CITY OF CHEROKEE, OKLAHOMA CHEROKEE, OKLAHOMA

ANNUAL FINANCIAL STATEMENTS AND ACCOMPANYING INDEPENDENT AUDITOR'S REPORT

> FOR THE YEAR ENDED JUNE 30, 2015



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INDEPENDENT AUDITOR'S REPORT

To the City Council City of Cherokee, Oklahoma

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cherokee, Oklahoma, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Qualified Opinion

Management has not maintained sufficient documentation to audit the fixed assets and related allowance for depreciation in the governmental activities, business-type activities, general fund and Cherokee Development Authority. Accounting principles generally accepted in the United States of America require that an adequate record keeping system to track capital expenditures and related allowance for depreciation be maintained.

Qualified Opinion

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinion" paragraph, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental, business-type activities, and each major fund of the City of Cherokee, Oklahoma, as of June 30, 2015, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the aggregate remaining fund information of the City of Cherokee, Oklahoma, as of June 30, 2015, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matters

We draw attention to "Note 6 Restatement of Beginning Net Position" in the accompanying notes to the financial statements that describe the impact of the change in accounting method and implementation of GASB No. 68. In the current fiscal year the City adopted new accounting guidance, GASB Statement No. 68, *Accounting and Financial Reporting for Pensions-an amendment of GASB No. 27* and a change in presentation of accrued salary expense and accrued grant funding. The implementation and change in presentation resulted in the restatement of beginning year net positon. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and net pension liability schedules on pages 3–9,32 and 33–35 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 20, 2016, on our consideration of the City of Cherokee, Oklahoma's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting are porting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Cherokee, Oklahoma's internal control over financial reporting and compliance.

7SW-B CPAS-PLLC

FSW&B CPAs-PLLC Woodward, Oklahoma April 20, 2016 Within this section, the City of Cherokee's ("City") management provides narrative discussion and analysis of the financial performance of the City's for the fiscal year ended June 30, 2015. The City's performance is discussed and analyzed within the context of the accompanying financial statements and disclosures following this section. This discussion focuses on the City's primary government, and unless otherwise noted, component units reported separately from the primary government are not included. Please read it in conjunction with the City's financial statements, which follow this section.

FINANCIAL SUMMARY

- At June 30, 2015, the assets of the City exceeded its liabilities by \$5,701,506 (net position). Of this amount \$2,472,734 (unrestricted net position) may be used to meet the City's ongoing obligations to citizens and creditors. This compares favorably to the previous year when assets exceeded liabilities by \$5,262,903 as restated for the implementation of GASB No. 68 Accounting and Financial Reporting for Pensions and the conversion to accrual based reporting.
- The City's total net position are comprised of the following:
 - (1) Net investment in capital assets of \$2,932,961 include property and equipment, net of accumulated depreciation, and reduced for outstanding debt related to the purchase of construction of capital assets.
 - (2) Restricted net position of \$295,811 consists mainly of the restricted cash held for debt obligations and meter deposits.
 - (3) Unrestricted net position of \$2,472,734 represent the portion available to maintain the City's continuing obligations to citizens and creditors.
- After transfers of \$357,530 to business-type activities from governmental activities, net position of governmental activities decreased \$56,931 or 2%, and net position of business-type activities increased \$495,534 or 17%. Overall the health of the City improved when compared to prior year.

OVERVIEW OF THE FINANCIAL STATEMENTS

Management's Discussion and Analysis introduces the City's basic financial statements. The basic financial statements include: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. The City also includes in this report additional information to supplement the basic financial statements.

Government-wide Financial Statements

The City's annual reporting includes two government-wide financial statements. These statements provide both long-term and short-term information about the City's overall status and are presented to demonstrate the extent the City has met its operating objective efficiently and effectively using all the resources available and whether the City can continue to meet it objectives in the foreseeable future. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in full accrual accounting and elimination or reclassification of internal activities.

The first of these government-wide statements is the *Statement of Net Position*. This is the City-wide statement of financial position presenting information that includes all of the City's assets and liabilities, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indication of whether the financial position of the City as a whole is improving or deteriorating. Evaluation of the overall economic health of the City would extend to other financial factors such as diversification of the taxpayer base or the condition of the City infrastructure in addition to the financial information provided in this report.

The second government-wide statement is the *Statement of Activities*, which reports how the City's net position changed during the current fiscal year and can be used to assess the City's operating results in its entirety and analyze how the City's programs are financed. All current year revenues and expenses are included regardless of when cash is received or paid. An important purpose of the design of the statement of activities is to show the financial reliance of the City's distinct activities or functions on revenues provided by the City's taxpayers.

Both government-wide financial statements distinctively report governmental activities of the City that are principally supported by taxes and intergovernmental revenues, such as grants, and business-type activities that are intended to recover all or a significant portion of their costs through user fees and charges. Governmental activities includes general government; public safety and judiciary; transportation; and cultural, parks, and recreation. Business-types activities include an RV Park and utility services, including water, sewer and sanitation, provided by the City.

The City's financial reporting entity includes the funds of the City (primary government) and organization for which the City is accountable (component units). The Cherokee Development Authority is a separate legal entity which operates independently and provides services directly to the citizens though the City remains accountable for their actions. As such, the Cherokee Development Authority is reported as part of the primary government and included in the City's overall reporting entity. More comprehensive information about the City's component units can be found in footnotes.

Fund Financial Statements

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The City uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the City's most significant funds rather than the City as a whole.

Governmental funds are reported in the fund financial statements and encompass essentially the same functions reported as governmental activities in the government-wide financial statements. However, the focus is different with fund statements reporting short-term fiscal accountability focusing on the use of spendable resources during the year and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to the government-wide statements to assist in understanding the differences between these two perspectives.

Budgetary comparison statement is included in the basic financial statement for governmental funds deemed as major. This statement demonstrates compliance with the City's adopted and final revised budget.

Proprietary funds are reported in the fund financial statements and generally report services for which the City charges customers a fee. The City has one type of proprietary fund, enterprise funds. Enterprise funds essentially encompass the same functions reported as business-type activities in the government-wide statements. Services are provided to customers external to the City organization such as water, sewer and sanitation utilities.

Proprietary fund statements and statements for discretely presented component units (reporting similarly to proprietary funds) provide both long-term and short-term financial information consistent with the focus provided by the government-wide financial statements but with more detail.

Notes to the financial statements

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements. Those notes to the financial statement begin immediately following the basic financial statements.

Other information

In addition to the basic financial statements and accompanying notes, this report presents certain *Required Supplementary Information* concerning the City's compliance with the approved and revised budget for major governmental funds.

A FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

Net Position

The City's combined net position at June 30, 2015 was \$5,701,506. This is a \$438,603 increase over June 30, 2014 net position after restatement. The City reported positive balances in total net position for both governmental and business-type activities, reporting \$2,286,659 and \$3,414,847, respectively. The City's overall financial position improved 8% during fiscal year 2015.

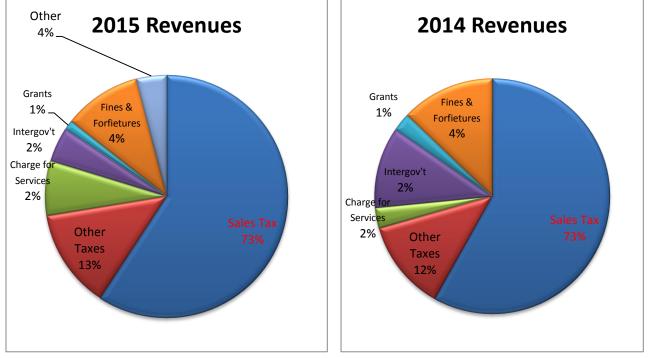
Total assets increased by 6% year over year, which is attributable to capital assets purchased and constructed using grant funding and loan proceeds. Total liabilities decreased 2% comparatively due to the timing of payment on current liabilities and principle payments on long term debt. Refer to additional information on debt held by the City in the footnotes to the financial statements.

			Summary	of Net Assets				
	Governmen	tal Activities	Business-Ty	pe Activities	Total			
	2015	2014	2015	2014	2015	2014	\$ Change	% Change
Current assets	\$ 1,139,799	\$ 1,304,207	\$ 2,071,320	\$ 1,957,469	\$ 3,211,119 \$	3,261,676	\$ (50,557)	-2%
Capital assets, net	1,406,240	1,302,444	2,422,045	2,056,927	3,828,285	3,359,371	468,914	14%
Total assets	2,546,039	2,606,651	4,493,365	4,014,396	 7,039,404	6,621,047	418,357	6%
Deferred outflow	826	-	-	-	 826	-	826	100%
Current liabilities	61,326	171,301	269,918	199,759	331,244	371,060	(39,816)	-11%
Non-current liabilities	189,029	91,760	808,600	895,324	997,629	987,084	10,545	1%
Total liabilities	250,355	263,061	1,078,518	1,095,083	 1,328,873	1,358,144	 (29,271)	-2%
Deferred inflow	9,851	-	-	-	 9,851	-	 9,851	100%
Net assets Net investment in capital								
assets	1,406,240	1,302,444	1,526,721	1,077,325	2,932,961	2,379,769	553,192	23%
Restricted	148,833	124,961	146,978	143,933	295,811	268,894	26,917	10%
Unrestricted	731,586	916,185	1,741,148	1,698,055	2,472,734	2,614,240	(141,506)	-5%
Total net assets	\$ 2,286,659	\$ 2,343,590	\$ 3,414,847	\$ 2,919,313	\$ 5,701,506 \$	5,262,903	\$ 438,603	8%

