

Tulsa City-County Health Department

Financial Statements and
Independent Auditor's Report

June 30, 2017 and 2016

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Independent Auditor's Report

To the Board of Health
Tulsa City-County Health Department

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of the Tulsa City-County Health Department (the Department), a component unit of Tulsa County, as of and for the years ended June 30, 2017 and 2016, respectively, and the related notes to the financial statements, which collectively comprise the Department's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

The Department's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Department as of June 30, 2017 and 2016, and the respective changes in financial position thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 6 through 10, budgetary comparison information on page 39, and the schedules of proportionate share of the net pension liability and contributions on pages 40 and 41 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated October 31, 2017 on our consideration of the Department's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Department's internal control over financial reporting and compliance.

Tulsa, Oklahoma
October 31, 2017

Stanfield + O'Dell, P.C.

**Management's Discussion
And Analysis**

Management's Discussion and Analysis

The Tulsa City-County Health Department's (the Department) discussion and analysis is designed to present a narrative overview of the financial activities and an analysis of the Department's financial performance during the fiscal year ended June 30, 2017. Please read it in conjunction with the Department's basic financial statements following this section.

OVERVIEW OF THE FINANCIAL STATEMENTS

Government-wide Financial Statements are designed to provide readers with a broad overview of the Department's finances, in a manner similar to a private-sector business. Therefore, the statements are reported using the accrual basis of accounting. In this way, all assets and liabilities, both financial and capital, short and long-term, are reported. All revenues and expenses applicable to the year are reported, regardless of when cash is received or paid.

The *Statement of Net Position* presents information on the Department's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Department is improving or deteriorating.

The *Statement of Revenues, Expenses and Changes in Net Position* presents information showing how net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods.

Fund Financial Statements present the Department's financial activities in a traditional fund format. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Department, like other state and local governments, uses fund accounting to ensure and demonstrate finance-related legal compliance. The fund financial statements are reported using the modified accrual basis of accounting. See Note B, section 2 at the end of the Financial Statements to learn more about the modified accrual basis of accounting.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Department's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Department's near-term financing decisions. Both the governmental funds Balance Sheet and the governmental funds Statement of Revenues, Expenditures and Changes in Fund Balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Notes to the Basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. They are an integral part of the financial statements and should be read in conjunction with them. The notes can be found at the end of the Financial Statements.

Financial Analysis of the Health Department as a Whole

Our discussion and analysis of the Department's performance provides an overview of the financial activities for the fiscal years ended June 30, 2017, 2016 and 2015. Prior period information is provided to facilitate comparative analysis between fiscal periods.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Statement of Net Position

The Department reported total assets and deferred outflows of resources of \$41,375,484, \$36,741,398 and \$32,194,908 for the years ended June 30, 2017, 2016 and 2015, respectively. Of that total, \$14,514,953, \$14,983,568 and \$15,365,105, respectively, or approximately 35.1 percent, 40.8 percent and 47.7 percent, respectively, is in the form of capital assets, comprised primarily of the agency's investment in its three regional health centers. Investment in capital assets, net of related debt, represented 32.1 percent, 35.8 percent and 42.9 percent, respectively, of net position, while 67.9 percent, 64.0 percent and 56.7 percent, respectively, was unrestricted. As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Department, assets exceeded liabilities at the close for each of the fiscal years listed below.

Statements of Net Position - Condensed Comparative Information

| | 6/30/17 | 6/30/16 | 6/30/15 |
|--|----------------------|----------------------|----------------------|
| Cash | \$ 13,663,673 | \$ 11,049,549 | \$ 10,892,212 |
| Other current assets | 4,442,925 | 4,880,510 | 4,071,644 |
| Capital assets - net | 14,514,953 | 14,983,568 | 15,365,105 |
| Other non-current assets | 6,993 | 35,839 | 58,729 |
| Deferred outflows of resources | 8,746,940 | 5,791,932 | 1,807,218 |
| Total assets and deferred outflows of resources | 41,375,484 | 36,741,398 | 32,194,908 |
| Current liabilities | 567,955 | 670,915 | 1,234,645 |
| Current portion - non-current liabilities | 411,138 | 399,786 | 395,919 |
| Compensated absences - long-term portion | 1,114,437 | 1,150,853 | 1,126,503 |
| Capital lease - long-term portion | 9,158,492 | 9,395,120 | 9,620,907 |
| Net pension liability | 13,398,702 | 6,990,594 | 3,174,300 |
| Deferred inflows of resources | 667,021 | 3,155,936 | 3,739,153 |
| Total liabilities | 25,317,745 | 21,763,204 | 19,291,427 |
| Total net position | \$ 16,057,739 | \$ 14,978,194 | \$ 12,903,481 |

Statement of Revenues, Expenses and Changes in Net Position

The Department reported total revenue of \$30,697,653 which represents a 1.2 and 1.3 percent increase over fiscal year 2016 and 2015, respectively. There were no significant changes in revenue categories between 2017 and 2016. There were slight increases in all revenue categories except intergovernmental revenue between 2017 and 2016. It is important to note that intergovernmental revenue can only be billed after the expenditures have been incurred and paid. The \$29,618,108 expenditures reported in 2017 were \$1,357,035 more than fiscal year 2016 and while expenditures for 2016 were \$265,775 less than fiscal year 2015.

Financial Analysis of the Department's Funds

The Department's government functions are reported in the general and capital project funds. The general fund, the chief operating fund of the Department, reported a balance of \$16,049,109, which was \$3,613,776 and \$4,134,565 more than fiscal year 2016 and 2015, respectively. On February 25, 2010, the balance of the proceeds received from the issuance of Health Facilities Revenue bonds was set-up in a capital projects fund. This money has been restricted for the construction of the new North Regional Health Department that was completed in 2013. The project fund had a restricted balance of \$6,993 at the end of fiscal year June 30, 2017 to be used toward the capital lease liability.

Statement of Revenues, Expenses and Changes in Net Position - Condensed Comparative Information

| | 2017 | 2016 | 2015 |
|---|----------------------|----------------------|----------------------|
| Intergovernmental revenue | \$ 12,497,266 | \$ 12,513,832 | \$ 12,806,960 |
| Ad Valorem taxes | 14,460,484 | 13,988,269 | 13,364,395 |
| Contributions and donations | 501,158 | 632,701 | 615,349 |
| Other revenues | 3,238,745 | 3,200,984 | 3,178,844 |
| Total revenues | <u>30,697,653</u> | <u>30,335,786</u> | <u>29,965,548</u> |
| General government expenditures | 28,260,880 | 26,911,321 | 26,623,949 |
| Other expenditures | 1,357,228 | 1,349,752 | 1,371,349 |
| Total expenditures | <u>29,618,108</u> | <u>28,261,073</u> | <u>27,995,298</u> |
| Increase in net position | 1,079,545 | 2,074,713 | 1,970,250 |
| Net position - beginning of year | <u>14,978,194</u> | <u>12,903,481</u> | <u>10,933,231</u> |
| Net position - end of year | <u>\$ 16,057,739</u> | <u>\$ 14,978,194</u> | <u>\$ 12,903,481</u> |

Health Levy Fund Budgetary Highlights

There were no revisions to the original fiscal year 2016-2017 Health Levy Fund Budget for revenues or expenditures. As can be seen in the above table, the growth rate of the ad valorem tax revenue continued to increase. Between the fiscal years 2017 and 2016, the tax levy fund increased 3.3 percent in comparison to the 4.6 percent for fiscal years 2016 and 2015.

Capital Assets

As of June 30, 2017, the Department's net investment in capital assets for its governmental activities was \$5,119,833. This investment in capital assets includes infrastructure, land and improvements, buildings, furniture, fixtures, and equipment. This represents a net decrease of \$242,828 or 4.5 percent less than the preceding year. Disposals were the primary reason for the decrease. Fund financial statements record capital asset purchases as expenditures.

Long-Term Debt

At June 30, 2017, the Department had total liabilities of \$25,317,745 with \$10,272,929 of it being long-term debt, compared to the long-term debt of \$10,545,973 in the prior fiscal year. The change resulted primarily from a \$236,627 decrease in the capital leases payable.

Pension

At June 30, 2015, the Department adopted the Governmental Accounting Standards (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions. The statement was effective for fiscal years beginning after June 15, 2014.

Please refer to Note J – Retirement/Benefit Plans in the Notes to the Financial Statements for further information regarding the implementation of GASB Statement 68.

Economic Factors and the Impact on Next Year's Budget

The Tulsa Health Department (the Department) has a fundamental and complex role and responsibility in the community to improve and maintain health and well-being of all Tulsa County Residents. The Department provides core public health services such as adult and childhood immunizations; communicable disease control; community outreach and education; epidemiology and surveillance; environmental health regulation such as food safety services and restaurant inspections; neighborhood nuisances prevention and reduction, and tuberculosis testing. We are working closely with community stakeholders and partners and continue to position THD as a Community Health Strategist. This role builds upon our historical niche in the county's health improvement plans and our evolution as an organization and frankly is a critical evolution necessary to be a high achieving health department in the future.

We are working to refine, define and implement programs that are successful and other skills, strategies and programs essential for protecting and improving the health of our county. Occupations within our Department include administrators, nurses, physicians, environmental health specialists, nutritionists, health educators, epidemiologists, accountants, administrative assistants, clerks, and emergency preparedness responders.

