### AUDITED FINANCIAL STATEMENTS - REGULATORY BASIS AND REPORTS OF INDEPENDENT AUDITOR

### ASHER SCHOOL DISTRICT NO. I-112, POTTAWATOMIE COUNTY, OKLAHOMA

**JUNE 30, 2016** 



#### INDEPENDENT SCHOOL DISTRICT NO. I-112 POTTAWATOMIE COUNTY, OKLAHOMA JUNE 30, 2016

#### TABLE OF CONTENTS

|   | Page No. |
|---|----------|
| Table of Contents   | 1-2      |
| School District Officials   | 3        |
| Independent Auditor's Report  | 4-5      |
| COMBINED FINANCIAL STATEMENTS:  |          |
| Combined Statement of Assets, Liabilities and Fund Balances  – Regulatory Basis - All Fund Types and Account Groups                                     | 6        |
| Combined Statement of Revenues, Expenditures,<br>and Changes in Cash Fund Balances – Regulatory Basis<br>- All Governmental Fund Types                  | 7        |
| Combined Statement of Revenues, Expenditures and Changes in Cash Fund Balance - Budget and Actual – Regulatory Basis - Budgeted Governmental Fund Types | 8-10     |
| Notes to Combined Financial Statements  | 11-26    |
| OTHER SUPPLEMENTARY INFORMATION:  |          |
| <b>COMBINING FINANCIAL STATEMENTS:</b>  |          |
| Combining Statement of Assets, Liabilities and Fund Balances - All Special Revenue Funds  | 27       |
| Combining Statement of Revenues, Expenditures and Changes in Cash Fund Balances – All Special Revenue Funds   | 28       |

#### INDEPENDENT SCHOOL DISTRICT NO. I-112 POTTAWATOMIE COUNTY, OKLAHOMA JUNE 30, 2016

#### TABLE OF CONTENTS

| TABLE OF CONTENTS   | Page No. |
|---|----------|
| OTHER SUPPLEMENTARY INFORMATION:  |          |
| COMBINING FINANCIAL STATEMENTS (contd):   |          |
| Combining Statement of Revenues, Expenditures and Changes in Cash Fund Balance - Budget and Actual – Regulatory Basis - Budgeted Special Revenue Fund Types                       | 29       |
| Combining Statement of Changes in Assets and Liabilities - Regulatory Basis - All Agency Funds  | 30       |
| Schedule of Expenditures of Federal Awards  | 31       |
| Schedule of Surety Bonds  | 32       |
| Internal Control and Compliance Reports   |          |
| Report on Compliance and on Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> | 33-34    |
| Schedule of Findings  | 35-36    |
| Disposition of Prior Year's Schedule of Findings  | 37       |
| Schedule of Accountant's Professional Liability Insurance Affidavit   | 38       |

#### INDEPENDENT SCHOOL DISTRICT NO. I-112 POTTAWATOMIE COUNTY, OKLAHOMA SCHOOL DISTRICT OFFICIALS JUNE 30, 2016

#### **BOARD OF EDUCATION**

President Dewayne Price

Vice-President Allan Frazier

Clerk Tommy Gregg

Member Larry Odell

Member Michael Martin

#### **SUPERINTENDENT OF SCHOOLS**

Terry Grissom

#### MINUTES AND ENCUMBRANCE CLERK

Freddy Wright

#### SCHOOL DISTRICT TREASURER

Sara Frye

### JENKINS & KEMPER CERTIFIED PUBLIC ACCOUNTANTS, P.C.

JACK JENKINS, CPA MICHAEL KEMPER, CPA

#### INDEPENDENT AUDITOR'S REPORT

The Honorable Board of Education Asher School District No. I-112 Asher, Oklahoma 74826-0168

#### **Report on the Financial Statements**

We have audited the accompanying basic financial statements-regulatory basis of the governmental activities, each major fund and the aggregate remaining fund information of Asher School District No. I-112, Asher, Oklahoma (the "District") as of and for the year ended June 30, 2016, which collectively comprise the District basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with financial reporting provisions of the Oklahoma State Department of Education. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our modified audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1, the financial statements are prepared by the Asher School District No. I-112, on the basis of the financial reporting provisions of the Oklahoma State Department of Education, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to comply with the requirements of the Oklahoma State Department of Education. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although reasonably determined, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because the significance of the matter discussed in the previous paragraph, the basic financial statements referred to in the first paragraph do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the governmental activities, each major fund, and the aggregate remaining

fund information of the Asher School District No. I-112, Pottawatomie County, Oklahoma as of June 30, 2016, the changes in its financial position, or where applicable, its cash flows for the year then ended.

#### Basis for Qualified Opinion on Regulatory Basis of Accounting

The financial statements referred to above do not include the general fixed assets account group, which is a departure from the regulatory basis of accounting prescribed by the Oklahoma State Department of Education. The amount that should be recorded in the general fixed asset account group is not known.

#### **Qualified Opinion on Regulatory Basis of Accounting**

In our opinion, except for the effects of the matter described in the preceding paragraph, the basic financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial position-regulatory basis of the government activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2016, and the respective changes in financial position-regulatory basis for the year then ended on the regulatory basis of accounting described in Note 1.

#### Other Matters

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's basic financial statements. The combining statements, regulatory basis, listed in the accompanying table of contents are presented for purpose of additional analysis, and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The combining statements-regulatory basis and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements-regulatory basis are fairly stated in all material respects in relation to the financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued a report dated March 23, 2017, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

Jenkins & Kemper

Certified Public Accountants, P.C.

Jenkons & Kumper, CPAs P.C.

March 23, 2017



## INDEPENDENT SCHOOL DISTRICT NO. I-112, POTTAWATOMIE COUNTY COMBINED STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES - REGULATORY BASIS - ALL FUND TYPES AND ACCOUNT GROUPS JUNE 30, 2016

|  |    |         |         |               |          | FIDUCIARY<br>FUND TYPES | ACCOUNT<br>GROUP |             |
|--|----|---------|---------|---------------|----------|-------------------------|------------------|-------------|
|  |    |         |         | AL FUND TYPES |          | EXPENDABLE              | GENERAL          |             |
|  |    |         | SPECIAL | DEBT          | CAPITAL  | TRUST AND               | LONG-TERM        | TOTALS      |
| <u>ASSETS</u>                            | G  | ENERAL  | REVENUE | SERVICE       | PROJECTS | AGENCY FUND             | DEBT             | (MEMO ONLY) |
| Cash                                     | \$ | 290,814 | 198,212 | 6,198         | 1,598    | 54,319                  |                  | 551,141     |
| Amounts available in debt service        |    |         |         |               |          |                         | 6,198            | 6,198       |
| Amounts to be provided for retirement of |    |         |         |               |          |                         |                  |             |
| general long-term debt                   |    |         |         |               |          |                         | 287,583          | 287,583     |
| Total Assets                             |    | 290,814 | 198,212 | 6,198         | 1,598    | 54,319                  | 293,781          | 844,922     |
| LIABILITIES AND FUND BALANCES            |    |         |         |               |          |                         |                  |             |
| EMBERTED IN B TOTAL BREAKTED             |    |         |         |               |          |                         |                  |             |
| Liabilities                              |    |         |         |               |          |                         |                  |             |
| Warrants payable                         |    | 55,074  | 2,069   |               |          |                         |                  | 57,143      |
| Encumbrances                             |    | 2,619   | 17,000  |               |          |                         |                  | 19,619      |
| Funds held for school organizations      |    |         |         |               |          | 54,319                  |                  | 54,319      |
| Long-term debt:                          |    |         |         |               |          |                         |                  |             |
| Bonds payable                            |    |         |         |               |          |                         | 285,000          | 285,000     |
| Capital leases                           |    |         |         |               |          |                         | 8,781            | 8,781       |
| Total liabilities                        |    | 57,693  | 19,069  |               |          | 54,319                  | 293,781          | 424,862     |
| Fund balances                            |    |         |         |               |          |                         |                  |             |
| Restricted for:                          |    |         |         |               |          |                         |                  |             |
| Capital projects                         |    |         |         |               | 1,598    |                         |                  | 1,598       |
| Debt service                             |    |         |         | 6,198         | 1,000    |                         |                  | 6,198       |
| Child nutrition                          |    |         | 24,797  | 0,190         |          |                         |                  | 24,797      |
| Co-op                                    |    |         | 139,476 |               |          |                         |                  | 139,476     |
| Building                                 |    |         | 14,870  |               |          |                         |                  | 14,870      |
| Unassigned                               |    | 233,121 | 14,070  |               |          |                         |                  | 233,121     |
| Total fund balances                      |    | 233,121 | 179,143 | 6,198         | 1,598    |                         |                  | 420,060     |
| Total liabilities and fund balances      | •  | 290,814 | 179,143 | 6,198         | 1,598    | 54,319                  | 293,781          | 844,922     |
| Total habilities and fund balances       | φ  | 290,014 | 130,212 | 0,190         | 1,390    | J4,3 19                 | 233,101          | 044,922     |

