

**Town of Asher, Oklahoma**  
**Financial Statements and Report**  
**of Independent Accountants**  
**As of and For the Year Ending**  
**June 30, 2015**

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## Independent Auditor's Report

To the Board of Trustees  
Town of Asher, Oklahoma

### **Report on the Financial Statements**

We have audited the accompanying modified cash-basis financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Town of Asher, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash-basis of accounting described in Note 1; this includes determining that the modified cash-basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash-basis financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Town of Asher, as of June 30, 2015, and the respective changes in modified cash-basis financial position, and, where applicable, cash flows thereof for the year then ended in conformity with the basis of accounting described in Note 1.

## **Other Matters**

### **Required Supplementary Information**

Management has omitted the management's discussion and analysis and budgetary comparison information that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

### **Other Reporting Required by Government Auditing Standards**

In accordance with Government Auditing Standards, we have also issued our report dated August 18, 2015, on our consideration of the Town of Asher's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Town of Asher's internal control over financial reporting and compliance.

### **Basis of Accounting**

We draw attention to Note 1 of the financial statements that describes the basis of accounting. The financial statements are prepared on the modified cash-basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with the respect to this matter.

*Russell + Williams CPAs, P.C.*

Oklahoma City, Oklahoma  
August 18, 2015

**Town of Asher**  
**Statement of Net Position - Modified Cash Basis**  
**As of June 30, 2015**

	Governmental Activities	Business-Type Activities	Total
<b>ASSETS</b>			
Current Assets:			
Cash in bank	\$ 89,803.78	\$ 74,703.36	\$ 164,507.14
Restricted Cash	116,211.37	138,255.82	254,467.19
Due From Other Funds	12,463.00	-	12,463.00
<b>Total Current Assets</b>	<u>218,478.15</u>	<u>212,959.18</u>	<u>431,437.33</u>
Noncurrent Assets:			
Net Capital Assets	693,366.65	387,483.77	1,080,850.42
Net Property and Equipment	693,366.65	387,483.77	1,080,850.42
<b>TOTAL ASSETS</b>	<u>\$ 911,844.80</u>	<u>\$ 600,442.95</u>	<u>\$ 1,512,287.75</u>
<b>LIABILITIES</b>			
Current Liabilities:			
Meter Deposits	-	10,625.00	10,625.00
Due To Other Funds	-	12,463.00	12,463.00
Current Portion of LTD	-	10,000.00	10,000.00
<b>Total Current Liabilities</b>	<u>-</u>	<u>33,088.00</u>	<u>33,088.00</u>
Noncurrent Liabilities:			
Notes Payable	-	125,000.00	125,000.00
<b>Total Long-Term Liabilities</b>	<u>-</u>	<u>125,000.00</u>	<u>125,000.00</u>
<b>Total Liabilities</b>	<u>\$ -</u>	<u>\$ 158,088.00</u>	<u>\$ 158,088.00</u>
<b>NET POSITION</b>			
Invested in Capital Assets, net of related debt	\$ 693,366.65	\$ 252,483.77	\$ 945,850.42
Restricted for Debt Service	-	138,255.82	254,467.19
Net Assets - Unrestricted	218,478.15	51,615.36	153,882.14
<b>Total Net Position</b>	<u>911,844.80</u>	<u>442,354.95</u>	<u>1,354,199.75</u>
<b>TOTAL LIABILITIES AND NET POSITION</b>	<u>\$ 911,844.80</u>	<u>\$ 600,442.95</u>	<u>\$ 1,512,287.75</u>



