

# TULSA CITY-COUNTY LIBRARY FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT 

## JUNE 30, 2021 AND 2020

TULSA, OKLAHOMA

## Tulsa City-County Library

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Independent Auditor's Report

Strategic
Business Advisors

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To the Commission of the
Tulsa City-County Library
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## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, its major fund and the discretely presented component unit of the Library as of June 30, 2021 and 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the years and years then ended in accordance with accounting principles generally accepted in the United States of America.

## Other Matters

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis information on pages 3 to 8 and the Schedules of Proportionate Share of the Net Pension Liability - last 10 fiscal years and of Contributions - last 10 fiscal years on pages 41 to 42 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Library's basic financial statements. The supplemental schedule of capital assets by location (cash basis) on pages 43 and 44 is presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplemental schedule of capital assets by location (cash basis) is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental schedule of capital assets by location (cash basis) is fairly stated in all material respects in relation to the basic financial statements as a whole.

## Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 15, 2022, on our consideration of the Library's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Library's internal control over financial reporting and compliance.

Tulsa, Oklahoma
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March 15, 2022

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Management's Discussion and Analysis

## Management's Discussion and Analysis

June 30, 2021 and 2020

## Management's Discussion and Analysis

The Tulsa City-County Library's (the "Library's") management provides this Management's Discussion and Analysis (MD\&A) as a tool for readers of the Library's Basic Financial Statements for the fiscal years ended June 30, 2021 and 2020. Readers of the Library's financial statements are encouraged to use this information in conjunction with the Library's Basic Financial Statements, which begin on page 9.

## Financial Highlights

Financial highlights for the Library as of and for the years ended June 30, 2021, 2020 and 2019 include the following:

- The Library's assets exceeded its liabilities (net position) by approximately $\$ 83.6, \$ 80.3$ and $\$ 84.6$ million at June 30, 2021, 2020 and 2019, respectively.
- The Library's net assets increased by approximately $\$ 3.3$ during the year ended June 30, 2021, and decreased by $\$ 4.3$ and $\$ 5.0$ million during the years ended June 30, 2020 and 2019, respectively.
- Revenues from ad valorem taxes were approximately $\$ 34.6, \$ 33.0$ and $\$ 32.5$ million for June 30, 2021, 2020 and 2019, respectively.
- Total expenses were approximately $\$ 33.2, \$ 39.7$ and $\$ 40.1$ million for the years ended June 30, 2021, 2020 and 2019, respectively.
- Fiscal 2021, 2020 and 2019 capital outlay expenditures were approximately $\$ 0.8, \$ 1.1$ and $\$ 1.2$ million, respectively.


## Overview of the Basic Financial Statements

This discussion and analysis serves as an introduction to the Library's Basic Financial Statements. The Library's Basic Financial Statements are comprised of government-wide financial statements, fund financial statements and notes to the Basic Financial Statements. The government-wide financial statements are comprised of the Statements of Net Position and the Statements of Activities (on pages 9 and 10 , respectively), which provide information about the activities of the Library as a whole and present a long-term view of the Library's finances. These financial statements provide a broad overview of the Library's operations in a manner similar to private-sector business. Fund financial statements beginning on page 11 demonstrate how the Library's operations were financed in the short-term as well as what remains for future spending. Fund financial statements also report the Library's operations in more detail than the government-wide statements by providing information about the Library's individual funds.

## Management's Discussion and Analysis

June 30, 2021 and 2020

## The Statement of Net Position and the Statement of Activities

One of the most important questions asked about a governmental agency is, "Is the organization as a whole better off or worse off as a result of the year's activities?" The Statements of Net Position and the Statements of Activities report information that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the Library's net assets and changes in them. You can think of the net assets - the difference between assets and liabilities - as one way to measure the Library's financial health, or financial position. Over time, increases or decreases in net assets are one indicator of whether the financial position is improving or deteriorating.

In the Statements of Net Position and the Statements of Activities for the Library, all activities are reported as governmental activities as the Library has no business-type activities.

## Reporting the Library's Most Significant Funds

The fund financial statements begin on page 11 and provide detailed information about the Library's governmental funds.

General Fund - The General Fund consists of two funds that are referred to as the Levy and Depository. The Levy Fund accounts for transactions related to the receipt of appropriations of ad valorem taxes, most governmental grant and reimbursement programs, which are used for the general operations of the Library. The Depository fund accounts for collections of copy service fees, book fines, proceeds from the sale of surplus property, gifts and miscellaneous receipts, and other miscellaneous items. Such funds are primarily expended for the purchase, replacement or repair of books or other property, except motor vehicles, and do not require appropriation.

## Notes to the Basic Financial Statements

The Notes to the Basic Financial Statements provide additional information that is essential for a full understanding of the data provided in the government-wide and the fund financial statements. The Notes to the Basic Financial Statements begin on page 15.

## Other Supplementary Information

The Basic Financial Statements are followed by a section of supplemental information. This section includes a Supplemental Schedule of Capital Assets by Location (Cash Basis). The supplemental schedule is presented for purposes of additional analysis and is not a required part of the Basic Financial Statements.

## Management's Discussion and Analysis

June 30, 2021 and 2020

## The Library as a Whole

## Net Position

The table below summarizes the Library's Statements of Net Position as of June 30:
Current assets
Capital assets
Deferred ouflows
$\quad$ Total assets and deferred outflows

## Total liabilities

Deferred inflows
Total liabilities and deferred inflows
Net position
Investment in capital assets, net of related debt Unrestricted

| 2021 | 2020 | 2019 |
| ---: | ---: | ---: |
| $\$ 32,528,110$ | $\$ 27,092,546$ | $\$ 24,261,509$ |
| $76,619,484$ | $79,643,394$ | $83,489,324$ |
| $3,386,679$ | $3,718,556$ | $6,415,968$ |
| $112,534,273$ | $110,454,496$ | $114,166,801$ |


| $20,719,159$ | $29,715,630$ | $27,398,767$ |
| ---: | ---: | ---: |
| $8,198,422$ | 415,266 | $2,188,027$ |
| $28,917,581$ | $30,130,896$ | $29,586,794$ |


| $76,619,484$ | $79,643,394$ | $83,489,324$ |
| ---: | ---: | ---: |
| $6,997,208$ | 680,206 | $1,090,683$ |
| $\$ 83,616,692$ | $\$ 80,323,600$ | $\$ 84,580,007$ |

## Management's Discussion and Analysis

June 30, 2021 and 2020

## Changes in Net Position

The table below summarizes the Library's Statements of Activities for the fiscal years:

## Revenues

Program Revenues:
Library services and fees
Governmental and other grants
Starbuck sales
Gifts and contributions:

## Trust

Other
General Revenues:
Ad valorem taxes
Interest income
State aid
Total revenues

| 2021 | 2020 | 2019 |  |
| ---: | ---: | ---: | ---: |
|  | 763,796 | $\$$ | 726,468 |
| $\$$ | $\$$ | 857,274 |  |
| 313,971 | 9,000 | 6,745 |  |
| 111,175 | 566,520 | 829,447 |  |
|  |  |  |  |
| 467,528 | 652,984 | 422,109 |  |
| 27,281 | 56,563 | 45,390 |  |
|  |  |  |  |
| $34,588,712$ | $33,016,733$ | $32,501,048$ |  |
| 80,151 | 233,474 | 293,389 |  |
| 165,975 | 175,566 | 177,595 |  |
| $36,518,589$ | $35,437,308$ | $35,132,997$ |  |

## Expenses

Library services:
Personnel services
Books and other library materials and equipment
Maintenance and operations
Depreciation
Loss (gain) on sale of fixed assets
Disbursements to Tulsa County for use in revaluation program
Cost of sales - Starbucks

| $19,881,109$ | $24,311,446$ | $24,682,725$ |
| ---: | ---: | ---: |
| $1,605,510$ | $2,433,933$ | $2,411,269$ |
| $5,360,165$ | $5,783,036$ | $6,050,201$ |
| $6,208,432$ | $6,750,796$ | $6,441,160$ |
| 1,982 | - | - |
|  |  |  |
| 116,383 | 114,713 | 112,892 |
| 51,916 | 299,791 | 410,104 |
| $33,225,497$ | $39,693,715$ | $40,108,351$ |

Total expense

## Change in net position

$\xlongequal{\text { \$ 3,293,092 \$ }(4,256,407) \$(4,975,354)}$

## Management's Discussion and Analysis

June 30, 2021 and 2020

## Analysis of Overall Financial Position and Results of Operations

## The Library's Funds

The Library's total fund balance at June 30,2021 of $\$ 29.5$ million, was $\$ 6.0$ million higher than June 30 , 2020. The Library's total fund balance increased by approximately $\$ 2.0$ million during fiscal 2020 to approximately $\$ 23.5$ million at June 30, 2020, and by approximately $\$ 0.4$ million during fiscal 2019 to approximately $\$ 21.5$ million at June 30, 2019. The $\$ 13.0$ million in assigned funds is reserved for branch renovations, capital replacements, and a small IT reserve. Total fund revenues for fiscal 2021 were approximately $\$ 36.7$ million, which included ad valorem tax revenues of approximately $\$ 34.7$ million.

## Capital Asset and Debt Administration

## Capital Assets

At June 30, 2021, 2020 and 2019, the Library had approximately $\$ 76.6, \$ 79.6$ and $\$ 83.5$ million, respectively, invested in capital assets. Capital assets, net of accumulated depreciation, decreased by $\$ 3.0, \$ 3.8$ and $\$ 2.6$ million during the fiscal years ended 2021, 2020 and 2019, respectively.

## Debt

At June 30, 2021, 2020, and 2019 the Library had no outstanding debts related to capital leases. There was approximately $\$ 17.9, \$ 26.5$ and $\$ 25.1$ million outstanding for the net pension obligation liability at June 30, 2021, 2020, and 2019, respectively.

## Implementation of GASB 39

During the fiscal year ended June 30, 2004, the Library implemented GASB Statement No. 39, Determining Whether Certain Organizations are Component Units. This Statement amends GASB Statement No. 14 to provide additional guidance to determine whether certain organizations for which the primary government is not financially accountable should be reported as component units based on the nature and significance of their relationship with the primary government. Generally, it required reporting, as a component unit, an organization that raises and holds economic resources for the direct benefit of the Library. Organizations that are legally separate tax-exempt entities and that meet all the following criteria should be discretely presented as component units. These criteria are:

1. The economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents.
2. The primary government, or its component units, is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization.
3. The economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government.