# INDEPENDENT SCHOOL DISTRICT NO. I-112, POTTAWATOMIE COUNTY COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN CASH FUND BALANCES REGULATORY BASIS - ALL GOVERNMENTAL FUND TYPES JUNE 30, 2016

|   | GOVERNMENTAL FUND TYPES |         |         |           |             |  |
|---|-------------------------|---------|---------|-----------|-------------|--|
|   |                         | SPECIAL | DEBT    | CAPITAL   | TOTALS      |  |
|   | GENERAL                 | REVENUE | SERVICE | PROJECTS  | (MEMO ONLY) |  |
| Revenues                                    |                         |         |         |           |             |  |
| Local sources                               | \$ 209,795              | 187,929 | 124,318 |           | 522,042     |  |
| Intermediate sources                        | 34,553                  |         |         |           | 34,553      |  |
| State sources                               | 1,376,771               | 8,202   | 20      |           | 1,384,993   |  |
| Federal sources                             | 181,212                 | 148,575 |         |           | 329,787     |  |
| Total revenues                              | 1,802,331               | 344,706 | 124,338 |           | 2,271,375   |  |
| Expenditures                                |                         |         |         |           |             |  |
| Instruction                                 | 1,133,326               |         |         |           | 1,133,326   |  |
| Support services                            | 644,148                 | 140,505 |         |           | 784,653     |  |
| Operation of non-instructional services     | 6,542                   | 137,553 |         |           | 144,095     |  |
| Facilities, acquisition and const. services |                         |         |         | 158,402   | 158,402     |  |
| Debt service                                |                         |         | 130,625 |           | 130,625     |  |
| Total expenditures                          | 1,784,016               | 278,058 | 130,625 | 158,402   | 2,351,101   |  |
| Revenues over (under) expenditures          | 18,315                  | 66,648  | (6,287) | (158,402) | (79,726)    |  |
| Other financing sources (uses)              |                         |         |         |           |             |  |
| Lapsed appropriations                       | 1,549                   | 578     |         |           | 2,127       |  |
| Estopped warrants                           | 417                     |         |         |           | 417         |  |
| Bond proceeds                               |                         |         |         | 160,000   | 160,000     |  |
| Total other financing sources (uses)        | 1,966                   | 578     |         | 160,000   | 162,544     |  |
| Revenue and other sources over (under)      |                         |         |         |           |             |  |
| expenditures and other uses                 | 20,281                  | 67,226  | (6,287) | 1,598     | 82,818      |  |
| Cash fund balance, beginning of year        | 212,840                 | 111,917 | 12,485  |           | 337,242     |  |
| Cash fund balance, end of year              | \$ 233,121              | 179,143 | 6,198   | 1,598     | 420,060     |  |

# INDEPENDENT SCHOOL DISTRICT NO. I-112, POTTAWATOMIE COUNTY COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - REGULATORY BASIS - BUDGETED GENERAL FUND JUNE 30, 2016

|   | GENERAL FUND |                 |                 |           |  |
|---|--------------|-----------------|-----------------|-----------|--|
|   |              | IGINAL<br>IDGET | FINAL<br>BUDGET | ACTUAL    |  |
| Revenues                                | '            | _               |                 |           |  |
| Local sources                           | \$           | 180,326         | 180,326         | 209,795   |  |
| Intermediate sources                    |              | 33,392          | 33,392          | 34,553    |  |
| State sources                           |              | 1,411,471       | 1,411,471       | 1,376,771 |  |
| Federal sources                         |              | 87,240          | 87,240          | 181,212   |  |
| Total revenues                          |              | 1,712,429       | 1,712,429       | 1,802,331 |  |
| Expenditures                            |              |                 |                 |           |  |
| Instruction                             |              | 1,925,269       | 1,925,269       | 1,133,326 |  |
| Support services                        |              |                 |                 | 644,148   |  |
| Operation of non-instructional services |              |                 |                 | 6,542     |  |
| Total expenditures                      |              | 1,925,269       | 1,925,269       | 1,784,016 |  |
| Revenues over (under) expenditures      |              | (212,840)       | (212,840        | 18,315    |  |
| Other financing sources (uses)          |              |                 |                 |           |  |
| Lapsed appropriations                   |              |                 |                 | 1,549     |  |
| Estopped warrants                       |              |                 |                 | 417       |  |
| Total other financing sources (uses)    |              |                 |                 | 1,966     |  |
| Revenue and other sources over (under)  |              |                 |                 |           |  |
| expenditures and other uses             |              | (212,840)       | (212,840        | ) 20,281  |  |
| Cash fund balance, beginning of year    |              | 212,840         | 212,840         | 212,840   |  |
| Cash fund balance, end of year          | \$           | _               |                 | - 233,121 |  |

# INDEPENDENT SCHOOL DISTRICT NO. I-112, POTTAWATOMIE COUNTY COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - REGULATORY BASIS - ALL BUDGETED SPECIAL REVENUE FUNDS JUNE 30, 2016

|   | SPECIAL REVENUE FUNDS |                   |                 |         |  |  |
|---|-----------------------|-------------------|-----------------|---------|--|--|
|   |                       | RIGINAL<br>BUDGET | FINAL<br>BUDGET | ACTUAL  |  |  |
| Revenues                                |                       |                   |                 |         |  |  |
| Local sources                           | \$                    | 122,160           | 122,160         | 187,929 |  |  |
| State sources                           |                       | 2,041             | 2,041           | 8,202   |  |  |
| Federal sources                         |                       | 106,528           | 106,528         | 148,575 |  |  |
| Total revenues                          |                       | 230,729           | 230,729         | 344,706 |  |  |
| Expenditures                            |                       |                   |                 |         |  |  |
| Support services                        |                       |                   |                 | 140,505 |  |  |
| Operation of non-instructional services |                       | 143,979           | 143,979         | 137,553 |  |  |
| Non-categorical                         |                       | 198,667           | 198,667         |         |  |  |
| Total expenditures                      |                       | 342,646           | 342,646         | 278,058 |  |  |
| Revenues over (under) expenditures      |                       | (111,917)         | (111,917)       | 66,648  |  |  |
| Other financing sources (uses)          |                       |                   |                 |         |  |  |
| Lapsed appropriations                   |                       |                   |                 | 578     |  |  |
| Total other financing sources (uses)    |                       |                   |                 | 578     |  |  |
| Revenue and other sources over (under)  |                       |                   |                 |         |  |  |
| expenditures and other uses             |                       | (111,917)         | (111,917)       | 67,226  |  |  |
| Cash fund balance, beginning of year    |                       | 111,917           | 111,917         | 111,917 |  |  |
| Cash fund balance, end of year          | \$                    | <u>-</u>          | <u>-</u>        | 179,143 |  |  |

# INDEPENDENT SCHOOL DISTRICT NO. I-112, POTTAWATOMIE COUNTY COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - REGULATORY BASIS - DEBT SERVICE FUNDS JUNE 30, 2016

|                                      | <br>DE            | EBT SERVICE FUND |         |  |
|--------------------------------------|-------------------|------------------|---------|--|
|                                      | RIGINAL<br>BUDGET | FINAL<br>BUDGET  | ACTUAL  |  |
| Revenues                             |                   |                  |         |  |
| Local sources                        | \$<br>118,140     | 118,140          | 124,318 |  |
| State sources                        | <br>              |                  | 20      |  |
| Total revenues                       | 118,140           | 118,140          | 124,338 |  |
| Expenditures                         |                   |                  |         |  |
| Other outlays                        |                   |                  |         |  |
| Debt service                         | <br>130,625       | 130,625          | 130,625 |  |
| Revenues over (under) expenditures   | (12,485)          | (12,485)         | (6,287) |  |
| Cash fund balance, beginning of year | <br>12,485        | 12,485           | 12,485  |  |
| Cash fund balance, end of year       | \$<br><u>-</u>    | <u>-</u>         | 6,198   |  |

### NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS

#### 1. Summary of Significant Accounting Policies

The basic financial statements of the Asher Public Schools Independent District No. I-112 (the "District") have been prepared in conformity with another comprehensive basis of accounting as prescribed by the Oklahoma State Department of Education. The more significant of the District's accounting policies are described below.

