



Financial Statements
December 31, 2018 and 2017

Atoka County Healthcare Authority

Atoka County Healthcare Authority

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December 31, 2018 and 2017

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Independent Auditor's Report

To the Board of Trustees
Atoka County Healthcare Authority
Atoka, Oklahoma

Report on the Financial Statements

We have audited the accompanying statements of net position of Atoka County Healthcare Authority (Authority), as of December 31, 2018 and 2017, and the related statements of revenues, expenses, and changes in net position and statements of cash flows for the year ended December 31, 2018, and the related notes to the financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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Basis for Disclaimer of Opinion on Statements of Revenues, Expenses, and Changes in Net Position, and Cash Flows for the Year Ended December 31, 2017

We were not engaged to audit the statements of revenue, expenses, and changes in net position, and cash flows for the year ended December 31, 2017. As a result, we did not extend our auditing procedures to enable us to express an opinion on the results of operations, changes in net position, and cash flows for the year ended December 31, 2017.

Disclaimer of Opinion on Statements of Revenue, Expenses, and Changes in Net Position, and Cash Flows for the Year Ended December 31, 2017

Because we were not engaged to audit the statements revenues, expenses, and changes in net position and cash flows as described in the Basis for Disclaimer of Opinion paragraph, we did not extend our auditing procedures to enable us to express an opinion on the results of operations, changes in net position, and cash flows for the year ended December 31, 2017. Accordingly, we express no opinion on the results of operations, changes in net position, and cash flows for the year ended December 31, 2017.

Opinion

In our opinion, the statements of net position of the Authority as of December 31, 2018 and 2017, and the statements of revenues, expenses, and changes in net position and statements of cash flows for the year ended December 31, 2018, present fairly, in all material respects, the financial position of the Authority as of December 31, 2018 and 2017, and the results of its operations and its cash flows for the year ended December 31, 2018 in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter Regarding Going Concern

The accompanying financial statements have been prepared assuming that the Authority will continue as a going concern. As discussed in Note 10 to the financial statements, the Authority has suffered recurring losses from operations, has a net deficiency, and is going through bankruptcy. These conditions raise substantial doubt about its ability to continue as a going concern. Management's plans in regard to these matters are also described in Note 10. The financial statements do not include any adjustments that might result from the outcome of this uncertainty. Our opinion is not modified with respect to that matter.

Correction of Error

As discussed in Note 11 to the financial statements, an overstatement of amounts previously reported for net investment in capital assets net deficit and understatement of amounts reported in unrestricted net deficit as of December 31, 2017, were discovered by management of the Authority during the current year. Accordingly, amounts reported for net deficit have been restated in the 2017 financial statements now presented. The correction of the error did not require an adjustment to total net deficit. Our opinion is not modified with respect to that matter.

Other Matter

Required Supplementary Information

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 4, 2019 on our consideration of the Authority's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

The image shows a handwritten signature in cursive script that reads "Eide Bailly LLP".

Oklahoma City, Oklahoma
June 4, 2019

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| | <u>2018</u> | <u>2017</u> Restated |
|--|----------------------|-------------------------|
| Assets | | |
| Current Assets | | |
| Cash and cash equivalents | \$ 747,260 | \$ 297,827 |
| Restricted for debt service | 289,433 | 198,207 |
| Receivables | | |
| Patient, net of estimated uncollectibles of approximately \$1,531,000 in 2018 and \$2,180,000 in 2017 | 789,483 | 605,911 |
| Estimated third-party payor settlements | 366,967 | 243,288 |
| Sales tax | 227,121 | 239,657 |
| Other | - | 1,500 |
| Supplies and prepaid expenses | 188,547 | 257,828 |
| Total current assets | <u>2,608,811</u> | <u>1,844,218</u> |
| Capital Assets | | |
| Capital assets not being depreciated | 158,508 | 158,508 |
| Capital assets being depreciated, net | 7,911,942 | 8,950,234 |
| Total capital assets | <u>8,070,450</u> | <u>9,108,742</u> |
| Total assets | <u>\$ 10,679,261</u> | <u>\$ 10,952,960</u> |

See Notes to Financial Statements

Atoka County Healthcare Authority
 Statements of Net Position
 December 31, 2018 and 2017

| | 2018 | 2017 Restated |
|--|---------------|------------------|
| Liabilities and Net Deficit | | |
| Current Liabilities | | |
| Current maturities of long-term debt | \$ 15,147,879 | \$ 15,375,884 |
| Accounts payable | 2,805,046 | 2,640,823 |
| Accrued expenses | | |
| Salaries and wages | 1,181,377 | 1,024,598 |
| Interest | 714,013 | 444,380 |
| Other | 35,034 | 155,034 |
| Total current liabilities | 19,883,349 | 19,640,719 |
| Long-Term Debt, Less Current Maturities | 119,799 | 147,110 |
| Unearned Revenue | 91,892 | 127,892 |
| Total liabilities | 20,095,040 | 19,915,721 |
| Net Position (Deficit) | | |
| Net investment in capital assets | (6,788,246) | (6,005,270) |
| Restricted - expendable for debt service | 150,225 | 55,768 |
| Unrestricted | (2,777,758) | (3,013,259) |
| Total net deficit | (9,415,779) | (8,962,761) |
| Total liabilities and net deficit | \$ 10,679,261 | \$ 10,952,960 |

