

*city of muskogee*  
FOUNDATION



**FINANCIAL STATEMENTS**

**and**

**INDEPENDENT AUDITORS' REPORT**

**June 30, 2016**



***Clothier & Company CPA's P.C.***

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**City of Muskogee Foundation, Inc.**  
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## INDEPENDENT AUDITORS' REPORT

To the Board of Directors  
City of Muskogee Foundation, Inc.  
Muskogee, Oklahoma

### **Report on Financial Statements**

We have audited the accompanying financial statements of the City of Muskogee Foundation, Inc. (a nonprofit organization) which comprise the statement of financial position as of June 30, 2016, and the related statements of activities and cash flows for the year then ended, and the related notes to the financial statements.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the

circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the City of Muskogee Foundation, Inc. as of June 30, 2016, and the changes in its net assets and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 15, 2017, on our consideration of the Foundation's internal control over financial reporting and on our test of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Foundation's internal control over financial reporting and compliance.



Clothier & Company CPA's

March 15, 2017

**City of Muskogee Foundation**  
**Statement of Financial Position**  
**June 30, 2016**

**ASSETS**

**Current Assets**

Cash and cash equivalents	\$	185,044
Interest receivable		214,060
Current portion loan receivable		87,595
<b>Total Current Assets</b>		<b>486,699</b>

**Fixed Assets**

Furniture and equipment		2,036
Accumulated depreciation		(1,526)
<b>Total Fixed Assets</b>		<b>510</b>

**Other Assets**

Investments		122,454,410
Loan receivable-LT		10,343,695
Less: Current portion loan receivable		(87,595)
<b>Total Other Assets</b>		<b>132,710,510</b>

<b>Total Assets</b>	<b>\$</b>	<b>133,197,719</b>
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**LIABILITIES AND NET ASSETS**

**Current Liabilities**

Accounts payable	\$	38,888
Accrued interest		153,113
Current portion LT debt		651,000
Grants payable-current		0
<b>Total Current Liabilities</b>		<b>843,001</b>

**Long Term Liabilities**

Notes payable-long term		9,843,472
Less: current portion LT debt		(651,000)
Grants payable-long term		15,575,991
<b>Total Long Term Liabilities</b>		<b>24,768,463</b>

**Net Assets**

Temporarily restricted		0
Permanently restricted		0
Unrestricted		111,629,173
Increase (Decrease) in Net Assets		(4,042,918)
<b>Total Net Assets</b>		<b>107,586,255</b>

<b>Total Liabilities and Net Assets</b>	<b>\$</b>	<b>133,197,719</b>
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See accompanying footnotes and independent auditors' report.

**City of Muskogee Foundation**  
**Statement of Activities**  
**June 30, 2016**

**UNRESTRICTED NET ASSETS**

**Revenues and Gains**

Investment Interest	\$	3,316,765
Investment Unrealized Gains		(2,832,740)
Investment Realized Gains		2,323,874
Direct Public Support		250
<b>Total Revenues</b>		2,808,149

**Program Expenses**

Grant Expense		6,160,044
<b>Total Program Expenses</b>		6,160,044

**Administrative Expenses**

Advertising		41,389
Printing and copying		0
Supplies		0
Accounting fees		6,961
Bank fees		936
Management fees		402,558
Legal fees		0
Outside contract services		77,720
Insurance expense		7,935
Miscellaneous		2
Interest expense		153,114
Depreciation expense		408
<b>Total Administrative Expenses</b>		691,023

<b>Total Expenses</b>		6,851,067
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**Increase (Decrease) in Net Assets**

Temporarily Restricted		0
Permanently Restricted		0
Unrestricted		(4,042,918)

<b>Beginning Net Assets</b>		111,629,173
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<b>Ending Net Assets</b>	\$	107,586,255
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See accompanying footnotes and independent auditors' report.

