### FINANCIAL STATEMENTS – REGULATORY BASIS AND REPORTS OF INDEPENDENT AUDITOR

### ELGIN INDEPENDENT SCHOOL DISTRICT NO. 1-16, COMANCHE COUNTY, OKLAHOMA

**JUNE 30, 2014** 

Audited by

SANDERS, BLEDSOE & HEWETT CERTIFIED PUBLIC ACCOUNTANTS, LLP

BROKEN ARROW, OK

## INDEPENDENT SCHOOL DISTRICT NO. I-16, COMANCHE COUNTY SCHOOL DISTRICT OFFICIALS JUNE 30, 2014

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### INDEPENDENT SCHOOL DISTRICT NO. I-16, COMANCHE COUNTY JUNE 30, 2014

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#### INDEPENDENT AUDITOR'S REPORT

November 6, 2014

The Honorable Board of Education Elgin School District Number I-16 Elgin, Comanche County, Oklahoma

### **Report on the Financial Statements**

We have audited the accompanying combined fund type and account group financial statements – regulatory basis of the Elgin School District Number I-16, Elgin, Comanche County, Oklahoma (the District), as of and for the year ended June 30, 2014, as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with financial reporting provisions of the Oklahoma State Department of Education. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1, the financial statements are prepared by the District, on the basis of the financial reporting provisions of the Oklahoma State Department of Education, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to comply with the requirements of the Oklahoma State Department of Education. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonable determined, are presumed to be material.

### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statements referred to in the first paragraph do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of June 30, 2014, the changes in its financial position, or, where applicable, its cash flows for the year then ended.

### Basis for Qualified Opinion on Regulatory Basis of Accounting

The financial statements referred to above do not include the general fixed asset account group, which is a departure from the regulatory basis of accounting prescribed by the Oklahoma State Department of Education. The amount that should be recorded in the general fixed asset account group is not known.

#### **Qualified Opinion on Regulatory Basis of Accounting**

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinion on Regulatory Basis of Accounting" Paragraph, the financial statements referred to in the first paragraph present fairly, in all material respects, the assets, liabilities and fund balance arising from regulatory basis transactions of each fund type and account group of the District, as of June 30, 2014, and the revenues collected and expenditures paid and encumbered for the year then ended on the regulatory basis of accounting described in Note 1.

#### **Other Matters**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining statements – regulatory basis, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is also not a required part of the basic financial statements.

The combining statements – regulatory basis and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combined statements – regulatory basis and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

### Other Reporting required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 6, 2014 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and to other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Sanders, Bledsoe & Hewett Certified Public Accounts, LLP



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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

November 6, 2014

The Honorable Board of Education Elgin School District Number I-16 Elgin, Comanche County, Oklahoma

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the accompanying fund type and account group financial statements – regulatory basis within the combined financial statements of the Elgin School District Number I-16, Elgin, Comanche County, Oklahoma (District), as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the District's financial statements, and have issued our report thereon dated November 6, 2014, which was adverse with respect to the presentation of the financial statements in conformity with accounting principles generally accepted in the United States because the presentation followed the regulatory basis of accounting for Oklahoma school districts and did not conform to the presentation requirements of the Governmental Accounting Standards Board. However, our report was qualified for the omission of the general fixed asset account group with respect to the presentation of financial statements on the regulatory basis of accounting authorized by the Oklahoma State Board of Education.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of District's internal control. Accordingly, we do not express an opinion on the effectiveness of District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreement, compliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sanders, Bledsoe & Hewett Certified Public Accounts, LLP

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### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

November 6, 2014

The Honorable Board of Education Elgin School District Number I-16 Elgin, Comanche County, Oklahoma

#### Report on Compliance for Each Major Federal Program

We have audited Elgin School District Number I-16, Elgin, Comanche County, Oklahoma (District)'s, compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2014. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

### Opinion on Each Major Federal Program

In our opinion, the District, complied, in all material respects with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2014.

### **Report on Internal Control Over Compliance**

Management of the District, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or defected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Sanders, Bledsoe & Hewett Certified Public Accounts, LLP

Sanders, Blodsoe & Newett

# INDEPENDENT SCHOOL DISTRICT NO. I-16, COMANCHE COUNTY DISPOSITION OF PRIOR YEAR'S REPORTABLE CONDITIONS AND MATERIAL INSTANCES OF NON-COMPLIANCE JUNE 30, 2014

There were no prior year reportable conditions

## INDEPENDENT SCHOOL DISTRICT NO. I-16, COMANCHE COUNTY SCHEDULE OF AUDIT RESULTS, FINDINGS AND QUESTIONED COSTS JUNE 30, 2014

### **Section 1** - Summary of Auditor's Results:

- 1. A qualified opinion was issued on the financial statements with respect to the regulatory basis of accounting prescribed.
- 2. The audit disclosed no instances of noncompliance which were material to the financial statements.
- 3. The audit disclosed no significant deficiencies in the internal controls over financial reporting which were considered to be material weaknesses.
- 4. An unqualified opinion report was issued on the compliance of major programs.
- 5. The audit disclosed no significant deficiencies in the internal controls over major programs.
- 6. The audit disclosed no audit findings which are required to be reported under OMB Circular A-133 § 510(a).
- 7. Programs determined to be major are the Child Nutrition Programs (10.553, 10.555, 10.559) and the IDEA-B Special Education Programs (84.027, 84.173), which were clustered in determination, and the DOD Raising the Bar Grant (12.557) which was not clustered.
- 8. The dollar threshold used to determine between Type A and Type B programs was \$300,000.
- 9. The auditee was determined not to be a low-risk auditee.

<u>Section 2</u> – Findings relating to the financial statements required to be reported in accordance with GAGAS:

None

<u>Section 3</u> – Findings and questioned costs for federal awards:

None

## INDEPENDENT SCHOOL DISTRICT NO. I-16, COMANCHE COUNTY COMBINED STATEMENT OF ASSETS, LIABILITIES AND FUND EQUITY - ALL FUND TYPES AND ACCOUNT GROUPS - REGULATORY BASIS JUNE 30, 2014

		GOVERNMENTAL FUND TYPES			FIDUCIARY FUND TYPES	ACCOUNT GROUP	TOTALC
100570	GENERAL	SPECIAL REVENUE	CAPITAL PROJECTS	DEBT SERVICE	AGENCY FUNDS	GENERAL LONG-TERM DEBT	TOTALS (MEMORANDUM ONLY)
ASSETS  Cash  Amounts available in debt service  Amount to be provided for retirement	\$ 2,501,191	1,571,654	145,542	1,885,276	225,745	92,036	6,329,408 92,036
of long-term debt  Total Assets	\$ 2,501,191	1,571,654	145,542	1,885,276	225,745	4,766,089	4,674,053 11,095,497
LIABILITIES AND FUND EQUITY  Liabilities: Warrants payable Encumbrances Unmatured obligations Funds held for school organizations Long-term debt: Capital leases Bonds payable Total liabilities	\$ 537,599 729,135	86,281 656,965 743,246	124,790	1,793,240	225,745	1,166,089 3,600,000 4,766,089	623,880 1,510,890 1,793,240 225,745 1,166,089 3,600,000 8,919,844
Fund Equity:	1,200,734	743,240	124,170	1,773,240	225,745	4,700,007	0,717,044
Cash fund balances	1,234,457	828,408	20,752	92,036	0	0	2,175,653
Total Liabilities and Fund Equity	\$ 2,501,191	1,571,654	145,542	1,885,276	225,745	4,766,089	11,095,497

