## FINANCIAL STATEMENTS – REGULATORY BASIS AND REPORTS OF INDEPENDENT AUDITOR

#### ANADARKO INDEPENDENT SCHOOL DISTRICT NO. 1-20, CADDO COUNTY, OKLAHOMA

JUNE 30, 2015

Audited by

SANDERS, BLEDSOE & HEWETT CERTIFIED PUBLIC ACCOUNTANTS, LLP

BROKEN ARROW, OK

# INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY SCHOOL DISTRICT OFFICIALS JUNE 30, 2015

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# INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY JUNE 30, 2015

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#### INDEPENDENT AUDITOR'S REPORT

The Honorable Board of Education Anadarko School District Number I-20 Anadarko, Caddo County, Oklahoma

#### **Report on the Financial Statements**

We have audited the accompanying combined fund type and account group financial statements – regulatory basis of the Anadarko School District Number I-20, Anadarko, Caddo County, Oklahoma (the District), as of and for the year ended June 30, 2015, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with financial reporting provisions of the Oklahoma State Department of Education, as described in Note 1, to meet financial reporting requirements of the State of Oklahoma; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1, the financial statements are prepared by the District, on the basis of the financial reporting provisions of the Oklahoma State Department of Education, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to comply with the requirements of the Oklahoma State Department of Education. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonable determined, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statements referred to in the first paragraph do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of June 30, 2015, the changes in its financial position, or, where applicable, its cash flows for the year then ended.

#### Basis for Qualified Opinion on Regulatory Basis of Accounting

The financial statements referred to above do not include the general fixed asset account group, which is a departure from the regulatory basis of accounting prescribed by the Oklahoma State Department of Education. The amount that should be recorded in the general fixed asset account group is not known.

#### **Qualified Opinion on Regulatory Basis of Accounting**

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinion on Regulatory Basis of Accounting" Paragraph, the financial statements referred to in the first paragraph present fairly, in all material respects, the assets, liabilities and fund balance arising from regulatory basis transactions of each fund type and account group of the District, as of June 30, 2015, and the revenues collected and expenditures paid and encumbered for the year then ended on the regulatory basis of accounting described in Note 1.

#### **Other Matters**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining statements – regulatory basis, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is also not a required part of the basic financial statements.

The combining statements – regulatory basis and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combined statements – regulatory basis and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 14, 2016 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and to other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

anders, Blodsoe & Newett

Sanders, Bledsoe & Hewett Certified Public Accountants, LLP January 14, 2016



#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

January 14, 2016

The Honorable Board of Education Anadarko School District Number I-20 Anadarko, Caddo County, Oklahoma

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the accompanying fund type and account group financial statements – regulatory basis within the combined financial statements of the Anadarko School District Number I-20, Anadarko, Caddo County, Oklahoma (District), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's financial statements, and have issued our report thereon dated January 14, 2016, which was adverse with respect to the presentation of the financial statements in conformity with accounting principles generally accepted in the United States because the presentation followed the regulatory basis of accounting for Oklahoma school districts and did not conform to the presentation requirements of the Governmental Accounting Standards Board. However, our report was qualified for the omission of the general fixed asset account group with respect to the presentation of financial statements of the Governmental Accounting Standards Board. However, our report was qualified for the omission of the general fixed asset account group with respect to the presentation of financial statements of the Oklahoma State Board of Education.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of District's internal control. Accordingly, we do not express an opinion on the effectiveness of District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sanders, Blodsoe & Newett

Sanders, Bledsoe & Hewett Certified Public Accountants, LLP



#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

January 14, 2016

The Honorable Board of Education Anadarko School District Number I-20 Anadarko, Caddo County, Oklahoma

#### **Report on Compliance for Each Major Federal Program**

We have audited Anadarko School District Number I-20, Anadarko, Caddo County, Oklahoma (District)'s, compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2015. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards, and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion. the District, complied, in all material respects with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.

#### **Report on Internal Control Over Compliance**

Management of the District, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness* in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or defected and corrected, on a timely basis. A *significant deficiency* in internal control over compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Sanders, Bladsoe & Hewett

Sanders, Bledsoe & Hewett Certified Public Accountants, LLP

# INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY DISPOSITION OF PRIOR YEAR'S REPORTABLE CONDITIONS AND MATERIAL INSTANCES OF NON-COMPLIANCE JUNE 30, 2015

There were no prior year significant deficiencies or material instances of non-compliance.

# INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY SCHEDULE OF AUDIT RESULTS, FINDINGS AND QUESTIONED COSTS JUNE 30, 2015

# Section 1 - Summary of Auditor's Results:

- 1. A qualified opinion was issued on the financial statements with respect to the regulatory basis of accounting prescribed.
- 2. The audit disclosed no significant deficiencies in the internal controls over financial reporting.
- 3. The audit disclosed no instances of noncompliance which are material to the financial statements.
- 4. The audit disclosed no significant deficiencies in the internal controls over major programs.
- 5. An unqualified opinion report was issued on the compliance of major programs.
- 6. The audit disclosed no audit findings which are required to be reported under OMB Circular A-133 § 510(a).
- 7. Programs determined to be major were P.L. 874 Impact Aid (84.041), which was not clustered in determination, Title I Programs (84.010, 84.388, 84.377), which were clustered in determination, and the Child Nutrition Programs (10.553. 10.555, 10.559), which were clustered in determination.
- 8. The dollar threshold used to determine between Type A and Type B programs was \$300,000.
- 9. The auditee was determined not to be a low-risk auditee.

<u>Section 2</u> – Findings relating to the financial statements required to be reported in accordance with GAGAS:

NONE

<u>Section 3</u> – Findings and questioned costs for federal awards:

NONE

#### INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY COMBINED STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCE -ALL FUND TYPES AND ACCOUNT GROUPS - REGULATORY BASIS JUNE 30, 2015

			GOVERNMENTA	L FUND TYPES	FIDUCIARY FUND TYPES	ACCOUNT GROUP		
ACCETC	GEN	IERAL	SPECIAL REVENUE	CAPITAL PROJECTS	DEBT SERVICE	EXPENDABLE TRUSTS AND AGENCY FUNDS	GENERAL LONG-TERM DEBT	TOTALS (MEMORANDUM ONLY)
ASSETS Cash Investments Amounts available in debt service		,413,159 800,000	305,142	758,584	244,129	242,444 277,738	244,129	5,963,458 1,077,738 244,129
Amount to be provided for retirement of long-term debt Total Assets	\$ 5,	,213,159	305,142	758,584	244,129	520,182	1,500,871 1,745,000	1,500,871 8,786,196
LIABILITIES AND FUND BALANCE								
Liabilities Warrants payable Encumbrances Funds held for school organizations		961,677 321,694	10,252	600		160,918		972,529 321,694 160,918
Long-term debt: Bonds payable Total liabilities	1	,283,371	10,252	600	0	160,918	1,745,000	1,745,000
Fund Balance: Restricted	2	020 700	294,890	757,984	244,129	359,264		1,656,267
Unassigned Cash fund balances		,929,788 ,929,788	294,890	757,984	244,129	359,264	0	3,929,788 5,586,055
Total Liabilities and Fund Balance	\$ 5,	,213,159	305,142	758,584	244,129	520,182	1,745,000	8,786,196

#### INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - ALL GOVERNMENTAL FUND TYPES AND EXPENDABLE TRUSTS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

		GOVERNMENTA	FIDUCIARY FUND TYPES			
	GENERAL	SPECIAL REVENUE	CAPITAL PROJECT	DEBT SERVICE	EXPENDABLE TRUST FUNDS	TOTALS (MEMORANDUM ONLY)
Revenues collected:						
Local sources	\$ 1,365,015	211,369		633,005	18,532	2,227,921
Intermediate sources	318,787					318,787
State sources	9,831,288					9,831,288
Federal sources	4,904,097	162,866				5,066,963
Interest earnings	935	37,870		3,948	2,583	45,336
Non-revenue receipts	23,235					23,235
Total revenues collected	16,443,357	412,105	0	636,953	21,115	17,513,530
Expenditures:						
Instruction	8,425,740	1,597	18,535			8,445,872
Support services	6,023,153	284,353	151,001			6,458,507
Operation of non-instructional services	1,055,233					1,055,233
Facilities acquisition & construction services	17,100	1,500	40,038			58,638
Other outlays:						
Debt service requirements				641,544		641,544
Clearing account	120,092					120,092
Correcting entry	4,670					4,670
Scholarships					6,800	6,800
Total expenditures	15,645,988	287,450	209,574	641,544	6,800	16,791,356
Excess of revenues collected over (under)						
expenditures before other financing						
sources (uses)	797,369	124,655	(209,574)	(4,591)	14,315	722,174
Other financing sources (uses)						
Transfers in (out)	103,191	(103,191)				0
Adjustments to prior year encumbrances	7,537					7,537
Adjust debt service to regulatory basis - note 9	1			205,855		205,855
Bond sale proceeds			770,000			770,000
Total other financing sources (uses)	7,537	0	770,000	205,855	0	983,392
Excess of revenues collected						
over (under) expenditures	908,097	21,464	560,426	201,264	14,315	1,705,566
Cash fund balances, beginning of year	3,021,691	273,426	197,558	42,865	344,949	3,880,489
Cash fund balances, end of year	\$ 3,929,788	294,890	757,984	244,129	359,264	5,586,055

#### INDEPENDENT SCHOOL DISTRICT NO. I- 20, CADDO COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGETED GOVERNMENTAL FUND TYPES - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

	GENERAL FUND					
	0	riginal/Final Budget	Actual	Variance Favorable (Unfavorable)		
Revenues Collected:						
Local sources	\$	1,168,208	1,365,015	196,807		
Intermediate sources		256,552	318,787	62,235		
State sources		9,389,539	9,831,288	441,749		
Federal sources		3,609,816	4,904,097	1,294,281		
Interest earnings			935	935		
Non-revenue receipts			23,235	23,235		
Total revenues collected		14,424,115	16,443,357	2,019,242		
Expenditures:						
Instruction		13,775,341	8,425,740	5,349,601		
Support services		3,372,519	6,023,153	(2,650,634)		
Operation of non-instructional services		137,699	1,055,233	(917,534)		
Facilities Acquisition & Construction Services			17,100	(17,100)		
Other outlays:						
Clearing account		120,092	120,092			
Correcting entry		210	4,670	(4,460)		
Other Uses		39,945		39,945		
Total expenditures		17,445,806	15,645,988	1,799,818		
Excess of revenues collected over (under) expenditures before other financing sources (uses)		(3,021,691)	797,369	219,424		
Other financing sources (uses):						
Transfer in			103,191	103,191		
Adjustments to prior year encumbrances			7,537	7,537		
Total other financing sources (uses)		0	110,728	110,728		
Excess of revenues collected over (under) expenditures		(3,021,691)	804,906	226,961		
Cash fund balance, beginning of year		3,021,691	3,021,691	0		
Cash fund balance, end of year	\$	0	3,826,597	226,961		

#### INDEPENDENT SCHOOL DISTRICT NO. I- 20, CADDO COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGETED GOVERNMENTAL FUND TYPES - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

	SPECIAL REVENUE FUNDS					
		jinal/Final Budget	Variance Favorable (Unfavorable)			
Revenues Collected:						
Local sources	\$	157,561	211,369	53,808		
Federal sources		191,021	162,866	(28,155)		
Interest			37,870	37,870		
Total revenues collected		348,582	412,105	63,523		
Expenditures:						
Instruction		451,820	1,597	450,223		
Support services		66,997	284,353	(217,356)		
Operation of non-instructional services		103,191		103,191		
Facilities acquisition & construction services			1,500	(1,500)		
Total expenditures		622,008	287,450	334,558		
Excess of revenues collected over (under) expenditures before other financing sources (uses)		(273,426)	124,655	398,081		
Other financing sources (uses): Transfers out		0	(103,191)	(103,191)		
Excess of revenues collected over (under) expenditures		(273,426)	21,464	294,890		
Cash fund balances, beginning of year		273,426	273,426	0		
Cash fund balances, end of year	\$	0	294,890	294,890		

## INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGETED GOVERNMENTAL FUND TYPES - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

	DEBT SERVICE FUND					
		ginal/Final Budget	Actual	Variance Favorable (Unfavorable)		
Revenues Collected: Local sources	\$	598,679	633,005	34,326		
Interest earnings Total revenues collected		598,679	3,948 636,953	3,948 38,274		
Requirements:						
Bonds		622,000	622,000			
Coupons		19,544	19,544			
Total expenditures		641,544	641,544	0		
Excess of revenue collected over (under) expenditures before adjustments		(42,865)	(4,591)	34,326		
Adjust debt sevice to regulatory basis - note 9		0	205,855	205,855		
Excess of revenue collected over (under) expenditures		(42,865)	201,264	240,181		
Cash fund balance, beginning of year		42,865	42,865	0		
Cash fund balance, end of year	\$	0	244,129	240,181		

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the Anadarko Public Schools Independent District, No. I-20 (the "District"), have been prepared in conformity with another comprehensive basis of accounting prescribed by the Oklahoma State Department of Education as authorized by Oklahoma Statutes. Accordingly, the accompanying financial statements are not intended to present financial positon and results of operations in conformity with the accounting principles generally accepted in the United States of America. The District's accounting policies are described in the following notes that are an integral part of the District's financial statements.

### A. <u>Reporting Entity</u>

The District is a corporate body for public purposes created under Title 70 of the Oklahoma Statutes and accordingly is a separate entity for operating and financial reporting purposes. The District is part of the public school system of Oklahoma under the general direction and control of the State Board of Education and is financially dependent on State of Oklahoma support. The general operating authority for the public school system is the Oklahoma School Code contained in Title 70, Oklahoma Statutes.

The governing body of the District is the Board of Education composed of five elected members. The appointed superintendent is the executive officer of the District. The Board, constituting an on-going entity, is the level of government , which has governance responsibilities over all activities, related to public elementary and secondary school education within the jurisdiction of the local independent school district. The District receives funding from local, state and federal government sources and must comply with the requirements of these funding source entities. However, the District is not included in any other governmental "reporting entity" as defined in Section 2100, <u>Codification of Governmental Accounting and Financial Reporting Standards</u>, since Board members are elected by the public and have decision making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters.