Resources as is the same for many state and local governmental agencies have been declining which ironically results in an increased demand for our Department's services. We have shrunk our uninsured rates from levels of almost 20% to now a little over 13%. Our community continues to become more diverse and grow as new immigrant populations continue to move and make their homes in Tulsa County. This could mean many things for the Department as we evolve and press for change to also integrate response(s) to social determinant factors that impact community health status into community improvement plans. This might mean we will be more likely to design policies than provide direct services; will be more likely to convene coalitions than work alone; and be more likely to access and have real-time data than await the next annual survey. This is a way of moving forward to serve more effectively and efficiently.

We are aware of the need to stay fluid, flexible and dynamic to address challenges that impact our Department's ability to serve our constituents. Saying that we must constantly monitor the environment and be aware of what issues could result in budget impacts. Our local public health system is under severe and increasing pressure as the Department has been expected to take on more responsibilities with fewer resources and regardless of the popular mantra of you must do more with less, all you do with less is less.

In 2017 as in previous years politics will continue to impact our ability to serve the community. The current president and congress have attempted to repeal and replace the Affordable Care Act, (ACA) and have been unsuccessful so are promulgating rules that will weaken the ACA in such a manner that some people currently enrolled in the ACA will no longer have health insurance which will add extra burden to Tulsa's safety net system. The legislature created a budget that the State Supreme Court ruled was done unconstitutional and have asked to come back to a special session to "fix" the budget. We have no idea at this time how the actions of this legislature will impact The Department but if funding is reduced at either the State or Federal levels of government, those cuts are historically felt by our most vulnerable populations first.

In the current climate, there is a real concern that pressures to reduce the federal deficit will affect federal budgeting as well. Other factors that could impact the future budgets of the Department could be state legislature decisions to not increase guilt taxes (beverage, tobacco, alcohol, etc.) as a mechanism to increase revenue.

The legislature has resisted attempts to pass new revenue measures so they will continue cutting State agencies that fund some of our programs and services. If they continue to do that, some state agencies will almost be rendered irrelevant and additional pressure will be added to local service systems to support more of those populations in need with less resources.

As stated previously, there is great uncertainty as to what will happen with the ACA but it's probably safe to assume Oklahoma will not be expanding Medicaid or providing services similar to what expanding Medicaid might bring. It is very difficult to debate this issue but increasing access to health care and also improving community infrastructure to enable citizens to make healthy decisions results in positive economic impact although those savings are not immediately realized. Ultimately, the financial impacts of the Medicaid expansion, including its projected impact on health status and work force factors might never be realized in our county. As with most state or federal decisions, the impact of that action, or inaction, eventually trickles down to the local level and the Tulsa Health Department.

Request for Information

This financial report is designed to give the reader a general overview of the Department's finances. Questions concerning any of the information provided in this report or request for additional information should be addressed to the Office of the Controller at James O. Goodwin Health Center, 5051 South 129th East Avenue, Tulsa, Oklahoma 74134.

Financial Statements

Tulsa City-County Health Department

Statements of Net Position

June 30,

| | Governmental Activities | |
|--|-------------------------|---------------|
| | 2017 | 2016 |
| Assets and Deferred Outflows | | |
| Current Assets | | |
| Cash | \$ 13,663,673 | \$ 11,049,549 |
| Accounts receivable - net | 226,637 | 241,794 |
| Intergovernmental receivable | 2,188,214 | 3,156,623 |
| Ad Valorem taxes receivable | 763,028 | 674,109 |
| Inventory | 1,265,046 | 807,984 |
| Total current assets | 18,106,598 | 15,930,059 |
| Non-current assets | | |
| Restricted cash | 6,993 | 35,839 |
| Capital assets - net | 12,670,014 | 13,138,629 |
| Non-depreciable capital assets | 1,844,939 | 1,844,939 |
| | 14,521,946 | 15,019,407 |
| Deferred outflows of resources | | |
| Pension | 8,746,940 | 5,791,932 |
| Total assets | \$ 41,375,484 | \$ 36,741,398 |
| Liabilities, Deferred Inflows, and Net Position | | |
| Current liabilities | | |
| Accounts payable | \$ 515,229 | \$ 623,525 |
| Accrued liabilities | 22,766 | 18,690 |
| Payable to Tulsa County | 29,960 | 28,700 |
| Current portion - non-current liabilities | 411,138 | 399,786 |
| Total current liabilities | 979,093 | 1,070,701 |
| Non-current liabilities | | |
| Compensated absences, less current portion | 1,114,437 | 1,150,853 |
| Capital lease, less current portion | 9,158,492 | 9,395,120 |
| Net pension liability | 13,398,702 | 6,990,594 |
| Total non-current liabilities | 23,671,631 | 17,536,567 |
| Deferred inflows of resources | | |
| Pension | 667,021 | 3,155,936 |
| Total liabilities | 25,317,745 | 21,763,204 |
| Net position | | |
| Net investment in capital assets | 5,119,833 | 5,362,661 |
| Restricted | 6,993 | 35,839 |
| Unrestricted | 10,930,913 | 9,579,694 |
| | 16,057,739 | 14,978,194 |
| Total liabilities and net position | \$ 41,375,484 | \$ 36,741,398 |

The accompanying notes are an integral part of these financial statements.

Tulsa City-County Health Department

Statement of Revenues, Expenses and Changes in Net Position

Year Ended June 30, 2017

| | Program Revenues | | | Net (Expense) Revenue |
|--|--------------------------|-------------------------|--|---------------------------------|
| | Expenses | Charges for Services | Operating Grants and Contributions | |
| Functions/Programs - Primary government | | | | |
| General government | \$ 28,260,880 | \$ 2,864,591 | \$ 12,998,424 | \$ (12,397,865) |
| Depreciation and amortization | 622,952 | - | - | (622,952) |
| Interest on long-term debt | 457,715 | - | - | (457,715) |
| Payment to Tulsa County | 276,561 | - | - | (276,561) |
| Total governmental activities | <u>\$ 29,618,108</u> | <u>\$ 2,864,591</u> | <u>\$ 12,998,424</u> | (13,755,093) |
| General revenues: | | | | |
| Ad Valorem taxes | | | | 14,460,484 |
| Interest earnings | | | | 40,408 |
| Miscellaneous | | | | <u>333,746</u> |
| Change in net position | | | | 1,079,545 |
| Net Position | | | | |
| Beginning of year | | | | <u>14,978,194</u> |
| End of year | | | | <u><u>\$ 16,057,739</u></u> |

The accompanying notes are an integral part of these financial statements.

Tulsa City-County Health Department

Statement of Revenues, Expenses and Changes in Net Position

Year Ended June 30, 2016

| | Program Revenues | | | Net (Expense) Revenue |
|--|--------------------------|-------------------------|--|---------------------------------|
| | Expenses | Charges for Services | Operating Grants and Contributions | |
| Functions/Programs - Primary government | | | | |
| General government | \$ 26,911,321 | \$ 2,805,137 | \$ 13,146,533 | \$ (10,959,651) |
| Depreciation and amortization | 631,503 | - | - | (631,503) |
| Interest on long-term debt | 468,249 | - | - | (468,249) |
| Payment to Tulsa County | 250,000 | - | - | (250,000) |
| Total governmental activities | <u>\$ 28,261,073</u> | <u>\$ 2,805,137</u> | <u>\$ 13,146,533</u> | (12,309,403) |
| General revenues: | | | | |
| Ad Valorem taxes | | | | 13,988,269 |
| Interest earnings | | | | 24,780 |
| Miscellaneous | | | | <u>371,067</u> |
| Change in net position | | | | 2,074,713 |
| Net Position | | | | |
| Beginning of year | | | | <u>12,903,481</u> |
| End of year | | | | <u><u>\$ 14,978,194</u></u> |

The accompanying notes are an integral part of these financial statements.

Tulsa City-County Health Department

Balance Sheet- Governmental Funds

June 30, 2017

| | General Fund | Capital Projects Fund | Total Governmental Funds |
|-------------------------------------|-----------------|-----------------------------|--------------------------------|
| Assets | | | |
| Cash | \$ 13,663,673 | \$ - | \$ 13,663,673 |
| Accounts receivable - net | 226,637 | - | 226,637 |
| Intergovernmental receivables | 2,188,214 | - | 2,188,214 |
| Ad Valorem taxes receivable | 126,404 | - | 126,404 |
| Inventory | 1,265,046 | - | 1,265,046 |
| Restricted cash | - | 6,993 | 6,993 |
| | <hr/> | | |
| Total assets | \$ 17,469,974 | \$ 6,993 | \$ 17,476,967 |
| Liabilities and Fund Balance | | | |
| Accounts payable | \$ 515,230 | \$ - | \$ 515,230 |
| Accrued liabilities | 22,766 | - | 22,766 |
| Deferred revenue | 852,909 | - | 852,909 |
| Payable to Tulsa County | 29,960 | - | 29,960 |
| Total liabilities | 1,420,865 | - | 1,420,865 |
| <hr/> | | | |
| Fund balance | | | |
| Non-spendable | 1,265,046 | - | 1,265,046 |
| Restricted | - | 6,993 | 6,993 |
| Unassigned | 14,784,063 | - | 14,784,063 |
| Total fund balance | 16,049,109 | 6,993 | 16,056,102 |
| <hr/> | | | |
| Total liabilities and fund balance | \$ 17,469,974 | \$ 6,993 | \$ 17,476,967 |

Reconciliation

| | |
|---|---------------|
| Total fund balance - governmental fund | \$ 16,056,102 |
| Amounts reported for governmental activities in the statement of net assets are different because: | |
| Long-term tax and grant revenues receivable not collected within sixty days of year-end are not financial resources and are not reported in the fund. | 636,624 |
| Capital assets used in governmental activities are not financial resources and are not reported in the fund. | 14,514,953 |
| Deferred outflows are not financial resources and are not reported in the fund. | 8,746,940 |
| Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the fund. | (9,831,157) |
| Net pension liability is not due and payable in the current period and, therefore, is not reported in the fund. | (13,398,702) |
| Deferred inflows are not financial resources and are not reported in the fund. | (667,021) |
| | <hr/> |
| Net position of governmental activities | \$ 16,057,739 |

The accompanying notes are an integral part of these financial statements.

