

**TAHLEQUAH PUBLIC WORKS AUTHORITY  
and CITY LIGHT & WATER  
TAHLEQUAH, OKLAHOMA**

**AUDITED FINANCIAL STATEMENTS AND  
INDEPENDENT AUDITOR'S REPORT  
For the Year Ended June 30, 2024**

**AUDITED BY:**  
Robert St. Pierre, C.P.A., P.C.  
Certified Public Accountant  
1113 N. Second Street  
Stilwell, Oklahoma 74960

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**INDEPENDENT**

**AUDITOR'S**

**REPORTS**

# ROBERT ST. PIERRE, C.P.A., P.C.

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Trustees  
of Tahlequah Public Works Authority  
and City Light & Water  
Tahlequah, Oklahoma

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the Tahlequah Public Works Authority and City Light & Water (the "Authority"), a component unit of the City of Tahlequah, Oklahoma, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Tahlequah Public Works Authority and City Light & Water's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the component unit of the City of Tahlequah, Oklahoma, as of June 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Tahlequah Public Works Authority and City Light & Water and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free of material misstatement, whether due to fraud or error.

In preparing the financial statements, Management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Tahlequah Public Works Authority and City Light & Water's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material

misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Tahlequah Public Works Authority and City Light & Water's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Tahlequah Public Works Authority and City Light & Water's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated **October 17, 2024** on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion of on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

***Robert St. Pierre***

Robert St. Pierre, C.P.A., P.C.  
Stilwell, Oklahoma  
**October 17, 2024**

**MANAGEMENT'S**

**DISCUSSION AND**

**ANALYSIS**

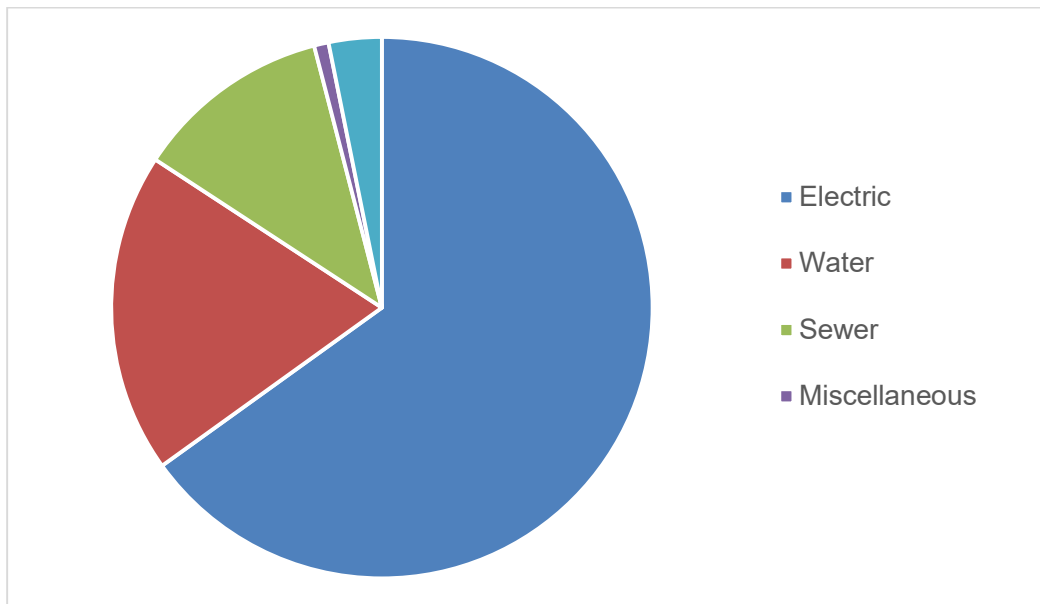
## MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of the financial performance of the Tahlequah Public Works Authority and City Light & Water ("the Authority"), a component unit of the City of Tahlequah, Oklahoma, provides an overview of the Authority's financial activities for the fiscal year ended June 30, 2024. Please read it in conjunction with the Authority's basic financial statements.

### Financial Highlights

At June 30, 2024, the Authority's net position totals \$54.3 million. Of this, \$41.1 million is considered unrestricted.

The following chart provides a graphical breakdown of revenues by category for the fiscal year ending June 30, 2024.



In the fiscal year ended June 30, 2024, the Authority's revenues exceeded expenses, creating an increase in net position after net transfers out of \$3,179,076.

### Using This Annual Report

The annual report consists of three basic financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows.

The statement of net position and the statement of revenues, expenses, and changes in net position report information on Tahlequah Public Works Authority, City Light & Water, and on the Authority as a whole. When revenues and other support exceed expenses, the result is an increase in net position. When the reverse occurs, the result is a decrease in net position. The relationship between revenues and expenses may be thought of as the Authority's operating results.

These two statements report net position and changes in net position. Net position is the difference between assets and liabilities and is a measurement of the Authority's financial health, or financial position. Over time, increases or decreases in the Authority's net position are an indicator of whether its financial health is improving or deteriorating. Numerous other non-financial factors, such as the quality of services provided, and the condition and safety of the facilities are important in assessing the overall health of the Authority.

