FINANCIAL STATEMENTS - REGULATORY BASIS AND REPORTS OF INDEPENDENT AUDITORS'

DENISON SCHOOL DISTRICT NO. C-37 McCurtain County, Oklahoma

JUNE 30, 2011

Audited by

WILSON, DOTSON & ASSOCIATES, P.L.L.C. SHAWNEE, OK

> SCHOOL DISTRICT OFFICIALS JUNE 30, 2011

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WILSON, DOTSON & ASSOCIATES, P.L.L.C.

Certified Public Accountants Members

American Institute of Certified Public Accountants

Oklahoma Society of Certified Public Accountants

INDEPENDENT AUDITORS' REPORT

The Honorable Board of Education Denison School District Number C-37 Idabel, McCurtain County, Oklahoma

We have audited the accompanying fund type and general long-term debt financial statements, including budget and actual, of the Denison School District Number C-37, Idabel, McCurtain County, Oklahoma (District), as of and for the year ended June 30, 2011, which collectively comprise the District's combined financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described more fully in Note 1, the District prepares its financial statements using accounting practices prescribed or permitted by the Oklahoma State Department of Education, which differs from accounting principles generally accepted in the United States of America. The effect on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In addition, the District has not maintained the cost of fixed assets purchased in previous years, and related depreciation, and thus does not know the amount that should be recorded in fixed assets. Therefore, the fixed assets have not been presented. This information is required under the regulatory presentation prescribed by the Oklahoma State Department of Education.

In our opinion, because of the effects of the matters discussed in the third paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Denison School District Number C-37, Idabel, McCurtain County, Oklahoma as of June 30, 2011, or the changes in its financial position for the year then ended.

Independent Auditors' Report

In our opinion, except for the omission of the fixed assets which result in an incomplete presentation as explained in the fourth paragraph, the financial statements referred to in the first paragraph present fairly, in all material respects, the assets, liabilities and cash fund balances of Denison School District Number C-37, Idabel, McCurtain County, Oklahoma, as of June 30, 2011, the revenues it received and expenditures it paid and encumbered, and the respective budgetary comparisons, for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 23, 2012 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's combined financial statements. The combining financial statements and other schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the combined financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis in the format required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Nonprofit Organizations, and is also not a required part of the combined financial statements, nor was a separate report issued for federal financial assistance, since the required threshold for \$500,000 or more in federal expenditures was not reached. The combining financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the combined financial statements as a whole.

Wilson, Don' associates

Wilson, Dotson & Associates, PLLC Shawnee, Oklahoma

April 23, 2012

COMBINED STATEMENT OF ASSETS, LIABILITIES AND CASH FUND BALANCES -REGULATORY BASIS - ALL FUND TYPES JUNE 30, 2011

	GOVERNI FUND	MENTAL TYPES	FIDUCIARY FUND TYPES	TOTALS
<u>ASSETS</u>	GENERAL	SPECIAL <u>REVENUE</u>	AGENCY FUNDS	(MEMORANDUM ONLY)
Cash Investments	\$ 752,151 100,000	84,470	11,633 	848,254 100,000
Total Assets	<u>\$ 852,151</u>	84,470	11,633	948,254

LIABILITIES AND CASH FUND BALANCES

Liabilities	• • • • • • •			
Warrants payable	\$ 64,343	-	-	64,343
Funds held for school organizations			11,633	11,633
Total liabilities	64,343		11,633	75,976
Cash Fund Balances				
Restricted	-	84,470	-	84,470
Unassigned	787,808		-	787,808
Total cash fund balances	787,808	84,470	-	872,278
Total Liabilities and Cash Fund Balances	<u>\$ 852,151</u>	84,470	11,633	948,254

The notes to the combined financial statements - regulatory basis are an integral part of this statement.

COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - REGULATORY BASIS - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2011

		GOVERNMENTAL FUND TYPES					
	GENERAL	SPECIAL REVENUE	(MEMORANDUM ONLY)				
Revenues collected:							
Local sources	\$ 239,090	58,480	297,570				
Intermediate sources	35,023	-	35,023				
State sources	1,318,716	2,526	1,321,242				
Federal sources	355,174	70,189	425,363				
Non-revenue receipts	15,294	-	15,294				
Total revenues collected	1,963,297	131,195	2,094,492				
Expenditures:							
Instruction	1,136,904	-	1,136,904				
Support services	508,573	28,733	537,306				
Operation of non-instruction services	71,748	71,929	143,677				
Other outlays	-	14,906	14,906				
Repayments	388	-	388				
Total expenditures	1,717,613	115,568	1,833,181				
Excess of revenues collected over (under)							
expenditures before adjustments to prior							
year encumbrances	245,684	15,627	261,311				
Adjustments to prior year encumbrances	734	3,964	4,698				
Excess of revenues collected over (under)							
expenditures	246,418	19,591	266,009				
Cash fund balances, beginning of year	541,390	64,879	606,269				
Cash fund balances, end of year	<u>\$ 787,808</u>	84,470	872,278				

The notes to the combined financial statements - regulatory basis are an integral part of this statement.

COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCE -BUDGET AND ACTUAL - REGULATORY BASIS - GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2011

	GI	ENERAL FUND	SPECIAL REVENUE FUNDS			
	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL
Revenues collected:						
Local sources	\$ 189,201	189,201	239,090	46,708	46,708	58,480
Intermediate sources	28,961	28,961	35,023	-	-	-
State sources	1,262,272	1,262,272	1,318,716	2,218	2,218	2,526
Federal sources	174,304	174,304	355,174	62,616	62,616	70,189
Non-revenue receipts			15,294			
Total revenues collected	1,654,738	1,654,738	1,963,297	111,542	111,542	131,195
Expenditures:						
Instruction	-	-	1,136,904	-	-	-
Support services	-	-	508,573	-	-	28,733
Operation of non-instruction services	-	-	71,748	-	-	71,929
Other outlays	-	-	-	-	-	14,906
Repayments	-	-	388	-	-	-
Unbudgeted	2,196,128	2,196,128		176,421	176,421	
Total expenditures	2,196,128	2,196,128	1,717,613	176,421	176,421	115,568
Excess of revenues collected over (under) expenditures						
before adjustments to prior year encumbrances	(541,390)	(541,390)	245,684	(64,879)	(64,879)	15,627
Adjustments to prior year encumbrances			734			3,964
Excess of revenues collected over (under) expenditures	(541,390)	(541,390)	246,418	(64,879)	(64,879)	19,591
Cash fund balances, beginning of year	541,390	541,390	541,390	64,879	64,879	64,879
Cash fund balances, end of year	<u>\$ -</u>		787,808			84,470

The notes to the combined financial statements - regulatory basis are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2011

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the Denison School District Number C-37, Idabel, McCurtain County, Oklahoma (the "District") conform to the regulatory basis of accounting, which is an other comprehensive basis of accounting prescribed by the Oklahoma State Department of Education and conforms to the system of accounting authorized by the State of Oklahoma. Accordingly, the accompanying financial statements are not intended to present financial position and results of operations in conformity with accounting principles generally accepted in the United States of America. The District's accounting polices are described in the following notes that are an integral part of the District's financial statements. The District has adopted the Governmental Accounting Standards Board (GASB) 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, which redefines the fund balance classifications from the previous two (2) into a possible five (5) classifications.

A. Reporting Entity

The District is a corporate body for public purposes created under Title 70 of the Oklahoma Statutes and accordingly is a separate entity for operating and financial reporting purposes. The District is part of the public school system of Oklahoma under the general direction and control of the State Board of Education and is financially dependent on state of Oklahoma support. The general operating authority for the public school system is the Oklahoma School Code contained in Title 70, Oklahoma Statues.

The governing body of the District is the Board of Education (Board) composed of five elected members. The appointed superintendent is the executive officer of the District. The Board, constituting an on-going entity, is the level of government, which has governance responsibilities over all activities, related to public elementary and secondary school education within the jurisdiction of the Local Independent School District. The Board receives funding from local, intermediate, state and federal government sources and must comply with the requirements of these funding source entities. However, the Board is not included in any other governmental "reporting entity" as defined in Section 2100, <u>Codification of Governmental Accounting and Financial Reporting Standards</u>, since Board members are elected by the public and have decision making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters.

These financial statements present only the activities of the District. There are no component units (entities considered to be financially accountable to the District).

B. Measurement Focus

The accounts of the District are organized and operate on the basis of funds. A fund is an independent fiscal accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements.

NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2011

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

B. Measurement Focus – cont'd

The District has the following fund types:

Governmental funds – are used to account for most of the District's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of fixed assets (capital projects funds), and the servicing of general long-term debt (debt service funds). Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental type funds are accounted for using the Regulatory (Statutory) basis of accounting. All revenues from all sources, including property taxes, entitlements, grants, and shared revenues are recognized when they are received rather than earned.

Expenditures are generally recognized when encumbered or reserved rather than at the time the related liability is incurred. Unmatured interest for debt service is recognized when due and certain compensated absences and claims and judgments are recognized when the obligations are expected to be liquidated with expendable available financial resources. Fiduciary type funds are accounted for using the cash basis of accounting. These practices differ from generally accepted accounting principles.

Governmental funds include the following fund types:

<u>General fund</u> – is the general operating fund of the District. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. This is a budgeted fund, and any fund balances are considered as resources available for use. Major revenue sources include local property taxes and federal and state funding. Expenditures include all costs associated with the daily operations of the schools expect for programs funded for building repairs and maintenance, school construction, and debt service on bonds and other long-term debt. The General Fund also accounts for federal and state financed programs where restricted monies must be expended for specific programs. Project accounting is employed to maintain integrity for the various sources of these funds.

