### AUDITED FINANCIAL STATEMENTS - REGULATORY BASIS AND REPORTS OF INDEPENDENT AUDITOR

### BOSWELL SCHOOL DISTRICT NO. I-1, CHOCTAW COUNTY, OKLAHOMA

**JUNE 30, 2018** 



#### INDEPENDENT SCHOOL DISTRICT NO. I-1 CHOCTAW COUNTY, OKLAHOMA JUNE 30, 2018

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#### INDEPENDENT SCHOOL DISTRICT NO. I-1 CHOCTAW COUNTY, OKLAHOMA SCHOOL DISTRICT OFFICIALS JUNE 30, 2018

#### **BOARD OF EDUCATION**

President John Kerr

Vice-President Doyle Bacon

Clerk Jeanie Jones

Member Danny Cress

Member Jim Dill

#### SUPERINTENDENT OF SCHOOLS

Keith Edge

### MINUTES CLERK & SCHOOL DISTRICT TREASURER

Matilda McIntyre



### JENKINS & KEMPER CERTIFIED PUBLIC ACCOUNTANTS, P.C.

JACK JENKINS, CPA MICHAEL KEMPER, CPA

#### INDEPENDENT AUDITOR'S REPORT

The Honorable Board of Education Boswell School District No. I-001 Boswell, Oklahoma 74727-0839

#### Report on the Financial Statements

We have audited the accompanying combined fund type and account group financial statements-regulatory basis of Boswell School District No. I-001, Boswell, Oklahoma (the "District") as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with financial reporting provisions of the Oklahoma State Department of Education as described in Note 1, to meet the financial reporting requirements of the State of Oklahoma. This includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our modified audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1, the financial statements are prepared by the Boswell School District No. I-001, on the basis of the financial reporting provisions of the Oklahoma State Department of Education, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to comply with the requirements of the Oklahoma State Department of Education. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although reasonably determined, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because the significance of the matter discussed in the previous paragraph, the basic financial statements referred to in the first paragraph do not present fairly, in accordance with accounting principles generally accepted in the United States

of America, the financial position of the Boswell School District No. I-001, Choctaw County, Oklahoma as of June 30, 2018, or the revenues, expenses, and changes in net position and, where applicable, its cash flows for the year then ended.

#### Basis for Qualified Opinion on Regulatory Basis of Accounting

The financial statements referred to above do not include the general fixed assets account group, which is a departure from the regulatory basis of accounting prescribed by the Oklahoma State Department of Education. The amount that should be recorded in the general fixed asset account group is not known.

#### Qualified Opinion on Regulatory Basis of Accounting

In our opinion, except for the effects of the matter described in the preceding paragraph, the financial statements referred to in the first paragraph present fairly, in all material respects, the assets, liabilities and fund balances arising from regulatory basis transactions of each fund type and account group of the District as of June 30, 2018, and the revenues collected and expenditures paid and encumbered, of each fund type, for the year then ended, on the regulatory basis of accounting described in Note 1.

#### Other Matters

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's basic financial statements. The combining fund statements, regulatory basis, listed in the accompanying table of contents are presented for purpose of additional analysis, and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis and is also not a required part of the basic financial statements.

The combining statements-regulatory basis and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements-regulatory basis are fairly stated in all material respects in relation to the basic financial statements as a whole on the regulatory basis of accounting described in Note 1.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued a report dated November 4, 2018, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

Jenkins & Kemper

Certified Public Accountants, P.C.

Jenkons & Kumper, CPAs P.C.

November 4, 2018



## INDEPENDENT SCHOOL DISTRICT NO. I-1, CHOCTAW COUNTY COMBINED STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES - REGULATORY BASIS - ALL FUND TYPES AND ACCOUNT GROUPS JUNE 30, 2018

				FIDUCIARY FUND TYPES	ACCOUNT GROUP	
	G	OVERNMENT	AL FUND TYPES	EXPENDABLE	GENERAL	TOTALE
A COPETO	-	anager anamatas er a ra	SPECIAL	TRUST AND	LONG-TERM	TOTALS
<u>ASSETS</u>	G	ENERAL	REVENUE	AGENCY FUND	DEBT	(MEMO. ONLY)
Cash Amounts to be provided for retirement of	\$	742,734	187,832	80,023		1,010,589
general long-term debt Total Assets	-	742,734	187,832	80,023	15,785 15,785	15,785 1,026,374
LIABILITIES AND FUND BALANCE	<u>ES</u>					
Liabilities						
Warrants payable		78,611	99			78,710
Encumbrances		19,549				19,549
Funds held for school organizations				80,023		80,023
Long-term debt:						
Capital leases			·		15,785	15,785
Total liabilities	_	98,160	99	80,023	15,785	194,067
Fund balances Restricted for:						
Building			187,733			187,733
Unassigned		644,574	nat was			644,574
Total fund balances		644,574	187,733			832,307
Total liabilities and fund balances	\$	742,734	187,832	80,023	15,785	1,026,374

## INDEPENDENT SCHOOL DISTRICT NO. I-1, CHOCTAW COUNTY COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN CASH FUND BALANCES REGULATORY BASIS - ALL GOVERNMENTAL FUND TYPES JUNE 30, 2018