Tulsa City-County Health Department

Balance Sheet - Governmental Funds

June 30, 2016

| | General Fund | Capital Projects Fund | Total Governmental Funds |
|---|-----------------|-----------------------------|--------------------------------|
| Assets | | | |
| Cash | \$ 11,049,549 | \$ - | \$ 11,049,549 |
| Accounts receivable - net | 237,131 | - | 237,131 |
| Intergovernmental receivables | 3,156,623 | - | 3,156,623 |
| Ad Valorem taxes receivable | 99,573 | - | 99,573 |
| Inventory | 807,984 | - | 807,984 |
| Restricted cash | - | 35,839 | 35,839 |
| | <hr/> | | |
| Total assets | \$ 15,350,860 | \$ 35,839 | \$ 15,386,699 |
| <hr/> | | | |
| Liabilities and Fund Balance | | | |
| Accounts payable | \$ 623,524 | \$ - | \$ 623,524 |
| Accrued liabilities | 18,690 | - | 18,690 |
| Deferred revenue | 2,244,613 | - | 2,244,613 |
| Payable to Tulsa County | 28,700 | - | 28,700 |
| Total liabilities | 2,915,527 | - | 2,915,527 |
| | <hr/> | | |
| Fund balance | | | |
| Non-spendable | 807,984 | - | 807,984 |
| Restricted | - | 35,839 | 35,839 |
| Unassigned | 11,627,349 | - | 11,627,349 |
| Total fund balance | 12,435,333 | 35,839 | 12,471,172 |
| | <hr/> | | |
| Total liabilities and fund balance | \$ 15,350,860 | \$ 35,839 | \$ 15,386,699 |
| <hr/> | | | |
| Reconciliation | | | |
| Total fund balance - governmental fund | | | \$ 12,471,172 |
| Amounts reported for governmental activities in the statement of net position are different because: | | | |
| Long-term tax and grant revenues receivable not collected within sixty days of year-end are not financial resources and are not reported in the fund. | | | 579,199 |
| Capital assets used in governmental activities are not financial resources and are not reported in the fund. | | | 14,983,568 |
| Deferred outflows are not financial resources and are not reported in the fund. | | | 5,791,932 |
| Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the fund. | | | (8,701,148) |
| Net pension liability is not due and payable in the current period and, therefore, is not reported in the fund. | | | (6,990,594) |
| Deferred inflows are not financial resources and are not reported in the fund. | | | (3,155,936) |
| | | | <hr/> |
| Net position of governmental activities | | | \$ 14,978,193 |
| | | | <hr/> |

The accompanying notes are an integral part of these financial statements.

Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds

June 30, 2017

| | General Fund | Capital Projects Fund | Total Governmental Funds |
|---|----------------------|-----------------------------|--------------------------------|
| Revenues: | | | |
| Ad Valorem taxes | \$ 14,398,395 | \$ - | \$ 14,398,395 |
| Licenses and permits | 945,637 | - | 945,637 |
| Intergovernmental revenue | 13,924,763 | - | 13,924,763 |
| Charge for services (fees) | 1,918,684 | - | 1,918,684 |
| Contributions and donations | 501,158 | - | 501,158 |
| Miscellaneous | 339,377 | - | 339,377 |
| Total revenue | <u>32,028,014</u> | - | <u>32,028,014</u> |
| Expenditures: | | | |
| Health and welfare: | | | |
| Salaries and wages | 14,346,245 | - | 14,346,245 |
| Employee benefits | 6,211,463 | - | 6,211,463 |
| Travel | 460,036 | - | 460,036 |
| Operating expenses | 6,081,091 | 9,504 | 6,090,595 |
| Other charges | 214,484 | - | 214,484 |
| Capital outlay: | 160,198 | - | 160,198 |
| Debt service: | | | |
| Principal | - | 225,787 | 225,787 |
| Interest | - | 457,715 | 457,715 |
| Total expenditures | <u>27,473,517</u> | <u>693,006</u> | <u>28,166,523</u> |
| Excess of revenues over expenditures | 4,554,497 | (693,006) | 3,861,491 |
| Other financing sources (uses): | | | |
| Transfers in (out) | (664,160) | 664,160 | - |
| Payments to Tulsa County | (276,561) | - | (276,561) |
| Excess of revenues over expenditures and other financing sources | <u>3,613,776</u> | <u>(28,846)</u> | <u>3,584,930</u> |
| Fund balance at June 30, 2016 | <u>12,435,333</u> | <u>35,839</u> | <u>12,471,172</u> |
| Fund balance at June 30, 2017 | <u>\$ 16,049,109</u> | <u>\$ 6,993</u> | <u>\$ 16,056,102</u> |
| Net change in fund balances - total government funds | | | \$ 3,584,930 |
| Amounts reported for governmental activities are different because: | | | |
| Long-term tax revenues not collected within sixty days of year-end are not financial resources and are not reported in the fund. | | | 62,088 |
| Grant revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. | | | (1,427,497) |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation exceeded capital outlays in 2016. | | | (462,755) |
| Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. | | | 225,787 |
| Some revenues and expenses reported in the statement of activities do not provide or require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. | | | <u>(903,008)</u> |
| Changes in net position of governmental activities | | | <u>\$ 1,079,545</u> |

The accompanying notes are an integral part of these financial statements.

Tulsa City-County Health Department

Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds

June 30, 2016

| | General Fund | Capital Projects Fund | Total Governmental Funds |
|---|----------------------|-----------------------------|--------------------------------|
| Revenues: | | | |
| Ad Valorem taxes | \$ 13,952,197 | \$ - | \$ 13,952,197 |
| Licenses and permits | 886,499 | - | 886,499 |
| Intergovernmental revenue | 11,540,682 | - | 11,540,682 |
| Charge for services (fees) | 1,918,767 | - | 1,918,767 |
| Contributions and donations | 632,701 | - | 632,701 |
| Miscellaneous | 407,972 | - | 407,972 |
| Total revenue | <u>29,338,818</u> | - | <u>29,338,818</u> |
| Expenditures: | | | |
| Health and welfare: | | | |
| Salaries and wages | 14,153,577 | - | 14,153,577 |
| Employee benefits | 6,028,960 | - | 6,028,960 |
| Travel | 539,930 | - | 539,930 |
| Operating expenses | 6,745,723 | 7,729 | 6,753,452 |
| Other charges | 72,862 | - | 72,862 |
| Capital outlay: | 359,257 | - | 359,257 |
| Debt service: | | | |
| Principal | - | 214,632 | 214,632 |
| Interest | - | 468,249 | 468,249 |
| Total expenditures | <u>27,900,309</u> | <u>690,610</u> | <u>28,590,919</u> |
| Excess of revenues over expenditures | 1,438,509 | (690,610) | 747,899 |
| Other financing sources (uses): | | | |
| Transfers in (out) | (667,720) | 667,720 | - |
| Payments to Tulsa County | (250,000) | - | (250,000) |
| Excess of revenues over expenditures and other financing sources | <u>520,789</u> | <u>(22,890)</u> | <u>497,899</u> |
| Fund balance at June 30, 2015 | <u>11,914,544</u> | <u>58,729</u> | <u>11,973,273</u> |
| Fund balance at June 30, 2016 | <u>\$ 12,435,333</u> | <u>\$ 35,839</u> | <u>\$ 12,471,172</u> |
| Net change in fund balances - total government funds | | | \$ 497,899 |
| Amounts reported for governmental activities are different because: | | | |
| Long-term tax revenues not collected within sixty days of year-end are not financial resources and are not reported in the fund. | | | 36,072 |
| Grant revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the funds. | | | 973,151 |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation exceeded capital outlays in 2015. | | | (272,246) |
| Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. | | | 214,632 |
| Some revenues and expenses reported in the statement of activities do not provide or require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. | | | <u>625,205</u> |
| Changes in net position of governmental activities | | | <u>\$ 2,074,713</u> |

The accompanying notes are an integral part of these financial statements.

Notes to Financial Statements

June 30, 2017 and 2016

Note A – Financial Reporting Entity

The Tulsa City-County Health Department (the “Department” or “TCCHD”) is an agency of Tulsa County, Oklahoma (the County) and was created in 1950 by a joint resolution between the City of Tulsa and the Board of County Commissioners. A nine (9) member board oversees the day-to-day operations of the Department. The City of Tulsa appoints five (5) members. The remaining four (4) members that are appointed by the Board of County Commissioners are only required to be registered voters. The Department, in association with the Oklahoma State Department of Health, is responsible for meeting a variety of health-related needs of the County, including code enforcement of health service regulations; family planning services; dental and health clinics and referrals; maternal and child health services, immunizations for infants; and certain psychological services for adolescents. The Department has approximately 350 employees, including resident doctors, nurses and clinicians.