<u>Special Revenue funds</u> – account for revenue sources that are restricted to expenditures for specific purposes (not including expendable trusts or major capital projects). The special revenue funds are composed of the District's Building Fund and Child Nutrition Fund. These are budgeted funds and any fund balances are considered as resources available for use.

<u>Building fund</u> – consists mainly of monies derived from property taxes levied for the purpose of erecting, remodeling, repairing, or maintaining school buildings and for purchasing furniture, equipment and computer

NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2011

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

B. Measurement Focus – cont'd

software to be used on or for school district property, for paying energy and utility costs, for purchasing telecommunications services, for paying fire and casualty insurance premiums for school facilities, for purchasing security systems, and for paying salaries of security personnel.

<u>Child Nutrition Fund</u> – The Child Nutrition Fund consists of monies derived from local food sales and federal and state financial assistance. This fund is used to account for the various nutrition programs provided to students.

<u>Debt Service fund</u> – consists of the District's Sinking Fund and accounts for the accumulation of financial resources for servicing of general long-term debt (principal, interest and related costs). This is a budgeted fund. The primary revenue sources are local property taxes levied specifically for debt service. The District did not have a debt service fund during the current fiscal year.

Fiduciary funds – account for assets held by the District in a trustee capacity or as an agent on behalf of others.

<u>Agency fund</u> – is custodial in nature and does not present results of operations or has a measurement focus. Agency funds are accounted for using the cash basis of accounting. This fund is the School Activities Fund used to account for monies collected principally through fundraising efforts of the students and Districtsponsored groups. This is an unbudgeted fund. The administration is responsible, under the authority of the Board, of collecting, disbursing and accounting for these activity funds. These funds have no equity, assets are equal to liabilities, and do not include revenues and expenditures for general operation of the District.

General Long-term Debt – accounts for the outstanding principal balances of all longterm debt of the District, which is offset by the amount available in the debt service fund and the amount to be provided in future years to complete retirement of the debt principal. The District did not have any general long-term debt at the end of the fiscal year.

NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2011

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

C. Basis of Accounting and Presentation

The District prepares its financial statements in a presentation format that is prescribed by the Oklahoma State Department of Education. This format is essentially the generally accepted form of presentation used by state and local governments prior to the effective date of GASB Statement No. 34, *Basic Financial Statements-Management's Discussion and Analysis for State and Local Governments* with certain modifications. This format differs significantly from that required by GASB 34.

The financial statements are essentially prepared on the basis of cash receipts and disbursements modified as required by the regulations of the Oklahoma State Department of Education as follows:

- Encumbrances represented by purchase orders, contracts, and other commitments for the expenditure of monies are recorded as expenditures when approved.
- Investments are recorded as assets when purchased.
- Inventories of school supplies are recorded as expenditures and not as assets.
- Warrants payable are recorded as liabilities when issued.
- Long-term debt is recorded when incurred.
- Compensated absences are recorded as an expenditure and liability when the obligation is paid.

This regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable, or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred for governmental fund types; and, when revenues are earned.

D. Assets, Liabilities, Cash Fund Balances, Revenue and Expenditures

1. Deposits and Investments

State statues govern the District's investment policy. Permissible investments include direct obligations of the United States Government and Agencies; certificates of deposit of savings and loan associations, and bank and trust companies; and savings accounts or savings certificates of savings and loan associations, and trust companies. Collateral is required for demand deposits and certificates of deposit for all amounts not covered by federal deposit insurance. Investments are stated at cost. The School District invests entirely in certificates of deposit, U. S. Treasury Securities, and participates in the Secured Investment Program of Oklahoma State School Boards Association, as authorized by Oklahoma Statutes Title 62, Section 348.

NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2011

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

D. Assets, Liabilities, Cash Fund Balances, Revenue and Expenditures – cont'd

2. Fair Value of Financial Instruments

The District's financial instruments include cash and investments. The District's estimate of the fair value of all financial instruments does not differ materially from the aggregate carrying values of its financial instruments recorded in the accompanying balance sheet. The carrying amount of these financial instruments approximates fair value because of the short maturity of these instruments.

3. Estimates

The preparation of financial statements in conformity with the regulatory basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

4. Interfund Transactions

Interfund transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund or expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the fund that is reimbursed. Non-recurring or non-routine permanent transfers of equity are reported as residual equity transfers.

5. Inventories

Inventories consist of minimal amounts of expendable supplies held for consumption. The value of consumable inventories at year-end is not material to the District's financial statements. The cost of inventories are recorded as expenditures when encumbered and purchased rather than when consumed.

6. Fixed Assets

The regulatory basis of accounting prescribed by the Oklahoma State Board of Education requires the presentation of fixed assets. The District has not maintained a record of its fixed assets, and, accordingly, a statement of fixed assets required by generally accepted accounting principles prior to the issuance of GASB No. 34, is not included in the financial statements. Fixed assets purchased are recorded as expenditures in the various funds at the time of purchase.

NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2011

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

D. Assets, Liabilities, Cash Fund Balances, Revenue and Expenditures – cont'd

7. Compensated Absences

The District provides vacation and sick leave benefits in accordance with Title 70 of the Oklahoma Statutes, Article 6-104, which provides for annual sick leave and personal business days. District policy allows certified employees to accumulate such days to a maximum number of days. None of the benefits are payable upon retirement or death. Accrued vacation and sick leave benefits are not reflected in the financial statements because such statements are prepared on the regulatory basis of accounting. This practice differs from generally accepted accounting principles.

8. Long-term Obligations

The District reports long-term debt at face value in the general long-term debt account group. Certain other lease obligations not expected to be financed with current available financial resources are also reported in the general long-term debt account group. The District did not have any long-term obligations at the end of the fiscal year.

9. Cash Fund Balance Classifications

<u>Restricted Cash Fund Balance</u> – Cash fund balance should be reported as restricted when constraints placed on the use of resources are either:

- Externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or
- Imposed by law through constitutional provisions or enabling legislation.

<u>Unassigned Cash Fund Balance</u> – Unassigned cash fund balance is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

10. Property Taxes and Other Local Revenues

The District is authorized by state law to levy property taxes, which consist of ad valorem taxes on real and personal property within the District. The County Assessor, upon receipt of the certification of tax levies from the County Excise Board, extends the tax levies on the tax roll for submission to the County Treasurer. Property taxes are levied on November 1 and are due on receipt of the tax bill. The first half of taxes is due prior to January 1. The second half is due prior to April 1. If the first payment is not made timely, the entire tax becomes due and payable on January 2. Second half taxes become delinquent on April 1 of the year following the assessment. If not paid by the following October 1, the property is offered for sale for the amount of the taxes due. The owner has two years to redeem the property by paying the taxes and penalty owed. If at the end of

NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2011

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

D. Assets, Liabilities, Cash Fund Balances, Revenue and Expenditures - cont'd

10. Property Taxes and Other Local Revenues – cont'd

two years the owner has not done so, the purchaser is issued a deed to the property. No provision has been made for uncollected taxes, as all taxes are deemed collectible. Other local sources of revenues include tuition, fees, rentals, disposals, commissions and reimbursements.

11. Intermediate Revenues

Revenue from intermediate sources is the amount of money from funds collected by an intermediate administrative unit, or a political subdivision between the district and the state, and distributed to districts in amounts that differ in proportion to those which were collected within such systems.

12. State Revenues

Revenues from state sources for current operations are primarily governed by state aid formula under the provisions of Article XVIII, Title 70, Oklahoma Statutes. The State Board of Education administers the allocation of state aid funds to school districts based on information accumulated from the districts. After review and verification of reports and supporting documentation, the State Department of Education may adjust subsequent fiscal period allocations of money for prior year errors disclosed by review. Normally, such adjustments are treated as reductions or additions of revenue of the year when the adjustment is made.

The District receives revenue from the state to administer certain categorical educational programs. State Board of Education rules require that revenue earmarked for these programs be expended only for the program for which the money is provided and require that the money not expended as of the close of the fiscal year be carried forward into the following year to be expended for the same categorical programs. The State Department of Education requires that categorical educational program revenues be accounted for in the general fund.

13. Federal Revenues

Federal revenues consist of revenues from the federal government in the form of operating grants or entitlements. An operating grant is a contribution to be used for a specific purpose, activity or facility. A grant may be received either directly from the federal government or indirectly as a pass through from another government, such as the state. Entitlement is the amount of payment to which the District is entitled pursuant to an allocation formula contained in applicable statutes. The majority of the federal revenues

NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2011

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

D. Assets, Liabilities, Cash Fund Balances, Revenue and Expenditures – cont'd

13. Federal Revenues – cont'd

received by the District are apportioned to the general fund. The District maintains a separate child nutrition fund and the federal revenues received for the child nutrition programs are apportioned there.

14. Non-Monetary Transactions

The District receives commodities from the U. S. Department of Agriculture. The value of these commodities have not been reflected in the combined financial statements as either revenue or expense since they are not reported under the regulatory basis of accounting.

15. Memorandum Only – Total Columns

Total columns on the combined financial statements are captioned "memorandum only" because they do not represent consolidated financial information and are presented only to facilitate analysis. The columns do not present information that reflects financial position or results of operations in accordance with generally accepted accounting principles. Inter-fund eliminations have not been made in the aggregation of this data.

16. Comparative Data

Comparative total data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the District's financial position and operations. However, complete comparative data (i.e., presentation of prior year totals by fund type in each of the statements) has not been presented since their inclusion would make the statements unduly complex and difficult to read.

