FINANCIAL STATEMENTS – REGULATORY BASIS AND REPORTS OF INDEPENDENT AUDITOR

ATOKA INDEPENDENT SCHOOL DISTRICT NO. I-15, ATOKA COUNTY, OKLAHOMA

JUNE 30, 2015

Audited by

SANDERS, BLEDSOE & HEWETT CERTIFIED PUBLIC ACCOUNTANTS, LLP

BROKEN ARROW, OK

INDEPENDENT SCHOOL DISTRICT NO. I-15, ATOKA COUNTY SCHOOL DISTRICT OFFICIALS JUNE 30, 2015

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INDEPENDENT SCHOOL DISTRICT NO. I-15, ATOKA COUNTY JUNE 30, 2015

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INDEPENDENT AUDITOR'S REPORT

The Honorable Board of Education Atoka School District Number I-15 Atoka, Atoka County, Oklahoma

Report on the Financial Statements

We have audited the accompanying combined fund type and account group financial statements – regulatory basis of the Atoka School District Number I-15, Atoka, Atoka County, Oklahoma (the District), as of and for the year ended June 30, 2015, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with financial reporting provisions of the Oklahoma State Department of Education, as described in Note 1, to meet financial reporting requirements of the State of Oklahoma; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1, the financial statements are prepared by the District, on the basis of the financial reporting provisions of the Oklahoma State Department of Education, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to comply with the requirements of the Oklahoma State Department of Education. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonable determined, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statements referred to in the first paragraph do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of June 30, 2015, the changes in its financial position, or, where applicable, its cash flows for the year then ended.

Basis for Qualified Opinion on Regulatory Basis of Accounting

The financial statements referred to above do not include the general fixed asset account group, which is a departure from the regulatory basis of accounting prescribed by the Oklahoma State Department of Education. The amount that should be recorded in the general fixed asset account group is not known.

Qualified Opinion on Regulatory Basis of Accounting

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinion on Regulatory Basis of Accounting" Paragraph, the financial statements referred to in the first paragraph present fairly, in all material respects, the assets, liabilities and fund balance arising from regulatory basis transactions of each fund type and account group of the District, as of June 30, 2015, and the revenues collected and expenditures paid and encumbered for the year then ended on the regulatory basis of accounting described in Note 1.

Other Matters

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining statements – regulatory basis, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is also not a required part of the basic financial statements.

The combining statements – regulatory basis and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combined statements – regulatory basis and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 16, 2016 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and to other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Sanders, Bladsoe & Newett

Sanders, Bledsoe & Hewett Certified Public Accounts, LLP February 16, 2016



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

February 16, 2016

The Honorable Board of Education Atoka School District Number I-15 Atoka, Atoka County, Oklahoma

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the accompanying fund type and account group financial statements – regulatory basis within the combined financial statements of the Atoka School District Number I-15, Atoka, Atoka County, Oklahoma (District), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's financial statements, and have issued our report thereon dated February 16, 2016, which was adverse with respect to the presentation of the financial statements in conformity with accounting principles generally accepted in the United States because the presentation followed the regulatory basis of accounting for Oklahoma school districts and did not conform to the presentation requirements of the Governmental Accounting Standards Board. However, our report was qualified for the omission of the general fixed asset account group with respect to the presentation of financial statements on the regulatory basis of accounting authorized by the Oklahoma State Board of Education.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of District's internal control. Accordingly, we do not express an opinion on the effectiveness of District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sanders, Blodsoe & Newett

Sanders, Bledsoe & Hewett Certified Public Accounts, LLP



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

February 16, 2016

The Honorable Board of Education Atoka School District Number I-15 Atoka, Atoka County, Oklahoma

Report on Compliance for Each Major Federal Program

We have audited Atoka School District Number I-15, Atoka, Atoka County, Oklahoma (District)'s, compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2015. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards, and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

Opinion on Each Major Federal Program

In our opinion. the District, complied, in all material respects with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.

Report on Internal Control Over Compliance

Management of the District, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness* in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or defected and corrected, on a timely basis. A *significant deficiency* in internal control over compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Sanders, Bladsoe & Hewett

Sanders, Bledsoe & Hewett Certified Public Accounts, LLP

INDEPENDENT SCHOOL DISTRICT NO. I-15, ATOKA COUNTY DISPOSITION OF PRIOR YEAR'S SIGNIFCANT DEFICIENCIES AND MATERIAL INSTANCES OF NON-COMPLIANCE JUNE 30, 2015

There were no prior year reportable conditions.

INDEPENDENT SCHOOL DISTRICT NO. I-15, ATOKA COUNTY SCHEDULE OF AUDIT RESULTS, FINDINGS AND QUESTIONED COSTS JUNE 30, 2015

<u>Section 1</u> – Summary of Auditor's Results:

- 1. A qualified opinion was issued on the financial statements with respect to the regulatory basis of accounting prescribed.
- 2. The audit disclosed no significant deficiencies in the internal controls.
- 3. The audit disclosed no instances of noncompliance which are material to the financial statements.
- 4. The audit disclosed no significant deficiencies in the internal controls over major programs
- 5. An unqualified opinion report was issued on the compliance of major programs.
- 6. The audit disclosed no audit findings which are required to be reported under OMB Circular A-133 § 510(a).
- 7. Programs determined to be major are the Child Nutrition Programs (10.553, 10.555, 10.559), which were clustered in determination, and the Title I Program (84.010), which was not clustered.
- 8. The dollar threshold used to determine between Type A and Type B programs was \$300,000.
- 9. The district was determined not to be a low-risk auditee.
- <u>Section 2</u> Findings relating to the financial statements required to be reported in accordance with GAGAS:

NONE

Section 3 – Findings and Questioned Costs for Federal Awards:

NONE

INDEPENDENT SCHOOL DISTRICT NO. I-15, ATOKA COUNTY COMBINED STATEMENT OF ASSETS, LIABILITIES AND FUND EQUITY -ALL FUND TYPES AND ACCOUNT GROUPS - REGULATORY BASIS JUNE 30, 2015

		GOVEF	RNMENTAL FUND T	YPES	FIDUCIARY FUND TYPES	ACCOUNT GROUP	
	G	ENERAL	SPECIAL REVENUE	DEBT SERVICE	AGENCY FUNDS	GENERAL LONG-TERM DEBT	TOTALS (MEMORANDUM ONLY)
<u>ASSETS</u>							
Cash Amounts available in debt service	\$	983,675	130,671	685,176	49,395	26,076	1,848,917 26,076
Amount to be provided for retirement of long-term debt						10,114,278	10,114,278
Total Assets	\$	983,675	130,671	685,176	49,395	10,140,354	11,989,271
LIABILITIES AND FUND EQUITY Liabilities Warrants payable Funds held for school organizations Long-term debt: Bonds payable Capital leases Total liabilities	\$	541,062 541,062	48,964	0	49,395	1,325,000 8,815,354 10,140,354	590,026 49,395 1,325,000 8,815,354 10,779,775
Fund Balances Restricted Unassigned Cash fund balances		442,613 442,613	81,707	685,176	0	0	766,883 442,613 1,209,496
Total Liabilities and Fund Equity	\$	983,675	130,671	685,176	49,395	10,140,354	11,989,271
				000,0	,		,