These statements include assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector institutions. All of the current year’s revenues and expenses are considered regardless of when cash is received or paid.

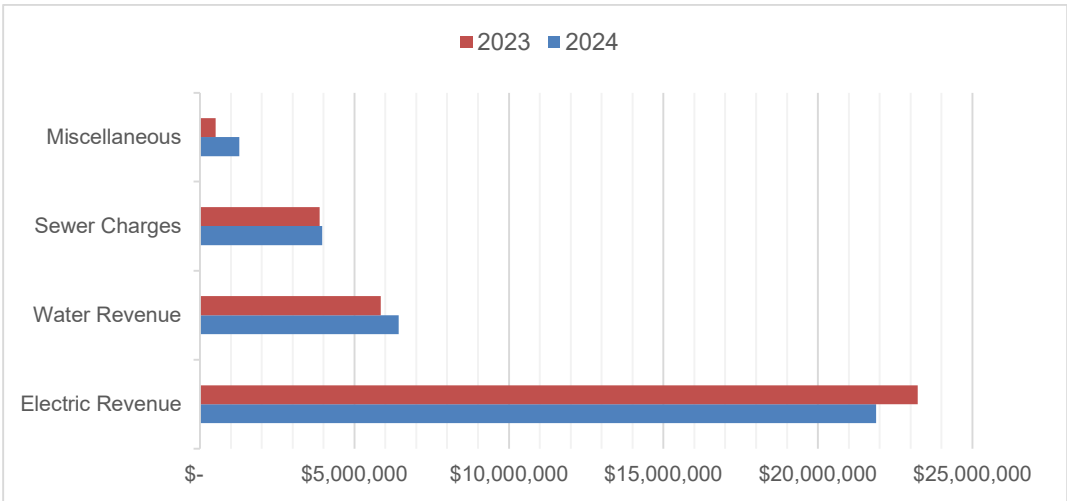
The third statement, the statement of cash flows, presents detailed information about the cash activity during the year. The statement is divided into five parts. The first part presents operating cash flows and shows the net cash provided by the operating activities of the Authority. The second section reflects cash flows from non-capital items. The third section reflects cash flows from capital and related financing activities. The fourth section reflects cash provided by investing activities. And, finally, the fifth section reconciles the net cash provided or used to the operating income or loss reflected on the statement of revenues, expenses, and changes in net position. The statement provides information regarding the Authority’s ability to generate future net cash flows, its ability to meet its obligations as they come due and its need for external funding.

Financial Overview

Statement of Net Position, End of Year

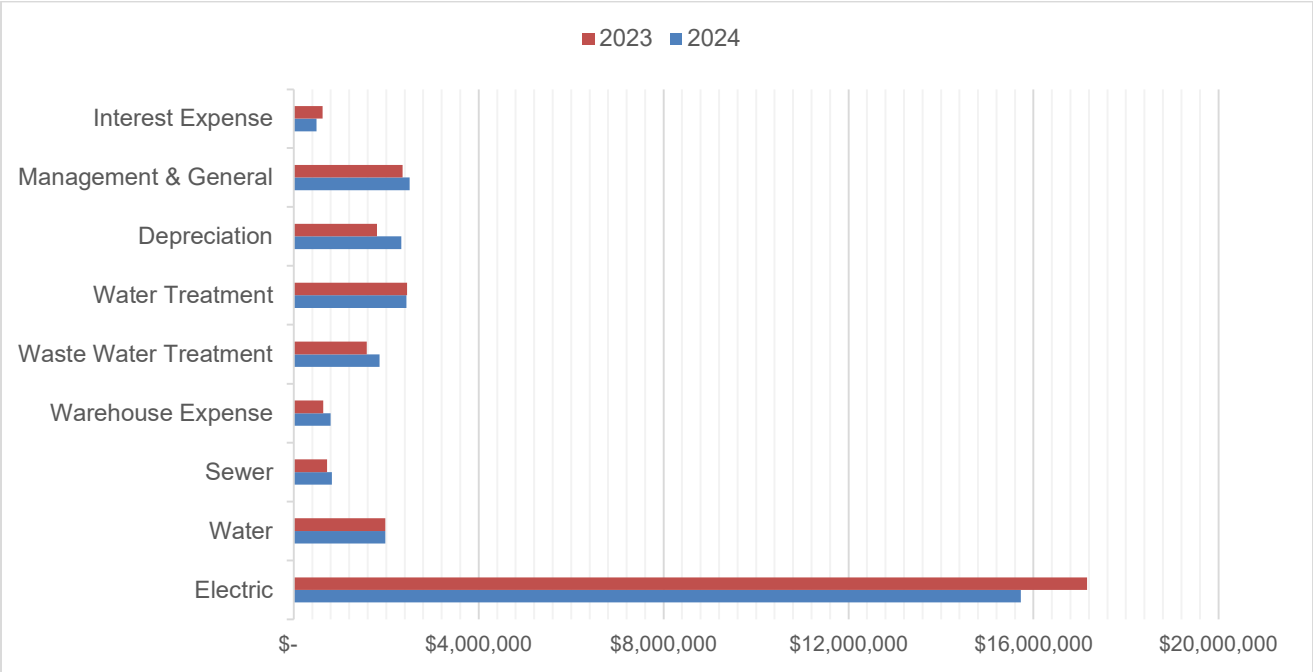
	June 30, 2024
Current Assets	\$ 31,818,948
Noncurrent Assets	51,028,932
<b>Total Assets</b>	<b>\$ 82,847,880</b>
Current Liabilities	\$ 3,591,077
Noncurrent Liabilities	24,893,048
<b>Total Liabilities</b>	<b>28,484,125</b>
<b>Net Position</b>	
Investment in Capital Assets	27,627,128
Restricted	13,254,125
Unrestricted	13,482,502
<b>Total Net Position</b>	<b>54,363,755</b>
<b>Total Liabilities &amp; Net Position</b>	<b>\$ 82,847,880</b>