2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgetary Information

The District is required by state law to prepare an annual budget. A preliminary budget is submitted to the Board of Education by December 31 for the fiscal year beginning the following July 1. The electors of the District have voted on the question to make the ad valorem levy for emergency levy and local support levy permanent; therefore, an annual mileage election (normally the first Tuesday in February) is not necessary. Under current Oklahoma Statutes, a formal Estimate of Needs (Budget) is required for all funds except for trust and agency funds. Budgets are presented for all funds that include the originally approved budgeted appropriations for expenditures and final budgeted appropriations as adjusted for supplemental appropriations and approved transfers between budget categories. The annual Estimate of Needs, when approved by the Board and

NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2011

2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY – cont'd

subsequently filed with the County Clerk and approved by the County Excise Board becomes the legal budget. Supplemental appropriations, if required, were made during the year and are reflected on the budget vs. actual presentations shown as original budget and final budget.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting – under which purchase orders and other commitments of resources are recorded as expenditures of the applicable fund – is utilized in all Governmental Funds of the District. Purchase orders or contracts document encumbrances for goods or purchased services. Under Oklahoma law, unencumbered appropriations lapse at year-end.

3. DETAILED NOTES CONCERNING THE FUNDS

Deposits and Investments

Custodial Credit Risk

Exposure to custodial credit risk related to deposits exists when the District holds deposits that are uninsured and uncollateralized; collateralized with securities held by the pledging financial institution, or by its trust department or agent but not in the District's name; or collateralized without a written or approved collateral agreement. Exposure to custodial credit risk related to investments exists when the District holds investments that are uninsured and unregistered, with securities held by the counterparty or by its trust department or agent but not in the District's name.

The District's policy as it relates to custodial credit risk is to secure its uninsured deposits with collateral, valued at no more than market value, at least at a level of 100 percent of the uninsured deposits and accrued interest thereon. The investment policy and state law also limits acceptable collateral to U.S. Treasury and agency securities and direct obligations of the state, municipalities, counties, and school districts in the state of Oklahoma, surety bonds, and letters of credit. As required by Federal 12 U.S.C.A., Section 1823(e), all financial institutions pledging collateral to the District must have a written collateral agreement approved by the board of directors or loan committee.

At June 30, 2011 the District held deposits of approximately \$849,152 and investments of \$100,000 at financial institutions. The District's cash deposits, including interest-bearing accounts, and investments were not entirely covered by Federal Depository Insurance (FDIC) or direct obligations of the U.S. Government insured or collateralized with securities held by the District or by its agent in the District's name. The District was exposed to custodial credit risk, as defined above, in the amount of \$69,152.

NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2011

3. DETAILED NOTES CONCERNING THE FUNDS - cont'd

Investment Credit Risk

The District has no investment policy that limits its investment choices other than the limitations of state law that generally authorize investment in:

- 1. Direct obligations of the U.S. government, its agencies and instrumentalities to which the full faith and credit of the U.S. government is pledged, or obligations to the payment of which the full faith and credit of the State is pledged.
- 2. Certificates of deposit of banks when such certificates of deposits are secured by acceptable collateral for the deposit of public monies.
- 3. Savings accounts or saving certificates to the extent that such accounts or certificates are fully insured by the United States government.
- 4. Repurchase agreements that have underlying collateral including obligations of the United States government, its agencies and instrumentalities, or the State of Oklahoma.
- 5. County, municipal or school district debt obligations for which an ad valorem tax may be levied.
- 6. Money market funds regulated by the SEC and in which investments consist of the investments of obligations of the United States, its agencies and instrumentalities.
- 7. Warrants, bonds or judgments of the school district.
- 8. Qualified pooled investment programs through an interlocal cooperative agreement formed pursuant to applicable law and to which the board of education has voted to be a member, the investments of which consist of those items specified in paragraphs 1 through 7 above, as well as obligations of the United States agencies and instrumentalities.
- 9. Any other investment that is authorized by law.

Investment credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. The District has no formal policy limiting investments based on credit rating. Unless there is information to the contrary, obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk and do not require disclosure of credit quality.

The District had no investment credit risk as of June 30, 2011, as defined above.

Investment Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The District had no investment interest rate risk as defined above.

NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2011

3. DETAILED NOTES CONCERNING THE FUNDS - cont'd

Concentration of Investment Credit Risk

Exposure to concentration of credit risk is considered to exist when investments in any one issuer represent a significant percent of total investments of the District. Investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments are excluded from this consideration. The District places no limit on the amount it may invest in any one issuer.

At June 30, 2011, the District had no concentration of credit risk as defined above.

4. OTHER INFORMATION

A. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; or acts of God. The District purchases commercial insurance to cover these risks, including general and auto liability, property damage, and public officials liability. Settled claims resulting from these risks have not exceeded the commercial insurance coverage in any of the past three fiscal years.

