of the Mayor and four at large members. In evaluating the Town as a reporting entity, management has addressed all potential component units (traditionally separate reporting entities), which may or may not fall within the Town's oversight and control and, as such, be included within the Town's financial statements. Generally, component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The specific factors, which are assessed in determining which operations to include in the Town reporting entity, are delineated below:

> LEGALLY SEPARATE ORGANIZATION FINANCIAL ACCOUNTABILITY Appointment of Board of Directors Imposition of Will Financial Benefits or Burdens FINANCIAL ACCOUNTABILITY Budgetary Authority Levying of Taxes Responsibility for Debt Additional factors, which may significantly influence the definition of the reporting entity, are: Scope of Public Service Special Financing Relationships

The relative importance of each criterion must be evaluated in light of specific circumstances. Although the decision to include or exclude a potential component unit is left to the professional judgment of responsible local officials, a positive response to any of the above criteria requires that the specific reason for excluding the potential component unit be disclosed.

B. INCLUDED WITHIN THE ENTITY

Bokoshe Public Works Authority - The Board of Trustees appoints the board of directors, sets the budget, and approves all significant management issues.

### C. BASIS OF PRESENTATION

The accounts of the Town are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are summarized by providing a separate set of self-balancing accounts, which include its assets, liabilities, fund equity, cash receipts, cash disbursements, and certain accruals.

### D. BASIS OF ACCOUNTING

All funds are accounted for using the modified cash basis of accounting, which is a basis of accounting other than generally accepted accounting principles. Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. The Governmental Fund types recognize revenues, expenditures, and liabilities when received or paid. Proprietary Fund types recognize revenues when received and expenses are recorded at the time they are paid.

### E. FUND ACCOUNTING

The financial statements are presented using principles of fund accounting. Each fund is considered an accounting entity with a self-balancing set of accounts. The Town utilizes the following fund types:

- A. Government Funds
  - 1) General Fund
  - 2) Special Revenue
- B. Proprietary Funds
  - 1) Public Works Authority

The general fund is the Town's primary operating fund. It accounts for all financial resources of general government, except those required to be accounted for in another fund.

The special revenue funds account for revenue sources that are legally restricted to expenditures for specific purposes (not including expendable trusts of major capital projects). Special revenue funds consist of the street and alley fund.

The public works authority is used to account for operations (a) that are financed and operated in a manner similar to private business enterprises where the intent of the Council is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the Council has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

The public works authority for the Town of Bokoshe, Oklahoma, consists of one fund - the water department.

### F. CAPITAL OUTLAYS AND DEPRECIATION

Expenditures for fixed assets within the General and Special Revenue funds are not capitalized. They are recorded as expenditures when paid for. In addition, the Town does not maintain general fixed asset account detail.

Property, plant and equipment in the proprietary fund of the Town are recorded at cost. Property, plant and equipment donated to the proprietary fund type operations are recorded at their estimated fair value at the date of donation. Capital outlays of the Proprietary Fund are recorded as fixed assets and depreciated using the straight-line method with the following estimated useful lives:

	YEARS
Construction costs and improvements	25
Automobiles	3
Equipment	5-10

Purchases of capital items in excess of \$2,500.00 that increase the capacity or operation efficiency or extend the useful life of any asset are capitalized. Repairs and maintenance are expensed as incurred.

### G. MEMORANDUM ONLY TOTALS

Total columns that appear on the Combined Statements Overview are captioned "Memorandum Only" to indicate that they are presented only to facilitate financial analysis. Data in these columns is not intended to present financial position, results of operations, or changes in financial position in conformity with generally accepted accounting principles.

#### H. BUDGETARY BASIS

The Town utilizes the accrual basis of accounting in the preparation of its budget. The budget data reflected in this report was taken from the budget formally enacted by the Town Council.