## INDEPENDENT SCHOOL DISTRICT NO. I-16, COMANCHE COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - ALL GOVERNMENTAL FUND TYPES AND EXPENDABLE TRUSTS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2014

**GOVERNMENTAL FUND TYPES** TOTALS (MEMORANDUM **SPECIAL CAPITAL DEBT GENERAL** REVENUE **PROJECTS SERVICE** ONLY) Revenues collected: Local sources 2,448,196 794,918 26.050 1.807.826 5.076.990 Intermediate sources 322,165 322,165 State sources 8.090.907 86,186 8,177,093 541,294 Federal sources 2,147,941 2,689,235 Interest earnings 10,179 5,099 3,918 24,751 5,555 Non-revenue receipts: 349 Return of assets 13,368 400 14,117 16,304,351 Total revenues collected 13,032,756 1,428,353 31,149 1.812.093 Expenditures: Instruction 8,473,324 33,133 8,506,457 Support services 5,019,884 17,913 5,038,797 1,000 Operation of non-instructional services 729,957 77,029 806,986 Facilities acquisition & construction services 159,873 898,773 3,777,634 2,718,988 Other outlays: Debt service requirements 1,795,477 1,795,477 Reimbursements 400 400 8,969 Correcting entry 8.969 Repayments 515 530 15 Total expenditures 13,739,094 1,663,778 2,736,901 1,795,477 19,935,250 Excess of revenues collected over (under) expenditures before other financing sources (uses) (706,338)16,616 (235,425)(2,705,752)(3,630,899)Other financing sources (uses): Proceeds from sale of bonds 1,835,000 1,835,000 Adjustments to prior year encumbrances 125,269 17,137 1.800 144,206 Total other financing sources (uses) 125,269 1,836,800 0 17,137 1,979,206 Excess of revenues collected over (under) expenditures (581,069)(218,288)(868,952)16,616 (1,651,693)Cash fund balances, beginning of year 889,704 75,420 1,815,526 1,046,696 3,827,346 1,234,457 Cash fund balances, end of year 828,408 20,752 92,036 2,175,653

## INDEPENDENT SCHOOL DISTRICT NO. I-16, COMANCHE COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGETED GOVERNMENTAL FUND TYPES - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2014

**GENERAL FUND** Variance Original/Final Favorable **Budget** (Unfavorable) Actual Revenues Collected: 232,746 Local sources 2,215,450 2,448,196 Intermediate sources 281,656 322,165 40,509 State sources 7,962,198 8,090,907 128,709 Federal sources 2,645,126 2,147,941 (497, 185)23,807 Interest earnings 10,179 (13,628)Non-revenue receipts: Return of assets 157,128 13,368 (143,760)Total revenues collected 13,285,365 13,032,756 (252,609)**Expenditures:** Instruction 1,361,797 9,835,121 8,473,324 Support services 5,017,384 5,019,884 (2,500)Operation of non-instruction services 77,029 77,029 Facilities acquisition & construction services 159,873 159,873 Other outlays: Correcting entry 7,325 8,969 (1,644)Repayments 4,159 4,144 15 Total expenditures 15,100,891 13,739,094 1,361,797 Excess of revenues collected over (under) expenditures before adjustments to prior year encumbrances (1,815,526)(706,338)1,109,188 Adjustments to prior year encumbrances 125,269 0 125,269 Excess of revenues collected over (under) expenditures (1,815,526)(581,069)1,234,457 Cash fund balance, beginning of year 1,815,526 1,815,526 0 Cash fund balance, end of year 0 1,234,457 1,234,457

## INDEPENDENT SCHOOL DISTRICT NO. I-16, COMANCHE COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGETED GOVERNMENTAL FUND TYPES - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2014

SPECIAL REVENUE FUNDS Variance Original/Final Favorable **Budget** (Unfavorable) Actual Revenues Collected: 686,038 794,918 108,880 Local sources State sources 87,861 86,186 (1,675)Federal sources 378,210 541,294 163,084 Interest earnings 521 5,555 5,034 Non-revenue receipts 22,164 400 (21,764)Total revenues collected 1,174,794 1,428,353 253,559 Expenditures: Instruction 2,221,490 33,133 2,188,357 Support services 1,000 (1,000)729,957 Operation of non-instructional services (729,957)Facilities acquisition & construction services 898,773 (898,773) Other outlays: Reimbursement 400 (400)Repayments 515 (515)Total expenditures 2,221,490 1,663,778 557,712 Excess of revenues collected over (under) expenditures before adjustments to prior year encumbrances (1,046,696)(235,425)811,271 Adjustments to prior year encumbrances 0 17,137 17,137 Excess of revenues collected over (under) expenditures (1,046,696)(218, 288)828,408 Cash fund balances, beginning of year 1,046,696 1,046,696 0 Cash fund balances, end of year 828,408 828,408

## INDEPENDENT SCHOOL DISTRICT NO. I-16, COMANCHE COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGETED GOVERNMENTAL FUND TYPES - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2014

DEBT SERVICE FUND Variance Original/Final Favorable **Budget** Actual (Unfavorable) Revenues Collected: 1,720,057 1,807,826 87,769 Local sources \$ Interest earnings 3,918 3,918 Non-revenue receipts 349 349 Total revenues collected 1,720,057 1,812,093 92,036 Requirements: Bonds 1,765,000 1,765,000 Coupons 30,477 30,477 **Total requirements** 1,795,477 1,795,477 0 Excess of revenue collected over (under) expenditures 92,036 (75,420)16,616 Cash fund balance, beginning of year 75,420 75,420 0 Cash fund balance, end of year 0 92,036 92,036

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The combined financial statements – regulatory basis of the Elgin Public Schools Independent District No. I-16 (the "District") have been prepared in conformity with another comprehensive basis of accounting required by Oklahoma Statutes. The more significant of the District's accounting policies are described below.

### A. Reporting Entity

The District is a corporate body for public purposes created under Title 70 of the Oklahoma Statutes and accordingly is a separate entity for operating and financial reporting purposes. The District is part of the public school system of Oklahoma under the general direction and control of the State Board of Education and is financially dependent on State of Oklahoma support. The general operating authority for the public school system is the Oklahoma School Code contained in Title 70, Oklahoma Statutes.

The governing body of the District is the Board of Education composed of elected members. The appointed superintendent is the executive officer of the District.