The Department obtains funding through a variety of sources, including an annual Ad Valorem millage levy collected on all real property located in Tulsa County, Oklahoma, and funds appropriated to the Department from the Oklahoma State Department of Health. The Department is a component unit of Tulsa County due to the nature and significance of their relationship with a primary government. They are such that exclusion would cause the reporting entity’s financial statements to be misleading and incomplete. Furthermore, Tulsa County sets the budget for the Department yearly and manages the Department’s accounting records.

The accompanying financial statements present the activities of the Department (the primary government) and its blended component unit, the Community Health Foundation, Inc. (the Foundation). The Foundation is a legally separate, tax-exempt organization. It acts primarily as a fund-raising organization that receives gifts and support for Department programs and capital projects. Although the Department does not control the timing or amount of receipts from the Foundation, the Foundation’s restricted resources can only be used by, or for the benefit of, the Department. Consequently, the Foundation is considered a component unit of the Department and is included in the Capital Projects Fund.

Note B – Summary of Significant Accounting Policies

1. Basic Financial Statements – GASB Statement #34 - The basic financial statements include both government-wide and fund financial statements.

Government-Wide Statements – The government-wide financial statements include the Statements of Net Position and the Statements of Activities. These statements report financial information for the Department, and is represented by a primary government.

Statements of Net Position – The Statements of Net Position report all assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position of the Department. These assets and liabilities are presented in order of their relative liquidity. An asset’s liquidity is determined by how readily it converts to cash and whether restrictions limit the Department’s ability to use the resources. A liability’s liquidity is based on its maturity, or when cash is used to liquidate it. The difference between the Department’s assets and its liabilities is its net position.

Notes to Financial Statements

June 30, 2017 and 2016

Note B – Summary of Significant Accounting Policies - Continued

1. Basic Financial Statements – GASB Statement #34 - Continued

Net Position is displayed in three components – net investment in capital assets, unrestricted and restricted.

Statements of Revenues, Expenses and Changes in Net Position – The Statements of Revenues, Expenses and Changes in Net Position report the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and includes the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees and other charges to users of the Department’s services; (2) operating grants and contributions which finance annual operating activities. These revenues are subject to externally imposed restrictions of these program uses. Other revenue sources and Ad Valorem taxes not properly included with program revenues are reported as general revenues.

General Fund – This fund type is used to account for all financial resources, except those required by law or administrative action, to be accounted for in another fund. The general fund is always reported as a major fund in the governmental fund statements.

Capital Projects Fund – This fund accounts for financial resources earmarked or segregated for the acquisition and construction of major capital facilities and other project-oriented activities.

2. Measurement Focus, Basis of Accounting and Financial Statement Presentation – The financial statements of the Department are prepared in accordance with generally accepted accounting principles (GAAP). The Department’s reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements.

The Government-Wide Statements use the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental Fund Financial Statements use the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. *Measurable* defines the amount of the transactions and *available* means collectible within the current period or soon enough thereafter to pay current liabilities. The Department considers revenues to be available if they are collected within 60 days of the end of the fiscal year. Expenditures are recorded when the related fund liability is incurred.

Major revenue sources susceptible to accrual include: intergovernmental revenues, patient services, investment income and Ad Valorem taxes.

Notes to Financial Statements

June 30, 2017 and 2016

Note B – Summary of Significant Accounting Policies - Continued

3. Assets, Liabilities and Net Position

Cash – State law requires that all cash belonging to the County be placed in the custody of the County Treasurer. A “pooled cash” concept is used in maintaining the cash and investment records. Under this concept, all cash is pooled together for investment purposes. Interest income is credited to the appropriate funds or departments.

Accounts Receivable – Accounts receivable include amounts due from patient fees incurred as of year-end, and amounts due from private insurance carriers and state insurance programs, (i.e., Medicaid and private carriers). These amounts are shown net of an allowance for uncollectible balances. Outstanding fees greater than 15 months are written-off.

Intergovernmental Receivables – Balance represents amounts earned but not received under federal and state grants.

Inventories – Inventories are stated at the lower of cost or market, determined by the first-in, first-out method of accounting. Inventories are comprised of vaccines, most of which are donated by the Oklahoma Department of Health. During 2017 and 2016, approximately \$2,037,000 and \$1,923,000, respectively, in vaccines were received from the State.

Capital Assets and Depreciation – The Department’s property, plant and equipment with useful lives of more than one year are stated at historical cost and comprehensively reported in the government-wide financial statements. Donated assets are stated at fair value on the date donated. The costs of normal maintenance and repairs that do not add to the asset value or materially extend useful lives are not capitalized. Capital assets in excess of \$500 are capitalized and depreciated using the straight-line method. When capital assets are disposed, the cost and applicable accumulated depreciation are removed from the respective accounts, and the resulting gain or loss is recorded in operations. Estimated useful lives for depreciable assets are 40 – 50 years for buildings and leasehold improvements and 8 – 18 years for furniture, fixtures and equipment.

Deferred Revenue – The Department’s deferred revenue represents funds not used from donations and contracts from other organizations; and for the funds statements, revenue not collected within 60 days of year-end. The donations stipulate that funds are required to be returned if not expended for the designated purpose; therefore, revenue is earned upon use of funds for designated purposes.

Compensated Absences – It is the Department’s policy to permit employees to accumulate earned but unused Paid Time Off (PTO) benefits. All Regular Fulltime Employees are eligible to accrue PTO. Regular Part-time employees who work at least 20 hours per week are eligible to accrue at a pro-rated leave time. PTO may be used for vacation, personal illness, funeral attendance, emergencies, or other personal business. PTO is accrued each pay period and can be accrued up to a maximum of 320 hours. TCCHD employees who terminate their employment under satisfactory conditions will be paid for accrued PTO. The maximum amount of PTO hours that can be paid is capped at 320 hours. PTO accrued

Notes to Financial Statements

June 30, 2017 and 2016

Note B – Summary of Significant Accounting Policies - Continued

3. Assets, Liabilities and Net Position - Continued

beyond the maximum allowable limit will be deposited into an extended sick leave (ESL) account. ESL commences on the third consecutive day absent for a personal illness. Employees may use their ESL for illnesses of immediate family members as defined in Section 321 FMLA. Time deposited in the extended sick leave (ESL) account may not be transferred back to the accrued PTO account, and is not paid to an employee upon separation for any reason, including retirement, therefore no accrual has been recorded. The governmental fund financial statements record expenditures when employees are paid for PTO. The government-wide financial statements present the cost of PTO as a liability. The Department's compensated absence for the years ended June 30, 2017 and 2016 was \$1,288,948 and \$1,324,853, respectively. The current portion of the compensated absences is \$174,511 as of June 30, 2017.

Net Position – The government-wide financial statements utilize a net position presentation that is categorized as investment in capital assets, restricted and unrestricted. Net investment in capital assets was intended to reflect the portion of net position which are associated with non-liquid capital assets less outstanding capital asset related debt. Restricted net position is held for capital outlay. Unrestricted net position represents unrestricted liquid assets.

When both restricted and unrestricted resources are available for use, it is the Department's policy to use restricted assets first, then unrestricted resources as they are needed.

4. Revenues, Expenses and Expenditures

Property Tax Revenue – The Department receives an apportionment of Ad Valorem tax collected by the County, which acts as a collecting agent for many other governmental entities. The County is responsible for assessing, billing, collecting and distributing the Ad Valorem tax to the Department. In fiscal years 2017 and 2016, the County levied 2.5 mills of protested taxes for the Department's operations. Tax collections are recorded as revenue in the year received. In addition, the Department may also receive miscellaneous revenues collected by the County.

Grant Revenue – Revenues from State and Federal grants are recognized when expenditures are made.

5. Subsequent Events

The Department has evaluated subsequent events through October 31, 2017, the date the financial statements were issued.

Notes to Financial Statements

June 30, 2017 and 2016

Note C – Stewardship, Compliance and Accountability

Under Oklahoma law, the Department may not obligate funds for periods extending beyond the current fiscal year, except for the issuance of general obligation bonds. All lease and lease-purchase agreements, whether or not they are capitalized, must be re-approved at the beginning of each fiscal year. Federal and State grant revenues and expenditures are accounted for in accordance with applicable contract provisions.

Budget Law and Practice – Guidelines for the County Budget Act are documented in Title 19, Section 1410 of the Oklahoma Statutes. At least thirty (30) days prior to the beginning of each fiscal year, the County Budget Board shall complete a budget for each fund, including the TCCHD, of the county for which a budget is required. Each budget shall provide a complete financial plan for the budget year. The budget format shall be as prescribed by the State Auditor and Inspector. The format shall contain at least the following in tabular form for each fund, itemized by department and account within each fund:

1. Actual revenues and expenditures for the immediate prior fiscal year;
2. Estimated actual revenues and expenditures for the current fiscal year; and
3. Estimated revenues and proposed expenditures for the budget year.

