### FINANCIAL STATEMENTS – REGULATORY BASIS AND REPORTS OF INDEPENDENT AUDITOR

### CASHION INDEPENDENT SCHOOL DISTRICT NO. 1-89, KINGFISHER COUNTY, OKLAHOMA

**JUNE 30, 2021** 

Audited by

BLEDSOE, HEWETT & GULLEKSON CERTIFIED PUBLIC ACCOUNTANTS, PLLLP

BROKEN ARROW, OK

### CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY SCHOOL DISTRICT OFFICIALS JUNE 30, 2021

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### CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY JUNE 30, 2021

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#### INDEPENDENT AUDITOR'S REPORT

The Honorable Board of Education Cashion School District Number I-89 Cashion, Kingfisher County, Oklahoma

#### Report on the Financial Statements

We have audited the accompanying combined fund type and account group financial statements — regulatory basis of the Cashion School District Number I-89, Cashion, Kingfisher County, Oklahoma (the District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with financial reporting provisions of the Oklahoma State Department of Education to meet financial reporting requirements of the State of Oklahoma; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1, the financial statements are prepared by the District, on the basis of the financial reporting provisions of the Oklahoma State Department of Education, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to comply with the requirements of the Oklahoma State Department of Education. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonable determined, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statements referred to in the first paragraph do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of June 30, 2021, the changes in its financial position, or, where applicable, its cash flows for the year then ended.

#### Basis for Qualified Opinion on Regulatory Basis of Accounting

The financial statements referred to above do not include the general fixed asset account group, which is a departure from the regulatory basis of accounting prescribed by the Oklahoma State Department of Education. The amount that should be recorded in the general fixed asset account group is not known.

#### Qualified Opinion on Regulatory Basis of Accounting

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinion on Regulatory Basis of Accounting" paragraph, the financial statements referred to in the first paragraph present fairly, in all material respects, the assets, liabilities and fund balance arising from regulatory basis transactions of each fund type and account group of the District, as of June 30, 2021, and the revenues collected and expenditures paid and encumbered for the year then ended on the regulatory basis of accounting described in Note 1.

#### Other Matters

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining statements – regulatory basis, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional and is not a required part of the basic financial statements.

The combining statements – regulatory basis and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements – regulatory basis and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated February 21, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

### Bledsoe, Hewett & Gullekson

Bledsoe, Hewett & Gullekson Certified Public Accountants, PLLLP

February 21, 2022

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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Board of Education Cashion School District Number I-89 Cashion, Kingfisher County, Oklahoma

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the accompanying fund type and account group financial statements – regulatory basis within the combined financial statements of the Cashion School District Number I-89, Cashion, Kingfisher County, Oklahoma (the District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated February 21, 2022, which was adverse with respect to the presentation of the financial statements in conformity with accounting principles generally accepted in the United States because the presentation followed the regulatory basis of accounting for Oklahoma school districts and did not conform to the presentation requirements of the Governmental Accounting Standards Board. However, our report was qualified for the omission of the general fixed asset account group with respect to the presentation of financial statements on the regulatory basis of accounting authorized by the Oklahoma State Board of Education.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of District's internal control. Accordingly, we do not express an opinion on the effectiveness of District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bledsoe, Hewett & Gullekson

Bledsoe, Hewett & Gullekson Certified Public Accountants, PLLLP

February 21, 2022

# CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY DISPOSITION OF PRIOR YEAR'S SIGNIFICANT DEFICIENCIES AND MATERIAL INSTANCES OF NON-COMPLIANCE JUNE 30, 2021

There were no prior year significant deficiencies or material instances of non-compliance.

## CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY SCHEDULE OF AUDIT RESULTS JUNE 30, 2021

#### **Section 1** – Summary of Auditor's Results:

- 1. An adverse opinion was issued on the combined financial statements in conformity with generally accepted accounting principles, and a qualified opinion was issued for the omission of the general fixed asset account group on the combined financial statements in conformity with a regulatory basis of accounting prescribed by the Oklahoma State Department of Education.
- 2. The audit did not identify any material weaknesses and did not report any significant deficiencies not considered to be material weaknesses in the internal controls over financial reporting.
- 3. The audit disclosed no instances of noncompliance which are material to the financial statements.

<u>Section 2</u> – Findings relating to the financial statements required to be reported in accordance with GAGAS:

NONE



CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY
COMBINED STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCE
- ALL GOVERNMENTAL FUND TYPES AND EXPENDABLE TRUSTS - REGULATORY BASIS
JUNE 30, 2021

	TOTALS (MEMORANDUM ONLY)	7,759,025 1,748,584 3,046,416	12,554,025	430,916 147,479 237,311	3,795,000 1,000,000 5,610,706	3,449,706 3,493,613	12,554,025
ACCOUNT GROUP	GENERAL LONG-TERM DEBT	1,748,584	4,795,000		3,795,000 1,000,000 4,795,000	0	4,795,000
FIDUCIARY FUND TYPES	AGENCY FUNDS	237,311	237,311	237,311	237,311	0	237,311
	DEBT	1,748,584	1,748,584		0	1,748,584	1,748,584
GOVERNMENTAL FUND TYPES	CAPITAL PROJECTS	642,980	642,980	2,266	2,266	640,714	642,980
GOVERNMENT	SPECIAL	1,304,806	1,304,806	116,919	244,398	1,060,408	1,304,806
	GENERAL	\$ 3,825,344	\$ 3,825,344	\$ 311,731	331,731	3,493,613	\$ 3,825,344
	ASSETS	Cash Amounts available in debt service Amount to be provided for retirement of long-term debt	Total Assets	LIABILITIES AND FUND BALANCE Liabilities: Checks payable Encumbrances Funds held for school organizations Long-term debt:	Bonds payable Capital leases Total liabilities	Fund Balance: Restricted Unassigned Cash fund balances	Total Liabilities and Fund Balance

The notes to the combined financial statements are an integral part of this statement

## CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - ALL GOVERNMENTAL FUND TYPES AND EXPENDABLE TRUSTS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021

**GOVERNMENTAL FUND TYPES TOTALS SPECIAL CAPITAL DEBT** (MEMORANDUM **GENERAL** REVENUE **PROJECTS SERVICE** ONLY) Revenues Collected: Local sources 4,040,216 826,115 1.772.675 6.639.006 Intermediate sources 374,850 374,850 State sources 2,362,447 21,700 2,384,161 14 Federal sources 356,114 217,412 573,526 Interest earnings 5,827 30 5,858 Non revenue receipts 22,369 15,162 157 37,688 Total revenues collected 7,161,823 1,080,390 0 1,772,876 10,015,089 Expenditures: Instruction 4,440,462 4,440,462 Support services 2,990,388 414,496 31,657 3,436,541 Operation of non-instructional services 96.380 210,985 307,365 Facilities acquisition & construction services 40,599 832,333 872,932 Other outlays: Reimbursement 200 200 Correcting entry 915 915 Debt service requirements 884,044 884,044 Total expenditures 7,528,345 666,080 863,990 884.044 9,942,459 Excess of revenues collected over (under) expenditures before other financing sources (uses) (366,522)414,310 (863,990)888,832 72,630 Other financing sources (uses): Bond issue proceeds 985,000 985,000 Adjustments to prior year encumbrances 2,102 20,419 22,521 Total other financing sources (uses) 2,102 20,419 985,000 0 1,007,521 Excess of revenues collected over (under) expenditures (364,420)434,729 121,010 888,832 1,080,151 Cash fund balances, beginning of year 3,858,033 625,679 519,704 859,752 5,863,168 Cash fund balances, end of year 3,493,613 1,060,408 640,714 1,748,584 6,943,319

# CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGETED GOVERNMENTAL FUND TYPES - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021

	GENERAL FUND			
	Original Budg		Actual	Prior Year (Memorandum Only)
Revenues Collected:				
Local sources	\$ 3	,923,797	4,040,216	4,199,561
Intermediate sources		339,500	374,850	377,344
State sources	1	,973,858	2,362,447	3,079,449
Federal sources		69,263	356,114	267,248
Interest earnings			5,827	15,324
Non revenue receipts			22,369	11,490
Total revenues collected	6	,306,418	7,161,823	7,950,416
Expenditures:				
Instruction	6	,178,718	4,440,462	4,392,435
Support services		890,655	2,990,388	2,765,857
Operation of non-instructional services Other outlays:		94,528	96,380	67,199
Reimbursement		281	200	200
Correcting entry		269	915	191
Total expenditures	10	164,451	7,528,345	7,225,882
Excess of revenues collected over (under) expenditures before				
adjustments to prior year encumbrances	(3,	858,033)	(366,522)	724,534
Adjustments to prior year encumbrances		0	2,102	5,988
Excess of revenues collected				
over (under) expenditures	(3,	858,033)	(364,420)	730,522
Cash fund balance, beginning of year	3,	858,033	3,858,033	3,127,511
Cash fund balance, end of year	\$	0	3,493,613	3,858,033

## CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGETED GOVERNMENTAL FUND TYPES - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021

SPECIAL REVENUE FUNDS Prior Year Original/Final (Memorandum Budget Actual Only) Revenues Collected: Local sources \$ 560,693 826,115 701,312 State sources 18,700 21,700 18,940 Federal sources 118,000 217,412 131,205 Interest earnings 139 Non revenue receipts 66,000 15,162 73,603 Total revenues collected 763,393 1,080,390 925,199 Expenditures: Support services 1,109,592 414,496 513,337 Operation of non-instructional services 210,985 265,593 223,028 Facilities acquisition & construction services 13,887 40,599 6,424 Total expenditures 1,389,072 666,080 742,789 Excess of revenues collected over (under) expenditures before adjustments to prior year encumbrances (625,679)414,310 182,410 Adjustments to prior year encumbrances 0 20,419 162 Excess of revenues collected over (under) expenditures (625,679)434,729 182,572 Cash fund balances, beginning of year 625,679 625,679 443,107 Cash fund balances, end of year 0 1,060,408 625,679

# CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGETED GOVERNMENTAL FUND TYPES - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021

DEDT CEDVICE FUND

	DEBT SERVICE FUND			
	0	riginal/Final Budget	Actual	Prior Year (Memorandum Only)
Revenues Collected:				
Local sources	\$	1,862,516	1,772,675	1,300,239
State sources			14	90
Interest earnings			30	1,655
Non-revenue receipts			157	684
Total revenues collected		1,862,516	1,772,876	1,302,668
Requirements:				
Bonds		1,965,000	800,000	1,245,000
Coupons		86,381	84,044	45,125
Total requirements		2,051,381	884,044	1,290,125
Excess of revenue collected				
over (under) expenditures		(188,865)	888,832	12,543
Cash fund balance, beginning of year		859,752	859,752	857,209
Cash fund balance, end of year	\$	670,887	1,748,584	869,752

NOTES TO COMBINED FINANCIAL STATEMENTS – REGULATORY BASIS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the Cashion Public Schools Independent District, No. I-89 (the "District"), have been prepared in conformity with another comprehensive basis of accounting prescribed by the Oklahoma State Department of Education as authorized by Oklahoma Statutes. Accordingly, the accompanying financial statements are not intended to present financial positon and results of operations in conformity with the accounting principles generally accepted in the United States of America. The District's accounting policies are described in the following notes that are an integral part of the District's financial statements.

#### A. Reporting Entity

The District is a corporate body for public purposes created under Title 70 of the Oklahoma Statutes and accordingly is a separate entity for operating and financial reporting purposes. The District is part of the public school system of Oklahoma under the general direction and control of the State Board of Education and is financially dependent on State of Oklahoma support. The general operating authority for the public school system is the Oklahoma School Code contained in Title 70, Oklahoma Statutes.

The governing body of the District is the Board of Education composed of five elected members. The appointed superintendent is the executive officer of the District. The Board, constituting an on-going entity, is the level of government, which has governance responsibilities over all activities, related to public elementary and secondary school education within the jurisdiction of the local independent school district. The District receives funding from local, state and federal government sources and must comply with the requirements of these funding source entities. However, the District is not included in any other governmental "reporting entity" as defined in Section 2100, Codification of Governmental Accounting and Financial Reporting Standards, since Board members are elected by the public and have decision making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters.

In evaluating how to define the District, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria established by the Governmental Accounting Standards Board (GASB). The basic – but not the only – criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

#### A. Reporting Entity - cont'd

whether the activity benefits the District and/or its citizens, or whether the activity is conducted within the geographic boundaries of the District and is generally available to its patrons. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the District is able to exercise oversight responsibilities. Based upon the application of these criteria, there are no potential component units included in the District's reporting entity.

#### B. Measurement Focus

The District uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain District functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

Funds are classified into three categories: Governmental, proprietary and fiduciary. Each category, in turn, is divided into separate "fund types."

#### **Governmental Fund Types**

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of general fixed assets (capital projects funds), and the servicing of general long-term debt (debt service funds).

General Fund – The general fund is used to account for all financial transactions except those required to be accounted for in another fund. Major revenue sources include state and local property taxes and state funding under the Foundation and Incentive Aid Program. Expenditures include all costs associated with the daily operations of the schools except for programs funded for building repairs and maintenance, school construction and debt service on bonds and other long-term debt. The general fund includes federal and state restricted monies that must be expended for specific programs.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

#### B. Measurement Focus - cont'd

<u>Special Revenue Funds</u> – Special revenue funds account for revenue sources that are restricted to expenditures for specific purposes. The special revenue funds typically include the building, co-op and child nutrition funds. The District did not maintain a co-op fund during the 2020-21 fiscal year.

<u>Building Fund</u> – The building fund consists mainly of monies derived from property taxes levied for the purpose of erecting, remodeling, repairing, or maintaining school buildings and for purchasing furniture, equipment and computer software to be used on or for school district property, for paying energy and utility costs, for purchasing telecommunications services, for paying fire and casualty insurance premiums for school facilities, for purchasing security systems, and for paying salaries of security personnel.