In evaluating how to define the District, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria established by the Governmental Accounting Standards Board (GASB). The basic – but not the only - criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the District and/or its citizens, or whether the activity is conducted within the geographic boundaries of the District and is generally available to its patrons. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the District is able to exercise oversight responsibilities. Based upon the application of these criteria, there are no potential component units included in the District's reporting entity.

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

### B. Fund Accounting

The District uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain District functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

Funds are classified into three categories: Governmental, proprietary and fiduciary. Each category, in turn, is divided into separate "fund types."

### **Governmental Fund Types**

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of general fixed assets (capital projects funds), and the servicing of general long-term debt (debt service funds).

<u>General Fund</u> – The general fund is used to account for all financial transactions except those required to be accounted for in another fund. Major revenue sources include state and local property taxes and state funding under the Foundation and Incentive Aid Program. Expenditures include all costs associated with the daily operations of the schools except for programs funded for building repairs and maintenance, school construction and debt service on bonds and other long-term debt. The general fund includes federal and state restricted monies that must be expended for specific programs.

<u>Special Revenue Funds</u> – Special revenue funds include the District's building, co-op and child nutrition funds.

<u>Building Fund</u> – The building fund consists mainly of monies derived from property taxes levied for the purpose of erecting, remodeling, repairing, or maintaining school buildings and for purchasing furniture, equipment and computer software to be used on or for school district property, for paying energy and utility costs, for purchasing telecommunications services, for paying fire and casualty insurance premiums for school facilities, for purchasing security systems, and for paying salaries of security personnel.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

### B. Fund Accounting - cont'd

<u>Child Nutrition Fund</u> - The child nutrition fund consists of monies derived from federal and state financial assistance and food sales. This fund is used to account for the various nutrition programs provided to students.

<u>Debt Service Fund</u> – The debt service fund is the District's sinking fund and is used to account for the accumulation of financial resources for the payment of general long-term (including judgments) debt principal, interest and related costs. The primary revenue sources are local property taxes levied specifically for debt service and interest earnings from temporary investments.

<u>Capital Projects Fund</u> – The capital projects fund is the District's bond fund and is used to account for the proceeds of bond sales to be used exclusively for acquiring school sites, constructing and equipping new school facilities, renovating existing facilities and acquiring transportation equipment.

### **Fiduciary Fund Types**

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the District. The terms "non-expendable" and "expendable" refer to whether or not the District is under an obligation to maintain the trust principal. Agency funds generally are used to account for assets that the District holds on behalf of others as their agent and do not involve measurement of results of operation.

<u>Agency Fund</u> – The agency fund is the school activities fund which is used to account for monies collected principally through the fundraising efforts of students and District-sponsored groups. The administration is responsible, under the authority of the Board, for collecting, disbursing and accounting for these activity funds.

### **Account Groups**

An account group is not a fund and consists of a self-balancing set of accounts used only to establish accounting control over long-term debt and fixed assets.

<u>General Long-Term Debt Account Group</u> – This account group is established to account for all the long-term debt of the District, which is offset by the amount available in the debt service fund and the amount to be provided in future years to complete retirement of the debt principal. It is also used to account for other liabilities (judgments and lease purchases) which are to be paid from funds provided in future years.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

### C. Fund Accounting - cont'd

<u>General Fixed Assets Account Group</u> – This account group is used by governments to account for the property, plant and equipment of the school district. The District does not have the information necessary to include this group in its financial statements.

### Memorandum Only - Total Column

The total column on the combined financial statements – regulatory basis is captioned "memorandum only" to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position or results of operations in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reports in the combined financial statements – regulatory basis. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

All governmental and expendable trust funds are accounted for using the regulatory basis of accounting. Revenues are recognized when they are received rather than earned. Under the regulatory basis of accounting, expenditures are generally recognized when encumbered/reserved rather than at the time the related fund liability is incurred. These practices differ from generally accepted accounting principles. Significant differences are as follows:

The District does not maintain its accounts on the modified accrual basis of accounting under which revenues are recorded when susceptible to accrual, i.e., both measurable and available, and expenditures are recorded when the liability is incurred, if measurable.

Revenues and expenditures are reported by the budget year until all encumbrances have been paid and unexpended appropriations are closed to the current year fund balance.

The general, building and child nutrition funds record purchases of supplies as expenditures rather than as assets to be expensed when used.

Encumbrances are reported as liabilities. Under generally accepted accounting principles, open encumbrances for which goods or services have not been received are reported as reservations of fund balances, since the commitments will be honored through subsequent year's budget appropriations.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

### C. Basis of Accounting - cont'd

The District has not maintained a record of general fixed assets and, accordingly, a statement of general fixed assets, as required by generally accepted accounting principles, is not included in the combined financial statements – regulatory basis.

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is not reported as an expenditure and a fund liability of the governmental fund that will pay it. In addition, the non-current portion of vested accumulated vacation is not recorded in the general long-term debt account group.

Capital leases are recorded as expenditures. Under generally accepted accounting principles, capital leases are normally capitalized as a fixed asset and recorded in the general long-term debt account group.

### D. Budgets and Budgetary Accounting

The District is required by state law to prepare an annual budget. A preliminary budget must be submitted to the Board of Education by December 31, for the fiscal year beginning the following July 1. If the preliminary budget requires an additional levy, the District must hold an election on the first Tuesday in February to approve the levy. If the preliminary budget does not require an additional levy, it becomes the legal budget. If an election is held and the taxes are approved, then the preliminary budget becomes the legal budget. If voters reject the additional taxes, the District must adopt a budget within the approved tax rate.

A budget is legally adopted by the Board of Education for all funds (with the exception of the trust and agency funds) that includes revenues and expenditures.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting – under which purchase orders and other commitments of resources are recorded as expenditures of the applicable fund – is utilized in all governmental funds of the District. Unencumbered appropriations lapse at the end of each fiscal year.

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

### E. Assets, Liabilities and Fund Equity

<u>Cash</u> – Cash consists of cash on hand, demand deposit accounts, and interest bearing checking accounts.

<u>Investments</u> – The District is allowed to invest in direct obligations of the United State's government and agencies; certificates of deposit of savings and loan associations, banks and trust companies; savings accounts or savings certificates of savings and loan associations, and trust companies; and warrants, bonds or judgments of the District. All investments are recorded at cost, which approximates market value.

<u>Inventories</u> – The value of consumable inventories at June 30, 2014, is not material to the combined financial statements.

<u>Fixed Assets and Property, Plant and Equipment</u> – The General Fixed Assets Account Group is not presented.

<u>Warrants Payable</u> – Warrants are issued to meet the obligations for goods and services provided to the District. The District recognizes a liability for the amount of outstanding warrants that have yet to be redeemed by the District's treasurer.

<u>Encumbrances</u> – Encumbrances represent commitments related to purchase orders, contracts, other commitments for expenditures or resources, and goods or services received by the District for which a warrant has not been issued. An expenditure is recorded and a liability is recognized for outstanding encumbrances at year end in accordance with the regulatory basis of accounting.