The School participates in a risk pool for Worker's compensation coverage in which there is a transfer or pooling of risks among the participants of that pool. In accordance with GASB No. 10, the School reports the required contribution to the pool, net of refunds, as insurance expense. The risk pool is the Oklahoma School Assurance Group (OSAG), an organization formed for the purpose of providing workers' compensation coverage to participating schools in the State of Oklahoma. In that capacity, OSAG is responsible for providing loss control services and certain fiscal activities, including obtaining contract arrangements for the underwriting, excess insurance agreements, claims processing, and legal defense for any and all claims submitted to them during the plan year. As a member of OSAG the District is required to pay fees set by OSAG according to an established payment schedule. A portion of the fees paid by the District goes into a loss fund for the District. The fee for the loss fund is calculated by projecting losses based on the schools losses for the last five years. OSAG provides coverage in excess of the Loss Fund so the District's liability for claim loss is limited to the balance of the loss fund. If the District does not use their loss fund in three years it is returned to them with no interest.

B. Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2011

4. OTHER INFORMATION – cont'd

C. Non-Monetary Transactions

The fair market value as determined by the Oklahoma Department of Human Services of the commodities received during the period under audit was \$8,110.

D. Employee Retirement System and Plan

Description of Plan

The District participates in the state-administered Oklahoma Teachers' Retirement System, which is a cost sharing, multiple-employer defined benefit public employee retirement system (PERS), which is administered by the Board of Trustees of the Oklahoma Teachers' Retirement System (the "System"). The System provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Title 70 Section 17 of the Oklahoma Statutes establishes benefit provisions and may be amended only through legislative action. The Oklahoma Teachers' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Oklahoma Teachers' Retirement System, P.O. Box 53624, Oklahoma City, OK 73152 or by calling 405-521-2387.

Basis of Accounting

The System's financial statements are prepared using the cash basis of accounting, except for accruals of interest income. Plan member contributions are recognized in the period in which the contributions are made. Benefits and refunds are recognized when paid. The pension benefit obligation is a standardized disclosure measure of the present value of pension benefits. This pension valuation method reflects the present value of estimated pension benefits that will be paid in future years as a result of employee services performed to date and is adjusted for the effect of projected salary increases. There are no actuarial valuations performed on individual school districts. The System has an under-funded pension benefit obligation as determined as part of the latest actuarial valuation.

Funding Policy

The District, the State of Oklahoma, and the participating employees make contributions. The contribution rates for the District and its employees are established by and may be amended by Oklahoma Statutes. The rates are not actuarially determined. The rates are applied to the employee's earnings plus employer-paid fringe benefits. The required contribution for the participating members is 7.00% of covered compensation. Additionally, OTRS receives "federal matching contributions" for positions whose funding comes from federal sources or certain grants. The matching contribution rate was 6.50%. Contributions received by the System from the State of Oklahoma are from 5.00% of its revenues from sales taxes, use taxes, corporate income taxes and individual income taxes. The employer's contribution rate was 9.50%. The District is allowed by the Oklahoma Teachers' Retirement System to make the required contributions on behalf of the participating members.

NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2011

4. OTHER INFORMATION – cont'd

D. Employee Retirement System and Plan - cont'd

Annual Pension Cost

The District's total contributions, including the state credit, for 2011, 2010 and 2009 were \$167,684, \$183,616 and \$177,731, respectively.

Schedule of Funding Progress (dollars in millions) (unaudited)

			Unfunded			
	Actuarial	Actuarial	Actuarial			UAAL as %
	Value of	Accrued	Accrued		Annual	of Covered
Actuarial	Assets	Liability	Liability	Funded	Covered	Payroll
Valuation Date	(AVA) (a)	(AAL) (b)	<u>(UAAL) (b-a)</u>	Ratio (a/b)	Payroll (c)	(b-a)/(c)
June 30, 2002	\$ 6,310.9	\$ 12,275.9	\$ 5,965.0	51.4%	\$ 3,047.1	195.8%
June 30, 2003	6,436.9	11,925.2	5,488.3	54.0%	3,045.7	180.2%
June 30, 2004	6,660.9	14,080.1	7,419.2	47.3%	3,030.7	244.8%
June 30, 2005	6,952.7	14,052.4	7,099.7	49.5%	3,175.2	223.6%
June 30, 2006	7,470.4	15,143.4	7,672.9	49.3%	3,354.9	228.7%
June 30, 2007	8,421.9	16,024.4	7,602.5	52.6%	3,598.9	211.2%
June 30, 2008	9,256.8	18,346.9	9,090.1	50.5%	3,751.4	242.3%
June 30, 2009	9,439.0	18,950.9	9,512.0	49.8%	3,807.9	249.8%
June 30, 2010	9,566.7	19,980.6	10,414.0	47.9%	3,854.8	270.2%
June 30, 2011	9,960.6	17,560.8	7,600.2	56.7%	3,773.3	201.4%

The employer contribution rates are established by the Oklahoma Legislature and are less than the annual required contribution, which is performed to determine the adequacy of such contribution rates.

E. Surety Bonds

The activity fund custodian, minutes clerk and encumbrance clerk are bonded by the Old Republic Surety Company, bond number LPO-2097783 for the penal sum of \$5,000 each, terms beginning July 1, 2010 and ending July 1, 2011. This is a renewal of a continuous bond.