Operating revenues for the fiscal year ended June 30, 2024 compared to June 30, 2023:





Operating expenses for the fiscal year ended June 30, 2024 compared to June 30, 2023:



**Operating Results for the Year Ended June 30, 2024**

	June 30, 2024
Operating Revenues	\$ 32,589,016
Less: Operating Expenses	(28,539,344)
Net Operating Revenue	4,049,672
Net Nonoperating Income (Expense)	574,829
Net Transfers In (Out)	(1,445,425)
Increase (Decrease) in Net Assets	3,179,076
Net Position, Beginning of Year (Restated)	51,184,679
Net Position End of Year	\$ 54,363,755

Another way to assess the financial health of an entity is to look at the statement of cash flows. Its primary purpose is to provide relevant information about the cash receipts and cash payments of an entity during a period. The statement of cash flows also helps users assess an entity’s ability to generate future net cash flows, its ability to meet its obligations as they come due and its needs for external financing.

Below is a condensed look at the statement of cash flows for fiscal 2024:

### Cash Flows for the Year Ended June 30, 2024

	<u>June 30, 2024</u>
Cash Provided (Used) by:	
Operating Activities	\$ 7,338,379
Noncapital Financing Activities	(1,445,425)
Capital and Related Financing Activities	(4,967,543)
Investing Activities	<u>1,087,419</u>
Net Increase (Decrease) in Cash Flows	<u>2,012,830</u>
 Cash, Beginning of Year	 <u>21,407,464</u>
 Cash, End of Year	 <u><u>\$ 23,420,294</u></u>

### Description of Capital Assets and Long-Term Debt Activity

At June 30, 2024 the Authority had \$51.0 million invested in capital assets, net of accumulated depreciation of \$52.4 million. Net depreciation charges totaled \$1.8 million for the year ended June 30, 2024. Details of these assets are shown below for the years ended June 30, 2024.

### Capital Assets at Year-End June 30, 2024

	<u>Balance at June 30, 2024</u>
<b>Non-Depreciable:</b>	
Land	\$ 387,912
Construction-in-Progress	7,807,895
<b>Depreciable:</b>	
Infrastructure	\$ 82,126,088
Vehicles	5,167,783
Buildings and Improvements	3,736,788
Machinery and Equipment	<u>4,221,009</u>
 Total Capital Assets, Cost Basis	 103,447,475
 <i>Less: Accumulated Depreciation</i>	 <u>(52,418,543)</u>
 <b>Capital Assets, Net</b>	 <u><u>\$ 51,028,932</u></u>

At June 30, 2024, the Authority had \$23.5 million in debt outstanding. The table below summarizes the outstanding debt by type for the years ended June 30, 2024.

**Outstanding Debt, at Year-End June 30, 2024**

	<b>Balance at June 30, 2024</b>	<b>Current Portion Due</b>
2018 DWSRF Loan	\$ 7,980,911	\$ 200,951
2019 Clean Water Loan	10,258,000	644,000
2021 Clean Water Loan	5,111,071	258,462
<b>Total Long-Term Debt</b>	<b>\$ 23,349,982</b>	<b>\$ 1,103,413</b>

More detailed information about the Authority's outstanding debt is presented in Note E in the notes to the basic financial statements.

**FY2024 Economic Factors**

**Per TPWA General Manager, Mike Doublehead:** Fiscal year 2024 was a lot easier to manage as we saw the supply chain become much more manageable. Inventories of products were more readily available. While material pricing is still strong, it has at least become somewhat predictable. Larger transformers are still months out after the order is placed but most of these projects are tied to construction. This is still manageable for us at this point. We keep in stock a few backup transformers for our larger electricity customers in the event of an emergency.

Please note that some of the financial figures mentioned are based on unaudited financials and may be subject to corrections and modifications. Our budgeted revenue for all operations was \$35.1 million in FY 2024. The YTD actual revenue was \$33.5 million. Electric revenue was less than budgeted due to the decrease in the power cost adjustment "PCA". We budgeted \$24.5 million in electric revenue. The electric revenue actual was \$21.9 million. As we've noted in the past, our electric revenue has a direct correlation with the cost of purchased power. Our budget for purchased power was \$15.3 million and our costs were \$12.6 million. The natural gas market stayed in a normal pattern last year as prices were stable throughout FY 2024. Barring another major winter storm, I expect the price of natural gas to remain stable. I need to mention that the Grand River Dam Authority "GRDA" has announced an increase in the cost of electricity. GRDA has informed its members that the cost will be 4% per year for the next 4 years. TPWA has the mechanisms in place to pass these costs on to the customer.