Atoka County Healthcare Authority
 Statements of Revenues, Expenses and Changes in Net Position
 Years Ended December 31, 2018 and 2017

| | 2018 | 2017 (Unaudited) |
|--|----------------|---------------------|
| Operating Revenues | | |
| Net patient service revenue (net of provision for bad debts of \$2,019,205 in 2018 and \$2,800,474 in 2017) | \$ 7,470,053 | \$ 6,576,120 |
| Other revenue | 74,498 | 65,467 |
| Total operating revenues | 7,544,551 | 6,641,587 |
| Operating Expenses | | |
| Salaries and wages | 3,436,108 | 3,101,811 |
| Employee benefits | 564,224 | 467,798 |
| Professional fees and purchased services | 1,742,813 | 1,766,840 |
| Supplies | 674,573 | 590,431 |
| Insurance | 166,343 | 121,424 |
| Depreciation and amortization | 1,168,585 | 1,312,671 |
| Other | 615,595 | 533,798 |
| Total operating expenses | 8,368,241 | 7,894,773 |
| Operating Loss | (823,690) | (1,253,186) |
| Nonoperating Revenues (Expenses) | | |
| Sales tax income | 1,235,831 | 1,163,524 |
| Investment income | 4,098 | 351 |
| Interest expense | (892,074) | (859,859) |
| Other | 22,817 | 30,726 |
| Net nonoperating revenues | 370,672 | 334,742 |
| Change in Net Deficit | (453,018) | (918,444) |
| Net Deficit, Beginning of Year | (8,962,761) | (8,044,317) |
| Net Deficit, End of Year | \$ (9,415,779) | \$ (8,962,761) |

Atoka County Healthcare Authority
 Statements of Cash Flows
 Years Ended December 31, 2018 and 2017

| | 2018 | 2017 (Unaudited) |
|---|--------------|---------------------|
| Operating Activities | | |
| Receipts from and on behalf of patients | \$ 7,162,802 | \$ 6,009,671 |
| Payments to suppliers and contractors | (3,085,820) | (3,080,428) |
| Payments to and on behalf employees | (3,843,553) | (3,571,765) |
| Other receipts and payments, net | 39,998 | 35,842 |
| Net Cash from (used for) Operating Activities | 273,427 | (606,680) |
| Noncapital Financing Activities | | |
| Sales taxes received | 1,248,367 | 1,233,049 |
| Other | 22,817 | 30,726 |
| Net Cash from Noncapital Financing Activities | 1,271,184 | 1,263,775 |
| Capital and Capital Related Financing Activities | | |
| Principal payments on long-term debt | (356,303) | (339,074) |
| Interest payments on long-term debt | (621,737) | (606,591) |
| Purchase of capital assets | (30,010) | (30,999) |
| Net Cash used for Capital and Capital Related Financing Activities | (1,008,050) | (976,664) |
| Investing Activities | | |
| Investment income | 4,098 | 351 |
| Net Change in Cash and Cash Equivalents | 540,659 | (319,218) |
| Cash and Cash Equivalents, Beginning of Year | 496,034 | 815,252 |
| Cash and Cash Equivalents, End of Year | \$ 1,036,693 | \$ 496,034 |
| Reconciliation of Cash and Cash Equivalents to the Statements of Net Position | | |
| Cash and cash equivalents | \$ 747,260 | \$ 297,827 |
| Restricted for debt service | 289,433 | 198,207 |
| Total cash and cash equivalents | \$ 1,036,693 | \$ 496,034 |

Atoka County Healthcare Authority
 Statements of Cash Flows
 Years Ended December 31, 2018 and 2017

| | 2018 | 2017 (Unaudited) |
|--|--------------|---------------------|
| Reconciliation of Operating Loss to Net Cash from (used for) | | |
| Operating Activities | | |
| Operating loss | \$ (823,690) | \$ (1,253,186) |
| Adjustments to reconcile operating loss to net cash from (used for) operating activities | | |
| Depreciation and amortization | 1,168,585 | 1,312,671 |
| Provision for bad debts | 2,019,205 | 2,800,474 |
| Changes in assets and liabilities | | |
| Patient receivables | (2,202,777) | (2,721,230) |
| Other receivables | 1,500 | 9,375 |
| Supplies and prepaid expenses | 69,281 | 2,137 |
| Accounts payable | 164,223 | 327,929 |
| Estimated third-party payor settlements | (123,679) | (645,693) |
| Accrued expenses | 36,779 | (400,157) |
| Unearned revenue | (36,000) | (39,000) |
| Net Cash from (used for) Operating Activities | \$ 273,427 | \$ (606,680) |
| Supplemental Disclosure of Noncash Capital and Capital Related Financing Activities | | |
| Equipment financed through capital lease arrangement | \$ 17,000 | \$ - |
| Equipment financed through notes payable | \$ 83,283 | \$ - |

Note 1 - Reporting Entity and Summary of Significant Accounting Policies

The financial statements of the Atoka County Healthcare Authority (Authority) have been prepared in accordance with generally accepted accounting principles in the United States of America. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting and reporting policies and practices used by the Authority are described below.