The Budget Board of Tulsa County complies with the purpose of the Budget Act, which is to:

1. Establish uniform and sound fiscal procedures for the preparation, adoption, execution and control of budgets;
2. Enable counties to make financial plans for both current and capital expenditures and to ensure that their executive staffs administer their respective functions in accordance with adopted budget;
3. Make available to public and investors sufficient information as to the financial conditions, requirements and expectations of the county government;
4. Assist county governments to improve and implement generally accepted accounting principles as applied to governmental accounting, auditing and financial reporting and standards of governmental finance management.

The legal level of control is that expenditures budgeted in each fund may not exceed the budgeted revenues, including fund balance, for the fund. Once approved, the County Budget Board may amend the legally adopted budget when unexpected modifications are required in estimated revenues and appropriations.

Budgets are submitted annually in accordance with the budget act. The budgets are prepared on the cash and expenditures/encumbrances basis. Revenues are budgeted in the year receipt is expected, and expenditures, which include encumbrances, are budgeted in the year that the applicable purchase orders are expected to be issued. The budget and actual financial statements are reported on this basis. Unencumbered appropriations for annually budgeted funds lapse at fiscal year-end.

Notes to Financial Statements

June 30, 2017 and 2016

Note C – Stewardship, Compliance and Accountability - Continued

Budgets are adopted on a basis consistent with State legal requirements. A reconciliation from the budgetary basis to generally accepted accounting principles is presented in the Statements of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual.

Budgetary Control – TCCHD’s appropriated budget is prepared on a detailed line item basis. Revenues are budgeted by source. Expenditures are budgeted by department and character (health and welfare and capital outlay) that constitutes the legal level of control. Expenditures may not exceed appropriations at this level. All budget revisions at this level are subject to authorization by the Department Head and approval by the Budget Board. All budget revisions are subject to final review by the County Budget Board. No budget revisions were made during the year ended June 30, 2017.

Encumbrances – Encumbrances represent commitments related to unperformed contracts for goods or services. Under the governmental reporting model, encumbrances include purchase orders, contracts and other commitments for expenditure of resources. The encumbrance reserves the applicable appropriated revenue source. Encumbrances outstanding at year-end are reported as part of unassigned fund balance in the general fund balance in the amount of \$774,412 and \$976,665 at June 30, 2017 and 2016, respectively, and do not constitute expenditures or liabilities because the commitment will be honored during the subsequent year.

Budget Variance – Budget variance is the difference between the revised appropriation and the actual amount received or expended and encumbered during the current year.

Note D – Fund Equity

Beginning with fiscal year 2010, the Department implemented GASB Statement No. 54, “Fund Balance Reporting and Governmental Fund Type Definitions.” This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government’s fund balances more transparent. The following classifications describe the relative strength of the spending constraints:

Non-spendable – Amounts that cannot be spent either because they are not in a spendable form or because they are legally or contractually required to be maintained intact (such as inventory).

Restricted – Amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

Committed – Amounts constrained to specific purposes by the Department itself, using its highest level of decision-making authority (i.e., Board of Health). To be reported as committed, amounts cannot be used for any other purpose unless the Department takes the same highest level action to remove or change the constraint.

Assigned – Amounts that are designated by the Department for a specific purpose but are not spendable until a budget ordinance is passed by the Board of Health.

Notes to Financial Statements

June 30, 2017 and 2016

Note D – Fund Equity - Continued

Unassigned – All amounts not included in other spendable classifications. Positive amounts are reported only in the general fund.

The General Fund has an Unassigned Fund Balance of \$14,784,063 at June 30, 2017. The Unassigned Fund Balance includes \$722,617 designated for capital improvements, \$250,000 for emergency events and \$150,069 for self-insurance. Inventory of \$1,265,046 is considered Non-spendable Fund Balance.

The Capital Projects Fund has Restricted Funds of \$6,993 at June 30, 2017, which are restricted to capital outlays.

Note E – Cash

All cash is maintained by the treasurer of Tulsa County and is subject to the depository collateral risk of all the pooled funds of Tulsa County.

Note F – Accounts Receivable

Accounts receivable is comprised of the following at June 30:

| | 2017 | 2016 |
|---|-------------------|-------------------|
| Private pay | \$ 317,806 | \$ 318,800 |
| Less: allowance for doubtful accounts | (91,169) | (81,669) |
| Fund statement | 226,637 | 237,131 |
| Accounts receivable collected greater than 60 days after year-end | - | - |
| Government wide statement | <u>\$ 226,637</u> | <u>\$ 237,131</u> |

Notes to Financial Statements

June 30, 2017 and 2016

Note G – Capital Assets

Capital asset activity for the years ended June 30, 2017 and 2016 is as follows:

| | Balance June 30, 2016 | Acquisitions | Sales or Disposals | Balance June 30, 2017 |
|--|-----------------------------|--------------|-----------------------|-----------------------------|
| Primary government | | | | |
| Governmental activities | | | | |
| Capital assets, not depreciated | | | | |
| Land and improvements | \$ 1,844,939 | \$ - | \$ - | \$ 1,844,939 |
| Total capital assets, not depreciated | 1,844,939 | - | - | 1,844,939 |
| Capital assets, depreciated | | | | |
| Building | 15,557,929 | 19,000 | - | 15,576,929 |
| Furniture, fixtures and equipment | 3,756,429 | 139,970 | (172,588) | 3,723,811 |
| Infrastructure | 350,557 | - | - | 350,557 |
| Total capital assets, depreciated | 19,664,915 | 158,970 | (172,588) | 19,651,297 |
| Capital assets | 21,509,854 | 158,970 | (172,588) | 21,496,236 |
| Accumulated depreciation | | | | |
| Building | 4,470,213 | 364,778 | - | 4,834,991 |
| Furniture, fixtures and equipment | 2,006,948 | 247,590 | (167,955) | 2,086,583 |
| Infrastructure | 49,125 | 10,584 | - | 59,709 |
| Total accumulated depreciation | 6,526,286 | 622,952 | (167,955) | 6,981,283 |
| Depreciable assets, net | 13,138,629 | (463,982) | (4,633) | 12,670,014 |
| Governmental capital assets, net | \$ 14,983,568 | \$ (463,982) | \$ (4,633) | \$ 14,514,953 |

Depreciation expense of \$622,952 was charged to general government for the year ended June 30, 2017.

Notes to Financial Statements

June 30, 2017 and 2016

Note G – Capital Assets - Continued

| | Balance June 30, 2015 | Acquisitions | Sales or Disposals | Balance June 30, 2016 |
|--|-----------------------------|--------------|-----------------------|-----------------------------|
| Primary government | | | | |
| Governmental activities | | | | |
| Capital assets, not depreciated | | | | |
| Land and improvements | \$ 1,844,939 | \$ - | \$ - | \$ 1,844,939 |
| Total capital assets, not depreciated | 1,844,939 | - | - | 1,844,939 |
| Capital assets, depreciated | | | | |
| Building | 15,552,651 | 47,476 | (42,198) | 15,557,929 |
| Furniture, fixtures and equipment | 3,974,202 | 215,066 | (432,839) | 3,756,429 |
| Infrastructure | 331,513 | 19,044 | - | 350,557 |
| Total capital assets, depreciated | 19,858,366 | 281,586 | (475,037) | 19,664,915 |
| Capital assets | 21,703,305 | 281,586 | (475,037) | 21,509,854 |
| Accumulated depreciation | | | | |
| Building | 4,158,786 | 353,625 | (42,198) | 4,470,213 |
| Furniture, fixtures and equipment | 2,140,761 | 267,406 | (401,219) | 2,006,948 |
| Infrastructure | 38,653 | 10,472 | - | 49,125 |
| Total accumulated depreciation | 6,338,200 | 631,503 | (443,417) | 6,526,286 |
| Depreciable assets, net | 13,520,166 | (349,917) | (31,620) | 13,138,629 |
| Governmental capital assets, net | \$ 15,365,105 | \$ (349,917) | \$ (31,620) | \$ 14,983,568 |

Depreciation expense of \$631,503 was charged to general government for the year ended June 30, 2016.

Note H – Capital Lease

On February 25, 2010, Tulsa County Industrial Authority (TCIA), a related party, issued \$11,350,000 of Health Facilities Revenue Bonds. Repayment of these bonds is secured by a capital lease with the Department. Under the terms of the lease, quarterly payments are made to the bond trustee for retirement of the applicable bonds and the related interest. The lease matures in January 2040 and is secured by certain property.

Prior to 2014, TCIA had considered the Health Facilities Revenue Bonds to be conduit debt. TCIA has determined the bonds are their debt and has recognized a lease receivable from the Department. The Department previously recognized the substance of the transaction and recorded the various components of the bonds. Since TCIA and the Department are part of the same reporting entity, the Department restated its 2013 financial statements to reflect the change made by TCIA.

Notes to Financial Statements

June 30, 2017 and 2016

Note H – Capital Lease - Continued

The Department leases certain land, buildings, improvements and equipment under an agreement classified as a capital lease. The cost of these assets represents approximately \$8,112,000 and accumulated amortization at June 30, 2017 and 2016 was approximately \$3,056,000 and \$2,896,000, respectively. Capital leases are capitalized using interest rates appropriate at the inception of the lease. Amortization of these assets is included in depreciation expense.