#### A. Reporting Entity

The District is a corporate body for public purposes created under Title 70 of the Oklahoma Statutes and accordingly is a separate entity for operating and financial reporting purposes.

The District is part of the public school system of Oklahoma under the general direction and control of the State Board of Education and is financially dependent on state of Oklahoma support. The general operating authority for the public school system is the Oklahoma School Code contained in Title 70, Oklahoma Statutes.

The governing body of the District is the Board of Education composed of elected members. The appointed superintendent is the executive officer of the District.

In evaluating how to define the District, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria established by the Governmental Accounting Standards Board (GASB). The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the District and/or its citizens, or whether the activity is conducted within the geographic boundaries of the District and is generally available to its patrons. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the District is able to exercise oversight responsibilities. Based upon the application of these criteria, there are no potential component units included in the District's reporting entity. The Parent Teacher Association (PTA) is not included in the reporting entity. The District does not appoint any of the board members or exercise any oversight authority over the PTA.

#### 1. Summary of Significant Accounting Policies- contd.

#### B. Fund Accounting

The District uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain district functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

Funds are classified into three categories: governmental, proprietary and fiduciary. Each category, in turn, is divided into separate "fund types."

#### **Governmental Fund Types**

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of general fixed assets (capital projects funds), and the servicing of general long-term debt (debt service funds).

General Fund - The general fund is used to account for all financial transactions except those required to be accounted for in another fund. Major revenue sources include state and local property taxes and state funding under the Foundation and Incentive Aid Program. Expenditures include all costs associated with the daily operations of the schools except for programs funded for building repairs and maintenance, school construction and debt service on bonds and other long-term debt. The general fund includes federal and state restricted monies that must be expended for specific programs.

<u>Special Revenue Fund</u> - The special revenue funds are the District's building, co-op and child nutrition funds.

<u>Building Fund</u> - The building fund consists of monies derived property taxes levied for the purpose of erecting, remodeling, repairing, or maintaining school buildings and for purchasing furniture, equipment and computer software to be used on or for the school district property, for paying energy and utility costs, for purchasing telecommunications services, for paying fire and casualty insurance premiums for

#### 1. Summary of Significant Accounting Policies- contd.

#### B. Fund Accounting - contd.

school facilities, for purchasing security systems, and for paying salaries of security personnel.

<u>Co-op Fund</u> - The co-op fund is established when the boards of education of two or more school districts enter into cooperative agreements and maintain joint programs. The revenues necessary to operate a cooperative program can come from federal, state, or local sources, including the individual contributions of participating school districts. The expenditures for this fund would consist of those necessary to operate and maintain the joint programs. The District did not maintain this fund during the 2015-16 fiscal year.

<u>Child Nutrition Fund</u> - The child nutrition fund consists of monies derived from federal and state financial assistance and food sales. This fund is used to account for the various nutrition programs provided to students.

<u>Debt Service Fund</u> - The debt service fund is the District's sinking fund and is used to account for the accumulation of financial resources for the payment of general long-term (including judgments) debt principal, interest and related costs. The primary revenue sources are local property taxes levied specifically for debt service and interest earnings from temporary investments.

<u>Capital Projects Funds</u> - The capital projects fund is the District's bond fund and is used to account for the proceeds of bond sales to be used exclusively for acquiring school sites, constructing and equipping new school facilities, renovating existing facilities, and acquiring transportation equipment.

#### **Proprietary Fund Types**

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the District (internal service funds). The District has no proprietary fund types.

#### 1. Summary of Significant Accounting Policies- contd.

B. Fund Accounting - contd.

#### **Fiduciary Fund Types**

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the District. When these assets are held under a trust agreement, either a nonexpendable trust fund or an expendable trust fund is used depending on whether there is an obligation to maintain trust principal. Agency funds are used to account for assets that the District holds on behalf of others as their agent and do not involve measurement of results of operations.

<u>Expendable Trust Funds</u> - Expendable trust funds include the gifts and endowments fund, medical insurance fund, workers compensation fund and the insurance recovery fund. The District did not maintain any expendable trust funds during the 2015-16 fiscal year.

<u>Gifts Fund</u> - The gifts fund receives its assets by way of philanthropic foundations, individuals, or private organizations for which no repayment or special service to the contributor is expected. This fund is used to promote the general welfare of the District.

<u>Medical Insurance Fund</u> - The medical insurance fund accounts for revenues and expenditures for all types of self-funded medical insurance coverage.

<u>Workers Compensation Fund</u> - The workers compensation fund accounts for revenues and expenditures for workers compensation claims.

<u>Insurance Recovery Fund</u> - The insurance recovery fund accounts for all types of insurance recoveries, major reimbursements and reserves for property repairs and replacements.

<u>Agency Fund</u> - The agency fund is the school activities fund which is used to account for monies collected principally through fundraising efforts of the student and District-sponsored groups. The administration is responsible, under the authority of the Board, in collecting, disbursing and accounting for these activity funds.

#### Account Group

Account groups are not funds and consist of a self-balancing set of accounts used only to establish accounting control over long-term debt and fixed assets.

#### 1. Summary of Significant Accounting Policies- contd.

#### B. Fund Accounting - contd.

General Long-Term Debt Account Group - This account group was established to account for all long-term debt of the District, which is offset by the amount available in the debt service fund and the amount to be provided in future years to complete retirement of the debt principal. It is also used to account for other liabilities (judgments and lease purchases), which are to be paid from funds provided in future years.

<u>General Fixed Assets Account Group</u> - This account group is used by governments to account for the property, plant and equipment of the school district. The District does not have the information necessary to include this group in its financial statements.

#### **Memorandum Only - Total Column**

The total column on the combined financial statements - regulatory basis is captioned "memorandum only" to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position, results of operations or cash flows in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Inter-fund eliminations have not been made in the aggregation of this data.

#### C. Basis of Accounting and Presentation

The District prepares its financial statements in a presentation format that is prescribed by the Oklahoma State Department of Education. This format is essentially the generally accepted form of presentation used by state and local governments prior to the effective date of GASB Statement No. 34, *Basic Financial Statements-Management's Discussion and Analysis-for State and Local Governments*. This format significantly differs from that required by GASB 34.

The basic financial statements are essentially prepared on a basis of cash receipts and disbursements modified as required by the regulations of the Oklahoma State Department of Education (OSDE) as follows:

- Encumbrances represented by purchase orders, contracts, and other commitments for the expenditure of monies and are recorded as expenditures when approved.
- Investments and inventories are recorded as assets when purchased.
- Warrants payable are recorded as liabilities when issued.
- Long-term debt is recorded when incurred.

#### 1. Summary of Significant Accounting Policies- contd.

- *C.* Basis of Accounting and Presentation contd.
- Accrued compensated absences are recorded as an expenditure and liability when the obligation is incurred.

This regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, which requires revenues to be recognized when they become available and measurable, or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred for governmental fund types; and, when revenues are earned and liabilities are incurred for proprietary fund types and trust funds.