<u>Unmatured Obligations</u> – The unmatured obligations represent the total of all annual accruals for both principal and interest, based on the lengths of the bonds and/or judgments, less all principal and interest payments through the balance sheet date in accordance with the regulatory basis of accounting.

<u>Funds Held for School Organizations</u> – Funds held for school organizations represent the funds received or collected from students or other cocurricular and extracurricular activities conducted in the District, control over which is exercised by the board of education. These funds are credited to the account maintained for the benefit of each particular activity within the school activity fund.

<u>Long-Term Debt</u> – Long-term debt is recognized as a liability of a governmental fund when due, or when resources have been accumulated in the debt service fund for payment early in the following year. For other long-term obligations, only that

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

### E. Assets, Liabilities and Fund Equity - cont'd

portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligations is reported in the general long-term debt account group.

### F. Revenue and Expenditures

<u>Cash Fund Balance</u> – Cash fund balance represents the funds not encumbered by purchase orders, legal contracts, outstanding warrants and unmatured obligations.

<u>Local Revenues</u> – Revenue from local sources is the monies generated from within the boundaries of the District and available to the District for its use. The District is authorized by state law to levy property taxes which consist of ad valorem taxes on real and personal property within the District. These property taxes are distributed to the District's general, building and sinking funds based on the levies approved for each fund. The County Assessor, upon receipt of the certification of tax levies from the county excise board, extends the tax levies on the tax rolls for submission to the county treasurer prior to October 1. The county treasurer must commence tax collection within fifteen days of receipt of the tax rolls. The first half of taxes is due prior to January 1. The second half is due prior to April 1.

If the first payment is not made in a timely manner, the entire tax becomes due and payable on January 2. Second half taxes become delinquent on April 1, of the year following the year of assessment. If not paid by the following October 1, the property is offered for sale for the amount of taxes due. The owner has two years to redeem the property by paying the taxes and penalty owed. If at the end of two years the owner has not done so, the purchaser is issued a deed to the property.

Other local sources of revenues include tuition, fees, rentals, disposals, commissions and reimbursements.

<u>Intermediate Revenues</u> - Revenue from intermediate sources is the amount of money from funds collected by an intermediate administrative unit, or a political subdivision between the District and the state, and distributed to Districts in amounts that differ in proportion to those which are collected within such systems.

<u>State Revenues</u> – Revenues from state sources for current operations are primarily governed by the state aid formula under the provisions of Article XVIII, Title 70, Oklahoma Statutes. The State Board of Education administers the allocation of state aid funds to school districts based on information accumulated from the Districts.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

### F. Revenue and Expenditures – cont'd

After review and verification of reports and supporting documentation, the State Department of Education may adjust subsequent fiscal period allocations of money for prior year errors disclosed by review. Normally, such adjustments are treated as reductions from or additions to the revenue of the year when the adjustment is made.

The District receives revenue from the state to administer certain categorical educational programs. State Board of Education rules require that revenue earmarked for these programs be expended only for the program for which the money is provided and require that the money not expended as of the close of the fiscal year be carried forward into the following year to be expended for the same categorical programs. The State Department of Education requires that categorical educational program revenues be accounted for in the general fund.

The aforementioned state revenues are apportioned to the District's general fund.

<u>Federal Revenues</u> – Federal revenues consist of revenues from the federal government in the form of operating grants or entitlements. An operating grant is a contribution to be used for a specific purpose, activity or facility. A grant may be received either directly from the federal government or indirectly as a passthrough from another government, such as the state.

An entitlement is the amount of payment to which the District is entitled pursuant to an allocation formula contained in applicable statutes.

The majority of the federal revenues received by the District are apportioned to the general fund. The District maintains a separate child nutrition fund and the federal revenues received for the child nutrition programs are apportioned there.

<u>Interest Earnings</u> – Represent compensation for the use of financial sources over a period of time.

<u>Non-Revenue Receipts</u> – Non-revenue receipts represent receipts deposited into a fund that are not new revenues to the District, but the return of assets.

<u>Instruction Expenditures</u> – Instruction expenditures include the activities dealing directly with the interaction between teachers and students. Teaching may be provided for students in a school classroom, in another location, such as a home or hospital, and in other learning situations, such as those involving cocurricular activities. It may also be provided through some other approved medium, such as television, radio, telephone and correspondence. Included here are the activities of

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

### F. Revenue and Expenditures – cont'd

teacher assistants of any type (clerks, graders, teaching machines, etc.) which assist in the instructional process. The activities of tutors, translators and interpreters would be recorded here. Department chairpersons who teach for any portion of time are included here. Tuition/transfer fees paid to other LEAs would be included here.

<u>Support Services Expenditures</u> – Support services expenditures provide administrative, technical (such as guidance and health) and logistical support to facilitate and enhance instruction. These services exist as adjuncts for fulfilling the objectives of instruction, community services and enterprise programs, rather than as entities within themselves.

<u>Operation of Non-Instructional Services Expenditures</u> – Activities concerned with providing non-instructional services to students, staff or the community.

<u>Facilities Acquisition and Construction Services Expenditures</u> – Consists of activities involved with the acquisition of land and buildings; remodeling buildings; the construction of buildings and additions to buildings; initial installation or extension of service systems and other built-in equipment; and improvements to sites.

Other Outlays Expenditures – A number of outlays of governmental funds are not properly classified as expenditures, but still require budgetary or accounting control. These are classified as Other Outlays. These include debt service payments (principal and interest).

Other Uses Expenditures – This includes scholarships provided by private gifts and endowments; student aid and staff awards supported by outside revenue sources (i.e., foundations). Also, expenditures for self-funded employee benefit programs administered either by the District or a third party administrator.

<u>Repayment Expenditures</u> – Repayment expenditures represent checks/warrants issued to outside agencies for refund or restricted revenue previously received for overpayment, non-qualified expenditures and other refunds to be repaid from District funds.

<u>Interfund Transactions</u> – Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund or expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the fund that is reimbursed.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

### F. Revenue and Expenditures – cont'd

All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers. There were no operating transfers or residual equity transfers during the 2013-14 fiscal year.

### 2. CASH AND INVESTMENTS

The District's investment policies are governed by state statute. Permissible investments include direct obligations of the United States government and agencies; certificates of deposit of savings and loan associations, banks and trust companies; savings accounts or savings certificates of savings and loan associations, banks, and trust companies; and warrants, bonds or judgments of the District.

<u>Cash</u> – The District's bank balance of deposits and cash pools at June 30, 2014, was \$4,550,182. Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. State statutes require collateral for amounts in excess of federally insured amounts. The District's policy requires collateral equal to 110% of the deposit amount for all deposits not covered by F.D.I.C. insurance. The bank balance was completely covered by federal depository insurance and by collateral held by the District's third party agent in the District's name.

Investments – At June 30, 2014, the District had no outstanding investments.