<u>Co-op Fund</u> – The co-op fund is established when the boards of education of two or more school districts enter into cooperative agreements and maintain joint programs. The revenues necessary to operate a cooperative program can come from federal, state, or local sources, including the individual contributions of participating school districts. The expenditures for this fund would consist of those necessary to operate and maintain the joint programs.

<u>Child Nutrition Fund</u> - The child nutrition fund consists of monies derived from federal and state financial assistance and food sales. This fund is used to account for the various nutrition programs provided to students.

<u>Debt Service Fund</u> – The debt service fund is the District's sinking fund and is used to account for the accumulation of financial resources for the payment of general long-term (including judgments) debt principal, interest and related costs. The primary revenue sources are local property taxes levied specifically for debt service and interest earnings from temporary investments.

<u>Capital Projects Fund</u> – The capital projects fund is the District's bond fund and is used to account for the proceeds of bond sales to be used exclusively for acquiring school sites, constructing and equipping new school facilities, renovating existing facilities and acquiring transportation equipment.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

#### B. Measurement Focus – cont'd

#### **Fiduciary Fund Types**

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the District. The terms "non-expendable" and "expendable" refer to whether or not the District is under an obligation to maintain the trust principal. Agency funds generally are used to account for assets that the District holds on behalf of others as their agent and do not involve measurement of results of operation.

Expendable Trust Funds – Expendable trust funds typically include the gifts and endowments fund. The District did not maintain any expendable trust funds during the 2020-21 fiscal year.

Gifts and Endowments Fund – The gifts and endowments fund receives its assets by way of philanthropic foundations, individuals, or private organizations for which no repayment or special service to the contributor is expected. This fund is used to promote the general welfare of the District.

Agency Fund – The agency fund is the school activities fund which is used to account for monies collected principally through the fundraising efforts of students and District-sponsored groups. The administration is responsible, under the authority of the Board, for collecting, disbursing and accounting for these activity funds.

#### **Account Groups**

An account group is not a fund and consists of a self-balancing set of accounts used only to establish accounting control over long-term debt and fixed assets.

General Long-Term Debt Account Group – This account group is established to account for all the long-term debt of the District, which is offset by the amount available in the debt service fund and the amount to be provided in future years to complete retirement of the debt principal. It is also used to account for other liabilities (judgments and lease purchases) which are to be paid from funds provided in future years.

<u>General Fixed Assets Account Group</u> – This account group is used by governments to account for the property, plant and equipment of the school district. The District does not have the information necessary to include this group in its financial statements.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

#### B. Measurement Focus - cont'd

#### Memorandum Only - Total Column

The total column on the combined financial statements – regulatory basis is captioned "memorandum only" to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position or results of operations in conformity with accounting principles generally accepted in the United States. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

#### C. Basis of Accounting and Presentation

The District prepares its financial statements in a presentation format that is prescribed by the Oklahoma State Department of Education. This format is essentially the generally accepted form of presentation used by state and local governments prior to the effective date of GASB Statement No. 34, Basic Financial Statements – Management's Discussion and Analysis for State and Local Governments with certain modifications. This format differs significantly from that required by GASB 34.

The financial statements are essentially prepared on the basis of cash receipts and disbursements modified as required by the regulations of the Oklahoma State Department of Education as follows:

- Encumbrances represented by purchase orders, contracts, and other commitments for the expenditure of monies are recorded as expenditures when approved.
- Investments are recorded as assets when purchased.
- Inventories of school supplies are recorded as expenditures and not as inventory assets.
- Checks payable are recorded as liabilities when issued.
- Long-term debt is recorded in the General Long-Term Debt Account Group and not in the basic financial statements.
- Compensated absences are recorded as expenditures when paid and not recorded as a liability.
- Fixed assets are recorded in the General Fixed Asset Account Group and not in the basic financial statements. Fixed assets are not depreciated.

This regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable, or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred for governmental fund types; and, when revenues are earned.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

#### C. Basis of Accounting and Presentation - cont'd

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental type funds are accounted for using the regulatory basis of accounting. Revenues are recognized when they are received rather than earned and expenditures are generally recognized when encumbered/reserved rather than at the time the related fund liability is incurred. These practices differ from accounting principles generally accepted in the United States.

#### D. Budgets and Budgetary Accounting

The District is required by state law to prepare an annual budget. The Board of Education must request an initial temporary appropriations budget from their County Excise Board before June 30. The District uses the temporary appropriation amounts as their legal expenditure limit until the annual Estimate of Needs is completed.

A budget is legally adopted by the Board of Education for all funds (with the exception of the trust and agency funds) that includes revenues and expenditures. No later than October 1, each Board of Education shall prepare a financial statement and Estimate of Needs to be filed with the applicable County Clerk and the State Department of Education.

The 2020-21 Estimate of Needs was not amended by any supplemental appropriations. Any supplemental appropriations must be approved by the County Excise Board.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting – under which purchase orders and other commitments of resources are recorded as expenditures of the applicable fund – is utilized in all governmental funds of the District. Unencumbered appropriations lapse at the end of each fiscal year. While the Debt Service Fund is a governmental fund, a comparison of budget to actual schedule is presented in the financial statements, although the Board can exercise no control of the revenue sources for this fund (except interest earnings), and no control over its expenditures.

#### E. Assets, Liabilities and Fund Balance

<u>Cash and cash equivalents</u> – The District considers all cash on hand, demand deposit accounts, and highly liquid investments, with an original maturity of three months or less when purchased, to be cash and cash equivalents.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

#### E. Assets, Liabilities and Fund Balance - cont'd

<u>Investments</u> – The District considers investments of direct obligations of the United States government and agencies, certificates of deposits, savings accounts or savings certificates with maturities of greater than three months. All investments are recorded at cost, which approximates market value.

<u>Inventories</u> – The value of consumable inventories at June 30, 2021, is not material to the combined financial statements.

<u>Fixed Assets and Property, Plant and Equipment</u> – The District has not maintained a record of general fixed assets, and, accordingly, a General Fixed Assets Account Group required by the regulatory basis of accounting prescribed by the Oklahoma State Department of Education is not included in the financial statements. General fixed assets purchased are recorded as expenditures in the various funds at the time of purchase.

<u>Checks Payable</u> – Checks are issued to meet the obligations for goods and services provided to the District. The District recognizes a liability for the amount of outstanding checks that have yet to be redeemed by the District's bank.

<u>Encumbrances</u> – Encumbrances represent commitments related to purchase orders, contracts, other commitments for expenditures or resources, and goods or services received by the District for which a warrant has not been issued. An expenditure is recorded and a liability is recognized for outstanding encumbrances at year end in accordance with the regulatory basis of accounting. While the regulatory basis that is used for the Debt Service Fund approximates full accrual accounting, the accruals recorded are reported to meet regulatory requirements, as opposed to the requirements of generally accepted accounting principles.

<u>Compensated Absences</u> — The District provides vacation and sick leave benefits in accordance with Title 70 of the Oklahoma Statutes, Article 6-104, which provides for annual sick leave and personal business days. District policy allows certified employees to accumulate such days to a maximum number of days. Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources had not been reported as an expenditure of the governmental fund that will pay it since the financial statements have been prepared on the regulatory basis of accounting. This practice differs from generally accepted accounting principles.

