# TOWN OF MARSHALL

FINANCIAL STATEMENTS

AND INDEPENDENT AUDITOR'S REPORT

FOR THE YEAR ENDED JUNE 30, 2022

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#### MICHAEL W. GREEN

#### Certified Public Accountant

827 W. Locust Street STILWELL, OK. 74960 (918) 696-6298

#### INDEPENDENT AUDITOR'S REPORT

To the Town Council Town of Marshall, Oklahoma

#### Adverse, Qualified and Unmodified Opinions

I have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Marshall, Oklahoma (the Town), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

Summary of Opinions

Opinion Unit Type of Opinion

Governmental Activities

Business-Type Activities

General Fund

Aggregate Remaining Fund Information

Enterprise Fund – Municipal Authority

Qualified

Unmodified

Adverse

Adverse Opinion on Business-Type Activities and Enterprise Fund

In my opinion, because of the significance and possible effects of the matter discussed in the Basis for Adverse, Qualified and Unmodified Opinions section of my report, the modified cash basis financial statements referred to above do not present fairly, the business-type activities and the enterprise fund of the Town, as of June 30, 2022, or the changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with the modified cash basis of accounting.

Qualified Opinion on Governmental Activities and General Fund

In my opinion, except for the effects on the matter discussed in the Basis for Adverse, Qualified and Unmodified Opinions section of my report, the modified cash basis financial statements referred to above present fairly, in all material respects, the financial position of the Town as of June 20, 2022, and the changes in financial position thereof for the year then ended in accordance with the modified cash basis of accounting.

Unmodified Opinion on Aggregate Remaining Fund Information.

In my opinion, the modified cash basis financial statements referred to above present fairly, in all material respects, the respective financial position of the aggregate remaining fund information of the Town of Marshall, Oklahoma, as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with the modified cash basis of accounting.

#### Basis for Adverse, Qualified and Unmodified Opinions

I conducted my audit in accordance with auditing standards generally accepted in the United States of America (GAAS), and the standards applicable to the financial audits contained in *Government Auditing* Standards issued by the Comptroller General of the United States (Government Auditing Standards). My responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of my report. I am required to be independent of the Town of Marshall, Oklahoma, and to meet my other ethical responsibilities, in accordance with the relevant ethical requirements relating to my audit. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my adverse, qualified and unmodified audit opinions.

Matter Giving Rise to Adverse Opinion on Business-Type Activities and Enterprise Fund

As discussed in Note 1.D to the financial statements, management has not recorded certain general infrastructure assets in business-type activities and, accordingly, has not recorded depreciation expense on those assets. Modified cash basis of accounting require that those general infrastructure assets be capitalized and depreciated, which would increase the assets and net position and change the expenses of the business-type activities and the enterprise fund. The amount by which this departure would affect the assets, net position, and expenses of the business-type activities has not been determined.

Matter Giving Rise to Qualified Opinion on General Fund and Government Activities - Fire Department Fund

The financial statements of the Town of Marshall Fire Department Fund have not been audited, and I am not engaged to audit the Fire Department Fund financial statements as a part of my audit of the Town's basic financial statements. The Town's Fire Department Fund financial activities are not included in the Town's basic financial statements. The effect on the Town's assets, liabilities, net position, revenues, and expenses are unknown.

#### **Emphasis of Matter—Basis of Accounting**

I draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. My opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1, and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, I:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and
  design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis,
  evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate
  in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town of Marshall,
  Oklahoma's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in my judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Marshall, Oklahoma's ability to continue as a going concern for a reasonable period of time.

I am required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that I identified during the audit.

#### **Supplementary Information**

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Marshall, Oklahoma's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and related directly to the underlying accounting and other records

used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, I have also issued my report dated November 14, 2022, on my consideration of the Town's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

Regards,

Michael Green, CPA Stilwell, Oklahoma

November 14, 2022

### TOWN OF MARSHALL STATEMENT OF NET POSITION - MODIFIED CASH BASIS JUNE 30, 2022

	Government Activities		Business-Type Activities		Totals
Assets					
Current assets					
Cash and cash equivalents	\$	72,543	\$	104,879	\$ 177,422
Restricted cash and cash equivalents		42,767		-	42,767
Due from other funds		379		-	379
Investments		68,825		-	68,825
Total current assets		184,514		104,879	289,393
Noncurrent assets					
Capital assets:					
Equipment and vehicles		22,409		-	22,409
Land and improvements		-		-	-
Buildings		3,455		-	3,455
Infrastructure		268,532		828,406	1,096,938
Less accumulated depreciation		(113,796)		(351,626)	(465,422)
Construction in Progress					_
Total noncurrent assets		180,600		476,780	657,380
Total assets		365,114		581,659	946,773
Liabilites					
Current liabilities					
Due to other funds		-		379	 379
Total current liabilities				379	 379
Noncurrent liabilities					
Refundable deposits		-		12,300	12,300
Total noncurrent liabilities		-		12,300	12,300
Total liabilities				12,679	12,679
Net position (Note 1.D.)					
Net Investment in capital assets		180,600		476,780	657,380
Restricted for:					
Cemetary		19,669		-	19,669
Highways		15,371		-	15,371
Capital Projects		7,727		-	7,727
Unassigned		141,747		92,200	 233,947
Total net position	\$	365,114	\$	568,980	\$ 934,094