## Management's Discussion and Analysis

June 30, 2021 and 2020
The Tulsa Library Trust (the Trust) was established to benefit the Library, and meeting the criteria above, is considered a component unit of the Library. Management and the Commission of the Library cannot control the Board of the Trust, therefore, presenting the assets, liabilities and operations of the Trust alongside the financial data of the Library could and would be misleading to the users of the financial statements. Therefore, management has elected to present the Trust's financial statements as a stand-alone entity directly behind the statements of the library.

## Implementation of GASB 68

During the fiscal year ended June 30, 2015, the Library implemented GASB Statement No. 68, Accounting and Financial Reporting for Pensions - an amendment of GASB Statement No. 27. This Statement improves accounting and financial reporting by state and local governments for pensions, as well as improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities. The statement was effective for fiscal years beginning after June 15, 2015. This GASB Statement requires the Library to calculate its total pension liability using three essential steps: (1) projecting future benefit payments for current and former employees and their beneficiaries; (2) discounting those payments to their present value; and (3) allocating the present value over past, present, and future periods of employee service.

## Contacting the Library's Financial Management

The Library's Basic Financial Statements are designed to provide our citizens, taxpayers, and customers with a general overview of the Library's finances, and to show accountability for the money it receives. If you have questions about the Library's financial statements or need additional financial information, contact the Business Office, 400 Civic Center, Tulsa, OK 74103 or call (918) 549-7373.

Olga Morgan<br>Chief Financial Officer

## Statements of Net Position

June 30,

|  | Governmental Activities |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2021 |  | 2020 |  |
| Assets |  |  |  |  |
| Current assets |  |  |  |  |
| Cash and cash equivalents | \$ | 30,545,696 | \$ | 24,544,172 |
| Ad Valorem taxes receivable |  | 1,772,379 |  | 1,943,980 |
| Receivable - Tulsa Library Trust |  | 206,118 |  | 589,552 |
| Miscellaneous receivables |  | - |  | - |
| Inventory |  | 3,917 |  | 14,842 |
| Total current assets |  | 32,528,110 |  | 27,092,546 |
| Capital assets |  |  |  |  |
| Land |  | 8,838,740 |  | 8,780,223 |
| Capital assets, net |  | 67,780,744 |  | 70,863,171 |
| Total capital assets |  | 76,619,484 |  | 79,643,394 |
| Total assets |  | 109,147,594 |  | 106,735,940 |
| Deferred Outflow of Resources |  |  |  |  |
| Pension related items |  | 3,386,679 |  | 3,718,556 |
| Total assets and deferred outflow of resources | \$ | 112,534,273 | \$ | 110,454,496 |
| Liabilities |  |  |  |  |
| Current liabilities |  |  |  |  |
| Accounts payable | \$ | 1,174,901 | \$ | 1,413,869 |
| Salaries and benefits payable |  | 1,587,577 |  | 1,740,310 |
| Unearned income |  | 31,452 |  | 39,555 |
| Total current liabilities |  | 2,793,930 |  | 3,193,734 |
| Net pension liability |  | 17,925,229 |  | 26,521,896 |
| Total liabilities |  | 20,719,159 |  | 29,715,630 |
| Deferred Inflows of Resources |  |  |  |  |
| Pension related items |  | 8,198,422 |  | 415,266 |
| Net Position |  |  |  |  |
| Invested in capital assets, net of related debt |  | 76,619,484 |  | 79,643,394 |
| Unrestricted |  | 6,997,208 |  | 680,206 |
| Total net position |  | 83,616,692 |  | 80,323,600 |
| Total liabilities, deferred inflows of resources and net position | \$ | 112,534,273 | \$ | 110,454,496 |

The accompanying notes are an integral part of these financial statements.

Tulsa City-County Library

## Statements of Activities

Years Ended June 30,

|  | Governmental Activities |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2021 |  | 2020 |  |
| Expenses |  |  |  |  |
| Library services: |  |  |  |  |
| Personnel services | \$ | 19,881,109 | \$ | 24,311,446 |
| Books and other library materials and equipment |  | 1,605,510 |  | 2,433,933 |
| Maintenance and operations |  | 5,360,165 |  | 5,783,036 |
| Depreciation |  | 6,208,432 |  | 6,750,796 |
| Loss (gain) on sale of fixed assets |  | 1,982 |  | - |
| Cost of sales - Starbucks |  | 51,916 |  | 299,791 |
| Disbursement to Tulsa County for use in County Assessor revaluation program |  | 116,383 |  | 114,713 |
| Total program expenses |  | 33,225,497 |  | 39,693,715 |
| Program revenues |  |  |  |  |
| Library services and fees |  | 763,796 |  | 726,468 |
| Starbucks sales |  | 111,175 |  | 566,520 |
| Government and other grants |  | 313,971 |  | 9,000 |
| Specific operating/capital contributions: |  |  |  |  |
| Tulsa Library Trust |  | 467,528 |  | 652,984 |
| Other |  | 27,281 |  | 56,563 |
| Total program revenues |  | 1,683,751 |  | 2,011,535 |
| Net program expense |  | 31,541,746 |  | 37,682,180 |
| General revenues |  |  |  |  |
| Ad valorem taxes |  | 34,588,712 |  | 33,016,733 |
| Interest income |  | 80,151 |  | 233,474 |
| State aid |  | 165,975 |  | 175,566 |
| Total general revenues |  | 34,834,838 |  | 33,425,773 |
| Increase (decrease) in net position |  | 3,293,092 |  | $(4,256,407)$ |
| Net position, beginning of year |  | 80,323,600 |  | 84,580,007 |
| Net position, end of year | \$ | 83,616,692 | \$ | 80,323,600 |

The accompanying notes are an integral part of these financial statements.

Tulsa City-County Library

## Balance Sheets - Governmental Funds

June 30,

|  | General Fund |  |
| :---: | :---: | :---: |
|  | 2021 | 2020 |
| Assets |  |  |
| Cash and cash equivalents | \$ 30,545,696 | \$ 24,544,172 |
| Receivables, primarily ad valorem taxes | 1,772,379 | 1,943,980 |
| Receivable - Tulsa Library Trust | 206,118 | 589,552 |
| Inventory | 3,917 | 14,842 |
| Total assets | \$ 32,528,110 | \$ 27,092,546 |

## Liabilities and Fund Balances

Liabilities
Accounts payable
Salaries and benefits payable
Unavailable revenue

| $\$$ | $1,174,901$ | $\$$ |
| ---: | ---: | ---: |
| 391,521 | $1,413,869$ |  |
|  | 544,433 |  |
| $1,482,386$ | $1,637,139$ |  |

Total liabilities

Fund balances

| Nonspendable | 3,917 | 14,842 |
| :--- | ---: | ---: |
| Assigned | $13,000,000$ | $23,300,000$ |
| Unassigned | $16,475,385$ | 182,263 |

Total fund balances

Total liabilities and fund balances
$\xlongequal{\$ 32,528,110 \quad \$ 27,092,546}$

The accompanying notes are an integral part of these financial statements.

## Reconciliation of the Balance Sheets of Governmental Funds to the Statements of Net Position

June 30,

|  | 2021 | 2020 |
| :--- | :---: | :---: |
| balances - total governmental funds | $\$ 29,479,302 \quad \$ 23,497,105$ |  |

Amounts reported for governmental activities in the statements of net position are different because:

Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the fund financial statements.

Ad valorem tax receivables are reported in the fund financial statements under the modified - accrual approach whereas ad valorem receivables are reported under the full accrual approach in the statement of net position. This is the net amount by which ad valorem revenues under the full accrual approach exceed ad valorem revenues under the modified-accrual approach. This excess is reported as unavailable revenue in the fund financial statements.

Long-term assets are reported in the statements of net position but are not reported as assets in the fund financial statements, which have been prepared under the modified-accrual basis of accounting. The detail of the individual long-term assets is as follows:

Deferred outflows of resources
Long-term liabilities are reported in the statements of net position but are not reported as liabilities in the fund financial statements, which have been prepared under the modified-accrual basis of accounting. The detail of the individual long-term liabilities is as follows:

Compensated absences
Net pension liability
Deferred inflows of resources

Net position of governmental activities
$(1,196,055)$
$(1,195,877)$
$(17,925,229) \quad(26,521,896)$
$(8,198,422)$
$(415,266)$
$1,450,933 \quad 1,597,584$

3,386,679 3,718,556
\$ 83,616,692 \$ 80,323,600

The accompanying notes are an integral part of these financial statements.

Tulsa City-County Library

## Statements of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Years Ended June 30,

|  | General Fund |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2021 |  | 2020 |  |
| Revenues |  |  |  |  |
| Ad Valorem taxes | \$ | 34,735,361 | \$ | 33,076,921 |
| Interest income |  | 80,151 |  | 233,474 |
| Gifts and contributions: |  |  |  |  |
| Tulsa Library Trust |  | 467,528 |  | 652,984 |
| Other |  | 27,281 |  | 56,563 |
| Library services and fees |  | 763,796 |  | 726,468 |
| Starbucks sales |  | 111,175 |  | 566,520 |
| Government and other grants |  | 313,971 |  | 9,000 |
| State aid |  | 165,975 |  | 175,566 |
| Total revenues |  | 36,665,238 |  | 35,497,496 |
| Expenditures |  |  |  |  |
| Library services: |  |  |  |  |
| Personnel services |  | 20,362,563 |  | 21,948,363 |
| Books and other library materials and equipment |  | 3,988,820 |  | 4,189,644 |
| Maintenance and operations |  | 5,360,165 |  | 5,783,036 |
| Cost of sales - Starbucks |  | 51,916 |  | 299,791 |
| Disbursement to Tulsa County for use in County Assessor revaluation program |  | 116,383 |  | 114,713 |
| Capital outlay |  | 803,194 |  | 1,149,155 |
| Total expenditures |  | 30,683,041 |  | 33,484,702 |
| Net change in fund balances |  | 5,982,197 |  | 2,012,794 |
| Fund balances - beginning of year |  | 23,497,105 |  | 21,484,311 |
| Fund balances - end of year | \$ | 29,479,302 | \$ | 23,497,105 |

The accompanying notes are an integral part of these financial statements.