Interest rate risk – Interest rate risk is the risk that changes in interest rates will adversely affect the fair market value of an investment. Due to the required liquidity for those investments, these funds have no defined maturity dates. The District does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses form increasing interest rates.

Credit risk – Investments – Credit risk is the risk that the issuer or other counterparty to and investment will not fulfill its obligations. Investments held by the District in investment pools (sweep accounts) are considered unclassified as to custodial credit risk because they are not evidenced by securities that exist in physical or book entry form. The District does not have a formal policy limiting its exposure arising from concentration of investments.

#### 3. INTERFUND RECEIVABLES AND PAYABLES

There were no interfund receivables or payables at June 30, 2014.

### 4. GENERAL LONG-TERM DEBT

State statutes prohibit the District from becoming indebted in an amount exceeding the revenue to be received for any fiscal year without approval by the District's voters. Bond issues have been approved by the voters and issued by the District for various capital improvements. These bonds are required to be fully paid serially within 25 years of the date of issue.

General long-term debt of the District consists of building bonds payable and capital leases. Debt service requirements for bonds and judgments are paid solely from the fund balance and the future revenues of the debt service fund.

The following is a summary of the long-term debt transactions of the District for the year ended June 30, 2014:

	Bonds	Capital	
	Payable	Leases	Totals
Balance, July 1, 2013	\$ 3,515,000	16,379,793	19,894,793
Additions	1,835,000	1,000,000	2,835,000
Retirements	(1,750,000)	(1,900,079)	(3,650,079)
Balance, June 30, 2014	\$ 3,600,000	15,479,714	19,079,714

A brief description of the outstanding long-term debt at June 30, 2014, is set forth below:

	Amount Outstanding
General Obligation Bonds:	Outstanding
Building Bonds, Series 2012, original issue \$1,765,000, interest rate of 0.8%, due in one	¢ 1.765.000
annual installment of \$1,765,000 on 07-01-14  Combined Purpose Bonds, Series 2013, original issue	\$ 1,765,000
\$1,835,000, interest rate of 0.55%, due in one	
annual installment of \$1,835,000 on 07-01-15	1,835,000

### 4. GENERAL LONG-TERM DEBT – cont'd

	Amount Outstanding
Capital Leases:	
Lease purchase for new High School Project, dated 8-01-06, for \$8,889,700, due in annual principal and interest installments varying from \$742,450 to \$1,036,850, final payment due 9-01-16 (see Note 8)	\$ 3,027,700
Lease purchase for new Elementary and Middle School Project, dated 12-1-11, for \$13,075,575, due in annual principal and interest installments varying from \$875,162 to \$3,969,250, final payment due 9-01-19 (see Note 8)	11,285,925
Lease purchase for metal roof, dated 6-13-07, totaling \$500,000, @2.7593%, due in annual principal and interest payments of \$57,715.78, final payment due 6-27-17	166,089
QZAB lease purchase, dated 2-28-14, totaling \$1,000,000, due in annual principal and interest installments of \$108,434, final payment due 2-28-24	1,000,000
Total	<u>\$ 19,079,714</u>

The annual debt service requirements for the retirement of the bonds and capital leases, including the payment of principal and interest are as follows:

Year Ending June 30	Principal	Interest	Total
2015	\$ 3,834,070	32,624	3,866,694
2016	3,985,916	26,051	4,011,967
2017	2,221,394	13,369	2,234,763
2018	2,232,327	11,925	2,244,252
2019	2,318,155	9,267	2,327,422
2020-2024	4,487,852	23,568	4,511,420
Total	\$ 19,079,714	116,804	19,196,518

### 4. GENERAL LONG-TERM DEBT – cont'd

Interest paid on general long-term debt during the 2013-14 fiscal year totaled \$32,236.

### 5. EMPLOYEE RETIREMENT SYSTEM AND PLAN

### Description of Plan

The District participates in the state-administered Oklahoma Teachers' Retirement System, which is a cost sharing, multiple-employer defined benefit public employee retirement system (PERS), which is administered by the Board of Trustees of the Oklahoma Teachers' Retirement System (the "System"). The System provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Title 70 Section 17 of the Oklahoma Statutes establishes benefit provisions and may be amended only through legislative action. The Oklahoma Teachers' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Oklahoma Teachers' Retirement System, P.O. Box 53624, Oklahoma City, OK 73152, or by calling 405-521-2387.

### **Basis of Accounting**

The System's financial statements are prepared using the cash basis of accounting, except for accruals of interest income. Plan member contributions are recognized in the period in which the contributions are made. Benefits and refunds are recognized when paid. The pension benefit obligation is a standardized disclosure measure of the present value of pension benefits. This pension valuation method reflects the present value of estimated pension benefits that will be paid in future years as a result of employee services performed to date and is adjusted for the effect of projected salary increases. There are no actuarial valuations performed on individual school districts. The System has an under-funded pension benefit obligation as determined as part of the latest actuarial valuation.

### **Funding Policy**

The District, the State of Oklahoma, and the participating employee make contributions. The contribution rates for the District and its employees are established by and may be amended by Oklahoma Statutes. The rates are not actuarially determined. The rates are applied to the employee's earnings plus employer-paid fringe benefits. The required contribution for the participating members is 7.0% of compensation. Contributions received by the System from the State of Oklahoma are used to offset required employer contributions by the local school district. For the

### 5. EMPLOYEE RETIREMENT SYSTEM AND PLAN - cont'd

Funding Policy - cont'd

2013-14 fiscal year, the District contributed 9.5% and the State of Oklahoma contributed the remaining amount during the year. The District is allowed by Oklahoma Teachers' Retirement System to make the required contributions on behalf of the participating members. In addition, the District is required to match the retirement paid on salaries that are funded with federal funds.

The District's total contributions for 2014, 2013 and 2012 were \$1,120,035, \$1,052,324 and \$988,612, respectively.

Ten-year historical trend information is presented in the Teacher's Retirement System of Oklahoma Annual Report for the year ended June 30, 2014. This information is useful in assessing the pension plan's accumulation of sufficient assets to pay pension benefits as they become due. Please visit www.ok.gov/TRS for all plan information.

### 6. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; or acts of God. The District purchases commercial insurance to cover these risks, including general and auto liability, property damage, and public officials liability. Settled claims resulting from risks have not exceeded the commercial insurance coverage in any of the past three fiscal years.

The School participates in a risk pool for Workers' Compensation coverage in which there is a transfer or pooling of risks among the participants of that pool. In accordance with GASB No. 10, the School reports the required contribution to the pool, net of refunds, as insurance expense. The risk pool is the Oklahoma School Assurance Group (OSAG), an organization formed for the purpose of providing workers' compensation coverage to participating schools in the State of Oklahoma. In that capacity, OSAG is responsible for providing loss control services and certain fiscal activities, including obtaining contract arrangements for the underwriting, excess insurance agreements, claims processing, and legal defense for any and all claims submitted to it during the plan year. As a member of OSAG, the District is required to pay fees set by OSAG according to an established payment schedule. A portion of the fees paid by the District goes into a loss fund for the District. The fee for the loss fund is calculated by projecting losses based on the school's losses for the last five years. OSAG provides coverage in excess of the Loss Fund so the District's liability for claim loss is limited to the balance of the loss fund. If the District does not use its loss fund in three years, it is returned to the District with no interest.