In evaluating how to define the District, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria established by the Governmental Accounting Standards Board (GASB). The basic – but not the only – criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

# A. <u>Reporting Entity</u> – cont'd

whether the activity benefits the District and/or its citizens, or whether the activity is conducted within the geographic boundaries of the District and is generally available to its patrons. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the District is able to exercise oversight responsibilities. Based upon the application of these criteria, there are no potential component units included in the District's reporting entity.

### B. Measurement Focus

The District uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain District functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

Funds are classified into three categories: Governmental, proprietary and fiduciary. Each category, in turn, is divided into separate "fund types."

### **Governmental Fund Types**

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of general fixed assets (capital projects funds), and the servicing of general long-term debt (debt service funds).

<u>General Fund</u> – The general fund is used to account for all financial transactions except those required to be accounted for in another fund. Major revenue sources include state and local property taxes and state funding under the Foundation and Incentive Aid Program. Expenditures include all costs associated with the daily operations of the schools except for programs funded for building repairs and maintenance, school construction and debt service on bonds and other long-term debt. The general fund includes federal and state restricted monies that must be expended for specific programs.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

### B. Measurement Focus - cont'd

<u>Special Revenue Funds</u> – Special revenue funds account for revenue sources that are restricted to expenditures for specific purposes. The special revenue funds typically include the building, co-op and child nutrition funds. The district did not maintain a child nutrition fund during the 2014-15 fiscal year.

<u>Building Fund</u> – The building fund consists mainly of monies derived from property taxes levied for the purpose of erecting, remodeling, repairing, or maintaining school buildings and for purchasing furniture, equipment and computer software to be used on or for school district property, for paying energy and utility costs, for purchasing telecommunications services, for paying fire and casualty insurance premiums for school facilities, for purchasing security systems, and for paying salaries of security personnel.

 $\underline{\text{Co-op Fund}}$  – The co-op fund is established when the boards of education of two or more school districts enter into cooperative agreements and maintain joint programs. The revenues necessary to operate a cooperative program can come from federal, state, or local sources, including the individual contributions of participating school districts. The expenditures for this fund would consist of those necessary to operate and maintain the joint programs.

<u>Child Nutrition Fund</u> - The child nutrition fund consists of monies derived from federal and state financial assistance and food sales. This fund is used to account for the various nutrition programs provided to students. The District operates their child nutrition program within the general fund.

<u>Debt Service Fund</u> – The debt service fund is the District's sinking fund and is used to account for the accumulation of financial resources for the payment of general long-term (including judgments) debt principal, interest and related costs. The primary revenue sources are local property taxes levied specifically for debt service and interest earnings from temporary investments.

<u>Capital Projects Fund</u> – The capital projects fund is the District's bond fund and is used to account for the proceeds of bond sales to be used exclusively for acquiring school sites, constructing and equipping new school facilities, renovating existing facilities and acquiring transportation equipment.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

# B. <u>Measurement Focus</u> – cont'd

# **Fiduciary Fund Types**

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the District. The terms "non-expendable" and "expendable" refer to whether or not the District is under an obligation to maintain the trust principal. Agency funds generally are used to account for assets that the District holds on behalf of others as their agent and do not involve measurement of results of operation.

<u>Expendable Trust Funds</u> – Expendable trust funds typically include the gifts and endowments fund. The District maintained a gifts and endowment fund during the 2014-15 fiscal year.

<u>Gifts and Endowments Fund</u> – The gifts and endowments fund receives its assets by way of philanthropic foundations, individuals, or private organizations for which no repayment or special service to the contributor is expected. This fund is used to promote the general welfare of the District.

<u>Agency Fund</u> – The agency fund is the school activities fund which is used to account for monies collected principally through the fundraising efforts of students and District-sponsored groups. The administration is responsible, under the authority of the Board, for collecting, disbursing and accounting for these activity funds.

### Account Groups

An account group is not a fund and consists of a self-balancing set of accounts used only to establish accounting control over long-term debt and fixed assets.

<u>General Long-Term Debt Account Group</u> – This account group is established to account for all the long-term debt of the District, which is offset by the amount available in the debt service fund and the amount to be provided in future years to complete retirement of the debt principal. It is also used to account for other liabilities (judgements and lease purchases) which are to be paid from funds provided in future years.

<u>General Fixed Assets Account Group</u> – This account group is used by governments to account for the property, plant and equipment of the school district. The District does not have the information necessary to include this group in its financial statements.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

## B. Measurement Focus - cont'd

### Memorandum Only - Total Column

The total column on the combined financial statements – regulatory basis is captioned "memorandum only" to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position or results of operations in conformity with accounting principles generally accepted in the United States. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

### C. Basis of Accounting and Presentation

The District prepares its financial statements in a presentation format that is prescribed by the Oklahoma State Department of Education. This format is essentially the generally accepted form of presentation used by state and local governments prior to the effective date of GASB Statement No. 34, *Basic Financial Statements – Management's Discussion and Analysis for State and Local Governments* with certain modifications. This format differs significantly from that required by GASB 34.

The financial statements are essentially prepared on the basis of cash receipts and disbursements modified as required by the regulations of the Oklahoma State Department of Education as follows:

- Encumbrances represented by purchase orders, contracts, and other commitments for the expenditure of monies are recorded as expenditures when approved.
- Investments are recorded as assets when purchased.
- Inventories of school supplies are recorded as expenditures and not as inventory assets.
- Warrants payable are recorded as liabilities when issued.
- Long-term debt is recorded in the General Long-Term Debt Account Group and not in the basic financial statements.
- Compensated absences are recorded as expenditures when paid and not recorded as a liability.
- Fixed assets are recorded in the General Fixed Asset Account Group and not in the basic financial statements. Fixed assets are not depreciated.

This regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable, or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred for governmental fund types; and, when revenues are earned.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

#### C. Basis of Accounting and Presentation - cont'd

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental type funds are accounted for using the regulatory basis of accounting. Revenues are recognized when they are received rather than earned and expenditures are generally recognized when encumbered/reserved rather than at the time the related fund liability is incurred. These practices differ from accounting principles generally accepted in the United States.

#### D. Budgets and Budgetary Accounting

The District is required by state law to prepare an annual budget. A preliminary budget must be submitted to the Board of Education by December 31, for the fiscal year beginning the following July 1. If the preliminary budget requires an additional levy, the District must hold an election on the first Tuesday in February to approve the levy. If the preliminary budget does not require an additional levy, it becomes the legal budget. If an election is held and the taxes are approved, then the preliminary budget becomes the legal budget. If voters reject the additional taxes, the District must adopt a budget within the approved tax rate.

A budget is legally adopted by the Board of Education for all funds (with the exception of the trust and agency funds) that includes revenues and expenditures.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting – under which purchase orders and other commitments of resources are recorded as expenditures of the applicable fund – is utilized in all governmental funds of the District. Unencumbered appropriations lapse at the end of each fiscal year. While the Debt Service Fund is a governmental fund, a comparison of budget to actual schedule is presented in the financial statements, although the board can exercise no control of the revenue sources for this fund (except interest earnings), and no control over its expenditures.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

## E. Assets, Liabilities and Fund Equity

<u>Cash and cash equivalents</u> – The District considers all cash on hand, demand deposit accounts, and highly liquid investments, with an original maturity of three months or less when purchased, to be cash and cash equivalents.