	GOVERNMENTAL FUND TYPES				
			SPECIAL	TOTALS	
	(	GENERAL	REVENUE	(MEMO. ONLY)	
Revenues					
Local sources	\$	366,682	46,684	413,366	
Intermediate sources		46,684		46,684	
State sources		2,075,766		2,075,766	
Federal sources		493,601		493,601	
Non-revenue receipts		65		65	
Total revenues	<del></del>	2,982,798	46,684	3,029,482	
Expenditures					
Instruction		1,654,491		1,654,491	
Support services		1,020,159	68,377	1,088,536	
Operation of non-instructional svcs.		192,608		192,608	
Facilities, acquisition and const. svcs.		41,972		41,972	
Other outlays		15,791		15,791	
Total expenditures		2,925,021	68,377	2,993,398	
Revenues over (under) expenditures		57,777	(21,693)	36,084	
Cash fund balance, beginning of year		586,797	209,426	796,223	
Cash fund balance, end of year	\$	644,574	187,733	832,307	

# INDEPENDENT SCHOOL DISTRICT NO. I-1, CHOCTAW COUNTY COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - REGULATORY BASIS - BUDGETED GENERAL FUND JUNE 30, 2018

	ORIGINAL BUDGET		FINAL BUDGET	ACTUAL	
Revenues					
Local sources	\$	273,093	273,093	366,682	
Intermediate sources		37,585	37,585	46,684	
State sources		2,078,916	2,078,916	2,075,766	
Federal sources		365,251	365,251	493,601	
Non-revenue receipts				65	
Total revenues	,	2,754,845	2,754,845	2,982,798	
Expenditures					
Instruction				1,654,491	
Support services				1,020,159	
Operation of non-instructional services				192,608	
Facilities, acquisition and const. svcs.				41,972	
Other outlays				15,791	
Non-categorical		3,341,642	3,341,642		
Total expenditures		3,341,642	3,341,642	2,925,021	
Revenues over (under) expenditures		(586,797)	(586,797)	57,777	
Cash fund balance, beginning of year		586,797	586,797	586,797	
Cash fund balance, end of year	\$	-	74.	644,574	

The notes to the combined financial statements are an integral part of this statement

# INDEPENDENT SCHOOL DISTRICT NO. I-1, CHOCTAW COUNTY COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - REGULATORY BASIS - ALL BUDGETED SPECIAL REVENUE FUNDS JUNE 30, 2018

	SPECIAL REVENUE FUNDS					
		RIGINAL BUDGET	FINAL BUDGET	ACTUAL		
Revenues						
Local sources	\$	36,860	36,860	46,684		
Total revenues		36,860	36,860	46,684		
Expenditures						
Support services				68,377		
Non-categorical		246,286	246,286			
Total expenditures		246,286	246,286	68,377		
Revenues over (under) expenditures		(209,426)	(209,426)	(21,693)		
Cash fund balance, beginning of year		209,426	209,426	209,426		
Cash fund balance, end of year	\$			187,733		

The notes to the combined financial statements are an integral part of this statement

### NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS

#### 1. Summary of Significant Accounting Policies

The basic financial statements of the Boswell Public Schools Independent District No. I-1 (the "District") have been prepared in conformity with another comprehensive basis of accounting as prescribed by the Oklahoma State Department of Education. The more significant of the District's accounting policies are described below.

#### A. Reporting Entity

The District is a corporate body for public purposes created under Title 70 of the Oklahoma Statutes and accordingly is a separate entity for operating and financial reporting purposes.

The District is part of the public school system of Oklahoma under the general direction and control of the State Board of Education and is financially dependent on state of Oklahoma support. The general operating authority for the public school system is the Oklahoma School Code contained in Title 70, Oklahoma Statutes.

The governing body of the District is the Board of Education composed of elected members. The appointed superintendent is the executive officer of the District.

In evaluating how to define the District, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria established by the Governmental Accounting Standards Board (GASB). The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the District and/or its citizens, or whether the activity is conducted within the geographic boundaries of the District and is generally available to its patrons. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the District is able to exercise oversight responsibilities. Based upon the application of these criteria, there are no potential component units included in the District's reporting entity. The Parent Teacher Association (PTA) is not included in the reporting entity. The District does not appoint any of the board members or exercise any oversight authority over the PTA.

#### 1. Summary of Significant Accounting Policies- contd.

#### B. Fund Accounting

The District uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain district functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category, in turn, is divided into separate "fund types."

#### **Governmental Fund Types**

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of general fixed assets (capital projects funds), and the servicing of general long-term debt (debt service funds).

General Fund - The general fund is used to account for all financial transactions except those required to be accounted for in another fund. Major revenue sources include state and local property taxes and state funding under the Foundation and Incentive Aid Program. Expenditures include all costs associated with the daily operations of the schools except for programs funded for building repairs and maintenance, school construction and debt service on bonds and other long-term debt. The general fund includes federal and state restricted monies that must be expended for specific programs.

<u>Special Revenue Fund</u> - The special revenue funds are the District's building, co-op and child nutrition funds.

<u>Building Fund</u> - The building fund consists of monies derived property taxes levied for the purpose of erecting, remodeling, repairing, or maintaining school buildings and for purchasing furniture, equipment and computer software to be used on or for the school district property, for paying energy and utility costs, for purchasing telecommunications services, for paying fire and casualty insurance premiums for school facilities, for purchasing security systems, and for paying salaries of security personnel.

#### Summary of Significant Accounting Policies - contd.

#### B. Fund Accounting - contd.

<u>Co-op Fund</u> - The co-op fund is established when the boards of education of two or more school districts enter into cooperative agreements and maintain joint programs. The revenues necessary to operate a cooperative program can come from federal, state, or local sources, including the individual contributions of participating school districts. The expenditures for this fund would consist of those necessary to operate and maintain the joint programs. The District did not maintain this fund during the 2017-18 fiscal year.