It should also be noted that the TPWA is a Public Power Community which owns its electric distribution system. As a common practice in the industry, TPWA pays a payment in lieu of taxes, "PILOT", to the General Fund of the City of Tahlequah. This amount is 6% of all metered sales. This practice began in the late 1990s and originally was 4% of all metered sales. The 6% generated \$1,445,424 for the general fund to the city last year. These funds are calculated each year in our expense category.

**FY2025 Economic Outlook**

**Per TPWA General Manager, Mike Doublehead:** The Tahlequah area community continues to experience strong growth. Housing, restaurants, and warehouses are under construction. The Cherokee Nation ("Nation") is growing and has been a driving economic force in Northeast Oklahoma including Tahlequah. The Cherokee Nation continues to build new facilities as well as purchasing existing structures and improving them for current and future use. We have an excellent relationship and partnership with the Cherokee Nation. We are working on several infrastructure improvements with the Nation. The investments by the Nation in our water distribution and wastewater collection approach approximately \$10 million. These projects are either under construction or in the engineering phase. We will see these investments through 2026. The Nation provides funding along with TPWA's investments and management oversight of these types of projects.

TPWA is still working on extending the 477 electric line to serve the growth to the South/Southwest portion of our city. We are working with GRDA to increase its transmission lines to help us accommodate this growth. Other project improvements we discussed in the past are currently under way. The water line on Muskogee Avenue is approximately 85% complete. Additional improvements to our water treatment systems will need to be made within the next 2 to 3 years. The current estimated costs to upgrade the Teehee water treatment plant is approximately \$3.6 million. We currently have cash on hand to fund this project without the need for a bond issuance.

The wastewater treatment facility is in good shape as we are completing a new flow equalization basin. Additionally, we have made other mechanical and systems improvements. I believe that the TPWA will need to look at building a new wastewater treatment plant in the future. This plant will probably need to be located outside of the Oklahoma Scenic Rivers discharge point and the Illinois River.

In closing, the TPWA is a public trust and subject to the governmental tort claims act. As of the time of this writing, we have one pending legal claim against the entity. This claim involves a vehicular accident at a traffic light. OMAG is handling this claim on our behalf.

**FINANCIAL**

**STATEMENTS**

**TAHLEQUAH PUBLIC WORKS AUTHORITY and CITY LIGHT & WATER**  
**STATEMENT OF NET POSITION**  
As of June 30, 2024

	ASSETS		
	Public Works Authority	City Light & Water	2024 Total
<b>CURRENT ASSETS</b>			
Cash and Cash Equivalents (Note B)	\$ 10,055,467	\$ 110,702	\$ 10,166,169
Restricted Cash and Cash Equivalents (Note B)	13,254,125	-	13,254,125
Inventory	1,734,396	-	1,734,396
Accounts Receivable (Net of Allowance) (Note C)	6,340,515	-	6,340,515
Prepaid Insurance	323,743	-	323,743
<b>TOTAL CURRENT ASSETS</b>	<b>31,708,246</b>	<b>110,702</b>	<b>31,818,948</b>
<b>FIXED ASSETS (NOTE D)</b>			
Land	387,912	-	387,912
Construction-in-Progress	7,807,895	-	7,807,895
Infrastructure	82,126,088	-	82,126,088
Vehicles	5,167,783	-	5,167,783
Buildings and Improvements	3,736,788	-	3,736,788
Machinery and Equipment	4,221,009	-	4,221,009
Less: Accumulated Depreciation	(52,418,543)	-	(52,418,543)
<b>TOTAL FIXED ASSETS</b>	<b>51,028,932</b>	<b>-</b>	<b>51,028,932</b>
<b>TOTAL ASSETS</b>	<b>\$ 82,737,178</b>	<b>\$ 110,702</b>	<b>\$ 82,847,880</b>
<b>LIABILITIES AND NET POSITION</b>			
<b>CURRENT LIABILITIES</b>			
Accounts Payable and Accrued Expenses	\$ 1,830,889	\$ -	\$ 1,830,889
Emergency & Agency Assistance	257,265	-	257,265
Sales Tax Payable	27,614	-	27,614
Accrued Interest Payable	171,789	-	171,789
Accrued Salaries	148,285	-	148,285
Payroll Taxes Payable	51,822	-	51,822
Current Portion of Long-Term Debt - Notes Payable (Note E)	1,103,413	-	1,103,413
<b>TOTAL CURRENT LIABILITIES</b>	<b>3,591,077</b>	<b>-</b>	<b>3,591,077</b>
<b>NON-CURRENT LIABILITIES</b>			
Compensated Absences	559,236	-	559,236
Meter Deposit Liabilities	2,087,243	-	2,087,243
Long Term Debt (Note E)	22,246,569	-	22,246,569
<b>TOTAL NON-CURRENT LIABILITIES</b>	<b>24,893,048</b>	<b>-</b>	<b>24,893,048</b>
<b>TOTAL LIABILITIES</b>	<b>28,484,125</b>	<b>-</b>	<b>28,484,125</b>
<b>NET POSITION (RESTATED)</b>			
Invested in Capital Assets (Net of Related Debt)	27,627,128	-	27,627,128
Restricted Accounts	13,254,125	-	13,254,125
Unrestricted	13,371,800	110,702	13,482,502
<b>TOTAL NET POSITION (Restated)</b>	<b>54,253,053</b>	<b>110,702</b>	<b>54,363,755</b>
<b>TOTAL LIABILITIES AND NET POSITION</b>	<b>\$ 82,737,178</b>	<b>\$ 110,702</b>	<b>\$ 82,847,880</b>