TOWN OF MARSHALL
STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS
YEAR ENDED JUNE 30, 2022

										Net	(Expens	Net (Expenses) Revenue and Changes in Net Assets	e and ts	
					Progran	Program Revenues					Primary	Primary Government	ıt	
					Op	Operating	O	Capital						
Functions/programs	Ex	Expenses	Cha Se	Charges for Services	g S	Grants and Contracts	r S	Grants and Contracts	Gove	Governmental Activities	Busi Ac	Business-type Activities		Totals
Governmental activities														
General Government	S	90,046	\$	•	↔	26,810	↔	50,000	S	(13,236)	\$	•	\$	(13,236)
Public Safety				•				ı				•		1
Streets		•		•		•		ı				٠		,
Airport												•		ı
Culture and recreation		•						ı		1		1		,
Cemetery		11,605		2,800				ı		(8,805)		٠		(8,805)
Community development										1		•		,
Total government activities		101,651		2,800		26,810		50,000		(22,041)				(22,041)
Business-type activities														
Water		40,728		45,782				ı				5,054		5,054
Wastewater		•		3,222		•						3,222		3,222
Distribution								1		1		•		1
Sanitation		22,617		19,120				ı				(3,497)		(3,497)
Administrative and general		30,785		•		•		ı		٠		(30,785)		(30,785)
Total business-type activities		94,130		68,124		-		-		-		(26,006)		(26,006)
Totals	\$	195,781	s	70,924	€	26,810	8	50,000		(22,041)		(26,006)		(48,047)
General revenues														
Sales tax										53,888		٠		53,888
Tobacco tax										416		٠		416
Intergovernmental revenue not restricted to specific programs	ed to sp	ecific progr	ams									•		1
Intergovernmental revenue restricted for streets & alleys	or stree	s & alleys								6,556		•		6,556
Franchise fees										6,119		•		6,119
Miscellaneous										751		ı		751
Donations										11,297		•		11,297
Investment earnings										69		25		94
Transfers: In												50,000		50,000
Transfers: Out										(50,000)		ı		(50,000)
Total general revenues and transfers	LS.									29,096		50,025		79,121
Change in net position										7,055		24,019		31,074
Net position, beginning of year										358,059		544,961		903,020
Net position, end of year									↔	365,114	8	568,980	8	934,094

The accompanying notes to the basic financial statements are an integral part of this statement.

## TOWN OF MARSHALL BALANCE SHEET - MODIFIED CASH BASIS GOVERNMENTAL FUNDS JUNE 30, 2022

	General Fund		Other Governmental Funds		Gov	Total ernmental Funds
Assets						
Cash and cash equivalents	\$	72,543	\$	-	\$	72,543
Restricted cash and investments		-		42,767		42,767
Receivable from other funds		379		-		379
Investments		68,825				68,825
Total assets		141,747		42,767		184,514
Liabilites						
Accounts payable		-		-		-
Total liabilities		-		-		-
Fund Balance (Note 1.D.)						
Restricted for:						
Cemetary		-		19,669		19,669
Highways		-		15,371		15,371
Assigned to:						
Capital projects		-		7,727		7,727
Unassigned		141,747		-		141,747
Total fund balances		141,747		42,767		184,514
Total liabilities and fund balances	\$	141,747	\$	42,767		

Amounts reported for governmental activities in the Statement of Net Position are different because: Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. The cost of the assets is \$ 294,396

The accumulated depreciation is \$ 113,795

Net effect for reconciliation 180,600

Net position of governmental activities \$ 365,114

# TOWN OF MARSHALL STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2022

	General Fund		Other Governmental Funds		Gov	Total vernmental Funds
Revenues:						
Sales tax	\$	53,888	\$	-	\$	53,888
Tobacco tax		416		-		416
Intergovernmental		3,924		2,632		6,556
Franchise fees		6,119		-		6,119
Donations		5,600		5,697		11,297
Rental Income		-		-		-
Cemetery		-		2,800		2,800
ARPA Grant		26,810		-		26,810
REAP Grant		50,000		-		50,000
Miscellaneous		750		-		750
Investment income		69		-		69
Total revenues		147,576		11,129		158,705
Expenditures:						
General government:		00.124				00.124
General government		90,134		-		90,134
Cemetery		-		11,605		11,605
Streets		-		-		-
Water		-		-		-
Total expenditures paid		90,134		11,605		101,739
Excess of revenues collected over (under)						
expenditures		57,442		(476)		56,966
Other financing sources (uses) Operating transfers in Operating transfers out Total other financing sources (uses)		(50,000) (50,000)		- - -		(50,000) (50,000)
Change in Fund balance		7,442.00		(476)		6,966
Fund balances, beginning of year		134,305		43,243		177,548
Fund balances, end of year	\$	141,747	\$	42,767	\$	184,514

# TOWN OF MARSHALL STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE, CONTINUED - MODIFIED CASH BASIS GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2022