## Reconciliation of the Statements of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statements of Activities

Years Ended June 30,
Net change in fund balances - total governmental funds
Amounts reported for governmental activities in the statements of
activities are different because: activities are different because:

Governmental funds report capital outlays as expenditures; however, in the statements of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay was less than depreciation in the current period.

Ad valorem tax revenue is reported in the combined fund financial statements under the modified - accrual approach whereas ad valorem revenue is reported under the full accrual approach in the statements of activities. This is the net amount by which ad valorem revenues under the full - accrual approach exceed (are less than) ad valorem revenues under the modified - accrual method.

Pension obligations per GASB 68 implementation are reported in the full - accrual approach in the statements of activities as a restatement of beginning net position.

Governmental funds report expenditures under the modified - accrual approach whereas expenditures are reported under the full-accrual approach in the statements of activities. The detail of the changes in these different approaches is as follows:

Compensated absences
Change in net position of governmental activities

| 2021 | 2020 |  |
| :---: | :---: | :---: |
| $\$$ | $5,982,197$ | $\$$ |

(178)
$(40,971)$
$\xlongequal{\$ \quad 3,293,092 \quad \$(4,256,407)}$

The accompanying notes are an integral part of these financial statements.

Tulsa City-County Library

## Notes to Financial Statements

June 30, 2021 and 2020

## Note A - Summary of Significant Accounting Policies

Reporting Entity - The Tulsa City-County Library (TCCL or the Library) was established in 1961 by Tulsa County (the County) and the City of Tulsa (the City) in accordance with the City-County Library Act of the Oklahoma statutes. Under this statute, the Library is to foster and promote the establishment, maintenance and operation of a library system in order to give all of the citizens of the counties affected equal access to comprehensive library collections. The Library is governed by a Commission consisting of eleven members: six appointed by the Mayor of the City, subject to the governing Board approval, and three shall be appointed by the Board of County Commissioners. The Mayor of the City and the Chairman of the Board of County Commissioners shall be ex-officio members of the Commission and shall be entitled to vote on all matters.

Basis of Accounting - The basic financial statements of the Tulsa City-County Library have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Subsequent Events - The Library has evaluated subsequent events through the date which the financial statements were available to be issued.

## Note B-Basis of Presentation

Government-Wide Financial Statements - The government-wide financial statements provide operational accountability information for the Library as an economic unit. The government-wide financial statements report information about the Library's ability to maintain service levels and continue to meet its obligations as they come due. The statements include all activities of the Library and include the statements of net position and the statements of activities as required by GASB.

Fund Financial Statements - The accounts of the Library are organized on the basis of funds, each of which are considered to be an independent fiscal and accounting entity. The operations of each fund are accounted for within separate sets of self-balancing accounts, which comprise its assets, liabilities, fund equity, revenues, expenditures and transfers. Financial activities of the Library are recorded in the fund as described below.

Governmental Funds - Governmental funds finance all functions of the Library, accounting for the acquisition, use and balances of the Library's expendable financial resources and the related liabilities.

## Notes to Financial Statements

June 30, 2021 and 2020

## Note B - Basis of Presentation - Continued

General Fund - The General Fund, referred to by the Library as the Levy Fund, accounts for transactions related to the receipt of appropriations of ad valorem taxes, most governmental grant and reimbursement programs, gifts and miscellaneous receipts, which are used for the general operations of the Library. As such, this fund will always be reported as a major fund. The fund also accounts for collections of copy service fees, book fines, proceeds from the sale of surplus personal property and other miscellaneous items. Such amounts are primarily expended for the purchase, replacement or repair of books or other personal property, except motor vehicles, and do not require appropriation.

Governmental fund financial statements include a balance sheet and a statement of revenues, expenditures and changes in fund balances for all major governmental funds. A reconciliation is presented to explain the differences in fund balances of the governmental fund financial statements and the net position of the governmental activities in the government-wide financial statements.

During the fiscal year ended June 30, 2004, the Library implemented GASB Statement No. 39, Determining Whether Certain Organizations are Component Units. This Statement amends GASB Statement No. 14 to provide additional guidance to determine whether certain organizations for which the primary government is not financially accountable should be reported as component units based on the nature and significance of their relationship with the primary government. Generally, it ia required reporting, as a component unit, an organization that raises and holds economic resources for the direct benefit of the Library. Organizations that are legally separate, tax-exempt entities and that meet all the following criteria should be discretely presented as component units. These criteria are:

1. The economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units or its constituents.
2. The primary government, or its component units, is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization.
3. The economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government.

The Tulsa Library Trust (the Trust) was established to benefit the Library and, meeting the criteria above, is considered a component unit of the Library. The assets of the Trust are held in endowment funds. These funds are required to be retained in perpetuity in accordance with the donor's intent. The income from these investments may be expended for the benefit of the Library. The determination of amounts to be expended and the timing of those expenditures is solely that of the Board of the Trust. Management and the Commission of the Library cannot control the Board of the Trust, therefore, presenting the assets, liabilities and operations of the Trust alongside the financial data of the Library could and would be misleading to the users of the financial statements. In addition, the basis of accounting and reporting of the Trust follows Financial Accounting Standards Board rules for not-for-profit entities, which differ from the presentation required by the GASB. In order to comply with the requirements of Statement No. 39, management has elected to present the financial information of its discretely presented component unit in their entirety on pages 28 to 40 . Management believes this presentation discloses the resources being held for the benefit of the Library and clearly shows the net position of the Trust is not under the control of the Commission.

## Notes to Financial Statements

June 30, 2021 and 2020

## Note C - Measurement Focus/Basis of Accounting/Accounting Policies

Measurement Focus/Revenue Recognition - The measurement focus determines the accounting and financial reporting treatment applied to a fund. The governmental activities within the government-wide statement of net position and statement of activities are presented using the economic resources measurement focus. The economic resources measurement focus meets the accounting objectives of determining net income, financial position, and cash flows. Government funds use the current financial resources measurement focus. This measurement focus is based upon the receipt and disbursement of current available financial resources rather than when earned or incurred.

Basis of Accounting - The accrual basis of accounting is used throughout the government-wide financial statements; conversely, the fund financial statements for the governmental funds have been prepared in accordance with the modified accrual basis of accounting, whereby revenues are recognized when considered both measurable and available to finance expenditures of the current period.

Accounting Policies - The Library's significant accounting policies related to the following basic financial statement categories are summarized below.

Cash and Cash Equivalents - The Library considers all highly liquid investments in debt securities with initial maturities of three months or less to be cash equivalents.

Ad Valorem Taxes - Property taxes are collected and remitted to the County. These taxes are levied annually on November 1 and are due one-half by December 31 and one-half by March 31.

In the governmental fund financial statements, property taxes receivable are recorded in the Levy Fund. At fiscal year-end, the receivables represent delinquent and escrowed paid-under-protest taxes. If paid-underprotest and delinquent taxes are not paid within 60 days of year-end, they are recorded as deferred revenue. In the government-wide financial statements, property taxes receivable and related revenue include all amounts due the County regardless of when cash is received. Over time, substantially all property taxes are collected.

Capital Assets/Depreciation - The Library's accounting policies regarding capital assets such as land, buildings, furniture, equipment and books are that these assets, with an initial cost of $\$ 1,000$ or more, are capitalized and depreciated over their estimated useful lives. Library materials (subscriptions) are generally expensed when purchased. The Library has chosen the straight-line depreciation method for its capital assets based on the estimated useful lives of the capital assets as follows:

## Class of Asset

Buildings and improvement
Furniture, fixtures and equipment Books

Estimated Useful Life
30 years
3-20 years
5 years

Capital assets do not include assets held for public exhibition, education and research.

## Notes to Financial Statements

June 30, 2021 and 2020

## Note C - Measurement Focus/Basis of Accounting/Accounting Policies - Continued

Compensated Absences - It is the Library's policy to permit employees to accumulate earned but unused annual vacation leave benefits. Employees earn annual leave based on years of service. Unused annual leave may be carried forward each year up to a maximum level of twenty working days. Unused annual leave must normally be taken within the next year after it is earned. Upon termination, an employee will be paid for any vacation leave earned but not used if they have been employed at least one year. Each full-time employee also earns sick leave at a rate of 8 hours per calendar month; part-time employees earn sick leave at a reduced rate. Sick leave may accumulate up to 120 working days and may be exchanged for additional vacation days at a ratio of 2 sick days to 1 vacation day. Upon termination, an employee will not be paid for any sick leave accrued but not used, therefore, no accrual has been recorded. The governmental fund financial statements record expenditures when employees are paid for annual leave. The government-wide financial statements present the cost of accumulated vacation leaves as a liability classified as salaries and benefits payable.

Deferred Ad Valorem Taxes - The governmental fund financial statements record Ad Valorem taxes earned but not received within 60 days of year-end as deferred revenue at June 30, 2021 and 2020.

Net Position - The government-wide financial statements utilize a net position presentation that are categorized as investment in fixed assets (net of related debt), restricted and unrestricted. Investment in capital assets (net of related debt) is intended to reflect the portion of net position which is associated with non-liquid capital assets less outstanding capital assets related debt. Unrestricted net position represents unrestricted liquid assets. The governmental fund financial statements classify equity as an unreserved fund balance.

Use of Estimates - The preparation of the basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Retirement Plan and Pensions - The information presented in Note O regarding the Library's participation in the Municipal Employees' Retirement Plan is presented in accordance with Government Accounting Standards Board Statement No. 68, Accounting and Financial Reporting for Pensions, an amendment of Government Accounting Standards Board Statement No. 27, Accounting for Pensions by State and Local Government Employers. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Municipal Employees' Retirement Plan (MERP) and additions to/deductions from MERP's fiduciary net position have been determined on the same basis as they are reported by MERP. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Tulsa City-County Library

## Notes to Financial Statements

June 30, 2021 and 2020

## Note D - Fund Equity

Beginning with fiscal year 2011, the Library implemented GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent. The following classifications describe the relative strength of the spending constraints:

Non-spendable - Amounts that cannot be spent either because they are not in a spendable form or because they are legally or contractually required to be maintained intact (such as inventory).