Minimum lease commitments under the capital lease are as follows:

| Year ended June 30: | Principal | Interest | Total |
|---------------------|---------------------|---------------------|----------------------|
| 2018 | \$ 236,627 | \$ 446,710 | \$ 683,337 |
| 2019 | 249,670 | 435,115 | 684,785 |
| 2020 | 262,252 | 422,901 | 685,153 |
| 2021 | 274,513 | 410,092 | 684,605 |
| 2022-2026 | 1,593,279 | 1,834,738 | 3,428,017 |
| 2027-2031 | 2,019,915 | 1,406,459 | 3,426,374 |
| 2032-2036 | 2,564,981 | 861,821 | 3,426,802 |
| 2037-2040 | 2,193,883 | 202,644 | 2,396,527 |
| | <u>\$ 9,395,120</u> | <u>\$ 6,020,480</u> | <u>\$ 15,415,600</u> |

Changes in all types of long-term liabilities as reflected in the statements of net position are as follows:

| | Balance 07/01/16 | Additions | Deletions | Balance 07/01/17 | Due Within One Year |
|--------------------------|----------------------|-------------------|-------------------|----------------------|------------------------|
| Capital lease - Building | \$ 9,620,907 | \$ - | \$ 225,787 | \$ 9,395,120 | \$ 236,628 |
| Compensated absences | 1,324,852 | 126,679 | 162,584 | 1,288,947 | 174,510 |
| | <u>\$ 10,945,759</u> | <u>\$ 126,679</u> | <u>\$ 388,371</u> | <u>\$ 10,684,067</u> | <u>\$ 411,138</u> |

Note I – Commitments and Contingencies

Operating Leases – The Department normally enters into leases for facility rental. Oklahoma law prohibits the Department from obligating funds for periods exceeding one year. The governing board on a yearly basis must approve all operating lease agreements. As a result, future payments for operating leases are not disclosed.

Notes to Financial Statements

June 30, 2017 and 2016

Note I – Commitments and Contingencies - Continued

Federal and State Grants – Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the operating fund. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Department expects such amounts, if any, to be immaterial.

Litigation – The Department is routinely involved in various legal matters. Management is of the opinion that these matters will not have a material adverse impact on the Department's financial statements.

Note J – Retirement/Benefit Plans

In June 2012, the Governmental Accounting Standards Board issued Statement No. 68, *Accounting and Financial Reporting for Pensions*. The statement was effective for fiscal years beginning after June 15, 2014. The Department is a component unit of Tulsa County; therefore, the Department had to adopt the statement for its June 30, 2015 year-end which is reported in Tulsa County's June 30, 2015 financial statements. The adoption of the standard, as amended, added deferred outflows for pension payments from the measurement date of June 30, 2014 to the Department's year-end of December 31, 2015; deferred inflows primarily related to delayed recognition of investment return; and the recognition of the Department's share of net pension liabilities as of the measurement date. The net effect of these changes on 2015 beginning net position was a reduction of \$6,190,937. This change is comprised of the net pension liability of \$7,916,991 less deferred outflows of \$1,726,054.

The Department provides all full-time employees retirement benefits through participation in the Tulsa County Employees' Retirement System (the System), a single-employer defined benefit contributory pension plan, which covers participants with retirement, death and disability benefits. A nine-member Board of Trustees administers the System. Benefit terms are established and can be amended by the System's Board of Trustees. The System issues stand-alone financial statements, which can be obtained from Tulsa County at 500 South Denver, Tulsa, Oklahoma 74103.

The System and Tulsa County have a June 30th year-end. Tulsa County has elected to use the preceding year-end of the System as its measurement date; therefore, net pension liability and related deferred inflows are reported as of June 30, 2015 and 2014. The System's pension liability was based on an actuarial valuation as of June 30, 2015 and 2014. Pension payments by the Department from the measurement date to June 30, 2017 and 2016 are reported as deferred outflows.

Notes to Financial Statements

June 30, 2017 and 2016

Note J – Retirement/Benefit Plans - Continued

The changes in the Authority's net pension liability, as of the measurement date, consisted of:

| | 2017 | 2016 |
|--|----------------------|---------------------|
| Net pension liability at beginning of year | \$ 6,990,594 | \$ 3,174,300 |
| Pension expense | 2,749,478 | 1,096,944 |
| Contribution | (1,764,997) | (1,807,218) |
| Deferred inflows (outflows) arising from: | | |
| Difference in expected and actual return on investments | 2,957,855 | 3,748,744 |
| Change in assumptions | 2,457,622 | 1,146,060 |
| Difference in expected and actual experience | 142,268 | (368,236) |
| Change in proportionate share | (134,118) | - |
| Deferred inflows | 5,423,627 | 4,526,568 |
| Net pension liability at end of year | <u>\$ 13,398,702</u> | <u>\$ 6,990,594</u> |

Employer contribution between the measurement date of June 30th 2015 and 2014, and the Department's year-end are reported as deferred outflows. At June 30, 2017 and 2016, these payments amount to \$1,868,877 and \$1,848,581, respectively.

Plan Description and Provisions

Membership in the System is mandatory for all eligible employees. An employee becomes eligible on the first day of employment as a regular, full-time employee. Oklahoma Statutes include elected and appointed salaried County officials as employees for retirement system purposes. Seasonal, temporary, hourly, part-time or contracted workers are not considered to be eligible employees. Full-time employees of the Department, along with other employees of the County and certain related agencies, participate in this plan.

For the plan year ended June 30, 2017 and 2016, the Department's covered payroll was \$13,245,038 and \$13,320,342, respectively, and total payroll for all covered employees of the plan amounts to \$76,560,913 and \$76,834,455, respectively. The Department's share (17.30% and 17.34%, respectively) of the net pension liability was determined based on this ratio. The Department's total payroll was approximately \$14,300,000 and \$14,100,000, respectively.

Normal Retirement Benefits

An employee becomes eligible to receive benefits at age 62 with 5 years of service or he/she attains the "Rule of 80" retirement, where his/her age in years and months added to his/her years and months of participation in the System equal the sum of 80 years or more.

Notes to Financial Statements

June 30, 2017 and 2016

Note J – Retirement/Benefit Plans - Continued

The monthly annuity payable to the employee is based on a percentage to be applied to the average compensation of the highest paid thirty-six (36) months of employment. The three highest years need not be contiguous, but each year must consist of twelve consecutive months. Benefits are calculated on the average base payroll earnings and do not include overtime, allowances, et cetera. The benefit percentages for years of credited service range from 10 percent at five years of credited service to 50 percent for twenty years of credited service. Beyond 20 years, there is a 1.5% increase in the percentage rate for each year of credited service, to a maximum of 100%.

Disability Benefits

Disability benefits are available to participants who have become permanently disabled as a direct result of the Department employment. The employee must have the required eight years participation in the retirement system to receive benefits. Medical proof of disability, as well as a written statement of condition and cause from the employee's supervisor must accompany applications for disability. The System's Board of Trustees may require additional medical proof and makes the final determination of eligibility. There are no age requirements.

The percentage and base salary used to calculate benefits for employees who qualify for disability retirement is the same as that used in calculating "regular" retirement benefits except that the maximum percentage that may be applied is 40% (for a disability retiree having 15 or more credited years of service) if vested as of June 30, 2010. For anyone vested after June 30, 2010 or hired after June 30, 2010, the maximum percentage is 40% (for a disability retiree having 18 years or more of credited years of service).

A review of all disability retirees is conducted by the System Board of Trustees each August, at which time disability retirees must submit medical proof that they remain disabled. This requirement for the annual disability review ends when the retiree reaches age 62.

Death Benefits

As of November 1, 2000, a surviving spouse is eligible to receive 70% of the retirement benefit of a vested, deceased employee who was retired, or who had reached the Rule of 80. If the vested employee had not reached the age of 62 or attained the Rule of 80, the surviving spouse can either start receiving full retirement benefits when their spouse would have reached the age of 62 or attained the Rule of 80, or start receiving retirement benefits at a reduced percentage calculated by an actuarial formula when their spouse would have reached the age of 55.

As of July 1, 2010, a surviving spouse of a member who was not vested as of June 30, 2010 or was hired after June 30, 2010 is eligible to receive 67% of the retirement benefit to which the employee/retiree was entitled.

Notes to Financial Statements

June 30, 2017 and 2016

Note J – Retirement/Benefit Plans - Continued

Reduced Benefits

There is a reduced benefit available to employees who have attained age 55 with at least five years of credited service (the last two years must be consecutive), at an actuarially reduced percentage from the normal rate of age 62.

Contributions

In accordance with Title 19 OSA 953 of the Oklahoma Statutes, contribution rates as set by the Board are applied to all full-time base salaries and wages and the result contributions are credited to the pension fund on a monthly basis. As of July 1, 2013, the employer contribution rate was 14%, and the employee contribution rate was 1% of the base salary.

Beginning July 1, 2007, the total employer and employee contributions shall not exceed sixteen and one-half percent (16.5%) of the monthly compensation of each member. The appropriation for the fiscal year ending June 30, 2008 can be raised to thirteen and one-half percent (13.5%), for the fiscal year ending June 30, 2009 can be raised to fourteen and one-half percent (14.5%), for the fiscal year ending June 30, 2010 can be raised to fifteen and one-half percent (15.5%), and for the fiscal year ending June 30, 2011 and each year thereafter, can be raised to sixteen and one-half percent (16.5%), as permitted by Title 19 O.S. 2007, Section 954, as amended. Contributions during the fiscal year ended June 30, 2017 and 2016 was \$1,848,581 and \$1,807,218, respectively.