Reporting Entity

The Authority is a 25-bed critical access hospital located in Atoka, Oklahoma. Atoka County Healthcare Authority primarily earns revenues by providing inpatient, outpatient and emergency care services to patients in the Atoka, Oklahoma, area. The Authority operates physician clinics in the same geographic area.

For financial reporting purposes, the Authority has included all funds, organizations, agencies, boards, commissions, and authorities. The Authority has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Authority are such that the exclusion would cause the Authority's financial situation to be misleading or incomplete. The GASB has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Authority to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Authority. The Authority does not have a component unit which meets the GASB criteria.

Measurement Focus and Basis of Accounting

Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The accompanying financial statements have been prepared on the accrual basis of accounting in conformity with accounting principles generally accepted in the United States of America. Revenues are recognized when earned, and expenses are recorded when the liability is incurred.

Basis of Presentation

The statement of net position displays the Authority's assets and liabilities with the difference reported as net position. Net position is reported in the following categories/components:

Net investment in capital assets consists of net capital assets reduced by the outstanding balances of any related debt obligations attributable to the acquisition, construction or improvement of those assets.

Restricted net position:

Restricted - expendable net position results when constraints placed on net position use are either externally imposed or imposed through enabling legislation reduced by related liabilities.

Restricted – nonexpendable net position is subject to externally imposed stipulations which require them to be maintained permanently by the Authority. The Authority had no restricted, nonexpendable net position at December 31, 2018 and 2017.

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

When an expense is incurred that can be paid using either restricted or unrestricted resources (net position), the Authority's policy is to first apply the expense toward the most restrictive resources and then toward unrestricted resources.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Cash and Cash Equivalents

Cash and cash equivalents include highly liquid investments with an original maturity of three months or less, excluding internally designated or restricted cash and investments. For purposes of the statement of cash flows, the Authority considers all cash and investments with an original maturity of three months or less as cash and cash equivalents.

Patient Receivables

Patient receivables are uncollateralized patient and third-party payor obligations. Patient receivables, excluding amounts due from third-party payors, are turned over to a collection agency if the receivables remain unpaid after the Authority's collections procedures. The Authority does not charge interest on the unpaid patient receivables. Payments of patient receivables are allocated to the specific claims identified on the remittance advice or, if unspecified, are applied to the earliest unpaid claim.

The carrying amount of patient receivables is reduced by a valuation allowance that reflects management's estimate of amounts that will not be collected from patients and third-party payors. Management reviews patient receivables by payor class and applies percentages to determine estimated amounts that will not be collected from third parties under contractual agreements and amounts that will not be collected from patients due to bad debts. Management considers historical write off and recovery information in determining the estimated bad debt provision.

Sales Tax

In 1985, the citizens of Atoka County, Oklahoma approved a 1% sales tax to be granted to the Authority upon the gross proceeds or receipts derived from certain sales in Atoka County. This sales tax shall continue to be received until rescinded by vote of the citizens of Atoka County. The Authority received approximately 14% of its financial support from county appropriations related to sales tax in 2018 and 15% in 2017-unaudited. These funds were used for operations, maintenance, and improvement of the Authority and its facilities.

Supplies

Supplies are stated at lower of cost (first-in, first-out) or market and are expensed when used.

Investment Income

Interest and dividends on investments and deposits are included in nonoperating revenues when earned.

Capital Assets

Property and equipment acquisitions in excess of \$5,000 are capitalized and recorded at cost. Depreciation is provided over the estimated useful life of each depreciable asset and is computed using the straight-line method. Equipment under capital lease obligations is amortized on the straight-line method over the shorter period of the lease term or the estimated useful life of the equipment. Amortization is included in depreciation and amortization in the financial statements. The estimated useful lives of capital assets are as follows:

| | |
|----------------------------|------------|
| Land improvements | 3-15 years |
| Buildings and improvements | 5-40 years |
| Equipment | 3-20 years |

Gifts of long-lived assets such as land, buildings, or equipment are reported as additions to unrestricted net position and are reported after nonoperating revenues (expenses). Gifts of long-lived assets with explicit restrictions that specify how the assets are to be used and gifts of cash or other assets that must be used to acquire long-lived assets are reported as restricted net position.

Bond Discounts

Bonds payable are reported net of the applicable bond discount. Bond discounts are amortized over the life of the debt using the straight-line method, which approximates the effective interest method. Amortization is included in interest expense.

Compensated Absences

The Authority's employees earn paid time-off days at varying rates depending on years of service. Employees may accumulate paid time-off up to a specified maximum. Employees are paid for accumulated paid time-off upon termination. The liability for compensated absences is included with accrued salaries and wages in the accompanying financial statements.

Operating Revenues and Expenses

The Authority's statement of revenues, expenses, and changes in net position distinguishes between operating and nonoperating revenues and expenses. Operating revenues and expenses of the Authority result from exchange transactions associated with providing health care services - the Authority's principal activity, and the costs of providing those services, including depreciation and excluding interest cost. All other revenues and expenses are reported as nonoperating.

Unearned Revenue

The Authority rents office space to a local physician. The Authority received prepayments of rent to assist with the construction of the office space. The prepayments are first recognized as an unearned revenue. Rent revenue is included in other operating revenue in the accompanying final statements. For the years ended December 31, 2018 and 2017, the Authority recognized revenue of \$36,000 and \$39,000-unaudited. The Authority has unearned revenue related to the prepaid rent of \$127,892 and \$163,892 remaining at December 31, 2018 and 2017.