<u>Child Nutrition Fund</u> - The child nutrition fund consists of monies derived from federal and state financial assistance and food sales. This fund is used to account for the various nutrition programs provided to students. The District did not maintain this fund during the 2017-18 fiscal year.

<u>Debt Service Fund</u> - The debt service fund is the District's sinking fund and is used to account for the accumulation of financial resources for the payment of general long-term (including judgments) debt principal, interest and related costs. The primary revenue sources are local property taxes levied specifically for debt service and interest earnings from temporary investments. The District did not maintain this fund during the 2017-18 fiscal year.

<u>Capital Projects Funds</u> - The capital projects fund is the District's bond fund and is used to account for the proceeds of bond sales to be used exclusively for acquiring school sites, constructing and equipping new school facilities, renovating existing facilities, and acquiring transportation equipment. The District did not maintain this fund during the 2017-18 fiscal year.

#### **Proprietary Fund Types**

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the District (internal service funds). The District has no proprietary fund types.

#### Summary of Significant Accounting Policies- contd.

B. Fund Accounting - contd.

#### **Fiduciary Fund Types**

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the District. When these assets are held under a trust agreement, either a nonexpendable trust fund or an expendable trust fund is used depending on whether there is an obligation to maintain trust principal. Agency funds are used to account for assets that the District holds on behalf of others as their agent and do not involve measurement of results of operations.

Expendable Trust Funds - Expendable trust funds include the gifts and endowments fund, medical insurance fund, workers compensation fund and the insurance recovery fund. The District did not maintain any expendable trust funds during the 2017-18 fiscal year.

<u>Gifts Fund</u> - The gifts fund receives its assets by way of philanthropic foundations, individuals, or private organizations for which no repayment or special service to the contributor is expected. This fund is used to promote the general welfare of the District.

<u>Medical Insurance Fund</u> - The medical insurance fund accounts for revenues and expenditures for all types of self-funded medical insurance coverage.

<u>Workers Compensation Fund</u> - The workers compensation fund accounts for revenues and expenditures for workers compensation claims.

<u>Insurance Recovery Fund</u> - The insurance recovery fund accounts for all types of insurance recoveries, major reimbursements and reserves for property repairs and replacements.

<u>Agency Fund</u> - The agency fund is the school activities fund which is used to account for monies collected principally through fundraising efforts of the student and District-sponsored groups. The administration is responsible, under the authority of the Board, in collecting, disbursing and accounting for these activity funds.

#### Account Group

Account groups are not funds and consist of a self-balancing set of accounts used only to establish accounting control over long-term debt and fixed assets.

#### 1. Summary of Significant Accounting Policies- contd.

#### B. Fund Accounting - contd.

General Long-Term Debt Account Group - This account group was established to account for all long-term debt of the District, which is offset by the amount available in the debt service fund and the amount to be provided in future years to complete retirement of the debt principal. It is also used to account for other liabilities (judgments and lease purchases), which are to be paid from funds provided in future years.

General Fixed Assets Account Group - This account group is used by governments to account for the property, plant and equipment of the school district. The District does not have the information necessary to include this group in its financial statements.

#### Memorandum Only - Total Column

The total column on the combined financial statements - regulatory basis is captioned "memorandum only" to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position, results of operations or cash flows in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Inter-fund eliminations have not been made in the aggregation of this data.

#### C. Basis of Accounting and Presentation

The District prepares its financial statements in a presentation format that is prescribed by the Oklahoma State Department of Education. This format is essentially the generally accepted form of presentation used by state and local governments prior to the effective date of GASB Statement No. 34, Basic Financial Statements-Management's Discussion and Analysis-for State and Local Governments. This format significantly differs from that required by GASB 34.

The basic financial statements are essentially prepared on a basis of cash receipts and disbursements modified as required by the regulations of the Oklahoma State Department of Education (OSDE) as follows:

- Encumbrances represented by purchase orders, contracts, and other commitments for the expenditure of monies and are recorded as expenditures when approved.
- Investments and inventories are recorded as assets when purchased.
- Warrants payable are recorded as liabilities when issued.
- Long-term debt is recorded when incurred.

#### 1. Summary of Significant Accounting Policies- contd.

- C. Basis of Accounting and Presentation contd.
- Accrued compensated absences are recorded as an expenditure and liability when the obligation is incurred.

This regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, which requires revenues to be recognized when they become available and measurable, or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred for governmental fund types; and, when revenues are earned and liabilities are incurred for proprietary fund types and trust funds.

#### D. Budgets and Budgetary Accounting

The District is required by state law to prepare an annual budget. A preliminary budget must be submitted to the Board of Education by December 31 for the fiscal year beginning the following July 1. If the preliminary budget requires an additional levy, the District must hold an election on the first Tuesday in February to approve the levy. If the preliminary budget does not require an additional levy, it becomes the legal budget. If an election is held and the taxes are approved, then the preliminary budget becomes the legal budget. If voters reject the additional taxes, the District must adopt a budget within the approved tax rate.

The District may upon approval by a majority of the electors of the District voting on the question make the ad valorem levy for emergency levy and local support levy permanent.

Under current Oklahoma Statutes, a formal budget is required for all funds except for trust and agency funds. Budgets are presented for all funds that include the originally approved budgeted appropriations for expenditures and final budgeted appropriations as adjusted for supplemental appropriations and approved transfers between budget categories.