Restricted - Amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government) through constitutional provisions, or by enabling legislation.

Committed - Amounts constrained to specific purposes by the Library itself, using its highest level of decision-making authority (i.e., Board of Commission). To be reported as committed, amounts cannot be used for any other purpose unless the Library takes the same highest level action to remove or change the constraint.

Assigned - Amounts that are designated by the Library for a specific purpose but are not spendable without approval from the Board of Commission.

Unassigned - All amounts not included in other spendable classifications. Positive amounts are reported only in the general fund.

The General Fund has assigned funds as follows:

|  | 2021 | 2020 |  |
| :--- | ---: | ---: | ---: |
| Branch renovations | $\$ 11,700,000$ | $\$$ | $8,000,000$ |
| Capital replacement reserve | $1,000,000$ | $3,000,000$ |  |
| FY2020-2021 Operations | - | $12,000,000$ |  |
| IT replacements | 300,000 | 300,000 |  |

## Note E - Stewardship, Compliance and Accountability

Under Oklahoma law, the Library may not obligate funds for periods extending beyond the current fiscal year, except for the issuance of general obligation bonds. All lease and lease-purchase agreements, whether or not they are capitalized, must be re-approved at the beginning of each fiscal year. State grant revenues and expenditures are accounted for in accordance with applicable contract provisions.

Budgetary Comparison Information - The Library is not legally required to adopt an annual budget; therefore, presenting budget to actual comparisons is not considered necessary.

## Tulsa City-County Library

## Notes to Financial Statements

June 30, 2021 and 2020

## Note F - Cash and Cash Equivalents

The County Treasurer's office holds all cash and cash equivalents for the Library and, as agent for the Library, ensures that such deposits are properly insured or collateralized. Balances held by the County on behalf of the Library at June 30, 2021 and 2020 were included in a commingled pool of County funds with a portion of the funds held in a checking account, which is swept daily into a government money market mutual fund. The balance of the pool is invested directly in the same mutual fund. The cash is subject to the depository collateral risk of all the pooled funds of the County. Under this concept, all cash is pooled together for investment purposes and interest income is credited to the appropriate funds.

Deposits are held by Oklahoma banking institutions and are insured by the Federal Deposit Insurance Corporation (FDIC) up to $\$ 250,000$. In addition to bank-owned securities, letters-of-credit are also used to cover deposits exceeding FDIC insurance amounts. Under state law, the institutions must protect excess county funds by pledging collateral (bank assets) to cover such funds.

## Note G-Ad Valorem Taxes

The Library's share of the County's Ad Valorem taxes due but not collected by the County as of June 30, 2021 and 2020, is $\$ 1,772,379$ and $\$ 1,943,980$, respectively. Amounts are considered fully collectible.

## Note H-Capital Assets

The Library's capital assets activity for fiscal 2021 and 2020 is as follows:

| Capital assets not being depreciated: Land and improvements | Balance <br> July 1, $2020$ | Additions | Deductions | Balance <br> June 30, 2021 |
| :---: | :---: | :---: | :---: | :---: |
|  | \$ 8,780,223 | \$ 58,517 | \$ | \$ 8,838,740 |
|  | 8,780,223 | 58,517 | - | 8,838,740 |
| Capital assets being depreciated: |  |  |  |  |
| Buildings and improvements | 93,040,494 | 334,431 | - | 93,374,925 |
| Furniture, fixtures and equipment | 20,833,793 | 410,246 | $(33,809)$ | 21,210,230 |
| Books | 20,151,022 | 2,383,309 | $(3,780,870)$ | 18,753,461 |
|  | 134,025,309 | 3,127,986 | $(3,814,679)$ | 133,338,616 |
| Accumulated depreciation for: $\quad$ l |  |  |  |  |
| Buildings and improvements | $(38,516,872)$ | $(2,873,007)$ | - | $(41,389,879)$ |
| Furniture, fixtures and equipment | $(16,132,669)$ | $(1,007,740)$ | 31,828 | $(17,108,581)$ |
| Books | $(8,512,597)$ | $(2,327,685)$ | 3,780,870 | $(7,059,412)$ |
|  | $(63,162,138)$ | $(6,208,432)$ | 3,812,698 | $(65,557,872)$ |
| Total capital assets being depreciated, net | 70,863,171 | $(3,080,446)$ | $(1,981)$ | 67,780,744 |
| Capital assets, net | \$ 79,643,394 | \$ $(3,021,929)$ | \$ $(1,981)$ | \$76,619,484 |

## Tulsa City-County Library

## Notes to Financial Statements

June 30, 2021 and 2020

## Note H-Capital Assets - Continued

The Library's capital assets activity for fiscal 2020 and 2019 is as follows:

| Capital assets not being depreciated: <br> Land and improvements | Balance <br> July 1, <br> 2019 | Additions | Deductions | Balance <br> June 30, $2020$ |
| :---: | :---: | :---: | :---: | :---: |
|  | \$ 8,780,223 | \$ | \$ | \$ 8,780,223 |
|  | 8,780,223 | - | - | 8,780,223 |
| Capital assets being depreciated: $\quad$ l |  |  |  |  |
| Buildings and improvements | 92,554,787 | 485,707 | - | 93,040,494 |
| Furniture, fixtures and equipment | 20,213,646 | 663,448 | $(43,301)$ | 20,833,793 |
| Books | 23,472,118 | 1,755,711 | $(5,076,807)$ | 20,151,022 |
|  | 136,240,551 | 2,904,866 | $(5,120,108)$ | 134,025,309 |
| Accumulated depreciation for: $\quad$ |  |  |  |  |
| Buildings and improvements | $(35,331,542)$ | $(3,185,330)$ | - | $(38,516,872)$ |
| Furniture, fixtures and equipment | $(15,081,181)$ | $(1,094,789)$ | 43,301 | $(16,132,669)$ |
| Books | $(11,118,727)$ | $(2,470,677)$ | 5,076,807 | $(8,512,597)$ |
|  | $(61,531,450)$ | $(6,750,796)$ | 5,120,108 | $(63,162,138)$ |
| Total capital assets being depreciated, net | 74,709,101 | $(3,845,930)$ | - | 70,863,171 |
| Capital assets, net | \$ 83,489,324 | \$ $(3,845,930)$ | \$ | \$ 79,643,394 |

## Note I - Commitments

The Library leases some of its branch library buildings. The lease terms for the branch libraries vary by location, however, there were no rent-related disbursements under these leases for 2021.

In addition, the Library has a license agreement with a computer software vendor that is renewable annually. The maintenance fee for 2021 and 2020 was $\$ 240,070$ and $\$ 242,279$, respectively.

## Note J - Intergovernmental Operating Lease

TCCL has operating leases with various local governments (i.e. City of Tulsa, Tulsa Public Schools and Tulsa County) consisting of county owned building space leased to TCCL. Several of the leases are for 99 years from the original date of signature.

Tulsa City-County Library

## Notes to Financial Statements

June 30, 2021 and 2020

## Note K - Deferred Compensation Plan

Employees of the Library may also participate in a deferred compensation plan adopted by the Library under provisions of the Internal Revenue Code ("IRC") Section 457 Deferred Compensation Plans with Respect to Service for State and Local Governments. The deferred compensation plan is available to all employees of the Library. Under the plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until the withdrawal date.

The deferred compensation amount is not available for withdrawal by employees until termination, retirement, death or unforeseeable emergency. The deferred compensation plan is administered by an unrelated third party. Assets and income within the plan are held in trust for the exclusive benefit of plan participants and their beneficiaries through a custodial account agreement with a national financial institution for the exclusive benefit of the plan's participants and are not reflected in the accompanying financial statements.

## Note L-Ad Valorem Tax Abatement

The Library is subject to ad valorem tax abatements granted by the State of Oklahoma in accordance with the Oklahoma Constitution, Article X Section 6B for qualifying manufacturing concerns.

Under this program, a five-year ad valorem tax exemption exempts all real and personal property that is necessary for the manufacturing of a product and facilities engaged in research and development which meet the requirements set by the Oklahoma Constitution and statutes. In exchange for the five-year exemption, qualifying manufacturing concerns must incur investment costs of $\$ 250,000$ or more for construction, acquisition, or expansion of a manufacturing facility. In addition, there are general minimum payroll requirements that must be met and qualifying manufacturing concern must offer basic health benefit plan to all full-time employees within 180 days of employment. The Library had $\$ 603,844$ of ad valorem taxes abated under this program for the fiscal year ended June 30, 2021.

The State has an Ad Valorem Reimbursement Fund in accordance with Title 62 O.S. Section 193 that is used to reimburse the City for the loss of revenue. Contributions to this Fund come from a dedicated tax stream comprised of one percent of net state personal and corporate income tax revenues. The library received $\$ 2,399$ in the year ended June 30, 2021 and has an outstanding, unpaid claim of $\$ 601,445$ of reimbursement from the State as of June 30, 2021.

## Note M - Transactions with the Discretely Presented Component Unit

The Tulsa Library Trust (the "Trust") was established in 1972 by the Friends of the Tulsa Public Library, Inc., and the Tulsa City-County Library Commission. The Trust's mission is to increase endowment and donor funding to improve and enhance the Library's programs, collections, services, and librarian training and to administer Trust expenditures and investments. The Library is the primary beneficiary of the Trust. During the years ended June 30, 2021 and 2020, the Trust contributed $\$ 496,878$ and $\$ 652,984$, respectively, to the Library to be used for book and equipment purchases. In addition, the Trust directly sponsors various other activities such as the Distinguished Author Series and summer programs for children. As of June 30, 2021 and 2020, accounts receivable from the Trust were $\$ 206,118$ and $\$ 589,552$, respectively. Contribution and receivable amounts reported in the Trust's audited financial statements differ from the Library's financial statements due to timing differences in recording transaction-based application of different accounting standards, Governmental Accounting Standards Board versus Financial Accounting Standards Board. The Library considers all outstanding receivables to be fully collectable and accurate.

## Note $\mathbf{N}$ - Related Party Transactions

The Library exchanges various services, such as cash management and payroll processing, with the City and County. No value is assigned in the financial statements to the services received from, or rendered for, as the value of these services is not readily determinable.