#### D. Budgets and Budgetary Accounting

The District is required by state law to prepare an annual budget. A preliminary budget must be submitted to the Board of Education by December 31 for the fiscal year beginning the following July 1. If the preliminary budget requires an additional levy, the District must hold an election on the first Tuesday in February to approve the levy. If the preliminary budget does not require an additional levy, it becomes the legal budget. If an election is held and the taxes are approved, then the preliminary budget becomes the legal budget. If voters reject the additional taxes, the District must adopt a budget within the approved tax rate.

The District may upon approval by a majority of the electors of the District voting on the question make the ad valorem levy for emergency levy and local support levy permanent.

Under current Oklahoma Statutes, a formal budget is required for all funds except for trust and agency funds. Budgets are presented for all funds that include the originally approved budgeted appropriations for expenditures and final budgeted appropriations as adjusted for supplemental appropriations and approved transfers between budget categories.

#### E. Assets, Liabilities and Fund Equity

<u>Cash</u> - Cash consists of cash on hand, demand deposit accounts, and interest bearing checking accounts.

<u>Investments</u> - Investments consist of direct obligations of the United States Government and agencies; certificates of deposit of savings and loan associations, bank and trust companies; savings accounts or savings certificates of savings and loan associations, and trust companies;

#### 1. Summary of Significant Accounting Policies- contd.

*E.* Assets, Liabilities and Fund Equity – contd.

and warrants, bonds or judgments of the district. All investments are recorded at cost, which approximates market value.

<u>Inventories</u> - The value of consumable inventories at June 30, 2016 is not material to the combined financial statements-regulatory basis.

<u>Fixed Assets and Property, Plant and Equipment</u> - The General Fixed Asset Account Group is not presented.

<u>Warrants Payable</u> - Warrants are issued to meet the obligations for goods and services provided to the District. The District recognizes a liability for the amount of outstanding warrants that have yet to be redeemed by the District's treasurer.

<u>Encumbrances</u> - Encumbrances represent commitments related to purchase orders, contracts, other commitments for expenditures or resources, and goods or services received by the District for which a warrant has not been issued. An expenditure is recorded and a liability is recognized for outstanding encumbrances at year end in accordance with the regulatory basis of accounting.

<u>Unmatured Obligations</u> - The unmatured obligations represent the total of all annual accruals for both principal and interest, based on the lengths of the bonds and/or judgments, less all principal and interest payments through the balance sheet date in accordance with the regulatory basis of accounting.

<u>Funds Held for School Organizations</u> - Funds held for school organizations represent the funds received or collected from students or other co-curricular and extracurricular activities conducted in the district, control over which is exercised by the board of education. These funds are credited to the account maintained for the benefit of each particular activity within the school activity fund.

<u>Long-Term Debt</u> - Long-term debt is recognized as a liability of a governmental fund when due, or when resources have been accumulated in the debt service fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligations is reported in the general long-term debt account group. Long-term liabilities expected to be financed from proprietary fund operations are accounted for in those funds.

#### 1. Summary of Significant Accounting Policies- contd.

E. Assets, Liabilities and Fund Equity- contd.

<u>Cash Fund Balance</u> - Cash fund balance represents the funds not encumbered by purchase order, legal contracts, outstanding warrants and unmatured obligations.

#### F. Revenue and Expenditures

<u>Local Revenues</u> - Revenue from local sources is the money generated from within the boundaries of the District and available to the District for its use. The District is authorized by state law to levy property taxes, which consist of ad valorem taxes on real and personal property within the District. These property taxes are distributed to the District's general, building and sinking funds based on the levies approved for each fund. The County Assessor, upon receipt of the certification of tax levies from the county excise board, extends the tax levies on the tax roll for submission to the county treasurer prior to October 1. The county treasurer must commence tax collection within fifteen days of receipt of the tax rolls. The first half of taxes are due prior to January 1. The second half is due prior to April 1.

If the first payment is not made timely, the entire tax becomes due and payable on January 2. Second half taxes become delinquent on April 1 of the year following the year of assessment. If not paid by the following October 1, the property is offered for sale for the amount of taxes due. The owner has two years to redeem the property by paying the taxes and penalty owned. If at the end of two years the owner has not done so, the purchaser is issued a deed to the property.

Other local sources of revenues include interest earnings, tuition, fees, rentals, disposals, commissions and reimbursements.

<u>Intermediate Revenues</u> - Revenue from intermediate sources is the amount of money from funds collected by an intermediate administrative unit, or a political subdivision between the district and the state, and distributed to districts in amounts that differ in proportion to those which were collected within such systems.

<u>State Revenues</u> - Revenues from state sources for current operations are primarily governed by the state aid formula under the provisions of Article XVIII, Title 70, Oklahoma Statutes. The State Board of Education administers the allocation of state aid funds to school districts based on information accumulated from the Districts.

#### 1. Summary of Significant Accounting Policies- contd.

#### F. Revenue and Expenditures- contd.

After review and verification of reports and supporting documentation, the State Department of Education may adjust subsequent fiscal period allocations of money for prior year errors disclosed by review. Normally such adjustments are treated as reductions or additions of revenue of the year when the adjustment is made.

The District receives revenue from the state to administer certain categorical educational programs. State Board of Education rules require that revenue earmarked for these programs be expended only for the program for which the money is provided and require that the money not expended as of the close of the fiscal year be carried forward into the following year to be expended for the same categorical programs. The State Department of Education requires categorical educational program revenues be accounted for in the general fund.

The aforementioned state revenues are apportioned to the District's general fund.

<u>Federal Revenues</u> - Federal revenues consist of revenues from the federal government in the form of operating grants or entitlements. An operating grant is a contribution to be used for a specific purpose, activity or facility. A grant may be received either directly from the federal government or indirectly as a pass-through from another government, such as the state.

An entitlement is the amount of payment to which the District is entitled pursuant to an allocation formula contained in applicable statutes.

The majority of the federal revenues received by the District are apportioned to the General fund. The District maintains a separate child nutrition fund and the federal revenues received for the child nutrition programs are apportioned there.

<u>Non-Revenue Receipts</u> - Non-revenue receipts represent receipts deposited into a fund that are not new revenues to the District, but the return of assets.

<u>Instruction Expenditures</u> - Instruction expenditures include the activities dealing directly with the interaction between teachers and students. Teaching may be provided for students in a school classroom, in another location, such as a home or hospital, and in other learning situations, such as those involving co-curricular activities. It may also be provided through some other approved medium, such as television, radio, telephone and correspondence.

#### 1. Summary of Significant Accounting Policies- contd.

#### *F. Revenue and Expenditures* - contd.

Included here are the activities of teacher assistants of any type (clerks, graders, teaching machines, etc.), which assist in the instructional process. The activities of tutors, translators and interpreters would be recorded here. Department chairpersons who teach for any portion of time are included here. Tuition/transfer fees paid to other LEAs would be included here.

<u>Support Services Expenditures</u> - Support services expenditures provide administrative, technical (such as guidance and health) and logistical support to facilitate and enhance instruction. These services exist as adjuncts for fulfilling the objectives of instruction, community services and enterprise programs, rather than as entities within themselves.

<u>Operation of Non-Instructional Services Expenditures</u> - Activities concerned with providing non-instructional services to students, staff or the community.

<u>Facilities Acquisition and Construction Services Expenditures</u> - Consists of activities involved with the acquisition of land and buildings; remodeling buildings; the construction of buildings and additions to buildings; initial installation or extension of service systems and other built-in equipment; and improvement to sites.

Other Outlays/Uses Expenditures - A number of outlays of governmental funds are not properly classified as expenditures, but still require budgetary or accounting control. These are classified as Other Outlays. These include debt service payments (principal and interest) when applicable. Other uses include scholarships provided by private gifts and endowments; student aid and staff awards supported by outside revenue sources (i.e., foundations). Also, expenditure for self-funded employee benefit programs administered either by the District or a third party administrator.

<u>Repayment Expenditures</u> - Repayment expenditures represent checks/warrants issued to outside agencies for refund or restricted revenue previously received for overpayment, non-qualified expenditures and other refunds to be repaid from District funds.

