

**EMPIRE SCHOOL DISTRICT NO. I-021**  
**STEPHENS COUNTY, OKLAHOMA**  
**JUNE 30, 2019**

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**Empire School District No. I-021, Stephens County, Oklahoma  
School District Officials  
June 30, 2019**

**BOARD OF EDUCATION**

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Paula Freese

## INDEPENDENT AUDITOR'S REPORT

The Honorable Board of Education  
Empire School District No. I-021  
Stephens County, Oklahoma

Board Members:

### Report on Financial Statements

We have audited the accompanying combined fund type and account group financial statements-regulatory basis of the Empire School District No. I-021, Stephens County, Oklahoma, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Oklahoma State Department of Education to meet financial reporting requirements of the State of Oklahoma; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and qualified audit opinions.

### **Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles**

As discussed in Note 1, the financial statements are prepared by Empire School District No. I-021 Stephens County, Oklahoma, on the basis of the financial reporting provisions of the Oklahoma State Department of Education, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of the Oklahoma State Department of Education. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

### **Adverse Opinion on U.S. Generally Accepted Accounting Principles**

In our opinion, because of the significance of the matter discussed in the “Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles” paragraph, the financial statements referred to in the above paragraph do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Empire School District No. I-021, Stephens County, Oklahoma, as of June 30, 2019, or the changes in its financial position, or, where applicable, its cash flows for the year then ended.

### **Basis for Qualified Opinion on Regulatory Basis of Accounting**

The financial statements referred to above do not include the general fixed asset account group, which is a departure from the regulatory basis of accounting prescribed by the Oklahoma State Department of Education. The amount that should be recorded in the general fixed asset account group is not known.

### **Qualified Opinion on Regulatory Basis of Accounting**

In our opinion, except for the effects of the matter described in the “Basis for Qualified Opinion on Regulatory Basis of Accounting” paragraph, the financial statements referred to in the first paragraph present fairly, in all material respects, the assets, liabilities, and fund balance arising from regulatory basis transactions of each fund type and account group of Empire School District No. I-021, Stephens County, Oklahoma as of June 30, 2019, and the revenues collected, expenditures paid and encumbered, and budgetary results, for the year ended on the regulatory basis of accounting described in Note 1.

### **Other Matters**

#### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Empire School District No. I-021, Stephens County, Oklahoma’s basic financial statements. The combining statements – regulatory basis and the schedule of expenditures of federal awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining statements-regulatory basis and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements-regulatory basis and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole on the regulatory basis of accounting described in Note 1.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated October 22, 2019, on our consideration of the Empire School District No. I-021, Stephens County, Oklahoma's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Empire School District No. I-021, Stephens County, Oklahoma's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standard* in considering Empire School District No. I-021, Stephens County, Oklahoma's internal control over financial reporting and compliance.

*Angel, Johnston & Blessingame, P.C.*

Chickasha, Oklahoma  
October 22, 2019

COMBINED FINANCIAL STATEMENTS

**Empire School District No. I-21, Stephens County, Oklahoma**  
**Combined Statement of Assets, Liabilities and Fund Balances**  
**Regulatory Basis - All Fund Types and Account Groups**  
**June 30, 2019**

	Governmental Fund Types				Fiduciary Fund Types	Account Group	Total (Memorandum Only)
	General	Special Revenue	Debt Service	Capital Projects	Trust and Agency	General Long-Term Debt	June 30, 2019
<b>ASSETS</b>							
Cash and Cash Equivalents	\$ 1,005,801	\$ 228,924	\$ 210,220	\$ 836,220	\$ 117,411	\$ 0	\$ 2,398,576
Investments	0	0	0	0	0	0	0
Amounts Available in Debt Service Fund	0	0	0	0	0	210,220	210,220
Amounts to be Provided for Retirement of General Long-Term Debt	0	0	0	0	0	694,780	694,780
Amounts to be Provided For Capitalized Lease Agreements	0	0	0	0	0	193,731	193,731
<b>Total Assets</b>	<b>\$ 1,005,801</b>	<b>\$ 228,924</b>	<b>\$ 210,220</b>	<b>\$ 836,220</b>	<b>\$ 117,411</b>	<b>\$ 1,098,731</b>	<b>\$ 3,497,307</b>
<b>LIABILITIES AND FUND BALANCES</b>							
Liabilities:							
Warrants Payable	\$ 45,863	\$ 634	\$ 0	\$ 0	\$ 0	\$ 0	\$ 46,497
Reserve for Encumbrances	24,310	17	0	0	0	0	24,326
Due to Activity Groups	0	0	0	0	117,411	0	117,411
General Obligation Bonds Payable	0	0	0	0	0	905,000	905,000
Capitalized Lease Obligations Payable	0	0	0	0	0	193,731	193,731
<b>Total Liabilities</b>	<b>\$ 70,173</b>	<b>\$ 651</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 117,411</b>	<b>\$ 1,098,731</b>	<b>\$ 1,286,965</b>
Fund Balances:							
Restricted For:							
Debt Service	\$ 0	\$ 0	\$ 210,220	\$ 0	\$ 0	\$ 0	\$ 210,220
Capital Projects	0	0	0	836,220	0	0	836,220
Building Programs	0	119,099	0	0	0	0	119,099
Child Nutrition Programs	0	109,174	0	0	0	0	109,174
Cooperative Programs	0	0	0	0	0	0	0
Unassigned	935,629	0	0	0	0	0	935,629
<b>Total Fund Balances</b>	<b>\$ 935,629</b>	<b>\$ 228,273</b>	<b>\$ 210,220</b>	<b>\$ 836,220</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 2,210,341</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 1,005,801</b>	<b>\$ 228,924</b>	<b>\$ 210,220</b>	<b>\$ 836,220</b>	<b>\$ 117,411</b>	<b>\$ 1,098,731</b>	<b>\$ 3,497,307</b>