### **6. RISK MANAGEMENT** – cont'd

The District is also a member of the Oklahoma Public Schools Unemployment Compensation Program. In this program the District is required to contribute 1.6% of its taxable payroll for unemployment insurance. The funds for each District are kept separate and Districts can contribute more than 1.6% of their payroll if they elect to. The money contributed by each District earns interest and is fully insured. If the District has claims in excess of the amount in its account, it will be liable for the excess.

#### 7. CONTINGENCIES

### Federal Grants

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amounts, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

### Litigation

There is currently two workers' compensation suits filed against the District that are still pending. The costs of defending the litigation, as well as the settlement agreement, are being paid by the District's insurance carrier.

### **Subsequent Events**

Management has evaluated subsequent events through November 6, 2014, which is the date the financial statements were available to be issued, and have determined that no additional information needs to be added to the financial statements.

#### 8. LEASE REVENUE BONDS

### New High School Project

On August 1, 2006, the Comanche County Educational Facilities Authority issued \$8,889,700 of Educational Facilities Lease Revenue Bonds (New High School Project) Series 2006, to provide funds for the constructing, equipping, repairing and remodeling of school buildings, acquiring furniture, fixtures and equipment and acquiring and improving school sites for the benefit of Elgin School District. Also on August 1, 2006, the District, as lessor, entered into a ground lease agreement, for certain district property, with the Comanche County Educational Facilities Authority.

### 8. LEASE REVENUE BONDS – cont'd

### New High School Project - cont'd

In addition, the District entered into a sublease, as lessee, with the Comanche County Educational Facilities Authority. The sublease calls for ten (10) annual payments starting September 1, 2007. These payments will be made out of bond funds, pursuant to the issuance of series bonds in the amount of \$9,485,000, on February 14, 2006. Elgin Public Schools will gain ownership to the capital improvements incrementally as each payment is made.

### New Elementary and Middle School Project

On December 1, 2011, the Comanche County Educational Facilities Authority issued \$13,075,575 of Educational Facilities Lease Revenue Bonds (New Elementary and Middle School Project) Series 2011, to provide funds for the constructing, equipping, repairing and remodeling of school buildings, acquiring furniture, fixtures and equipment and acquiring and improving school sites for the benefit of Elgin School District. Also on December 1, 2011, the District, as lessor, entered into a ground lease agreement, for certain district property, with the Comanche County Educational Facilities Authority. In addition, the District entered into a sublease, as lessee, with the Comanche County Educational Facilities Authority. The sublease calls for eight (8) annual payments starting September 1, 2012. These payments will be made out of bond funds, pursuant to the issuance of series bonds in the amount of \$14,025,000, on September 13, 2011. Elgin Public Schools will gain ownership to the capital improvements incrementally as each payment is made.

# INDEPENDENT SCHOOL DISTRICT NO. I-16, COMANCHE COUNTY COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND EQUITY - ALL SPECIAL REVENUE FUNDS - REGULATORY BASIS JUNE 30, 2014

ASSETS.	 Building Fund	CO-OP FUND	CHILD NUTRITION FUND	TOTAL
Cash	\$ 1,527,250	5,692	38,712	1,571,654
LIABILITIES AND FUND EQUITY				
Liabilities:				
Warrants payable	\$ 79,166	220	6,895	86,281
Encumbrances	 651,925		5,040	656,965
Total liabilities	 731,091	220	11,935	743,246
Fund Equity:				
Cash fund balances	 796,159	5,472	26,777	828,408
Total Liabilities and Fund Equity	\$ 1,527,250	5,692	38,712	1,571,654

## INDEPENDENT SCHOOL DISTRICT NO. I-16, COMANCHE COUNTY COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - ALL SPECIAL REVENUE FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2014

		LDING UND	CO-OP FUND	CHILD NUTRITION FUND	TOTAL
Revenues Collected:					
Local sources	\$	460,892	4,380	329,646	794,918
State sources			34,188	51,998	86,186
Federal sources		200,000		341,294	541,294
Interest earnings		5,301	37	217	5,555
Non-revenue receipts				400	400
Total revenues collected		666,193	38,605	723,555	1,428,353
Expenditures:					
Instruction			33,133		33,133
Support services		1,000			1,000
Operation of non-instructional services				729,957	729,957
Facilities acquisition & construction services		898,773			898,773
Other outlays:					
Reimbursement				400	400
Repayments				515	515
Total expenditures	-	899,773	33,133	730,872	1,663,778
Excess of revenues collected over (under) expenditures before adjustments					
to prior year encumbrances		(233,580)	5,472	(7,317)	(235,425)
Adjustments to prior year encumbrances		16,451	0	686	17,137
Excess of revenues collected over (under)					
expenditures		(217,129)	5,472	(6,631)	(218,288)
Cash fund balances, beginning of year		1,013,288	0	33,408	1,046,696
Cash fund balances, end of year	\$	796,159	5,472	26,777	828,408

## INDEPENDENT SCHOOL DISTRICT NO. I-16, COMANCHE COUNTY COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGET AND ACTUAL COMPARISON ALL SPECIAL REVENUE FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2014

			BUILDING FUND				CO-OP FUND			СН	ILD NUTRITION FUNI	)
		ORIGINAL	FINAL			RIGINAL	FINAL			RIGINAL	FINAL	
		BUDGET	BUDGET	ACTUAL	B	UDGET	BUDGET	ACTUAL		BUDGET	BUDGET	ACTUAL
Revenues Collected:		005.040	005.040	440.000		40.000	40.000	4.000	•	0/0.005	0/0.005	200 / 4/
Local sources	\$	305,813	305,813	460,892	\$	12,000	12,000	4,380	\$	368,225	368,225	329,646
State sources				200,000		39,272	39,272	34,188		48,589	48,589	51,998
Federal sources				200,000		100	100	27		378,210	378,210	341,294
Interest earnings		21.074	21.074	5,301		100	100	37		421	421	217
Non-revenue receipts		21,864	21,864	/// 102		F1 272	F1 272	20.705		300	300	400
Total revenues collected		327,677	327,677	666,193		51,372	51,372	38,605		795,745	795,745	723,555
Expenditures:												
Instruction		1,340,965	1,340,965			51,372	51,372	33,133		829,153	829,153	
Support services		1,340,903	1,340,900	1,000		31,372	31,372	33,133		029,103	029,103	
Operation of non-instructional services				1,000								729,957
Facilities acquisition & construction services				898,773								129,931
Other outlays:				070,773								
Reimbursement												400
Repayments												515
Total expenditures		1,340,965	1,340,965	899,773		51,372	51,372	33,133		829,153	829,153	730,872
Total experiultures		1,340,903	1,340,903	099,113		31,372	31,372	33,133		029,100	029,103	730,072
Excess of revenues collected over												
(under) expenditures before adjustments												
to prior year encumbrances		(1,013,288)	(1,013,288)	(233,580)		0	0	5,472		(33,408)	(33,408)	(7,317)
to prior year encumbrances		(1,013,200)	(1,013,200)	(233,300)		U	U	5,472		(33,400)	(33,400)	(7,517)
Adjustment to prior year encumbrances		0	0	16,451		0	0	0		0	0	686
Excess of revenues collected over		(4.040.000)	(4.040.000)	(0.17.100)				5 4TO		(00.400)	(00.100)	(, , , , , ,
(under) expenditures		(1,013,288)	(1,013,288)	(217,129)		0	0	5,472		(33,408)	(33,408)	(6,631)
Cash fund balances, beginning of year		1,013,288	1,013,288	1,013,288		0	0	0		33,408	33,408	33,408
Cash fund balances, end of year	\$	0	0	796,159	\$	0	0	5,472	\$	0	0	26,777
· · · · · · · · · · · · · · · · · · ·	<u> </u>				<u> </u>							