Notes to Financial Statements

June 30, 2017 and 2016

Note J – Retirement/Benefit Plans - Continued*Actuarial Assumptions*

Key assumptions used in the plans actuarial valuation were:

| | June 30, | |
|-------------------------------------|--|--|
| | 2015 | 2016 |
| Discount rate | 7.75% | 7.25% |
| Long-term expected rate of return | 7.75% | 7.25% |
| Valuation date | July 1, 2015 | July 1, 2016 |
| Measurement date | June 30, 2015 | June 30, 2016 |
| Inflation | 2.50% | 2.50% |
| Salary increase including inflation | 5% grade down to 2.5% | 5% grade down to 2.5% |
| Mortality | RP-2000 Mortality for Employees, Healthy Annuitants, and Disabled Annuitants with generational projection per Scale AA for healthy participants | RP-2000 Mortality for Employees, Healthy Annuitants, and Disabled Annuitants with generational projection per Scale AA for healthy participants |
| Actuarial cost method | Entry Age Normal | Entry Age Normal |

The actuarial assumptions that determined the total pension liability as of June 30, 2016 and 2015 were based on the results of an actuarial experience study for the period July 1, 2007 to June 30, 2012.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The net pension liability of the Department is calculated using the discount rate of 7.25 and 7.75 as of June 30, 2016 and 2015, respectively. The Department's net pension liability as of June 30, 2016 and 2015 would increase to \$20,681,743 and \$13,417,809, respectively, if it were calculated using a discount rate that is 1-percentage-point lower (6.25 and 6.75 percent) and would decrease to \$7,336,275 and \$1,616,977, respectively, if the rate were increased 1-percentage-point higher (8.25 and 8.75 percent) than the current rate.

Pension Plan Fiduciary Net Position

The pension plan's fiduciary net position has been determined on the same basis used by the pension plan. Detailed information about the pension plan's fiduciary net position and other information is available in the separately issued, stand-alone financial report of the System.

Notes to Financial Statements

June 30, 2017 and 2016

Note J – Retirement/Benefit Plans – Continued*Asset Allocation*

The Board has adopted the following Asset Allocation for 2017 and 2016 among stocks, bonds, and cash to serve as a general guideline in investing the Plan's assets:

| | 2016 | | | Long-term |
|-----------------------------------|---------|--------|---------|----------------|
| | Minimum | Target | Maximum | Rate of Return |
| US Cash | 0.00% | 0.00% | 5.00% | 2.72% |
| US Core Fixed Income | 8.50% | 18.50% | 28.50% | 4.34% |
| US Intermediate Bonds | 8.50% | 18.50% | 28.50% | 3.95% |
| US High Yield Bonds | 0.00% | 9.50% | 19.50% | 6.64% |
| US Large Caps | 19.25% | 29.25% | 39.25% | 6.00% |
| US Mid Caps | 19.25% | 29.25% | 39.25% | 6.15% |
| Foreign Developed Equity | 0.00% | 9.25% | 19.25% | 6.60% |
| Master Limited Partnerships | 0.00% | 8.00% | 18.00% | 5.20% |
| Arithmetic mean return | | | | 2.50% |
| Long-term expected rate of Return | | | | 7.25% |
| | 2015 | | | Long-term |
| | Minimum | Target | Maximum | Rate of Return |
| Domestic Equity | 19.25% | 29.25% | 39.25% | 10.00% |
| International Equity | 0.00% | 9.25% | 19.25% | 11.00% |
| Domestic Bonds | 17.00% | 37.00% | 57.00% | 5.00% |
| Alternative Assets | 0.00% | 24.50% | 59.50% | 11.30% |
| Arithmetic mean return | | | | 8.56% |
| Long-term expected rate of Return | | | | 7.75% |

Notes to Financial Statements

June 30, 2017 and 2016

Note J – Retirement/Benefit Plans - Continued

Summary of Significant Accounting Policies

Basis of Accounting

The financial statements of the System are prepared using the accrual basis of accounting and in conformity with accounting principles generally accepted in the United States of America. At June 30, 2014, the System adopted the provisions of Governmental Accounting Standards Board Statement No. 67, *Financial Reporting for Pension Plans*.

The System is considered a Pension Trust Fund (Fiduciary Fund) in Tulsa County’s Financial Report. Copies of Tulsa County Employee’s Retirement System’s Comprehensive Annual Financial Report are available from the County Clerk’s office or at www.tulsacounty.org.

Deferred inflows will be amortized to net pension expense (income) in future years as follows:

| | Deferred Inflows | | |
|------------------------|-------------------------|--------------------------|--------------------------|
| | Change in Proportion | Change in Assumptions | Experience Difference |
| Planning year June 30: | | | |
| 2018 | (29,804) | (54,440) | (63,983) |
| 2019 | (29,804) | (54,440) | (63,983) |
| 2020 | (29,804) | (54,440) | (63,983) |
| 2021 | (29,804) | (54,440) | (63,983) |
| 2022 | (14,902) | (27,219) | (31,992) |
| | <u>\$ (134,118)</u> | <u>\$ (244,979)</u> | <u>\$ (287,924)</u> |

Notes to Financial Statements

June 30, 2017 and 2016

Note J – Retirement/Benefit Plans - Continued*Summary of Significant Accounting Policies - Continued*Basis of Accounting - Continued

Deferred outflows will be amortized to net pension expense (income) in future years as follows:

| | Deferred Outflows | | |
|------------------------|---------------------|----------------------|--------------------------|
| | Contributions | Investment Return | Change in Assumptions |
| Planning year June 30: | | | |
| 2018 | 1,868,878 | 848,473 | 774,260 |
| 2019 | - | 848,473 | 774,260 |
| 2020 | - | 848,473 | 774,260 |
| 2021 | - | 848,473 | 774,260 |
| 2022 | - | - | 387,130 |
| | <u>\$ 1,868,878</u> | <u>\$ 3,393,892</u> | <u>\$ 3,484,170</u> |

The Department also sponsors a defined contribution retirement plan (a 401(a) plan) for employees who choose to participate. The Department matches employee contributions up to \$50 a month which vests immediately. During the years ended June 30, 2017 and 2016, the Department made contributions of approximately \$124,000 and \$125,000, respectively. The Department also sponsors a post-retirement defined benefit plan covering retired employees. The Department contributes one percentage of every employees' salary into the plan. Upon separation of service from THD, an employee has the right to seek reimbursement of out of-pocket qualifying medical or health care expenses incurred by employee and/or dependents after such termination. Contributions of approximately \$363,000 and \$277,000 were made during the years ended June 30, 2017 and 2016, respectively.

Note K – Related Party Transactions

There were no related party transactions during the fiscal years ended June 30, 2017 and 2016.

Note L – Recent Accounting Pronouncements

In June 2015, the Governmental Accounting Standards Board (GASB) issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. This GASB statement replaces the requirements of Statements No. 45 and No. 57 and addresses accounting and financial reporting for other post-retirement employee benefits that are provided to employees of state and local governmental employers. The provisions in Statement No. 75 are effective for fiscal years beginning after June 15, 2017.

Notes to Financial Statements

June 30, 2017 and 2016

Note L – Recent Accounting Pronouncements - Continued

However, early application is encouraged. The Department is currently evaluating the effects that Statement No. 75 will have on their financial statements.

Note M – Ad Valorem Tax Abatement

Tulsa County and certain cities in Tulsa County approve tax incentives in the form of ad valorem tax abatements. The purpose of these abatements is to stimulate economic growth within the County. Total abatement of ad valorem tax due the Department was as follows for the calendar year 2016:

| | |
|--|--------------------------|
| Approved abatements related to Tax Increment Financing Districts | \$ 119,798 |
| Approved abatements related to Tax Incentive Districts | 71,247 |
| Approved abatements related to Indian Housing Authority Owned Properties | <u>9,000</u> |
| Total tax abatements | <u><u>\$ 200,045</u></u> |

Abatement of tax is for a maximum of six years for each property.