<u>Funds Held for School Organizations</u> – Funds held for school organizations represent the funds received or collected from students or other cocurricular and extracurricular activities conducted in the District, control over which is exercised by the board of education. These funds are credited to the account maintained for the benefit of each particular activity within the school activity fund.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

#### E. Assets, Liabilities and Fund Balance – cont'd

<u>Long-Term Debt</u> – Long-term debt is recognized as a liability of a governmental fund when due, or when resources have been accumulated in the debt service fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligations is reported in the general long-term debt account group.

<u>Fund Balance</u> – In the fund financial statements, governmental funds report the hierarchy of fund balances. The hierarchy is based primarily on the degree of spending constraints placed upon use of resources for specific purposes versus availability of appropriation. An important distinction that is made in reporting fund balance is between amounts that are considered *nonspendable* (i.e., fund balance associated with assets that are not in spendable form, such as inventories or prepaid items, long-term portions of loans and notes receivable, or items that are legally required to be maintained intact (such as the corpus of a permanent fund)) and those that are *spendable* (such as fund balance associated with cash, investments or receivables).

Amounts in the spendable fund balance category are further classified as restricted, committed, assigned or unassigned, as appropriate.

**Restricted** fund balance represents amounts that are constrained either externally by creditors (such as debt covenants), grantors, contributors or laws or regulations of other governments; or by law, through constitutional provisions or enabling legislation.

Committed fund balance represents amounts that are useable only for specific purposes by formal action of the government's highest level of decision-making authority. Such amounts are not subject to legal enforceability (like restricted amounts), but cannot be used for any other purpose unless the government removes or changes the limitation by taking action similar to that which imposed the commitment.

Assigned fund balance represents amounts that are intended to be used for specific purposes, but are neither restricted nor committed. Intent is expressed by the governing body itself, or a subordinated high-level body or official who the governing body has delegated the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining spendable amounts (except negative balances) that are reported in governmental funds other than the general fund, that are neither restricted nor committed, and amounts in the general fund that are intended to be used for specific purposes in accordance with the provisions of the standard.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

#### E. Assets, Liabilities and Fund Balance - cont'd

**Unassigned** fund balance is the residual classification for the general fund. It represents the amounts that have not been assigned to other funds, and that have not been restricted, committed, or assigned to specific purposes within the general fund.

#### F. Revenue and Expenditures

Local Revenues - Revenue from local sources is the money generated from within the boundaries of the District and available to the District for its use. The District is authorized by state law to levy property taxes which consist of ad valorem taxes on real and personal property within the District. These property taxes are distributed to the District's general, building and sinking funds based on the levies approved for each fund. The County Assessor, upon receipt of the certification of tax levies from the county excise board, extends the tax levies on the tax rolls for submission to the county treasurer prior to October 1. The county treasurer must commence tax collection within fifteen days of receipt of the tax rolls. The first half of taxes is due prior to January 1. The second half is due prior to April 1. If the first payment is not made in a timely manner, the entire tax becomes due and payable on January 2. Second half taxes become delinquent on April 1, of the year following the year of assessment. If not paid by the following October 1, the property is offered for sale for the amount of taxes due. The owner has two years to redeem the property by paying the taxes and penalty owed. If at the end of two years the owner has not done so, the purchaser is issued a deed to the property. Other local sources of revenues include tuition, fees, rentals, disposals, commissions and reimbursements.

<u>Intermediate Revenues</u> - Revenue from intermediate sources is the amount of money from funds collected by an intermediate administrative unit, or a political subdivision between the District and the state, and distributed to Districts in amounts that differ in proportion to those which are collected within such systems.

<u>State Revenues</u> – Revenues from state sources for current operations are primarily governed by the state aid formula under the provisions of Article XVIII, Title 70, Oklahoma Statutes. The State Board of Education administers the allocation of state aid funds to school districts based on information accumulated from the Districts.

After review and verification of reports and supporting documentation, the State Department of Education may adjust subsequent fiscal period allocations of money for prior year errors disclosed by review. Normally, such adjustments are treated as reductions from or additions to the revenue of the year when the adjustment is made.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

#### F. Revenue and Expenditures - cont'd

The District receives revenue from the state to administer certain categorical educational programs. State Board of Education rules require that revenue earmarked for these programs be expended only for the program for which the money is provided and require that the money not expended as of the close of the fiscal year be carried forward into the following year to be expended for the same categorical programs. The State Department of Education requires that categorical educational program revenues be accounted for in the general fund.

Federal Revenues – Federal revenues consist of revenues from the federal government in the form of operating grants or entitlements. An operating grant is a contribution to be used for a specific purpose, activity or facility. A grant may be received either directly from the federal government or indirectly as a passthrough from another government, such as the state. Entitlement is the amount of payment to which the District is entitled pursuant to an allocation formula contained in applicable statutes. The majority of the federal revenues received by the District are apportioned to the general fund. The District maintains a separate child nutrition fund and the federal revenues received for the child nutrition programs are apportioned there.

Non-Monetary Transactions – The District receives commodities form the U.S. Department of Agriculture. The value of these commodities has been included in the Schedule of Expenditures of Federal Awards; however, they have not been included in the financial statements as either revenue or expense since they are not reported under the regulatory basis of accounting.

<u>Interest Earnings</u> – Represent compensation for the use of financial sources over a period of time.

Non-Revenue Receipts – Non-revenue receipts represent receipts deposited into a fund that are not new revenues to the District, but the return of assets.

<u>Instruction Expenditures</u> – Instruction expenditures include the activities dealing directly with the interaction between teachers and students. Teaching may be provided for students in a school classroom, in another location, such as a home or hospital, and in other learning situations, such as those involving cocurricular activities. It may also be provided through some other approved medium, such as television, radio, telephone and correspondence. Included here are the activities of teacher assistants of any type (clerks, graders, teaching machines, etc.) which assist in the instructional process. The activities of tutors, translators and interpreters would be recorded here. Department chairpersons who teach for any portion of time are included here. Tuition/transfer fees paid to other LEAs would be included here.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

#### F. Revenue and Expenditures – cont'd

<u>Support Services Expenditures</u> – Support services expenditures provide administrative, technical (such as guidance and health) and logistical support to facilitate and enhance instruction. These services exist as adjuncts for fulfilling the objectives of instruction, community services and enterprise programs, rather than as entities within themselves.

<u>Operation of Non-Instructional Services Expenditures</u> – Activities concerned with providing non-instructional services to students, staff or the community.

<u>Facilities Acquisition and Construction Services Expenditures</u> – Consists of activities involved with the acquisition of land and buildings; remodeling buildings; the construction of buildings and additions to buildings; initial installation or extension of service systems and other built-in equipment; and improvements to sites.

Other Outlays Expenditures – A number of outlays of governmental funds are not properly classified as expenditures, but still require budgetary or accounting control. These are classified as Other Outlays. These include debt service payments (principal and interest).

Other Uses Expenditures – This includes scholarships provided by private gifts and endowments; student aid and staff awards supported by outside revenue sources (i.e., foundations). Also, expenditures for self-funded employee benefit programs administered either by the District or a third-party administrator.