## Note $\mathbf{O}$ - Retirement Plan and Pension

In June 2012, The Governmental Accounting Standards Board issued Statement No. 68, Accounting and Financial Reporting for Pensions. The statement was effective for fiscal years beginning after June 15, 2014. The adoption of the standard, as amended, added deferred outflows and inflows related to delayed recognition changes to the net pension liability and the recognition of the Authority's share of net pension liabilities.

## 1. Plan Description

Employees of the Library are provided with pensions through the Municipal Employee Retirement Plan (MERP)-a cost-sharing multiple-employer defined benefit pension plan administered by the City of Tulsa (City). MERP provides retirement, disability and death benefits which are established by City ordinance to plan members and beneficiaries.

Management of MERP is vested in the Board of Trustees consisting of seven members - two elected by active plan members, one elected by retirees, two mayoral appointments, and the City's Director of Finance and Director of Human Resources.

MERP does not issue a stand-alone financial report, however financial statements and required supplementary information are included in the City of Tulsa's Annual Comprehensive Financial Report (ACFR). The report may be obtained by writing to the City of Tulsa Controller, 175 E. $2^{\text {nd }}$ Street, Tulsa, Oklahoma 74103.

## Notes to Financial Statements

June 30, 2021 and 2020

## Note O-Retirement Plan and Pension - Continued

## 2. Benefits Provided

Any member entering the plan prior to July 1, 2018 whose years of continuous employment, when added to the member's age equals or exceeds 80 , may retire without a reduction in the monthly benefit. Any member entering the plan on or after July 1, 2018 whose years of continuous employment, when added to the member's age equals or exceeds 90 , may retire without a reduction in the monthly benefit. The amount of retirement is established by City ordinance and is equal to $2.35 \%$ for those members in the plan prior to July 1, 2018 and $2.00 \%$ for those entering the plan on or after July 1, 2018 of final average earnings of the highest 30 months within the last five years of service, up to the covered compensation, times years of service.

Pension provisions include death benefits for the surviving spouse. Disability benefits are determined in the same manner as normal retirement. Benefits vest at $100 \%$ after five years of service.

## 3. Contributions

Contributions are set per City of Tulsa ordinance. Employees were required to contribute $6.5 \%$ of their pensionable wages through December 31, 2020. The required employee contribution increased to $7.5 \%$ effective January 1, 2021. The Library was required to contribute 15.5 percent of pensionable wages through December 31, 2020. The required employer contribution for the plan increased to 16.5 effective January 1, 2021. Contributions to the pension plan from the Library were $\$ 2,071,218$ for the year ended June 30, 2021 and $\$ 2,106,499$ for the year ended June 30, 2020.

## 4. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2021, the Library reported a liability of $\$ 17,925,229$ for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2021. Standard update procedures were used to roll forward the total pension liability to June 30, 2021. The Library's proportion of the net pension liability was based on the Library's share of contributions to the pension plan relative to the contributions of all participating employers. At June 30, 2021, the Library's proportion was 9.9115 percent, which was a decrease of 0.5317 percent from its proportion measured as of June 30, 2020.

Tulsa City-County Library
Notes to Financial Statements
June 30, 2021 and 2020

## Note O-Retirement Plan and Pension - Continued

4. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - Continued

The library recognized pension expense of \$1,589,602 and \$4,442,593 at June 30, 2021 and 2020, respectively. The Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | Deferred <br> Outflows of <br> Resources | Deferred <br> Inflows of <br> Resources |  |
| :--- | :---: | :---: | :---: |
| Differences between expected and actual plan experience | $\$-$ | $\$$ | 228,347 |
| Changes of assumptions | $3,386,679$ | - |  |
| Net difference between projected and actual earnings on <br> pension plan investments |  | - | $7,147,007$ |
| Changes in proportion and differences between Library's <br> contributions and proportionate share of contributions |  |  |  |
|  |  |  | 823,068 |

Total

$$
\begin{array}{lll}
\$ 3,386,679 & \$ 8,198,422 \\
\hline \hline
\end{array}
$$

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (gain) as follows:

## Year ended June 30:

2022
2023
2024
2025

| $\$ 1,595,679$ | $\$ 1,952,386$ |  |
| ---: | ---: | ---: |
| 981,110 | $1,949,682$ |  |
|  | 809,890 | $2,121,084$ |
|  | - | $2,175,270$ |

\$ 3,386,679 \$ 8,198,422

## Note O - Retirement Plan and Pension - Continued

## 5. Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of January 1, 2021, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation $\quad 2.50$ percent
Salary increases
Investment rate of return
3.50 to 11.25 percent, including inflation
6.75 percent compounded annually, net of investment expense and including inflation

Mortality rates were based on the Pub-2010 General Employee mortality tables, which is projected with the ultimate rates of Scale MP-2020 from the year 2010.

The actuarial assumptions used in the January 1, 2021 valuation were based on the results of an actuarial experience study for the five-year period ending December 31, 2020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

|  | Long-Term <br> Expected <br> Teal Rate of |  |
| :--- | ---: | :---: |
| Asset Class | Target <br> Allocation | Return |
| Fixed income | $20 \%$ | $1.16 \%$ |
| Domestic equity | $36 \%$ | $6.19 \%$ |
| International equity | $24 \%$ | $6.59 \%$ |
| Real estate | $12 \%$ | $4.24 \%$ |
| Other | $7 \%$ | $0.95 \%$ |
| Cash | $10 \%$ | $0.11 \%$ |
| $\quad$ Total |  |  |

## Note O-Retirement Plan and Pension - Continued

## 6. Discount Rate

The discount rate used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from the Library will be made as specified in the MERP funding policy. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## 7. Sensitivity of the Library's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Library's proportionate share of the net pension liability calculated using the discount rate of 6.75 percent, as well as what the Library's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower ( 5.75 percent) or 1-percentage-point higher ( 7.75 percent) than the current rate:

| $c$ | Current |  |  |
| :---: | :---: | :---: | :---: |
|  | $\mathbf{1 \%}$ Decrease | Discount | 1\% Increase |
|  | $(5.75 \%)$ | Rate (6.75\%) | $(\mathbf{7 . 7 5 \%})$ |

Library's proportionate share of the net pension liability $\quad \$ 27,456,315 \quad \$ 17,925,229 \quad \$ 9,996,264$

## 8. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the City of Tulsa's Comprehensive Annual Financial Report, which can be located at www.cityoftulsa.org.

Discretely Presented
Component Unit

|  | 2021 |  | 2020 |  |
| :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |
| CURRENT ASSETS |  |  |  |  |
| Cash and cash equivalents | \$ | 893,763 |  | - |
| Accrued interest receivable |  | 20,340 |  | 23,374 |
| Pledges receivable, net |  | - |  | 60,000 |
| Total current assets |  | 914,103 |  | 83,374 |
| NON-CURRENT ASSETS |  |  |  |  |
| Investments |  | 26,693,025 |  | 21,656,522 |
| Pledges receivable, less current portion, net |  | - |  | 38,001 |
| Total non-current assets |  | 26,693,025 |  | 21,694,523 |
| Total assets |  | 27,607,128 |  | 21,777,897 |

## LIABILITIES AND NET ASSETS

| CURRENT LIABILITIES |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Accounts payable and accrued liabilities | \$ | 46,599 | \$ | 104,838 |
| Due to Tulsa City-County Library |  | 206,118 |  | 589,552 |
| Total current liabilities |  | 252,717 |  | 694,390 |
| NET ASSETS |  |  |  |  |
| Without donor restrictions |  | 10,413,730 |  | 7,483,860 |
| With donor restrictions |  | 16,940,681 |  | 13,599,647 |
| Total net assets |  | 27,354,411 |  | 21,083,507 |
| Total liabilities and net assets |  | 27,607,128 |  | 21,777,897 |


|  | 2021 | 2020 |
| :---: | :---: | :---: |
| CHANGE IN NET ASSETS WITHOUT DONOR RESTRICTIONS |  |  |
| REVENUES, GAINS AND OTHER SUPPORT |  |  |
| Contributions and grants | \$ 123,572 | \$ 269,825 |
| Special activities and other | - | 9,851 |
| Investment income, net | 3,023,558 | 176,538 |
| Total revenues, gains and other support | 3,147,130 | 456,214 |
| NET ASSETS RELEASED FROM RESTRICTION | 421,473 | 1,010,288 |
| EXPENSES |  |  |
| Program services: |  |  |
| Program | 467,528 | 1,194,646 |
| Supporting services: |  |  |
| Management and general | 136,523 | 128,036 |
| Fundraising | 34,682 | 90,960 |
| Total expenses | 638,733 | 1,413,642 |
| Increase in net assets without donor restrictions | 2,929,870 | 52,860 |
| CHANGE IN NET ASSETS WITH DONOR RESTRICTIONS |  |  |
| Contributions and grants | 233,233 | 288,800 |
| Investment income, net | 3,529,274 | 230,214 |
| Net assets released from restriction | $(421,473)$ | $(1,010,288)$ |
| Increase (decrease) in net assets with donor restrictions | 3,341,034 | $(491,274)$ |
| CHANGE IN NET ASSETS | 6,270,904 | $(438,414)$ |
| NET ASSETS, beginning of year | 21,083,507 | 21,521,921 |
| NET ASSETS, end of year | \$ 27,354,411 | \$ 21,083,507 |