INDEPENDENT SCHOOL DISTRICT NO. I-15, ATOKA COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - ALL GOVERNMENTAL FUND TYPES AND EXPENDABLE TRUSTS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

-		ENERAL	SPECIAL REVENUE	DEBT SERVICE	CAPITAL PROJECTS	TOTALS (MEMORANDUM ONLY)
Revenues Collected:	¢	1 107 407	1/5 010	(00.1/5		2 0 4 2 0 1 0
Local sources	\$	1,197,427	165,218	680,165		2,042,810
Intermediate sources		120,076	((00			120,076
State sources		4,631,623	6,699			4,638,322
Federal sources Interest earnings		1,110,001 1,313	383,899	127		1,493,900 1,440
Non-revenue receipts		43,181		127		43,181
Total revenues collected		7,103,621	555,816	680,292	0	8,339,729
Expenditures:						
Instruction		4,058,428	4,480			4,062,908
Support services		2,445,215	158,026		95,385	2,698,626
Operation of non-instructional services		79,693	436,095			515,788
Facilities acquisition and construction services		324,444	2,500		675,000	1,001,944
Other outlays:						
Correcting entry		42,767				42,767
Debt service				630,625		630,625
Total expenditures		6,950,547	601,101	630,625	770,385	8,952,658
Excess of revenues collected over (under)						
expenditures before other financing						
sources (uses)		153,074	(45,285)	49,667	(770,385)	(612,929)
Other financing sources (uses):						
Bond sale proceeds	-				675,000	675,000
Adjust debt service to regulatory basis - Note 10	J			630,625		630,625
Adjustments to prior year encumbrances		277				277
Total other financing sources (uses)		277	0	630,625	675,000	1,305,902
Excess of revenues collected			<i>(</i>		()	
over (under) expenditures		153,351	(45,285)	680,292	(95,385)	692,973
Cash fund balances, beginning of year		289,262	126,992	4,884	95,385	516,523
Cash fund balances, end of year	\$	442,613	81,707	685,176	0	1,209,496

INDEPENDENT SCHOOL DISTRICT NO. I-15, ATOKA COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGET AND ACTUAL -BUDGETED GOVERNMENTAL FUND TYPES - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

	GENERAL FUND					
		Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)	
Revenues Collected: Local sources Intermediate sources	\$	942,590 96,078	1,251,266 96,078	1,197,427 120,076	(53,839) 23,998	
State sources Federal sources		4,198,110 553,829	4,653,857 729,958	4,631,623	(22,234) 380,043	
Interest earnings Non-revenue receipts		·		1,313 43,181	1,313 43,181	
Total revenues collected		5,790,607	6,731,159	7,103,621	372,462	
Expenditures: Instruction Support services				4,058,428 2,445,215	(4,058,428) (2,445,215)	
Operation of non-instructional services Facilities acquisition and construction services Other outlays:				79,693 324,444	(79,693) (324,444)	
Correcting entry Other uses		6,079,869	7,020,421	42,767	(42,767) 7,020,421	
Total expenditures		6,079,869	7,020,421	6,950,547	69,874	
Excess of revenues collected over (under) expenditures before other financing sources (uses)		(289,262)	(289,262)	153,074	442,336	
Other financing sources (uses): Adjustments to prior year encumbrances Total other financing sources (uses)		0	0	277 277	277	
Excess of revenue collected over (under) expenditures		(289,262)	(289,262)	153,351	442,613	
Cash fund balance, beginning of year		289,262	289,262	289,262	0	
Cash fund balance, end of year	\$	-	0	442,613	442,613	

INDEPENDENT SCHOOL DISTRICT NO. I-15, ATOKA COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGETED GOVERNMENTAL FUND TYPES - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

			SPECIAL REV	ENUE FUNDS	
		Original	Final		Variance Favorable
		Budget	Budget	Actual	(Unfavorable)
Revenues Collected:	•	407.040	107.010	4/5 040	07.005
Local sources	\$	137,913	137,913	165,218	27,305
State sources		5,896	5,896	6,699	803
Federal sources		283,842	333,842	383,899	50,057
Return of assets		52,174	52,174		(52,174)
Total revenues collected		479,825	529,825	555,816	25,991
Expenditures:					
Instruction				4,480	(4,480)
Support services				158,026	(158,026)
Operation non-instructional services				436,095	(436,095)
Facilities acquisition and construction services				2,500	(2,500)
Other outlays		606,817	656,817		656,817
Total expenditures		606,817	656,817	601,101	55,716
Excess of revenues collected					
over (under) expenditures		(126,992)	(126,992)	(45,285)	81,707
Cash fund balances, beginning of year		126,992	126,992	126,992	0
Cash fund balances, end of year	\$	0	0	81,707	81,707

INDEPENDENT SCHOOL DISTRICT NO. I-15, ATOKA COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGETED GOVERNMENTAL FUND TYPES - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

	DEBT SERVICE FUND					
		ginal/ Final Budget	Variance Favorable (Unfavorable)			
Revenues Collected: Local sources	\$	654,216	680,165	25,949		
Interest earnings			127	127		
Total revenues		654,216	680,292	26,076		
Requirements						
Bonds		650,000	625,000	25,000		
Coupons		9,100	5,625	3,475		
Total expenditures		659,100	630,625	28,475		
Excess of revenue collected over (under) expenditures		(4,884)	49,667	54,551		
Adjustments: Adjust debt service to regulatory basis - Note 10		0	630,625	630,625		
Cash fund balance, beginning of year		4,884	4,884	0		
Cash fund balance, end of year	\$	0	685,176	685,176		

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the Atoka Public Schools Independent District, No. I-15 (the "District"), have been prepared in conformity with another comprehensive basis of accounting prescribed by the Oklahoma State Department of Education as authorized by Oklahoma Statutes. Accordingly, the accompanying financial statements are not intended to present financial positon and results of operations in conformity with the accounting principles generally accepted in the United States of America. The District's accounting policies are described in the following notes that are an integral part of the District's financial statements.

A. <u>Reporting Entity</u>

The District is a corporate body for public purposes created under Title 70 of the Oklahoma Statutes and accordingly is a separate entity for operating and financial reporting purposes. The District is part of the public school system of Oklahoma under the general direction and control of the State Board of Education and is financially dependent on State of Oklahoma support. The general operating authority for the public school system is the Oklahoma School Code contained in Title 70, Oklahoma Statutes.