<u>Repayment Expenditures</u> – Repayment expenditures represent checks/warrants issued to outside agencies for refund or restricted revenue previously received for overpayment, non-qualified expenditures and other refunds to be repaid from District funds.

<u>Interfund Transactions</u> — Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund or expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the fund that is reimbursed.

All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers. There were no interfund transfers made during the 2020-21 fiscal year.

#### 2. CASH AND INVESTMENTS

<u>Custodial Credit Risk</u> – Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to the District. The District's cash deposits and investments at June 30, 2021, were \$7,789,699, at financial institutions, and were completely insured or collateralized by federal depository insurance, direct obligations of the U.S. Government, or securities held by the District or by its agent in the District's name.

<u>Investment Interest Rate Risk</u> – Interest rate risk is the risk that changes in interest rates will adversely affect the fair market value of an investment. Due to the required liquidity for those investments, these funds have no defined maturity dates. The District does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses from increasing interest rates.

<u>Investment Credit risk</u> – Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. The District does not have a formal policy limiting its investment choices, other than the limitation of state law as follows:

- Direct obligations of the U.S. Government, its agencies and instrument to which the full faith and credit of the U.S. Government is pledged, or obligations to the payment of which the full faith and credit of the State is pledged.
- Certificates of deposit or savings accounts that are either insured or secured with acceptable collateral with in-state financial institutions, and fully insured certificates of deposit or savings accounts in out-of-state financial institutions.
- With certain limitation, negotiable certificates of deposit, prime bankers acceptances, prime commercial paper and repurchase agreements with certain limitations.
- County, municipal or school district tax supported debt obligations, bond or revenue anticipation notes, money judgments, or bond or revenue anticipation notes of public trusts whose beneficiary is a county, municipality or school district.
- Notes or bonds secured by mortgage or trust deed insured by the Federal Housing Administrator and debentures issued by the Federal Housing Administrator, and in obligations of the National Mortgage Association.
- Money market funds regulated by the SEC and in which investments consist of the investments mentioned in the previous bullet items.

<u>Concentration of Investment Credit Risk</u> – The District places no limit on the amount it may invest in any one issuer.

#### 3. INTERFUND RECEIVABLES AND PAYABLES

There were no interfund receivables or payables at June 30, 2021.

#### 4. GENERAL LONG-TERM DEBT

State statutes prohibit the District from becoming indebted in an amount exceeding the revenue to be received for any fiscal year without approval by the District's voters. Bond issues have been approved by the voters and issued by the District for various capital improvements. These bonds are required to be fully paid serially within 25 years of the date of issue.

General long-term debt of the District consists of general obligation bonds payable and capital leases. Debt service requirements for bonds and judgments are payable solely from the fund balance and the future revenues of the debt service fund. Capital leases are normally paid from other funds.

The following is a summary of the long-term debt transactions of the District for the year ended June 30, 2021:

	Bonds	Capital	
	Payable	Leases	Total
Balance, July 1, 2020	\$ 3,610,000	199,699	3,809,699
Additions	985,000	1,000,000	1,985,000
Retirements	(800,000)	(199,699)	(999,699)
Balance, June 30, 2021	\$ 3,795,000	1,000,000	4,795,000

A brief description of the outstanding long-term debt at June 30, 2021 is set forth below:

	Amount
	Outstanding
General Obligation Bonds:	
Building Bonds, Series 2019, original issue	
\$860,000, interest rate of 1.80%, due in one	
installment of \$860,000 on 11-1-2021	\$ 860,000

#### 4. GENERAL LONG-TERM DEBT - cont'd

General Obligation Bonds:		Amount utstanding
Combined Purpose Bonds, Series 2019, original issue \$1,950,000, interest rates of 1.40% to 1.85%, due in annual installments of \$975,000, final payment due 12-1-2022	\$	1,950,000
Building Bonds, Series 2020, original issue \$985,000, interest rate of 0.50%, due in one installment of \$985,000 on 11-1-2022		985,000
Capital Leases:		
Lease purchase for Ag Building Project, dated 9-4-20, totaling \$1,000,000, interest rate of 2.00%, due in annual principal and interest installments of \$113,081, final payment due		
9-4-2030	_	1,000,000
Total Long-Term Debt	<u>\$</u>	4,795,000

The annual debt service requirements for retirement of bond principal, judgments, and capital lease principal and payment of interest are as follows:

Year Ending June 30	Principal	Interest	Total
2022	\$ 1,925,081	75,093	2,000,174
2023	2,052,153	39,503	2,091,656
2024	94,272	18,809	113,081
2025	96,441	16,640	113,081
2026	98,659	14,422	113,081
Thereafter	528,394	37,012	565,406
Total	\$ 4,795,000	201,479	4,996,479

Interest paid on general long-term debt incurred during the 2020-21 fiscal year totaled \$89,137.

#### 5. FINANCING AGREEMENTS

#### 2016 Project

On January 1, 2016, the District (lessee) entered into a \$5,510,000 lease-purchase financing agreement with RCB Bank (lessor) to finance the construction, equipping and furnishing of new educational facilities to serve students of the Cashion School District. The agreement calls for nine (9) annual acquisition payments starting December 20, 2016. A Trust Agreement, also dated January 1, 2016, was entered between the lessee, the lessor, and UMB Bank, N.A., wherein UMB Bank, N.A. agrees to hold and administer various funds and accounts used in conjunction with this lease-purchase financing. The acquisition payments will be paid with bond proceeds, pursuant to the issuance of series bonds, passed by electors of the District. Cashion Public Schools will gain ownership to the capital improvements incrementally as each payment is made. The debt obligation for this agreement is shown as general long-term debt on the combined statement assets, liabilities, and fund balance under bonds payable as each series of bonds is sold. Future acquisition payments are as follows:

Fiscal Year	 Principal	Interest	Total
21-22	\$ 869,692	99,308	969,000
22-23	893,522	75,478	969,000
23-24	918,004	50,996	969,000
24-25	 943,157	25,843	969,000
Total	\$ 3,624,375	251,625	3,876,000

#### 2020 Project

On April 9, 2020, the District (lessee) entered into a \$14,217,000 lease-purchase financing agreement with RCB Bank (lessor) to finance the construction, equipping and furnishing of new educational facilities to serve students of the Cashion School District. The agreement calls for ten (10) annual acquisition payments starting December 15, 2021. A Trust Agreement, also dated April 9, 2020, was entered between the lessee, the lessor, and UMB Bank, N.A., wherein UMB Bank, N.A. agrees to hold and administer various funds and accounts used in conjunction with this lease-purchase financing. The acquisition payments will be paid with bond proceeds, pursuant to the issuance of series bonds, passed by electors of the District. Cashion Public Schools will gain ownership to the capital improvements incrementally as each payment is made. The debt obligation for this agreement is shown as general long-term debt on the combined statement assets, liabilities, and fund balance under bonds payable as each series of bonds is sold. Future acquisition payments are as follows:

#### 5. FINANCING AGREEMENTS – cont'd

Fiscal Year	Principal	Interest	Total
21-22	\$ 131,10	712,177	843,279
22-23	537,91	8 407,082	945,000
23-24	553,46	391,537	945,000
24-25	1,249,45	375,542	1,625,001
25-26	1,570,56	339,432	1,910,000
Thereafter	10,174,49	989,510	11,164,000
Total	\$ 14,217,00	3,215,280	17,432,280

#### 6. EMPLOYEE RETIREMENT SYSTEM

#### Description of Plan

The District participates in the state-administered Oklahoma Teachers' Retirement System, which is a cost sharing, multiple-employer defined benefit public employee retirement system (PERS), which is administered by the Board of Trustees of the Oklahoma Teachers' Retirement System (the "System"). The System provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Title 70 Section 17 of the Oklahoma Statutes establishes benefit provisions and may be amended only through legislative action. The Oklahoma Teachers' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Oklahoma Teachers' Retirement System, P.O. Box 53624, Oklahoma City, OK 73152, or by calling 405-521-2387.