<u>Inter-fund Transactions</u> - Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund or expenditure/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the fund that is reimbursed.

#### 1. Summary of Significant Accounting Policies- contd.

F. Revenue and Expenditures - contd.

All other inter-fund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Nonrecurring or non-routine permanent transfers of equity are reported as residual equity transfers. All other inter-fund transfers are reported as operating transfers. There were no inter-fund transfers made during the 2015-16 fiscal year.

#### 2. Deposits and Investments

#### Custodial Credit Risk

At June 30, 2016, the District held deposits of approximately \$551,141 at financial institutions. The District's cash deposits, including interest-bearing certificates of deposit, are entirely covered by Federal Depository Insurance (FDIC) or direct obligation of the U.S. government insured or collateralized with securities held by the District or by its agent in the District's name.

#### Investment Interest Rate Risk

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Investment Credit Risk

The District has no policy that limits its investment choices other than the limitation of state law as follows:

- a. Direct obligations of the U.S. Government, its agencies and instrumentalities to which the full faith and credit of the U.S. Government is pledged, or obligations to the payment of which the full faith and credit of the State is pledged.
- b. Certificates of deposit or savings accounts that are either insured or secured with acceptable collateral with in-state financial institutions, and fully insured certificates of deposits or savings accounts in out-of-state financial institutions.
- c. With certain limitation, negotiable certificates of deposit, prime bankers acceptances, prime commercial paper and repurchase agreements with certain limitations.
- d. County, municipal or school district tax supported debt obligations, bond or revenue anticipation notes, money judgments, or bond or revenue anticipations notes of public trusts whose beneficiary is a county, municipality or school district.

#### 2. **Deposits and Investments** – contd.

- e. Notes or bonds secured by mortgage or trust deed insured by the Federal Housing Administrator and debentures issued by the Federal Housing Administrator, and in obligations of the National Mortgage Association.
- f. Money market funds regulated by the SEC and in which investments consist of the investments mentioned in the previous paragraphs (a.-d.).

There are no investments held at June 30, 2016.

#### 3. General Long-term Debt

State statutes prohibit the District from becoming indebted in an amount exceeding the revenue to be received for any fiscal year without approval by the District's voters. Bond issues have been approved by the voters and issued by the District for various capital improvements. These bonds are required to be fully paid serially within 25 years of the date of issue.

General long-term debt of the District consists of building bonds payable and one (1) capital lease. Debt service requirements for bonds are payable solely from the fund balance and the future revenues of the debt service fund.

The lease agreements qualify as capital leases for accounting purposes, since titles transfer at the end of the lease terms. Each lease contains a clause, which gives the District the ability to terminate the lease agreements at the end of each fiscal year.

The following is a summary of the long-term debt transactions of the District for the year ended June 30, 2016:

|                        | Bonds      | Capital |         |
|------------------------|------------|---------|---------|
|                        | Payable    | Leases  | Totals  |
| Balance, July 1, 2015  | \$ 385,000 | 17,169  | 402,169 |
| Additions              | 160,000    | -       | 160,000 |
| Retirements            | 260,000    | 8,388   | 268,388 |
| Balance, June 30, 2016 | \$ 285,000 | 8,781   | 293,781 |

#### 3. **General Long-term Debt** – contd.

A brief description of the outstanding long-term debt at June 30, 2016 is set forth below:

| General Obligation Bonds  | Amount outstanding                             |
|---|--|
| General Congavion Bondo   |  |
| Building Bonds, Series 2016, original issue \$160,000,  |  |
| interest rate of 2.00%, due in one installment on 7-01-18   | \$ 160,000                                     |
| Building Bonds, Series 2014, original issue \$135,000,  |  |
| interest rate of 1.50%, due in one installment on 7-01-15;  | 125,000  |
| Capital Leases  |  |
| Lease agreement for a scoreboard dated 7-18-11, totaling \$39,758,                                    |  |
| due in annual principal and interest payments of \$9,249, beginning 9-2-12, final payment due 9-2-16; | 8,781  |
|   | <b>*</b> • • • • • • • • • • • • • • • • • • • |
| Totals  | \$ <u>293,781</u>                              |

The annual debt service requirements for the retirement of bond principal and interest are as follows:

| Year ending |            |          |         |
|-------------|------------|----------|---------|
| June 30     | Principal  | Interest | Total   |
| 2017        | \$ -       | -        | -       |
| 2018        | 125,000    | 7,750    | 132,750 |
| 2019        | 160,000    | 1,300    | 161,300 |
| Totals      | \$ 285,000 | 9,050    | 294,050 |

There was \$9,675 interest paid on general long-term debt incurred during the current year.

#### 3. **General Long-term Debt** – contd.

The annual debt service requirements for capital lease principal, and interest are as follows:

| Year ending |           |          |       |
|-------------|-----------|----------|-------|
| June 30     | Principal | Interest | Total |
| 2017        | \$ 8,781  | 442      | 9,223 |

#### 4. Employee Retirement System

#### Plan Description

The District participates in the state-administered Oklahoma Teachers' Retirement Plan, a cost-sharing, multiple-employer defined benefit public employee retirement system (PERS), which is administered by the board of trustees of the Oklahoma Teachers' Retirement System (the "System"). The System provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Title 70 Section 17 of the Oklahoma Statutes establishes benefit provisions and may be amended only through legislative action. The Oklahoma Teachers' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to Teachers' Retirement System of Oklahoma, P.O. Box 53524, Oklahoma City, OK 73152 or by calling (405) 521-2387.

#### **Basis of Accounting**

The System's financial statements are prepared using the cash basis of accounting, except for accruals of interest income. Plan member contributions are recognized in the period in which the contributions are made. Benefits and refunds are recognized when paid. The pension benefit obligation is a standardized disclosure measure of the present value of pension benefits. This pension valuation method reflects the present value of estimated pension benefits that will be paid in future years as a result of employee services performed to date and is adjusted for the effect of projected salary increases. There are no actuarial valuations performed on individual school districts. The System has an under-funded pension benefit obligation as determined as part of the latest actuarial valuation.

#### 4. **Employee Retirement System – contd.**

Basis of Accounting – contd.

GASB Statement 68 became effective for fiscal years beginning after June 15, 2014, and significantly changes pension accounting and financial reporting for governmental employees who participate in a pension plan, such as the System, and who prepare published financial statements on an accrual basis using Generally Accepted Accounting Principles. Since the District does not prepare and present their financial statements on an accrual basis, the net pension liability amount is not required to be presented on the financial statements. The amount of calculated net pension liability for the District at June 30, 2015 (latest information available) was \$1,245,712.

#### **Funding Policy**

The District, the State of Oklahoma, and the participating employee make contributions. The contribution rates for the District and its employees are established by and may be amended by Oklahoma Statutes. The rates are not actuarially determined. The rates are applied to the employee's earnings plus employer-paid fringe benefits. The required contribution for the participating members is 7.0% of compensation. Beginning, July 1, 2010, the District and State were required to contribute 14.5% of applicable compensation. Contributions received by the System are from a percentage of its revenues from sales taxes, use taxes, corporate income taxes and individual income taxes. The District contributed 9.5% beginning January 1, 2010 and the State of Oklahoma contributed the remaining 5.0% during the year. The District is allowed by the Oklahoma Teacher's Retirement System to make the required contributions on behalf of the participating members. In addition, the District is required to match the retirement paid on salaries that are funded with federal funds.

#### **Annual Pension Cost**

The District's portion of the total contributions for 2016, 2015 and 2014 were \$112,475, \$110,760 and \$115,901 respectively.

#### 5. Contingencies

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

#### 6. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District continues to carry commercial insurance for these risks, including general and auto liability, property damage, and public officials liability. Settled claims resulting from these risks have not exceeded the commercial insurance coverage in any of the past three fiscal years.

#### 7. Subsequent Events

Management has evaluated subsequent events through the date of the audit report, which is the date the financial statements were available to be issued and have determined that no additional information needs to be added to the financial statements.