The governing body of the District is the Board of Education composed of five elected members. The appointed superintendent is the executive officer of the District. The Board, constituting an on-going entity, is the level of government , which has governance responsibilities over all activities, related to public elementary and secondary school education within the jurisdiction of the local independent school district. The District receives funding from local, state and federal government sources and must comply with the requirements of these funding source entities. However, the District is not included in any other governmental "reporting entity" as defined in Section 2100, <u>Codification of Governmental Accounting and Financial Reporting Standards</u>, since Board members are elected by the public and have decision making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters.

In evaluating how to define the District, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria established by the Governmental Accounting Standards Board (GASB). The basic – but not the only – criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

A. <u>Reporting Entity</u> – cont'd

whether the activity benefits the District and/or its citizens, or whether the activity is conducted within the geographic boundaries of the District and is generally available to its patrons. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the District is able to exercise oversight responsibilities. Based upon the application of these criteria, there are no potential component units included in the District's reporting entity.

B. Measurement Focus

The District uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain District functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

Funds are classified into three categories: Governmental, proprietary and fiduciary. Each category, in turn, is divided into separate "fund types."

Governmental Fund Types

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of general fixed assets (capital projects funds), and the servicing of general long-term debt (debt service funds).

<u>General Fund</u> – The general fund is used to account for all financial transactions except those required to be accounted for in another fund. Major revenue sources include state and local property taxes and state funding under the Foundation and Incentive Aid Program. Expenditures include all costs associated with the daily operations of the schools except for programs funded for building repairs and maintenance, school construction and debt service on bonds and other long-term debt. The general fund includes federal and state restricted monies that must be expended for specific programs.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

B. Measurement Focus - cont'd

<u>Special Revenue Funds</u> – Special revenue funds account for revenue sources that are restricted to expenditures for specific purposes. The special revenue funds typically include the building, co-op and child nutrition funds. The district did not maintain a co-op fund during the 2014-15 fiscal year.

<u>Building Fund</u> – The building fund consists mainly of monies derived from property taxes levied for the purpose of erecting, remodeling, repairing, or maintaining school buildings and for purchasing furniture, equipment and computer software to be used on or for school district property, for paying energy and utility costs, for purchasing telecommunications services, for paying fire and casualty insurance premiums for school facilities, for purchasing security systems, and for paying salaries of security personnel.

 $\underline{\text{Co-op Fund}}$ – The co-op fund is established when the boards of education of two or more school districts enter into cooperative agreements and maintain joint programs. The revenues necessary to operate a cooperative program can come from federal, state, or local sources, including the individual contributions of participating school districts. The expenditures for this fund would consist of those necessary to operate and maintain the joint programs.

<u>Child Nutrition Fund</u> - The child nutrition fund consists of monies derived from federal and state financial assistance and food sales. This fund is used to account for the various nutrition programs provided to students. The District operates their child nutrition program within the general fund.

<u>Debt Service Fund</u> – The debt service fund is the District's sinking fund and is used to account for the accumulation of financial resources for the payment of general long-term (including judgments) debt principal, interest and related costs. The primary revenue sources are local property taxes levied specifically for debt service and interest earnings from temporary investments.

<u>Capital Projects Fund</u> – The capital projects fund is the District's bond fund and is used to account for the proceeds of bond sales to be used exclusively for acquiring school sites, constructing and equipping new school facilities, renovating existing facilities and acquiring transportation equipment.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

B. <u>Measurement Focus</u> – cont'd

Fiduciary Fund Types

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the District. The terms "non-expendable" and "expendable" refer to whether or not the District is under an obligation to maintain the trust principal. Agency funds generally are used to account for assets that the District holds on behalf of others as their agent and do not involve measurement of results of operation.

<u>Expendable Trust Funds</u> – Expendable trust funds typically include the gifts and endowments fund. The District did not maintain a gifts and endowment fund during the 2014-15 fiscal year.

<u>Gifts and Endowments Fund</u> – The gifts and endowments fund receives its assets by way of philanthropic foundations, individuals, or private organizations for which no repayment or special service to the contributor is expected. This fund is used to promote the general welfare of the District.

<u>Agency Fund</u> – The agency fund is the school activities fund which is used to account for monies collected principally through the fundraising efforts of students and District-sponsored groups. The administration is responsible, under the authority of the Board, for collecting, disbursing and accounting for these activity funds.

Account Groups

An account group is not a fund and consists of a self-balancing set of accounts used only to establish accounting control over long-term debt and fixed assets.

<u>General Long-Term Debt Account Group</u> – This account group is established to account for all the long-term debt of the District, which is offset by the amount available in the debt service fund and the amount to be provided in future years to complete retirement of the debt principal. It is also used to account for other liabilities (judgements and lease purchases) which are to be paid from funds provided in future years.

<u>General Fixed Assets Account Group</u> – This account group is used by governments to account for the property, plant and equipment of the school district. The District does not have the information necessary to include this group in its financial statements.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

B. Measurement Focus - cont'd

Memorandum Only - Total Column

The total column on the combined financial statements – regulatory basis is captioned "memorandum only" to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position or results of operations in conformity with accounting principles generally accepted in the United States. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

C. Basis of Accounting and Presentation

The District prepares its financial statements in a presentation format that is prescribed by the Oklahoma State Department of Education. This format is essentially the generally accepted form of presentation used by state and local governments prior to the effective date of GASB Statement No. 34, *Basic Financial Statements – Management's Discussion and Analysis for State and Local Governments* with certain modifications. This format differs significantly from that required by GASB 34.

The financial statements are essentially prepared on the basis of cash receipts and disbursements modified as required by the regulations of the Oklahoma State Department of Education as follows:

- Encumbrances represented by purchase orders, contracts, and other commitments for the expenditure of monies are recorded as expenditures when approved.
- Investments are recorded as assets when purchased.
- Inventories of school supplies are recorded as expenditures and not as inventory assets.
- Warrants payable are recorded as liabilities when issued.
- Long-term debt is recorded in the General Long-Term Debt Account Group and not in the basic financial statements.
- Compensated absences are recorded as expenditures when paid and not recorded as a liability.
- Fixed assets are recorded in the General Fixed Asset Account Group and not in the basic financial statements. Fixed assets are not depreciated.

This regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable, or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred for governmental fund types; and, when revenues are earned.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

C. Basis of Accounting and Presentation - cont'd

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental type funds are accounted for using the regulatory basis of accounting. Revenues are recognized when they are received rather than earned and expenditures are generally recognized when encumbered/reserved rather than at the time the related fund liability is incurred. These practices differ from accounting principles generally accepted in the United States.

D. Budgets and Budgetary Accounting

The District is required by state law to prepare an annual budget. A preliminary budget must be submitted to the Board of Education by December 31, for the fiscal year beginning the following July 1. If the preliminary budget requires an additional levy, the District must hold an election on the first Tuesday in February to approve the levy. If the preliminary budget does not require an additional levy, it becomes the legal budget. If an election is held and the taxes are approved, then the preliminary budget becomes the legal budget. If voters reject the additional taxes, the District must adopt a budget within the approved tax rate.