The Town's annual operating budget represents appropriations as authorized by the Board of Trustees and County Excise Board in accordance with the provisions of Title 68 of the Oklahoma Statutes. The Town's budget is limited by law to 90% of the amount of revenue collected in the prior year plus unreserved fund balance. In addition, revisions may be made to the budget throughout the year as authorized by the Board of Trustees and County Excise Board. The legal level of control of the budget is the expenditures category within a department. The expenditure categories required by the applicable State Statutes are:

- 1. Personal Services;
- 2. Maintenance and Operations; and

3. Capital Outlay

### I. USE OF ESTIMATES

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions. This will affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

## J. CASH AND CASH EQUIVALENTS

For purposes of the statement of cash flows, the Town considers all highly liquid debt instruments with a maturity of three months or less when purchased to be cash equivalents.

K. ACCRUED COMPENSATED ABSENCES

Employee's vacation and holiday leave does not vest or accumulate and sick leave is not normally paid without an illness related absence; therefore, no accruals for compensated absences have been reflected in the accompanying financial statements.

## L. RECEIVABLES AND PAYABLES

The Town is on the modified cash basis of accounting and therefore, does not account for receivables or payables.

### M. EQUITY CLASSIFICATION

Equity is classified as net assets and displayed in three components:

- 1. Invested in capital assets, net of related debt-Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.
- 2. Restricted net assets-Consists of net assets with constraints placed on the use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
- Unrestricted net assets-All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

### N. REVENUES, EXPENDITURES AND EXPENSES

#### Sales Tax

The Town presently levies a three-cent sales tax on taxable sales within the Town. The sales tax is collected by the Oklahoma Tax Commission and remitted to the Town in the month following receipt by the Tax Commission.

### Property Tax

For the year ended June 30, 2011, the Town levied no property tax. Under State law, municipalities are limited in their ability to levy a property tax. Such tax may only be levied to repay principal and interest on general obligation bonded debt approved by voters and court-assessed judgments.

### Expenditures/Expenses

For purposes of the combined operating statements, expenditures/expenses are classified as follows:

Governmental Fund Types -	Ву	Character:	Current	(further
	clas	sified by activ	vity) Capita	1 Outlay
Proprietary Fund Types -	By C	)perating and No	on-Operating	

Governmental fund types report expenditures of financial resources. Proprietary fund types normally report expenses relating to use of economic resources.

## 0. MEMORANDUM ONLY

The "Memorandum Only" captions above the total columns mean that totals are presented for overview information purposes only.

## NOTE 3 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

As a local government unit, the Town is subject to various federal, state, and local laws and contractual regulations. In accordance with Government Auditing Standards, the auditor has issued a report on his consideration of the District's internal control over financial reporting and tested its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in compliance with Government Auditing Standards and should be read in conjunction with this report in considering the results of the audit.

## Finance-related Legal & Contractual Provisions

As indicated in Note 4, The District was in compliance with the reserve requirement of the Rural Development loan agreement.

## NOTE 3 - DEPOSITS AND INVESTMENTS

Custodial Credit Risk

At June 30, 2011, the Town held deposits of approximately \$18,966 at financial institutions. The Town's cash deposits, including interest-bearing certificates of deposit are covered by Federal Depository Insurance (FDIC) or direct obligation of the U.S. Government insured or collateralized with securities held by the Town or by its agent in the Town's name.

Investment Interest Rate Risk

The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Investment Credit Risk

The Town has no policy that limits its investment choices other than the limitation of state law as follows:

- a. Direct obligations of the U.S. Government, its agencies and instrumentalities to which the full faith and credit of the U.S. Government is pledged, or obligations to the payment of which the full faith and credit of the State is pledged.
- b. Certificates of deposits or savings accounts that are either insured or secured with acceptable collateral with in-state financial institutions, and fully insured certificates of deposit or savings accounts in out-of-state financial institutions.
- c. With certain limitation, negotiable certificates of deposit, prime bankers' acceptances, prime commercial paper and repurchase agreements with certain limitations.
- d. County, municipal or school district tax supported debt obligations, bond or revenue anticipation notes, money judgments, or bond or revenue anticipation notes of public trusts whose beneficiary is a county, municipality or school district.
- e. Notes or bonds secured by mortgage or trust deed insured by the Federal Housing Administrator and debentures issued by the Federal Housing Administrator, and in obligations of the National Mortgage Association.
- f. Money market funds regulated by the SEC and in which investments consist of the investments mentioned in the previous paragraphs (a.-d.).