# INDEPENDENT SCHOOL DISTRICT NO. I-112, POTTAWATOMIE COUNTY COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES - REGULATORY BASIS - ALL SPECIAL REVENUE FUNDS JUNE 30, 2016

| ASSETS                              |             | JILDING<br>FUND | CO-OP<br>Fund | CHILD<br>NUTRITION<br>FUND | TOTALS<br>(MEMO ONLY) |
|-------------------------------------|-------------|-----------------|---------------|----------------------------|-----------------------|
| ASSETS                              |             | TOND            | TOND          | TOND                       | (MEMO ONL I)          |
|                                     |             |                 |               |                            |                       |
| Cash                                | \$          | 15,580          | 157,680       | 24,952                     | 198,212               |
| Total assets                        |             | 15,580          | 157,680       | 24,952                     | 198,212               |
|                                     |             |                 |               |                            |                       |
| LIABILITIES AND FUND BALAN          | <u>ICES</u> |                 |               |                            |                       |
| Liabilities                         |             |                 |               |                            |                       |
| Warrants payable                    |             | 710             | 1,204         | 155                        | 2,069                 |
| Encumbrances                        |             |                 | 17,000        |                            | 17,000                |
| Total liabilities                   |             | 710             | 18,204        | 155                        | 19,069                |
| Fund balances                       |             |                 |               |                            |                       |
| Restricted                          |             | 14,870          | 139,476       | 24,797                     | 179,143               |
| Total liabilities and fund balances | \$          | 15,580          | 157,680       | 24,952                     | 198,212               |

# INDEPENDENT SCHOOL DISTRICT NO. I-112, POTTAWATOMIE COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - REGULATORY BASIS - ALL SPECIAL REVENUE FUNDS JUNE 30, 2016

|   | BUILDING<br>FUND |          | CO-OP<br>FUND | CHILD<br>NUTRITION<br>FUND | TOTALS<br>(MEMO ONLY) |
|---|------------------|----------|---------------|----------------------------|-----------------------|
| Revenues                                |                  |          |               |                            |                       |
| Local sources                           | \$               | 28,064   | 149,253       | 10,612                     | 187,929               |
| State sources                           |                  | 5        |               | 8,197                      | 8,202                 |
| Federal sources                         |                  |          | 37,780        | 110,795                    | 148,575               |
| Total revenues                          |                  | 28,069   | 187,033       | 129,604                    | 344,706               |
| Expenditures                            |                  |          |               |                            |                       |
| Support services                        |                  | 47,959   | 89,882        | 2,664                      | 140,505               |
| Operation of non-instructional services |                  |          |               | 137,553                    | 137,553               |
| Total expenditures                      |                  | 47,959   | 89,882        | 140,217                    | 278,058               |
| Revenues over (under) expenditures      |                  | (19,890) | 97,151        | (10,613)                   | 66,648                |
| Other financing sources (uses)          |                  |          |               |                            |                       |
| Lapsed appropriations                   |                  |          | 578           |                            | 578                   |
| Total other financing sources (uses)    |                  |          | 578           |                            | 578                   |
| Revenue and other sources over (under)  |                  |          |               |                            |                       |
| expenditures and other uses             |                  | (19,890) | 97,729        | (10,613)                   | 67,226                |
| Cash fund balance, beginning of year    |                  | 34,760   | 41,747        | 35,410                     | 111,917               |
| Cash fund balance, end of year          | \$               | 14,870   | 139,476       | 24,797                     | 179,143               |

# INDEPENDENT SCHOOL DISTRICT NO. I-112, POTTAWATOMIE COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - REGULATORY BASIS - ALL BUDGETED SPECIAL REVENUE FUNDS JUNE 30, 2016

|   | BUILDING FUND      |                 | CO-OP FUND |                    |                 | CHILD NUTRITION FUND |                                       |                 |             |
|---|--------------------|-----------------|------------|--------------------|-----------------|----------------------|---------------------------------------|-----------------|-------------|
|   | ORIGINAL<br>BUDGET | FINAL<br>BUDGET | ACTUAL     | ORIGINAL<br>BUDGET | FINAL<br>BUDGET | ACTUAL               | ORIGINAL<br>BUDGET                    | FINAL<br>BUDGET | ACTUAL      |
| Revenues                                |                    |                 |            |                    |                 |                      |                                       |                 |             |
| Local sources                           | \$ 25,779          | 25,779          | 28,064     | 96,381             | 96,381          | 149,253              |                                       |                 | 10,612      |
| State sources                           |                    |                 | 5          |                    |                 |                      | 2,041                                 | 2,041           | 8,197       |
| Federal sources                         |                    |                 |            |                    |                 | 37,780               | 106,528                               | 106,528         | 110,795     |
| Total revenues                          | 25,779             | 25,779          | 28,069     | 96,381             | 96,381          | 187,033              | 108,569                               | 108,569         | 129,604     |
| Expenditures                            |                    |                 |            |                    |                 |                      |                                       |                 |             |
| Support services                        |                    |                 | 47,959     |                    |                 | 89,882               |                                       |                 | 2,664       |
| Operation of non-instructional services |                    |                 | ,          |                    |                 | ,                    | 143,979                               | 143,979         | 137,553     |
| Non-categorical                         | 60,539             | 60,539          |            | 138,128            | 138,128         |                      | ,                                     | ,               | ,           |
| Total expenditures                      | 60,539             | 60,539          | 47,959     | 138,128            | 138,128         | 89,882               | 143,979                               | 143,979         | 140,217     |
| 1                                       |                    | ·               |            | <del></del> _      |                 | <u> </u>             | · · · · · · · · · · · · · · · · · · · | <u> </u>        | <del></del> |
| Revenues over (under) expenditures      | (34,760)           | (34,760)        | (19,890)   | (41,747)           | (41,747)        | 97,151               | (35,410)                              | (35,410)        | (10,613)    |
| Other financing sources (uses)          |                    |                 |            |                    |                 |                      |                                       |                 |             |
| Lapsed appropriations                   |                    |                 |            |                    |                 | 578                  |                                       |                 |             |
| Total other financing sources (uses)    |                    |                 |            |                    | •               | 578                  |                                       |                 |             |
| 8 ( )                                   |                    |                 |            |                    | •               |                      |                                       |                 |             |
| Revenue and other sources over (under)  |                    |                 |            |                    |                 |                      |                                       |                 |             |
| expenditures and other uses             | (34,760)           | (34,760)        | (19,890)   | (41,747)           | (41,747)        | 97,729               | (35,410)                              | (35,410)        | (10,613)    |
| 1                                       | (- , ,             | (-,,            | ( -,,      | ( , ,              | , ,             | ,                    | (,,                                   | (, -,           | ( -,,       |
| Cash fund balance, beginning of year    | 34,760             | 34,760          | 34,760     | 41,747             | 41,747          | 41,747               | 35,410                                | 35,410          | 35,410      |
| Cash fund balance, end of year          | \$ -               |                 | 14,870     |                    |                 | 139,476              |                                       | <u>-</u>        | 24,797      |