<u>Investments</u> – The District considers investments of direct obligations of the United States government and agencies, certificates of deposits, savings accounts or savings certificates with maturities of greater than three months. All investments are recorded at cost, which approximates market value.

<u>Inventories</u> – The value of consumable inventories at June 30, 2015, is not material to the combined financial statements.

<u>Fixed Assets and Property, Plant and Equipment</u> – The District has not maintained a record of general fixed assets, and, accordingly, a General Fixed Assets Account Group required by the regulatory basis of accounting prescribed by the Oklahoma State Department of Education is not included in the financial statements. General fixed assets purchased are recorded as expenditures in the various funds at the time of purchase.

<u>Warrants Payable</u> – Warrants are issued to meet the obligations for goods and services provided to the District. The District recognizes a liability for the amount of outstanding warrants that have yet to be redeemed by the District's treasurer.

<u>Encumbrances</u> – Encumbrances represent commitments related to purchase orders, contracts, other commitments for expenditures or resources, and goods or services received by the District for which a warrant has not been issued. An expenditure is recorded and a liability is recognized for outstanding encumbrances at year end in accordance with the regulatory basis of accounting. While the regulatory basis that is used for the Debt Service Fund approximates full accrual accounting, the accruals recorded are reported to meet regulatory requirements, as opposed to the requirements of generally accepted accounting principles.

<u>Compensated Absences</u> – The District provides vacation and sick leave benefits in accordance with Title 70 of the Oklahoma Statutes, Article 6-104, which provides for annual sick leave and personal business days. District policy allows certified employees to accumulate such days to a maximum number of days. Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources had not been reported as an expenditure of the governmental fund that will pay it since the financial statements have been prepared on the regulatory basis of accounting. This practice differs from generally accepted accounting principles.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

### E. Assets, Liabilities and Fund Equity - cont'd

<u>Funds Held for School Organizations</u> – Funds held for school organizations represent the funds received or collected from students or other cocurricular and extracurricular activities conducted in the District, control over which is exercised by the board of education. These funds are credited to the account maintained for the benefit of each particular activity within the school activity fund.

<u>Long-Term Debt</u> – Long-term debt is recognized as a liability of a governmental fund when due, or when resources have been accumulated in the debt service fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligations is reported in the general long-term debt account group.

<u>Fund Balance</u> – In the fund financial statements, governmental funds report the hierarchy of fund balances. The hierarchy is based primarily on the degree of spending constraints placed upon use of resources for specific purposes versus availability of appropriation. An important distinction that is made in reporting fund balance is between amounts that are considered *nonspendable* (i.e., fund balance associated with assets that are not in spendable form, such as inventories or prepaid items, long-term portions of loans and notes receivable, or items that are legally required to be maintained intact (such as the corpus of a permanent fund)) and those that are *spendable* (such as fund balance associated with cash, investments or receivables).

Amount in the spendable fund balance category are further classified as *restricted*, *committed*, *assigned* or *unassigned*, as appropriate.

*Restricted* fund balance represents amounts that are constrained either externally by creditors (such as debt covenants), grantors, contributors or laws or regulations of other governments; or by law, through constitutional provisions or enabling legislation.

*Committed* fund balance represents amounts that are useable only for specific purposes by formal action of the government's highest level of decision-making authority. Such amounts are not subject to legal enforceability (like restricted amounts), but cannot be used for any other purpose unless the government removes or changes the limitation by taking action similar to that which imposed the commitment.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

### E. <u>Assets, Liabilities and Fund Equity</u> – cont'd

*Assigned* fund balance represents amounts that are intended to be used for specific purposes, but are neither restricted nor committed. Intent is expressed by the governing body itself, or a subordinated high-level body or official who the governing body has delegated the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining spendable amounts (except negative balances) that are reported in governmental funds other than the general fund, that are neither restricted nor committed, and amounts in the general fund that are intended to be used for specific purposes in accordance with the provisions of the standard.

*Unassigned* fund balance is the residual classification for the general fund. It represents the amounts that have not been assigned to other funds, and that have not been restricted, committed, or assigned to specific purposes within the general fund.

#### F. <u>Revenue and Expenditures</u>

Local Revenues - Revenue from local sources is the money generated from within the boundaries of the District and available to the District for its use. The District is authorized by state law to levy property taxes which consist of ad valorem taxes on real and personal property within the District. These property taxes are distributed to the District's general, building and sinking funds based on the levies approved for each fund. The County Assessor, upon receipt of the certification of tax levies from the county excise board, extends the tax levies on the tax rolls for submission to the county treasurer prior to October 1. The county treasurer must commence tax collection within fifteen days of receipt of the tax rolls. The first half of taxes is due prior to January 1. The second half is due prior to April 1. If the first payment is not made in a timely manner, the entire tax becomes due and payable on January 2. Second half taxes become delinquent on April 1, of the year following the year of assessment. If not paid by the following October 1, the property is offered for sale for the amount of taxes due. The owner has two years to redeem the property by paying the taxes and penalty owed. If at the end of two years the owner has not done so, the purchaser is issued a deed to the property. Other local sources of revenues include tuition, fees, rentals, disposals, commissions and reimbursements.

<u>Intermediate Revenues</u> - Revenue from intermediate sources is the amount of money from funds collected by an intermediate administrative unit, or a political subdivision between the District and the state, and distributed to Districts in amounts that differ in proportion to those which are collected within such systems.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

### F. <u>Revenue and Expenditures</u> – cont'd

<u>State Revenues</u> – Revenues from state sources for current operations are primarily governed by the state aid formula under the provisions of Article XVIII, Title 70, Oklahoma Statutes. The State Board of Education administers the allocation of state aid funds to school districts based on information accumulated from the Districts.

After review and verification of reports and supporting documentation, the State Department of Education may adjust subsequent fiscal period allocations of money for prior year errors disclosed by review. Normally, such adjustments are treated as reductions from or additions to the revenue of the year when the adjustment is made.

The District receives revenue from the state to administer certain categorical educational programs. State Board of Education rules require that revenue earmarked for these programs be expended only for the program for which the money is provided and require that the money not expended as of the close of the fiscal year be carried forward into the following year to be expended for the same categorical programs. The State Department of Education requires that categorical educational program revenues be accounted for in the general fund.

<u>Federal Revenues</u> – Federal revenues consist of revenues from the federal government in the form of operating grants or entitlements. An operating grant is a contribution to be used for a specific purpose, activity or facility. A grant may be received either directly from the federal government or indirectly as a passthrough from another government, such as the state. Entitlement is the amount of payment to which the District is entitled pursuant to an allocation formula contained in applicable statutes. The majority of the federal revenues received by the District are apportioned to the general fund. The District maintains a separate child nutrition fund and the federal revenues received for the child nutrition programs are apportioned there.

<u>Non-Monetary Transactions</u> – The District receives commodities form the U.S. Department of Agriculture. The value of these commodities has been included in the Schedule of Expenditures of Federal Awards; however, they have not been included in the financial statements as either revenue or expense since they are not reported under the regulatory basis of accounting.