	Govern	imental /ities	Busines Activ		т	otal	Change	
	2015	2014	2015	2014	2015	2014	\$	%
Revenues								
Program revenues	\$ 246,775	\$ 440,684	\$ 1,130,045	\$ 998,406	\$ 1,376,820	\$ 1,439,090	\$ (62,270)	-4%
Taxes and other general								
revenues	1,438,566	1,584,497	29,891	84,261	1,468,457	1,668,758	(200,301)	-12%
Total revenues	1,685,341	2,025,181	1,159,936	1,082,667	2,845,277	3,107,848	(262,571)	-16%
Expenses								
General government	496,752	554,241	-	-	496,752	554,241	(57,489)	-10%
Public safety and judiciary	449,706	435,453	-	-	449,706	435,453	14,253	3%
Transportation	131,622	228,713	-	-	131,622	228,713	(97,091)	-42%
Cultural, parks, and rec	306,662	256,353	-	-	306,662	256,353	50,309	20%
Water	-	-	538,999	245,899	538,999	245,899	293,100	119%
Sewer	-	-	46,809	94,209	46,809	94,209	(47,400)	-50%
Sanitation	-	-	180,770	174,881	180,770	174,881	5,889	3%
Customer service		-	255,354	480,374	255,354	480,374	(225,020)	-47%
Total expenses	1,384,742	1,474,760	1,021,932	995,363	2,406,674	2,470,123	(63,449)	-3%
Excess (deficiency) before transfers	\$ 300,599	\$ 550,421	\$ 138,004	\$ 87,304	\$ 438,603	\$ 637,725	\$ (199,122)	-31%
Transfers	(357,530)	(103,950)	357,530	103,950		-	-	0%
Increase (decrease)								
in net position	\$ (56,931)	\$ 446,471	\$ 495,534	\$ 191,254	\$ 438,603	\$ 637,725	\$ (199,122)	-31%

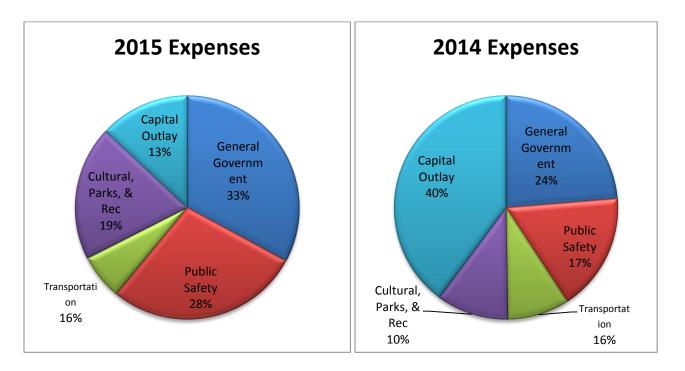
Summary of Changes in Net Position

Total revenues for the City noted a marked decrease when compared year over year of 16%. The majority of this decrease is due to the change in grant funding. In fiscal year 2014, the City received grant proceeds for storm water drainage and airport improvements in excess of \$140,000. Program revenues in business-type activities were strong compared to prior year due to increased billings to customers. Expenses remained consistent when compared to prior year, reporting a 3% decrease. There was a shift in the reporting on expenses between departments based upon management allocation of overhead costs during the fiscal year.



Graphic presentations of selected date from the summary table follow to assist in the analysis of the City's activities.

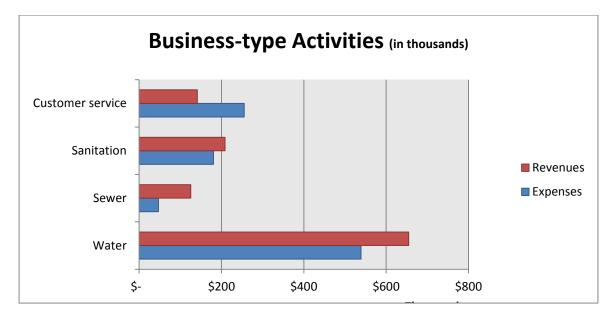
Taxes provided for 73% of the City's governmental revenues in fiscal year 2015 which is consisten with prior year. Other taxes, including use tax, tobacco tax, franchise taxes, and alcohol beverage tax provided the next largest source of income at 13% for the fiscal year. All revenue sources remained consistent.



MANAGEMENT DISCUSSION & ANALYSIS JUNE 30, 2015

For the year ended June 30, 2015, total expenses for governmental activities were \$1,488,537. Of this amount, general government at 489,183 was the largest expense for the City using over 33% of the budget. Public safety was the next largest component at 28%. These costs, as well as all other governmental activity expenses, were primarily funded by tax revenues and grants. It should be noted that governmental expenses are adjusted from the fund statements to the government-wide statements for the purchase and construction of capital assets. Government-wide statement is full accrual; capital outlay expenses are eliminated and capital assets are reported.

Business-type Activities



Business-type activities are shown comparing costs to revenues generated by the related services. Sanitation, Sewer, and Water activities are intended to be self-supporting with user charges and other revenues designed to recover costs. Other activities provide services with minimal user charges.

For the fiscal year ended June 30, 2015, revenues from water, sewer, and sanitation services covered the cost of operating their respective departments.

General Fund Budgetary Highlights

The original adopted General Fund budget for fiscal year 2015 was \$841,000 and was amended during the fiscal year, adding \$182,155 to the budget. The final amended budget was \$1,023,155 which is 12% less than the prior year budget of \$1,173,318. The General Fund budget complied with financial policies approved by the City.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At the end of June 30, 2015, the City had \$2,932,961 net investment in capital assets, including vehicles and equipment for police and fire operations, street improvements, and park facilities, in governmental activities and water lines and sewer lines in business-type activities. Refer to the following table.

Primary Government Capital Assets (net of accumulated depreciation)

	Govern Activ	 	Busine Acti	ess-t vitie		То	tal	
	2015	2014	2015		<u>2014</u>	2015		<u>2014</u>
Land and CIP	\$ 35,321	\$ 8,000	\$ 212,747	\$	-	\$ 248,068	\$	8,000
Buildings	143,962	150,070	-		-	143,962		150,070
Machinery & equipment	339,113	277,978	343,824		382,240	682,937		660,218
Infastructure	887,844	866,389	1,865,474		1,674,687	2,753,318		2,541,076
Totals	\$ 1,406,240	\$ 1,302,437	\$ 2,422,045	\$	2,056,927	\$ 3,828,285	\$	3,359,364

The following provides a selection of the most significant additions to the City during the fiscal year:

- Water and sewer expansion project
- Lagoon rehabilitation
- Bobcat loader
- Airport runway and lighting project
- Police Dodge Charger

Long-Term Debt

At year-end, the City had \$808,600 in long-term debt outstanding. The City's changes in long-term debt by type of debt are as follows:

Primary Government Long-Term Debt

	Business-type Activities							
		2015	2014					
Notes payable		895,324		979,602				
less current portion		(86,724)		(84,278)				
Totals	\$	808,600	\$	895,324				

ECONOMIC FACTORS AND NEXT YEARS'S BUDGET AND RATES

Economic Environment

According to the Oklahoma Economic Report, "revenue growth from the past year has been erased and indications are the situation is going to get worse before it gets better" stated by State Treasurer, Ken Miller in October 2015. The economic environment of the state sheds light on the local economy of the City.

The financial position of the City continues to show a moderate growth pattern. The year-to-year progress of revenue exceeding expenses is leading to financial stability and improvement to the City's cash position.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the City Clerk's Office at Cherokee City Hall, 121 N. Grand, Cherokee, Oklahoma, 73728.

City of Cherokee, Oklahoma Statement of Net Position June 30, 2015

ASSETS	overnmental Activities	siness-type Activities	Total		
Current Assets:	 Addivideo	 Addivideo		lotal	
Cash and cash equivalents	\$ 739,983	\$ 1,961,713	\$	2,701,696	
Accounts receivable, net	63,046	39,144	·	102,190	
Grant receivable	2,178	-		2,178	
Due from other funds	103,000	(103,000)		-	
Prepaid assets	44,379	26,485		70,864	
Total current assets	 952,586	 1,924,342		2,876,928	
Restricted assets:	 · · · · ·	 · · · · · ·		· · ·	
Cash and cash equivalents	187,213	146,978		334,191	
Total restricted assets	 187,213	 146,978		334,191	
Noncurrent Assets:	 · · · · ·	 · · · · · ·		· · · · · · · · · · · · · · · · · · ·	
Land and construction in progress	35,321	212,747		248,068	
Other capital assets (net of accumulated depreciation)	1,370,919	2,209,298		3,580,217	
Total noncurrent assets	 1,406,240	2,422,045		3,828,285	
Total assets	\$ 2,546,039	\$ 4,493,365	\$	7,039,404	
DEFERRED OUTFLOW OF RESOURCES					
Deferred charges on pension obligations	 826	 -		826	
LIABILITIES					
Current liabilities:					
Accounts payable	\$ 24,073	\$ 62,881	\$	86,954	
Wages and benefits payable	37,253	16,314		53,567	
Notes payable, current	 -	86,724		86,724	
Total current liabilities	 61,326	 165,919		227,245	
Liabilities payable from restricted assets:					
Accrued interest payable	-	4,774		4,774	
Customer deposits payable	 -	 99,225		99,225	
Total liabilities payable from restricted assets	 -	 103,999		103,999	
Noncurrent liabilities:					
Notes payable, non-current	-	808,600		808,600	
Pension liability	 189,029	 -		189,029	
Total noncurrent liabilities	 189,029	 808,600		997,629	
Total liabilities	 250,355	 1,078,518		1,328,873	
DEFERRED INFLOW OF RESOURCES					
Deferred charges on pension obligations	 9,851	 -		9,851	
NET POSITION					
Net investment in capital assets	1,406,240	1,526,721		2,932,961	
Restricted	148,833	146,978		295,811	
Unrestricted	731,586	1,741,148		2,472,734	
Total net position	\$ 2,286,659	\$ 3,414,847	\$	5,701,506	