Net Patient Service Revenue

The Authority has agreements with third-party payors that provide for payments to the Authority at amounts different from its established rates. Payment arrangements include prospectively determined rates, reimbursed costs, discounted charges, and per diem payments. Net patient service revenue is reported at the estimated net realizable amounts from patients, third-party payors, and others for services rendered, including estimated retroactive adjustments under reimbursement agreements with third-party payors. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods as final settlements are determined.

Charity Care

The Authority provides health care services to patients who meet certain criteria under its charity care policy without charge or at amounts less than established rates. Since the Authority does not pursue collection of these amounts, they are not reported as patient service revenue. The charges foregone was \$46,000 and \$500 for the years ended December 31, 2018 and 2017. Total costs related to these foregone charges were approximately \$25,000 and \$0 at December 31, 2018 and 2017, based on average ratio of cost to gross charges.

Grants and Contributions

The Authority may receive grants as well as contributions from individuals and private organizations. Revenues from grants and contributions (including contributions of capital assets) are recognized when all eligibility requirements, including time requirements are met. Grants and contributions may be restricted for either specific operating purposes or for capital purposes. Amounts that are unrestricted or that are restricted to a specific operating purpose are reported as non-operating revenues. Amounts restricted to capital acquisitions are reported after non-operating revenue and expenses.

Note 2 - Net Patient Service Revenue

The Authority has agreements with third-party payors that provide for payments to the Authority at amounts different from its established rates. A summary of the payment arrangements with major third-party payors follows:

Medicare: The Authority is licensed as a Critical Access Hospital (CAH). The Authority is reimbursed for most acute care services under a cost reimbursement methodology with final settlement determined after submission of annual cost reports by the Authority and are subject to audits thereof by the Medicare Administrative Contractor (MAC). The Authority's Medicare cost reports have been audited by the MAC through the year ended December 31, 2015.

Medicaid: Inpatient and outpatient services rendered to Medicaid program beneficiaries are reimbursed at a prospectively determined rate per discharge or established fee schedules.

The Authority has also entered into payment agreements with certain commercial insurance carriers and other organizations. The basis for payment to the Authority under these agreements includes prospectively determined rates per discharge, discounts from established charges, and prospectively determined daily rates.

Concentration of gross revenues by major payor accounted for the following percentages of the Authority's patient service revenues for the years ended December 31, 2018 and 2017:

| | 2018 | 2017 (Unaudited) |
|--------------------|------|---------------------|
| Medicare | 58% | 52% |
| Medicaid | 16% | 17% |
| Commercial payors | 16% | 20% |
| Self pay and other | 10% | 11% |
| | 100% | 100% |

Laws and regulations governing the Medicare, Medicaid, and other programs are extremely complex and subject to interpretation. As a result, there is at least a reasonable possibility that recorded estimates will change by a material amount in the near term.

Note 3 - Deposits

Cash and cash equivalents and restricted for debt service consisted of cash, deposits and money market funds as of December 31, 2018 and 2017.

Deposits – Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank or investment company failure, the Authority’s deposits may not be returned to it. State statute requires that any deposits in excess of federal depository or other insured amounts be collateralized by U.S. Government securities in the name of the Authority. State statutes require that investments be made only in U.S. government obligations and that all bank balances are protected by insurance, surety bond or collateral. The market value of collateral pledged must equal 100% of the deposits not covered by insurance or bonds.

The Authority’s deposits in banks at December 31, 2018 and 2017 were entirely covered by federal depository insurance or by collateral held by the Authority’s custodial bank in the Authority’s name.

Note 4 - Capital Assets

Capital assets additions, retirements, transfers and balances for the year ended December 31, 2018 are as follows:

| | Balance December 31, 2017 | Additions | Transfers and Retirements | Balance December 31, 2018 |
|---|---------------------------------|----------------|------------------------------|---------------------------------|
| Capital assets not being depreciated | | | | |
| Land | \$ 158,508 | \$ - | \$ - | \$ 158,508 |
| Capital assets being depreciated | | | | |
| Land improvements | \$ 50,500 | \$ - | \$ - | \$ 50,500 |
| Building and improvements | 17,014,817 | - | - | 17,014,817 |
| Equipment | 3,737,632 | 130,293 | - | 3,867,925 |
| Total capital assets being depreciated | 20,802,949 | \$ 130,293 | \$ - | 20,933,242 |
| Less accumulated depreciation for | | | | |
| Land improvements | (20,354) | \$ (3,367) | \$ - | (23,721) |
| Building and improvements | (8,674,587) | (902,512) | - | (9,577,099) |
| Equipment | (3,157,774) | (262,706) | - | (3,420,480) |
| Total accumulated depreciation | (11,852,715) | \$ (1,168,585) | \$ - | (13,021,300) |
| Net capital assets being depreciated | \$ 8,950,234 | | | \$ 7,911,942 |
| Capital assets, net | \$ 9,108,742 | | | \$ 8,070,450 |

Atoka County Healthcare Authority
Notes to Financial Statements
December 31, 2018 and 2017