## INDEPENDENT SCHOOL DISTRICT NO. I-112, POTTAWATOMIE COUNTY COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES REGULATORY BASIS - ALL AGENCY FUNDS FOR THE YEAR ENDED JUNE 30, 2016

|                                      | Balance<br>July 1, 2015 | Additions | Net<br><u>Transfers</u> | Deletions | Balance<br>June 30, 2016 |
|--------------------------------------|-------------------------|-----------|-------------------------|-----------|--------------------------|
| Assets                               |                         |           |                         |           |                          |
| Cash                                 | \$ 51,100               | 130,714   |                         | 127,495   | 54,319                   |
| Liabilities                          |                         |           |                         |           |                          |
| Funds held for student organizations |                         |           |                         |           |                          |
| Non Categorical                      | _                       | 10,510    |                         | 10,510    | _                        |
| Athletics                            | 6,182                   | 55,436    |                         | 55,850    | 5,768                    |
| FFA/AG                               | 1,581                   | 13,015    |                         | 14,086    | 510                      |
| Counseling                           | 1,427                   | 770       |                         | -         | 2,197                    |
| Yearbook                             | 2,776                   | 2,056     |                         | 2,044     | 2,788                    |
| Elementary Fund                      | 5,232                   | 9,252     |                         | 11,422    | 3,062                    |
| Greenhouse                           | 483                     | -         |                         | _         | 483                      |
| Special Grant Projects               | 94                      | -         |                         | 50        | 44                       |
| Class of 2017                        | 2,157                   | 5,727     |                         | 6,346     | 1,538                    |
| Class of 2016                        | 5,396                   | 132       |                         | 3,328     | 2,200                    |
| Class of 2018                        | 1,406                   | 4,538     |                         | 3,301     | 2,643                    |
| Class of 2019                        | 1,364                   | 154       |                         | -<br>-    | 1,518                    |
| Class of 2020                        | 857                     | 482       |                         | _         | 1,339                    |
| Class of 2021                        | 699                     | 162       |                         | -         | 861                      |
| Class of 2022                        | 734                     | 77        |                         | _         | 811                      |
| Class of 2023                        | 558                     | 140       |                         | -         | 698                      |
| Class of 2024                        | 439                     | 136       |                         | _         | 575                      |
| Class of 2025                        | 572                     | 85        |                         | _         | 657                      |
| Class of 2026                        | 471                     | 149       |                         | -         | 620                      |
| Class of 2027                        | 195                     | 202       |                         | -         | 397                      |
| Class of 2028                        | 100                     | 56        |                         | -         | 156                      |
| Misc                                 | 40                      | 10,778    |                         | 398       | 10,420                   |
| Cheerleaders' Acct                   | 49                      | -         |                         | -         | 49                       |
| Library Acct                         | 767                     | 2,614     |                         | 2,943     | 438                      |
| Academic Acct                        | 3,284                   | 1,073     |                         | 2,491     | 1,866                    |
| Class of 2029                        | 1                       | 112       |                         | -         | 113                      |
| Business Prog of Amer                | 222                     | 989       |                         | 254       | 957                      |
| Hawthorne                            | 50                      | 55        |                         | 68        | 37                       |
| Girls' Basketball                    | 574                     | -         |                         | -         | 574                      |
| Girls' Softball                      | 3,340                   | 8,330     |                         | 7,572     | 4,098                    |
| Sports Banquet                       | 1,100                   | -         |                         | 996       | 104                      |
| Driver's Ed                          | 457                     | -         |                         | 86        | 371                      |
| Extended Day Acct                    | 16                      | -         |                         | _         | 16                       |
| Boys' Basketball                     | 16                      | -         |                         | -         | 16                       |
| Flower Fund                          | 130                     | 200       |                         | 278       | 52                       |
| Accelerated Reading                  | 1                       | 707       |                         | 29        | 679                      |
| Ice Cream                            | 4,315                   | 1,967     |                         | 3,162     | 3,120                    |
| Teacher of the Year                  | 173                     | -         |                         | -         | 173                      |
| Community Service                    | 884                     | 350       |                         | 468       | 766                      |
| Drama Club                           | 763                     | -         |                         | -         | 763                      |
| Math/Science                         | 685                     | -         |                         | -         | 685                      |
| Boys' Baseball                       | 1,510                   | 460       |                         | 1,813     | 157                      |
| Total Liabilities                    | \$ 51,100               | 130,714   |                         | 127,495   | 54,319                   |

### INDEPENDENT SCHOOL DISTRICT NO. I-112, POTTAWATOMIE COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2016

|   |         | Pass-through | h  |          |           |           |              |           |
|---|---------|--------------|----|----------|-----------|-----------|--------------|-----------|
|   | Federal | Grantor's    | ]  | Program  | Beginning |           |              | Ending    |
| Federal Grantor/Pass Through                              | CFDA    | Project      | O  | or Award | Balance   | Revenue   | Total        | Balance   |
| Grantor/Program Title                                     | Number  | Number       | 3  | Amount   | 7/01/2015 | Collected | Expenditures | 6/30/2016 |
| U.S. Department of Education                              |         |              |    |          |           |           |              |           |
| Direct Programs:  |         |              |    |          |           |           |              |           |
| Title VII-Part A, Indian Education                        | 84.060  | 561          | \$ | 20,358   |           | 20,358    | 20,358       |           |
| Title VI-Small, Rural School Ach. Program                 | 84.358A | 588          |    | 18,250   |           | 18,250    | 18,250       |           |
| Subtotal - Direct Programs                                |         |              |    | 38,608   |           | 38,608    | 38,608       |           |
| Passed Through State Department of Education:             |         |              |    |          |           |           |              |           |
| Title I-Part A, Improving Basic Programs                  | 84.010  | 511          |    | 72,828   |           | 67,820    | 67,820       |           |
| Title I-Part A, Improving Basic Programs 2014-15 - Note 1 | 84.010  | 799          |    |          | (6,790)   | 6,790     |              |           |
| Title II-Part A REAP Flex                                 | 84.367  | 586          |    | 20,208   |           | 17,050    | 17,050       |           |
| Title IV-Part B, 21st Century                             | 84.287  | 553          |    | 79,405   |           | 55,757    | 78,599       | (22,842)  |
| Title IV-Part B, 21st Century 2014-15 - Note 1            | 84.287  | 799          |    |          | (32,968)  | 32,968    |              |           |
| Subtotal - Passed Through State Dept. of Education        |         |              |    | 172,441  | (39,758)  | 180,385   | 163,469      | (22,842)  |
| U.S. Department of Agriculture:                           |         |              |    |          |           |           |              |           |
| Passed Through State Department of Education:             |         |              |    |          |           |           |              |           |
| Child Nutrition Cluster:                                  |         |              |    |          |           |           |              |           |
| Non-Cash Assistance (Commodities):                        |         |              |    |          |           |           |              |           |
| National School Lunch Program                             | 10.555  | N/A          |    |          |           | 6,454     | 6,454        |           |
| Non-Cash Assistance Subtotal                              |         |              |    |          |           | 6,454     | 6,454        |           |
| Cash Assistance:  |         |              |    |          |           |           |              |           |
| National School Lunch Program                             | 10.555  | 763          |    |          | 10,492    | 73,354    | 69,571       | 14,275    |
| School Breakfast Program                                  | 10.553  | 764          |    |          | 14,792    | 33,678    | 22,880       | 25,590    |
| Summer Food Program                                       | 10.559  | 766          |    |          | 7,907     | 3,762     |              | 11,669    |
| Cash Assistance Subtotal                                  |         |              |    |          | 33,191    | 110,794   | 92,451       | 51,534    |
| Subtotal - Child Nutrition Program (Cluster)              |         |              |    |          | 33,191    | 117,248   | 98,905       | 51,534    |
| Total Federal Assistance                                  |         |              | \$ | 211,049  | (6,567)   | 336,241   | 300,982      | 28,692    |

Note 1 - Project number 799 refers to revenues received from prior-year programs.

Note 2 - Commodities received by the District in the amount of \$6,454 were of a non-monetary nature and therefore the total revenue does

Note 3 - This schedule was prepared on a regulatory basis of accounting consistent with the preparation of the combined financial statements.

### INDEPENDENT SCHOOL DISTRICT NO. I-112, POTTAWATOMIE COUNTY SCHEDULE OF SURETY BONDS FOR THE YEAR ENDED JUNE 30, 2016

| BONDING COMPANY                                       | POSITION<br>COVERED  | BOND<br><u>NUMBER</u>   | COVERAGE<br>AMOUNT   | EFFECTIVE DATES  |
|---|--|---|--|--|
| Western Surety Company  Travelers Casualty and Surety | Superintendent Encumbrance Clerk Activity Fund Custodian Minutes Clerk Activity Fund Custodian Principal Treasurer | 14430579<br>71298613<br>70106335<br>71298613<br>71298613<br>71582842<br>106338766 | \$100,000<br>\$3,000<br>\$1,000<br>\$3,000<br>\$3,000<br>\$1,000 | 7/1/15-7/1/16<br>7/1/15-7/1/16<br>7/1/15-7/1/16<br>7/1/15-7/1/16<br>7/1/15-7/1/16<br>7/1/15-7/1/16 |



### JENKINS & KEMPER CERTIFIED PUBLIC ACCOUNTANTS, P.C.

JACK JENKINS, CPA MICHAEL KEMPER, CPA

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Board of Education Asher School District No. I-112 Asher, Oklahoma 74826-0168

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Asher School District No. I-112, Asher, Oklahoma, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated March 23, 2017. This report was adverse with respect to the presentation of the financial statements in conformity with accounting principles generally accepted in the United States because the presentation followed the regulatory basis of accounting for Oklahoma school districts and did not conform to the presentation requirements of the Governmental Accounting Standards Board. However, our report was qualified for the omission of the general fixed asset account group with respect to the presentation of financial statements on the regulatory basis of accounting authorized by the Oklahoma State Board of Education.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed three (3) instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings. We also reported these matters to the District's management in a separate letter dated March 23, 2017.