## STATEMENT OF FUNCTIONAL EXPENSES

YEAR ENDED JUNE 30, 2021

|  | Program Services |  |  |  |  |  |  |  | Supporting Services |  |  |  | Total Expenses |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | General TCCL Support |  | Summer <br> Reading <br> Program |  | Author <br> Events |  | Total Program |  | Management and General |  | Fundraising |  |  |  |
| Books for giveaways | \$ | 34,088 | \$ | - | \$ | 34,190 | \$ | 68,278 | \$ | - | \$ | - | \$ | 68,278 |
| Central Library capital, maintenance, and repair expenditures |  | 8,302 |  | - |  | - |  | 8,302 |  | - |  | - |  | 8,302 |
| Conferences and training |  | - |  | - |  | - |  | - |  | 355 |  | - |  | 355 |
| Contract and consulting services |  | 68,100 |  | - |  | - |  | 68,100 |  | 1,032 |  | - |  | 69,132 |
| Employee and volunteer recognition |  | 11,612 |  | - |  | - |  | 11,612 |  | - |  | - |  | 11,612 |
| Miscellaneous |  | 1,863 |  | 863 |  | 1,571 |  | 4,297 |  | 3,155 |  | 69 |  | 7,521 |
| Payroll taxes |  | - |  | - |  | - |  | - |  | 6,623 |  | 2,208 |  | 8,831 |
| Printing and copying |  | 245 |  | 39,657 |  | 3,378 |  | 43,280 |  | 642 |  | 642 |  | 44,564 |
| Prizes |  | 261 |  | 21,663 |  | 9,702 |  | 31,626 |  | - |  | - |  | 31,626 |
| Professional fees |  | 32,626 |  | - |  | - |  | 32,626 |  | 23,520 |  | - |  | 56,146 |
| Program travel, equipment, catering and event fees |  | 847 |  | - |  | - |  | 847 |  | - |  | - |  | 847 |
| Salaries and wages |  | - |  | - |  | - |  | - |  | 95,290 |  | 31,763 |  | 127,053 |
| Salary reimbursement |  | 23,714 |  | - |  | - |  | 23,714 |  | - |  | - |  | 23,714 |
| Scholarships and awards |  | - |  | - |  | 10,825 |  | 10,825 |  | - |  | - |  | 10,825 |
| Software and support |  | 18,223 |  | - |  | - |  | 18,223 |  | 5,906 |  | - |  | 24,129 |
| Speaker and performance honorariums |  | 30,850 |  | 39,938 |  | 23,150 |  | 93,938 |  | - |  | - |  | 93,938 |
| Supplies and materials |  | 46,688 |  | 1,621 |  | 3,551 |  | 51,860 |  | - |  | - |  | 51,860 |
| TOTAL EXPENSES | \$ | 277,419 | \$ | 103,742 | \$ | 86,367 | \$ | 467,528 | \$ | 136,523 | \$ | 34,682 | \$ | 638,733 |

Books for giveaways
Central Library capital, maintenance,
and repair expenditures

| Program Services |  |  |  |  |  |  |  | Supporting Services |  |  |  | Total <br> Expenses |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General TCCL <br> Support |  | Summer <br> Reading <br> Program |  | Author <br> Events |  | Total Program |  | Management and General |  | Fundraising |  |  |  |
| \$ | 118,289 | \$ | - | \$ | - | \$ | 118,289 | \$ | - | \$ | - | \$ | 118,289 |
|  | 527,721 |  | - |  | - |  | 527,721 |  | - |  | - |  | 527,721 |
|  | 3,523 |  | - |  | - |  | 3,523 |  | 391 |  | - |  | 3,914 |
|  | 86,451 |  | - |  | - |  | 86,451 |  | 5,518 |  | - |  | 91,969 |
|  | 19,269 |  | - |  | - |  | 19,269 |  | - |  | 110 |  | 19,379 |
|  | - |  | - |  | - |  | - |  | 2,201 |  | 2,201 |  | 4,402 |
|  | 7,500 |  | - |  | - |  | 7,500 |  | - |  | - |  | 7,500 |
|  | 5,750 |  | - |  | 100 |  | 5,850 |  | 4,114 |  | - |  | 9,964 |
|  | - |  | - |  | - |  | - |  | 5,677 |  | 5,677 |  | 11,354 |
|  | 54 |  | 15,237 |  | 5,072 |  | 20,363 |  | - |  | 1,072 |  | 21,435 |
|  | 238 |  | 88,296 |  | 295 |  | 88,829 |  | - |  | - |  | 88,829 |
|  | 29,780 |  | - |  | - |  | 29,780 |  | 24,177 |  | - |  | 53,957 |
|  |  |  |  |  |  |  | - |  |  |  |  |  | - |
|  | 14,881 |  | 22 |  | 5,429 |  | 20,332 |  | - |  | - |  | 20,332 |
|  | - |  | - |  | - |  | - |  | 81,900 |  | 81,900 |  | 163,800 |
|  | 62,122 |  | - |  | - |  | 62,122 |  | - |  | - |  | 62,122 |
|  | 2,000 |  | - |  | 30,000 |  | 32,000 |  | - |  | - |  | 32,000 |
|  | 613 |  | - |  | - |  | 613 |  | 3,482 |  | - |  | 4,095 |
|  | 6,705 |  | 42,607 |  | 49,689 |  | 99,001 |  | - |  | - |  | 99,001 |
|  | 57,222 |  | 15,648 |  | 133 |  | 73,003 |  | 576 |  | - |  | 73,579 |
| \$ | 942,118 | \$ | 161,810 | \$ | 90,718 |  | 1,194,646 | \$ | 128,036 | \$ | 90,960 | \$ | 1,413,642 |


|  | 2021 |  | 2020 |  |
| :---: | :---: | :---: | :---: | :---: |
| CASH FLOWS FROM OPERATING ACTIVITIES |  |  |  |  |
| Change in net assets | \$ | 6,270,904 | \$ | $(438,414)$ |
| Adjustments to reconcile change in net assets to net cash provided by operating activities: |  |  |  |  |
| Net realized and unrealized gain on investments |  | $(6,218,024)$ |  | $(13,059)$ |
| Capital expenditures for renovation of Central Library |  | 8,302 |  | 527,721 |
| Change in operating assets: |  |  |  |  |
| Accrued interest receivable |  | 3,034 |  | 3,115 |
| Pledges receivable |  | 98,001 |  | - |
| Change in operating liabilities: |  |  |  |  |
| Accounts payable and accrued liabilities |  | $(58,239)$ |  | 60,759 |
| Amounts due to Tulsa City-County Library |  | $(383,434)$ |  | 436,953 |
| Net cash (used in) provided by operating activities |  | $(279,456)$ |  | 577,075 |
| CASH FLOWS FROM INVESTING ACTIVITIES |  |  |  |  |
| Proceeds from the sale of investments |  | 5,335,428 |  | 3,676,274 |
| Purchases of investments |  | $(4,153,907)$ |  | $(3,765,707)$ |
| Net cash (used in) provided by investing activities |  | 1,181,521 |  | $(89,433)$ |
| CASH FLOWS FROM FINANCING ACTIVITIES |  |  |  |  |
| Capital expenditures for renovation of Central Library |  | $(8,302)$ |  | $(527,721)$ |
| Net cash used in financing activities |  | $(8,302)$ |  | $(527,721)$ |
| NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS |  | 893,763 |  | $(40,079)$ |
| CASH AND CASH EQUIVALENTS, beginning of year |  | - |  | 40,079 |
| CASH AND CASH EQUIVALENTS, end of year | \$ | 893,763 | \$ | - |

## Note A - Entity, Mission and Summary of Significant Accounting Policies

The Friends of the Tulsa City-County Library, Inc. created the Tulsa Library Trust (the "Trust") on July 20, 1972 to receive and administer endowments to and for the benefit of the Tulsa City-County Library System (the "System"). The Purpose of the Trust is to increase endowments and donor funding to improve and enhance the System's programs, collections, services and librarian training and advance literature and library science. The System is the primary beneficiary of the income of the Trust. The Trust is governed by a board with a maximum of fourteen trustees ("Board of Trustees").

The accompanying financial statements of the Trust are prepared on the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America ("generally accepted accounting principles") as prescribed by the FASB Accounting Standards Codification. Resources and net assets are classified in the financial statements based on the existence or absence of donor-imposed restrictions as follows:

- Net assets without donor restrictions: Net assets that are not subject to donor-imposed restrictions and may be expended for any purpose in performing the primary objectives of the organization. These net assets may be used at the discretion of Trust management and the Board of Trustees.
- Net assets with donor restrictions: Net assets subject to stipulations imposed by donors and grantors. Some donor restrictions are temporary in nature; those restrictions will be met by actions of the Trust or by the passage of time. Other donor restrictions are perpetual in nature, where by the donor has stipulated the funds be maintained in perpetuity.

Within the Trust's net assets with donor restrictions, numerous donor-related funds are maintained. Although not an exhaustive listing, these funds include:

- Special Programming and Grant Fund - This fund comprises various grants and donations given for specific programming or projects that will be completed in a short-term window, normally a year or less.
- National Endowment for the Humanities Challenge Grant Fund - This fund allows the Library to pursue its commitment to fulfill and excel in its role as the community's center for the exploration of the humanities.
- Ruth G. Hardman Literacy Fund - This fund is designated to enhance the Library's literacy services and resources.
- Zarrow Award for Young Readers' Literature Fund - This fund is designated to provide a cash prize and to host a public program honoring the recipient of the annual Anne V. Zarrow award.
- Peggy V. Helmerich Distinguished Author Award Fund - This fund is designated to provide a cash prize to the recipient of the annual Distinguished Author award.
- Peggy V. Helmerich Library Landscape Fund - This fund is designated to provide landscaping and grounds maintenance to the Peggy V. Helmerich Library as well as additional libraries if the fund has sufficient income.
- Lillian Norberg Fund - This fund was started by contributions from the Friends of the Tulsa City-County Library ("Friends") and transferred to the Tulsa Library Trust to maintain. The Friends group determines what the income is designated for on a yearly basis.
- Central Library Capital Reserve Fund - This fund represents the remaining balance of contributions, over and above project costs of the Central Library's most recent renovation. Funds will be expended for future Central Library costs, as outlined in the Development agreement dated July 31, 2014, between the Tulsa Library Trust and The City-County Library Commission of Tulsa County.


## Note A - Entity, Mission and Summary of Significant Accounting Policies - Continued

Other significant policies include:

## Cash and Cash Equivalents

Cash and cash equivalents include cash on deposit in demand and interest-bearing accounts with an initial maturity of three months or less.

## Contributions and grants

Contributions, including unconditional promises to give, are recognized as revenues in the period received or promised. Contributions are recorded at their fair value at the time the promise is made. Conditional promises to give are not recorded until conditions are substantially met.

## Pledges Receivable

In 2013, the Trust implemented a capital campaign to raise funds to renovate the Central Library. Pledges are recorded at their fair value at the time the promise is made.

The pledges are expected to be collected over a five-year period from the date the pledge was received. Unconditional promises to give that are expected to be collected in future years are recorded at fair value, which is measured as the present value of their future cash flows. The discounts on those amounts are computed using riskadjusted interest rates applicable to the years in which the promises are received. Amortization of the discounts is included in contributions and grants revenue.