Capital assets additions, retirements, transfers and balances for the year ended December 31, 2017 are as follows:

| | Balance December 31, 2016 | Additions | Transfers and Retirements | Balance December 31, 2017 |
|---|---------------------------------|----------------|------------------------------|---------------------------------|
| Capital assets not being depreciated | | | | |
| Land | \$ 158,508 | \$ - | \$ - | \$ 158,508 |
| Capital assets being depreciated | | | | |
| Land improvements | \$ 50,500 | \$ - | \$ - | \$ 50,500 |
| Building and improvements | 17,014,817 | - | - | 17,014,817 |
| Equipment | 3,706,633 | 30,999 | - | 3,737,632 |
| Total capital assets being depreciated | 20,771,950 | \$ 30,999 | \$ - | 20,802,949 |
| Less accumulated depreciation for | | | | |
| Land improvements | (16,987) | \$ (3,367) | \$ - | (20,354) |
| Building and improvements | (7,764,655) | (909,932) | - | (8,674,587) |
| Equipment | (2,758,402) | (399,372) | - | (3,157,774) |
| Total accumulated depreciation | (10,540,044) | \$ (1,312,671) | \$ - | (11,852,715) |
| Net capital assets being depreciated | \$ 10,231,906 | | | \$ 8,950,234 |
| Capital assets, net | \$ 10,390,414 | | | \$ 9,108,742 |

Note 5 - Lease Obligations

The Authority leases certain equipment under noncancelable long-term lease agreements. Certain leases have been recorded as capitalized leases and others as operating leases. Total lease expense for the years ended December 31, 2018 and 2017 for all operating leases was \$101,017 and \$77,062-unaudited. The capitalized leased assets consist of:

| | 2018 | 2017 |
|-------------------------------|------------|------------|
| Major movable equipment | \$ 607,301 | \$ 590,301 |
| Less accumulated amortization | (341,159) | (245,849) |
| | \$ 266,142 | \$ 344,452 |

Minimum future lease payments for the capital and operating leases are as follows:

| <u>Years Ending December 31,</u> | <u>Capital Leases</u> | <u>Operating Leases</u> |
|--|---------------------------|-----------------------------|
| 2019 | \$ 109,612 | \$ 10,685 |
| 2020 | 53,929 | 4,179 |
| 2021 | 28,703 | 4,179 |
| 2022 | 3,386 | 4,179 |
| 2023 | 3,386 | 4,179 |
| 2024 to 2025 | 3,668 | 696 |
| Total minimum lease payments | 202,684 | <u>\$ 28,097</u> |
| Less interest | (19,011) | |
| Present value of minimum lease payments - Note 6 | <u>\$ 183,673</u> | |

Note 6 - Long-Term Debt

A schedule of changes in the Authority's long-term debt for the years ended December 31, 2018 and 2017 is as follows:

| | <u>Balance December 31, 2017</u> | <u>Additions</u> | <u>Payments</u> | <u>Balance December 31, 2018</u> | <u>Due Within One Year</u> |
|----------------------|--|-------------------|---------------------|--|--------------------------------|
| Bonds Payable | | | | | |
| Series 2007 Bonds | \$ 8,625,000 | \$ - | \$ (220,000) | \$ 8,405,000 | \$ 8,405,000 |
| Discount | (14,078) | - | 704 | (13,374) | (13,374) |
| Total bonds | 8,610,922 | - | (219,296) | 8,391,626 | 8,391,626 |
| USDA Mortgage | 6,206,860 | - | - | 6,206,860 | 6,206,860 |
| Note Payable (A) | 408,982 | - | - | 408,982 | 408,982 |
| Note Payable (B) | - | 83,283 | (6,746) | 76,537 | 41,345 |
| Capital Leases | 296,230 | 17,000 | (129,557) | 183,673 | 99,066 |
| Total long-term debt | <u>\$ 15,522,994</u> | <u>\$ 100,283</u> | <u>\$ (355,599)</u> | <u>\$ 15,267,678</u> | <u>\$ 15,147,879</u> |
| | | | | | |
| | <u>Balance December 31, 2016</u> | <u>Additions</u> | <u>Payments</u> | <u>Balance December 31, 2017</u> | <u>Due Within One Year</u> |
| Bonds Payable | | | | | |
| Series 2007 Bonds | \$ 8,835,000 | \$ - | \$ (210,000) | \$ 8,625,000 | \$ 8,625,000 |
| Discount | (14,782) | - | 704 | (14,078) | (14,078) |
| Total bonds | 8,820,218 | - | (209,296) | 8,610,922 | 8,610,922 |
| USDA Mortgage | 6,206,860 | - | - | 6,206,860 | 6,206,860 |
| Note Payable (A) | 428,653 | - | (19,671) | 408,982 | 408,931 |
| Capital Leases | 406,337 | - | (110,107) | 296,230 | 149,171 |
| Total long-term debt | <u>\$ 15,862,068</u> | <u>\$ -</u> | <u>\$ (339,074)</u> | <u>\$ 15,522,994</u> | <u>\$ 15,375,884</u> |

Revenue Bonds

The Authority issued Hospital Revenue Bonds, Series 2007 (the Bonds) in the original amount of \$10,000,000 and sold at a discount of \$21,118, dated September 6, 2007. The Bonds are payable with principal payments due annually and interest payments at interest rates of 5.875% to 6.625% due semiannually through October 2037. The Authority is required to make monthly payments to the debt service fund held by the trustee in the amount of 1/6 the next semiannual interest payment due and 1/12 the amount of the next annual principal payment due. All of the Bonds outstanding may be redeemed at the Authority's option at par value. The Bonds are secured by the revenues, including sales tax, and certain assets of the Authority as described in the mortgage and security agreement.