A budget is legally adopted by the Board of Education for all funds (with the exception of the trust and agency funds) that includes revenues and expenditures.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting – under which purchase orders and other commitments of resources are recorded as expenditures of the applicable fund – is utilized in all governmental funds of the District. Unencumbered appropriations lapse at the end of each fiscal year. While the Debt Service Fund is a governmental fund, a comparison of budget to actual schedule is presented in the financial statements, although the board can exercise no control of the revenue sources for this fund (except interest earnings), and no control over its expenditures.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

E. Assets, Liabilities and Fund Equity

<u>Cash and cash equivalents</u> – The District considers all cash on hand, demand deposit accounts, and highly liquid investments, with an original maturity of three months or less when purchased, to be cash and cash equivalents.

<u>Investments</u> – The District considers investments of direct obligations of the United States government and agencies, certificates of deposits, savings accounts or savings certificates with maturities of greater than three months. All investments are recorded at cost, which approximates market value.

<u>Inventories</u> – The value of consumable inventories at June 30, 2015, is not material to the combined financial statements.

<u>Fixed Assets and Property, Plant and Equipment</u> – The District has not maintained a record of general fixed assets, and, accordingly, a General Fixed Assets Account Group required by the regulatory basis of accounting prescribed by the Oklahoma State Department of Education is not included in the financial statements. General fixed assets purchased are recorded as expenditures in the various funds at the time of purchase.

<u>Warrants Payable</u> – Warrants are issued to meet the obligations for goods and services provided to the District. The District recognizes a liability for the amount of outstanding warrants that have yet to be redeemed by the District's treasurer.

<u>Encumbrances</u> – Encumbrances represent commitments related to purchase orders, contracts, other commitments for expenditures or resources, and goods or services received by the District for which a warrant has not been issued. An expenditure is recorded and a liability is recognized for outstanding encumbrances at year end in accordance with the regulatory basis of accounting. While the regulatory basis that is used for the Debt Service Fund approximates full accrual accounting, the accruals recorded are reported to meet regulatory requirements, as opposed to the requirements of generally accepted accounting principles.

<u>Compensated Absences</u> – The District provides vacation and sick leave benefits in accordance with Title 70 of the Oklahoma Statutes, Article 6-104, which provides for annual sick leave and personal business days. District policy allows certified employees to accumulate such days to a maximum number of days. Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources had not been reported as an expenditure of the governmental fund that will pay it since the financial statements have been prepared on the regulatory basis of accounting. This practice differs from generally accepted accounting principles.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

E. <u>Assets, Liabilities and Fund Equity</u> – cont'd

<u>Funds Held for School Organizations</u> – Funds held for school organizations represent the funds received or collected from students or other cocurricular and extracurricular activities conducted in the District, control over which is exercised by the board of education. These funds are credited to the account maintained for the benefit of each particular activity within the school activity fund.

<u>Long-Term Debt</u> – Long-term debt is recognized as a liability of a governmental fund when due, or when resources have been accumulated in the debt service fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligations is reported in the general long-term debt account group.

<u>Fund Balance</u> – In the fund financial statements, governmental funds report the hierarchy of fund balances. The hierarchy is based primarily on the degree of spending constraints placed upon use of resources for specific purposes versus availability of appropriation. An important distinction that is made in reporting fund balance is between amounts that are considered *nonspendable* (i.e., fund balance associated with assets that are not in spendable form, such as inventories or prepaid items, long-term portions of loans and notes receivable, or items that are legally required to be maintained intact (such as the corpus of a permanent fund)) and those that are *spendable* (such as fund balance associated with cash, investments or receivables).

Amount in the spendable fund balance category are further classified as *restricted*, *committed*, *assigned* or *unassigned*, as appropriate.

Restricted fund balance represents amounts that are constrained either externally by creditors (such as debt covenants), grantors, contributors or laws or regulations of other governments; or by law, through constitutional provisions or enabling legislation.

Committed fund balance represents amounts that are useable only for specific purposes by formal action of the government's highest level of decision-making authority. Such amounts are not subject to legal enforceability (like restricted amounts), but cannot be used for any other purpose unless the government removes or changes the limitation by taking action similar to that which imposed the commitment.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

E. <u>Assets, Liabilities and Fund Equity</u> – cont'd

Assigned fund balance represents amounts that are intended to be used for specific purposes, but are neither restricted nor committed. Intent is expressed by the governing body itself, or a subordinated high-level body or official who the governing body has delegated the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining spendable amounts (except negative balances) that are reported in governmental funds other than the general fund, that are neither restricted nor committed, and amounts in the general fund that are intended to be used for specific purposes in accordance with the provisions of the standard.

Unassigned fund balance is the residual classification for the general fund. It represents the amounts that have not been assigned to other funds, and that have not been restricted, committed, or assigned to specific purposes within the general fund.

F. <u>Revenue and Expenditures</u>

Local Revenues - Revenue from local sources is the money generated from within the boundaries of the District and available to the District for its use. The District is authorized by state law to levy property taxes which consist of ad valorem taxes on real and personal property within the District. These property taxes are distributed to the District's general, building and sinking funds based on the levies approved for each fund. The County Assessor, upon receipt of the certification of tax levies from the county excise board, extends the tax levies on the tax rolls for submission to the county treasurer prior to October 1. The county treasurer must commence tax collection within fifteen days of receipt of the tax rolls. The first half of taxes is due prior to January 1. The second half is due prior to April 1. If the first payment is not made in a timely manner, the entire tax becomes due and payable on January 2. Second half taxes become delinquent on April 1, of the year following the year of assessment. If not paid by the following October 1, the property is offered for sale for the amount of taxes due. The owner has two years to redeem the property by paying the taxes and penalty owed. If at the end of two years the owner has not done so, the purchaser is issued a deed to the property. Other local sources of revenues include tuition, fees, rentals, disposals, commissions and reimbursements.

<u>Intermediate Revenues</u> - Revenue from intermediate sources is the amount of money from funds collected by an intermediate administrative unit, or a political subdivision between the District and the state, and distributed to Districts in amounts that differ in proportion to those which are collected within such systems.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

F. <u>Revenue and Expenditures</u> – cont'd

<u>State Revenues</u> – Revenues from state sources for current operations are primarily governed by the state aid formula under the provisions of Article XVIII, Title 70, Oklahoma Statutes. The State Board of Education administers the allocation of state aid funds to school districts based on information accumulated from the Districts.

After review and verification of reports and supporting documentation, the State Department of Education may adjust subsequent fiscal period allocations of money for prior year errors disclosed by review. Normally, such adjustments are treated as reductions from or additions to the revenue of the year when the adjustment is made.