City of Cherokee, Oklahoma Statement of Activities Year Ended June 30, 2015

Functions/Programs	Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants & Contributions		Net (Expense)/ Revenue	
Governmental activities:										
General government:										
General government	\$	471,752	\$	9,062	\$	24,598	\$	-	\$	(438,092)
Economic development		25,000		-		-		-		
Total general government		496,752		9,062		24,598		-		(463,092)
Public safety and judiciary:										
Police		400,163		21,830		66,687		-		(311,646)
Fire		49,543		-		4,484		-		(45,059)
Emergency Management		-		-		-		-		-
Total public safety and judiciary		449,706		21,830		71,171		-		(356,705)
Transportation:										
Street		111,225		-		14,976		-		(96,249)
Airport		20,397		6,120		-		57,947		43,670
Total transportation		131,622		6,120		14,976		57,947		(52,579)
Cultural, parks and recreation:										
Park		192,529		8,657		-		-		(183,872)
Cemetery		13,731		12,457		-		-		(1,274)
Library		100,402		19,957		-		-		(80,445)
Total cultural, parks and recreation		306,662		41,071		-		-		(265,591)
Total governmental activities		1,384,742		78,083		110,745		57,947		(1,137,967)
Business-type activities:										
Water		538,999		654,810		-		-		115,811
Sewer		46,809		125,247		-		-		78,438
Sanitation		180,770		208,738		-		-		27,968
Customer service		255,354		141,250		-		-		(114,104)
Total business-type activities		1,021,932		1,130,045		-		-		108,113
Total primary government	\$	2,406,674	\$	1,208,128	\$	110,745	\$	57,947	\$	(1,029,854)

City of Cherokee, Oklahoma Statement of Activities (continued) Year Ended June 30, 2015

Changes in Net Position:	 F	Prima	ry Governmen	t	
	 overnmental Activities		siness-type Activities		Total
Net (expense)/revenue	\$ (1,137,967)	\$	108,113	\$	(1,029,854)
General revenues:					
Taxes:					
Sales taxes	997,916		-		997,916
Use taxes	47,549		-		47,549
Franchise taxes	105,282		-		105,282
Alcoholic beverage tax	32,793		-		32,793
Cigarette tax	12,180		-		12,180
Investment income	3,098		7,209		10,307
Oil/gas lease income	174,632		-		174,632
Penalties	-		20,371		20,371
Miscellaneous	65,116		2,311		67,427
Transfers - Internal activity, net	(357,530)		357,530		-
Total general revenues and transfers	 1,081,036		387,421		1,468,457
Change in net position	(56,931)		495,534		438,603
Net position - beginning, restated	2,343,590		2,919,313		5,262,903
Net position - ending	\$ 2,286,659	\$	3,414,847	\$	5,701,506

City of Cherokee, Oklahoma Balance Sheet Governmental Funds June 30, 2015

	 General Fund	Special Revenue Fund	Р	Capital rojects Fund	Total Governmenta Funds		
ASSETS							
Cash	\$ 513,409	\$ 363,827	\$	49,960	\$	927,196	
Due from other funds	166,832	27,065		-		193,897	
Revenue receivable	41,065	21,981		-		63,046	
Grant receivable	-	-		2,178		2,178	
Prepaid assets	 32,502	 11,877		-		44,379	
Total assets	\$ 753,808	\$ 424,750	\$	52,138	\$	1,230,696	
LIABILITIES							
Accounts payable	\$ 18,145	\$ 5,928	\$	-	\$	24,073	
Wages and benefits payable	21,860	15,393		-		37,253	
Due to other funds	 20,832	 63,832		6,233		90,897	
Total liabilities	 60,837	 85,153		6,233		152,223	
FUND BALANCES							
Restricted	-	102,928		45,905		148,833	
Committed	90,319	198,637		-		288,956	
Assigned	32,651	26,834		-		59,485	
Unassigned	 570,001	 11,198		-		581,199	
Total fund balances	 692,971	 339,597		45,905		1,078,473	
Total liabilities and fund balances	\$ 753,808	\$ 424,750	\$	52,138	\$	1,230,696	

Total fund balance- total governmental funds

\$ 1,078,473

Amounts reported for governmental activities in the Statement of Net Position are different because:

Land and capital assets, net of accumulated depreciation, are not financial resources and, therefore, are not reported

	Land and construction in process Depreciable capital assets Less: Accumulated depreciation	\$	35,321 2,063,165 (692,246)	1,406,240
Long-term liabilities are not due and p	ayable in the current period and are n	ot re	ported in the fu	nds.
	Net pension liability			(189,029)
Deferred outflows/(inflows) are not rec are not reported in the funds.	eivable/(payable) in the current perio	d and	l, therefore,	

	Deferred outflow of recsources Deferred inflow of recsources	826 (9,851)	(9,025
Net position of governmental activities			\$ 2,286,659

City of Cherokee, Oklahoma Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds June 30, 2015

	Genera Fund	1	Special Revenue Fund	 Capital Project Fund	Gov	Total /ernmental Funds
REVENUES						
Sales tax		14,102	\$ 383,814	\$ -	\$	997,916
Use tax		17,549	-	-		47,549
Beverage tax		32,793	-	-		32,793
Franchise taxes)5,282	-	-		105,282
Cigarette tax		12,180	-	-		12,180
Hotel tax	2	24,598	-	-		24,598
Licenses and permits		1,558	-	-		1,558
Fines and forfeitures		21,830	-	-		21,830
Lease income	17	74,632	-	-		174,632
Investment income		3,002	48	48		3,098
Charges for services	2	27,441	86,414	1,387		115,242
Rental income		20	6,120	-		6,140
Intergovernmental		4,484	14,976	-		19,460
Grants		-	-	57,947		57,947
Miscellaneous	6	65,116	-	-		65,116
Total revenues		34,587	 491,372	59,382		1,685,341
EXPENDITURES			 	, , ,		
General government:						
General government	46	64,183	-	-		464,183
Economic development		25,000	-	-		25,000
Total general government		39,183	 	 		489,183
Pubic safety and judiciary:		00,100	 	 		400,100
Police	34	32,007	40,562	_		372,569
Fire		16,308	40,502	_		46,308
		78,315	 40,562	 		40,308
Total public safety and judiciary		0,313	 40,562	 <u> </u>		410,077
Transportation:			00.070			02.070
Street		-	93,278	-		93,278
Airport		-	 3,906	 -		3,906
Total transportation		-	 97,184	 -		97,184
Cultural, parks and recreation:						
Park		-	175,206	-		175,206
Cemetery		-	13,731	-		13,731
Library		00,402	 -	 -		100,402
Total cultural, parks and recreation		00,402	 188,937	 -		289,339
Captial outlay		93,954	 -	 -		193,954
Total expenditures	1,16	61,854	 326,683	 -		1,488,537
Excess (deficiency) of revenues over						
expenditures		27,267)	 164,689	 59,382		196,804
OTHER FINANCING SOURCES (USES)						
Transfers in	19	94,766	189,290	-		384,056
Transfers out	(38	32,050)	 (194,766)	 (164,770)		(741,586)
Total other financing sources and uses	(18	37,284)	 (5,476)	 (164,770)		(357,530)
Net change in fund balances	(21	14,551)	159,213	(105,388)		(160,726)
Fund balances - beginning, restated	90	07,522	180,384	151,293		1,239,199
Fund balances - ending	\$ 69	92,971	\$ 339,597	\$ 45,905	\$	1,078,473

City of Cherokee, Oklahoma Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds June 30, 2015

Reconciliation of the change in fund balances - total governmental funds to the change in net position of governmental activities:	
Net change in fund balances - total governmental funds	\$ (160,726)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Capital asset purchases capitalized	193.954
Depreciation expense	(90,159)
	 <u> </u>
Change in Net Position of Governmental Activities	\$ (56,931)

City of Cherokee, Oklahoma Statement of Net Position Proprietary Funds June 30, 2015

	Business-type Activit				
	Cherokee Development Authority				
ASSETS					
Current assets:	\$	1 061 710			
Cash and cash equivalents Accounts receivable (net)	φ	1,961,713 39,144			
Prepaid assets		26,485			
Total current assets		2,027,342			
Restricted assets:	-	2,021,042			
Cash and cash equivalents		146,978			
Total restricted assets		146,978			
Noncurrent assets:		110,010			
Capital assets (net)		2,422,045			
Total noncurrent assets		2,422,045			
Total assets	\$	4,596,365			
LIABILITIES					
Current liabilities:					
Accounts payable	\$	62,881			
Wages and benefits payable		16,314			
Due to other funds		103,000			
Notes payable, current		86,724			
Total current liabilities		268,919			
Liabilities payable from restricted assets:					
Accrued interest payable		4,774			
Customer deposits payable		99,225			
Total liabilities payable from restricted assets		103,999			
Noncurrent liabilities:					
Notes payable, non-current		808,600			
Total noncurrent liabilities		808,600			
Total liabilities		1,181,518			
NET POSITION					
Net investement in capital assets		1,526,721			
Restricted		146,978			
Unrestricted		1,741,148			
Total net position	\$	3,414,847			

City of Cherokee, Oklahoma Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds Year Ended June 30, 2015

	Business-type Activities			
	Cherokee Development Authority			
Operating revenues:				
Charges for services:				
Water charges	\$	654,810		
Sewer charges		125,247		
Sanitation charges		208,738		
Total charges for services		988,795		
Rents and royalties		141,250		
Penalties		20,371		
Miscellaneous		2,311		
Total operating revenues		1,152,727		
<u>Operating expenses:</u> Personal services Materials and supplies Other services and charges Depreciation and amortization Total operating expenses Net operating income	<u> </u>	209,294 196,645 451,010 110,022 966,971 185,756		
	Ψ	100,700		
Nonoperating revenue (expense):				
Investment income		7,209		
Interest expense Bad debt expense		(22,768) (32,193)		
Total nonoperating revenue/(expense)		(47,752)		
		(11,102)		
Net Income before contributions and transfers		138,004		
Transfers from other funds		357,530		
Change in net position		495,534		
Net position - beginning of year, restated		2,919,313		
Net position-end of year	\$	3,414,847		