#### **Basis of Accounting**

The System's financial statements are prepared using the cash basis of accounting, except for accruals of interest income. Plan member contributions are recognized in the period in which the contributions are made. Benefits and refunds are recognized when paid. The pension benefit obligation is a standardized disclosure measure of the present value of pension benefits. This pension valuation method reflects the present value of estimated pension benefits that will be paid in future years as a result of employee services performed to date and is adjusted for the effect of projected salary increases. There are no actuarial valuations performed on individual school districts. The System has an under-funded pension benefit obligation as determined as part of the latest actuarial valuation.

#### 6. EMPLOYEE RETIREMENT SYSTEM - cont'd

#### **Funding Policy**

The District, the State of Oklahoma, and the participating employee make contributions. The contribution rates for the District and its employees are established by and may be amended by Oklahoma Statutes. The rates are not actuarially determined. The rates are applied to the employee's earnings plus employer-paid fringe benefits. The required contribution for the participating members is 7.0% of compensation. Contributions received by the System from the State of Oklahoma are used to offset required employer contributions by the local school district. For the 2020-21 fiscal year, the District contributed 9.5% and the State of Oklahoma contributed the remaining amount during the year. The District is allowed by Oklahoma Teachers' Retirement System to make the required contributions on behalf of the participating members. In addition, if a member's salary is paid in part by federal or private funds, the contribution on that portion of the salary paid by those funds must be matched by the District at 7.70%.

#### **Annual Pension Cost**

The District's total contributions for 2021, 2020 and 2019 were \$585,003, \$559,979 and \$455,802, respectively. Ten-year historical trend information is presented in the Teacher's Retirement System of Oklahoma Annual Report for the year ended June 30, 2021. This information is useful in assessing the pension plan's accumulation of sufficient assets to pay pension benefits as they become due. Please visit www.ok.gov/TRS for all plan information.

GASB Statement 68 became effective for fiscal years beginning after June 15, 2014, and significantly changes pension accounting and financial reporting for governmental employers who participate in a pension plan, such as the System, and who prepare published financial statements on an accrual basis using Generally Accepted Accounting Principles. Since the District does not prepare and present their financial statements on an accrual basis, the net pension amount is not required to be presented on the audited financial statements.

#### 7. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; or acts of God. The District purchases commercial insurance to cover these risks, including general and auto liability, property damage, and public officials liability. Settled claims resulting from risks have not exceeded the commercial insurance coverage in any of the past three fiscal years.

#### 7. RISK MANAGEMENT – cont'd

The District participates in a risk pool for Workers' Compensation coverage in which there is a transfer or pooling of risks among the participants of that pool. In accordance with GASB No. 10, the District reports the required contribution to the pool, net of refunds, as insurance expense. The risk pool is the Oklahoma School Assurance Group (OSAG), an organization formed for the purpose of providing workers' compensation coverage to participating schools in the State of Oklahoma. In that capacity, OSAG is responsible for providing loss control services and certain fiscal activities, including obtaining contract arrangements for the underwriting, excess insurance agreements, claims processing, and legal defense for any and all claims submitted to it during the plan year. As a member of OSAG, the District is required to pay fees set by OSAG according to an established payment schedule. A portion of the fees paid by the District goes into a loss fund for the District. The fee for the loss fund is calculated by projecting losses based on the school's losses for the last five years. OSAG provides coverage in excess of the Loss Fund so the District's liability for claim loss is limited to the balance of the loss fund. If the District does not use its loss fund in three years, it is returned to the District with no interest.

The District is also a member of the Oklahoma State School Boards Association (OSSBA) Employment Services program, which helps to cover the cost of unemployment claims. Depending on the level of membership the District elects, the District makes a deposit into an account administered by OSSBA, or will make payments periodically as needed. The money contributed by each District earns interest and is fully insured. If the District has claims in excess of the amount in its account, it will be liable for the excess.

#### 8. CONTINGENCIES

#### Federal Grants

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amounts, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

#### Schedule of Expenditure of Federal Awards

The schedule shows the federal awards received and expended by the District during the 2020-21 fiscal year. The revised Uniform Guidance Audits of States, Local Governments and Non-Profit Organizations, established uniform audit requirements for nonfederal entities which expended more than \$750,000 in federal awards.

The District did not fall under this threshold during the 2020-21 fiscal year, therefore, this schedule is not required and is for information purposes only.

#### 8. CONTINGENCIES - cont'd

#### Litigation

District officials are not aware of any pending or threatened litigation, claims or assessments or unasserted claims or assessments against the District.



# CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCE - ALL SPECIAL REVENUE FUNDS - REGULATORY BASIS JUNE 30, 2021

ASSETS		BUILDING FUND	CHILD NUTRITION FUND	TOTAL
		4 407 700		
Cash	\$	1,195,503	109,303	1,304,806
LIABILITIES AND FUND BALANCE				
Liabilities: Checks payable	\$	113,794	3,125	116,919
Encumbrances	Ψ	127,479	5,125	127,479
Total liabilities		241,273	3,125	244,398
Fund Balance:				
Restricted		954,230	106,178	1,060,408
Total Liabilities and Fund Balance	\$	1,195,503	109,303	1,304,806

# CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - ALL SPECIAL REVENUE FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021

	В	UILDING FUND	CHILD NUTRITION FUND	TOTAL	
Revenues Collected:					
Local sources	\$	826,115		826,115	
State sources		4	21,696	21,700	
Federal sources			217,412	217,412	
Interest earnings		1		1	
Non revenue receipts			15,162	15,162	
Total revenues collected		826,120	254,270	1,080,390	
Expenditures:					
Support services		414,496		414,496	
Operation of non-instruction services			210,985	210,985	
Facilities acquisition & construction services		40,599		40,599	
Total expenditures		455,095	210,985	666,080	
Excess of revenues collected over (under) expenditures before adjustments					
to prior year encumbrances		371,025	43,285	414,310	
Adjustments to prior year encumbrances	<del></del>	20,419	0	20,419	
Excess of revenues collected over					
(under) expenditures		391,444	43,285	434,729	
Cash fund balances, beginning of year		562,786	62,893	625,679	
Cash fund balances, end of year	\$	954,230	106,178	1,060,408	

CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY
COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES
IN CASH FUND BALANCES - BUDGET AND ACTUAL COMPARISON
ALL SPECIAL REVENUE FUNDS - REGULATORY BASIS
FOR THE YEAR ENDED JUNE 30, 2021

Q	ACTUAL		21,696	217,412	15.162	254,270			210,985	210,985		43 285	60,64	0		43,285	62,893	106,178
CHILD NUTRITION FUND	FINAL BUDGET		18,700	118,000	000'99	202,700			265,593	265,593		(62 803)	(05,00)	0		(62,893)	62,893	0
p	ORIGINAL BUDGET	69	18,700	118,000	000'99	202,700			265,593	265,593		(62 893)	(22,22)	0		(62,893)	62,893	0
	ACTUAL	826.115	4	•	-	826,120	ni	414,496	40.599	455,095		371 025		20,419		391,444	562,786	954,230
BUILDING FUND	FINAL BUDGET	560.693				560,693		1,109,592	13,887	1,123,479		(562,786)		0		(562,786)	562,786	0
:	ORIGINAL BUDGET	\$ 560,693				560,693		1,109,592	13,887	1,123,479		(562.786)		0		(562,786)	562,786	0
		Revenues Collected: Local sources	State sources	Federal sources	interest earnings Non revenue receipts	Total revenues collected	Expenditures:	Support services	Operation of non-instructional services Facilities acquisition & construction services	Total expenditures	Excess of revenues collected over	(under) expenditures before adjustments to prior year encumbrances		Adjustment to prior year encumbrances	Excess of revenues collected over	(under) expenditures	Cash fund balances, beginning of year	Cash fund balances, end of year

# CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES - ALL CAPITAL PROJECTS FUNDS - REGULATORY BASIS JUNE 30, 2021

<u>ASSETS</u>	2020 BUILDING FUND (31)		2019 COMB. PRP. FUND (39)	TOTAL	
Cash	\$	640,714	2,266	642,980	
LIABILITIES AND FUND BALANCE					
Liabilities: Checks payable	\$	0	2,266	2,266	
Fund Balance: Restricted		640,714	0	640,714	
Total Liabilities and Fund Balance	\$	640,714	2,266	642,980	

CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - ALL CAPITAL PROJECT FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021

TOTAL	0	31,657 832,333 863,990	(863,990)	985,000	121,010	519,704	640,714
2019 COMB. PRP. FUND (39)	0	19,176 22,551 41,727	(41,727)	0	(41,727)	41,727	0
2019 BUILDING FUND (38)	0	172,146 172,146	(172,146)	0	(172,146)	172,146	0
2018 BUILDING FUND (37)	0	162,457	(162,457)	0	(162,457)	162,457	0
2017 BUILDING FUND (36)	0	143,374	(143,374)	0	(143,374)	143,374	0
2020 BUILDING FUND (31)	0	12,481 331,805 344,286	(344,286)	985,000	640,714	0	\$ 640,714
	Revenues Collected	Expenditures: Support services Facilities acquisition & construction services Total expenditures	Excess of revenues collected over (under) expenditures before other financing sources (uses)	Other financing sources (uses): Bond sale proceeds	Excess of revenues collected over (under) expenditures	Cash fund balances, beginning of year	Cash fund balances, end of year

## CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - AGENCY FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021

ACCETO	BALANCE 7-01-20	ADDITIONS	NET TRANSFERS	DEDUCTIONS	BALANCE 6-30-21
<u>ASSETS</u> Cash	\$ 181,723	452,167	0	396,579	237,311
<u>LIABILITIES</u>					
Funds held for school organizations	:				
Football	\$ 4,006	40,347	17,537	47,166	14,724
Basketball	7,032	33,150	2,500	37,494	5,188
Baseball	2,188	9,612	3,100	5,615	9,285
Fast Pitch Softball	4,017	4,199	2,000	2,896	7,320
Track	1,249	1,408	2,300	3,457	1,500
Girls Basketball	7,894	17,287	2,500	20,786	6,895
Softball	1,274	0	1,000	0	2,274
Cross Country	123	357	1,000	753	727
Wrestling	460	560	2,600	1,853	1,767
Student Council	1,269	8,022	·	6,198	3,093
Choir	500	909		449	960
High School Cheer	4,901	15,445	4,100	20,890	3,556
Band	1,702	83	·	458	1,327
Yearbook	13,266	15,729	(2,000)	12,890	14,105
Three Rivers Conf. Tourn.	0	4,460	, ,	0	4,460
Camp Goddard	7,071	1,890		2,645	6,316
B.P.A.	2,014	333		165	2,182
Family Career Community Leader		115		0	777
H.S. Library	3,754	527		326	3,955
Vo-Ag	12,081	63,111	800	68,510	7,482
General (Misc)	9,076	1,364	622	3,572	7,490
Petty Cash	0	200		200	. 0
Elementary - Misc	11,443	22,555	(800)	18,598	14,600
General Fund Refund Acct.	0	2,484	` '	2,484	0
Interest	8	126	(121)	0	13
Art Education	682	0	, ,	0	682
Stuco Marquee	6,655	0	1,253	0	7,908
5k Kats on the Prowl	18,480	22,299		6,873	33,906
Nat'l Honor Society	1,441	0		0	1,441
High School Mentor	4,550	0		664	3,886
PTO	18,512	19,808	400	14,811	23,909
Academic Team	1,120	0		34	1,086
Outside Donations	7,464	43,393		35,743	15,114
Special Education	1,769	1,871	600	2,515	1,725
Senior 2021	1,254	1,663	296	2,262	951
Senior 2022	50	30	(50)	0	30
Senior 2023	90	0		0	90
Angel Fund	1,144	8,105		1,791	7,458
Golf	1,431	50	2,000	1,080	2,401
All Sports	14,009	31,805	(24,700)	16,571	4,543
Chess	115	1,790		1,636	269
Concession	6,967	39,243	(4,400)	33,544	8,266
Middle School	0	7,050		3,400	3,650
Specialty Misc.	0	30,787	(12,537)	18,250	0
Total Liabilities	\$ 181,723	452,167	0	396,579	237,311