The District receives revenue from the state to administer certain categorical educational programs. State Board of Education rules require that revenue earmarked for these programs be expended only for the program for which the money is provided and require that the money not expended as of the close of the fiscal year be carried forward into the following year to be expended for the same categorical programs. The State Department of Education requires that categorical educational program revenues be accounted for in the general fund.

<u>Federal Revenues</u> – Federal revenues consist of revenues from the federal government in the form of operating grants or entitlements. An operating grant is a contribution to be used for a specific purpose, activity or facility. A grant may be received either directly from the federal government or indirectly as a passthrough from another government, such as the state. Entitlement is the amount of payment to which the District is entitled pursuant to an allocation formula contained in applicable statutes. The majority of the federal revenues received by the District are apportioned to the general fund. The District maintains a separate child nutrition fund and the federal revenues received for the child nutrition programs are apportioned there.

<u>Non-Monetary Transactions</u> – The District receives commodities form the U.S. Department of Agriculture. The value of these commodities has been included in the Schedule of Expenditures of Federal Awards; however, they have not been included in the financial statements as either revenue or expense since they are not reported under the regulatory basis of accounting.

<u>Interest Earnings</u> – Represent compensation for the use of financial sources over a period of time.

<u>Non-Revenue Receipts</u> – Non-revenue receipts represent receipts deposited into a fund that are not new revenues to the District, but the return of assets.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

F. <u>Revenue and Expenditures</u> – cont'd

<u>Instruction Expenditures</u> – Instruction expenditures include the activities dealing directly with the interaction between teachers and students. Teaching may be provided for students in a school classroom, in another location, such as a home or hospital, and in other learning situations, such as those involving cocurricular activities. It may also be provided through some other approved medium, such as television, radio, telephone and correspondence. Included here are the activities of teacher assistants of any type (clerks, graders, teaching machines, etc.) which assist in the instructional process. The activities of tutors, translators and interpreters would be recorded here. Department chairpersons who teach for any portion of time are included here. Tuition/transfer fees paid to other LEAs would be included here.

<u>Support Services Expenditures</u> – Support services expenditures provide administrative, technical (such as guidance and health) and logistical support to facilitate and enhance instruction. These services exist as adjuncts for fulfilling the objectives of instruction, community services and enterprise programs, rather than as entities within themselves.

<u>Operation of Non-Instructional Services Expenditures</u> – Activities concerned with providing non-instructional services to students, staff or the community.

<u>Facilities Acquisition and Construction Services Expenditures</u> – Consists of activities involved with the acquisition of land and buildings; remodeling buildings; the construction of buildings and additions to buildings; initial installation or extension of service systems and other built-in equipment; and improvements to sites.

<u>Other Outlays Expenditures</u> – A number of outlays of governmental funds are not properly classified as expenditures, but still require budgetary or accounting control. These are classified as Other Outlays. These include debt service payments (principal and interest).

<u>Other Uses Expenditures</u> – This includes scholarships provided by private gifts and endowments; student aid and staff awards supported by outside revenue sources (i.e., foundations). Also, expenditures for self-funded employee benefit programs administered either by the District or a third party administrator.

<u>Repayment Expenditures</u> – Repayment expenditures represent checks/warrants issued to outside agencies for refund or restricted revenue previously received for overpayment, non-qualified expenditures and other refunds to be repaid from District funds.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

F. <u>Revenue and Expenditures</u> – cont'd

<u>Interfund Transactions</u> – Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund or expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the fund that is reimbursed.

All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers. There were no interfund transfers made during the 2014-15 fiscal year.

2. CASH AND INVESTMENTS

<u>Custodial Credit Risk</u> – Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to the District. The District's cash deposits and investments at June 30, 2015, were \$1,848,917, at financial institutions, and were completely insured or collateralized by federal depository insurance, direct obligations of the U.S. Government, or securities held by the District or by its agent in the District's name.

<u>Investment Interest Rate Risk</u> – Interest rate risk is the risk that changes in interest rates will adversely affect the fair market value of an investment. Due to the required liquidity for those investments, these funds have no defined maturity dates. The District does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses from increasing interest rates.

<u>Investment Credit risk</u> – Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. The District does not have a formal policy limiting its investment choices, other than the limitation of state law as follows:

- Direct obligations of the U.S. Government, its agencies and instrument to which the full faith and credit of the U.S. Government is pledged, or obligations to the payment of which the full faith and credit of the State is pledged.
- Certificates of deposit or savings accounts that are either insured or secured with acceptable collateral with in-state financial institutions, and fully insured certificates of deposit or savings accounts in out-of-state financial institutions.
- With certain limitation, negotiable certificates of deposit, prime bankers acceptances, prime commercial paper and repurchase agreements with certain limitations.

2. CASH AND INVESTMENTS – cont'd

- County, municipal or school district tax supported debt obligations, bond or revenue anticipation notes, money judgments, or bond or revenue anticipation notes of public trusts whose beneficiary is a county, municipality or school district.
- Notes or bonds secured by mortgage or trust deed insured by the Federal Housing Administrator and debentures issued by the Federal Housing Administrator, and in obligations of the National Mortgage Association.
- Money market funds regulated by the SEC and in which investments consist of the investments mentioned in the previous bullet items.

<u>Concentration of Investment Credit Risk</u> – The District places no limit on the amount it may invest in any one issuer.

3. INTERFUND RECEIVABLES AND PAYABLES

There were no interfund receivables or payables at June 30, 2015.

4. GENERAL LONG-TERM DEBT

State statutes prohibit the District from becoming indebted in an amount exceeding the revenue to be received for any fiscal year without approval by the District's voters. Bond issues have been approved by the voters and issued by the District for various capital improvements. These bonds are required to be fully paid serially within 25 years of the date of issue.

General long-term debt of the District consists of a capital lease. Debt service requirements for bonds are paid solely from the fund balance and the future revenues of the debt service fund.

4. GENERAL LONG-TERM DEBT - cont'd

The following is a summary of the long-term debt transactions of the District for the year ended June 30, 2015:

		Bonds	Total	
Balance, July 1, 2014 Additions Retirements	\$ 1,275,000 675,000 (625,000)		9,675,157 0 (859,803)	10,950,157 675,000 (1,484,803)
Balance, June 30, 2015	\$	1,325,000	8,815,354	10,140,354

A brief description of the outstanding long-term debt at June 30, 2015, is set forth below:

	Amount <u>Outstanding</u>
Capital Leases:	-
Lease purchase for physical education facility, dated June 2011, totaling \$130,000, due in annual principal and interest installments, final payment due June 2021	\$ 85,735
Lease purchase for an Elementary and Vo-Ag building, dated March 2012, totaling \$7,808,000, due in annual principal and interest installments, final payment due August 2021	7,060,000
Lease purchase for equipment, furniture and fixtures, dated June 2013, totaling \$1,442,500, due in annual principal and interest installments, final payment due July 2023	1,321,743
Lease purchase for transportation equipment, dated October 2013 totaling \$400,000, due in annual principal and interest installments, final payment due	
October 2020	347,876