The notes to the financial statements are an integral part of this statement.

**Empire School District No. I-21, Stephens County, Oklahoma**  
**Combined Statement of Revenues Collected, Expenditures Paid and Changes in Fund Balances**  
**Regulatory Basis - All Governmental Fund Types**  
**For the Year Ended June 30, 2019**

	Governmental Fund Types				Totals (Memorandum Only)
<b>Revenue Collected:</b>	<b>General</b>	<b>Special Revenue</b>	<b>Debt Service</b>	<b>Capital Projects</b>	<b>June 30, 2019</b>
Local Sources	\$ 512,124	\$ 137,641	\$ 375,316	\$ 0	\$ 1,025,080
Intermediate Sources	120,390	0	0	0	120,390
State Sources	2,759,098	2,001	90	0	2,761,189
Federal Sources	313,135	165,905	0	0	479,040
Non-Revenue Receipts	142	59,075	0	0	59,217
<i>Total Revenue Collected</i>	<u>\$ 3,704,889</u>	<u>\$ 364,622</u>	<u>\$ 375,406</u>	<u>\$ 0</u>	<u>\$ 4,444,916</u>
<b>Expenditures Paid:</b>					
Instruction	\$ 2,110,371	\$ 0	\$ 0	\$ 0	\$ 2,110,371
Support Services	1,268,727	28,860	0	155,187	1,452,774
Operation of Non-Instructional Services	109,921	188,149	0	0	298,069
Facilities Acquisition and Construction	0	0	0	0	0
Other Outlays	142	0	0	0	142
Other Uses	0	0	0	0	0
Repayments	300	0	0	0	300
Interest Paid on Warrants and Bank Charges	0	0	0	0	0
Debt Service:					
Principal Retirement	0	0	365,000	0	365,000
Interest and Fiscal Agent Fees	0	0	20,200	0	20,200
<i>Total Expenditures Paid</i>	<u>\$ 3,489,461</u>	<u>\$ 217,009</u>	<u>\$ 385,200</u>	<u>\$ 155,187</u>	<u>\$ 4,246,856</u>
<i>Excess of Revenues Collected Over (Under) Expenditures Paid Before Adjustments to Prior Year Encumbrances</i>	<u>\$ 215,428</u>	<u>\$ 147,613</u>	<u>\$ (9,794)</u>	<u>\$ (155,187)</u>	<u>\$ 198,060</u>
<b>Adjustments to Prior Year Encumbrances</b>	<u>\$ 3,381</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
<b>Other Financing Sources (Uses):</b>					
Estopped Warrants	\$ 5,806	\$ 206	\$ 0	\$ 0	\$ 6,013
Bond Proceeds	0	0	0	500,000	500,000
Transfers In	0	0	0	0	0
Transfers Out	0	0	0	0	0
<i>Total Other Financing Sources (Uses)</i>	<u>\$ 5,806</u>	<u>\$ 206</u>	<u>\$ 0</u>	<u>\$ 500,000</u>	<u>\$ 506,013</u>
<i>Excess (Deficiency) of Revenue Collected Over Expenditures Paid and Other Financing Sources (Uses)</i>	<u>\$ 224,615</u>	<u>\$ 147,820</u>	<u>\$ (9,794)</u>	<u>\$ 344,813</u>	<u>\$ 707,453</u>
<i>Fund Balance - Beginning of Year</i>	<u>711,013</u>	<u>80,454</u>	<u>220,014</u>	<u>491,407</u>	<u>1,502,888</u>
<i>Fund Balance - End of Year</i>	<u>\$ 935,629</u>	<u>\$ 228,273</u>	<u>\$ 210,220</u>	<u>\$ 836,220</u>	<u>\$ 2,210,341</u>

The notes to the financial statements are an integral part of this statement.