Required Supplemental Information

Tulsa City-County Health Department

**Statement of Revenues, Expenditures, Encumbrances, and Changes in Fund Balance -
Budget and Actual (Non-GAAP Budgetary Basis)**

Year Ended June 30, 2017

| | Original/Final Budget | Total Actual | Variance |
|--|--------------------------|----------------------|---------------------|
| Revenues | | | |
| Ad Valorem taxes | \$ 13,919,787 | \$ 14,371,564 | \$ 451,777 |
| Licenses and permits | 832,800 | 942,924 | 110,124 |
| Intergovernmental revenue | 10,998,026 | 10,509,827 | (488,199) |
| Charge for services (fees) | 2,035,367 | 1,985,340 | (50,027) |
| Miscellaneous | 705,221 | 826,313 | 121,092 |
| Total revenues | <u>28,491,201</u> | <u>28,635,968</u> | <u>144,767</u> |
| Expenditures and Encumbrances | | | |
| Health and welfare: | | | |
| Salaries and wages | 15,071,257 | 14,342,459 | (728,798) |
| Employee benefits | 6,456,017 | 6,209,768 | (246,249) |
| Travel | 634,417 | 457,371 | (177,046) |
| Operating expenses | 4,939,096 | 4,548,057 | (391,039) |
| Other charges | 491,412 | 538,926 | 47,514 |
| Capital outlay | 215,500 | 153,852 | (61,648) |
| Total expenditures and encumbrances | <u>27,807,699</u> | <u>26,250,433</u> | <u>(1,557,266)</u> |
| Excess of revenues over expenditures and encumbrances | <u>683,502</u> | <u>2,385,535</u> | <u>1,702,033</u> |
| Interfund Transfers | | | |
| Transfer to CC Health Trust | (683,502) | (683,160) | (342) |
| Transfer to CC Health Designated | - | (3,650) | (3,650) |
| Total transfers | <u>(683,502)</u> | <u>(686,810)</u> | <u>(3,992)</u> |
| Excess of revenues over expenditures, encumbrances and other uses | <u>\$ -</u> | <u>1,698,725</u> | <u>\$ 1,698,041</u> |
| Fund balance, beginning (Non-GAAP budgetary basis) | | <u>13,162,491</u> | |
| Fund balance, ending (Non-GAAP budgetary basis) | | 14,861,216 | |
| Adjustments to Generally Accepted Accounting Principles | | | |
| Revenue and expense accruals | | <u>1,187,893</u> | |
| Fund balance, ending (GAAP basis) | | <u>\$ 16,049,109</u> | |

Tulsa City-County Health Department

Schedule of Proportionate Share of the Net Pension Liability - last 10 fiscal years*

As of Plan Year-end of June 30,

| | 2017 | 2016 |
|---|---------------|---------------|
| Department's proportion of the net pension liability | 17.30% | 17.34% |
| Department's proportionate share of the net pension liability | \$ 13,398,702 | \$ 6,990,594 |
| Department's covered-employee payroll | \$ 13,245,038 | \$ 13,320,342 |
| Department's proportionate share of the net pension liability as a percentage of its covered-employee payroll | 101.16% | 52.48% |
| Plan fiduciary net position as a percentage of the total pension liability | 77.49% | 87.12% |

* Note - Only the current and past fiscal year is presented because 10-year data is not available.

Tulsa City-County Health Department

Schedule of Contributions - last 10 fiscal years*

June 30,

| | 2017 | 2016 |
|---|---------------|---------------|
| Contractually required contribution | \$ 1,884,769 | \$ 1,864,848 |
| Contribution in relation to contractually required contribution | \$ 1,764,997 | \$ 1,807,218 |
| Contribution deficiency (excess) | \$ 119,772 | \$ 57,630 |
| Department's covered-employee payroll | \$ 13,245,038 | \$ 13,320,342 |
| Contributions as a percentage of covered-employee payroll | 14% | 14% |

* Note - Only the current fiscal year is presented because 10-year data is not available.



**Independent Auditor's Report on Internal Control over Financial Reporting
and on Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with *Government Auditing Standards***

The Board of Health
Tulsa City-County Health Department

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Tulsa City-County Health Department (the Department), a component unit of Tulsa County, as of and for the years ended June 30, 2017 and 2016, and the related notes to the financial statements, which collectively comprise the Department's basic financial statements, and have issued our report thereon dated October 31, 2017.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Department's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Department's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts.

However, providing an opinion on compliance with those provisions was not a objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Stanfield + O'Dell, P.C.

Tulsa, Oklahoma
October 31, 2017



**Independent Auditor's Report on Compliance
for Each Major Program and Report
on Internal Control over Compliance in
Accordance with the Uniform Guidance**

The Board of Health
Tulsa City-County Health Department

Report on Compliance for Each Major Federal Program

We have audited the Tulsa City-County Health Department's (the Department), a component unit of Tulsa County, compliance with the types of compliance requirements described in the U.S. *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the Department's major federal programs for the year ended June 30, 2017. The Department's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Department's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Department's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Department's compliance.

Opinion on Each Major Federal Program

In our opinion, the Department complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

Report on Internal Control over Compliance

Management of the Department is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Department's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program as a basis for designing auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities and each major fund of the Tulsa City-County Health Department (the Department) as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Department's basic financial statements. We issued our report thereon dated October 31, 2017, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (the Uniform Guidance) and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Tulsa, Oklahoma
October 31, 2017

Stanfield + O'Dell, P.C.

Tulsa City-County Health Department

Schedule of Expenditures and Federal Awards

Year Ended June 30, 2017

| Federal Grantor/Pass-through Grantor/ Program Title | Federal CFDA Number | Pass-through Entity Identifying Number | Federal Expenditures | Expenditures to Subrecipients |
|---|---------------------------|--|-------------------------|-------------------------------------|
| U.S. Department of Health and Human Services | | | | |
| Healthy Start Initiatives Grant | 93.926 | 5 H49MC00087-16-00 | 542,493 | 84,886 |
| | | 5 H49MC00087-17-00 | 180,150 | 20,117 |
| | | | 722,643 | 105,003 |
| <i>Passed through the Oklahoma Department of Mental Health and Substance Abuse:</i> | | | | |
| Resource Prevention Coordinator | | | | |
| Alcohol & Substance Abuse | 93.959 | | 286,790 | - |
| SPF State Incentive Grant | | | | |
| Alcohol & Substance Abuse | 93.243 | | 140,102 | - |
| <i>Passed through the Oklahoma State Department of Health:</i> | | | | |
| Family Planning Services | 93.217 | | 684,935 | - |
| Public Health Emergency Preparedness | 93.074 | | 1,155,665 | - |
| Public Health Emergency Preparedness - Zika 2016 | 93.069 | | 14,295 | - |
| Maternal and Child Health Services | | | | |
| Block Grant to States | 93.994 | | 258,793 | - |
| Fetal Infant Mortality Review (Medical Assistance Program) | 93.778 | | 84,093 | - |
| Immunization Grants | 93.268 | | 176,549 | - |
| Immunization Grants - Donated Vaccines | 93.268 | | 2,037,014 | - |
| Teen Pregnancy Prevention | 93.092 | | 327,389 | - |
| Community Based Child Abuse Prevention Grant | 93.590 | | 122,778 | - |
| Affordable Care Act - Maternal, Infant, and Early Childhood Home Visiting Program Formula, Expansion, and Development Grants to States | 93.505 | | 273,834 | - |
| Total U.S. Department of Health and Human Services | | | 6,284,880 | 105,003 |
| U.S. Department of Agriculture | | | | |
| <i>Passed through the Oklahoma State Department of Health:</i> | | | | |
| Special Supplemental Nutrition Program of Women, Infants and Children | 10.557 | | 1,925,463 | - |
| Total Federal Awards Expended | | | \$ 8,210,343 | \$ 105,003 |

See Notes to Schedule of Expenditures of Federal Awards.

Notes to Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2017

Note A – Basis of Presentation

The Schedule of Expenditures of Federal Awards includes the federal grant activity of the Tulsa City-County Health Department (the Department) and is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and is not a required part of the basic financial statements.

The Schedule of Expenditures of Federal Awards has been prepared on the basis of accounting as defined by the Uniform Guidance. Under this basis, expenditures are recognized when the activity related to the award occurs.

Note B – Risk-Based Audit Approach

The dollar threshold to distinguish between Type A and Type B programs is \$750,000. The Department qualifies as a low-risk auditee.

Note C – Entity Elections

The Department has elected not to use the 10% de minimis indirect cost rate, which is allowed in the Uniform Guidance, section 414.

Note D – Non-cash Assistance

The Department received \$2,037,014 in non-cash assistance in the form of donated vaccines from CFDA #93.268 Immunization Grants.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2017

Section I - Summary of Auditor's Results

Financial Statements

| | | |
|---|------------|----------------------------|
| Type of auditors report issued: | Unmodified | |
| Internal control over financial reporting: | | |
| Material weakness(es) identified | ____ Yes | <u> X </u> No |
| Significant deficiency(s) identified that are not considered to be material weaknesses? | ____ Yes | <u> X </u> None reported |
| Noncompliance material to financial statements noted? | ____ Yes | <u> X </u> No |

Federal Awards

| | | |
|--|------------|----------------------------|
| Internal control over major programs: | | |
| Material weakness(es) identified? | ____ Yes | <u> X </u> No |
| Significant deficiency(ies) identified that are not considered to be material weaknesses? | ____ Yes | <u> X </u> None reported |
| Type of auditors' report issued on compliance for major programs: | Unmodified | |
| Any audit findings disclosed that are required to be reported in accordance with Section 516(a) of the Uniform Guidance? | ____ Yes | <u> X </u> No |

Identification of major programs:

| <u>CFDA Numbers</u> | <u>Name of Federal Program or Cluster</u> |
|---------------------|---|
| 93.505 | Affordable Care Act - Maternal, Infant, and Early Childhood Home Visiting Program Formula, Expansion, and Development |
| 10.557 | Special Supplemental Nutrition Program for Women, Infants and Children |

| | |
|---|-----------|
| Dollar threshold used to distinguish between Type A and Type B programs | \$750,000 |
| Auditee qualified as low-risk auditee | Yes |

Section II - Financial Statement Findings - None

Section III - Federal Awards Findings - None

Tulsa City-County Health Department

Summary Schedule of Prior Year Audit Findings

For the Year Ended June 30, 2017

Section II--Findings Required to be Reported in Accordance with *Government Auditing Standards*:

None to report for the June 30, 2016 period.

Section III--Finding Required to be Reported in Accordance with OMB Circular A-133:

None to report for the June 30, 2016 period.