**Town of Asher**  
**Balance Sheet - Modified Cash Basis**  
**Governmental Funds**  
**June 30, 2015**

	General Fund	Special Revenue Fund	Total Governmental Fund
<b>ASSETS</b>			
Cash in Bank - Unrestricted	\$ 23,567.84	\$ 66,235.94	\$ 89,803.78
Restricted Cash	-	116,211.37	116,211.37
Due From Other Funds	12,463.00	-	12,463.00
<b>Total Assets</b>	<u>\$ 36,030.84</u>	<u>\$ 182,447.31</u>	<u>\$ 218,478.15</u>
<b>LIABILITIES</b>			
<b>FUND BALANCES</b>			
Unrestricted	\$ 36,030.84	\$ -	\$ 36,030.84
Assigned	-	182,447.31	182,447.31
<b>TOTAL FUND BALANCES</b>	<u>36,030.84</u>	<u>182,447.31</u>	<u>218,478.15</u>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<u>\$ 36,030.84</u>	<u>\$ 182,447.31</u>	<u>\$ 218,478.15</u>

***Reconciliation of Total Governmental Fund Balance to  
Net Position of Governmental Activities - June 30, 2015***

Total Governmental Fund Balances	\$ 218,478.15
Amounts reported for governmental activities in the statement of net assets are different because:	
Long-term liabilities are not due and payable in the current	
Capital Assets used in governmental activities are not financial resources and therefore are not reported in the funds.	<u>693,366.65</u>
Net Position of Governmental Activities	<u>\$ 911,844.80</u>

**Town of Asher**  
**Statement of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis**  
**Governmental Funds**  
**For the Year Ending June 30, 2015**

	<b>General Fund</b>	<b>Special Revenue Fund</b>	<b>Total Governmental Fund</b>
<b>Revenues</b>			
Taxes	\$ 93,612.14	\$ 46,992.40	\$ 140,604.54
Charges for Services	3,795.00	130.00	3,925.00
Fines	-	157,271.86	157,271.86
Interest	20.65	15.97	36.62
Grants	1,650.00	10,484.35	12,134.35
Other Revenues	8,142.79	1,065.90	9,208.69
<b>Total Revenues</b>	<b>107,220.58</b>	<b>215,960.48</b>	<b>323,181.06</b>
<b>Expenditures</b>			
Current Operations:			
General Government	127,190.70	-	127,190.70
Police Department	12,992.64	99,507.20	112,499.84
Fire Department	2,828.59	23,219.18	26,047.77
Court Department	-	29,817.19	29,817.19
Emergency Management Department	-	1,004.54	1,004.54
Street Department	-	4,304.10	4,304.10
<b>Total Expenses</b>	<b>143,011.93</b>	<b>157,852.21</b>	<b>300,864.14</b>
<b>Excess Revenues over (under) expenditures</b>	<b>(35,791.35)</b>	<b>58,108.27</b>	<b>22,316.92</b>
<b>Excess Revenues over (under) expenditures</b>	<b>(35,791.35)</b>	<b>58,108.27</b>	<b>22,316.92</b>
<b>Fund Balances at beginning of year</b>	<b>71,822.19</b>	<b>124,339.04</b>	<b>196,161.23</b>
<b>Fund Balances at ending of year</b>	<b>\$ 36,030.84</b>	<b>\$ 182,447.31</b>	<b>\$ 218,478.15</b>

***Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities for the Year Ending June 30, 2015***

Net Change in fund balances-total governmental funds	22,316.92
Depreciation charged to governmental wide financial statements not recorded in the fund financial statements	(35,588.37)
Principal paid on long term debt recorded as an expense in the fund financial	
Capital expenditures records as reductions in net assets in the fund financial statements but capitalized as fixed assets in the governmental financial statements	-
Change in Net Position of governmental activities	<b>\$ (13,271.45)</b>