<u>Interest Earnings</u> – Represent compensation for the use of financial sources over a period of time.

<u>Non-Revenue Receipts</u> – Non-revenue receipts represent receipts deposited into a fund that are not new revenues to the District, but the return of assets.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

## F. <u>Revenue and Expenditures</u> – cont'd

<u>Instruction Expenditures</u> – Instruction expenditures include the activities dealing directly with the interaction between teachers and students. Teaching may be provided for students in a school classroom, in another location, such as a home or hospital, and in other learning situations, such as those involving cocurricular activities. It may also be provided through some other approved medium, such as television, radio, telephone and correspondence. Included here are the activities of teacher assistants of any type (clerks, graders, teaching machines, etc.) which assist in the instructional process. The activities of tutors, translators and interpreters would be recorded here. Department chairpersons who teach for any portion of time are included here. Tuition/transfer fees paid to other LEAs would be included here.

<u>Support Services Expenditures</u> – Support services expenditures provide administrative, technical (such as guidance and health) and logistical support to facilitate and enhance instruction. These services exist as adjuncts for fulfilling the objectives of instruction, community services and enterprise programs, rather than as entities within themselves.

<u>Operation of Non-Instructional Services Expenditures</u> – Activities concerned with providing non-instructional services to students, staff or the community.

<u>Facilities Acquisition and Construction Services Expenditures</u> – Consists of activities involved with the acquisition of land and buildings; remodeling buildings; the construction of buildings and additions to buildings; initial installation or extension of service systems and other built-in equipment; and improvements to sites.

<u>Other Outlays Expenditures</u> – A number of outlays of governmental funds are not properly classified as expenditures, but still require budgetary or accounting control. These are classified as Other Outlays. These include debt service payments (principal and interest).

<u>Other Uses Expenditures</u> – This includes scholarships provided by private gifts and endowments; student aid and staff awards supported by outside revenue sources (i.e., foundations). Also, expenditures for self-funded employee benefit programs administered either by the District or a third party administrator.

<u>Repayment Expenditures</u> – Repayment expenditures represent checks/warrants issued to outside agencies for refund or restricted revenue previously received for overpayment, non-qualified expenditures and other refunds to be repaid from District funds.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

# F. <u>Revenue and Expenditures</u> - cont'd

<u>Interfund Transactions</u> – Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund or expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the fund that is reimbursed.

All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers. There were no interfund transfers made during the 2014-15 fiscal year. A residual equity transfer of \$103,191 was made from the closed child nutrition fund to the general fund.

# 2. CASH AND INVESTMENTS

<u>Custodial Credit Risk</u> – Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to the District. The District's cash deposits and investments at June 30, 2015, were \$6,880,278, at financial institutions, and were completely insured or collateralized by federal depository insurance, direct obligations of the U.S. Government, or securities held by the District or by its agent in the District's name.

<u>Investment Interest Rate Risk</u> – Interest rate risk is the risk that changes in interest rates will adversely affect the fair market value of an investment. Due to the required liquidity for those investments, these funds have no defined maturity dates. The District does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses from increasing interest rates.

<u>Investment Credit risk</u> – Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. The District does not have a formal policy limiting its investment choices, other than the limitation of state law as follows:

- Direct obligations of the U.S. Government, its agencies and instrument to which the full faith and credit of the U.S. Government is pledged, or obligations to the payment of which the full faith and credit of the State is pledged.
- Certificates of deposit or savings accounts that are either insured or secured with acceptable collateral with in-state financial institutions, and fully insured certificates of deposit or savings accounts in out-of-state financial institutions.
- With certain limitation, negotiable certificates of deposit, prime bankers acceptances, prime commercial paper and repurchase agreements with certain limitations.

# 2. CASH AND INVESTMENTS - cont'd

- County, municipal or school district tax supported debt obligations, bond or revenue anticipation notes, money judgments, or bond or revenue anticipation notes of public trusts whose beneficiary is a county, municipality or school district.
- Notes or bonds secured by mortgage or trust deed insured by the Federal Housing Administrator and debentures issued by the Federal Housing Administrator, and in obligations of the National Mortgage Association.
- Money market funds regulated by the SEC and in which investments consist of the investments mentioned in the previous bullet items.

<u>Concentration of Investment Credit Risk</u> – The District places no limit on the amount it may invest in any one issuer.

# 3. INTERFUND RECEIVABLES AND PAYABLES

There were no interfund receivables or payables at June 30, 2015.

# 4. GENERAL LONG-TERM DEBT

State statutes prohibit the District from becoming indebted in an amount exceeding the revenue to be received for any fiscal year without approval by the District's voters. Bond issues have been approved by the voters and issued by the District for various capital improvements. These bonds are required to be fully paid serially within 25 years of the date of issue.

General long-term debt of the District consists of general obligation bonds. Debt service requirements for bonds are paid solely from the fund balance and the future revenues of the debt service fund.

# 4. GENERAL LONG-TERM DEBT - cont'd

The following is a summary of the long-term debt transactions of the District for the year ended June 30, 2015:

	Bonds		
	 Payable		
Balance, July 1, 2014	\$ 1,750,000		
Additions	770,000		
Retirements	 (775,000)		
Balance, June 30, 2015	\$ 1,745,000		

A brief description of the outstanding long-term debt at June 30, 2015, is set forth below:

	<u>(</u>	Amount Dutstanding
General Obligation Bonds:		
Building Bonds, Series 2012, original issue \$1,925,000, interest rates of 0.60% to 1.10%, due in initial installment of \$475,000, annual installments of \$500,000, final payment due 6-1-17	\$	975,000
Building Bonds, Series 2014, original issue \$770,000, interest rates of 0.9% to 0.75%, due in two installments of \$365,000, final payment of \$405,000 due 7-1-2017		770,000
Total	<u>\$</u>	1,745,000

# 4. GENERAL LONG-TERM DEBT - cont'd

The annual debt service requirements for outstanding bond issues and capital leases, including the payment of principal and interest, are as follows:

Year Ending June 30,	Principal	Interest	Total
2016	\$ 475,000	16,573	491,573
2017	865,000	11,823	876,823
2018	 405,000	3,037	408,037
Total	\$ 1,745,000	31,433	1,776,433

Interest paid on general long-term debt during the 2014-15 fiscal year totaled \$20,975.

# 5. EMPLOYEE RETIREMENT SYSTEM

## Description of Plan

The District participates in the state-administered Oklahoma Teachers' Retirement System, which is a cost sharing, multiple-employer defined benefit public employee retirement system (PERS), which is administered by the Board of Trustees of the Oklahoma Teachers' Retirement System (the "System"). The System provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Title 70 Section 17 of the Oklahoma Statutes establishes benefit provisions and may be amended only through legislative action. The Oklahoma Teachers' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Oklahoma Teachers' Retirement System, P.O. Box 53624, Oklahoma City, OK 73152, or by calling 405-521-2387.

### Basis of Accounting

The System's financial statements are prepared using the cash basis of accounting, except for accruals of interest income. Plan member contributions are recognized in the period in which the contributions are made. Benefits and refunds are recognized when paid. The pension benefit obligation is a standardized disclosure measure of the present value of pension benefits. This pension valuation method reflects the present value of estimated pension benefits that will be paid in future years as a result of employee services performed to date and is adjusted for the effect of projected\_salary increases. There are no actuarial valuations

# 5. EMPLOYEE RETIREMENT SYSTEM – cont'd

performed on individual school districts. The System has an under-funded pension benefit obligation as determined as part of the latest actuarial valuation.