Reconciliation of the change in fund balances: total governmental funds to the change in net position of governmental activities: Net change in fund balances: total governmental funds \$ 6,966 Amounts reported for governmental activities in the Statement of Activities are different because: Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets: Capital outlay purchases capitalized 11,705 Depreciation (11,616)7.055 Change in net position of governmental activities

# TOWN OF MARSHALL STATEMENT OF NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUND JUNE 30, 2022

	Municipal Authority Enterprise
Assets	Fund
Current assets	
Cash and cash equivalents	\$ 104,879
Restricted cash and cash equivalents	
Total current assets	104,879
Noncurrent assets	
Capital assets:	
Infrastructure	828,406
Less accumulated depreciation	(351,626)
Total capital assets	476,780
Total assets	581,659
Liabilities	
Current liabilities	
Due to General Fund	379
Refundable deposits	12,300
Total current liabilities	12,679
Total liabilities	12,679
Net position	
Net Investment in capital assets	476,780
Restricted for debt service	-
Unrestricted	92,200
Total net position	\$ 568,980

# TOWN OF MARSHALL STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - MODIFED CASH BASIS PROPRIETARY FUND YEAR ENDED JUNE 30, 2022

	A	unicipal uthority nterprise Fund
Operating revenue		
Charges for services:		
Water	\$	45,782
Wastewater		3,222
Sanitation		19,120
Total operating revenue		68,124
Operating expenses:		
Water		40,728
Wastewater		-
Distribution		-
Sanitation		22,617
Administration and general		30,785
Total operating expenses		94,130
Net operating income		(26,006)
Nonoperating revenue (expense)		
Investment income		25
Interest expense		-
Other Income		_
Total nonoperating revenue (expense)		25
Other financing sources (uses) Operating transfers in Operating transfers out Total other financing sources (uses)		50,000
Change in net position		24,019
Net position, Beginning of year		544,961
Net position, end of year	\$	568,980

# TOWN OF MARSHALL STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS PROPRIETARY FUND YEAR ENDED JUNE 30, 2022

		Iunicipal authority
	Е	nterprise Fund
Cash flows from operating activities		
Receipts from customers	\$	68,641
Payments to suppliers		(40,277)
Payments to employees		(27,815)
Net cash provided (used) by operating activities		549
Cash flows from investing activities		
Grant Awards		50,000
Interest income		25
Net cash provided (used) by investing activities		50,025
Cash flows from financing activities		
Transfers in		(50,000)
Net cash provided (used) by financing activities		(50,000)
Net increase (decrease) in cash and cash equivalents		574
Cash balance beginning of year		104,305
Cash balance end of year	\$	104,879
Reconciliation of operating income (loss) to		
net cash provided (used) by operating activities		
Operating income (loss)	\$	(26,006)
Adjustments to reconcile operating income to		
net cash provided (used) by operating activities:		
Cash flows reported in other categories:		
Depreciation and amortization expense		26,038
Change in assets and liabilities:		
Customer Deposits		517
Net cash provided by operating activities	\$	549

### TOWN OF MARSHALL NOTES TO THE FINANCIAL STATEMENTS

For the year ended June 30, 2022

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed in Note 1.B., these financial statements, for the Town of Marshall, Oklahoma, are presented on a modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) established by the Governmental Accounting Standards Board (GASB.) These modified cash basis financial statements generally meet the presentation and disclosure requirements applicable to GAAP, in substance, but are limited to the elements presented in the financial statements and the constraints of the measurement and recognition criteria of the modified cash basis of accounting.

#### 1.A. FINANCIAL REPORTING ENTITY

The municipality is a corporate body for public purposes created under Title 11 of the Oklahoma Statutes and accordingly is a separate entity for operating and financial reporting purposes. The general operating authority for the municipality is the Oklahoma Municipal Code contained in Title 11, Oklahoma Statutes. The governing body of the municipality is the Town Council composed of elected members. The mayor is the executive officer of the municipality.

In evaluating how to define the reporting entity, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria established by the Governmental Accounting Standards Board (GASB), GASB Statement No. 14, *The Financial Reporting Entity*, as amended by Statement No. 61.

Based upon the application of these criteria, the Town's financial reporting entity is composed of the following:

Primary Government: Town of Marshall

Blended Component Units: None

Component units are public trusts established pursuant to Title 60 of Oklahoma state law. Public Trusts (Authorities) have no taxing power. The Authorities are generally created to finance Town services through issuance of revenue bonds or other non-general obligation debt and to enable the Town Council to delegate certain functions to the governing body (Trustees) of the Authority. The Authorities generally retain title to assets which are acquired or constructed with Authority debt or other Authority generated resources. The Town, as beneficiary of the public trusts, receives title to any residual assets when the public trusts are dissolved.