**Town of Asher**  
**Statement of Net Position - Modified Cash Basis**  
**Proprietary Fund**  
**As of June 30, 2015**

	<b>Public Works Authority</b>
<b>ASSETS</b>	
Current Assets:	
Cash in Bank	\$ 74,703.36
Cash in Bank - Restricted	138,255.82
Total Current Assets	212,959.18
Noncurrent Assets	
Net Capital Assets	387,483.77
Total Noncurrent Assets	387,483.77
<b>TOTAL ASSETS</b>	<b>\$ 600,442.95</b>
<b>LIABILITIES</b>	
Current Liabilities:	
Meter Deposits	10,625.00
Due To Other Funds	12,463.00
Current Portion of Long Term Debt	10,000.00
Total Current Liabilities	33,088.00
Noncurrent Liabilities	
Bonds and Notes	125,000.00
Total Noncurrent Liabilities	125,000.00
<b>TOTAL LIABILITIES</b>	<b>\$ 158,088.00</b>
<b>NET ASSETS</b>	
Invested in Capital Assets, Net of Related Debt	252,483.77
Restricted for Debt Service	138,255.82
Unrestricted	51,615.36
<b>TOTAL NET POSITION</b>	442,354.95
<b>TOTAL LIABILITIES AND NET POSITION</b>	<b>\$ 600,442.95</b>

The accompanying notes are an integral part of these financial statements

**Town of Asher**  
**Statement of Revenues, Expenses, and Changes in Net Position - Modified Cash Basis**  
**Proprietary Funds**  
**For the Year Ending June 30, 2015**

	<b>Public Works Authority</b>
<b>Operating Revenues:</b>	
Water Sales	\$ 88,949.91
Sewer Fees	40,356.06
Garbage Fees	38,097.96
Miscellaneous	12,868.18
<b>Total Operating Revenues</b>	<b>180,272.11</b>
 <b>Operating Expenses:</b>	
Water Department	98,444.77
Sewer Department	47,108.62
Garbage Department	27,244.50
<b>Total Operating Expenses</b>	<b>172,797.89</b>
<b>Operating Income (Loss)</b>	<b>\$ 7,474.22</b>
 <b>Non-operating revenues (expenses)</b>	
Capital Grant	144,414.00
Interest Income	118.38
Net non-operating revenues (expenses)	<b>144,532.38</b>
<b>Change in Net Position</b>	<b>\$ 152,006.60</b>
<b>Net Position, Beginning of Year</b>	<b>290,348.35</b>
<b>Net Position, End of Year</b>	<b>\$ 442,354.95</b>

**Town of Asher**  
**Statement of Cash Flows - Modified Cash Basis**  
**Proprietary Fund**  
**For the Year Ending June 30, 2015**

	<u><b>Public Works Authority</b></u>
<b>Cash flows from operating activities</b>	
Receipts from customers	\$ 180,390.49
Grants	144,414.00
Payments to suppliers	(90,029.67)
Payments to employees	(55,147.43)
<b>Net cash provided by operating activities</b>	<u>179,627.39</u>
 <b>Cash flows from capital and related financing activities</b>	
Meter Deposit Liability	(950.00)
Principal paid on long term debt	(15,000.00)
<b>Net cash flows from capital and related financing activities</b>	<u>(15,950.00)</u>
 <b>Cash flows from investing activities</b>	
Fixed Asset Purchases during year	(144,414.00)
<b>Net cash flows from investing activities</b>	<u>(144,414.00)</u>
 <b>Net increase (decrease) in cash</b>	 19,263.39
 Cash, Beginning of the Year	 <u>193,695.79</u>
<b>Cash, End of the Year</b>	<b><u><u>\$ 212,959.18</u></u></b>
 <i><b>Reconcilement of change in net assets to net cash provided by operations:</b></i>	
Change in Net Assets	152,006.60
Adjustments to reconcile change in net assets to net cash provided by operating activities:	
Depreciation	27,620.79
Change in assets and liabilities:	
Accounts receivable	-
Accounts payable	-
<b>Net cash provided by operating activities</b>	<u><u>\$ 179,627.39</u></u>
 Cash-in-Bank Unrestricted	 74,703.36
Restricted Cash	<u>138,255.82</u>
<b>Total Cash</b>	<b><u><u>\$ 212,959.18</u></u></b>

The accompanying notes are an integral part of these financial statements

## **NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

As discussed further in Note 1.C, these financial statements are presented on a modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) established by the Governmental Accounting Standards Board (GASB). These modified cash-basis financial statements generally meet the presentation and disclosure requirements applicable to GAAP, in substance, but are limited to the elements presented in the financial statements and the constraints of the measurement and recognition criteria of the modified cash basis of accounting.