**TAHLEQUAH PUBLIC WORKS AUTHORITY and CITY LIGHTS & WATER**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**For the Year Ended June 30, 2024**

	<b>Public Works Authority</b>	<b>City Light &amp; Water</b>	<b>2024 Total</b>
<b>OPERATING REVENUES</b>			
Electric Revenue	\$ 21,886,864	\$ -	\$ 21,886,864
Water Revenue	6,436,982	-	6,436,982
Sewer Charges	3,953,286	-	3,953,286
Miscellaneous	193,816	95,757	289,573
<b>TOTAL OPERATING REVENUES</b>	<b>32,470,948</b>	<b>95,757</b>	<b>32,566,705</b>
<b>OPERATING EXPENSES</b>			
Electric Service	15,724,661	-	15,724,661
Water Service	1,979,563	-	1,979,563
Sewer Service	821,466	-	821,466
Warehouse Expense	794,099	-	794,099
Waste Water Treatment	1,855,934	-	1,855,934
Water Treatment	2,434,686	-	2,434,686
Depreciation	2,326,150	-	2,326,150
Management and General	2,507,528	95,257	2,602,785
<b>TOTAL OPERATING EXPENSES</b>	<b>28,444,087</b>	<b>95,257</b>	<b>28,539,344</b>
<b>NET OPERATING GAIN (LOSS)</b>	<b>4,026,861</b>	<b>500</b>	<b>4,027,361</b>
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Interest Income	1,061,077	4,031	1,065,108
Grant Income	22,311	-	22,311
Interest Expense and Fees	(490,279)	-	(490,279)
<b>TOTAL NONOPERATING REVENUE (EXPENSES)</b>	<b>593,109</b>	<b>4,031</b>	<b>597,140</b>
<b>INCOME BEFORE CONTRIBUTIONS &amp; TRANSFERS</b>	<b>4,619,970</b>	<b>4,531</b>	<b>4,624,501</b>
Transfers In	-	-	-
Transfers In (Out) TPWA & CL&W	(1,445,425)	1,445,425	-
Transfers (Out) to City	-	(1,445,425)	(1,445,425)
<b>INCREASE (DECREASE) IN NET POSITION</b>	<b>3,174,545</b>	<b>4,531</b>	<b>3,179,076</b>
<b>NET POSITION, BEGINNING OF YEAR</b>	<b>51,078,508</b>	<b>106,171</b>	<b>51,184,679</b>
<b>NET POSITION, END OF YEAR</b>	<b>\$ 54,253,053</b>	<b>\$ 110,702</b>	<b>\$ 54,363,755</b>

**TAHLEQUAH PUBLIC WORKS AUTHORITY and CITY LIGHT & WATER**  
**STATEMENT OF CASH FLOWS**  
For the Year Ended June 30, 2024

	<b>Public Works Authority</b>	<b>City Light &amp; Water</b>	<b>2024 Total</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from customers	\$ 31,844,061	\$ 95,757	\$ 31,939,818
Payments to vendors and suppliers	(17,195,316)	(95,257)	(17,290,573)
Payments to employees	(7,310,866)	-	(7,310,866)
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<u>7,337,879</u>	<u>500</u>	<u>7,338,379</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Transfers between TPWA & CL&W	\$ (1,445,425)	\$ 1,445,425	-
Transfers Out	-	(1,445,425)	(1,445,425)
<b>NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES</b>	<u>(1,445,425)</u>	<u>-</u>	<u>(1,445,425)</u>
<b>CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES</b>			
Purchases of capital assets	(4,310,537)	-	(4,310,537)
Proceeds from capital debt	711,528	-	711,528
Principal paid on capital debt	(878,255)	-	(878,255)
Interest and fees on capital debt, net of subsidy	(490,279)	-	(490,279)
<b>NET CASH PROVIDED (USED) BY CAPITAL FINANCING ACTIVITIES</b>	<u>(4,967,543)</u>	<u>-</u>	<u>(4,967,543)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Grant Income	22,311	-	22,311
Interest Income	1,061,077	4,031	1,065,108
<b>NET CASH PROVIDED (USED) BY INVESTING ACTIVITIES</b>	<u>1,083,388</u>	<u>4,031</u>	<u>1,087,419</u>
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	<u>2,008,299</u>	<u>4,531</u>	<u>2,012,830</u>
<b>CASH AT THE BEGINNING OF THE YEAR</b>	<u>21,301,293</u>	<u>106,171</u>	<u>21,407,464</u>
<b>CASH AT THE END OF THE YEAR</b>	<u><u>\$ 23,309,592</u></u>	<u><u>\$ 110,702</u></u>	<u><u>\$ 23,420,294</u></u>
<b>RECONCILIATION OF CASH TO STATEMENT OF NET POSITION:</b>			
Cash and Cash Equivalents	\$ 10,055,467	\$ 110,702	\$ 10,166,169
Restricted Cash and Cash Equivalents	13,254,125	-	13,254,125
	<u><u>\$ 23,309,592</u></u>	<u><u>\$ 110,702</u></u>	<u><u>\$ 23,420,294</u></u>