#### 1.B. BASIS OF PRESENTATION

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The statement of net position and activities are reported on a modified cash basis of accounting. The modified cash basis of accounting is based on the recording of cash and cash equivalents and changes therein, and only recognizes revenues, expenses, assets and liabilities resulting from cash transactions adjusted for certain modifications that have substantial support in generally accepted accounting principles. The Town has chosen to include adjustments for the following balances arising from cash transactions:

- capital assets and the depreciation of those assets, where applicable
- long-term debt
- cash-based interfund receivables and payables
- other cash-based receivables/payables
- investments
- utility deposit liabilities

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected, and accrued revenue and receivables) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

As a result of the Town's use of the modified cash basis of accounting, accrued liabilities related to compensated absences (vacation and sick leave) and compensatory time earned but unpaid at year-end, and any employer-related costs earned and unpaid, are not reflected in the financial statements as liabilities, but are normally reported as a commitment disclosure.

Program revenues within the statement of activities that are derived directly from each activity or from parties outside the Town's taxpayers are reported as program revenues. The Town has the following program revenues in each activity:

- General government: License and permits, operating and capital grants and contributions
- Public safety: Fine revenue, operating and capital grants and contributions
- Streets: Gas excise and commercial vehicle taxes

#### **Governmental Funds**

The Town's governmental funds are comprised of the following:

#### Major Fund

• General Fund - accounts for all activities not accounted for in other special-purpose funds

#### Non-Major Funds (Reported as Other Governmental Funds)

- Special Revenue and Capital Project funds
  - Street & Alley Fund-accounts for state shared gasoline excise and commercial vehicle taxes legally restricted for street and alley improvements, as well as sales tax earmarked for street purposes
  - Grant Fund-accounts for contributions and specific revenues and transfers from other Town funds and expenditures for various capital projects

The governmental funds are reported on a modified cash basis of accounting. Only current financial assets and liabilities arising from cash transactions are generally included on the fund balance sheets. The operating statements present sources and uses of available spendable financial resources during a given period. These fund financial statements use fund balance as their measure of available spendable financial resources at the end of the period.

#### **PROPRIETARY FUNDS**

#### Enterprise Fund

The Town's proprietary fund is comprised of the following:

• Marshall Enterprise Fund – an enterprise fund that accounts for the operation of the water, sewer and sanitation activities

For purposes of the statement of revenues, expenses and changes in fund net position, operating revenues and expenses are considered those whose cash flows are related to operating activities, while revenues and expenses related to financing, capital and investing activities are reported as non-operating or transfers and contributions.

#### 1.C. BUDGETS AND BUDGETARY ACCOUNTING

The Town adopted a budget, under the provisions of Titles 62 and 68 of the Oklahoma Statutes (Estimate of Needs Law).

#### 1.D. ASSETS, LIABILITIES, AND EQUITY

#### **CASH AND CASH EQUIVALENTS**

For the purpose of the statements of net position, balance sheets, and statement of cash flows, "cash and cash equivalents" includes all demand and savings accounts, certificates of deposit or short-term investments with an original maturity of three months or less and money market accounts.

#### **INVESTMENTS**

Investments classified in the financial statements; consist entirely of certificates of deposit whose original maturity term exceeds three months. Investments are carried at cost, which approximates fair value.

#### INTERFUND RECEIVABLES AND PAYABLES

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Those related to goods and services type transactions are classified as "due to and from other funds." Short-term interfund loans are reported as "interfund receivables and payables."

Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Position. See Note 3.F for details of interfund transactions, including receivables and payables at year-end.

#### **CAPITAL ASSETS**

The accounting treatment of property, plant, and equipment (capital assets) depends on whether the assets are used in governmental fund operations or proprietary fund and similar discretely presented component unit operations and whether they are reported in the government-wide or fund financial statements.

#### **Government-Wide Statements**

In the government-wide financial statements, fixed assets are accounted for as capital assets. All capital assets are valued at historical cost, or estimated historical cost if actual is unavailable. Prior to July 1, 2003, governmental funds' infrastructure assets were not capitalized. Under GASB No. 34, small towns are not

required to retroactively report infrastructure assets, and the Town of Marshall has elected not to retroactively report. Infrastructure assets in governmental funds acquired since July 1, 2003, are recorded at cost.

Detail fixed asset records at historical cost have not been maintained of such assets which are still in service for the proprietary fund (Marshall Public Works). The modified cash basis of accounting requires that these assets be capitalized, and the related depreciation be recorded, which would increase the assets and expenses of the activities.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. A capitalization threshold of \$ 2,000 is used to report capital assets. The range of estimated useful lives by type of asset is as follows:

Type of Asset	Years
Equipment	10
Building Improvements	10-25
Infrastructure	25-40

#### **Fund Financial Statements**

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets acquired for use in proprietary fund operations are accounted for the same as in the government-wide statements.

#### **RESTRICTED ASSETS**

Restricted assets include cash and investments that are legally restricted as to their use. The primary restricted assets, of the proprietary fund, are related to promissory note trustee accounts and utility meter deposits. The primary restricted assets of the governmental funds are the sales tax amounts of the Capital Improvement Funds, and the grant and other restricted bank accounts of the General Fund.

#### COMPENSATED ABSENCES

The Town does not have a formal policy for vacation or sick leave. Due to the limited staff of the Town, employees schedule their vacations, or other time off, so that the Town does not have to hire additional employees. Thus, any vacation time (or sick leave) taken is compensated at the employees' regular wage rates.