The Trust evaluated its outstanding pledges at June 30, 2020, and determined an allowance for uncollectible pledges was not considered necessary. As of June 30, 2021, there were no pledges outstanding.

## Contributions to Endowment Funds

The Trust received no contributions restricted for endowment purposes during the years ended June 30, 2021 and 2020, respectively.

## Investments

Investments in marketable securities with readily determinable fair values and investments in debt and equity securities are reported at their fair values in the statements of financial position. The Trust reports these investments for which a quoted market price is available at fair value based upon information obtained from published sources. Investments include a managed cash fund of a bank's trust department.

Investments in private equities funds with no readily determinable fair values are valued at NAV (Net Asset Value) per share, or its equivalent such as member units or an ownership interest in partners' capital.

Investment income or loss (including realized and unrealized gains and losses on investments, interest and dividends) are included in the statement of activities as increases or decreases in net assets without donor restrictions or, when applicable, in net assets with donor restrictions if required by donor stipulation. Investment income is reported net of related advisory fees.

## Income Taxes

The Trust is exempt from federal income taxes under Section 501(c)(3) of the Internal Revenue Code, and, consequently, no provision for income taxes has been included in the accompanying financial statements. The

## Note A - Entity, Mission and Summary of Significant Accounting Policies - Continued

## Income Taxes - continued

Trust files exempt organization income tax returns in the U.S. federal and state of Oklahoma jurisdiction. In general, tax returns filed more than three years ago are no longer subject to examination.

## Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## Functional Allocation of Expenses

The costs of providing program services and supporting activities of the Trust have been summarized on a functional basis in the statements of activities. Accordingly, salaries and wages, payroll taxes, and employee benefits have been allocated among the program services and supporting activities benefited. Such expenses were allocated on an estimated time and effort basis. All other expenses are charged directly to each applicable category.

## Subsequent Events

The Trust has evaluated subsequent events through the date of the independent auditor's report, the date which the financial statements were available to be issued and determined the following be disclosed.

## Note B - Investments

The Trust has retained several outside investment management firms to provide for investment of the monies of the Trust except for a small amount of cash. Bank of Oklahoma is the custodian of all cash and investments. Certificates of deposit are held with local banks.

The general investment policy is to diversify investments among equity, fixed income, real return and alternative asset securities so as to provide a balance expected to enhance total return while avoiding undue risk concentration in any single asset class or sub-class.

## Note B - Investments - Continued

The composition of the Trust's investments is as follows:

|  | June 30, 2021 |  |  |  | June 30, 2020 |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Fair Value |  | Cost |  | Fair Value |  | Cost |  |
| Managed cash fund | \$ | 127,795 | \$ | 127,795 | \$ | \$ 161,066 | \$ | 161,066 |
| Certificates of deposit |  | 256,035 |  | 250,000 |  | 504,773 |  | 500,000 |
| U.S. Treasuries |  | 476,541 |  | 456,501 |  | 515,011 |  | 454,267 |
| U.S. Agencies |  | 256,046 |  | 246,702 |  | 349,442 |  | 336,445 |
| Corporate bonds |  | 955,577 |  | 936,727 |  | 820,490 |  | 778,217 |
| Municipal bonds |  | 368,105 |  | 360,541 |  | 273,913 |  | 269,526 |
| Mutual funds - fixed |  | 4,085,035 |  | 4,016,005 |  | 4,617,284 |  | 4,483,705 |
| Equity securities - mutual funds |  | 19,093,847 |  | 10,658,948 |  | 13,478,661 |  | 10,234,203 |
| Private equity fund |  | 1,074,044 |  | 761,731 |  | 935,882 |  | 761,731 |
|  | \$ | 26,693,025 |  | 17,814,950 |  | \$ 21,656,522 |  | 17,979,160 |

During the years ended June 30, 2021 and 2020, the Trust's investments increased in value (including investments bought, sold and held during the year) as listed below:

Interest
Dividends
Realized gains
Unrealized gains (losses)
Advisory fees

| 2021 |  | 2020 |  |
| :---: | :---: | :---: | :---: |
| \$ | 54,445 | \$ | 64,447 |
|  | 280,362 |  | 329,246 |
|  | 1,065,668 |  | 665,450 |
|  | 5,178,071 |  | $(628,229)$ |
|  | $(25,714)$ |  | $(24,162)$ |
| \$ | 6,552,832 | \$ | 406,752 |

The changes in value are reported as investment income in the Statements of Activities as follows:

Without donor restrictions
With donor restrictions

| 2021 |  | 2020 |  |
| :---: | :---: | :---: | :---: |
| \$ | 3,023,558 | \$ | 176,538 |
|  | 3,529,274 |  | 230,214 |
| \$ | 6,552,832 | \$ | 406,752 |

Accounting Standards Codification Topic 820, Fair Value Measurement and Disclosures (ASC 820) defines fair value and establishes a consistent framework for measuring fair value. These inputs are summarized in the three broad levels listed below.

- Level 1 - Quoted prices in active markets for identical securities.
- Level 2 - Other significant observable inputs (including quoted prices for similar securities)
- Level 3 - Significant unobservable inputs (including the Trust's own assumptions in determining the value of investments)

When available, the Trust used quoted prices in active markets to measure fair value of the Trust's investments.
The Trust's investment in a private equity fund is a nonmarketable security measured at net asset value (NAV). The Trust elected to report the fair value of its nonmarketable security using NAV as a practical expedient. The practical

## Note B - Investments - Continued

expedient allows for the use of NAV, as reported by the investee fund. The redemption period of the fund is every six months and requires notice.

The following represents the fair value measurements of assets recognized in the accompanying balance sheets at fair value on a recurring basis and the level within the fair value hierarchy in which the fair value measurements fall at June 30:

|  | Fair Value Measurements at June 30, 2021 |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} \hline \text { Quoted Prices } \\ \text { in Active Markets } \\ \text { (Level 1) } \\ \hline \end{gathered}$ |  | Other Observable Inputs (Level 2) |  | Unobservable Inputs (Level 3) |  | Total |  |
| Managed cash fund | \$ | 127,795 | \$ | - | \$ | - | \$ | 127,795 |
| Certificates of deposit |  | 256,035 |  | - |  | - |  | 256,035 |
| U.S. Treasuries |  | 476,541 |  | - |  | - |  | 476,541 |
| U.S. Agencies |  | - |  | 256,046 |  | - |  | 256,046 |
| Corporate bonds |  | - |  | 955,577 |  | - |  | 955,577 |
| Municipal bonds |  | - |  | 368,105 |  | - |  | 368,105 |
| Mutual funds - fixed |  | 4,085,035 |  | - |  | - |  | 4,085,035 |
| Equity securities - mutual funds |  | 19,093,847 |  | - |  | - |  | 19,093,847 |
|  | \$ | 24,039,253 | \$ | 1,579,728 | \$ | - | \$ | 25,618,981 |
| Private equity fund at NAV |  |  |  |  |  |  |  | 1,074,044 |
| Total investments |  |  |  |  |  |  |  | 26,693,025 |


|  | Fair Value Measurements at June 30, 2020 |  |  |  |  |  |
| :--- | ---: | :--- | :--- | :--- | :--- | :--- |

There were no transfers into or out of levels 1, 2, or 3 for the years ended June 30, 2021 and 2020.

## Note C - Pledges Receivable

In 2013, the Trust implemented a capital campaign to raise funds to renovate the Central Library. The pledges are expected to be collected over a five-year period from the date the pledge was received. As noted below, as of June 30, 2021, all pledges were collected. Unconditional promises to give that are expected to be collected in future years are recorded at fair value, which is measured as the present value of their future cash flows. The discounts on those amounts are computed using risk-adjusted interest rates applicable to the years in which the promises are received.

Pledges receivable at June 30, 2021 and 2020, are as follows:
Capital Campaign pledges
Other pledges
Less: discount to present value
Net pledges receivable

| 2021 |  | 2020 |  |
| :---: | :---: | :---: | :---: |
| \$ | - | \$ | 100,000 |
|  | - |  | - |
|  |  |  | 100,000 |
|  | - |  | $(1,999)$ |
| \$ | - | \$ | 98,001 |

## Note D - Funds Held by Tulsa Community Foundation

In February 2000, the Trust contracted with the Tulsa Community Foundation (the "Foundation") to create the Library Books for Children Fund as an agency fund of the Foundation. In June 2002, the Trust contracted with the Foundation to create the Betty Kaiser Library Literacy Fund as another fund of the Foundation. Under the agency fund agreements, a significant portion of donor's contributions to the funds are intended to remain in the Funds as permanent endowments, with periodic distributions to be made from the Library Books for Children Fund to the Trust and from the Betty Kaiser Library Literacy Fund to the Trust in accordance with the Foundation's spending policy. At June 30, 2021, the fair value of the Library Books for Children Fund and the Betty Kaiser Library Literacy Fund was approximately $\$ 686,000$ and $\$ 323,000$, respectively. At June 30,2020 , the fair value of the Library Books for Children Fund and the Betty Kaiser Library Literacy Fund was approximately $\$ 564,000$ and $\$ 264,000$, respectively.

The Foundation holds unilateral power to direct the use of the assets in the funds; therefore, the assets of the funds are not reflected in the accompanying financial statements of the Trust. Distributions made to the Trust by the Library Books for Children Fund during the fiscal years ended June 30, 2021 and 2020 totaled \$28,629 and $\$ 28,510$, respectively. Distributions made to the Trust by the Betty Kaiser Library Literacy Fund during the fiscal years ended June 30, 2021 and 2020 totaled $\$ 13,430$ and $\$ 13,399$, respectively.

## Note E-Endowment

The Trust classifies as net assets with donor restrictions not subject to appropriations or expenditure (a) the original value of gifts donated and (b) the original value of subsequent gifts. As required by generally accepted accounting principles, net assets associated with endowment funds are classified and reported based on donor-imposed restrictions. Appropriations for expenditure from the Endowment are governed in accordance with the Trust's spending policy.