**TAHLEQUAH PUBLIC WORKS AUTHORITY and CITY LIGHT & WATER**  
**STATEMENT OF CASH FLOWS**  
For the Year Ended June 30, 2024

	<b>Public Works Authority</b>	<b>City Light &amp; Water</b>	<b>2024 Total</b>
<b>Reconciliation of Operating Income (Loss) to Net Cash</b>			
<b>Provided by Operating Activities:</b>			
Operating Income (Loss)	\$ 4,049,172	\$ 500	\$ 4,049,672
<b>Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities:</b>			
Depreciation	2,326,150	-	2,326,150
<b>(Increase) Decrease in:</b>			-
Accounts Receivable	(649,198)	-	(649,198)
Inventories	(1,485)	-	(1,485)
Prepaid Insurance	(17,197)	-	(17,197)
<b>(Increase) Decrease in:</b>			
Accounts Payable	1,052,524	-	1,052,524
Meter Deposits	382,824	-	382,824
Compensated Absences	195,089	-	195,089
<b>Net Cash Provided (Used) by Operating Activities</b>	<u><u>\$ 7,337,879</u></u>	<u><u>\$ 500</u></u>	<u><u>\$ 7,338,379</u></u>

**FINANCIAL**

**STATEMENT**

**NOTES**

**TAHLEQUAH PUBLIC WORKS AUTHORITY  
and CITY LIGHT & WATER  
NOTES TO THE FINANCIAL STATEMENTS  
For the Year Ended June 30, 2024**

**NOTE A: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of Tahlequah Public Works Authority and City Light & Power (the "Authority") have been prepared in conformity with generally accepted accounting principles as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

**1: REPORTING ENTITY**

The Tahlequah Public Works Authority (the "Authority") is a public trust created under the authority of and pursuant to the provisions of Title 60, Oklahoma Statute 1961, Sections 176 to 180, on December 4, 1970 for the use and benefit of the City of Tahlequah, Oklahoma. The Authority was established to manage utility facilities whether water, sewage, electric, or other forms or types of public and municipal services within or without the corporate boundaries of the City of Tahlequah, Oklahoma, and the conservation of public welfare in these areas.

The City Light & Water is a department of the City of Tahlequah charged with oversight of Tahlequah Public Works Authority.

**2: BASIS OF PRESENTATION**

**Basis of Accounting**—The accounts in this report are presented on the accrual basis of accounting. Under this method revenues are recognized in the accounting period in which they are earned, and expenses are recognized in the accounting period in which the related liability is incurred.

**Fund Accounting**—The Authority utilizes the proprietary fund method of accounting whereby revenue and expenses are recognized on an accrual basis. Substantially all revenues and expenses are subject to accrual.

Operating revenues for the Authority are those generated from its primary operations. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the operation of the Authority. All other expenses are reported as non-operating expenses.

**Use of Estimates**—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Deferred Outflow/Inflows of Resources**—In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The Authority has no items that qualify for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflow of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Authority has no items that qualify for reporting in this category.

**Net Position**—Equity is classified as net position and displayed in three components:

1. Invested in capital assets, net of related debt – consists of capital assets, net of accumulated depreciation and reduced by the outstanding balance of any notes or other borrowings attributable to those assets.
2. Restricted net position – consists of net position with constraints placed on the use either by external groups, laws or enabling legislation.
3. Unrestricted net position – all other net positions that do not meet the definition of "restricted" or "invested in capital assets, net of related debt".

It is the Authority's policy to first use restricted net position prior to the use of unrestricted net position when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

**Income Tax Status**— As a Title 60 Public Trust, the Authority is exempt from income taxes.

### 3: **ASSETS, LIABILITIES, AND NET POSITION**

**Deposits and Investments**—For financial statement presentation and for purposes of the statement of cash flows, the Authority's cash and cash equivalents are considered to be cash on hand, demand deposits and certificates of deposit with a maturity date of three months or less. Debt instruments with a maturity date of more than three months are considered to be investments. Investments are stated at their fair market value.