#### FUND BALANCES AND NET POSITION

#### **Fund Balances**

Governmental fund equity is classified as fund balance. Fund balance is further classified as non-spendable, restricted, committed, assigned, and unassigned. These classifications are defined as:

- *Non-spendable* includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.
- Restricted consists of fund balance with constraints placed on the use of resources either by (a) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or (b) laws through constitutional provisions or enabling legislation.

- *Committed* includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Town's highest level of decision-making authority. The Town's highest level of decision-making authority is made by ordinance.
- Assigned includes amounts that are constrained by the Town's intent to be used for specific purposes but are neither restricted nor committed. Assignments of fund balance may be made by Town Council action or management decision when the Town Council has delegated that authority. Assignments for transfers and interest income for governmental funds are made through budgetary process.
- *Unassigned* represents fund balance that has not been assigned to other funds and has not been restricted, committed, or assigned to specific purposes within the General Fund.

It is the Town's policy to first use restricted fund balance prior to the use of the unrestricted fund balance when an expense is incurred for purposes for which both restricted and unrestricted fund balances are available. The Town's policy for the use of unrestricted fund balance amounts require that committed amounts would be reduced first, followed by assigned amounts and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

#### **Net Position**

Net position is displayed in two components:

- a. Restricted net position Consists of net position with constraints placed on the use either by 1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments, or 2) law through constitutional provisions or enabling legislation
- b. *Unrestricted net position* All remaining net position that does not meet the definition of "restricted"

It is the Town's policy to first use restricted net position prior to the use of unrestricted net position when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

Fund balances as of June 30, 2022, for the governmental funds are as follows:

	General		General		Other Gov		
Fund Balances:	Fund		]	Funds	Total		
Invested in Capital Assets, Net	\$	180,600	\$	_	\$ 180,600		
Restricted for:							
Cemetary		-		19,669	19,669		
Highways		-		15,371	15,371		
Capital Projects		-		7,727	7,727		
Total Restricted		-		42,767	42,767		
Committed to:							
Capital Improvement Projects		-		-	-		
Assigned to:							
Capital Projects		-		-	-		
Total Assigned		-		-			
Unassigned		141,747		-	141,747		
Total Fund Balances	\$	322,347	\$	42,767	\$ 365,114		

#### 1.E. REVENUES, EXPENDITURES, AND EXPENSES

#### SALES TAX

The Town presently levies a four-cent sales tax on taxable sales within the Town. The sales tax is collected by the Oklahoma Tax Commission and remitted to the Town in the month following receipt by the Tax Commission. The Tax Commission receives the sales tax approximately one month after collection by vendors.

#### PROGRAM REVENUES

In the Statement of Activities, revenues that are derived directly from each activity or from parties outside the Town's taxpayers are reported as program revenues.

All other governmental revenues are reported as general. All taxes are classified as general revenue even if restricted for a specific purpose, except for the commercial vehicle tax and the gasoline excise tax, both of which are restricted for street and alley purposes.

#### OPERATING REVENUE AND EXPENSES

Operating revenues and expenses for proprietary funds result from providing services and producing and delivering goods and/or services. They also include all revenues and expenses not related to capital and related financing, noncapital financing, or investing activities.

#### 1.F. INTERNAL AND INTERFUND BALANCES AND ACTIVITIES

The Town's policy is to eliminate interfund transfers and balances in the statement of activities and net position to avoid the grossing up of balances. Only the residual balances transferred between governmental and business-type activities are reported as internal transfers and internal balances then offset in the total column in the government-wide statements. Internal transfers and balances between funds are not eliminated in the fund financial statements.

#### 1.G. USE OF ESTIMATES

The preparation of financial statements in conformity with the modified cash basis requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period (such as estimated useful lives in determining depreciation expense.) Accordingly, actual results could differ from those estimates.

#### NOTE 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

By its nature as a local government unit, the Town and its component units are subject to various federal, state, and local laws and contractual regulations. An analysis of the Town's compliance with significant laws and regulations and demonstration of its stewardship over Town resources follows.

#### 2.A. UNINSURED AND UNCOLLATERALIZED DEPOSITS

In accordance with State law, all uninsured deposits of municipal funds in financial institutions must be secured with acceptable collateral. Acceptable collateral includes certain U.S. Government or Government

Agency securities, certain State or political subdivision debt obligations, surety bonds, or certain letters of credit. As reflected in Note 3.A., all deposits were fully insured or collateralized at June 30, 2022.

#### NOTE 3. DETAIL NOTES – TRANSACTION CLASSES/ACCOUNTS

#### 3.A. DEPOSITS AND INVESTMENTS

Custodial Credit Risk - Custodial credit risk related to deposits exists when the Town holds deposits that are uninsured and uncollateralized with securities held by the pledging financial institution, or by its trust department or agent but not in the Town's name, or collateralized without a written or approved collateral agreement. Exposure to custodial credit risk related to investments exists when the Town holds investments that are uninsured and unregistered, with securities held by the counterparty or by its trust department or agent but not in the Town's name. The Town's policy for custodial credit risk is to secure its uninsured deposits with collateral. At June 30, 2022, the Town's bank balances of \$289,015 were covered by FDIC insurance.