City of Cherokee, Oklahoma Statement of Cash Flows Proprietary Funds Year Ended June 30, 2015

	Busines	s-type Activities
	De	Cherokee evelopment Authority
Cash flows from operating activities:		
Receipts from customers	\$	1,006,669
Payments to suppliers		(613,928)
Payments to employees		(196,661)
Other operating revenues		163,932
Net cash provided (used) by operating activities		360,012
Cash flows from non-capital financing activities: Transfers from other funds Net cash provided (used) by non-capital		357,530
financing activities		357,530
Cash flows from capital and related financing activities:		
Purchase of capital assets		(475,140)
Principal paid on capital debt		(84,278)
Interest paid on capital debt		(22,709)
Net cash provided (used) by capital and		(,, ,, ,,
related financing activities		(582,127)
Cash flows from investing activities:		
Change in investments		(37,384)
Investment income		7,209
Net cash provided (used) by investing activities		(30,175)
Net increase (decrease) in cash and cash equivalents		105,240
Cash and cash equivalents, July 1, 2014		2,003,451
Cash & cash equivalents, June 30, 2015	\$	2,108,691
Cash, including time deposits	\$	1,961,713
Restricted cash, including time deposits		146,978
Total cash and cash equivalents, end of year	\$	2,108,691
Reconciliation of operating income (loss) to net cash provided (used) by operating activities	¢	405 750
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	\$	185,756
Depreciation and amortization		110,022
Changes in assets and liabilities:		
(Increase) decrease in accounts receivable		17,874
(Increase) decrease in prepaid insurance		(26,485)
Increase (decrease) in accounts payable		51,823
Increase (decrease) in wages and benefits payable		12,633
Increase (decrease) in deposits subject to refund		8,389
Total adjustments		174,256
Net cash provided (used) by operating activities	\$	360,012

(1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting and reporting framework and the more significant accounting principles and practices of the City of Cherokee, Oklahoma ("City") are discussed in subsequent sections of this note. The remainder of the notes are organized to provide explanations, including required disclosures of the City's financial activities for the fiscal year ended June 30, 2015.

A. <u>Reporting Entity</u>

Fund Types and Major Funds

Major Governmental Funds

General Fund

Reported as the primary fund of the City. This fund is used to account for all financial resources not reported in other funds.

Non-Major Governmental Funds

Capital Projects Fund

Accounts for the operating activities of the Cemetery Perpetual Care and Airport Grant funds.

Special Revenue Funds

Accounts for the operating activities of the Street & Alley Fund, Parks, Emergency Services, 911 Special, Cemetery, and Airport.

Major Proprietary Funds

Cherokee Development Authority Accounts for the operating activities of the water, sewer, sanitation utilities, and the economic development of the City.

B. Basic Financial Statements

Government-wide Financial Statements

The government-wide financial statements include the statement of net position and statement of activities. These statements report financial information for the City as a whole. The statements distinguish governmental activities, generally supported by taxes and City general revenues, from business-type activities, generally financed in whole or in part with fees charged to external customers. Individual funds are not displayed by the statements.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services with usage fees, fines and forfeitures, and other charges to users of the City's services; (2) operating grants and contributions which finance annual operating activities; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets. Taxes and other revenues sources not properly included with program revenues are reported as general revenues.

Fund Financial Statements

Fund financial statements are provided for governmental, proprietary, and fiduciary funds. Major individual governmental and enterprise funds are reported in separate columns.

Measurement Focus and Basis of Accounting

The financial statements of the City are prepared in accordance with accounting principles generally accepted in the United States (U.S. GAAP). The City's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements and applicable Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, unless they conflict with GASB pronouncements. The City's reporting entity does not apply FASB pronouncements or APB opinions issued after November 30, 1989.

The government-wide statements report using the economic resources measurements focus and the accrual basis of accounting. Reimbursements are reported as reductions to expenses. Proprietary financial statements and financial statements of the City's component units also report using the same focus and basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or soon enough

thereafter to pay current liabilities. The City considered revenues to be available if they are collected within 60 days of the end of the fiscal year. Expenses are recorded when the related fund liability is incurred.

Major revenue sources susceptible to accrual include: sales and use taxes and intergovernmental revenues. In general, other revenues are recognized when cash is received.

Operating income reported in the proprietary fund financial statements includes revenues and expenses related to the primary, continuing operations of the fund. Principal operating revenues for proprietary funds are charges to customers for sales or services. Principal operating expenses are the costs of provided goods or services and include administrative expenses and depreciation of capital assets. Other revenues and expenses are classified as non-operating in the financial statements.

C. Budget Policy and Practice

Budget Approval

The City Clerk submits an annual budget to the City Council in accordance with the Oklahoma Municipal Budget Act. The budget is presented to the Council for review, and public hearings are held to address priorities and the allocation of resources. In June, the Council adopts the annual fiscal year budgets for City operating funds. Budget amendments or supplements may be made during the year when unexpected modifications are required in estimated revenues and appropriations. Budget amendments are recommended by the City Clerk and must be approved by the Council. Public trusts submit budgets and other planning documents to their respective governing bodies. Other funds budgeted on a project-length basis are also subjected to the Council review and approval process.

Basis of Budgeting

Each fund's appropriated budget is prepared on a department line basis. Revenues are budgeted by source. Expenditures are budgeted by department. This legal level of control is by department within a fund. Expenditures may not exceed appropriations at this level. Budget revisions at this level are subject to final review by the City Council. Within these control levels, management may transfer appropriations without Council approval. There were no revisions to the budget made throughout the year.

D. Policies Related to Assets, Liabilities, and Fund Equity

Cash and Investments

For the purposes of the combined balance sheet and the statement of cash flows, "cash and cash equivalents" includes all demand deposits, savings accounts and certificates of deposits or short-term investments (including restricted assets) with an original maturity of three months or less. Deposits are stated at cost.

Investments are reported at fair value which is determined using market prices. Short-term investments are reported at cost, which approximates fair value.

Accounts Receivable

Significant receivables include sales and use tax receivables and amounts due from customers primarily for utility services. These receivables are due within one year. Certain enterprise funds report accounts receivable net of an allowance for uncollectible accounts. The allowance amount is estimated using accounts receivable past due more than 60 to 90 days.

Restricted Assets

Restricted assets include assets legally restricted for capital projects funded through long-term debt, debt service revenues, and customer meter deposits. Restricted assets and liabilities current in nature are reported with current assets and current liabilities in the financial statements.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as needed.

Interfund Balances

Generally, outstanding balances between funds reported as due to/due from other funds include outstanding charges by one fund to another for services or goods or miscellaneous receivables/payables between funds. Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year are described as due to/due from other funds.

Capital Assets, Depreciation, and Amortization

The City's property, plant, equipment, and infrastructure with useful lives of more than one year are stated at historical cost and reported in the government-wide financial statements. Proprietary capital assets are also reported in their respective fund financial statements. Donated assets are stated at fair value on the date donated. The City generally capitalized assets with cost of \$5,000 or more as purchase and construction outlay occur.

The cost of normal maintenance and repairs that do not add to the asset value or materially extend useful lives are not capitalized. Capital assets are depreciated using the straight-line method. When capital assets are disposed, the cost and applicable accumulated depreciation are removed from the respective accounts, and the resulting gain or loss is recorded in operations.

•	Buildings	10-25 years
•	Other improvements	10-25 years
•	Machinery, furniture & equipment	3-25 years
•	Infrastructure	20-40 years

Costs incurred during construction of long-lived assets are recorded as construction in progress and are not depreciated until placed in service.

Compensated Absences

Full –time employees are granted vacation benefits in varying amounts to specified maximums depending on tenure with the City. Sick leave accrues to full-time employees to specified maximums. Generally, after one year of services, employees are entitled to all accrued vacation leave upon termination. The estimated liabilities include required salary-related payments. Compensated absences are reported as accrued current liabilities in the government-wide and proprietary financial statements. Governmental funds report only matured compensated absences payable to currently terminating employees.

Fund Equity

Fund Balance

The governmental fund financial statements report reserved fund balance for amounts not available for appropriation or legally restricted for specified purposes beyond the restrictions applicable to the fund.

Net Position

Both proprietary fund financial statements and government-wide financial statements report net position. Amounts invested in capital assets, net of related debt and legally restricted amounts are separated from unrestricted net position.

Invested in capital assets, net of related debt

The amount restricted consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted net position

Amounts reported as restricted consist of net position with constraints placed on their use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

Governmental Fund Balances

The Governmental Accounting Standards Board (GASB) has issued Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions* (GASB 54). This Statement defines the different types of fund balances that a governmental entity must use for financial reporting purposes.

GASB 54 requires the fund balance amounts to be properly reported within one of the fund balance categories list below.

Nonspendable

Fund balance associated with inventories, prepaids, long-term loans and notes receivable, and property held for resale (unless the proceeds are restricted, committed, or assigned),

Restricted

Fund balance category includes amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation,

Committed

Fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the City Commission, the City's highest level of decision-making authority,

Assigned

Fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed, and

Unassigned

Fund balance is the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications

Deferred Outflows of Resources and Deferred Inflows of Resources

In addition to assets and liabilities, the statement of financial position and the governmental fund balance sheet may report separate sections of deferred outflows of resources and deferred inflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period which will not be recognized as an outflow of resources until that time. Deferred inflows of resources represent an acquisition of net position that applies to a future period which will not be recognized as an inflow of resources until that time.

Use of Estimates

The preparation of financial statements in conformity with US GAAP requires management to make estimates and assumptions that affect certain reporting amounts and disclosures; accordingly, actual results could differ from those estimates.