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REGULATORY BASIS

## CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021

Federal Grantor / Pass Through	Federal Assistance Listing	OCAS Project	Program or Award	Balance at	Revenue	Total	Balance at
Grantor / Program Title	Number	Number	Amount	7/1/2020	Collected	Expenditures	6/30/2021
U.S. Department of Education							
<u>Direct Programs:</u> Small, rural school achievement program	84.358	588	\$ 49,558	0	26,829	26,829	0
,	******						
Passed Through State Department of Education:							
Title I	84.010	511	45,331		31,942	42,761	10,819
Title II, Part A 2019-20	84.010	799	44.40=	10,508	10,508	44.407	
Title I - Note	84.367	541	14,497		14,497	14,497	4 400
IDEA-B COVID Assistance - Flow-Through	84.027	617	5,952	0.000	4,519	5,952	1,433
IDEA-B COVID Assistance - Flow-Through 2019-20	84.027	799	101.110	2,338	2,338	400.000	F 000
IDEA-B Flow-Through	84.027	621	104,118	7.055	97,299	102,902	5,603
IDEA-B Flow-Through 2019-20	84.027	799	540	7,855	7,855	E40	
IDEA-B Professional Development OSDE	84.027	613	540 2,495		540	540 2,495	2,495
IDEA-B Professional Development District	84.027	615			E4 004		
IDEA-B Flow-Through Tier 2 IDEA-B Flow-Through Tier 2 2019-20	84.027 84.027	627 799	63,358	2,800	54,081 2,800	63,322	9,241
IDEA-B Preschool	84.173	799 641	2.665	2,000	2,000		
	84.424	552	10,000		10.000	10,000	
Title IV, Part A COVID-19 - Education Stabilization Fund (ESF):	04.424	552	10,000		10,000	10,000	
ESSERF / CARES Act	84.425D	788	33,834		24,500	24,500	
ESSERF / CARES Act 2019-20	84.425D	799	33,034	1,200	1,200	24,500	
ESSERF	84.425D	789	100,000	1,200	59,465	60,899	1,434
ESSER II	84.425D	793	139,256		05,400	17,294	17,294
GEER - CARES State Level Funds	84.425C	721	7,196			7,196	7,196
Total COVID-19 ESF	01.1200	,-,	280,286	1,200	85,165	109,889	25,924
Sub Total			529,242	24,701	321,544	352,358	55,515
U.S. Department of Agriculture							
Passed Through State Department of Education:							
Child Nutrition Programs:							
National school lunch program	10.555	763			174,372	122,169	
School breakfast program	10.553	764			43,039	43,039	
Sub Total					217,411	165,208	
Passed Through Department of Human Services:							
Non-cash assistance - commodities - Note 1							
National school lunch program	10.555	N/A			17,082	17,082	
National School functi program	10.555	IN/A			17,002	17,002	
Other Federal Assistance:							
Rehabilitation Services	84.126	456	7,741	0	7,741	7,741	0
Total Federal Assistance			\$ 586,541	24,701	590,607	569,218	55,515

Note 1 - Non-Monetary Assistance - Commodities received by the District in the amount of \$17,082 were of a non-monetary nature and therefore the total revenue does not agree with the financial statements

Note 2 - Basis of Presentation - The accompanying schedule of expenditures of federal awards includes the federal activity of the District for the year ended June 30, 2021. This information is presented on another comprehensive basis of accounting conforming with the accounting practices prescribed or permitted by the Oklahoma State Department of Education, which is a comprehensive basis of accounting other than generally accepted accounting principles. Because the schedule presents only a selected portion of the operations of the District, it is not intended and does not present the financial position, changes in net assets, or cash flows of the District.

Note 3 - Summary of Significant Accounting Policies - Expenditures reported on this schedule are reported on the regulatory basis of accounting consistent with the preparation of the combined financial statements except as noted in Note 1. Expenditures are recognized when an approved purchase order is issued.

## CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY STATEMENT OF STATUTORY, FIDELITY AND HONESTY BONDS FOR THE YEAR ENDED JUNE 30, 2021

BONDING COMPANY	POSITION COVERED	BOND NUMBER	COVERAGE AMOUNT	EFFECTIVE DATES	
Western Surety Company					
	Activity fund custodian	484901	\$ 2,000	7/1/20 - 7/1/21	
	Child nutrition custodian	484901	2,000	7/1/20 - 7/1/21	
	Superintendent	484901	100,000	7/1/20 - 7/1/21	
	Superintendent secretary /	484901	40,000	7/1/20 - 7/1/21	
	Encumbrance clerk / Minutes cl	erk			
	Elementary principal	484901	2,000	7/1/20 - 7/1/21	
	Elementary secretary	484901	2,000	7/1/20 - 7/1/21	
	H.S. principal	484901	2,000	7/1/20 - 7/1/21	
	H.S. secretary	484901	2,000	7/1/20 - 7/1/21	
	Payroll clerk	484901	40,000	7/1/20 - 7/1/21	
	Treasurer	63646022	100,000	5/10/21 - 5/10/22	
	Deputy / Treasurer	63258902	150,000	7/1/20 - 7/1/21	

#### CASHION INDEPENDENT SCHOOL DISTRICT NO. I-89, KINGFISHER COUNTY SCHEDULE OF ACCOUNTANT'S PROFESSIONAL LIABILITY INSURANCE **AFFIDAVIT**

### JULY 1, 2020 TO JUNE 30, 2021

State of Oklahoma	)
	) ss
County of Tulsa	)

The undersigned auditing firm of lawful ages, being first duly sworn on oath says that said firm had in full force and effect Accountant's Professional Liability Insurance in accordance with the "Oklahoma Public School Audit Law" at the time of audit contract and during the entire audit engagement with Cashion Public Schools for the audit year 2020-21.

> Bledsoe, Hewett & Gullekson Certified Public Accountants, PLLLP **Auditing Firm**

Authorized Agent

Subscribed and sworn to before me This 21st day of February 2022

Netary Public (or Clerk or Judge)

Commission No. 20014980

My Commission Expires: 12/11/2024

#20014980

FXP. 12/11/2024

Jeffrey D. Hewett, CPA Christopher P. Gullekson, CPA

P.O. BOX 1310 • 121 E. COLLEGE ST.• BROKEN ARROW, OK 74013 • (918) 449-9991 • (800) 522-3831 • FAX (918) 449-9779

February 21, 2022

Mr. Sammy Jackson, Supt. Cashion Public School 101 N. Euclid Cashion, Oklahoma 73016

Dear Mr. Jackson:

Listed below are the audit exceptions and recommendations from the final audit work we performed for you. These items are referred to in your audit report. Please review them very carefully, along with the review copy of your audit report. If you have questions or desire additional information, please call us so that any discrepancies may be resolved.

The following section contains the observations relayed to management that are control deficiencies, which we feel need to be communicated to you so appropriate action may be taken to correct these deficiencies. These items are not included in your audit report, however, they are observations of minor findings that could evolve into immaterial or material findings if not addressed or corrected.

#### Booster Clubs

We noted that the District's outside booster clubs have not been submitting any financial information to the School Board, as required by policy. It appears that current procedures do not provide enough accountability or protect the District from possible misuse. Oklahoma Statutes Title 70 § 5-129.1, states in part that "Each school district board of education shall adopt policies providing guidelines for the sanctioning of organizations... guidelines may include but not be limited to examinations of financial and performance audits performed on each such organization or association." We recommend that the Board approved a template/example of financial statements in which all booster clubs will be required to submit either quarterly or annually. We recommend that all sanctioned booster clubs be approved by the Board annually and that all required bylaws, purpose/goals, etc. be provided to the board. Also, financial records should be reviewed by the activity fund custodian or another employee for compliance with Board policies and to ensure that appropriate tax requirements are being followed.

We take this opportunity to thank you and your professional staff for the outstanding cooperation and invaluable assistance you gave us during our recent onsite audit work.

Sincerely,

Eric M. Bledsoe

For

Bledsoe, Hewett & Gullekson Certified Public Accountants, PLLLP