F. Subsequent Events

Subsequent events have been evaluated through April 23, 2012, which is the date the financial statements were available to be issued.

COMBINING STATEMENT OF ASSETS AND CASH FUND BALANCES -REGULATORY BASIS - ALL SPECIAL REVENUE FUNDS JUNE 30, 2011

ASSETS		JILDING FUND	CHILD NUTRITION FUND	TOTAL
Cash	<u>\$</u>	39,509	44,961	84,470
CASH FUND BALANCES				
Cash Fund Balances Restricted	<u>\$</u>	39,509	44,961	84,470

COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - REGULATORY BASIS - ALL SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2011

	BUILDING FUND	CHILD NUTRITION FUND	TOTAL
Revenues collected:			
Local sources	\$ 31,724	26,756	58,480
State sources	-	2,526	2,526
Federal sources	-	70,189	70,189
Total revenues collected	31,724	99,471	131,195
Expenditures:			
Support services	28,733	-	28,733
Operation of non-instruction services	-	71,929	71,929
Other outlays		14,906	14,906
Total expenditures	28,733	86,835	115,568
Excess of revenues collected over (under) expenditures			
before adjustments to prior year encumbrances	2,991	12,636	15,627
	_,	,	,
Adjustments to prior year encumbrances	1,545	2,419	3,964
Excess of revenues collected over (under) expenditures	4,536	15,055	19,591
Cash fund balances, beginning of year	34,973	29,906	64,879
Cash fund balances, end of year	<u>\$ 39,509</u>	44,961	84,470

COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES -BUDGET AND ACTUAL - REGULATORY BASIS - ALL SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2011

	E	BUILDING FUND			CHILD NUTRITION FUND			TOTALS		
	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	
Revenues collected:										
Local sources	\$ 27,029	27,029	31,724	19,679	19,679	26,756	46,708	46,708	58,480	
State sources	-	-	-	2,218	2,218	2,526	2,218	2,218	2,526	
Federal sources	-			62,616	62,616	70,189	62,616	62,616	70,189	
Total revenues collected	27,029	27,029	31,724	84,513	84,513	99,471	111,542	111,542	131,195	
Expenditures:										
Support services	-	-	28,733	-	-	-	-	-	28,733	
Operation of non-instruction services	-	-	-	-	-	71,929	-	-	71,929	
Other outlays	-	-	-	-	-	14,906	-	-	14,906	
Unbudgeted	62,002	62,002		114,419	114,419	-	176,421	176,421		
Total expenditures	62,002	62,002	28,733	114,419	114,419	86,835	176,421	176,421	115,568	
Excess of revenues collected over (under) expenditures before adjustments to prior year encumbrances	(34,973)	(34,973)	2,991	(29,906)	(29,906)	12,636	(64,879)	(64,879)	15,627	
Adjustments to prior year encumbrances			1,545			2,419	<u> </u>		3,964	
Excess of revenues collected over (under) expenditures	(34,973)	(34,973)	4,536	(29,906)	(29,906)	15,055	(64,879)	(64,879)	19,591	
Cash fund balances, beginning of year	34,973	34,973	34,973	29,906	29,906	29,906	64,879	64,879	64,879	
Cash fund balances, end of year	<u>\$-</u>		39,509			44,961		-	84,470	

COMBINING STATEMENT OF ASSETS AND LIABILITIES - REGULATORY BASIS ALL FIDUCIARY FUND TYPES JUNE 30, 2011

ASSETS	F AC	ENCY <u>UND</u> TIVITY UND
Cash	<u>\$</u>	<u>11,633</u>
LIABILITIES		
Liabilities Funds held for school organizations	\$	11,633

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES -REGULATORY BASIS - AGENCY FUNDS FOR THE YEAR ENDED JUNE 30, 2011

<u>ASSETS</u>		_ANCE 01-10	ADDITIONS	TRANSFERS	DEDUCTIONS	BALANCE 6-30-11
Cash	\$	7,142	55,045		50,554	11,633
<u>LIABILITIES</u>						
Funds held for school organizations	S:					
Athletics	\$	162	10,555	-	10,396	321
Wake - Kindergarten		66	2,091	-	2,066	91
Yearbook		872	13,377	-	12,257	1,992
Miscellaneous		194	3,381	-	1,201	2,374
Special Ed		270	-	-	-	270
Cheerleaders		577	4,897	-	2,842	2,632
1st Grade		66	100	-	133	33
Jordan		250	545	-	718	77
Library		1,177	3,045	-	2,887	1,335
Powerade		867	6,616	-	5,302	2,181
Band		23	4,978	-	4,826	175
Bacon		112	26	-	72	66
8th Grade		2,506	5,434		7,854	86
TOTAL LIABILITIES	\$	7,142	55,045		50,554	11,633