E. Policies Related to Revenues and Expenses

Program Revenues

Charges for Services

Program revenues reported with governmental activities include charges for services like permits and fees, park charges, and fines and forfeitures. Business-type activity charges for services include all operating income of proprietary funds.

Grants and Contributions

Governmental grants and contributions primarily consist of grants from Federal and state agencies. The nature of the grant determines if it is reported as operating or capital program revenues.

Business-type activity grants and contributions include donations from others as well as grants from Federal and state agencies.

General Revenues

General revenues reported with governmental activities include tax revenues and unrestricted investment income.

Sales Tax

The City levied a 3.25% sales tax on taxable sales within the City. The sales tax is collected by the Oklahoma Tax Commission and remitted to the City in the month following receipt by the Tax Commission. A portion of the sales tax received is restricted as to use. The unrestricted portion (2%) is recorded as sales tax revenue within the General Fund; the remaining 1.25% is restricted and transferred to the Special Revenue fund, allocated 1% for parks and streets and 0.25% for emergency services.

(2) ASSETS AND LIABILITIES

A. <u>Assets</u>

Deposits and Investments

Deposits

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City's deposits may not be returned or the City will not be able to recover collateral securities in the possession of an outside party. The City's deposits are secured by collateral values at market or par, whichever is lower, less the amount covered by the Federal Deposit Insurance Corporation (FDIC). Deposited funds may be invested in certificates of deposit in institutions with an established record of fiscal health and service.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments held for longer periods are subject to increased risk of adverse interest rate changes.

Receivables and Uncollectable Amounts

Significant receivables for governmental activities include sales and use tax receivables. Business-type receivables consist mainly of amounts due from customers primarily for utility services. The City reports accounts receivable net of an allowance for uncollectible accounts. The allowance amount is estimated using balances past due greater than 60 days. At June 30, 2015, the City has estimated an allowance of \$30,908 for business-type activities.

Capital Assets

Changes in Capital Assets

Changes in Capital Assets	Primary Government Capital Assets							
	Balance at July 1, 2014		А	Additions Deletion		eletions	Balance at ns June 30, 201	
Governmental Activities								
Land and construction in process	\$	8,000	\$	27,321	\$	-	\$	35,321
Buildings & structures		156,178		-		-		156,178
Machinery, furniture, & equipment		891,151		113,739		47,300		957,590
Infrastructure & improvements		896,503		52,895		-		949,398
Total		1,951,832		193,955		47,300		2,098,487
Less accumulated depreciation		649,388		90,159		47,300		692,247
Governmental fixed assets, net	\$	1,302,444	\$	103,796	\$	-	\$	1,406,240
Business-type Activities								
Construction in process	\$	-	\$	212,747	\$	-	\$	212,747
Infrastructure & improvements		2,137,228		262,393		-		2,399,621
Machinery, furniture, & equipment		717,323		-		-		717,323
Total		2,854,551		475,140		-		3,329,691
Less accumulated depreciation		797,624		110,022		-		907,646
Business-type fixed assets, net	\$	2,056,927	\$	365,118	\$	_	\$	2,422,045
Total primary government	\$	3,359,371	\$	468,914	\$	-	\$	3,828,285

Depreciation of all exhaustible fixed assets used by proprietary funds is charged as an expense against its operations.

Depreciation expense was charged to functions in the statement of activities as follows:

Primary Government								
Governmental Activities	Business-type Activities							
General government	\$	7,568	Water	\$	108,569			
Public safety & judiciary		30,829	Customer service		1,453			
Transportation		34,439						
Cultural, parks & recreation		17,323						
Total depreciation expense	\$	90,159	Total depreciation expense	\$	110,022			

B. Liabilities

Long-Term Debt

The following is a summary of enterprise fund long-term debt for the year ended June 30, 2015:

Business-Type Activities

Notes Payable:

Note payable to the Oklahoma Water Resources Board in the original amount of \$1,455,000 in September 2005 for a Drinking Water SRF loan. Proceeds were used for the water treatment plant and transmission lines. Principal payments with interest are due each year on March 15 and September 15 with 3.00% interest and an administrative fee of 0.5% each year. Final payment is due September 15, 2026.	\$ 842,294
Note payable issued in May 2001 in the original amount of \$125,000 to the Oklahoma Department of Commerce for a 20 year period with monthly principal payments in the amount of \$520.83 with no interest.	35,417
Note payable to John Deere Financial for purchase of a backhoe in the original amount of \$41,353. Principal payments are due annually on the 25 th of April for a five year period. Final payment is due April 25, 2017.	17,613
	\$ 895,324

Changes in Long-Term Debt

The following is a summary of changes in long-term debt for the year ended June 30, 2015:

Type of Debt	_	alance at ly 1, 2014	 nount sued	-	mount Retired	_	alance at ne 30, 2015	 e Within ne Year
Business-type activities:								
Notes Payable OWRB - 2005	\$	912,067	\$ -	\$	69,773	\$	842,294	\$ 71,857
Oklahoma Department of Commerce		41,667	-		6,250		35,417	6,250
John Deere - backhoe		25,868	 -		8,255		17,613	 8,617
Total primary government	\$	979,602	\$ -	\$	84,278	\$	895,324	\$ 86,724

Annual Debt Service Requirements

The annual debt service requirements to maturity, including principal and interest, for long-term debt held by business-type activities as of June 30, 2015 follow:

Year Ending June 30		Notes I	Payable	
		Principal	·	nterest
2016	\$	86,724	\$	30,755
2017		89,425		28,094
2018		82,752		25,415
2019		89,112		23,049
2020		94,808		20,653
2021-2025		407,553		63,097
2026		44,950		4,743
Totals	\$	895,324	\$	195,806

(3) REVENUES AND EXPENSES

Interfund Transfers

	D	ue From	 Due To
GENERAL FUND Cherokee Development Authority Special Revenue Fund Total General Fund	\$	103,000 63,832 166,832	\$ 20,832 20,832
SPECIAL REVENUE FUND General Fund Capital Projects Fund Total Special Revenue Fund		20,832 6,233 27,065	 63,832 - 63,832
CAPITAL PROJECTS FUND Special Revenue Fund Total Capital Projects Fund		-	 6,233 6,233
CHEROKEE DEVELOPMENT AUTHORITY General Fund Total Cherokee Development Authority		-	 103,000 103,000
GRAND TOTAL	\$	193,897	\$ 193,897

	Transfers In		Transfers Out		
GENERAL FUND Special Revenue Fund Cherokee Development Authority Total General Fund	\$	194,766 - 194,766	\$	24,520 357,530 382,050	
SPECIAL REVENUE FUND General Fund Capital Projects Fund Total Special Revenue Fund		24,520 164,770 189,290		194,766 - 194,766	
CAPITAL PROJECTS FUND Special Revenue Fund Total Capital Projects Fund				164,770 164,770	
CHEROKEE DEVELOPMENT AUTHORITY General Fund Total Cherokee Development Authority	¢	357,530 357,530 741,586	¢	-	
GRAND TOTAL	\$	741,586	\$	741,586	

(4) PENSION AND POST-EMPLOYMENT PLANS

The City participates in three employee pension systems as follows:

Name of Plan	
Oklahoma Municipal Retirement Fund	

Oklahoma Firefighter Pension and Retirement Fund

Type of Plan

Agent Multiple Employer – Defined Contribution Plan

Cost Sharing Multiple Employer - Defined Benefit Plan

A. Oklahoma Municipal Retirement Fund

Plan Description

Substantially all of the City's regular, full time employees, with the exception of police, firefighters and other employees who are covered under an approved system, participate in a defined contribution plan administered by the Oklahoma Municipal Retirement System (OMRF), a statewide fund established to administer pension plans for municipal employees. The defined contribution plan is funded through contributions as elected by each municipality. Participants are required to participate 2.25% of their covered compensation. The City contributed 5.04% of covered compensation for fiscal year 2015. Participants are permitted to make voluntary deductible contributions to the plan.

The funds are credited to individual participant accounts and pooled for investment purposes through OMRF. All gains and/or losses are credited directly to each participant. Benefits vest after 7 years of service with normal retirement at age 65 and early retirement at age 55 with 7 years or more of service. Upon retirement, termination of employment, disability, or death, the vested portion of a participant's account is paid to the participant or beneficiary. This amount is based on an accumulation of employee and employer contributions, forfeitures, if applicable, and earnings or losses.

The OkMRF plan issues a separate financial report and can be obtained from OkMRF or from their website: <u>www.okmrf.org/reports.com</u>. Benefits are established or amended by the City Council in accordance with O.S. Title 11, Section 48-101-102.

The City had 15 active participants and 5 non-active participants as of January 1, 2015.

<u>Summary of Significant Accounting Policies</u> – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's plan and additions to/deductions from the City's fiduciary net position have been determined on the same basis as they are reported by OkMRF. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value based on published market prices. Detailed information about the OkMRF plans' fiduciary net position is available in the separately issued OkMRF financial report.