The Town's bank account balances are as follows:

	BALANCE
	@6-30-11
Town of Bokoshe:	
General Fund Checking	\$ 3,719
General Fund Savings	1,050
Police Department Checking	18
Fire Department Checking	1,575
Total Town of Bokoshe	6,362
Bokoshe Public Works Authority:	
PWA Checking	7,684
PWA Savings	561
PWA Sewer Depreciation Acct	847
PWA Meter Fund Checking	1,815
PWA Meter Savings	501
OWRB REAP Grant Checking	-
Certificate of Deposit	-
Total PWA	11,408
Special Revenue Fund:	
Street & Alley Checking	284
Street & Alley Savings	512
Total Special Revenue	796
TOTAL BANK BALANCE	\$18,566

All of the above accounts are fully insured by FDIC.

## NOTE 4 - RESTRICTED ASSETS - CASH

Restricted cash represents amounts maintained in separate bank accounts for the purpose of segregating funds received in payment of customer meter deposits and meeting the reserve requirements of the USDA Rural Development loans. The loan agreement with the United States Department of Agriculture Rural Development (USDA) requires the District to set aside into a Reserve Account the sum of the annual installment (\$11,472), after which deposits may be suspended, except to replace withdrawals. The new loan agreement with the United States Department of Agriculture Rural Development (USDA) requires the District to set aside into a Reserve Account the sum of 10% of the monthly installment or \$109.30 each month until there is accumulated in that account the sum of the annual installment (\$13,116), after which deposits may be suspended, except to replace withdrawals. As of June 30, 2011, the total reserve requirement for all three Rural Development loans is \$19,561. The reserve account (the certificate of deposit/investment) currently has a

balance of \$0, which does not meet the reserve requirement. This account was closed during the previous fiscal year.

### NOTE 5 - PROPERTY, PLANT AND EQUIPMENT

#### Town of Bokoshe:

As described above the Town does not keep detailed fixed asset information.

#### Bokoshe Public Works Authority:

Activity of property, plant and equipment consists of the following:

	alance at ne 30, 2010	Ad	dditions	Deduc	tions	alance at ne 30, 2011
Construction costs &						
improvements	\$ 1,505,143	\$	-	\$	-	\$ 1,505,143
Machinery & equipment	17,360		15,000		-	32,360
Automobiles	5,000		-		-	5,000
Construction in progress	-		-		-	-
Subtotal	 1,527,503		15,000		-	 1,542,503
Less: Accum. Depr.	 (669,604)		(63,205)		-	 (732,809)
Total Capital Assets						
(Net of Depreciation)	\$ 857,899	\$	(48,205)	\$	-	\$ 809,694

The PWA purchased a backhoe during the current year.

### NOTE 6 - LONG-TERM DEBT

The following shows the balances of the Bokoshe Public Works Authority's long-term notes payable:

	6/30/11	6/30/10
Rural Development-original balance of \$245,000		
bearing 4.375% interest payable over a 40-year term at \$1,096 per month. Matures April 2044.		
Secured by system.	\$228,075	\$231,139
Rural Development-original balance of \$194,400 bearing 5% interest payable over a 40-year term at \$956 per month. Matures January 1, 2021. Secured		
by real estate.	61,638	69,805
Total	289,713	300,944
Less Current Maturities	11,744	11,225
Long-Term Debt	\$277,969	\$289,719

### Changes in Long-Term Debt

The following is a summary of changes in long-term debt for the year ended June 30, 2011:

	Balance at			Balance at
	June 30, 2010	Additions	Deductions	June 30, 2011
Rural Development Note #1	\$ 52,623.93	\$ -	\$ (6,626.94)	\$ 45,996.99
Rural Development Note #2	17,180.70		(1,539.87)	15,640.83
Rural Development Note #3	231,139.39	-	(3,064.18)	228,075.21
Total Long-Term Debt	\$ 300,944.02	\$-	\$ (11,230.99)	\$ 289,713.03

## Debt Services Requirements to Maturity

The annual debt service requirements to maturity, including principal and interest, for long-term debt, as of June 30, 2011, are as follows:

Rural Development Note #1 Year Ended

June 30,	Pr	incipal	In	iterest	 Total
2012	\$	6,957	\$	2,151	\$ 9,108
2013		7,319		1,789	9,108
2014		7,694		1,414	9,108
2015		8,087		1,021	9,108
2016		8,499		609	9,108
2017-2021		7,440		219	7,660
Total	\$	45,997	\$	7,203	\$ 53,200
			-		

# Rural Development Note #2

June 30,	Pr	rincipal	In	terest	 Total
2012	\$	1,616	\$	748	\$ 2,364
2013		1,700		664	2,364
2014		1,787		577	2,364
2015		1,879		485	2,364
2016		1,974		390	2,364
2017-2021		6,684		553	7,238
Total	\$	15,641	\$	3,417	\$ 19,058

<u>Rural Developm</u> Year Ended	ent	<u>Note #3</u>			
June 30,	P	rincipal	I	nterest	Total
2012	\$	3,171	\$	9,945	\$ 13,116
2013		3,340		9,776	13,116
2014		3,489		9,627	13,116
2015		3,645		9,471	13,116
2016		3,782		9,334	13,116
2017-2021		21,714		43,866	65,580
2022-2026		27,014		38,566	65,580
2027-2031		33,608		31,972	65,580
2032-2036		41,802		23,778	65,580
2037-2041		52,025		13,555	65,580
2042-2044		34,485		2,263	 36,748
Total	\$	228,075	\$	202,153	\$ 430,228

### NOTE 7 - CONCENTRATIONS OF CREDIT RISK

Financial instruments that potentially subject the Town and Bokoshe Public Works Authority to credit risk consist primarily of the accounts receivable of Bokoshe Public Works Authority. Bokoshe Public Works Authority sells primarily to members in and around Bokoshe, Oklahoma.

### NOTE 8 - ACCRUED COMPENSATED ABSENCES

Employee's vacation and holiday leave does not vest or accumulate and sick leave is not normally paid without an illness related absence; therefore, no accruals for compensated absences have been reflected in the accompanying financial statements

#### NOTE 9 - INTERFUND TRANSACTIONS

Interfund operating transfers for the year ended June 30, 2011, were as follows:

OPERATING TRANSFERS:	TRANSFERS IN		TRA	NSFERS OUT
GENERAL :				
Street & Alley Fund	\$	2,000.00	\$	-
Bokoshe Public Works Authority		-		-
Total General Fund	\$	2,000.00	\$	
SPECIAL REVENUE FUNDS:				
Street & Alley Fund:				
General Fund	\$	-	\$	2,000.00
Bokoshe Public Works Authority		-		-
Total Special Revenue Funds	\$	-	\$	2,000.00
ENTERPRISE FUNDS				
Bokoshe Public Works Authority:				
General Fund	\$	-	\$	-
Street & Alley Fund		-		-
Total Enterprise Funds	\$	-	\$	-
	\$	2,000.00	\$	2,000.00

## NOTE 10 - FUND EQUITY

As described in Note 1 above, equity is classified as net assets and displayed in three components:

- 1. Invested in capital assets, net of related debt
- 2. Restricted net assets
- 3. Unrestricted net assets

The restricted net assets include assets related to Note 4 above.

#### NOTE 11 - COMMITMENTS AND CONTINGENCIES

#### GRANT PROGRAMS

The Town participates in certain federal and state grant programs as available, currently the town is not participating in any ongoing programs. These programs are subject to financial and compliance audits by the grantor or its representative. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grant. The amount of expenditures that may be disallowed by the granting agency cannot be determined at this time, although it is believed by the Town that the amount, if any, would not be significant.

#### LITIGATION

The financial statements do not include accrual or provision for loss contingencies resulting from litigation. Under applicable Oklahoma statutes, such judgments may become liabilities only of the Debt Service Fund and only in the year in which tax

revenue is specifically assessed for payment of the claim, and only to the extent of the taxes so specifically assessed in that year.

### NOTE 12 - SUBSEQUENT EVENTS

The Town did not have any subsequent events through the date the financial statements were issued, for events requiring recording or disclosure in the financial statements for the year ending June 30, 2011.