The Bond Indenture (the Indenture) requires that certain funds be established with the trustee. Accordingly, these funds are included as current cash and investments held by trustee for debt service in the accompanying statements of net position. The Indenture also requires the Authority to comply with certain restrictive covenants. The Authority did not meet all the required restrictive covenants.

During 2017, the Authority declared Chapter 9 bankruptcy, which is considered an Event of Default as defined by the Indenture. The Indenture stipulates that, as a result of the Event of Default, the bond trustee may declare that the principal and accrued interest on the Bonds become due and payable immediately. The bond trustee has not formally waived this Event of Default. Under accounting principles generally accepted in the United States of America, debt subject to acceleration should be classified on the statement of net position as a current liability.

USDA Mortgage

The Authority issued a real estate mortgage note payable in the amount of \$6,750,000 at 4.25% in 2007 (the Mortgage) to fund construction of a new hospital. The Mortgage is payable in monthly installments of principal and interest of \$30,432 with a maturity date of September 6, 2047. Collateral includes the real and personal property of the new hospital and any and all contracts entered into by the Authority.

During 2017, the Authority declared Chapter 9 bankruptcy, which is considered an Event of Default as defined by the Mortgage. The Mortgage stipulates that, as a result of the Event of Default, the Government may declare that the principal and accrued interest on the Mortgage become due and payable immediately. Under accounting principles generally accepted in the United States of America, debt subject to acceleration should be classified on the statement of net position as a current liability.

Notes Payable to Bank

During 2016, the Authority entered into a note payable with a bank in the amount of \$450,000 at 4.00% (Note A). The Note A is payable in monthly installments of principal and interest of \$8,288. During 2017, the Authority declared Chapter 9 bankruptcy, which is considered an Event of Default as defined by the Note A. The Note A stipulates that, as a result of the Event of Default, the bank may declare that the principal and accrued interest on the Note A become due and payable immediately. Under accounting principles generally accepted in the United States of America, debt subject to acceleration should be classified on the statement of net position as a current liability.

During 2018, the Authority entered into a note payable with a bank in the amount of \$83,383 at 4.00% (Note B). The Note B is payable in monthly installments of principal and interest of \$3,621 and a balloon payment of \$35,192 in January 2020. An unrelated entity is guaranteeing Note B with a certificate of deposit held with the bank.

Capital Leases

The Authority has several capital lease obligations with various interest rates from 6.8% to 10.0%, collateralized by associated equipment, with varying maturity dates from June 2019 through February 2025.

Note 7 - Concentrations of Credit Risk

The Authority grants credit without collateral to its patients, most of whom are insured under third-party payor agreements. The mix of receivables from third-party payors and patients at December 31, 2018 and 2017 was as follows:

| | 2018 | 2017 |
|---------------------------------------|------|------|
| Medicare | 24% | 17% |
| Medicaid | 4% | 5% |
| Commercial insurance | 24% | 21% |
| Other third-party payors and patients | 48% | 57% |
| | 100% | 100% |

Note 8 - Contingencies

Risk Management

The Authority is exposed to various risks of loss from torts; theft of, damage, of assets; business interruptions; errors and omissions; employee injuries and illnesses; natural disasters; and employee health, dental, and accident benefits. Commercial insurance coverage is purchased for claims arising from such matters. Settled claims have not exceeded this commercial coverage in any of the three preceding years.

Malpractice Insurance

The Authority has malpractice insurance coverage to provide protection for professional liability losses on a claims-made basis subject to a limit of \$1 million per claim and an annual aggregate limit of \$3 million. Should the claims-made policy not be renewed or replaced with equivalent insurance, claims based on occurrences during its term, but reported subsequently, would be uninsured.

Litigation, Claims, and Disputes

The Authority is subject to the usual contingencies in the normal course of operations relating to the performance of its tasks under its various programs. In the opinion of management, the ultimate settlement of any litigation, claims, and disputes in process will not be material to the financial position, operations, or cash flows of the Authority.

The health care industry is subject to numerous laws and regulations of federal, state, and local governments. Compliance with these laws and regulations, specifically those relating to the Medicare and Medicaid programs, can be subject to government review and interpretation, as well as regulatory actions unknown and unasserted at this time. Federal government activity with respect to investigations and allegations concerning possible violations by health care providers of regulations could result in the imposition of significant fines and penalties, as well as significant repayments of previously billed and collected revenues from patient services.

Payroll Tax

The Authority has been delinquent in paying federal and state payroll taxes since the year ending December 31, 2015. Due to the delinquent amounts, the Authority has been assessed penalties and interest. There may be potential contingencies including additional fines, penalties or interest if the Authority does not determine a resolution either with the governments or through the Chapter 9 bankruptcy filing. As of December 31, 2018 and 2017, the Authority has accrued \$811,545 and \$735,336 in delinquent taxes, penalties and interest.