## INDEPENDENT SCHOOL DISTRICT NO. I-6, COMANCHE COUNTY COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND EQUITY - ALL CAPITAL PROJECTS FUNDS - REGULATORY BASIS JUNE 30, 2014

	ВС	JILDING DND (33) FUND	BUILDING BOND (34) FUND	TOTAL	
<u>ASSETS</u>					
Cash	\$	12,605	132,937	145,542	
LIABILITIES AND FUND EQUITY					
Liabilities: Encumbrances	\$	950	123,840	124,790	
Fund Equity: Cash fund balances		11,655	9,097	20,752	
Total Liabilities and Fund Equity	\$	12,605	132,937	145,542	

## INDEPENDENT SCHOOL DISTRICT NO. I-6, COMANCHE COUNTY COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - ALL CAPITAL PROJECTS FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2014

	BUILDING BOND (33)	BUILDING BOND (34)	
	FUND	FUND	TOTAL
Revenues Collected:			
Local sources	\$	26,050	26,050
Interest earnings	825	4,274	5,099
Total revenues	825	30,324	31,149
Expenditures:			
Support services	15,450	2,463	17,913
Facilities acquisition & construction services	910,500	1,808,488	2,718,988
Total expenditures	925,950	1,810,951	2,736,901
Excess of revenues collected over (under) expenditures before other			
financing sources (uses)	(925,125)	(1,780,627)	(2,705,752)
Other financing sources (uses):			
Bond proceeds	925,000	910,000	1,835,000
Adjustments to prior year encumbrances	1,050	750	1,800
Total other financing sources (uses)	926,050	910,750	1,836,800
Excess of revenues collected over			
(under) expenditures	925	(869,877)	(868,952)
Cash fund balances, beginning of year	10,730	878,974	889,704
Cash fund balances, end of year	\$ 11,655	9,097	20,752

# INDEPENDENT SCHOOL DISTRICT NO. I-16, COMANCHE COUNTY COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - AGENCY FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2014

	BALANCE 7-01-13	ADDITIONS	NET TRANSFERS	DEDUCTIONS	BALANCE 6-30-14	
<u>ASSETS</u>						
Cash	\$ 210,957	698,362	0	683,574	225,745	
<u>LIABILITIES</u>						
Funds held for school organizations:						
Academic team	\$ 27			144	43	
Art	1,564		50	4,593	722	
Athletic	9,637	151,523		158,434	2,726	
Band	C	19,804		12,899	6,905	
Dance team	2,836	9,676		8,743	3,769	
Rodeo club	12	0		0	12	
Builder's club	5,854	5,544	(6,000)	4,169	1,229	
M.S. yearbook	2,231	6,993		4,916	4,308	
Elementary activity	3,945	3,975		5,487	2,433	
Elementary P.E.	1,475	10,305		5,370	6,410	
Elementary 4-H	5,015	20,468		18,835	6,648	
Elementary library	5	22,166		21,268	903	
FCA	342	1,121		1,451	12	
FFA	12,078	119,946		130,383	1,641	
FCCLA	1,223			4,087	157	
First grade	6,530	8,583	2,820	11,213	6,720	
M.S. library	1,158		6,000	9,709	7,432	
General fund refund	. 0			4,399	0	
H.S. activity	13,133		100	7,925	12,178	
H.S. cheerleaders	1,346		310	24,232	7,401	
H.S. library	355			787	155	
H.S. student council	5,725		(350)	27,819	3,176	
H.S. link crew	1,134		(000)	1,355	1,158	
H.S. Nat'l. honor society	2,209			1,857	2,454	
Tech. Ed.	1,281		229	2,232	1,606	
First robotics	229		(229)	0	0	
Kindergarten	5,085		1,698	19,592	6,356	
M.S. activity	6,756		1,070	41,450	7,217	
M.S. cheerleaders	1,131		(310)	9,132	1,429	
M.S. Nat'l honor society	531		388	8,719	1,309	
M.S. student council	1,819	·	(388)	1,653	3,725	
Miscellaneous	3,207		(300)	6,202	2,767	
Vocal music	15,923			756	16,069	
Newspaper	112			0	112	
Okla. & Nat'l. closeup	112	0		0	112	
•	1,679			267		
Reading for pleasure	1,679				1,412	
Forehand science				420	289	
Native American club	740			0	840	
Special Education	134		(00)	324	98 1 5 4 0	
Third grade	4,374	6,615	(80)	9,361	1,548	

# INDEPENDENT SCHOOL DISTRICT NO. I-16, COMANCHE COUNTY COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - AGENCY FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2014

	BALANCE 7-01-13	ADDITIONS	NET TRANSFERS	DEDUCTIONS	BALANCE 6-30-14
Vo. Ag. mechanics	\$ 476	0		0	476
Elementary schoolwide	879	30,551	(10,333)	17,946	3,151
Yearbook	10,455	11,840		13,401	8,894
Fifth grade	5,844	20,299		19,168	6,975
Accelerated reader	1	0		0	1
Flowers & refreshments	2,724	1,159	(73)	2,359	1,451
Pre-Kindergarten	4,930	9,861		9,478	5,313
M.S. newspaper	17	0		0	17
Multi-cultural club	2,346	1,714	(50)	2,923	1,087
Pre-first	2,982	1,546	1,341	1,863	4,006
Sixth grade	2,279	4,098		3,129	3,248
A.P. club	619	2,336		2,204	751
Second grade	4,584	6,116	2,276	5,954	7,022
M.S. academic team	87	209		165	131
Fourth grade	11,758	6,993	2,278	9,734	11,295
Eighth Grade	782	1,375		1,139	1,018
Accelerated math	1	0		0	1
Guard	8	1,801		41	1,768
Key club	484	1,872	256	1,159	1,453
D.A.R.E.	196	1,851		1,432	615
Drama club	1,860	300	300	220	2,240
M.S. Native American	209	0		0	209
Elementary yearbook	5,456	6,040		2,406	9,090
Wichita academic conference	7,557	3,750		2,789	8,518
Elementary music	3,000	0		0	3,000
Elementary art	2,150	1,724		1,950	1,924
Rachel's challenge	256	0	(256)	0	0
MS Science	0	809		491	318
Class of 2010	562	0		0	562
Class of 2011	457	0		0	457
Class of 2012	20	0		0	20
Class of 2013	633	0		128	505
Class of 2014	2,281	1,537	(1,025)	2,190	603
Class of 2015	890	8,337	850	8,543	1,534
Class of 2016	3,252	2,480	25	1,755	4,002
Class of 2017	0	1,494	100	678	916
David Vaughn Scholarship	9,877	0	73	146	9,804
al Liabilities	\$ 210,957	698,362	0	683,574	225,745