### **1.A. FINANCIAL REPORTING ENTITY**

The Town of Asher, Oklahoma is a statutory Town Government under Oklahoma Statutes. The Town provides the following services: public safety, streets and highways, sanitation, public improvements, utilities and general administrative services.

The criteria used to determine which accounting entities, agencies, commissions, boards and authorities are part of the Town's operations include how the budget is adopted, whether debt is secured by general obligation of the Town, the Town's duty to cover any deficits that may occur, and supervision over the accounting functions. Any separate accounting entities would be considered component units. There are no agencies, organizations or activities meeting any of the above criteria that are excluded from the Town's reporting entity. As of June 30, 2013, the Town has two component units, the Asher Public Works Authority and the Asher Industrial Authority.

### **1.B. BASIS OF PRESENTATION**

#### GOVERNMENT-WIDE FINANCIAL STATEMENTS

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole within the limitations of the modified cash basis of accounting. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities.

Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed, in whole or part, by fees charged to external parties for goods or services.

#### FUND FINANCIAL STATEMENTS

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitutes its assets, deferred outflows, liabilities, deferred inflows, net position or fund balance, revenues, and expenditures or expenses. The Town's funds are organized into two major categories: governmental and proprietary. The Town presently has no fiduciary funds. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the Town or meets the following criteria:

- a. Total assets, deferred outflows, liabilities, deferred inflows, revenues, or expenditures or expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type.

- b. Total assets, deferred outflows, liabilities, deferred inflows, revenues, or expenditures or expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The funds of the financial reporting entity are described subsequently:

### **Governmental Funds**

#### **General Fund**

The General Fund is the primary operating fund of the Town and always classified as a major fund. It is used to account for all financial resources not accounted for and reported in another fund.

#### **Special Revenue Funds**

Special Revenue Funds are used to account for and report the proceeds of the specific revenue sources that are either restricted or committed to expenditures for specified purposes other than debt service or capital projects. The reporting entity includes the following special revenue funds, all of which are reported as nonmajor funds: Street & Alley Fund.

### **Proprietary Funds**

#### **Enterprise Fund**

Enterprise funds are used to account for business-like activities provided to the general public. These activities are financed primarily by user charges, and the measurement of financial activity focuses on net income measurement similar to the private sector. The reporting entity includes the following enterprise fund that is reported as a major fund: Asher PWA.

## **1.C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING**

Measurement focus is a term used to describe what transactions or events are recorded within the various financial statements. Basis of accounting refers to when and how transactions or events are recorded, regardless of the measurement focus applied.

### **MEASUREMENT FOCUS**

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-like activities are presented using the economic resources measurement focus, within the limitations of the modified cash basis of accounting, as subsequently defined in item (b).

In the fund financial statements, the current financial resources measurement focus or the economic resources measurement focus, as applied to the modified cash basis of accounting, is used as appropriate:

- a. All governmental funds utilize a current financial resources measurement focus within the limitations of the modified cash basis of accounting. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- b. The proprietary fund utilizes an economic resources measurement focus within the limitations of the modified cash basis of accounting. The accounting objectives of this measurement

focus are the determination of operating income, changes in net position (or cost recovery), net financial position, and cash flows. All assets, deferred outflows, liabilities, and deferred inflows (whether current or noncurrent or financial or nonfinancial) associated with their activities are generally reported within the limitations of the modified cash basis of accounting.