The following is a summary of eligibility, contribution methods and benefits provisions:

Provision	OMRF Plan		
a. Eligibility for Distribution	 Normal retirement at age 65 with 7 years of service. Early Retirement after age 55 with 7 years or more of service. Disability retirement upon disability with 7 years of service. Termination before retirement age return of employee contributions with interest Termination after vesting accrued benefit at normal retirement age 		
b. Benefit Determination Base	Final average compensation – the average of the five highest consecutive annual salaries out of the last 10 calendar years of service. Accrued benefit is 1.125% of final average compensation multiplied by the number of year of credited service		
c. Benefit Determination Methods:- Normal Retirement	Accrued benefit payable immediately.		
- Early Retirement	Accrued benefit payable starting at normal retirement age or accrued benefit reduced 5% per year for commencement prior to normal retirement age		
- Disability Retirement	Accrued benefit payable upon disablement without reduction for early payment		
- Death Benefit	50% of accrued benefit is payable to spouse until death or remarriage		
- Prior to 7 Years Service	Return of employee contributions with accrued interest.		
d. Form of Benefit Payments	Normal form of payment of the accrued benefit is a monthly lifetime annuity with 5 years certain. Other retirement benefits are available under actuarially equivalent optional forms		

Actuarial Assumptions

a. Date of last Actuarial Valuation	March 2015
b. Significant Actuarial Assumptions Used:	
1. Rate of Return on Investments	7.5%
2. Projected Salary Increase	4.0% - 7.42%
3. Retirement Age	Normal and Early Rates
4. Mortality Table	UP 1994 mortality (projected)
5. Asset Value	Actuarial cost method
c. Actuarial cost method	Entry age normal cost method
d. Date of last experience study	Sept 2012 for fiscal years 2007 thru 2011

<u>Discount Rate</u> – The discount rate used to value benefits was the long-term expected rate of return on plan investments, 7.75% since the plan's net fiduciary position is projected to be sufficient to make projected benefit payments.

The City has adopted a funding method that is designed to fund all benefits payable to participants over the course of their working careers. Any differences between actual and expected experience are funded over a fixed period to ensure all funds necessary to pay benefits have been contributed to the trust before those benefits are payable. Thus, the sufficiency of pension plan assets was made without a separate projection of cash flows.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (3.0%). Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of July 1, 2014 are summarized in the following table:

	Target Allocation	Real Return	Weighted Return
Large cap stocks - S&P 500	25%	5.40%	1.35%
Small/mid cap stocks - Russell 2500	10%	7.50%	0.75%
Long/short equity - MSCI ACWI	10%	6.10%	0.61%
International stocks - MSCI EAFE	20%	5.10%	1.02%
Fixed income bonds - Barclay's Capital Aggregate	30%	2.60%	0.78%
Real estate - NCREIF	5%	4.80%	0.24%
Cash equivalents - 3 month Treasury	0%	0.00%	0.00%
	100%		
	Average Real Re	turn	4.75%
	Inflation		3.00%
	Long term expect	ed return	7.75%

<u>Changes in Net Pension Liability</u> – The total pension liability was determined based on an actuarial valuation performed as of July 1, 2014 which is also the measurement date. There were no changes in assumptions or changes in benefit terms that affected measurement of the total pension liability. There were also no changes between the measurement date of July 1, 2014 and the City's report ending date of June 30, 2015, that would have had a significant impact on the net pension liability. The following table reports the components of changes in net pension liability:

<u>Sensitivity of the net pension liability to changes in the discount rate</u> – The following presents the net pension liability of the City, calculated using the discount rate of 7.75 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75 percent) or 1-percentage-point higher (8.75 percent) than the current rate:

	1% Decrease (6.75%)	Current Discount Rate (7.75%)		1% ncrease (8.75%)
City's proportionate share of the net pension liability/(asset)	\$ 195,450	\$	154,361	\$ 120,151

The City reported \$17,264 in pension expense for the year ended June 30, 2015.

At June 30, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Inflows of Resources	
Difference between expected and actual experience	\$	-
Changes of assumptions		-
Net difference between projected and actual earnings on pension plan investments		4,603
Changes in proportion and differences between City contributions and proportionate share of contributions		-
City contributions subsequent to the measurement date		-
Total	\$	4.603

Amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

\$ (1,151)
(1,151)
(1,151)
(1,151)

B. Oklahoma Firefighter's Pension and Retirement Systems

Yea

Plan Description - The City of Cherokee, as the employer, participates in the Firefighters Pension & Retirement - a cost-sharing multiple-employer defined benefit pension plan administered by the Oklahoma Firefighters Pension & Retirement System (FPRS). Title 11 of the Oklahoma State Statutes grants the authority to establish and amend the benefit terms to the FPRS. FPRS issues a publicly available financial report that can be obtained at www.ok.gov/fprs.

Benefits provided - FPRS provides retirement, disability and death benefits to members of the plan.

Benefits for members hired prior to November 1, 2013 are determined as 2.5 percent of the employee's final average compensation times the employee's years of service and have reached the age of 50 or have completed 20 years of service. whichever is later. For volunteer firefighters, the monthly pension benefit for normal retirement is \$150.60 per month. Benefits vest with 10 years or more service.

Benefits for members hired after November 1, 2013 are determined as 2.5 percent of the employee's final average compensation times the employee's years of service and have reached the age of 50 or have completed 22 years of service, whichever is later. For volunteer firefighters, the monthly pension benefit for normal retirement is \$165.66 per month. Benefits vest with 11 years or more service.

All firefighters are eligible for immediate disability benefits. For paid firefighters, the disability in-the-line-of-duty benefit for firefighters with less than 20 years of service is equal to 50% of final average monthly compensation, based on the most recent 30 months of service. For firefighters with over 20 years of service, a disability in-the-line-of-duty is calculated based on 2.5% of final average monthly compensation, based on the most recent 30 months, per years of service, with a maximum of 30 years of service. For disabilities not-in-the-line-of-duty, the benefit is limited to only those with less than 20 years of service and is 50% of final average monthly compensation, based on the most recent 60-month salary as opposed to 30 months. For volunteer firefighters, the not-in-the-line-of-duty disability is also limited to only those with less than 20 years of service and is \$7.53 per year of service. For volunteer firefighters, the in-the-line-of-duty pension is \$150.60 with less than 20 years of service, or \$7.53 per year of service, with a maximum of 30 years.

A \$5,000 lump sum death benefit is payable to the gualified spouse or designated recipient upon the participant's death. The \$5,000 death benefit does not apply to members electing the vested benefit.

<u>Contributions</u> – The contributions requirements of the Plan are at an established rate determined by Oklahoma Statute and are not based on actuarial calculations. Employees are required to contribute 9% of their annual pay. Participating cities are required to contribute 14% of the employees' annual pay. Contributions to the pension plan from the City were \$1,260 (fiscal year contributions).

<u>Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to</u> <u>Pensions</u> – At June 30, 2015, the City reported a liability of \$34,668 for its proportionate share of the net pension liability. The net pension liability was measured as of July 1, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2014. The City's proportion of the net pension liability was based on the City's contributions received by the pension plan relative to the total contributions received by pension plan for all participating employers as of June 30, 2014. Based upon this information the City's proportion was 0.0034%.

For the year ended June 30, 2015, the City recognized pension expense of \$3,114. At June 30, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred In of Resou	
Difference between expected and actual experience Changes of assumptions	\$	826	\$	-
Net difference between projected and actual earnings on pension plan investments		-		5,248
Changes in proportion and differences between City contributions and proportionate share of contributions		-		-
City contributions subsequent to the measurement date		-		
Total	\$	826	\$	5,248

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2016	\$ (884)
2017	(884)
2018	(884)
2019	(884)
2020	(884)

<u>Actuarial Assumptions</u> – The total pension liability was determined by an actuarial valuation as of July 1, 2014, using the following actuarial assumptions, applied to all prior periods included in the measurement:

Inflation:	3%
Salary increases:	3.5% to 9.0% average, including inflation
Investment rate of return:	7.5% net of pension plan investment expense

Mortality rates were based on the RP2000 combined healthy with blue collar adjustment as appropriate, with adjustments for generational mortality improvement using scale AA for healthy lives and no mortality improvement for disabled lives.

The actuarial assumptions used in the July 1, 2014, valuation were based on the results of an actuarial experience study for the period July 1, 2007 to June 30, 2012.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2014, are summarized in the following table:

Target <u>Allocation</u>	Long-Term Expected Real Rate of Return
20%	5.48%
37%	9.61%
20%	9.24%
10%	7.76%
13%	6.88%
	Allocation 20% 37% 20% 10%

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 7.5%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, determined by State statutes. Projected cash flows also assume the State of Oklahoma will continue contributing 36% of the insurance premium, as established by statute. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of the Net Pension Liability to Changes in the Discount Rate</u> – The following presents the net pension liability of the employers calculated using the discount rate of 7.5%, as well as what the Plan's net pension liability would be if it were calculated using a discount rate that is 1-percent point lower (6.5%) or 1-percentage-point higher (8.5%) than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(6.5%)	(7.5%)	(8.5%)
City's proportionate share of the net pension liability/(asset)	38,941	34,668	22,176

<u>Pension plan fiduciary net position</u> – Detailed information about the pension plan's fiduciary net position is available in the separately issued financial report of the FPRS; which can be located at <u>www.ok.gov/fprs</u>.

(5) <u>COMMITMENTS AND CONTINGENCIES</u>

A. Litigation

The City is a party to various legal proceedings which normally occur in the course of governmental operations. The financial statements do not include accrual or provisions for loss contingencies that may result from these proceedings. While the outcome of the above noted proceedings cannot be predicted, due to the insurance coverage maintained by the City and the State statue relating to judgments, the City feels that any settlement or judgment not covered by insurance would not have a material adverse effect on the financial condition of the City.

B. Grant Program Involvement

In the normal course of operations, the City participates in various federal or state grant/loan programs from year to year. The grant/loan programs are often subject to additional audits by agents of the granting or loaning agency, the purpose of which is to ensure compliance with the specific conditions of the grant or loan. Any liability for reimbursement, which may arise as a result of these audits, cannot be reasonably determined at this time, although it is believed the amount, if any, would not be material.

(6) RESTATEMENT OF BEGINNING NET POSITION

Effective July 1, 2014, the City implemented GASB No. 68, Accounting and Financial Reporting for Pensions, an Amendment of GASB Statement No. 27. GASB No. 68 established standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and pension expenses. The Statement requires governments providing defined benefit pension s to recognize their long-term obligation for pension benefits as a liability for the first time. GASB No. 68 also details the recognition and disclosure requirements for employers with liabilities to a defined benefit pension plans and for employers whose employees are provided with defined contribution pensions. Defined benefit pensions are further classified by GASB No. 68 as single employer plans, agent employer plans and cost sharing plans, and recognition and disclosure requirements for GASB No. 68 resulted in the restatement of beginning year net position to recognize the net pension obligation of the City.