**Custodial Credit Risk**—Custodial credit risk is the risk that in the event of a bank failure, deposits may not be returned, or the Authority will not be able to recover collateral securities that are in the possession of an outside party. The Authority was exposed to custodial credit risk of \$0 at June 30, 2024.

The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset:

**Accounts Receivable**—Management considers all receivables as of June 30, 2024 to be revenues earned at year-end and not yet received. They are reported net of allowances for uncollectible accounts.

**Inventories**—Inventory is generally stated at the lower of cost and net realizable value on the first-in, first-out method.

**Fixed Assets**—Property, plant and equipment are recorded at cost. Depreciation is provided on the straight-line basis, beginning the year of acquisition, over the estimated useful lives of the related assets. Expenditures for repairs and maintenance are charged to expense as incurred, whereas major improvements that extend the life of the asset are capitalized.

**Compensated Absences**—Vested or accumulated vacation and sick leave is recorded as an expense and liability as the benefits accrue to employees.

### **NOTE B: CASH AND CASH EQUIVALENTS**

The Authority held the following cash and cash equivalents at June 30, 2024:

Type:	2024	Recon. to Statement of Net Position:	2024
Petty Cash	\$ 2,500	Cash and Cash Equivalents	\$ 10,166,169
Checking Accounts	10,168,808	Restricted Cash and Cash Equivalents	13,254,125
Bond Accounts	615,684		
Reserve Accounts	10,421,083	<b>Total Recon. of Cash and Restricted Cash</b>	<b>\$ 23,420,294</b>
Meter Deposit Funds	1,867,801	<b>Equivalents</b>	
Money Markets - Bond Funds	233,716		
City Light & Water	110,702		
<b>Total Cash and Cash Equivalents</b>	<b>\$ 23,420,294</b>		

**NOTE C: ACCOUNTS RECEIVABLE**

Accounts receivable at June 30, 2024, represent outstanding charges for services provided. Aged accounts receivable was as follows:

	<b>2024</b>
Current	\$ 5,011,189
30 Days and Over	1,333,696
60 Days and Over	15,898
90 Days and Over	27,303
<i>Less: Allowance for Doubtful Accounts</i>	<u>(47,571)</u>
Net Accounts Receivable	<u>\$ 6,340,515</u>

It's the Authority's policy to accrue an allowance for approximately 1.5X the 90 day and over accounts receivable.

**NOTE D: FIXED ASSETS**

The Authority's changes in property, plant, and equipment as of June 30, 2024, consisted of the following:

	<b>Balance at July 1, 2023</b>	<b>Restatement</b>	<b>Additions</b>	<b>Deletions</b>	<b>Balance at June 30, 2024</b>
<b>Non-Depreciable:</b>					
Land	\$ 387,912	-	-	-	\$ 387,912
Construction-in-Progress	15,608,122	-	2,469,847	(10,270,074)	7,807,895
<b>Depreciable:</b>					
Infrastructure	\$ 71,593,117	-	10,532,971	-	\$ 82,126,088
Vehicles	4,186,372	23,850	1,074,638	(117,077)	5,167,783
Buildings and Improvements	3,736,788	-	-		3,736,788
Machinery and Equipment	3,914,567	-	306,442	-	4,221,009
Total Capital Assets, Cost Basis	99,426,878	23,850	14,383,898	(10,387,151)	103,447,475
<i>Less: Accumulated Depreciation</i>	<u>(50,164,933)</u>	<u>(22,225)</u>	<u>(2,326,150)</u>	<u>94,765</u>	<u>(52,418,543)</u>
<b>Capital Assets, Net</b>	<u>\$ 49,261,945</u>	<u>1,625</u>	<u>12,057,748</u>	<u>(10,292,386)</u>	<u>\$ 51,028,932</u>

The Authority's fixed assets are stated at cost. Depreciation is computed using the straight-line method over the estimated useful life. It is the Authority's policy to capitalize all fixed assets with a cost over \$5,000.

**NOTE E: LONG-TERM DEBT**

As of June 30, 2024, long-term debt payable consisted of the following:

**Notes Payable:**

- 2018 Series Drinking Water SRF Promissory Note to the Oklahoma Water Resources Board, original issue amount \$8,200,000, secured by utility revenues, interest rate of 2.65% and administrative fee of 0.5%, final maturity of March 15, 2050.
- 2019 Series Clean Water SRF Promissory Note to the Oklahoma Water Resources Board, original issue amount \$12,850,000, secured by utility revenues, interest rate of 2.65% and administrative fee of 0.5%, final maturity of October 1, 2037.