**City of Muskogee Foundation**  
**Statement of Cash Flows**  
**June 30, 2016**

**Cash Flows From Operating Activities:**

Increase (Decrease) in Net Assets	(\$4,042,918)
Adjustments to reconcile increase in net assets to net cash provided by operating activities:	
Depreciation and amortization	408
Decrease/(Increase) in:	
Receivables	(2,483,181)
(Decrease)/Increase in:	
Accounts Payable	(3,191)
Accrued Expenses	110,439
Grants Payable	<u>(9,710,311)</u>
<b>Net Cash Provided/(Used) by Operating Activities</b>	<u><b>(16,128,754)</b></u>

**Cash Flows From Investing Activities:**

BancFirst Investments	9,703,490
Purchase of fixed assets	<u>0</u>
<b>Net Cash Provided/(Used) by Investing Activities</b>	<u><b>9,703,490</b></u>

**Cash Flows From Financing Activities:**

Proceeds from financing	6,243,472
Payment of principal	<u>(400,000)</u>
<b>Net Cash Provided/(Used) by Financing Activities</b>	<u><b>5,843,472</b></u>

**Net Increase/(Decrease) in Cash and Cash Equivalents** (581,792)

**Cash and Cash Equivalents June 30, 2015** 766,836

**Cash and Cash Equivalents June 30, 2016** \$185,044

Interest expense \$153,114

See accompanying footnotes and independent auditors' report.



CITY OF MUSKOGEE FOUNDATION, INC.  
**NOTES TO FINANCIAL STATEMENTS**  
**For the Year Ending June 30, 2016**

**1. SIGNIFICANT ACCOUNTING POLICIES**

The City of Muskogee Foundation (the Foundation) was established as a result of the long term lease of the Muskogee Regional Medical Center (MRMC) operations. MRMC is a public trust under Oklahoma law. The City of Muskogee is the sole beneficiary of this Trust. The Foundation was charged with the management of the funds on behalf of the City of Muskogee. The Foundation's mission is to utilize its resources to work cooperatively with the City of Muskogee to develop, support, promote and improve programs relating to education, arts, culture, community revitalization and beautification, social services, health care, economic development, infrastructure, housing and recreation for the City of Muskogee.

The City of Muskogee is the sole member of the Foundation. As the sole member, it appoints the Board of Directors. The City Council (the City's governing body) appoints 11 of the 13 members of the Board of Directors of the Foundation. The remaining two members serve by virtue of their positions with the city as Mayor and City Manager. Two of the 11 members of the Board appointed by the City Council must be members of the City Council.

Income Taxes

The Foundation was incorporated in the state of Oklahoma on June 24, 2008. Subsequent to incorporation, the Foundation applied for and received tax exempt status under Internal Revenue Service Code Section 501(c)(3). Accordingly, no provision for federal or state income taxes has been made.

The Organization's Forms 990, *Return of Organization Exempt from Income Tax*, for the years ending 2014, 2015 and 2016 are subject to examination by the IRS, generally for three years after they were filed.

Basis of Accounting

The Foundation maintains its books on the accrual basis of accounting, which is in accordance with Generally Accepted Accounting Principles. Under this basis of accounting, revenues are recognized when earned and expenses are recognized when incurred.

Financial Statement Presentation

The Foundation prepares its financial statements in accordance with FASB ASC 958-205-55, *Not-for-Profit Entities-Presentation of Financial Statements-Implementation Guidance and Illustrations*. Under FASB ASC 958-205-55, the Foundation is required to report information regarding its financial position and activities according to three classes of net assets: unrestricted net assets, temporarily restricted net assets, and permanently restricted net assets based on the existence of absence of donor-imposed restrictions. Accordingly, net assets of the Foundation and changes therein are required to be classified and reported as follows:

## CITY OF MUSKOGEE FOUNDATION, INC.

*Unrestricted net assets* – Net assets that are not subjected to donor-imposed stipulations.