## EXHIBIT H

## TOWN OF BOKOSHE, OKLAHOMA BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2011

				Variance with
	Budgeted	Amounts	Actual	Final Budget
	Original	Final	Amounts	Positive (Negative)
Beginning Budgetary Fund Balance:	\$ 5,305	\$ 5,305	\$ 5,305	\$ (0)
<u>Resources (Inflows):</u>				
Taxes:				
Sales Tax	52,974	52,974	48,838	(4,136)
Use Tax	4,003	4,003	4,292	289
Cigar Tax	702	702	783	81
Franchise Tax	10,868	10,868	12,772	1,904
Intergovernmental:			-	-
Alcoholic Beverage Tax	2,755	2,755	3,257	501
Commercial Vehicle Tax	2,890	2,890	3,219	329
Gasoline Excise Tax	-	-	-	-
Grants	4,590	4,590	19,758	15,168
Fines & Forfeitures	42,228	42,228	49,635	7,407
Fire Department	5,650	5,650	4,841	(809)
Miscellaneous Income	-	-	12,506	12,506
Transfers In	1,350	1,350	2,000	650
Interest Income	53	53	4	(48)
Amounts available for appropriation	133,369	133,369	167,211	33,842
Charges to Appropriations (Outflows):				
General Government	95,469	95,469	123,122	(27,653)
Police Department	32,500	32,500	32,132	368
Fire Department	5,400	5,400	5,395	5
Highways & Streets	-	-	-	-
Capital Outlay	-	-	-	-
Transfers				-
Total Charges to Appropriations	133,369	133,369	160,649	(27,280)
Prior Year Adjustments to Fund Balance				
Ending Budgetary Fund Balance			6,562	6,562

## TOWN OF BOKOSHE, OKLAHOMA NOTES TO BUDGETARY COMPARISON SCHEDULE JUNE 30, 2011

The Town's annual operating budget represents appropriations as authorized by the Board of Trustees and County Excise Board in accordance with the provisions of Title 68 of the Oklahoma Statutes. The Town's budget is limited by law to 90% of the amount of revenue collected in the prior year plus unreserved fund balance. In addition, revisions may be made to the budget throughout the year as authorized by the Board of Trustees and County Excise Board. The legal level of control of the budget is the expenditures category within a department. The expenditure categories required by the applicable State Statutes are:

- 1. Personal Services;
- 2. Maintenance and Operations; and
- 3. Capital Outlay

The budget is prepared on the same modified cash basis of accounting as applied to the basic financial statements. Revenues and expenses are reported when they result from cash transactions.

# KERSHAW CPA & ASSOCIATES, PC

5300 West Okmulgee Avenue Muskogee, Oklahoma 74401 Phone (918) 684-1040 Fax (918) 684-1041

WEB: KERSHAWCPA.COM E-MAIL: REK@KERSHAWCPA.COM 607 North 1<sup>st</sup> Street Ponca City, Oklahoma 74601 Phone (580) 762-1040 Fax (580) 762-1047

## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Town Council Town of Bokoshe, Oklahoma

I was engaged to audit the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining funds of the Town of Bokoshe, State of Oklahoma, as of June 30, 2011, which were prepared on the modified cash basis of accounting, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles and which collectively comprise the Town's basic financial statements and have issued my report thereon dated May 10, 2012, which was a disclaimer of opinion because inadequate accounting records precluded be from performing sufficient audit procedures on the financial statements. The Town of Bokoshe has implemented the general provisions of the Governmental Accounting Standards Board (GASB) Statement No. 34, except that the Town did not present the required MD&A.