Note 9 - Supplemental Hospital Offset Payment Program Act

The Supplemental Hospital Offset Payment Program Act (SHOPP), designated as House Bill 1381 (HB 1381), was passed during 2011 implementing a fee on hospitals to generate matching funds to the state of Oklahoma from federal sources. The collected fees will be placed in pools and then allocated to hospitals as directed by legislation. The Oklahoma Health Care Authority (OHCA) does not guarantee that allocations will equal or exceed the amount of the supplemental hospital offset payment program fee paid by the hospital.

The Authority records receipts to net patient service revenue. The Authority received \$611,394 and \$781,997 during the years ended December 31, 2018 and 2017.

Future changes in law or regulation at the federal or state level can adversely affect or eliminate SHOPP.

Note 10 - Going Concern and Management Plans

The Authority has incurred operating losses during the years ended December 31, 2018 and 2017. For the years ended December 31, 2018 and 2017 the Authority experienced an increase in net deficit of \$57,018 and \$918,444. In addition, the Authority did not meet the required terms and covenants required by debt agreements as described in Note 6 for the years ended December 31, 2018 and 2017. As a result, the Authority filed a petition for relief under Chapter 9 of the Bankruptcy Code in the United States Bankruptcy Court of the Eastern District of Oklahoma on January 9, 2017. Management is petitioning for relief in order to restrict certain contracts and obligations. As of June 4, 2019, management is unable to assess the impact of the filing of Chapter 9 bankruptcy. Additionally, the Authority is looking into areas to reduce cost without impacting patient care. Subsequent to year end, the Authority's board signed a management agreement with a surrounding hospital to manage the operations of the Authority effective April 1, 2019.

The financial statements do not include any adjustments that might be necessary should the Authority be unable to continue as a going concern.
Authority.

Note 11 - Correction of Error

The financial statements were restated for the year ended December 31, 2017 to correct an error in net position classifications. "Net investment in capital assets" net deficit decreased from \$7,056,839 to \$6,005,270 for a decrease of \$1,051,569. "Unrestricted" net deficit increased from \$1,961,690 to \$3,013,259 for an increase of \$1,051,569.



Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Board of Trustees
Atoka County Healthcare Authority
Atoka, Oklahoma

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Atoka County Healthcare Authority (Authority) as of and for the year then ended December 31, 2018, the related notes to the financial statements, which collectively comprise the Authority's basic financial statements and have issued our report thereon dated June 4, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We consider the deficiencies described in the accompanying Schedule of Findings and Responses to be material weaknesses: 2018-001 through 2018-005.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Responses as items 2018-006 through 2018-008.

Authority's Response to Findings

The Authority's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Responses. The Authority's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

The image shows a handwritten signature in cursive script that reads "Eide Bailly LLP".

Oklahoma City, Oklahoma
June 4, 2019

Material Weaknesses In Internal Control Over Financial Reporting:

2018-001 Preparation of Financial Statements

Criteria: A properly designed system of internal control over financial reporting includes the preparation of an entity's financial statements and accompanying notes to the financial statements by internal personnel of the entity. Management is responsible for establishing and maintaining internal control over financial reporting and procedures related to the fair presentation of the financial statements in accordance with U.S. generally accepted accounting principles (GAAP).

Condition: The Authority does not have an internal control system designed to provide for the preparation of the financial statements, including the accompanying footnotes and statement of cash flows, as required by GAAP. As auditors, we were requested to draft the financial statements and accompanying notes to the financial statements. In addition, material misstatements to the financial statements, including a restatement of the prior year financial statements due to a correction of an error, were identified.

Cause: This weakness is due to the limited resources in the financial reporting process due to budgetary constraints. In addition, there are no established review processes.

Effect: The effect of this condition is that year-end financial reporting is prepared by a party outside of the Authority. The outside party does not have constant contact with the ongoing financial transactions that internal staff have. Furthermore, it is possible that new standards may not be adopted and applied timely to interim financial statements. Additionally, the financial statements required material adjustments, including a prior period restatement.

Auditor's Recommendation: We recommend that management continue reviewing operating procedures in order to obtain the maximum internal control over financial reporting possible under the circumstances to enable staff to draft the financial statements internally.

Views of Responsible Officials: We agree with the auditor's recommendation to obtain the maximum internal control over financial reporting under the circumstances to enable staff to draft the financial statements internally. Given the complex and constantly changing nature of financial reporting requirements, we believe that better results can be achieved by continuing to utilize the expertise of our outside auditors regarding these matters.

2018-002 Segregation of Duties

Criteria: A properly designed system of internal control segregates the initiation, record keeping, and authorization of transactions.

Condition: During the course of our engagement, we noted that the Authority has limited staff completing incompatible accounting functions due to the size of the entity. The Chief Financial Officer prepares journal entries and is no review of these journal entries.

Cause: A limited number of office personnel prevent a proper segregation of accounting functions necessary to assure optimal internal control. This is not an unusual condition in organizations of your size.

Effect: Limited segregation of duties could result in misstatements that may not be prevented or detected on a timely basis in the normal course of operations.