#### E. Assets, Liabilities and Fund Balances

<u>Cash</u> - Cash consists of cash on hand, demand deposit accounts, and interest-bearing checking accounts.

<u>Investments</u> - Investments consist of direct obligations of the United States Government and agencies; certificates of deposit of savings and loan associations, bank and trust companies; savings accounts or savings certificates of savings and loan associations, and trust companies;

#### 1. Summary of Significant Accounting Policies- contd.

E. Assets, Liabilities and Fund Balances – contd. and warrants, bonds or judgments of the district. All investments are recorded at cost, which approximates market value.

<u>Inventories</u> - The value of consumable inventories at June 30, 2018 is not material to the combined financial statements-regulatory basis.

<u>Fixed Assets and Property, Plant and Equipment</u> - The General Fixed Asset Account Group is not presented.

<u>Warrants Payable</u> - Warrants are issued to meet the obligations for goods and services provided to the District. The District recognizes a liability for the amount of outstanding warrants that have yet to be redeemed by the District's treasurer.

<u>Encumbrances</u> - Encumbrances represent commitments related to purchase orders, contracts, other commitments for expenditures or resources, and goods or services received by the District for which a warrant has not been issued. An expenditure is recorded and a liability is recognized for outstanding encumbrances at year end in accordance with the regulatory basis of accounting.

<u>Unmatured Obligations</u> - The unmatured obligations represent the total of all annual accruals for both principal and interest, based on the lengths of the bonds and/or judgments, less all principal and interest payments through the balance sheet date in accordance with the regulatory basis of accounting.

<u>Funds Held for School Organizations</u> - Funds held for school organizations represent the funds received or collected from students or other co-curricular and extracurricular activities conducted in the district, control over which is exercised by the board of education. These funds are credited to the account maintained for the benefit of each particular activity within the school activity fund.

<u>Long-Term Debt</u> - Long-term debt is recognized as a liability of a governmental fund when due, or when resources have been accumulated in the debt service fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligations is reported in the general long-term debt account group. Long-term liabilities expected to be financed from proprietary fund operations are accounted for in those funds.

#### 1. Summary of Significant Accounting Policies- contd.

E. Assets, Liabilities and Fund Balances - contd.

<u>Cash Fund Balance</u> - Cash fund balance represents the funds not encumbered by purchase order, legal contracts, outstanding warrants and unmatured obligations.

#### F. Revenue and Expenditures

<u>Local Revenues</u> - Revenue from local sources is the money generated from within the boundaries of the District and available to the District for its use. The District is authorized by state law to levy property taxes, which consist of ad valorem taxes on real and personal property within the District. These property taxes are distributed to the District's general, building and sinking funds based on the levies approved for each fund. The County Assessor, upon receipt of the certification of tax levies from the county excise board, extends the tax levies on the tax roll for submission to the county treasurer prior to October 1. The county treasurer must commence tax collection within fifteen days of receipt of the tax rolls. The first half of taxes are due prior to January 1. The second half is due prior to April 1.

If the first payment is not made timely, the entire tax becomes due and payable on January 2. Second half taxes become delinquent on April 1 of the year following the year of assessment. If not paid by the following October 1, the property is offered for sale for the amount of taxes due. The owner has two years to redeem the property by paying the taxes and penalty owned. If at the end of two years the owner has not done so, the purchaser is issued a deed to the property.

Other local sources of revenues include interest earnings, tuition, fees, rentals, disposals, commissions and reimbursements.

<u>Intermediate Revenues</u> - Revenue from intermediate sources is the amount of money from funds collected by an intermediate administrative unit, or a political subdivision between the district and the state and distributed to districts in amounts that differ in proportion to those which were collected within such systems.

<u>State Revenues</u> - Revenues from state sources for current operations are primarily governed by the state aid formula under the provisions of Article XVIII, Title 70, Oklahoma Statutes. The State Board of Education administers the allocation of state aid funds to school districts based on information accumulated from the Districts.

#### Summary of Significant Accounting Policies- contd.

#### F. Revenue and Expenditures- contd.

After review and verification of reports and supporting documentation, the State Department of Education may adjust subsequent fiscal period allocations of money for prior year errors disclosed by review. Normally such adjustments are treated as reductions or additions of revenue of the year when the adjustment is made.

The District receives revenue from the state to administer certain categorical educational programs. State Board of Education rules require that revenue earmarked for these programs be expended only for the program for which the money is provided and require that the money not expended as of the close of the fiscal year be carried forward into the following year to be expended for the same categorical programs. The State Department of Education requires categorical educational program revenues be accounted for in the general fund.

The aforementioned state revenues are apportioned to the District's general fund.

<u>Federal Revenues</u> - Federal revenues consist of revenues from the federal government in the form of operating grants or entitlements. An operating grant is a contribution to be used for a specific purpose, activity or facility. A grant may be received either directly from the federal government or indirectly as a pass-through from another government, such as the state.

An entitlement is the amount of payment to which the District is entitled pursuant to an allocation formula contained in applicable statutes.

All of the federal revenues received by the District are apportioned to the General fund.

<u>Non-Revenue Receipts</u> - Non-revenue receipts represent receipts deposited into a fund that are not new revenues to the District, but the return of assets.