The City adopted a change in presentation of accrued salary expense and accrued grant funding. The impact of the change in method resulted as follows:

CITY OF CHEROKEE, OKLAHOMA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2015

	 overnmental Activities	Business-type Activities		
Beginning Net Position	\$ 2,458,402	\$	2,924,384	
Change in basis of reporting of salary/grant accruals	83,242		(5,071)	
Net pension obligations	(391,687)		-	
Net deferred outflows/(inflows) on pension charges	(9,025)		-	
Restated Beginning Net Position	\$ 2,140,932	\$	2,919,313	

City of Cherokee, Oklahoma General Fund Statement of Revenues, Expenditures, Encumbrances, and Changes in Fund Balance Budget and Actual (Non-GAAP Budgetary Basis) Year Ended June 30, 2015

REVENUES		Original Budget	F	Revisions	A	Approved Budget		Actual	Fa	ariance - avorable favorable)
Sales and use tax	\$	762,000	\$	(133,000)	\$	629,000	\$	661,651	\$	32,651
Fines and forfietures	φ	42,000	φ	(133,000) (20,000)	φ	22,000	φ	21,830	φ	(170)
Beverage tax		42,000		28,000		22,000		32,793		4,793
Tobacco tax		-		11,750		11,750		12,180		430
Franchise taxes		-		110,000		110,000		105,282		(4,718)
Hotel tax		-		28,000		28,000		22,180		(5,820)
Library		-		19,000		19,000		11,006		(7,994)
Other revenue		- 60.000		189,619		249,619		95,559		(154,060)
		864,000		,		,		,		
Total revenues		864,000		233,369		1,097,369		962,481		(134,888)
EXPENDITURES										
General government:										
General government		305,000		166,000		471,000		470,463		537
Total general government		305,000		166,000		471,000		470,463		537
Pubic safety and judiciary:										
Police		405,000		(46,700)		358,300		350,119		8,181
Fire		42,000		25,855		67,855		59,692		8,163
Total public safety and judiciary		447,000		(20,845)		426,155		409,811		16,344
Cultural, parks and recreation:										
Library		69,000		32,000		101,000		100,402		598
Economic development		20,000		5,000		25,000		25,000		-
Total cultural, parks and recreation		89,000		37,000		126,000		125,402		598
Total expenditures		841,000		182,155		1,023,155		1,005,676		17,479
Revenue over (under) expenditures		23,000		51,214		74,214		(43,195)		(117,409)
OTHER FINANCING SOURCES (USES)										
Operating transfers in/(out)		-		(255,250)		(255,250)		(187,284)		67,966
Net other financing sources (uses)		-		(255,250)		(255,250)		(187,284)		67,966
Revenues and other financing sources over (under) expenditures and other uses		23,000		(204,036)		(181,036)		(230,479)		(49,443)
Fund balance at beginning of year (Non-GAAP budgetary basis)		20,000		(201,000)		(101,000)		1,133,165		1,133,165
Fund balance at end of year (Non-GAAP budgetary basis)							\$	902,686	\$	1,083,722
ADJUSTMENTS TO GENERALLY ACCEPTED ACCOUNTING P Revenue and transfer accruals Expenditure and transfer accruals	RIN	CIPLES						6,692 (216,407)		
Fund balance at end of year (GAAP basis)							\$	692,971		

City of Cherokee, Oklahoma

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABLITY

Oklahoma Fire Pension Retirement Plan

Year Ended June 30, 2015

	 2015*
City's portion of the net pension liability (asset)	0.0034%
City's proportionate share of the net pension liability (asset)	\$ 34,668
City's covered-employee payroll	\$ 26,572
City's proportionate share of the net pension liability (asset) as a percentage of its covered- employee payroll	130%
Plan fiduciary net position as a percentage of the total pension liability	73.13%

* The amount presented for each fiscal year were determined as of the fiscal year-end that occurred previous

SCHEDULE OF CITY CONTRIBUTIONS Oklahoma Fire Pension Retirement Plan

		2015*			
Contractually required contribution	\$	1,200			
Contributions in relation to the contractually required contribution		(1,200)			
Contribution deficiency (excess)	\$	_			
City's covered-employee payroll	\$	26,572			
Contributions as a percentage of covered-employee payroll		4.52%			

City of Cherokee, Oklahoma

SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABLITY AND RELATED RATIOS

Oklahoma Municipal Retirement Plan SINCE INITIAL APPLICATION

		2015*
Total pension liability		
Service cost	\$	21,461
Interest	Ŷ	26,331
Changes in benefit terms		
Differences between expected and actual experience		-
Changes in assumptions		-
Benefit payments, including refunds of employee contributions		(17,791)
Net change in total pension liability	\$	30,001
Total pension liability - beginning		327,018
Total pension liability - ending (a)	\$	357,019
Plan fiduciary net position		
Contributions - employer		31,811
Contributions - employee		11,375
Net investment income		24,121
Benefit payments, including refunds of employee contributions		(17,791)
Administrative expense Other		(366)
		49,150
Net change in plan fiduciary net position		49,150
Plan fiduciary net position - beginning		153,507
Plan fiduciary net position - ending (b)	\$	202,657
City's net pension liability - ending (a) - (b)	\$	154,362
Plan fiduciary net position as a percentage of the total pension liability		56.76%
	¢	
Covered-employee payroll	\$	488,799
City's net pension liability as a percentage of covered-employee payroll		31.58%

City of Cherokee, Oklahoma

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABLITY

Oklahoma Municipal Retirement Plan

Year Ended June 30, 2015

	 2015*
City's portion of the net pension liability (asset)	3.2519%
City's proportionate share of the net pension liability (asset)	\$ 154,362
City's covered-employee payroll	\$ 488,799
City's proportionate share of the net pension liability (asset) as a percentage of its covered- employee payroll	31.58%
Plan fiduciary net position as a percentage of the total pension liability	81.85%

* The amount presented for each fiscal year were determined as of the fiscal year-end that occurred previous

SCHEDULE OF CITY CONTRIBUTIONS Oklahoma Municipal Retirement Plan

	20			
Actuarially determined contribution	\$	31,811		
Contributions in relation to the actuarially determined contribution		(31,811)		
Contribution deficiency (excess)	\$			
City's covered-employee payroll	\$	488,799		
Contributions as a percentage of covered-employee payroll		6.51%		



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the City Council City of Cherokee, Oklahoma

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cherokee, Oklahoma, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the City of Cherokee, Oklahoma's basic financial statements and have issued our report thereon dated April 20, 2016.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Cherokee, Oklahoma's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Cherokee, Oklahoma's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Cherokee, Oklahoma's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and responses to be material weaknesses: Findings 2015-1 and 2015-2.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompany schedule of findings and responses to be significant deficiencies: Finding 2015-3.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Cherokee, Oklahoma's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and responses as items Finding 2015-3.

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City of Cherokee, Oklahoma's Response to Findings

City of Cherokee, Oklahoma's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. City of Cherokee, Oklahoma's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

7SW-B CPAS-PLLC

FSW&B CPAs-PLLC Woodward, Oklahoma April 20, 2016

FINDING 2015-1 Adequate Record Keeping

<u>Condition:</u> Several account general ledger balances did not agree with their respective subsidiary ledger. The following accounts did not reconcile with subsidiary accounts at year end: accounts receivable, accounts payable, customer meter deposits, and municipal court fines.

<u>*Criteria:*</u> All transactions should be posted and processed timely, which includes the timely performance of reconciliations.

<u>*Cause:*</u> The lack of formal policies and procedures being performed and/or followed on a timely basis, which is a result of management override of controls. Additionally, the financial reporting system design and/or poor training and procedures of accounting system personnel contributed to this finding.

<u>Effect or Potential Effect</u> The effect of not maintaining effective internal control over these accounts could result in material errors or fraud occurring and not be detected on a timely basis, uncollectible receivables, inaccurate payment of liabilities to the respective vendor, and/or losing the opportunity to claim and use in its operations forfeited customer deposits.

<u>Recommendation</u>: Reconcile accounts with applicable subsidiary ledgers, deposit lists, and/or detailed billing registers at the end of each month. The reconciliations should be performed timely to ensure the accounting systems are synchronized and performing properly. Explain all reconciling items and make adjustments, if necessary.

<u>*Response:*</u> Management is aware of differences between subsidiary ledgers and has hired outside accounting consultants to aid in performing timely and proper reconciliations.

FINDING 2015-2 Improper or non-existent records on fixed assets and depreciation

<u>Condition</u>: No evidence to support prior year fixed asset carrying amounts or correct depreciation amounts for prior or current years.

<u>*Criteria:*</u> For proprietary funds, generally accepted accounting principles in the United States requires that assets are carried on the balance sheet at the lower of historical cost less accumulated depreciation or their impaired value.

<u>*Cause:*</u> The lack of formal policies and procedures being performed and/or followed on a timely basis, which is a result of management override of controls.

Effect or Potential Effect: The effect of not maintaining adequate records on fixed assets and depreciation results in material misstatements of the financial statements.

FINDING 2015-2 Improper or non-existent records on fixed assets and depreciation (continued):

<u>Recommendation</u>: Additional controls and procedures should be implemented to ensure that consistent and accurate classification of fixed assets is done in order to ensure a complete asset listing is available.

<u>*Response:*</u> Management has hired outside municipal accounting consultants to aid in maintaining sufficient document evidence and maintains fixed asset schedules.

FINDING 2015-3 Filing Annual Report

<u>Condition</u>: The Town and Authority is out of compliance with state statute by not having filed an annual report in a timely manner.