Auditor's Recommendation: We realize that with a limited number of office employees, segregation of duties is difficult. We also recognize that in some instances it may not be cost effective to employ additional personnel for the purpose of segregating duties. However, the Authority should continually review its internal control procedures, other compensating controls and monitoring procedures to obtain the maximum internal control possible under the circumstances. Management and board involvement through the review of reconciliation procedures can be an effective control to ensure these procedures are being accurately completed on a timely basis. Furthermore, the Authority should periodically evaluate its procedures to identify potential areas where the benefits of further segregation of duties or addition of other compensating controls and monitoring procedures exceed the related costs.

Views of Responsible Officials: Management agrees with the finding and has reviewed the operating procedures of the Authority. Due to the limited number of office employees, management will continue to monitor the Authority's operations and procedures. Furthermore, we will continually review the assignment of duties to obtain the maximum internal control possible under the circumstances.

2018-003 Pharmacy Revenue

Criteria: A properly designed system of internal control over accounts receivable and revenue allows entities to properly record revenue and report financial data reliably in accordance with generally accepted accounting principles.

Condition: During the year, the Authority was billing patients for the incorrect amounts.

Cause: The Authority was coding the dosage amount instead of the quantity of the drug into the accounting system.

Effect: The pharmacy revenue was overstated by a significant amount. In addition, there is the possibility for potential liabilities for refunds due to overbilling.

Auditor's Recommendation: It is recommended that the Authority review the patient bill for reasonableness and compare the bill with the medical record on a timely basis before the patient or third-party is billed.

Management Response: This Hospital has implemented a procedure to review the patient bills before they are billed. Subsequent to year end, the Hospital has improved the process to review the bills in a more timely fashion.

2018-004 Cost Report Estimate

Criteria: Accountings standards require an entity to estimate the Medicare cost report settlement in order to fairly state the financial position as of year-end.

Condition: During the current year, the Authority did not estimate the financial effect of the Medicare cost report settlement for the current year correctly. The Authority should record adjustments for current year activity to the estimated third-party payor settlement account. Accounting standards require an entity to estimate the Medicare cost report settlement in order to fairly state the financial position as of year-end.

Cause: The current year cost report settlement was not properly estimated at year end which resulted in a material journal entry to the financial statements.

Effect: This resulted in a material adjusting journal entry to properly state the current year settlement and could result in the presentation of operating results that are not materially correct on an interim basis and at year-end.

Auditor's Recommendation: It is recommended the Authority implement a system that provides adequate controls over estimating cost report settlements.

Views of Responsible Officials: Management agrees with the above finding.

2018-005 Contractual and Bad Debt Allowance

Criteria: Accountings standards require an entity to estimate an allowance on the collectability of receivables. The allowance should be based on historical data and current reimbursement rates.

Condition: The allowance calculations were not properly estimated during the year for patient receivables.

Cause: Historical collections are not reviewed and considered in determining the potential impact on contractual adjustments or bad debt write-offs.

Effect: Interim financial statements may not be properly stated. An audit adjustment was made to the clinic allowance accounts.

Auditor's Recommendation: We recommend that management make audit adjustments in the year in which the adjustment took place. The allowance accounts should be reviewed each month as well for reasonableness in relation to the accounts receivable and revenue.

Views of Responsible Officials: Management agrees with the above finding.

2018-006 Payroll Taxes

Criteria: An employer is required to withhold federal and state income and payroll taxes from its employees' wages and pay them to the taxing authority. Withheld taxes are called trust fund taxes because the employer holds the employee's money (federal and state income taxes and the employee portion Federal Insurance Contributions Act taxes) in trust until federal and state deposits of the amounts are made.

Condition: The Authority has outstanding state payroll tax balances from 2015 and 2016. In addition, the Authority had delinquent federal payroll taxes from 2015 to 2018.

Cause: The Authority was delinquent in paying payroll taxes due to the Authority not having adequate funds to make the required federal and state payroll taxes.

Effect: This resulted in penalties and interest being assessed against the Authority. In addition, the Authority was in violation of federal and state laws.

Auditor's Recommendation: It is recommended that the Authority make arrangements to pay outstanding tax balances and establish policies and procedures to ensure trust tax deposits are made in a timely manner.

Views of Responsible Officials: A payment and monitoring plan has been arranged with the taxing authorities to maintain current payroll tax deposits. The Authority has secured short-term financing for the purpose of providing additional funds to cover cash short falls and to help with delays in cash flow timing issues.

2018-007 Required Filings

Criteria: The Authority is required to file required financial information as part of its continuing disclosure agreement.

Condition: The Authority did not file the annual financial information during the year.

Cause: The annual financial information was not timely filed with the bond trustee.

Effect: This resulted in the Authority being in violation of the debt agreements.

Auditor's Recommendation: It is recommended that the Authority establish procedures to ensure filings are made in a timely manner.

Views of Responsible Officials: The Authority will establish procedures to ensure timely filing of required information.

2018-008 Debt Covenants

Criteria: The Authority is required to meet debt covenants pertaining to reporting requirements and ratios as part of the debt agreements.

Condition: The Authority did not meet the required debt covenants set forth in the debt agreements.

Cause: The current year operations were not adequate to meet the required ratios set forth in the debt agreements.

Effect: This resulted in the Authority being in violation of the debt agreements which could result in default.

Auditor's Recommendation: It is recommended that the Authority establish procedures to ensure covenants are met.

Views of Responsible Officials: We agree with the auditor's recommendation.