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2011

Federal Grantor/Pass Through Grantor/Program Title	Federal CFDA Number	Federal Grantor's/ Pass Through Grantor's Number	Approved Amount	Balance at July 1, 2010	<u>Receipts</u>	Expenditures	Balance at June 30, 2011
U.S. Department of Education:							
Direct Programs:							
Title VIIA, Indian Education	84.060A	S060A100664	\$ 14,313	-	14,313	14,313	-
Small Rural Schools	84.358A	S358A102973	27,409	-	14,150	14,150	13,259
Small Rural Schools 2009-10 carryover	84.358A	S358A092973	26,351	624	624	624	-
Sub Total			68,073	624	29,087	29,087	13,259
Passed Through State Department of Education:							
Title I	84.010	S010A100036	66,463		58,521	58,521	7,942
Title 2009-10 - Note 1	84.010	S010A090036	- 00,403	-	62,088	50,521	7,942
ARRA, Title I	84.389	S389A090036	27,319	1,230	-	_	1,230
IDEA-B Flow Through	84.027	H027A100051	58,863	-	51,241	51,241	7,622
IDEA-B Flow Through 2009-10 - Note 1	84.027	H027A090051	-	-	49,254		-
ARRA, IDEA-B Flow Through 2009-10 - Note 1	84.391	H391A090051	-	-	3,597	-	-
Early Intervening Services 2009-10 - Note 1	84.027		-	-	8,667	_	-
IDEA-B Preschool	84.173	H173A100084	2,791	-	-	2,791	-
IDEA-B Preschool 2009-10 - Note 1	84.173	H173A090084	_,	-	2,729	_,	-
ARRA, IDEA-B Preschool 2009-10 - Note 1	84.392	H392A090084	-	-	829	-	-
Title VIB, Rural Education Achievement Program	84.358		16,579	-	16,533	16,533	46
Title VIB, Rural Education Achievement Program 2009-10 - Note 1	84.358		-	-	9,185	-	-
ARRA, State Fiscal Stabilization Fund	84.394		63,443	-	63,443	63,443	-
Sub Total			235,458	1,230	326,087	192,529	16,840
U.S. Department of Agriculture: Passed Through State Department of Human Services:							
National School Lunch Program	10.555	48-11			70,189	70,189	
National School Lunch Program - commodities - Note 2	10.555				8,110	8,110	
Sub Total					78,299	78,299	
Total Expenditures of Federal Awards - Note 3			<u>\$ 303,531</u>	1,854	433,473	299,915	30,099

Note 1: These amounts represent reimbursements for prior year expenditures which were not received until the current fiscal year.

Note 2: This amount represents federal non-cash assistance received in the form of commodities.

Note 3: Commodities received in the amount of \$8,110 were of a nonmonetary nature and therefore the total revenue does not agree with the financial statements by this amount.

WILSON, DOTSON & ASSOCIATES, P.L.L.C.

Certified Public Accountants

Members

American Institute of Certified Public Accountants

Oklahoma Society of Certified Public Accountants

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Board of Education Denison School District Number C-37 Idabel, McCurtain County, Oklahoma

We have audited the fund type and general long-term debt financial statements, including budget and actual, of the Denison School District Number C-37, Idabel, McCurtain County, Oklahoma (District), as of and for the year ended June 30, 2011, which collectively comprise the District's combined financial statements, and have issued our report thereon dated April 23, 2012. The report on these financial statements was adverse because the District has elected to prepare its financial statements in conformity with the accounting practices prescribed or permitted by the Oklahoma State Department of Education, which is a material departure from accounting principles generally accepted in the United States of America. Our opinion regarding the presentation of the financial statements referred to above in conformity with the prescribed basis of accounting was qualified due to a departure related to the fixed assets. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the District in a separate letter dated April 23, 2012.

This report is intended solely for the information and use of the board of education, management, others within the entity, the Oklahoma State Department of Education, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Wilson Don' associates

Wilson, Dotson & Associates, PLLC Shawnee, Oklahoma

April 23, 2012

FINDINGS RELATED TO FINANCIAL REPORTING FOR THE YEAR ENDED JUNE 30, 2011

There were no material weaknesses or instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2011

There were no prior year findings or questioned costs.

SCHEDULE OF ACCOUNTANTS' PROFESSIONAL LIABILITY INSURANCE AFFIDAVIT FOR THE YEAR ENDING JUNE 30, 2011

State of Oklahoma))ss County of Pottawatomie)

The undersigned auditing firm of lawful age, being first duly sworn on oath says that said firm had in full force and effect Accountants' Professional Liability Insurance in accordance with the "Oklahoma Public School Audit Law" at the time of audit contract and during the entire audit engagement with Denison Public School for the audit year 2010-11.

Wilson, Dotson & Associates, P.L.L.C. Auditing Firm

Parmeles R. Estern

by_____ Authorized Agent

Subscribed and sworn to before me this 23rd day of May, 2012.

Spi Cook

Notary Public (Commission # 11002236) My commission expires: March 10, 2015