*Investment Credit Risk* - The Town has no investment policy that limits its investments choices other than the limitation of state law as follows:

- a. Direct obligations of the U.S. Government, its agencies or instrumentalities to which the full faith and credit of the U.S. Government is pledged, or obligations to the payment of which the full faith and credit of the State is pledged.
- b. Certificates of deposit or savings accounts that are either insured or secured with acceptable collateral with in-state financial institutions, and fully insured certificates of deposit or savings accounts in out-of-state financial institutions.
- c. With certain limitation, negotiable certificates of deposit, prime bankers' acceptances, prime commercial paper, and repurchase agreements with certain limitations.
- d. County, municipal, or school district tax-supported debt obligation, bond or revenue anticipation notes, money judgments, or bond or revenue anticipation notes of public trusts whose beneficiary is a county, municipality, or school district.
- e. Notes or bonds secured by mortgage or trust deed insured by the Federal Housing Administrator and debentures issued by the Federal Housing Administrator, and in obligations of the National Mortgage Association.
- f. Money market funds regulated by the Securities and Exchange Commission and in which investments consist of the investments mentioned in the previous paragraphs a, b, c, and d.

As of June 30, 2022, the Town did not hold any securities with credit ratings since they are all non-negotiable time deposits.

Public trusts created under O.S. Title 60 are not subject to the above noted investment limitations and are primarily governed by any restrictions in their trust or bond indentures. For the year ended June 30, 2022, the Town, and the Marshall Municipal Authority complied, in all material respects, with these investment restrictions.

*Investment Interest Rate Risk* – the Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Concentration of Credit Risk – The Town places no limit on the amount it may invest in any one issuer. Since the Town has all investments in certificates of deposit, there is no concentration of investment credit risk exposure.

Deposits and Investments at June 30, 2022:	Maturity				
Asset Classification:	(Months)	Credit Rating	M	arket Value	Cost
Cash	N/A	N/A	\$	220,190	\$ 220,190
Investments:					
Certificates of Deposit	12	N/A		68,825	68,825
Total Deposits and Investments:			\$	289,015	\$ 289,015
		•			
Reconcilation to Statement	of Net Positio	n			
Governmental Activities			\$	184,136	
Business-Type Activities				104,879	
			\$	289,015	

#### RESERVES

In April 1999, the Town approved, by resolution, to reserve \$150.00 per month, from the water and sewer revenue, for emergencies. The balance in this reserve at June 30, 2022 was \$25,074 and is included in Cash on the balance sheet.

#### 3.B. RESTRICTED ASSETS

The amounts reported as restricted assets are composed of the balance of the Street and Alley fund of \$15,371, the balance of the Cemetery fund of \$19,669, and the balance in the Capital Improvement fund of \$7,727.

#### 3.C. RESTRICTED REVENUES

The Town has various restrictions placed over certain revenue sources from state or local requirements. The primary restricted revenue sources include:

Revenue Source	Legal Restrictions of Use
Gasoline Excise & Commercial Vehicle Tax	Street & Alley purposes
Water, Sewer and Trash revenue	Utility Operations
Grant proceeds	Grant expenditures

#### 3.D. CAPITAL ASSETS

Depreciation expense was charged to functions as follows in the Statement of Activities:

Primary Government:	
General Government	\$ 654
Streets	10,961
Total depreciation expense for governmental activities	\$ 11,615
Business-Type Activities:	_
Infrastructure	\$ 26,037
Total depreciation expense for business-type activities	\$ 26,037

Capital asset activity for the fiscal year ended June 30, 2022, was as follows:

	 alance at ly 1, 2021	A	dditions	Del	etions		alance at e 30, 2022
Governmental activities	 						
Other capital assets:							
Equipment	\$ 22,409	\$	-	\$	-	\$	22,409
Building Improvements	3,455		-		-		3,455
Infrastructure	256,828		11,704		-		268,532
Total other capital assets	 282,692		11,704		-		294,396
Less accumulated depreciation for:							
Equipment	14,179		516		-		14,695
Building Improvements	7,240		138		-		7,378
Infrastructure	80,762		10,961		-		91,723
Total accumulated depreciation	102,181		11,615				113,796
Government activities capital assets, net	\$ 180,511	\$	89			\$	180,600
Business-type activities							
Other capital assets:							
Infrastructure	778,405		50,000		_		828,405
Total other capital assets	778,405		50,000				828,405
Less accumulated depreciation for:							
Infrastructure	325,588		26,037		_		351,625
Total accumulated depreciation	 325,588		26,037	-	-	•	351,625
Business-type activities capital assets, net	\$ 452,817	\$	23,963	\$	_	\$	476,780

#### 3.E. LONG-TERM DEBT

The reporting entity's long-term debt is segregated between the amounts to be repaid from governmental activities and amounts to be repaid from business-type activities.