## Internal Control Over Financial Reporting

In planning and performing my audit, I considered the Town of Bokoshe's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Bokoshe's internal control over financial reporting. Accordingly, I do not express an opinion on the effectiveness of the Town of Bokoshe's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

My consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. I did not identify any deficiencies in internal control over financial reporting that I consider to be material weakness, as defined above. However, I identified certain deficiencies in internal control over financial

# KERSHAW CPA & ASSOCIATES, PC

5300 West Okmulgee Avenue		607 NORTH 1 <sup>st</sup> Street
Muskogee, Oklahoma 74401		Ponca City, Oklahoma 74601
Phone (918) 684-1040	WEB: KERSHAWCPA.COM	Phone (580) 762-1040
FAX (918) 684-1041	E-MAIL: REK@KERSHAWCPA.COM	FAX (580) 762-1047

reporting, described in the accompanying Schedule of Findings that I consider to be significant deficiencies in internal control over financial reporting. Those deficiencies are listed as Items 11-01, 11-02, 11-03, 11-04, 11-05 & 11-06. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town of Bokoshe's financial statements are free of material misstatement, I performed tests of compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly I do not express such an opinion. The results of my tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards*, which are included in the Schedule of Findings as Item 11-07 and 11-08. The results of my tests disclosed no instances of other matters that are required to be reported under *Government Auditing Standards*.

Town of Bokoshe's response to the findings identified in my audit is described in the accompanying Schedule of Findings. I did not audit Town of Bokoshe's response and, accordingly, I express no opinion on it.

This report is intended solely for the information and use of the board of trustees and management of the Town of Bokoshe, Oklahoma and is not intended to be and should not be used by anyone other than these specified parties.

Robert E. Kershaw Certified Public Accountant

May 10, 2012

#### INTERNAL CONTROL FINDINGS:

#### Item 11-01: Segregation of Duties

<u>Criteria:</u> A good system of internal control requires a proper segregation of duties to prevent one person from being in a position to authorize, execute, and record the same transaction.

<u>Condition:</u> Due to the size of the Town's major areas of internal control, that would be prevalent in a larger Town, such segregation of duties is not available for this size operation. Duties are concentrated in the hands of a few individuals, who are responsible for all phases of the accounting functions. Because of this lack of division of responsibility, internal control is determined to be weak, and in some instances, non-existent.

<u>Cause/Effect:</u> Due to the limited number of personnel, a breach of internal controls could occur and not be detected in the normal course of operations.

<u>Recommendation</u>: The Board should continue to be actively involved in the operations of the Town.

<u>Response:</u> The Board continues to be actively involved in the operations of the Town.

#### Item 11-02: Bank Reconciliation

<u>Criteria:</u> Internal control refers to the methods and procedures used to provide reasonable assurance regarding the achievement of objectives in the following categories: Safeguarding assets, Ensuring validity of financial records and reports, Promoting adherence to policies, procedures, regulations and laws, and Promoting effectiveness and efficiency of operations. Internal control also refers to how an entity processes, summarizes and records the financial transactions. In general terms, internal controls are simply good business practices.

<u>Condition:</u> Personnel of the Town did not consistently and accurately perform monthly bank reconciliations during the audit year.

<u>Cause/Effect:</u> The financial statements may contain misstatements and omit financial information. Overdraft charges were incurred during the year because the negative account balances.

<u>Recommendation</u>: Monthly bank reconciliations need to be performed on each bank account and the balance agree with that reflected in the financial statements.

<u>Response:</u> Personnel that were responsible for these functions are no longer with the Town.

Item 11-03: General Ledger

Criteria: Same as Item 11-02 above.

<u>Condition:</u> Personnel of the Town did not maintain a double-entry general ledger system during the audit year.

<u>Cause/Effect:</u> The staff not following a general ledger system resulted in a failure to maintain records in an accurate manner. The financial statements may contain misstatements and omit financial information.

<u>Recommendation</u>: The Town needs to upgrade accounting software programs to a double-entry system which will provide a better audit trail of financial transactions.

<u>Response:</u> The Town has considered using QuickBooks to maintain a double-entry general ledger system.

Item 11-04: Revenue Classifications & Documentation

<u>Criteria:</u> Internal control refers to the methods and procedures used to provide reasonable assurance regarding the achievement of objectives in the following categories: Safeguarding assets, ensuring validity of financial records and reports, promoting adherence to policies, procedures, regulations and laws, and promoting effectiveness and efficiency of operations. Internal control also refers to how an entity processes, summarizes and records the financial transactions. In general terms, internal controls are simply good business practices.

<u>Condition:</u> The Town & PWA did not have strong internal controls in place for ensuring validity of financial records and reports, and in some instances internal control is virtually non-existent.