<u>*Criteria:*</u> Oklahoma Statutes requires that a municipality submit a copy of their financial audit or agreed upon procedures as applicable prior to six months after the end of the fiscal year.

Cause: Management override of controls and inadequate record keeping.

Effect or Potential Effect: The gasoline excise tax has been withheld by the Oklahoma Tax Commission. If this is not completed within two years the amounts due to the municipality are lapsed and remitted to the county.

<u>*Recommendation:*</u> Maintain adequate records throughout the year in ensure the ability to complete an annual audit in a timely manner.

<u>*Response:*</u> Management will evaluate their procedures and develop additional procedures that will mitigate their risk to an acceptable level. They have also hired outside accounting consultants to aid in the ability to perform the annual audit in a timely manner.

FINDING 2014-1 Lack of Segregation of Duties

<u>Condition</u>: The City and Authority does not have adequate segregation of duties for internal control over financial reporting purposes due to a limited amount of personnel. To the extent they do have personnel to segregate responsibilities, individuals are not performing their duties at all or inadequately.

<u>*Criteria:*</u> The segregation of duties and responsibilities between different individuals for custody of assets, recordkeeping for those assets and reconciliation of those asset accounts is an important control activity needed to adequately protect the Town's assets and ensure accurate financial reporting.

<u>*Cause:*</u> The City's limited size and staffing resources have made it difficult for management to provide sufficient staffing to fully segregate incompatible duties in a cost-effective manner.

<u>Effect or Potential Effect</u> These conditions could result in material errors or fraud occurring and not be detected on a timely basis.

<u>Recommendation</u>: Recommend that duties be segregated to the extent possible should new employees be hired or services outsourced.

<u>*Response:*</u> The Council members are aware of lack of segregation of duties and duties being performed. Since year end the City has hired outside accounting consultants and has outsourced certain procedures to further segregate duties.

<u>*Current Status:*</u> Given available resources and size of the City they have segregated duties to the best of their abilities. They have further hired outside accounting consultants to perform additional task such as payroll functions and bank account reconciliations to accomplish proper segregation of duties. This finding has been cleared for the current year.

FINDING 2014-2 Adequate Record Keeping

<u>Condition:</u> Several account general ledger balances did not agree with their respective subsidiary ledger. The following accounts did not reconcile with subsidiary accounts at year end: accounts receivable, accounts payable, and customer meter deposits.

<u>*Criteria*</u>. All transactions should be posted and processed timely, which includes the timely performance of reconciliations.

<u>*Cause:*</u> The lack of formal policies and procedures being performed and/or followed on a timely basis, which is a result of management override of controls. Additionally, the financial reporting system design and/or poor training and procedures of accounting system personnel contributed to this finding.

FINDING 2014-2 Adequate Record Keeping (continued)

<u>Effect or Potential Effect</u> The effect of not maintaining effective internal control over these accounts could result in material errors or fraud occurring and not be detected on a timely basis, uncollectible receivables, inaccurate payment of liabilities to the respective vendor, and/or losing the opportunity to claim and use in its operations forfeited customer deposits.

<u>Recommendation</u>: Reconcile accounts with applicable subsidiary ledgers, deposit lists, and/or detailed billing registers at the end of each month. The reconciliations should be performed timely to ensure the accounting systems are synchronized and performing properly. Explain all reconciling items and make adjustments, if necessary.

<u>*Response:*</u> Management is aware of differences between subsidiary ledgers and has hired outside accounting consultants to aid in performing timely and proper reconciliations.

<u>*Current Status:*</u> This condition is still present and has been reported on the schedule of current year findings and responses.

FINDING 2014-3 Improper or non-existent records on fixed assets and depreciation

<u>Condition</u>: No evidence to support prior year fixed asset carrying amounts or correct depreciation amounts for prior or current years.

<u>*Criteria:*</u> For proprietary funds, generally accepted accounting principles in the United States requires that assets are carried on the balance sheet at the lower of historical cost less accumulated depreciation or their impaired value.

<u>*Cause:*</u> The lack of formal policies and procedures being performed and/or followed on a timely basis, which is a result of management override of controls.

Effect or Potential Effect: The effect of not maintaining adequate records on fixed assets and depreciation results in material misstatements of the financial statements.

<u>*Recommendation:*</u> Additional controls and procedures should be implemented to ensure that consistent and accurate classification of fixed assets is done in order to ensure a complete asset listing is available.

<u>*Response:*</u> Management will evaluate their procedures and develop additional procedures that will mitigate the risk to an acceptable level.

<u>*Current Status:*</u> This condition is still present and has been reported on the schedule of current year findings and responses.

FINDING 2014-4 Lack of Proper Reconciliations

<u>Condition</u>: We found instances where there were significant reconciling items that did not timely clear and instances where changes to the reconciliations were made well after the cutoff for that period. The control for reconciling material bank balances each period is effectively designed if reconciliations are performed properly and a good cutoff is observed. However, the reconciliations were not always done properly which resulted in items which were incorrect being reconciled and then errors corrected at a much later date after there should have been cutoff and no further transactions performed.

<u>*Criteria:*</u> Reconciliations should be performed in a timely manner at the end of each month. Any differences that are found on reconciliations should be investigated immediately and reported to management.

<u>*Cause:*</u> The lack of formal policies and procedures being performed and/or followed on a timely basis, which is a result of management override of controls.

Effect or Potential Effect: If reconciliations are not performed properly this could potentially under/overstate cash accounts.

<u>Recommendation</u>: All bank accounts should be timely and completely reconciled and any differences immediately investigated and reported to management. Once a period is cutoff, there should be no changes to that period. Cutoff for each month should ideally be as soon after that month is reasonably possible and in no instances later than the end of the subsequent period. Management should be involved in supervisory activities to ensure that these controls are being followed

<u>*Response:*</u> Management will evaluate their procedures and develop additional procedures that will mitigate the risk to an acceptable level

<u>*Current Status:*</u> We did not find any instances of improper reconciliations in the current year. This finding has been cleared for the current year.

FINDING 2014-6 Proper Authorization of Funds

<u>Condition</u>: Checks cleared the bank with only one authorized signature in addition to incorrect dates used on checks and payroll periods.

<u>*Criteria:*</u> Each check from accounts are required to have two authorized signatures. Checks should also have the correct date corresponding from the bank statements to reconciliations and general ledger.

Cause: The lack of formal policies and procedures being followed, which is a result of management override of controls.

FINDING 2014-6 Proper Authorization of Funds (continued)

<u>Effect or Potential Effect:</u> The effect of not maintaining effective internal control over cash expenditures could result in material errors or fraud occurring and not being detected on a timely basis, or inaccurate payment of liabilities to the respective vendor.

<u>Recommendation</u>: Management should follow already established policies and procedures put in place. This should include two different authorized individuals responsible for the disbursement of funds.

<u>*Response:*</u> Management will evaluate their procedures and develop additional procedures that will mitigate their risk to an acceptable level. They have also hired outside accounting consultants to perform monthly reconciliation processes with respect to cash.

<u>*Current Status:*</u> We did not find any instances of the use of unauthorized funds in the current year. This finding has been cleared for the current year.

FINDING 2014-6 Lack of Controls for Restricted Revenues

<u>Condition</u>: No controls exist to ensure that restricted revenues are only used for intended purposes.

<u>*Criteria:*</u> Revenues that are restricted for a specific purpose should have adequate safeguards imposed so assets are not misappropriated.

Cause: Management override of controls.

<u>Effect or Potential Effect:</u> The financial statements could be misclassified and resources used that should not be available from those sources.

<u>*Recommendation:*</u> Management should implement procedures and controls which ensure that restricted revenues are used in accordance with applicable statute, city ordinance or the intent of the person who contributed money.

<u>*Response:*</u> Management will evaluate their procedures and develop additional procedures that will mitigate their risk to an acceptable level.

<u>*Current Status:*</u> We did not find any instances of the use of restricted revenues for unrestricted purposes in the current year. This finding has been cleared for the current year.

FINDING 2014-7 Filing Annual Report

<u>Condition</u>: The Town and Authority is out of compliance with state statute by not having filed an annual report in a timely manner.

<u>*Criteria:*</u> Oklahoma Statutes requires that a municipality submit a copy of their financial audit or agreed upon procedures as applicable prior to six months after the end of the fiscal year.

Cause: Management override of controls and inadequate record keeping.

Effect or Potential Effect: The gasoline excise tax has been withheld by the Oklahoma Tax Commission. If this is not completed within two years the amounts due to the municipality are lapsed and remitted to the county.

<u>*Recommendation:*</u> Maintain adequate records throughout the year in ensure the ability to complete an annual audit in a timely manner.

<u>*Response:*</u> Management will evaluate their procedures and develop additional procedures that will mitigate their risk to an acceptable level. They have also hired outside accounting consultants to aid in the ability to perform the annual audit in a timely manner.

<u>*Current Status:*</u> The City was not able to provide audit information in a timely manner in order to complete the annual audit timely. This finding is still present for the current year.

FINDING 2014-8 Debt Covenant Violation

Condition: The Authority has a debt covenant violation.

<u>*Criteria:*</u> The Authority must complete a timely audit and maintain debt coverage levels as required by the debt instrument.

<u>*Cause:*</u> Management override of controls, inadequate record keeping and inconsistency of classification of expenses.

Effect or Potential Effect: Could result in an effective default of long term debt issuance.

<u>Recommendation</u>: Maintain adequate records throughout the year in ensure the ability to complete an annual audit in a timely manner.

<u>*Response:*</u> Management will evaluate their procedures and develop additional procedures that will mitigate their risk to an acceptable level. They have also hired outside accounting consultants to aid in the ability to perform the annual audit in a timely manner.

FINDING 2014-8 Debt Covenant Violation (continued)

<u>*Current Status:*</u> We did not find any instances of a debt covenant violation in the current year. This finding has been cleared for the current year.