2021 Series Clean Water SRF Promissory Note to the Oklahoma Water Resources Board, original issue amount \$6,750,000, secured by utility revenues, interest rate of 2.07% and administrative fee of 0.5%, final maturity of September 15, 2049

**Changes in Long-Term Debt:**

	Balance Balance at June 30, 2023	Additions	Reductions	Balance Balance at June 30, 2024	Current Portion Due
2018 DWSRF Loan	8,174,910	-	193,999	7,980,911	200,951
2019 Clean Water Loan	10,886,000	-	628,000	10,258,000	644,000
2021 Clean Water Loan	4,455,798	711,529	56,256	5,111,071	258,462
Total Long-Term Debt	\$ 23,516,708	\$ 711,529	\$ 878,255	\$ 23,349,982	\$ 1,103,413

**Debt Service Requirements to Maturity:**

The annual debt service requirements to maturity for long-term debt as of June 30, 2024 are as follows:

Year Ending June 30,	Principal	Interest
2025 - Current Portion	\$ 1,103,413	\$ 625,387
2026	1,125,883	596,395
2027	1,150,559	566,758
2028	1,173,817	537,077
2029	1,199,545	505,462
2030	1,225,888	473,743
2031-2035	6,545,516	1,867,118
2036-2040	4,987,591	1,015,938
2041-2045	2,754,058	536,351
2046-2050	2,083,712	83,482
Total Debt	\$ 23,349,982	\$ 6,807,711

**NOTE F: FAIR VALUE MEASUREMENT**

The definition of fair value for financial reporting, establishes a framework for measuring fair value, and requires additional disclosure about the use of fair value measurements in an effort to make the measurement of fair value more consistent and comparable.

SAS 157 defines fair value as the amount that would be received from the sale of an asset or paid for the transfers of a liability in an orderly transaction between market participants, i.e. an exit price. To estimate an exit price, a three-tier hierarchy is used to prioritize the inputs.

- Level 1: Quoted prices in active markets for identical securities.
- Level 2: Other significant observable inputs (including quoted prices for similar securities, interest rates, prepayment spread and credit risk).
- Level 3: Significant unobservable inputs (including the Authority's own assumptions in determining the fair value of investments).

Fair value of assets measured on a recurring basis at June 30, 2024 are as follows:

<b>Fair Value Measurements at Reporting Date June 30, 2024</b>	<b>Fair Value</b>	<b>Quoted Prices in Active Markets for Identical Assets (Level 1)</b>	<b>Other Significant Observable Inputs (Level 2)</b>	<b>Significant Unobservable Inputs (Level 3)</b>
Money Market - BancFirst 2018 Bond Fund	\$ 115,841	\$ 115,841	\$ -	\$ -
Money Market - BancFirst 2019 Bond Fund	233,716	233,716	-	-
<b>Total</b>	<b>\$ 349,557</b>	<b>\$ 349,557</b>	<b>\$ -</b>	<b>\$ -</b>

#### **NOTE G: RETIREMENT PROGRAMS**

Effective February 28, 2005 the Authority changed its Defined Contribution Plan to a 401(A) Non- standardized Profit-Sharing Plan. Under the new plan employees become eligible immediately upon employment. Employer contributions are at the sole discretion of the Authority and are allocated using a Nonintegrated (pro rata) formula. Any employee forfeitures are used to reduce any employer contributions. Employees become 100% vested after three years of service. No employee contributions are allowed under this plan. During fiscal year 2024, the Authority contributed \$502,121 to the Profit-Sharing Plan.

In addition to the Profit-Sharing Plan described above, the Authority has also established a Section 457 Retirement Plan for all full-time employees. Under this Plan, there is no fixed dollar amount of retirement benefits. The employee's actual retirement benefit will depend on the amount of their account balances at the time of retirement. The account balance will reflect the employee deferral contributions, if any, in the period of time the employee participates in the Plan and their success in investing and re-investing the assets of their accounts.

#### **NOTE H: OTHER POST EMPLOYMENT BENEFITS**

The Authority provides post-retirement benefit options for health care for retired employees and their dependents that elect to make required contributions. Effective July 1, 2012 the board voted to modify the plan to require 25 years of service and raised the qualifying age to 62. Benefits cease at age 65. At June 30, 2024, no retired employees were receiving benefits under this plan. Management expects few, if any, employees to qualify for and take advantage of this benefit. No liability has been accrued for this benefit as management does not believe the amount would be material to the financial statements.

#### **NOTE I: RISK MANAGEMENT**

The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; business interruption; errors and omissions; employee injuries and illnesses; employee health, life and accident benefits; unemployment; and natural disasters. The Authority maintains commercial insurance coverage for claims arising from such matters other than certain natural disasters. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

#### **NOTE J: COMMITMENTS AND CONTINGENCIES**

During the ordinary course of business, the Authority may be subjected to various lawsuits and civil action claims. There were no pending lawsuits or claims against the Authority at June 30, 2024 that management believes would result in a material loss in the event of an adverse outcome.

#### **NOTE K: SUBSEQUENT EVENTS**

The management of the Authority has evaluated subsequent events through **October 17, 2024**, which is the date the financial statements were available to be issued.

**SUPPLEMENTARY**

**INFORMATION**



# ROBERT ST. PIERRE, C.P.A., P.C.

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## **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Board of Trustees  
of Tahlequah Public Works Authority  
and City Light & Water  
Tahlequah, Oklahoma

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Tahlequah Public Works Authority and City Light & Water (the "Authority"), a component unit of the City of Tahlequah, Oklahoma, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated **October 17, 2024**.

### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency* in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Robert St. Pierre*

Robert St. Pierre C.P.A., P.C.  
Stilwell, Oklahoma  
October 17, 2024