#### INDEPENDENT SCHOOL DISTRICT NO. I-16, COMANCHE COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2014

Federal Grantor / Pass Through Grantor / Program Title	Federal CFDA Number	Federal Grantor's/ Pass-through No.		ogram or rd Amount	Balance at 7/1/13	Revenue Collected	Total Expenditures	Balance at 6/30/14
U.S. Department of Education								
Direct Programs:								
Indian Education	84.060	S060A131137	\$	34,742		28,909	34,742	5,833
Indian Education 2012-13 - Note	84.060	S060A121137			9,122	9,122		
Sub Total				34,742	9,122	38,031	34,742	5,833
Dascad Through Donartment of Defence								
Passed Through Department of Defense:	12.557	HE12E4 12 1 0011		004 577		EEO 442	588.907	29,264
*Raising the Bar Grant Hand's Out Grant 2012-13 - Note	12.557	HE1254-13-1-0011 HE1260-09-1-0012		904,577	8,359	559,643 8,359	300,907	29,204
Hand's Out Grant 2010-11 - Note	12.556	HE1260-09-1-0012			6,339 4,220	6,339 4,220		
Supplemental Impact Aid	84.041	TE 1200-09-1-0012		75,333	4,220	75,333	75,333	
Impact Aid Operations Severe Needs	84.041			61,127		61,127	61,127	
Impact Aid Operations Severe Needs Impact Aid Operations	84.041	S041B-2014-3927		649,589		649,589	649,589	
	84.041							
Impact Aid Operations, Building Fund Sub Total	84.041	S041B-2014-3927		200,000 1,890,626	12,579	200,000 1,558,271	57,716 1,432,672	29,264
Sub Total				1,090,020	12,379	1,000,271	1,432,072	29,204
Passed Through State Department of Education:								
Title I, Basic Program	84.010			201,473		102,069	193,613	91,544
Title I, Basic Program 2012-13 - Note	84.010				36,649	36,649		
Title II, Part A	84.367			61,426		20,000	43,623	23,623
Title II, Part A 2012-13 - Note	84.367				21,355	21,355		
*IDEA-B Flowthrough	84.027			356,358		351,770	351,770	
*IDEA-B High Service	84.027			125,414		112,240	112,240	
IDEA-B High Service 2012-13 - Note	84.027				20,516	20,516		
IDEA-B Project ECHO 2012-13 - Note	84.027				1,180	1,180		
*IDEA-B Preschool	84.173			8,752		8,174	8,174	
Title VI Part B	84.358			57,110		40,873	40,873	
Title VI Part B 2012-13 - Note	84.358				5,969	5,969		
Sub Total				810,533	85,669	720,795	750,293	115,167
Decead Through State Department of Career and T	Foobbology Educat	ion.						
Passed Through State Department of Career and T Carl Perkins	84.048	<u>011:</u>		12.254		13,254	12.25/	
	84.048			13,254	14//4		13,254	
Carl Perkins 2012-13 - Note				25 000	14,664	14,664	25 000	25 000
Carl Perkins Supplemental Sub Total	84.048		-	25,000 38,254	14,664	27,918	25,000 38,254	25,000 25,000
U.S. Department of Agriculture:								
Passed Through State Department of Education								
*Child Nutrition Programs:								
School Breakfast Program	10.553					69,331	69,331	
National School Lunch Program	10.555					257,593	257,593	
Summer Food Program	10.559					14,370	14,370	
Sub Total						341,294	341,294	
Passed Through Department of Human Services:								
*Non-cash assistance - commodities								
National school lunch program - Note 1	10.555					38,800	38,800	
Other Federal Assistance:								
Medicaid	93.774			2,926		2,926	2,926	
ODOT, Safe routes to schools project	na			200,000			51,720	
Sub Total				202,926	0	2,926	54,646	0
Total Federal Assistance			\$ 2	2,977,081	122,034	2,728,035	2,690,701	175,264
				,,55.		_,0,000	_,_,,,,,	

<sup>\*</sup> Major Programs

Note - These amounts represent reimbursements for prior year expenditures which were not received until the current fiscal year.

Note 1- Commodities received by the District in the amount of \$38,800 were of a non-monetary nature and therefore the total revenue does not agree with the

financial statements by this account.

Note 2 - This schedule was prepared on a regulatory basis of accounting consistent with the preparation of the combined financial statements.

## INDEPENDENT SCHOOL DISTRICT NO. I-16, COMANCHE COUNTY STATEMENT OF STATUTORY, FIDELITY AND HONESTY BONDS FOR THE YEAR ENDED JUNE 30, 2014

BONDING COMPANY	POSITION COVERED	BOND NUMBER	 OVERAGE MOUNT	EFFECTIVE DATES
CNA Surety -				
Westen Surety Company	Treasurer	14536061	\$ 100,000	11/01/13 - 11/01/14
	Superintendent	70751546	100,000	7/1/13 - 7/1/14
	Asst. Business Manager &			
	Encumbrance Clerk	15018375	26,000	6/19/13 - 6/19/14
	Activity Fund Custodian &			
	Minutes Clerk	15104588	11,000	2/05/14 - 2/05/15

# INDEPENDENT SCHOOL DISTRICT NO. I-16, COMANCHE COUNTY SCHEDULE OF ACCOUNTANT'S PROFESSIONAL LIABILITY INSURANCE AFFIDAVIT JULY 1, 2013 TO JUNE 30, 2014

State of Oklahoma	)
	) ss
County of Tulsa	)

The undersigned auditing firm of lawful ages, being first duly sworn on oath says that said firm had in full force and effect Accountant's Professional Liability Insurance in accordance with the "Oklahoma Public School Audit Law" at the time of audit contract and during the entire audit engagement with Elgin Public Schools for the audit year 2013-14.

Sanders, Bledsoe & Hewett, <u>Certified Public Accountants, LLP</u> Auditing Firm

Authorized Agent

Subscribed and sworn to before me This 6<sup>th</sup> day of November, 2014

Notary Public (or Clerk or Judge)

My Commission Expires: 5-19-16

Commission No. 00008621