<u>Instruction Expenditures</u> - Instruction expenditures include the activities dealing directly with the interaction between teachers and students. Teaching may be provided for students in a school classroom, in another location, such as a home or hospital, and in other learning situations, such as those involving co-curricular activities. It may also be provided through some other approved medium, such as television, radio, telephone and correspondence. Included here are the activities of teacher assistants of any type (clerks, graders, teaching machines, etc.), which assist in the instructional process. The activities of tutors, translators and interpreters would be recorded here. Department chairpersons who teach for any portion of time are included here. Tuition/transfer fees paid to other LEAs would be included here.

#### 1. Summary of Significant Accounting Policies- contd.

F. Revenue and Expenditures - contd.

<u>Support Services Expenditures</u> - Support services expenditures provide administrative, technical (such as guidance and health) and logistical support to facilitate and enhance instruction. These services exist as adjuncts for fulfilling the objectives of instruction, community services and enterprise programs, rather than as entities within themselves.

Operation of Non-Instructional Services Expenditures - Activities concerned with providing non-instructional services to students, staff or the community.

<u>Facilities Acquisition and Construction Services Expenditures</u> - Consists of activities involved with the acquisition of land and buildings; remodeling buildings; the construction of buildings and additions to buildings; initial installation or extension of service systems and other builtin equipment; and improvement to sites.

Other Outlays/Uses Expenditures - A number of outlays of governmental funds are not properly classified as expenditures, but still require budgetary or accounting control. These are classified as Other Outlays. These include debt service payments (principal and interest) when applicable. Other uses include scholarships provided by private gifts and endowments; student aid and staff awards supported by outside revenue sources (i.e., foundations). Also, expenditure for self-funded employee benefit programs administered either by the District or a third-party administrator.

<u>Repayment Expenditures</u> - Repayment expenditures represent checks/warrants issued to outside agencies for refund or restricted revenue previously received for overpayment, non-qualified expenditures and other refunds to be repaid from District funds.

<u>Inter-fund Transactions</u> - Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund or expenditure/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the fund that is reimbursed.

All other inter-fund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Nonrecurring or non-routine permanent transfers of equity are reported as residual equity transfers. All other inter-fund transfers are reported as operating transfers. There were no transfers made during the 2017-18 fiscal year.

#### 2. Deposits and Investments

#### Custodial Credit Risk

At June 30, 2018, the District held deposits of approximately \$1,010,589 at financial institutions. The District's cash deposits, including interest-bearing certificates of deposit, are entirely covered by Federal Depository Insurance (FDIC) or direct obligation of the U.S. government insured or collateralized with securities held by the District or by its agent in the District's name.

#### Investment Interest Rate Risk

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Investment Credit Risk

The District has no policy that limits its investment choices other than the limitation of state law as follows:

- a. Direct obligations of the U.S. Government, its agencies and instrumentalities to which the full faith and credit of the U.S. Government is pledged, or obligations to the payment of which the full faith and credit of the State is pledged.
- b. Certificates of deposit or savings accounts that are either insured or secured with acceptable collateral with in-state financial institutions, and fully insured certificates of deposits or savings accounts in out-of-state financial institutions.
- c. With certain limitation, negotiable certificates of deposit, prime bankers' acceptances, prime commercial paper and repurchase agreements with certain limitations.
- d. County, municipal or school district tax supported debt obligations, bond or revenue anticipation notes, money judgments, or bond or revenue anticipations notes of public trusts whose beneficiary is a county, municipality or school district.
- e. Notes or bonds secured by mortgage or trust deed insured by the Federal Housing Administrator and debentures issued by the Federal Housing Administrator, and in obligations of the National Mortgage Association.
- f. Money market funds regulated by the SEC and in which investments consist of the investments mentioned in the previous paragraphs (a.-d.).

There were no investments at June 30, 2018.

#### 3. General Long-term Debt

State statutes prohibit the District from becoming indebted in an amount exceeding the revenue to be received for any fiscal year without approval by the District's voters. Bond issues can be approved by the voters and issued by the District for various capital improvements. These bonds are required to be fully paid serially within 25 years of the date of issue.

General long-term debt of the District consists of one (1) capital lease. Debt service requirements for bonds are payable solely from the fund balance and the future revenues of the debt service fund.

The following is a summary of the long-term debt transactions of the District for the year ended June 30, 2018:

	Capital
	Leases
Balance, July 1, 2017	\$ 35,578
Additions	<b>1</b> 27
Retirements	19,793
Balance, June 30, 2018	\$ 15,785

A brief description of the outstanding long-term debt at June 30, 2018 is set forth below:

	Amount outstanding
<u>Capital Leases</u>	
Lease agreement for a pickup truck, dated 8-19-14, totaling \$37,607, interest rate of 3.5%, due in annual principal and	
interest payments of \$8,341 beginning 8-19-15, final payment	
on 8-19-19	\$ 15,785

#### 3. General Long-term Debt – contd.

The annual debt service requirements for capital lease principal and interest payments are as follows:

Year ending			
June 30	Principal	Interest	Total
2019	\$ 7,788	552	8,340
2020	7,997	280	8,277
Total	\$15,785	832	16,617

#### 4. Employee Retirement System

#### Plan Description

The District participates in the state-administered Oklahoma Teachers' Retirement Plan, a cost-sharing, multiple-employer defined benefit public employee retirement system (PERS), which is administered by the board of trustees of the Oklahoma Teachers' Retirement System (the "System"). The System provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Title 70 Section 17 of the Oklahoma Statutes establishes benefit provisions and may be amended only through legislative action. The Oklahoma Teachers' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to Teachers' Retirement System of Oklahoma, P.O. Box 53524, Oklahoma City, OK 73152 or by calling (405) 521-2387.