*Temporarily restricted net assets* – Net assets subjected to donor-imposed stipulations that may or will be met, either by actions of the organization and/or passage of time. When a restriction expires, temporarily restricted net assets are reclassified to unrestricted net assets and reported in the statement of activities as net assets released from restrictions.

*Permanently restricted net assets* – Net assets subjected to donor-imposed stipulations that they be maintained permanently by the organization. Generally, the donors of these assets permit the non-profit entity to use all or part of the income earned on any related investments for general or specific purposes.

In addition, under the provisions of FASB ASC 230, the organization is required to present a statement of cash flows.

### **2. MARKETABLE SECURITIES**

The Foundation has adopted FASB ASC 985-230, *Not-for-Profit Entities-Investments-Debt and Equity Securities* that requires investments in equity securities with readily determinable fair values and all investments in debt securities to be initially recorded at (a) acquisition cost (net of brokerage and other transaction fees) if purchased, or (b) fair value if received by contribution or by agency transaction. Thereafter, these investments should be reported in the statement of financial position at fair value, and realized and unrealized gains and losses should be reported in the statement of activities.

### **3. MANAGEMENT AGREEMENT**

The Foundation has entered into a management agreement with the Communities Foundation of Oklahoma, (CFO) an Oklahoma nonprofit corporation, to conduct and oversee the day-to-day operations of the Foundation as well as investment management of funds received. Under the terms of the agreement, CFO receives a monthly fee equal to 1/12<sup>th</sup> of 0.3% times the aggregate market value of the assets of the Foundation as of the last day of each calendar month.

### **4. INVESTMENTS**

The Foundation's investments are composed of stocks, bonds and mutual funds and are carried at fair value. The Foundation uses the Market approach to determine the fair value of its assets. These are considered cash equivalents as they are not donor restricted. The investments are overseen by investment managers. The managers are provided with the investment policy adopted by the Board of Directors and directed to follow that policy. Additionally, the Foundation maintains an investment committee that provides oversight with regard to the investments.

## CITY OF MUSKOGEE FOUNDATION, INC.

“Growth and Income” is the Foundation’s overall investment objective. The intent of the objective is to provide both current income and future growth to accommodate the Foundation’s spending policy plus normal inflation, thereby preserving the constant dollar value and purchasing power of the Foundation for future generations.

Investment performance will be reviewed over a five-year time horizon or market cycle, using the most appropriate benchmarks for the types of investments held. The goal of each asset class is to achieve the total return of its benchmark while maintaining a risk level similar to, or less than, that of the benchmark. The overall goal for the Foundation is to achieve a real rate of return after inflation that is equal to the spending rate identified in the spending policy.

The Board expects the Foundation’s asset allocation policy to reflect and be consistent with the investment objectives and risk tolerance expressed throughout the Investment Policy. The following guidelines will be used by the Investment Committee in determining the allocation of the Foundation’s assets:

- Fixed Income – The fixed income equity component, including cash and equivalents, shall normally constitute 35% to 55% of total fund assets.
- Equities – The equity component of the portfolio shall normally constitute 45% to 65% of the total fund assets.

	Fair Value at 6/30/2016	Fair Value at 6/30/2015
Cash and Cash Equivalents	\$189,354	\$3,030,918
Fixed Income	53,909,501	55,939,754
Equities	68,355,555	73,187,227
Total Investments	<u>\$122,454,410</u>	<u>\$132,157,899</u>

## 5. GRANT INFORMATION

During the fiscal year ending June 30, 2016 the Foundation approved 46 grants to 26 local applicants and the City of Muskogee totaling \$5,929,080 and wrote off \$20,074,748 in previously approved grants.

## 6. CASH AND CASH EQUIVALENTS

The investments of the Foundation are carried at their fair values. Under this accounting principle, investments are initially recorded at cost. For reporting purposes, the investments are adjusted to their fair value as determined as of the date of the financial statement presentation, and the difference between cost and fair value is recorded as unrealized gains and losses. For purposes of preparing the statement of cash flows, the Foundation considers all cash and other highly liquid investments with initial maturities of

CITY OF MUSKOGEE FOUNDATION, INC.

three months or less to be cash equivalents. Investments with maturities outside of three months are considered either short term or long term investments.