## BASIS OF ACCOUNTING

The financial statements are presented on a modified cash basis of accounting, which is a basis of accounting other than GAAP as established by GASB. This basis of accounting involves modifications to the cash basis of accounting to report in the statements of net position or balance sheets cash transactions or events that provide a benefit or result in an obligation that covers a period greater than the period in which the cash transaction or event occurred. Such reported balances include investments, interfund receivables and payables, capital assets and related depreciation, and short-term and long-term liabilities arising from cash transactions or events.

This modified cash basis of accounting differs from GAAP primarily because certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected and other accrued revenue and receivables) and certain liabilities and their related expenses or expenditures (such as accounts payable and expenses for goods or services received but not yet paid and other accrued expenses and liabilities) are not recorded in these financial statements. In addition, other economic assets, deferred outflows, liabilities, and deferred inflows that do not arise from a cash transaction or event are not reported, and the measurement of reported assets and liabilities does not involve adjustment to fair value.

If the Town utilized the basis of accounting recognized as generally accepted in the United States, the fund financial statements for governmental funds would use the modified accrual basis of accounting, and the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

## **1.D. FINANCIAL POSITION**

### CASH AND CASH EQUIVALENTS

For the purpose of financial reporting, cash and cash equivalents includes all demand and savings accounts and certificates of deposit or short-term investments with an original maturity of three months or less. Trust account investments in open-ended mutual fund shares are also considered cash equivalents.

### INVESTMENTS

Investments classified in the financial statements consist entirely of certificates of deposit acquired with cash whose original maturity term exceeds three months. Investments are carried at cost, which approximates fair value.

### CAPITAL ASSETS

The Town's modified cash basis of accounting reports capital assets resulting from cash transactions or events and reports depreciation, when appropriate. The accounting treatment over property, plant, and equipment (capital assets) depends on whether the assets are used in governmental fund operations or proprietary fund and similar discretely presented component unit operations and whether they are reported in the government-wide or fund financial statements.

## Government-Wide Statements

In the government-wide financial statements, capital assets arising from cash transactions or events are accounted for as assets in the Statement of Net Position. All capital assets are valued at historical cost or estimated historical cost if actual is unavailable.

Depreciation of all exhaustible capital assets arising from cash transactions or events is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. A capitalization threshold of \$500 is used to report capital assets. The range of estimated useful lives by type of asset is as follows:

Buildings	40-50 years
Improvements other than buildings	10-25 years
Machinery, furniture, and equipment	3-20 years
Utility property and improvements	10-50 years
Infrastructure	25-50 years

## Fund Financial Statements

In the fund financial statements, capital assets arising from cash transactions or events acquired for use in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets acquired for use in proprietary fund operations are accounted for the same as in the government-wide statements.

## LONG-TERM DEBT

All long-term bonds, notes, and other debt arising from cash transactions or events to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements.

Long-term debt arising from cash transactions or events of governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources, and payment of principal and interest is reported as expenditures. The accounting for proprietary funds is the same in the fund financial statements as the treatment in the government-wide statements.

## NET POSITION/FUND BALANCE CLASSIFICATIONS

### Government-Wide Statements

Net Position is classified and displayed in three components:

1. *Net investment in capital assets.* Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets and adjusted for any deferred inflows and outflows of resources attributable to capital assets and related debt.
2. *Restricted.* Consists of restricted assets reduced by liabilities and deferred inflows or resources related to those assets, with restriction constraints placed on the use either by external groups, such as creditors, grantors, contributors, or laws and regulations of other governments, or law through constitutional provisions or enabling legislation.
3. *Unrestricted.* Net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the

restricted component of net position.

It is the Town's policy to first use restricted net resources prior to the use of unrestricted net resources when an expense is incurred for purposes for which both restricted and unrestricted net resources are available.