4. GENERAL LONG-TERM DEBT - cont'd

Year Ending

General Obligation Bonds	
Building Bonds, Series 2013, original issue	
\$650,000, interest rate of .70%, due in one	
installment of \$650,000, on 7-1-15	650,000
Building Bonds, Series 2014, original issue \$675,000, interest rate of .75%, due in one	
installment of \$675,000, on 7-1-16	675,000
Total	<u>\$ 10,140,354</u>

The annual debt service requirements for outstanding bond issues and capital leases, including the payment of principal and interest, are as follows:

I car Linuing			
June 30	Principal	Interest	Total
2016	\$ 1,541,662	372,299	1,913,961
2017	1,598,843	328,449	1,927,292
2018	956,301	288,084	1,244,385
2019	994,041	248,919	1,242,960
2020	1,042,079	208,198	1,250,277
Thereafter	4,007,428	306,386	4,313,814
			0
Total	\$10,140,354	1,752,335	11,892,689

Interest paid on general long-term debt during the 2014-15 fiscal year totaled \$387,441.

The \$7,808,00 lease agreement is designated as a "Qualified School Construction Bond" pursuant to the American Recovery and Reinvestment Act of 2009. At the same time, the District entered into an Escrow and Paying Agent Agreement between RCB Bank as escrow agent and Standard Capital Finance, LLC as lessor. The agreement allowed the lessor to deposit funds of \$7,808,000 with the escrow agent to be held in Trust for the purpose of completing the Elementary School and Vo-Ag/Science Building projects. The District received an allocation form the federal government in the aggregate amount of \$7,808,000 for such bonds. Under the legislation, the federal government will make interest payments on behalf of the District which the District records as revenue and expenses/expenditures in it's financial statement. Interest payments at 4.19% per annum are payable annually beginning August 15th, 2013. This lease-purchase agreement is set to be paid from the proceeds of a series of general obligation bonds which have been previously approved by the voters of the District.

5. EMPLOYEE RETIREMENT SYSTEM

Description of Plan

The District participates in the state-administered Oklahoma Teachers' Retirement System, which is a cost sharing, multiple-employer defined benefit public employee retirement system (PERS), which is administered by the Board of Trustees of the Oklahoma Teachers' Retirement System (the "System"). The System provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Title 70 Section 17 of the Oklahoma Statutes establishes benefit provisions and may be amended only through legislative action. The Oklahoma Teachers' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Oklahoma Teachers' Retirement System, P.O. Box 53624, Oklahoma City, OK 73152, or by calling 405-521-2387.

Basis of Accounting

The System's financial statements are prepared using the cash basis of accounting, except for accruals of interest income. Plan member contributions are recognized in the period in which the contributions are made. Benefits and refunds are recognized when paid. The pension benefit obligation is a standardized disclosure measure of the present value of pension benefits. This pension valuation method reflects the present value of estimated pension benefits that will be paid in future years as a result of employee services performed to date and is adjusted for the effect of projected_salary increases. There are no actuarial valuations performed on individual school districts. The System has an under-funded pension benefit obligation as determined as part of the latest actuarial valuation.

Funding Policy

The District, the State of Oklahoma, and the participating employee make contributions. The contribution rates for the District and its employees are established by and may be amended by Oklahoma Statutes. The rates are not actuarially determined. The rates are applied to the employee's earnings plus employer-paid fringe benefits. The required contribution for the participating members is 7.0% of compensation. Contributions received by the System from the State of Oklahoma are used to offset required employer contributions by the local school district. For the 2014-15 fiscal year, the District contributed 9.5% and the State of Oklahoma contributed the remaining amount during the year. The District is allowed by Oklahoma Teachers' Retirement System to make the required contributions on behalf of the participating members. In addition, if a member's salary is paid in part by federal or private funds, the contribution on that portion of the salary paid by those funds must be matched by the District at 5.12%.

5. EMPLOYEE RETIREMENT SYSTEM – cont'd

Annual Pension Cost

The District's total contributions for 2015, 2014 and 2013 were \$556,618, \$648,941, and \$624,779, respectively. Ten-year historical trend information is presented in the Teacher's Retirement System of Oklahoma Annual Report for the year ended June 30, 2015. This information is useful in assessing the pension plan's accumulation of sufficient assets to pay pension benefits as they become due. Please visit www.ok.gov/TRS for all plan information.

GASB Statement 68 became effective for fiscal years beginning after June 15, 2014, and significantly changes pension accounting and financial reporting for governmental employers who participate in a pension plan, such as the System, and who prepare published financial statements on an accrual basis using Generally Accepted Accounting Principles. Since the District does not prepare and present their financial statements on an accrual basis, the net pension amount is not required to be presented on the audited financial statements. The amount of calculated pension liability for the District at June 30, 2014 (the latest information available) was \$5,601,540.

6. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; or acts of God. The District purchases commercial insurance to cover these risks, including general and auto liability, property damage, and public officials liability. Settled claims resulting from risks have not exceeded the commercial insurance coverage in any of the past three fiscal years.

The District is a member of the Oklahoma Public Schools Unemployment Compensation Program. In this program the District is required to contribute 1.6% of its taxable payroll for unemployment insurance. The funds for each District are kept separate and Districts can contribute more than 1.6% of their payroll if they elect to. The money contributed by each District earns interest and is fully insured. If the District has claims in excess of the amount in its account, it will be liable for the excess.

7. CONTINGENCIES

Federal Grants

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amounts, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

7. CONTINGENCIES - cont'd

Schedule of Expenditure of Federal Awards

The schedule shows the federal awards received and expended by the District during the 2014-15 fiscal year. The revised OMB Circular A-133 Audits of States, Local Governments and Non-Profit Organizations, established uniform audit requirements for nonfederal entities which expended more than \$500,000 in federal awards.

Litigation

School officials are not aware of any pending or threatened litigation, claims or assessments or unasserted claims or assessments against the District.

Subsequent Events

Management has evaluated subsequent events through February 16, 2016, which is the date the financial statements were available to be issued, and have determined that no additional information needs to be added to the financial statements.