The balance in the checking account at June 30, 2016 was all covered by FDIC.

## **7. ESTIMATES**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

## **8. LOAN RECEIVABLE**

On March 2, 2012 the Foundation entered into a lease purchase agreement with Independent School District No. 20 of Muskogee County (Muskogee Public Schools) in the amount of \$600,000 for the acquisition and/or installation of equipment from Field Turf USA, Inc. The lease is payable in annual payments of \$72,996.18 for the first payment on June 15, 2013 and \$87,595.41 for the next five payments and a final payment of \$187,717.69 on June 15, 2019. The interest rate is 3.95%. There is no penalty for early payment. The balance as of June 30, 2016 was \$317,386.

On January 30, 2016 the Foundation agreed to loan the City of Muskogee Urban Renewal Authority \$4,000,000 for the purpose of acquiring certain real property located in a blighted area for redevelopment. Payments of interest in the amount of \$120,000 (3%) will be made annually for 20 years beginning January 1, 2016 and ending January 27, 2035 at which time the principal of \$4,000,000 is due for payment in full of the note obligation. There is no penalty for early payment. The balance as of June 30, 2016 was \$4,000,000.

On January 30, 2016 the Foundation agreed to loan the Muskogee Redevelopment Authority \$3,500,000 for capital improvement projects under Ordinance No. 3937-A approved in June 2015. Monthly payments of principal and interest (3%) will be made for five years beginning 30 days after the first draw and ending January 30, 2020. The Authority had drawn \$1,812,808 as of June 30, 2016. The Authority has not made the payments in accordance with the loan agreement. The first payment was due June 6, 2016 and each month thereafter. The payment due June 6, 2016 was not received.

On March 1, 2016 the Foundation agreed to loan the Muskogee Redevelopment Authority \$4,500,000 to purchase property located near the intersection of State Highway 69 and Shawnee Bypass. Payments of interest in the amount of \$122,680 (3%) will be made annually for five years beginning March 1, 2016 and ending March 1, 2020 at which time the principal of \$4,500,000 is due for payment in full of the note obligation. There is no penalty for early payment. The Authority had draws totaling \$4,089,336 as of June 30, 2015. At June 30, 2016 the balance on the loan was \$3,567,371.

CITY OF MUSKOGEE FOUNDATION, INC.

On May 6, 2016 the Foundation signed a loan agreement with the Oklahoma Music Hall of Fame and Museum, Inc. in the amount of \$800,000 contingent upon the receipt of the matching funds from the City of Muskogee, for marketing 2016 events, talent deposits and other start-up costs associated with the 2016 Muskogee Music Festival. The entire balance of principal and unpaid interest (2.5%) shall be due and payable in full September 1, 2018. As of June 30, 2016 OMHOF had draws of \$627,496.

The current maturities are as follows:

2016	\$87,595
2016	87,595
2017	715,091
2018	73,235
2019	5,380,180
Thereafter	<u>4,000,000</u>
Total	10,343,696
Current portion loan receivables	<u>(87,595)</u>
Loan receivables	<u>\$10,256,101</u>

## 9. RELATED PARTY TRANSACTIONS

During the fiscal year ending June 30, 2016 the Foundation had the following related party transactions:

- Received from the City of Muskogee interest income of \$120,000
- Paid the City of Muskogee \$10,721,418 in grant monies
- Awarded the City of Muskogee \$2,386,680 in grants.