#### Basis of Accounting

The System's financial statements are prepared using the cash basis of accounting, except for accruals of interest income. Plan member contributions are recognized in the period in which the contributions are made. Benefits and refunds are recognized when paid. The pension benefit obligation is a standardized disclosure measure of the present value of pension benefits. This pension valuation method reflects the present value of estimated pension benefits that will be paid in future years as a result of employee services performed to date and is adjusted for the effect of projected salary increases. There are no actuarial valuations performed on individual school districts. The System has an under-funded pension benefit obligation as determined as part of the latest actuarial valuation.

#### Employee Retirement System – contd.

GASB Statement 68 became effective for fiscal years beginning after June 15, 2014, and significantly changes pension accounting and financial reporting for governmental employees who participate in a pension plan, such as the System, and who prepare published financial statements on an accrual basis using Generally Accepted Accounting Principles. Since the District does not prepare and present their financial statements on an accrual basis, the net pension liability amount is not required to be presented on the financial statements. The amount of calculated net pension liability for the District at June 30, 2017 (latest information available) was \$3,204,164.

#### **Funding Policy**

The District, the State of Oklahoma, and the participating employee make contributions. The contribution rates for the District and its employees are established by and may be amended by Oklahoma Statutes. The rates are not actuarially determined. The rates are applied to the employee's earnings plus employer-paid fringe benefits. The required contribution for the participating members is 7.0% of compensation. Beginning, July 1, 2010, the District and State were required to contribute 14.5% of applicable compensation. Contributions received by the System are from a percentage of its revenues from sales taxes, use taxes, corporate income taxes and individual income taxes. The District contributed 9.5% beginning January 1, 2010 and the State of Oklahoma contributed the remaining 5.0% during the year. The District is allowed by the Oklahoma Teacher's Retirement System to make the required contributions on behalf of the participating members. In addition, the District is required to match the retirement paid on salaries that are funded with federal funds.

#### Annual Pension Cost

The District's portion of the total contributions for 2018, 2017 and 2016 were \$165,629, \$173,464 and \$182,421, respectively.

#### Contingencies

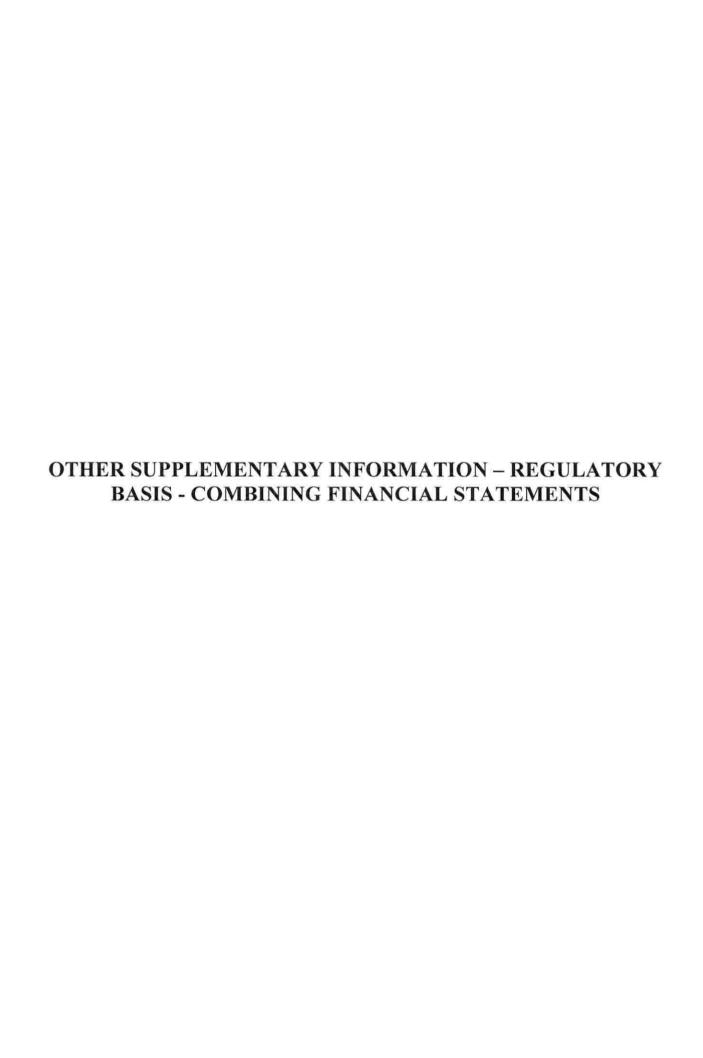
Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

#### 6. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District continues to carry commercial insurance for these risks, including general and auto liability, property damage, and public officials' liability. Settled claims resulting from these risks have not exceeded the commercial insurance coverage in any of the past three fiscal years.

#### 7. Subsequent Events

Management has evaluated subsequent events through the date of the audit report, which is the date the financial statements were available to be issued and have determined that no additional information needs to be added to the financial statements.