<u>Cause/Effect:</u> Due to the weak internal control system, the revenue for the year was not properly divided into categories. Revenue documentation needed to perform some audit procedures was not adequately maintained. However, other evidence including bank statements and previous year's comparisons were used in audit procedures which show that if there were any discrepancy in total revenue it is of an immaterial amount.

<u>Recommendation:</u> All revenue should be properly classified and documented. The Board should continue to be actively involved in the operations of the District.

<u>Response:</u> The Town has experienced employee turnover, resulting in the current management being unfamiliar with proper classifications. Therefore,

the documentation and classification problem is expected to be improved in future years.

#### Item 11-05: Meter Deposits

<u>Criteria:</u> It is the responsibility of the Town to properly report and account for the financial information.

<u>Condition:</u> The Meter Deposit Liability has not been accurately posted with all transactions. The Authority has a meter deposit ledger that can be kept in its water program. The report has to be printed monthly and was not printed for any of the twelve months included in the current fiscal year.

<u>Cause/Effect:</u> Customers could potentially not receive proper reimbursement on their deposit and the organization's balance sheet could be incorrect with respect to the deposit account. Also, the amounts in the meter deposit bank accounts are not sufficient to cover the meter deposit liability.

<u>Recommendation:</u> All deposit refunds and final bills should be accurately posted to reconcile the liability account at yearend. A Meter Deposit Ledger should be properly maintained so that an accurate liability amount can be reported.

Response: The Town hopes to improve this for future years.

Item 11-06: Capital Asset Recordkeeping

<u>Criteria:</u> Internal control refers to the methods and procedures used to provide reasonable assurance regarding the achievement of objectives in the following categories: Safeguarding assets, Ensuring validity of financial records and reports, Promoting adherence to policies, procedures, regulations and laws, and Promoting effectiveness and efficiency of operations. Internal control also refers to how an entity processes, summarizes and records the financial transactions. In general terms, internal controls are simply good business practices.

<u>Condition:</u> The Town does not have strong internal controls in place for ensuring validity of financial records and reports, and in some instances is virtually non-existent.

<u>Cause/Effect:</u> Due to the weak internal control system, only minimal capital assets records are being maintained.

<u>Recommendation:</u> Periodic physical inventories required for good internal control should be conducted.

<u>Response:</u> The Town is aware of the problem and currently does not have the resources to correct this problem.

#### COMPLIANCE FINDINGS:

#### Item 11-07: Water and Sewer Recordkeeping

<u>Criteria:</u> The loan agreement with the United States Department of Agriculture Rural Development (USDA) requires the Authority to maintain income and expense records for water and sewer systems separately.

<u>Condition:</u> The Authority maintains separate billing records for water and sewer income. However, the Authority does not maintain separate income and expense accounts for the water and sewer systems.

<u>Cause/Effect:</u> This leaves the Authority out of compliance with the Rural Development loan agreement as the USDA will no longer be accepting audits that do not have Water and/or Sewer Records broken out separately.

Response: The Authority was not aware of the requirement.

#### Item 11-08: Reserve Requirements

<u>Criteria:</u> The Authority's loan agreement with the USDA Rural Development requires the Authority to maintain reserve accounts. The reserve requirement for the existing loan was \$11,472.00. For the new loan, the Authority is required to set aside into a Reserve Account the sum of 10% of the monthly installment or \$109.30 each month until there is accumulated in that account the sum of the annual installment (\$13,116.00), after which deposits may be suspended, except to replace withdrawals. The Authority cannot withdraw funds from the reserve account without USDA approval. As of June 30, 2011, the Authority was required to have at least \$19,561 set aside in the reserve account.

<u>Condition:</u> The Authority cashed in the certificate of deposit during the previous fiscal year for unknown purposes leaving a reserve balance of zero.

<u>Cause/Effect:</u> This leaves the Authority out of compliance with the Rural Development loan agreement.

<u>Recommendation:</u> The Authority needs to re-establish a reserve account and begin making monthly deposits to bring the account into compliance.

<u>Response:</u> Current management is not sure what happened to the account but is aware that a new one needs to be established.