#### **District's Response to Findings**

The District's response to the finding identified in our audit is described in the letter following the audit acknowledgement page. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Jenkins & Kemper

Certified Public Accountants, P.C.

Jenkins & Kumper, CPAS P.C.

March 23, 2017

### INDEPENDENT SCHOOL DISTRICT NO. I-112, POTTAWATOMIE COUNTY SCHEDULE OF FINDINGS JULY 1, 2015 TO JUNE 30, 2016

#### Findings - Financial Statement Audit

#### 16-01 – Signed as Received

<u>Condition</u>: Several purchase orders and activity funds expenditures had supporting documentation that were not signed as received.

<u>Criteria</u>: Supporting documentation should be signed or initialed and dated by a receiving agent of the District to signify that the goods or services have been received and payment can be made.

Effect: Invoices could be paid without goods or services being received.

<u>Recommendation</u>: That all invoices and/or delivery tickets be initialed and dated when merchandise is received or services are performed, as required by Oklahoma Statutes. (Reference: 62 O.S. 1981 § 310.1a and 70 O.S. 1981 § 5-135C)

#### 16-02 – Federal Revenues

<u>Condition</u>: It appeared \$6,789 in Title I funds was receipted into the Child Nutrition Fund instead of the General Fund.

<u>Criteria</u>: Federal revenues are required to be receipted into specific funds, based on the program and generally should be receipted into the same fund from which the reimbursable expenditure occurred.

<u>Effect</u>: Incorrect receipting of revenues in the wrong fund could cause the District to report incorrect fund balance and revenue information to the Oklahoma State Department of Education.

<u>Recommendation</u>: We recommend the District perform the attached adjusting entry to move these revenues to the correct account from which the related expenditures were made. Further, we recommend the District perform a reconciliation of federal revenues to expenditures at year end to ensure proper reporting of federal revenues.

### INDEPENDENT SCHOOL DISTRICT NO. I-112, POTTAWATOMIE COUNTY SCHEDULE OF FINDINGS JULY 1, 2015 TO JUNE 30, 2016

#### Findings - Financial Statement Audit - cont'd

#### 16-03 – Fund Balances

<u>Condition</u>: The District appeared to have made several adjustments of revenues between the General Fund and Child Nutrition Fund after the Estimate of Needs was approved by the school board. These adjustments, along with the above-referenced Title I revenues, resulted in a net increase of \$7,735 to the Child Nutrition Fund ending fund balance and a corresponding net decrease of \$7,735 to the General Fund ending fund balance.

<u>Criteria:</u> The Estimate of Needs reports the District's financial information for the prior year and should match the information submitted to the Oklahoma State Department of Education.

<u>Effect:</u> The District could misreport financial information to the School Board, county excise board and Oklahoma State Department of Education.

<u>Recommendation:</u> We recommend the District communicate any changes made to its financial data to the budget preparer in a timely manner to ensure proper reporting of revenues, expenditures and ending fund balances to the school board, county excise board and Oklahoma State Department of Education. We also recommend the District work with the OCAS reporting office to resolve these discrepancies.

### INDEPENDENT SCHOOL DISTRICT NO. I-112, POTTAWATOMIE COUNTY DISPOSITION OF PRIOR YEAR'S SCHEDULE OF FINDINGS JULY 1, 2015 TO JUNE 30, 2016

#### 15-01 – Purchase Orders

The finding regarding purchase orders being issued after the goods/services were ordered and the invoice was received by the District appeared to have improved during the 2015-16 fiscal year.

#### 15-02 – Signed as Received

The finding regarding support for expenditures not being signed as received appeared to continue in the 2015-16 fiscal year.

#### 15-03 – Federal Program Coding

The finding regarding the coding of federal expenditures appeared to have improved in the 2015-16 fiscal year.

# INDEPENDENT SCHOOL DISTRICT NO. I-112, POTTAWATOMIE COUNTY SCHEDULE OF ACCOUNTANT'S PROFESSIONAL LIABILITY INSURANCE AFFIDAVIT JULY 1, 2015 TO JUNE 30, 2016

| State of Oklahoma<br>County of Tulsa         | )<br>)  |
|--|---|
| that said firm had in<br>accordance with the | iting firm representative of lawful age, being first duly sworn on oath, says a full force and effect Accountant's Professional Liability Insurance in "Oklahoma Public School Audit Law" at the time of audit contract and t engagement with Asher School District for the audit year 2015-16. |
|  | Jenkins & Kemper, CPAs, P.C.  AUDITING FIRM  BY  AUTHORIZED AGENT   |
|  | Subscribed and sworn to before me on this, 20 17  |
|  | Mola Agate<br>NOTARY PUBLIC   |
|  | ANDREA FUGATE Notary Public in and for the SEAL SEAL ORIGINAL #15006702 My Commission #16/2019  |

# Joy Hofmeister State Superintendent of Public Instruction Oklahoma State Department of Education 2500 North Lincoln Boulevard, Oklahoma City, Oklahoma 73105-4599

#### AUDIT ACKNOWLEDGEMENT

| District Name  | Asher Public School   | District Number I-112  |  |  |  |  |  |
|--|---|--|--|--|--|--|--|
| County Name  | Pottawatomie  | County Code 63   |  |  |  |  |  |
| Audit Year: 2015-16  |   |  |  |  |  |  |  |
| The annual ind   | lependent audit for the   | Asher School District (District Name)  |  |  |  |  |  |
| was presented  | to the Board of Education in                                    | 0/0-/  |  |  |  |  |  |
| by Jenkins &   | Kemper, CPAs, P.C.  | Jeff Lo  |  |  |  |  |  |
|  | (Independent Auditor)   | (Independent Auditor's Signature)  |  |  |  |  |  |
| The School Board acknowledges that as the governing body of the district, responsible for the district's financial and compliance operations, the audit findings and exceptions have been presented to them.  A copy of the audit, including this acknowledgement form, will be sent to the State Board of Education and |   |  |  |  |  |  |  |
| the State Auditor  | r and Inspector within 30 day                                   | ys from its presentation, as stated in 70 O.S. § 22-108:   |  |  |  |  |  |
| "The district boa<br>statements to the<br>receipt of the aud   | State Board of Education and dit."                              | d a copy of the auditor's opinions and related financial and the State Auditor and Inspector within thirty (30) days after   |  |  |  |  |  |
| Superintendent of  | of Schools  | Board of Education Vice President  |  |  |  |  |  |
| Board of Educat  | me fine<br>ion President  | Board of Education Member  |  |  |  |  |  |
|  |   | Board of Education Member  |  |  |  |  |  |
|  |   | Board of Education Member  |  |  |  |  |  |
|  |   | Board of Education Member  |  |  |  |  |  |
|  | 3.  | Board of Education Member  |  |  |  |  |  |
|  |   | Board of Education Member  |  |  |  |  |  |
| Shula  | sworn before me on 3/2/(Notary Public) the Board Agenda and Boa | My Commission expires 9/29/2017  SHEILA BLYTHE Notary Public State of Oklahoma Commission # 09008212 My Commission Expires Sep 29, 2017 d Minutes with the approval of the audit must accompany the audit. * * * |  |  |  |  |  |