INDEPENDENT SCHOOL DISTRICT NO. I-15, ATOKA COUNTY COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND EQUITY ALL SPECIAL REVENUE FUNDS - REGULATORY BASIS JUNE 30, 2015

	JILDING FUND	CHILD NUTRITION FUND	TOTAL
<u>ASSETS</u> Cash	\$ 108,101	22,570	130,671
LIABILITIES AND FUND EQUITY			
Liabilities:	04 004	00 570	10.0/1
Warrants outstanding Encumbrances	26,394 0	22,570 0	48,964 0
Total Liabilities	 26,394	22,570	48,964
Fund Equity:			
Cash fund balances	 81,707	0	81,707
Total Liabilities and Fund Equity	\$ 108,101	22,570	130,671

INDEPENDENT SCHOOL DISTRICT NO. I-15, ATOKA COUNTY COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - ALL SPECIAL REVENUE FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

	BUILDING FUND		CHILD NUTRITION FUND	TOTAL	
Revenues Collected:					
Local sources	\$	160,651	4,567	165,218	
State sources			6,699	6,699	
Federal sources			383,899	383,899	
Total revenues collected		160,651	395,165	555,816	
Expenditures:					
Instruction		4,480		4,480	
Support services		158,026		158,026	
Operation non-instructional services		3,210	432,885	436,095	
Facilities acquisition and construction services		2,500		2,500	
Total expenditures		168,216	432,885	601,101	
Excess of revenue collected					
over (under) expenditures		(7,565)	(37,720)	(45,285)	
Cash fund balances, beginning of year		89,272	37,720	126,992	
Cash fund balances, end of year	\$	81,707	0	81,707	

INDEPENDENT SCHOOL DISTRICT NO. I-15, ATOKA COUNTY COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGET AND ACTUAL COMPARISON ALL SPECIAL REVENUE FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

	BUILDING FUND			CHILD NUTRITION FUND				
)riginal Budget	FINAL BUDGET	ACTUAL)RIGINAL BUDGET	FINAL BUDGET	ACTUAL	
Revenues Collected:					 			
Local sources	\$	134,583	134,583	160,651	\$ 3,330	3,330	4,567	
State sources					5,896	5,896	6,699	
Federal sources					283,842	333,842	383,899	
Return of assets					52,174	52,174		
Total revenues collected		134,583	134,583	160,651	 345,242	395,242	395,165	
Expenditures:								
Instruction				4,480				
Support services				158,026				
Operation non-instructional services				3,210			432,885	
Facilities acquisition & construction services				2,500				
Other outlays		223,855	223,855		382,962	432,962		
Total expenditures		223,855	223,855	168,216	 382,962	432,962	432,885	
Excess of revenues collected over								
(under) expenditures		(89,272)	(89,272)	(7,565)	(37,720)	(37,720)	(37,720)	
Cash fund balances, beginning of year		89,272	89,272	89,272	 37,720	37,720	37,720	
Cash fund balances, end of year	\$	-	0	81,707	\$ -	0	0	

INDEPENDENT SCHOOL DISTRICT NO. I-15, ATOKA COUNTY COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES -AGENCY FUNDS FOR THE YEAR ENDED JUNE 30, 2015

ASSETS		ALANCE 7-01-14	ADDITIONS	NET TRANSFERS	DEDUCTIONS	BALANCE 6-30-15
Cash	\$	47,383	310,468	0	308,456	49,395
Gush	Ψ	47,303	310,400		300,430	47,575
LIABILITIES						
Funds held for school organizations:						
Elementary library	\$	3,793	0		0	3,793
Elementary general acct		2,739	13,066		10,322	5,483
Middle school general acct Child nutrition		116 0	26,002 4,116		26,118 4,116	0 0
HS American Indian		24	4,110	(24)	4,110	0
HS Atheletics		1,268	96,522	2,431	90,785	9,436
HS Band		124	7,227	2,401	2,948	4,403
HS BOAC		1,510	1,975		1,867	1,618
HS Boys Basketball		881	0	(881)	0	0
HS Girls Basketball		711	0	(711)	0	0
Clearing		0	414		414	0
HS AT/ĀE		127	0	(127)	0	0
HS FBLA		60	935		325	670
HS FFA II		371	39,925		39,764	532
HSFHA		1,440	6,713	(057)	6,411	1,742
HS Softball		357	0	(357)	0	0
HS general activities		128	5	(133)	0	0
HS Journalism		4,696 0	4,950 0		9,151 0	495 0
HS Seniors 16/17 HS Letter A		7,369	49,664	2,755	55,398	4,390
HS Library		1,951	4,515	2,155	5,940	4,370
HS National Honor Society		17	572		523	66
HS Pep club		3,890	3,892		6,557	1,225
Seniors 15-16		22	5,263		5,284	1
HS Spanish club		5	0	(5)	0	0
HS Special services		534	3,524		2,161	1,897
HS speech		1	0		0	1
HS Student council		961	4,454		4,334	1,081
HS Technology Education		1,804	5,666		6,322	1,148
HS Touchdown club		26	0	(26)	0	0
Subsittute acct		590	0	(590)	0	0
MS Concession		6,103	15,861		17,203	4,761
MS Pep club MS Student council		1,377 820	9,071 1,032		8,014 583	2,434 1,269
MS Glee club		321	1,032		1,126	459
HS Senior 14-15		200	2,545		1,120	1,599
HS Baseball		456	2,545	(456)	0	0
Motivational		1,806	245	(1,876)	175	ů 0
HS Picture		419	0	(.,)	419	ů 0
Seniors 13-14		25	0 0		0	25
Elementary G&T		341	1,050		1,050	341
Total Liabilities	\$	47,383	310,468	0	308,456	49,395

INDEPENDENT SCHOOL DISTRICT NO. I-15, ATOKA COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2015

Federal Grantor / Pass Through Grantor / Program Title	Federal CFDA Number	Federal Grantor's/ Pass-through Grantor's No.	rogram or ard Amount	Balance at 7/1/14	Revenue Collected	Total Expenditures	Balance at 6/30/15
U.S. Department of Education							
Direct Programs:							
Indian Education	84.060	S060A140713	\$ 50,235		50,204	50,204	
Impact Aid	84.041		95,491		95,491	95,491	
Impact Aid Special Education	84.041		12,048		12,048	12,048	
Sub Total			 157,774	0	157,743	157,743	0
Passed Through State Department of Education:							
* Title I, Basic Program	84.010		286,630		265,595	265,595	
Title II, Part A	84.367		24,668		24,664	24,663	
IDEA-B Flow Through	84.027		194,798		194,797	194,797	
IDEA-B Pre-school	84.173		9,645		9,645	9,645	
Title VI, Part B	84.358		15,901		15,900	15,900	
Sub Total			 531,642	0	510,601	510,600	0
Passed Through State Department of Agriculture:							
* Child Nutrition Programs:							
School breakfast program	10.553				152,248	152,248	
National school lunch program	10.555				265,642	265,642	
Summer food program	10.559				2,090		
Sub Total				0	419,980	417,890	0
Passed Through Department of Human Services:							
* Non-cash assistance - Commodities - Note 1							
National school lunch program	10.555				26,332	26,332	
Other Federal Assistance:							
Johnson O'Malley	15.130		13,520		13,451	13,451	
Gear-Up	84.334		1,230		1,230	0	
Rehab services	84.126		11,468		11,500	11,468	
Medicaid	93.778		70,718		70,718	70,718	
In lieu	NA		 7,915		7,915	0	
Sub Total			 104,851	0	104,814	95,637	0
Total Federal Assistance			\$ 794,267	0	1,219,470	1,208,202	0

Note - These amounts represent reimbursements for prior year expenditures which were not received until the current fiscal year.