#### **BUSINESS-TYPE ACTIVITIES**

Utility Deposits-Refundable

#### Refundable Deposits:

• Refundable deposits reported as a liability with the Statement of Net Assets are composed of the following:

\$ 12,300

	В	alance					В	alance		mount e Within
Type of Debt	7/	/1/2021	Ad	lditions	Red	uctions	6/	30/2022	Or	ne Year
Business-Type Activities:										
Refundable deposits	\$	11,784	\$	1,100	\$	584	\$	12,300	\$	12,300
Total Business-Type Activities	\$	11,784	\$	1,100	\$	584	\$	12,300	\$	12,300

#### 3.F. INTERFUND TRANSFERS AND BALANCES

#### INTERFUND TRANSFERS

Transfers are used to move restricted resources collected by the General Fund and the Capital Improvement Fund to the funds authorized to spend the resources.

There were no transfers between funds of the primary government for the year ended June 30, 2022.

#### **NOTE 4: OTHER NOTES**

#### 4.A. PENSION PLANS

The Town of Marshall does not participate in any pension plans.

#### 4.A.1. TERMINATION BENEFITS

The Town of Marshall does not offer any termination benefits.

#### 4.B. RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Town manages these various risks of loss by securing commercial insurance for all risks. Management believes such coverage is sufficient to preclude any significant uninsured losses to the Town. Settled claims have not exceeded this insurance coverage in any of the past three fiscal years.

#### 4.C. COMMITMENTS, CONTINGENCIES AND UNCERTAINTIES

#### **CONTINGENCIES**

#### **Grant Program Involvement**

In the normal course of operations, the Town participates in various federal or state grant/loan programs from year to year. The grant/loan programs are often subject to additional audits by agents of the granting or loaning agency, the purpose of which is to ensure compliance with the specific conditions of the grant or loan. Any liability of reimbursement that may arise as a result of these audits cannot be reasonably determined at this time, although it is believed the amount, if any, would not be material.

#### **Litigation**

The Town is a party to various legal proceedings that normally occur in the course of governmental operations. The financial statements do not include any accruals or provisions for loss contingencies that may result from these proceedings. State statutes provide for the levy of an ad valorem tax over a 3-year period by a Town "Sinking Fund" for the payment of any court assessed judgment rendered against the Town. While the outcome of the above noted proceedings cannot be predicted, due to the insurance coverage maintained by the Town and the State statute relating to judgments, the Town feels that any settlement or judgment not covered by insurance would not have a material adverse effect on the financial condition of the Town.

#### **UNCERTAINTIES**

In March 2020, the State of Oklahoma and the CDC issued guidelines due to the Covid-19 pandemic. This resulted in a massive disruption in daily business and the overall economy as nonessential businesses were advised to close and hundreds of employees were laid off their jobs. The impact of the shutdown to the economy is immeasurable at this time. However, as of the date of issuance of this report there have been no difficulties in continuing the operations of services for the Town. As of June 30, 2022, the effects of the Covid-19 pandemic on these financial statements has not been determined

#### 4.D. SUBSEQUENT EVENTS

Subsequent events have been evaluated November 14, 2022, which is the date the financial statements were available to be issued.

TOWN OF MARSHALL
COMBINING BALANCE SHEET - MODIFIED CASH BASIS
NONMAJOR GOVERNMENTAL FUNDS
JUNE 30, 2022

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE - MODIFIED CASH BASIS
NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2022

					CA	CAPITAL		
		SPECIAL REVENUE	REVE	NUE	IMPRC	IMPROVEMENT		Total
		FU	FUNDS		F	FUND	Z	Nonmajor
	Str	Street and	ŭ	Cemetary		Grant	Gove	Governmental
	All	Alley Fund		Fund		Fund	¥	Funds
Revenues:								
Vehicle tax	S	2,013	S		\$	,	8	2,013
Gas tax		619				ı		619
Lot Sales				2,800		,		2,800
Donations				5,697				5,697
Miscellaneous		,						1
Total Revenues	8	2,632	8	8,497	8		\$	11,129
Expenditures:								
General government		1				ı		ı
Cemetery		•		11,605		-		11,605
Total Expenditures		ı		11,605				11,605
Excess (deficiency) of revenues over expenditures		2,632		(3,108)		1		(476)
Net change in fund balances		2,632		(3,108)		ı		(476)
Fund Balances - beginning of year		12,739		22,777		7,727		43,243
Fund Balances - end of year	S	15,371	S	19,669	S	7,727	8	42,767

#### MICHAEL W. GREEN

#### Certified Public Accountant

827 W. Locust Street STILWELL, OK. 74960 (918) 696-6298

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Town Council Town of Marshall, Oklahoma

I have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Marshall, Oklahoma (the Town), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements and have issued our report thereon dated November 14,2022. The report included an emphasis-of-matter paragraph related to the Town's use of a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. My report on the governmental activities, business-type activities and the enterprise fund was modified because the Town has not included the fire department fund or recorded depreciable assets, accumulated depreciation, and depreciation expense except for infrastructure.

#### **Internal Control over Financial Reporting**

In planning and performing my audit of the financial statements, I considered the Town's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, I do not express an opinion on the effectiveness of the Town's internal control.

My consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of findings and responses, I did identify certain deficiencies in internal control that I consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Town's financial statements will not be prevented, or detected and corrected, on a timely basis. I consider the deficiencies described in the accompanying schedule of finings and responses as item 2022-3, 2022-4, and 2022-5 to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. I consider the deficiencies described in the accompanying schedule of findings and responses as items 2022-1 and 2022-2 to be significant deficiencies.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town's financial statements are free from material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements.