## **Fund Financial Statements**

### **Governmental Funds**

The difference among assets, deferred outflows, liabilities, and deferred inflows of governmental funds is reported as fund balance and classified as nonspendable, restricted, committed, assigned, and unassigned based on the respective level of constraint. These constraints are defined as follows:

**Nonspendable.** Amounts that cannot be spent because they either are not in spendable form or are legally or contractually required to be maintained intact.

**Restricted.** Amounts constrained regarding use from restrictions externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or by restrictions imposed by law through constitutional provisions or enabling legislation.

**Committed.** Amounts constrained regarding use for specific purposes pursuant to requirements imposed by formal action of the Town's highest level of decision-making authority. (In the case of the Town of Example, commitments are evidenced by adoption of an ordinance by the Town Council.)

**Assigned.** Amounts constrained by the Town's intent to be used for specific purposes but that are neither restricted nor committed. (In the case of the Town of Example, assignments are evidenced either by resolution of the Town Council or by the Town Manager in written form as approved by vote of the Town Council pursuant to Town policy.)

**Unassigned.** The residual classification of the General Fund for spendable amounts that have not been restricted, committed, or assigned to specific purposes.

It is the Town's policy to first use restricted fund balances prior to the use of unrestricted fund balances when an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available. It is also Town policy to use committed fund balances before assigned fund balances and assigned fund balances before unassigned amounts when an expenditure is incurred for purposes for which amounts in those classifications are available to be used.

The Town has no formal minimum fund balance policies or any formal stabilization arrangements in place.

### **Proprietary Funds**

The difference among assets, deferred outflows, liabilities, and deferred inflows of proprietary funds is reported as net position and classified in the same manner as the government-wide financial statements, as previously described.

## **1.E. REVENUES, EXPENDITURES, AND EXPENSES**

### **PROGRAM REVENUES**

In the Statement of Activities, modified cash-basis revenues that are derived directly from each activity or from parties outside the Town's taxpayers are reported as program revenues. The Town has the following program revenues in each activity: General Government, Streets, and Public Works.

All other governmental revenues are reported as general revenues. All taxes are classified as general revenue even if restricted for a specific purpose.

## OPERATING REVENUE AND EXPENSES

Operating revenues and expenses for proprietary funds and the similar discretely presented component unit result from providing services and producing and delivering goods or services. They also include all revenues and expenses not related to capital and related financing, noncapital financing, or investing activities.

## GASB 34 IMPLEMENTATION

The Town has implemented the new financial reporting model, as required by the provisions of GASB Statement No. 34, Basic Financial Statements—and Management’s Discussion and Analysis—for State and Local Governments, as of June 30, 2004.

### **1.G. USE OF ESTIMATES**

The preparation of financial statements in conformity with the modified cash basis of accounting used by the Town requires management to make estimates and assumptions that affect certain reported amounts and disclosures (such as estimated useful lives in determining depreciation expense); accordingly, actual results could differ from those estimates.

### **Note 2-Deposits with Financial Institutions**

The accounts of the Town are required by state law to be secured by collateral pledged by the financial institution and/or FDIC insurance. The Town of Asher is considered a separate entity from the Asher Utility Development Authority for FDIC deposit insurance.

In accordance with GASB No. 3, deposits are to be classified into the following three categories:

1. Insured or collateralized with securities held by the entity or by its agent or in the entity's name (Referred to as category 1)
2. Collateralized with securities held by pledging financial institution's trust department or agent in the entity's name. (Referred to as category 2)
3. Uncollateralized, including any bank balance that is collateralized with securities held by the pledging institution, or by its trust department or agent but not in the entity's name. (Referred to as category 3)

All of the town of Asher's government and enterprise fund cash and investment accounts would be considered as category 1 up to its FDIC limits of \$250,000 for the governmental funds and \$250,000 for the Asher Utility Development Authority. The remaining funds would be categorized as category 3.