## INDEPENDENT SCHOOL DISTRICT NO. I-1, CHOCTAW COUNTY COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES REGULATORY BASIS - ALL AGENCY FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	Balance		Net		Balance
	July 1, 2017	Additions	<u>Transfers</u>	<u>Deletions</u>	June 30, 2018
Assets					
Cash	\$ 92,081	206,266		218,324	80,023
Liabilities					
Funds held for student organizations					
Child Nutrition Clearing		7,507		7,507	
Athletic Program	76	13,991	4,000	15,872	2,195
Athletic Concession	6,042	15,876	(4,175)	10,850	6,893
Softball	2,552	92		85	2,559
Middle School	65	# C			65
High School	5,759	1,455		370	6,844
Vocational Business	35	-		-1	35
Baseball	3,558	2,736		5,506	788
Baseball Boosters	3,628	8,503		7,643	4,488
Music	498			#6	498
Cheerleaders	693	-		693	*
Basketball Boosters	11,322	3,532	125	4,202	10,777
Class of 17	=	3,587	122	3,538	171
Class of 18	3,291	6,056	87	8,774	660
Class of 19	1,380	818		407	1,791
Class of 20	1,192	5,395		3,891	2,696
Class of 21	426	92		(754)	1,272
Class of 22	1,215	708		1,215	708
Class of 15	275	'₩)		16	259
FFA	7,668	53,953		56,046	5,575
FFA Metal	133				133
6th Grade	2,255	10,395		10,872	1,778
FFA Young Farmer	16,746	30,932	(125)	41,049	6,504
FCCLA	2,752	4,457		5,687	1,522
Elementary	5,059	4,035		535	8,559
Headstart I	427	1,652	(34)	1,796	249
Headstart II	281	1,393		1,102	572
Miss Boswell High	3,237	2,294		2,752	2,779
High School Scholarship	5,957	9,092		10,250	4,799
Library	3,348	9,667		9,906	3,109
Misc General	99	878		654	323
ACT	34	92		62	64
Yearbook	2,078	7,078		7,798	1,358
Total Liabilities	\$ 92,081	206,266		218,324	80,023

### INDEPENDENT SCHOOL DISTRICT NO. I-1, CHOCTAW COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2018

#### (AS REQUIRED BY THE OKLAHOMA STATE DEPT OF EDUCATION)

		Pass-through	n				
	Federal	Grantor's	Program	Beginning			Ending
Federal Grantor/Pass Through	CFDA	Project	or Award	Balance	Revenue	Total	Balance
Grantor/Program Title	Number	Number	Amount	7/1/2017	Collected	Expenditures	6/30/2018
U.S. Department of Education							
Direct Programs:							
Title VII Impact Aid - GF	84.041	591/592	\$ 58,279		58,279	58,279	
Title VII Impact Aid - BF	84.041	591	2,465		2,465	2,465	
Title VI-Part A, Indian Education	84.060	561	23,274		23,274	23,274	
Subtotal - Direct Programs			84,018		84,018	84,018	
			·	,			
Passed Through State Department of Education:							
Title I-Part A, Improving Basic Programs	84.010	511	98,709		65,653	97,356	(31,703)
Title I-Part A, Transferability	84.367	541/511	381		381	381	
Title II-Part A, Teacher & Principal Training	84.367	586	15,254		13,227	14,885	(1,658)
Title V-Part B, Rural and Low Income Schools	84.358	587	6,275		5,157	6,175	(1,018)
Special Education Cluster:							
IDEA-B Flowthrough	84.027	621	83,363		80,478	80,478	
IDEA-B Preschool	84.173	641	4,002		4,002	4,002	
Subtotal - Special Education Program (Cluster)			87,365	) <del>[    </del>	84,480	84,480	:=:
Subtotal - Passed Through State Dept of Education			\$ 207,984	75	168,898	203,277	(34,379)
U.S. Department of Agriculture:							
Passed Through State Department of Education:							
Child Nutrition Cluster:							
Cash Assistance:							
National School Lunch Program	10.555	763			132,885	132,885	
School Breakfast Program	10.553	764			41,005	41,005	
Cash Assistance Subtotal				-	173,890	173,890	
Passed Through State Department of Human Services:							
Non-cash Assistance (Commodities)	10.555	N/A			14,619	14,619	
Subtotal - Child Nutrition Program (Cluster)				· ·	188,509	188,509	

### INDEPENDENT SCHOOL DISTRICT NO. I-1, CHOCTAW COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2018

#### (AS REQUIRED BY THE OKLAHOMA STATE DEPT OF EDUCATION)

Federal Grantor/Pass Through Grantor/Program Title	Federal CFDA Number	Pass-through Grantor's Project Number	Ç	Program or Award <u>Amount</u>	Beginning Balance 7/1/2017	Revenue Collected	Total Expenditures	Ending Balance 6/30/2018
Other Federal Assistance:								
Johnson O'Malley	15.130	563	\$	7,865		7,803	7,803	
Johnson O'Malley 2016-17	15.130	799			(8,992)	8,992		
Greenhouse Grant	10.766	773			(50,000)	50,000		
USDA Prep Room Grant	10.000	774		50,000			44,347	(44,347)
Medicaid	93.778	698			(566)		1,603	(2,169)
Subtotal - Other Federal Assistance				57,865	(59,558)	66,795	53,753	(46,516)
Total Federal Assistance			_\$_	349,867	(59,558)	508,220	529,557	(80,895)

Note 1 - Commodities received by the District in the amount of \$14,619 were of a non-monetary nature and therefore the total revenue does not agree with the financial statements by this amount. These commodities are reported at fair market value.

Note 2 - There were no amounts passed to subrecipients.

Note 3 - Grantor provides adequate insurance coverage against loss on assets purchased with Federal Awards.