## 10. LONG TERM DEBT

The Foundation borrowed \$3,500,000 from BancFirst on January 23, 2015 to fund the Muskogee Redevelopment Authority grant for capital improvements. The loan has a variable interest rate of .25% under the Index, resulting in an initial rate of 3% per annum. The loan is collateralized by the investment account #60-0022-07-3 held by BancFirst Trust and Investment Management. Annual accrued interest payments will be paid beginning January 1, 2016 and all outstanding principal plus all accrued unpaid interest is payable January 23, 2020. There is no penalty for early payment. As of June 30, 2016 the Redevelopment Authority had drawn \$1,812,600.

On January 23, 2015 the Foundation borrowed \$5,400,500 from BancFirst to fund the Muskogee Little Theater building construction grant. The loan has a variable interest rate of .25% under the Index, resulting in an initial rate of 3% per annum. The loan is collateralized by the investment account #60-0022-05-7 held by BancFirst Trust and Investment Management. The Foundation will pay 10 annual principal payments of \$500,000 each and one final principal and interest payment of \$412,682. Payments will begin July 15, 2017 with the final payment July 15, 2025 of all principal and accrued interest not yet

CITY OF MUSKOGEE FOUNDATION, INC.

paid. There is no penalty for early payment. As of June 30, 2016 the Theater had received \$1,920,322 in funding from the Foundation toward the building construction.

On January 23, 2015 the Foundation borrowed \$4,000,000 from BancFirst to fund the Urban Renewal Authority grant for the acquisition of property and other ancillary items for property on Shawnee Bypass. The loan has a variable interest rate of .25% under the Index, resulting in an initial rate of 3% per annum. The loan is collateralized by the investment account #60-0022-04-0 held by BancFirst Trust and Investment Management. The Foundation will pay 9 annual principal payments of \$400,000 each and one final principal and interest payment of \$412,000. Payments will begin July 15, 2016 with the final payment July 15, 2024 of all principal and accrued interest not yet paid. There is no penalty for early payment. The balance as of June 30, 2016 was \$3,600,000.

The Foundation borrowed \$2,510,150 from BancFirst on August 31, 2015 to fund the Martin Luther King Center construction of a new building. The loan has a variable interest rate of .25% under the Index, resulting in an initial rate of 3% per annum. The loan is collateralized by the investment account #60-0022073 held by BancFirst Trust and Investment Management. Annual accrued interest payments will be paid beginning August 15, 2016 and all outstanding principal plus all accrued unpaid interest is payable August 15, 2025. There is no penalty for early payment. As of June 30, 2016 the amount drawn and payable was \$2,510,150.

The following is the current maturities and debt service for the above loan that has had draws.

	<u>Current Maturities</u>	<u>Debt Service</u>
2017	\$651,000	\$940,592
2018	1,151,000	1,472,032
2019	1,151,000	1,443,803
2020	1,151,000	1,415,575
2021	2,884,322	3,200,588
There after	2,855,150	3,450,465
	<u>\$9,843,472</u>	<u>\$11,923,055</u>

**11. FOUNDATION AS GRANTOR**

The Foundation has pledged assets in the amount of \$6,550,000 for Muskogee Redevelopment Authority’s Three River Plaza Project. This will be an \$18.5 million project when completed.

**12. SUBSEQUENT EVENTS**

Subsequent events have been considered through the date of the Independent Auditors’ Report which is the date the financial statements were issued. The Muskogee Redevelopment Authority’s loan receivable payment to the Foundation due June 6, 2016 had not been received before these financials were issued.



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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Board of Directors of  
City of Muskogee Foundation, Inc.

We have audited, in accordance with the auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the City of Muskogee Foundation, Inc. (a nonprofit organization) which comprise the statement of financial position as of June 30, 2016, and the related statements of activities, and cash flows for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated March 15, 2017.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Foundation's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Foundation's internal control. Accordingly, we do not express an opinion on the effectiveness of the Foundation's internal control.

A *deficiency in internal controls* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in the internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Foundation's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants agreements, noncompliance with which could have a direct and material effect on the determination of the financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

This purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the organization's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the organization's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Clothier & Company CPA's  
March 15, 2017