### **Funding Policy**

The District, the State of Oklahoma, and the participating employee make contributions. The contribution rates for the District and its employees are established by and may be amended by Oklahoma Statutes. The rates are not actuarially determined. The rates are applied to the employee's earnings plus employer-paid fringe benefits. The required contribution for the participating members is 7.0% of compensation. Contributions received by the System from the State of Oklahoma are used to offset required employer contributions by the local school district. For the 2014-15 fiscal year, the District contributed 9.5% and the State of Oklahoma contributed the remaining amount during the year. The District is allowed by Oklahoma Teachers' Retirement System to make the required contributions on behalf of the participating members. In addition, if a member's salary is paid in part by federal or private funds, the contribution on that portion of the salary paid by those funds must be matched by the District at 5.12%.

### Annual Pension Cost

The District's total contributions for 2015, 2014 and 2013 were \$1,481,791, \$1,456,794, and \$1,496,688, respectively. Ten-year historical trend information is presented in the Teacher's Retirement System of Oklahoma Annual Report for the year ended June 30, 2015. This information is useful in assessing the pension plan's accumulation of sufficient assets to pay pension benefits as they become due. Please visit www.ok.gov/TRS for all plan information.

### Annual Pension Cost - cont'd

GASB Statement 68 became effective for fiscal years beginning after June 15, 2014, and significantly changes pension accounting and financial reporting for governmental employers who participate in a pension plan, such as the System, and who prepare published financial statements on an accrual basis using Generally Accepted Accounting Principles. Since the District does not prepare and present their financial statements on an accrual basis, the net pension amount is not required to be presented on the audited financial statements. The amount of calculated pension liability for the District at June 30, 2014 (the latest information available) was \$12,996,035.

# 6. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; or acts of God. The District purchases commercial insurance to cover these risks, including general and auto liability, property damage, and public officials liability. Settled claims resulting from risks have not exceeded the commercial insurance coverage in any of the past three fiscal years.

The District is a member of the Oklahoma Public Schools Unemployment Compensation Program. In this program the District is required to contribute 1.6% of its taxable payroll for unemployment insurance. The funds for each District are kept separate and Districts can contribute more than 1.6% of their payroll if they elect to. The money contributed by each District earns interest and is fully insured. If the District has claims in excess of the amount in its account, it will be liable for the excess.

# 7. CONTINGENCIES

### Federal Grants

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amounts, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

### Schedule of Expenditure of Federal Awards

The schedule shows the federal awards received and expended by the District during the 2014-15 fiscal year. The revised OMB Circular A-133 Audits of States, Local Governments and Non-Profit Organizations, established uniform audit requirements for nonfederal entities which expended more than \$500,000 in federal awards.

### Litigation

School officials are not aware of any pending or threatened litigation, claims or assessments or unasserted claims or assessments against the District.

### Subsequent Events

Management has evaluated subsequent events through January 14, 2016, which is the date the financial statements were available to be issued, and have determined that no additional information needs to be added to the financial statements.

## 8. LEASE REVENUE BONDS

#### Anadarko Public Schools Project

On August 1, 2014, the Caddo County Educational Facilities Authority issued \$7,060,000 of Educational Facilities Lease Revenue Bonds (Anadarko Public Schools Project) Series 2014, to provide funds for the constructing, equipping, repairing and remodeling of school buildings, acquiring furniture, fixtures and equipment and acquiring and improving school sites for the benefit of Anadarko School District. Also on August 1, 2014, the District, as lessor, entered into a ground lease agreement, for certain district property, with the Caddo County Educational Facilities Authority. In addition, the District entered into a sublease, as lessee, with the Caddo County Educational Facilities Authority. The sublease calls for two (10) acquisition payments starting September 1, 2016, in addition to semiannual rental payments of \$1,500. These payments will be made out of bond funds, pursuant to the issuance of series bonds in the amount of \$8,930,000, passed by vote on April 1, 2014. Anadarko Public Schools will gain ownership to the capital improvements incrementally as each payment is made. These bonds are shown as general long-term debt on the combined statement assets, liabilities, and fund equity under bonds payable as each series of bonds is sold.

# 9. SINKING FUND BALANCE ADJUSTMENT

In previous years the sinking fund balance had been reported on the accrual basis. As of June 30, 2015, the district will report the sinking fund balance in accordance with the regulatory basis. The amount reported reflects necessary adjustments for this change.

#### INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES -ALL SPECIAL REVENUE FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

	uilding Fund	CO-OP FUND	CHILD NUTRITION FUND	TOTAL
<u>ASSETS</u>				
Cash	\$ 305,142	0	0	305,142
LIABILITIES AND FUND BALANCES				
Liabilities:				
Encumbrances	\$ 10,252			10,252
Total liabilities	 10,252	0	0	10,252
Fund Equity:				
Cash fund balances	 294,890	0	0	294,890
Total Liabilities and Fund Balances	 305,142	0	0	305,142

## INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - ALL SPECIAL REVENUE FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

	В	uilding Fund	CO-OP FUND	CHILD NUTRITION FUND	TOTAL
Revenues Collected:					
Local sources	\$	211,369			211,369
Federal sources			162,866		162,866
Interest		37,870			37,870
Total revenues collected		249,239	162,866	0	412,105
Expenditures:					
Instruction		1,597			1,597
Support services		245,511	38,842		284,353
Facilities acquisition construction services		1,500			1,500
Total expenditures		248,608	38,842	0	287,450
Excess of revenues collected over (under) expenditures before adjustments to					
prior year encumbrances		631	124,024	0	124,655
Other financing sources (uses):					
Transfers in out		0	0	(103,191)	(103,191)
Excess of revenues collected					
over (under) expenditures		631	124,024	(103,191)	21,464
Cash fund balances, beginning of year		294,259	(124,024)	103,191	273,426
Cash fund balances, end of year	\$	294,890	0	0	294,890

#### INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGET AND ACTUAL COMPARISON ALL SPECIAL REVENUE FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

		BUILDING FUND				CO-OP FUND		CHILD NUTRITION FUND		
		GINAL DGET	FINAL BUDGET	ACTUAL	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL
Revenues Collected:										
Local sources	\$	157,561	157,561	211,369	\$			\$		
Federal sources				07.070	191,021	191,021	162,866			
Interest		1575/1	157 5/1	37,870	101 001	101 001	1/2 0//			
Total revenues collected		157,561	157,561	249,239	191,021	191,021	162,866		0 0	0
Expenditures:										
Instruction		451,820	451,820	1,597						
Support services		·		245,511	66,997	66,997	38,842			
Operation of non-instructional services								103,19	103,191	
Facilities acquisition & construction services				1,500						
Total expenditures		451,820	451,820	248,608	66,997	66,997	38,842	103,19	103,191	0
Excess of revenues collected over (under) expenditures before other financing sources (uses):	(	(294,259)	(294,259)	631	124,024	124,024	124,024	(103,19	91) (103,191)	0
Other financing sources (uses):										
Transfers in out		0	0	0	0	0	0		0 0	(103,191)
Excess of revenues collected over (under) expenditures	(	(294,259)	(294,259)	631	124,024	124,024	124,024	(103,19	)1) (103,191)	(103,191)
	(	271,207)	(2)1,207)	001	121,021	121,021	121,021	(100,1	(100,171)	(100,171)
Cash fund balances, beginning of year		294,259	294,259	294,259	(124,024)	(124,024)	(124,024)	103,19	103,191	103,191
Cash fund balances, end of year	\$	0	0	294,890	\$ 0	0	0	\$	0 0	0

#### INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCE -ALL CAPITAL PROJECT FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

<u>ASSETS</u>	2012 BUILDING BOND FUND		2014 BUILDING BOND FUND	TOTAL	
Cash	\$	28,853	729,731	758,584	
LIABILITIES AND FUND BALANCE					
Liabilities: Warrants Payable	\$	600	0	600	
Fund Equity: Cash fund balances		28,253	729,731	757,984	
Total Liabilities and Fund Balance	\$	28,853	729,731	758,584	

## INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - ALL CAPITAL PROJECT FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

	2012 BUILDING BOND FUND		2014 BUILDING BOND FUND	TOTAL
Revenues Collected:				
Total revenues collected	\$	0	0	0
Expenditures:				
Instruction		18,535		18,535
Support services		150,770	231	151,001
Facilities acquisition & construction services			40,038	40,038
Total expenditures		169,305	40,269	209,574
Excess of revenues collected over (under) expenditures before other financing sources (uses)		(169,305)	(40,269)	(209,574)
Other financing sources and uses:				
Bond proceeds			770,000	770,000
Total other financing sources (uses)		0	770,000	770,000
Excess of revenues collected				
over (under) expenditures		(169,305)	729,731	560,426
Cash fund balances, beginning of year		197,558	0_	197,558
Cash fund balances, end of year	\$	28,253	729,731	757,984

## INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCE -ALL FIDUCIARY FUND TYPES - REGULATORY BASIS JUNE 30, 2015

<u>ASSETS</u>	EXPENDABLE TRUST FUNDS GIFTS AND ENDOWMENTS FUND		AGENCY FUNDS ACTIVITY FUND	TOTAL
Cash	\$	116,526	125,918	242,444
Investments		242,738	35,000	277,738
Total Assets	\$	359,264	160,918	520,182
LIABILITIES AND FUND BALANCE				
Liabilities:				
Funds held for school organizations	\$	0	160,918	160,918
Fund Equity: Cash fund balance		359,264	0	359,264
		557,207		557,204
Total Liabilities and Fund Balance	\$	359,264	160,918	520,182

## INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES -AGENCY FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

		ALANCE 7-01-14	ADDITIONS	NET TRANSFERS	DEDUCTIONS	BALANCE 6-30-15
ASSETS						
Cash Investments	\$	107,211 35,000	610,099		591,392	125,918 35,000
Total Assets	\$	142,211	610,099	0	591,392	160,918
LIABILITIES						
Funds held for school organizations:						
Athletics	\$	40,197	354,840		350,125	44,912
High school miscellaneous	Ŷ	2,440	6,352		4,284	4,508
African American club		595	556		110	1,041
Chorus/music		2,979	20		1,391	1,608
Drama		4,020	1,759		2,055	3,724
FCA		4	0		0	4
FFA		4,704	24,567		27,569	1,702
FCCLA		2,938	8,281		7,575	3,644
4-H		255	1,277		1,230	302
Native American club		763	1,581		878	1,466
Juniors		2,911	8,599		7,263	4,247
Library		1,886	0,0,7		0	1,886
AHS Anime Club		264	0		0	264
NHS		970	211		675	506
Racquet club		25	7,811		7,294	542
Academic team		3	2,011		2,014	0
Seniors		2,039	4,701		4,342	2,398
Sophomores		100	552		571	81
Spanish club		712	133		100	745
Student council		26	9,465		9,384	107
AHS scholarship fund		0	3,100		0	3,100
HS technology student assoc.		1,252	0		34	1,218
Yearbook		8,424	18,492		15,480	11,436
Sunset elementary miscellaneous		8,064	25,549		21,277	12,336
East miscellaneous		4,735	25,758		22,074	8,419
East music		3,628	956		959	3,625
Special education misc.		4,518	4,300		1,500	7,318
Mission miscellaneous		7,618	15,718		20,537	2,799
Mission music		477	1,722		1,850	349
Mission 4-H		374	0		0	374
Mission library		905	5,555		4,886	1,574
Cheerleaders 510		2,522	5,395		7,907	10
Chorus/music 510		1,628	3,843		4,520	951

## INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES -AGENCY FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

	BALANCE 7-01-14	ADDITIONS	NET TRANSFERS	DEDUCTIONS	BALANCE 6-30-15
FBLA 510	\$ 0	0		0	0
4-H 510	293	3,719		2,733	1,279
Pickle comparison	195	0		0	195
Family and consumer science	43	0		0	43
Native American club/middle	1,056	0		327	729
Library 510	441	2,376		2,376	441
Middle school miscellaneous	4,140	16,022		18,959	1,203
NJHS	20	0		0	20
Office 510	0	0		0	0
Band	954	4,593		3,126	2,421
Middle school art club 510	1,083	760		943	900
Am Indian math & science club	11	0		0	11
Mission A.R. program	0	0		0	0
MS student council	0	2,773		1,356	1,417
Middle A.R.	50	0		0	50
AVID	0	2,708		718	1,990
D.A.R.E. 050	0	0		0	0
Now account 050	6,308	12,538		7,897	10,949
HS art 705	1,536	6,680		7,783	433
Freshman	0	988		950	38
Video productions 705	461	760		583	638
East elementary library	6,611	7,778		7,528	6,861
Middle school science club	379	0		0	379
Sunset library 115	1,502	5,300		4,172	2,630
1 to1 technology org.	4,210	0		3,548	662
Indian education activity fund	942	0		509	433
Liabilities	\$ 142,211	610,099	0	591,392	160,918

# INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

		Pass-through No.	Award Amount	7/1/14	Collected	Expenditures	6/30/15
U.S. Department of Education							
Direct Programs:							
Indian Education	84.060	S060A140954	\$ 265,840		262,276	265,840	3,564
Indian Education - Note	84.060	S060A130954		55,332	55,332		
*P.L. 874 Impact Aid	84.041	S041B-2015-3809	1,765,061		1,765,061	1,765,061	
*Impact Aid P.L. 874 carryover	84.041	S041B-2014-3809		(68,841)		68,841	
*Impact Aid P.L. 874 disabled	84.041	S041B-2015-3809	63,294		63,294	63,294	
Sub Total			2,094,195	(13,509)	2,145,963	2,163,036	3,564
Passed Through State Department of Education:							
*Title 1 Programs:							
Title I	84.010		666,838		579,900	582,084	2,184
Title I - Note	84.010			1,119	1,119		
Title I, School Support	84.410A		1,180		1,179	1,179	0
Title I, School Support - Note	84.010			3,020	3,020		
Title I, ARRA Supplement	84.388		500,000		474,686	474,686	
Supplemental SIG Grant	84.377A		295,575		197,167	197,167	
Title VI Part B	84.358B		40,524		33,800	33,800	
21st Century	84.287		300,000		103,344	200,995	97,651
Special Education Programs:							
IDEA-B flowthrough	84.027		389,230		338,231	342,924	4,693
IDEA-B flowthrough - Note	84.027			15,284	15,284		
IDEA-B preschool	84.173		6,583		5,000	5,000	
Title II Part A	84.367		121,130		74,773	86,978	12,205
Title II Part A - Note	84.367			4,762	4,762		
Title II Part B	84.366		67,220		39,065	39,065	
Title II Part B - Note	84.366			123,801	123,801		
Adult Education	84.002		41,472		50,912	62,489	11,577
Sub Total			2,429,752	147,986	2,046,043	2,026,367	128,310
Passed Through State Department of Career and T							
Carl Perkins grant	84.048		24,909		20,323	20,323	
Sub Total			24,909	0	20,323	20,323	0
U.S. Department of Agriculture:							
Passed Through State Department of Education							
*Child Nutrition Programs:							
School breakfast program	10.553				174,447	174,447	
National school lunch program	10.555				584,069	708,028	
Summer food services program	10.559				21,756	21,756	
Farm bill equipment grant	10.579				5,970	5,970	
Sub Total				0	786,242	910,201	0
Passed Through Department of Human Service							
Non-cash assistance:							
*Commodities - Note 1	10.555				61,783	61,783	
Other Federal Assistance:							
Johnson O'Malley	15.130		66,324		66,324	48,228	
Johnson O'Malley carryover	15.130		39,154			39,154	
Rehabilitation services	84.126		2,069		2,069	2,069	
Sub Total			107,547	0	68,393	89,451	0
Total Federal Assistance			\$ 4,656,403	134,477	5,128,747	5,271,161	131,874

Note - These amounts represent reimbursements for prior year expenditures which were not received until the current fiscal year.
Note 1 - Commodities received by the District in the amount of \$61,783 were of a non-monetary nature and therefore the total revenue does not agree with the financial statements by this amount.

\* Major Programs

## INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY STATEMENT OF STATUTORY, FIDELITY AND HONESTY BONDS FOR THE YEAR ENDED JUNE 30, 2015

BONDING COMPANY	PERSON COVERED	BOND NUMBER	 OVERAGE MOUNT	EFFECTIVE DATES
State Farm	Treasurer/Activity Fund	96-EC-3392-3	\$ 105,000	02/16/2015 - 02/16/2016
	Payroll Clerk	96-EC-3392-3	5,000	02/16/2015 - 02/16/2016
	Encumbrance Clerk	96-EC-3392-3	5,000	02/16/2015 - 02/16/2016
	Child Nutrition Director	96-EC-3392-3	5,000	02/16/2015 - 02/16/2016
	Assistant Superintendent	96-EC-3392-3	100,000	02/16/2015 - 02/16/2016
	Superintendent	96-EC-3392-3	100,000	02/16/2015 - 02/16/2016

## INDEPENDENT SCHOOL DISTRICT NO. I-20, CADDO COUNTY SCHEDULE OF ACCOUNTANT'S PROFESSIONAL LIABILITY INSURANCE AFFIDAVIT JULY 1, 2014 TO JUNE 30, 2015

State of Oklahoma ) ) ss County of Tulsa )

The undersigned auditing firm of lawful ages, being first duly sworn on oath says that said firm had in full force and effect Accountant's Professional Liability Insurance in accordance with the "Oklahoma Public School Audit Law" at the time of audit contract and during the entire audit engagement with Anadarko Public Schools for the audit year 2014-15.

Sanders, Bledsoe & Hewett, Certified Public Accountants, LLP Auditing Firm

By

Authorized Agent

Subscribed and sworn to before me This 14th day of January, 2016



Notary Public (or Clerk or Judge)

My Commission Expires: 5/19/2016 Commission No. 00008621



Stephen H. Sanders, CPA Eric M. Bledsoe, CPA Jeffrey D. Hewett, CPA

P.O. BOX 1310 • 101 N. MAIN ST.• BROKEN ARROW, OK 74013 • (918) 449-9991 • (800) 522-3831 • FAX (918) 449-9779

January 14, 2016

Ms. Cindy Hackney, Supt. Anadarko Public Schools 1400 South Mission Street Anadarko, OK 73005-5813

Dear Ms. Hackney:

Listed below are the audit exceptions and recommendations from the final audit work we performed for you. These items are referred to in your audit report. Please review them very carefully, along with the review copy of your audit report. If you have questions or desire additional information, please call us so that any discrepancies may be resolved.

The following section contains the exceptions relayed to management that are <u>control deficiencies</u>, which are not included or referred to in the audit report, but which we feel need to be communicated to you so appropriate action may be taken to correct these deficiencies.

## Meal/Hotel Expenditures

We noted during our audit that some meal reimbursements did not have the persons in attendance listed to document it was business related. We recommend that all amounts reimbursed for travel have proper supporting documentation, which would include the <u>purpose of the trip</u>, the <u>names of all employees or students</u> attending the event/meal, and a detailed receipt indicating all items that are claimed for reimbursement.

## Purchase Orders

Of the purchase orders examined, a few did not have a "non-kickback" affidavit, as required by Oklahoma Statutes. The law in effect for 2014-15 required that an affidavit be obtained for every vendor from whom at least one invoice of \$25,000 or more is received. However, if a district executes a contract with any architect, contractor, engineer, or supplier, which is to provide services or materials on a continual basis, the district need obtain only one affidavit in lieu of the individual affidavits as stated above. We recommend that a non-kickback affidavit be obtained for each invoice received by the district, which is for \$25,000 or more, or, if the district has executed any contracts for services or materials to be used on a continual basis, that only one non-kickback be obtained. (Reference: 62 O.S. 2001 § 310.9)

### Purchase Orders

We observed a purchase order for the purchase of student softball uniforms. This type of expenditure should be made through the District's Activity Fund, unless the district intends to keep the uniforms for use in future years by future students.

#### Purchase Orders

Some of the fuel purchase orders had supporting documentation that was vague in its description and lacked detail. We recommend that the district support all fuel expenditures with proper documentation that describes the purchase date, destination, purpose of trip and responsible employee.

### Child Nutrition Programs

During the audit of Child Nutrition Claims we observed that some of the information did not agree with monthly edit check forms that the claim is produced from. In addition several claims did not have supporting documentation attached. This can result in an overstatement and/or understatement of free and reduced claims. We recommend that internal controls be implemented to ensure that the daily counts are properly transferred to the edit check sheets, and these amounts are used for the monthly claim. The daily counts and edit checks should then be attached as support.

#### Board Minutes

We observed during our review of board minutes that occasionally, items would be voted on under new business. New business should be for discussion purposes only or for items that were unforeseen at the time the agenda was posted, as required by the Open Meeting Act. (Reference: 25 O.S. 2001 § 311)

We take this opportunity to thank you and your professional staff for the outstanding cooperation and invaluable assistance you gave us during our recent onsite audit work.

Sincerely,

Eric M. Bledsoe

For

Sanders, Bledsoe & Hewett Certified Public Accountants, LLP