## INDEPENDENT SCHOOL DISTRICT NO. I-1, CHOCTAW COUNTY SCHEDULE OF SURETY BONDS FOR THE YEAR ENDED JUNE 30, 2018

BONDING COMPANY	POSITION COVERED	BOND <u>NUMBER</u>	COVERAGE AMOUNT	EFFECTIVE DATES
Old Republic Surety Group	Superintendent	W150189556	\$100,000	4/8/18-4/8/19
Western Surety Company	Treasurer	14238099	\$100,000	7/7/17-7/7/18
	Encumbrance Clerk	63664614	\$100,000	5/30/18-5/30/19
	Activity Fund Custodian	63664614	\$100,000	5/30/18-5/30/19
	Minutes Clerk	14238099	\$100,000	7/7/17-7/7/18
	Payroll Clerk	14238099	\$100,000	7/7/17-7/7/18



### JENKINS & KEMPER CERTIFIED PUBLIC ACCOUNTANTS, P.C.

JACK JENKINS, CPA MICHAEL KEMPER, CPA

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Board of Education Boswell School District No. I-001 Boswell, Oklahoma 74727-0839

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the accompanying fund type and account group financial statements-regulatory basis as listed in the Table of Contents, of Boswell School District No. I-001, Boswell, Oklahoma, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated November 4, 2018. This report was adverse with respect to the presentation of the financial statements in conformity with accounting principles generally accepted in the United States because the presentation followed the regulatory basis of accounting for Oklahoma school districts and did not conform to the presentation requirements of the Governmental Accounting Standards Board. However, our report was qualified for the omission of the general fixed asset account group with respect to the presentation of financial statements on the regulatory basis of accounting authorized by the Oklahoma State Board of Education.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matter that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings as item 18-01.

#### Response to Findings

The District's response to the findings identified in our audit is described in the letter following the audit acknowledgement page. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Jenkins & Kemper

Certified Public Accountants, P.C.

Jenkons & Kunger, CPAS P.C.

November 4, 2018

## INDEPENDENT SCHOOL DISTRICT NO. I-1, CHOCTAW COUNTY SCHEDULE OF FINDINGS JULY 1, 2017 TO JUNE 30, 2018

#### Findings - Financial Statement Audit

18-01 – Payroll

<u>Condition</u>: The treasurer's contract was overpaid by \$2,424 when comparing with the school payroll software. There appeared to have been a raise in pay of \$3 per hour approved by the superintendent effective for February through June that was not approved by the board.

<u>Criteria:</u> The teacher and administrative pay for the fiscal year should agree to the employee contracts with any differences documented in the payroll file.

Effect: The District could pay an amount that is not approved by the Board of Education and on the personnel report submitted to the State Department of Education.

Recommendation: That all raises or extra duty stipends be approved by the Board of Education.

## INDEPENDENT SCHOOL DISTRICT NO. I-1, CHOCTAW COUNTY DISPOSITION OF PRIOR YEAR'S SCHEDULE OF FINDINGS JULY 1, 2017 TO JUNE 30, 2018

There were no material audit findings in the previous year.

## INDEPENDENT SCHOOL DISTRICT NO. I-1, CHOCTAW COUNTY SCHEDULE OF ACCOUNTANT'S PROFESSIONAL LIABILITY INSURANCE AFFIDAVIT JULY 1, 2017 TO JUNE 30, 2018

The undersigned auditing firm representative of lawful age, being first duly sworn on oath, say that said firm had in full force and effect Accountant's Professional Liability Insurance i accordance with the "Oklahoma Public School Audit Law" at the time of audit contract and durin the entire audit engagement with Boswell School District for the audit year 2017-18.

State of Oklahoma County of Tulsa

Subscribed and sworn to before me on this 5th day of, November, 2018

Jenkins & Kemper, CPAs, P.C.

AUDITING FIRM

AUTHORIZED AGENT

ANDREA FUGATE
Notary Public in and for the
State of Oklahoma
Commission #15008702
My Commission expires 7/20/2019

## Joy Hofmeister State Superintendent of Public Instruction Oklahoma State Department of Education 2500 North Lincoln Boulevard, Oklahoma City, Oklahoma 73105-4599

#### AUDIT ACKNOWLEDGEMENT

District Name Boswell Public School	District Number 1-1
County Name Choctaw	County Code 12
A.	udit Year: 2017-2018
Ai ai	idit 1cm: 201/-2010
The annual independent audit for the	Boswell Public School District
	(District Name) 11 Q /Q
was presented to the Board of Education in	an Open Board Meeting on (Date of Meeting)
by Jenkins & Kemper, CPAs, I	10.11
(Independent Auditor)	(Independent Auditor's Signature)
The School Board acknowledges that as the g	overning body of the district, responsible for the district's
financial and compliance operations, the audi	t findings and exceptions have been presented to them.
A copy of the audit, including this acknowled	gement form, will be sent to the State Board of Education and
the State Auditor and Inspector within 30 day	s from its presentation, as stated in 70 O.S. § 22-108:
"The district board of education shall forward	a copy of the auditor's opinions and related financial
	d the State Auditor and Inspector within thirty (30) days after
receipt of the audit."	$\bigcap$
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Subscribed and sworn before me on 11-8	-18 My Commission expires 10-10-2021
11 01	18 My Commission expires 6-6-2021 Commu# 01009291
1 Utilda 1 Center	Le Commun# 01009201
(Notary Public)	-11 1010101011

\* \* \* A copy of the Board Agenda and Board Minutes with the approval of the audit must accompany the audit. \* \* \*