Note 1 - Commodities received by the District in the amount of \$26,332 were of a non-monetary nature and therefore the total revenue does not agree with the financial statements by this amount.

* Major programs

INDEPENDENT SCHOOL DISTRICT NO. I-15, ATOKA COUNTY STATEMENT OF STATUTORY, FIDELITY AND HONESTY BONDS FOR THE YEAR ENDED JUNE 30, 2015

BONDING COMPANY	POSITION COVERED	BOND NUMBER	COVERAGE AMOUNT	EFFECTIVE DATES
CNA Surety Company	Treasurer	68911091	\$ 100,000	7/1/14 - 7/1/15
	Encumbrance Clerk	68911091	5,000	7/1/14 - 7/1/15
	Activity Fund	68911091	5,000	7/1/14 - 7/1/15
	Minutes Clerk	68911091	5,000	7/1/14 - 7/1/15
	Superintendent	68911091	100,000	7/1/14 - 7/1/15

INDEPENDENT SCHOOL DISTRICT NO. I-15, ATOKA COUNTY SCHEDULE OF ACCOUNTANT'S PROFESSIONAL LIABILITY INSURANCE AFFIDAVIT JULY 1, 2014 TO JUNE 30, 2015

State of Oklahoma)) ss County of Tulsa)

The undersigned auditing firm of lawful ages, being first duly sworn on oath says that said firm had in full force and effect Accountant's Professional Liability Insurance in accordance with the "Oklahoma Public School Audit Law" at the time of audit contract and during the entire audit engagement with Atoka Public Schools for the audit year 2014-15.

Sanders, Bledsoe & Hewett, Certified Public Accountants, LLP Auditing Firm

By

Authorized Agent

Subscribed and sworn to before me This 16th day of February, 2016



Earlene Dart

Notary Public (or Clerk or Judge)

My Commission Expires: 5/19/2016 Commission No. 00008621



Stephen H. Sanders, CPA Eric M. Bledsoe, CPA Jeffrey D. Hewett, CPA

P.O. BOX 1310 • 101 N. MAIN ST.• BROKEN ARROW, OK 74013 • (918) 449-9991 • (800) 522-3831 • FAX (918) 449-9779

February 16, 2016

Mr. Jay McAdams, Superintendent Atoka Public Schools PO Box 720 Atoka, Oklahoma 74525

Dear Mr. McAdams,

Listed below are the audit exceptions and recommendations from the final audit work we performed for you. Please review them very carefully, along with the review copy of your audit report. If you have questions or desire additional information, please call us so that any discrepancies may be resolved.

The following section contains the observations relayed to management that are control deficiencies, which we feel need to be communicated to you so appropriate action may be taken to correct these deficiencies. These items are not included in your audit report. They could evolve into significant deficiencies if not addressed.

Travel Reimbursements

We observed during the audit of the travel claims (General fund PO #254) that several reimbursements for meals did not appear to be for overnight stays, did not include a purpose of the reimbursement, and if reimbursement was for more than one person, the others were not identified. We recommend that in addition to obtaining the itemized receipts, the purpose of the reimbursement be included and a listing of individuals if the claim is for more than one person. We also recommend that non-overnight meal expenditures (in district) not be reimbursed, but if they are, they should be processed through payroll.

Unrecorded Liabilities

We observed during the audit of the purchase orders that there were a few purchase orders which were issued against fiscal year 2015-16 appropriations which were in payment of indebtedness actually incurred in the 2014-15 fiscal year. We recommend that all expenditures be encumbered in the fiscal year in which they were incurred, as required by Oklahoma Statutes. (Reference : 70 O.S. 2001 § 5-135C).

Purchase Orders

Purchase orders were used in accordance with Oklahoma Statutes, however, when payments were made on the purchase orders, the related warrant/check numbers were not being recorded on the purchase order or invoice. We recommend that each check that is issued be recorded on the purchase order for which it is paying, and that each purchase order be adjusted to the actual amount paid.

Non-Employee Compensation

During the audit we observed were two (2) individuals were paid for services rendered as an independent contractor instead of being paid through payroll. We did observe where an IRS Form 1099 was issued to these individuals. We recommend that procedures be implemented to ensure that for every purchase order approved to an individual, that a determination be made as to whether the individual should be considered an employee versus and independent contractor in accordance with the IRS regulations.

Fuel for District Vehicles

We observed during the audit that there are three locations that the district utilizes to obtain fuel for the district vehicles. At each location the employee is required write on the ticket the vehicle used, the amount purchased and a signature. Not all of the tickets observed included the vehicle. We recommend that the district enforce its policy to make sure that all the required information is obtained, including the vehicle being utilized being placed on the ticket. We also recommend that stricter controls be implemented for these locations where the district can charge for fuel.

Activity Funds Deposits

We observed multiple instances during our examination of activity fund collections where sponsors held collections for several days, weeks, and in one instance over a month before being turned in for deposit. Although these amounts were immaterial, we recommend sponsors turn in collections daily, or weekly if the collections are less than \$100.00. It appeared that the activity fund district-wide was depositing these funds in a proper and timely manner and strong controls were in place for collecting and depositing funds. We realize these appear to be isolated incidents; however, we would like to remind you that holding these funds overnight increases the opportunity for lost or stolen funds. We recommend that all student activity fund sponsors be reminded that all funds collected each day should be turned in to the site or district activity fund office for immediate deposit.

Athletic Gate Records

We observed during the audit that the District is currently not keeping detailed supporting documentation for athletic events. Although admission was charged and there was a subsequent deposit, there were no pre-numbered tickets issued and therefore, a reconciliation of such tickets could not be performed. All events held at the District should include the sale of pre-numbered tickets. At the point of entry (gate), the pre-numbered ticket should be torn in half, with the customer keeping one half, and the other half retained by the ticket taker. These ticket stubs should be retained by the District, along with a "ticket sellers report" that indicates the beginning and ending ticket numbers that were sold, and a reconciliation of the cash received to the number of tickets sold. The ticket seller should sign the report indicating the amount of funds that were collected at the event, and the event coordinator (athletic director) should also sign the report, stating that the amount of cash shown as collected was received and deposited.

Appropriations/Budget

The appropriations for the general, building, and child nutrition fund were not allocated among the various line item function codes, and, therefore, line item expenditures were in excess of appropriations/budget in several instances. However, the funds, in total, did not have expenditures in excess of appropriations. We recommend that the district implement procedures which require continuous review of available appropriations versus current expenditures and future needs by line item function codes in order to ensure that transfers are made <u>before</u> expenditures exceed available line item appropriations/budget.

We take this opportunity to thank you and your professional staff for the outstanding cooperation and invaluable assistance you gave us during our recent onsite audit work.

Sincerely,

topping D. Hundto

Jeff Hewett

For

Sanders, Bledsoe & Hewett Certified Public Accountants, LLP