### Note 3-Capital Assets and Depreciation

Capital Asset activity for the year ended June 30, 2015 was as follows:

#### Governmental Funds

	Beginning			Ending
	Balance	Increases	Decreases	Balance
Land	\$ 18,400	-	-	\$ 18,400
Equipment	134,462	-	-	134,462
Vehicles	447,615	-	-	447,615
Buildings & Improvements	717,846	-	-	717,846
Total	1,318,323			1,318,323
Accumulated Depreciation	(589,367)	(35,588)	-	(624,955)
Net Assets	<u>\$ 728,956</u>			<u>\$ 693,367</u>

As of June 30, 2015, the governmental funds had no capitalized assets that were not being depreciated or had not been depreciated. Depreciation is computed using the straight line method of depreciation over the estimated useful lives of the assets. Assets are recorded at cost or their estimated fair market value for those assets where recorded were not available.

#### Utility Development Authority

	Beginning			Ending
	Balance	Increases	Decreases	Balance
Equipment	\$ 7,962	-	-	\$ 7,962
Buildings	4,045	-	-	4,045
Water System	293,957	-	-	293,957
Sewer System	751,486	144,414	-	895,900
Total	1,057,450			1,201,864
Accumulated Depreciation	(786,759)	(27,621)	-	(814,380)
Net Assets	<u>\$ 270,691</u>			<u>\$ 387,484</u>

As of June 30, 2015, the Utility Development Authority had no capitalized assets that were not being depreciated or had not been depreciated. Depreciation is computed using the straight line method of depreciation over the estimated useful lives of the assets. Assets are recorded at cost or their estimated fair market value for those assets where recorded were not available.

Depreciation was recorded as follows: General Government – \$8,618; Public Safety - \$7,298; Fire - \$10,974; Street & Alley Department - \$8,698; and Utility Development Authority - \$27,621.

### Note 4-Notes Payable

#### Asher Utility Development Authority

The Asher Utility Development Authority had one Revenue Bond outstanding with a balance of \$135,000 as of June 30, 2015. The Revenue Bond was originally issued as a series 1997 bond for \$250,000. In July of 2013, the 1997 Bonds were refinanced with series 2013 Bonds. The Series 2013 Bonds were issued for \$150,000. The bond requires annual installments ranging from \$5,000 to \$20,000 through August 1, 2022,

with interest at 3% to 4%, secured by a lien on the revenues derived from the operation of the municipal water and sewer systems.

Annual payments required to amortize the bond area as follows:

	Principal	Interest		
2015/2016	10,000	4,050	Balance, Beginning of year	\$ 150,000
2016/2017	10,000	3,750	Principal Paid during year	<u>15,000</u>
2017/2018	15,000	3,450	Balance, End of Year	<u><u>\$ 135,000</u></u>
2018/2019	20,000	3,000		
2019/2020	20,000	3,200		
2020/2023	60,000	4,800		
Total	<u><u>\$ 135,000</u></u>	<u><u>\$ 22,250</u></u>		

**Note 5-Volunteer Firefighter Pension Plan**

The Town participates in the Oklahoma State Firefighters Pension and Retirement system which is a defined contribution plan applying only to the Town's volunteer firefighters. Vesting occurs after 10 years of service and payments begin at age 50, or after 20 years of service, whichever is later. Contributions are made by the town at the rate of \$60 per volunteer firefighter per year. The total contribution for 2013/2015 was \$1,080 and covered 18 volunteers.

**Note 6 – Subsequent Events**

Subsequent events have been evaluated through August 18, 2015, which is the date the financial statements were issued.

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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Trustees  
Town of Asher

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the accompanying modified cash-basis financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Town of Asher, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise Town of Asher's basic financial statements, and have issued our report thereon dated August 18, 2015.

The report was a special report on the Town's use of a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Town of Asher's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Town of Asher's internal control. Accordingly, we do not express an opinion on the effectiveness of Town of Asher's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Town of Asher's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Russell + Williams CPAs, P.C.*

Oklahoma City, Oklahoma  
August 18, 2015