However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed one instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards* )2022-5).

#### The Town's Response to Findings

The Town's response to the findings identified in my audit is described in the accompanying schedule of findings and responses. The Town's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, I express no opinion on it.

#### **Purpose of this Report**

Michael Green, CPA November 14, 2022

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Regards,

~

### TOWN OF MARSHALL Marshall, Oklahoma

### SCHEDULE OF FINDINGS AND RESPONSES For the year ended June 30, 2022

#### # 2022-1 Segregation of Duties

<u>Condition:</u> The same individual that receives payments is also responsible for billing and adjustments and posting payments to customers' accounts. In addition, only limited oversight is provided over this individual in the conduct of their daily functions.

<u>Criteria:</u> The segregation of duties and responsibilities between different individuals for custody of assets, recordkeeping for those assets and reconciliation of those asset accounts is an important control activity needed to adequately protect the Town's assets and ensure accurate financial reporting.

<u>Cause:</u> The Town's limited size and staffing resources have made it difficult for management to provide sufficient staffing to fully segregate incompatible duties in a cost-effective manner.

<u>Effect or Potential Effect:</u> Without sufficient segregation of duties, the risk significantly increases that errors and fraud related to billing and collection activities including misappropriation of assets could occur and not be detected within a timely basis.

**Recommendation:** I recommend that the council consider a formal evaluation of the risks associated with this lack of segregation of duties over cash and receivables. In response to the identified risks, consideration should be given to identifying and implementing controls that could help mitigate the risks associated with the lack of segregation of duties, such as providing increased management oversight and/or an independent reconciliation of accounts. For example, the Town might consider soliciting the assistance of independent labor to perform certain functions including performing compensating procedures where applicable.

<u>Responsible Official's Response:</u> The Town concurs with the recommendation, although the costs to correct this condition might exceed the benefit.

#### # 2022-2 Internal Controls over Bank Statements and Bank Reconciliations

<u>Criteria:</u> Proper internal controls dictate that the employee who has cash receipts and disbursements capabilities should not receive the bank statements, to allow for independent reconciliation of the bank and general ledger accounts.

<u>Condition:</u> The Town's bank statements are not received by, and bank accounts are not reconciled by, personnel independent of the cash receipts and disbursements functions.

<u>Criteria:</u> Employees who also have cash receipts and disbursements capabilities, could make changes to the bank statements, and/or checks, which could lead to misstatements in the financial statements.

<u>Cause:</u> The Town's limited size and staffing resources have made it difficult for management to provide sufficient segregation of duties.

**Effect or Potential Effect:** There is the possibility that the financial statements could include material misstatements.

**Recommendation:** The Town should provide training to its employees, and/or contract with an independent party to reconcile the bank statements on a monthly basis.

**Responsible Official's Response:** The Town concurs with the recommendation, although the costs to correct this condition might exceed the benefit.

#### # 2022-3 Recording of Capital Assets

<u>Criteria:</u> According to the modified cash basis of accounting, capital assets should be recorded at fair value upon purchase or as of the date of donation.

<u>Condition:</u> The Town's Municipal Authority has not recorded capital assets (buildings, equipment, etc.) for the Proprietary Fund – Marshall Municipal Authority. The only capital assets recorded are the infrastructure assets that have been put in place in recent years.

<u>Cause:</u> The Town's limited size and staffing resources have made it difficult for management to provide staffing to perform capital asset inventory and corrections.

**Effect or Potential Effect:** There is the possibility that the financial statements could include material misstatements.

**Recommendation:** The Town should perform an inventory of capital assets and correct its records for capital assets.

**Responsible Official's Response:** The Town concurs with the recommendation, although the costs to correct this condition might exceed the benefit.

#### # 2022-4 Inclusion of Fire Department in General Fund

<u>Criteria:</u> Ordinance #62 of the Town of Marshall established that the Fire Department be a part of the Town.

**Condition:** The Fire Department has not been included in the Town's financial statements.

<u>Cause:</u> Management failed to include the Fire Department in the General Fund financial statements.

**Effect or Potential Effect:** There is the possibility that the financial statements could include material misstatements.

**Recommendation:** The Town should include the Fire Department in their financial statements.

<u>Responsible Official's Response:</u> The Town concurs with the recommendation and will consider including the Fire Department in the future.

#### # 2022-5 Control of Fire Department Funds

<u>Criteria:</u> State statute (62 O.S. § 511-516) requires that all funds of the Town be placed in the Treasurer's position and deposited daily. Funds of the Fire Department should be under the control of the Town.

<u>Condition:</u> The Fire Department is attempting to operate independently of the Town and managing its own finances.

<u>Cause:</u> Management failed to include the Fire Department in the General Fund financial statements.

**Effect or Potential Effect:** There is the possibility that the financial statements could include material misstatements.

**Recommendation:** The Town should include the Fire Department cash in their financial statements and the funds should be in the custody of the Treasurer and subject to the financial controls of the Town.

**Responsible Official's Response:** The Town concurs with the recommendation and will consider including the Fire Department in the future.