The Trust's spending policy is designed to release substantial current income for operating purposes in a stable stream while protecting the value of its invested assets against inflation. The Trust plans to distribute annually a percentage of a trailing three-year (twelve quarter) average of the investment's total market value, with the understanding that this spending rate, plus the rate of inflation, will not normally exceed the long-term total return earned on such investments. During February 2016, the Board approved a change in the distribution percentage to decrease the distribution percentage a quarter percent each year until it reaches $4 \%$. For the years ended June 30, 2021 and 2020, the percentages were $4.00 \%$. This total return basis for calculating spending is sanctioned by the

## Note E - Endowment - Continued

Uniform Prudent Management of Institutional Funds Act of 2006 (UPMIFA), under which guidelines the Trust is permitted to spend an amount in excess of current yield (interest and dividends earned), including realized or unrealized appreciation. The spending policy is applied to endowment contributions consistent with donor stipulations. Periodically, the Trust reviews its spending policy to ensure consistency with the overall long-term objectives of the Trust.

## Note F - Liquidity and Availability of Resources

The table below reflects the Trust's financial assets as of June 30, 2021 and 2020, reduced by amounts that are not available for general use due to contribution or donor imposed restrictions within one year of the financial statement date. Non-current portions of pledges receivable, beneficial interests in trusts and investments have been included in the calculation of financial assets as those amounts are subject to donor-imposed restrictions. Amounts that are not available also include board designated amounts that could be utilized if the Board of Trustees approved the use.

|  |  | 2021 |  | 2020 |
| :---: | :---: | :---: | :---: | :---: |
| Financial assets, at year-end: |  |  |  |  |
| Cash and cash equivalents | \$ | 893,763 | \$ | - |
| Accrued interest receivable |  | 20,340 | \$ | 23,374 |
| Pledges receivable |  | - |  | 98,001 |
| Investments |  | 26,693,025 |  | 21,656,522 |
| Total financial assets |  | 27,607,128 |  | 21,777,897 |
| Less those unavailable for general expenditure within one year, due to contractual or donor imposed restrictions: |  |  |  |  |
| Restricted by donor with purpose restrictions |  | $(11,269,888)$ |  | $(7,928,854)$ |
| Not subject to appropriation or expenditure |  | $(5,670,793)$ |  | $(5,670,793)$ |
|  |  | $(16,940,681)$ |  | $(13,599,647)$ |
| Board of Trustee designations |  | $(1,833,185)$ |  | $(1,562,817)$ |
| Financial assets available to meet cash needs for general expenditure within one year:$\begin{aligned} & \$ \quad 8,833,262 \\ & \hline \hline \end{aligned}$$\$ \quad 6,615,433$ |  |  |  |  |

The Trust defines general expenditures as those that support the exempt purpose of the Trust, which is to improve and enhance the System's programs, collections, and services, and for the advancement of literature and library science. The Trust structures its financial assets to be available for general expenditures as they become due.

## Note G - Net Assets

Net assets without donor restriction, but designated by the Trust for a particular purpose, consist of the following at June 30, 2021 and 2020:

| Subject to Trustee designation | 2021 |  | 2020 |  |
| :---: | :---: | :---: | :---: | :---: |
| Designated for future Library materials purchases and specific project expenditures | \$ | 1,833,185 | \$ | 1,562,817 |

Net assets with donor restrictions are restricted by the donors as to purpose or time and consist of the following at June 30, 2021 and 2020:

| Subject to purpose restrictions: |  | 2021 |  | 2020 |
| :---: | :---: | :---: | :---: | :---: |
| National Endowment for the Humanities Challenge Grant Fund | \$ | 4,005,250 | \$ | 2,870,665 |
| Peggy V. Helmerich Materials Fund |  | 157,703 |  | 113,531 |
| Marcus R. Tower Service Award Fund |  | 98,067 |  | 61,849 |
| Peggy V. Helmerich Distinguished Author Award |  | 755,561 |  | 481,416 |
| Peggy V. Helmerich Library Landscape Fund |  | 761,168 |  | 541,142 |
| Peggy V. Helmerich Special Library Project Fund |  | 367,186 |  | 48,510 |
| Ruth G. Hardman Literacy Fund |  | 1,375,387 |  | 884,565 |
| Zarrow Award for Young Readers' Literature Fund |  | 572,397 |  | 376,980 |
| Aaronson Lecture Series Fund |  | 41,398 |  | 29,875 |
| Lillian Norberg Endowment Fund |  | 81,019 |  | 53,386 |
| Rosetta Mulmed Fund |  | 4,360 |  | 4,515 |
| Special Programming and Grant Fund |  | 519,341 |  | 519,100 |
| Central Library Capital Reserve Fund |  | 2,531,051 |  | 1,943,320 |
|  |  | 11,269,888 |  | 7,928,854 |
| Not subject to appropriation or expenditure: |  |  |  |  |
| Library Support Fund |  | 1,971,649 |  | 1,971,649 |
| National Endowment for the Humanities Challenge Grant Fund |  | 1,068,838 |  | 1,068,838 |
| Peggy V. Helmerich Materials Fund |  | 50,938 |  | 50,938 |
| Marcus R. Tower Service Award Fund |  | 51,225 |  | 51,225 |
| Peggy V. Helmerich Distinguished Author Award |  | 350,000 |  | 350,000 |
| Peggy V. Helmerich Library Landscape Fund |  | 210,000 |  | 210,000 |
| Peggy V. Helmerich Special Library Project Fund |  | 946,393 |  | 946,393 |
| Ruth G. Hardman Literacy Fund |  | 700,000 |  | 700,000 |
| Zarrow Award for Young Readers' Literature Fund |  | 275,000 |  | 275,000 |
| Aaronson Lecture Series Fund |  | 6,100 |  | 6,100 |
| Lillian Norberg Endowment Fund |  | 40,650 |  | 40,650 |
|  |  | 5,670,793 |  | 5,670,793 |
| Total net assets with donor restrictions | \$ | 16,940,681 | \$ | 13,599,647 |

Net assets with donor restrictions subject to purpose restrictions were released from restriction through expenditures for the purposes for which received.

## Required

## Supplemental Information

Tulsa City-County Library

## Required Supplemental Information

## Schedule of Proportionate Share of the Net Pension Liability - last 10 fiscal years*

As of Plan Year-end of June 30,

|  | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Library's proportion of the net pension liability | 9.91\% | 10.44\% | 10.70\% | 10.10\% | 9.58\% | 9.44\% |
| Library's proportionate share of the net pension liability | \$ 17,925,229 | \$ 26,521,896 | \$ 25,124,435 | \$ 19,834,282 | \$ 18,922,255 | \$ 20,428,139 |
| Library's covered-employee payroll | \$ 12,945,113 | \$ 13,585,219 | \$ 13,278,613 | \$ 12,000,484 | \$ 11,578,739 | \$ 10,858,591 |
| Library's proportionate share of the net pension liability as a percentage of its covered-employee payroll | 138.5\% | 195.2\% | 189.2\% | 165.3\% | 163.4\% | 188.1\% |
| Plan fiduciary net position as a percentage of the total pension liability | 76.92\% | 65.22\% | 66.91\% | 70.61\% | 69.39\% | 65.62\% |

* Note - Only the current and prior five fiscal years are presented because 10-year data is not available.

Tulsa City-County Library

## Required Supplemental Information

## Schedule of Contributions - last 10 fiscal years*

June 30,

|  |  | 2021 |  | 2020 |  | 2019 |  | 2018 |  | 2017 |  | 2016 |  | 2015 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Contractually required contribution | \$ | 2,071,218 | \$ | 2,106,499 | \$ | 2,058,185 | \$ | 1,860,075 | \$ | 1,331,555 | \$ | 1,255,824 | \$ | 1,225,824 |
| Contribution in relation to contractually required contribution | \$ | 2,071,218 | \$ | 2,106,499 | \$ | 2,064,806 | \$ | 1,864,297 | \$ | 1,328,724 | \$ | 1,216,807 | \$ | 1,707,789 |
| Contribution deficiency (excess) | \$ | - | \$ | - | \$ | $(6,621)$ | \$ | $(4,222)$ | \$ | 2,831 | \$ | 39,017 | \$ | $(481,965)$ |
| Library's covered-employee payroll |  | 12,945,113 |  | 13,585,219 |  | 13,278,613 |  | 12,000,484 |  | 11,578,739 |  | 0,858,591 |  | 0,920,208 |
| Contributions as a percentage of coveredemployee payroll |  | 16.0\% |  | 15.5\% |  | 15.5\% |  | 15.5\% |  | 11.5\% |  | 11.2\% |  | 15.6\% |

* Note - Only the current and prior six fiscal years are presented because 10-year data is not available.

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Other Supplemental Information

Tulsa City-County Library

## Supplemental Schedule of Capital Assets by Location (Cash Basis)

June 30, 2021

|  |  |  |  |  | Number of |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  | Furniture | Total | Books and |
|  |  |  | and | Fixtures | Property, | Certain Other |

NOTE: The capital assets above are recorded at cost of fair value at date of donation, with the exception of books and certain other library-related materials, which are presented as number of units. The schedule is prepared on a cash basis, so it may differ from amounts presented in the accompanying accrual basis government-wide financial statements.

Tulsa City-County Library

## Supplemental Schedule of Capital Assets by Location (Cash Basis)

June 30, 2020


Totals

| $\$ 8,780,223$ | $\$ 93,040,494$ | $\$ 20,833,793$ | $\$ 122,654,510$ | $\$ 1,193,210$ |
| :--- | :--- | :--- | :--- | :--- | :--- |

NOTE: The capital assets above are recorded at cost of fair value at date of donation, with the exception of books and certain other library-related materials, which are presented as number of units. The schedule is prepared on a cash basis, so it may differ from amounts presented in the accompanying accrual basis government-wide financial statements.

## Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Commission of the Tulsa City-County Library

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the discretely presented component unit, and the major fund of Tulsa City-County Library (the Library), as of and for the year ended June 30, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the Library's basic financial statements and have issued our report thereon dated March 15, 2022.

## Internal Control over Financial Reporting

In planning and performing our audit, we considered the Library's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Library's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

To the Commission of the Tulsa City-County Library
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Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Library's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts.

However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management and the Commission of the Tulsa City-County Library, and is not intended to be and should not be used by anyone other than these specified parties.


Tulsa, Oklahoma
March 15, 2022