**Empire School District No. I-21, Stephens County, Oklahoma**  
**Combined Statement of Revenues Collected, Expenditures Paid, and Changes in Fund Balances**  
**Budget and Actual - Regulatory Basis - Budgeted Governmental Fund Types**  
**For the Year Ended June 30, 2019**

	General Fund			Special Revenue Funds			Debt Service Fund		
	Original Budget	Final Budget	Actual	Original Budget	Final Budget	Actual	Original Budget	Final Budget	Actual
<b>Revenue Collected:</b>									
Local Sources	\$ 461,541	\$ 461,541	\$ 512,124	\$ 65,747	\$ 65,747	\$ 137,641	\$ 366,211	\$ 366,211	\$ 375,316
Intermediate Sources	110,500	110,500	120,390	0	0	0	0	0	0
State Sources	2,614,105	2,614,105	2,759,098	2,000	2,000	2,001	0	0	90
Federal Sources	162,056	162,056	313,135	143,600	143,600	165,905	0	0	0
Non-Revenue Receipts	0	0	142	0	0	59,075	0	0	0
<i>Total Revenue Collected</i>	<u>\$ 3,348,202</u>	<u>\$ 3,348,202</u>	<u>\$ 3,704,889</u>	<u>\$ 211,347</u>	<u>\$ 211,347</u>	<u>\$ 364,622</u>	<u>\$ 366,211</u>	<u>\$ 366,211</u>	<u>\$ 375,406</u>
<b>Expenditures Paid:</b>									
Instruction	\$ 2,545,378	\$ 2,545,378	\$ 2,110,371	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Support Services	1,397,005	1,397,005	1,268,727	75,676	75,676	28,860	0	0	0
Operation of Non-Instructional Services	61,375	61,375	109,921	269,425	269,425	188,149	0	0	0
Facilities Acquisition and Construction	55,457	55,457	0	0	0	0	0	0	0
Other Outlays	0	0	142	0	0	0	586,225	586,225	385,200
Other Uses	0	0	0	0	0	0	0	0	0
Repayments	0	0	300	0	0	0	0	0	0
Interest Paid on Warrants and Bank Charges	0	0	0	0	0	0	0	0	0
<i>Total Expenditures Paid</i>	<u>\$ 4,059,215</u>	<u>\$ 4,059,215</u>	<u>\$ 3,489,461</u>	<u>\$ 345,100</u>	<u>\$ 345,100</u>	<u>\$ 217,009</u>	<u>\$ 586,225</u>	<u>\$ 586,225</u>	<u>\$ 385,200</u>
<i>Excess of Revenues Collected Over (Under) Expenditures Paid Before Adjustments to Prior Year Encumbrances</i>	<u>\$ (711,013)</u>	<u>\$ (711,013)</u>	<u>\$ 215,428</u>	<u>\$ (133,754)</u>	<u>\$ (133,754)</u>	<u>\$ 147,613</u>	<u>\$ (220,014)</u>	<u>\$ (220,014)</u>	<u>\$ (9,794)</u>
<b>Adjustments to Prior Year Encumbrances</b>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 3,381</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
<b>Other Financing Sources (Uses):</b>									
Estopped Warrants	\$ 0	\$ 0	\$ 5,806	\$ 0	\$ 0	\$ 206	\$ 0	\$ 0	\$ 0
Transfers In	0	0	0	53,300	53,300	0	0	0	0
Transfers Out	0	0	0	0	0	0	0	0	0
<i>Total Other Financing Sources (Uses)</i>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 5,806</u>	<u>\$ 53,300</u>	<u>\$ 53,300</u>	<u>\$ 206</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
<i>Excess (Deficiency) of Revenue Collected Over Expenditures Paid and Other Financing Sources (Uses)</i>	<u>\$ (711,013)</u>	<u>\$ (711,013)</u>	<u>\$ 224,615</u>	<u>\$ (80,454)</u>	<u>\$ (80,454)</u>	<u>\$ 147,820</u>	<u>\$ (220,014)</u>	<u>\$ (220,014)</u>	<u>\$ (9,794)</u>
<i>Fund Balance - Beginning of Year</i>	<u>711,013</u>	<u>711,013</u>	<u>711,013</u>	<u>80,454</u>	<u>80,454</u>	<u>80,454</u>	<u>220,014</u>	<u>220,014</u>	<u>220,014</u>
<i>Fund Balance - End of Year</i>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 935,629</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 228,273</u>	<u>\$ (0)</u>	<u>\$ (0)</u>	<u>\$ 210,220</u>

The notes to the financial statements are an integral part of this statement.

**Empire School District No. I-021, Stephens County, Oklahoma**  
**Notes To Combined Financial Statements**  
**For The Year Ended June 30, 2019**

**Note 1 - Summary of Significant Accounting Policies**

The basic financial statements of the Empire School District No. I-021, Stephens County, Oklahoma (the "District") have been prepared in conformity with another comprehensive basis of accounting as prescribed by the Oklahoma State Department of Education. The more significant of the District's accounting policies are described below.

**1.A. Reporting Entity**

The District is a corporate body for public purposes created under Title 70 of the Oklahoma Statutes and accordingly is a separate entity for operating and financial reporting purposes.

The District is part of the public-school system of Oklahoma under the general direction and control of the State Board of Education and is financially dependent on the State of Oklahoma support. The general operating authority for the public-school system is the Oklahoma School Code contained in Title 70, Oklahoma Statutes.

The governing body of the District is the Board of Education composed of elected members. The appointed superintendent is the executive officer of the District.

In evaluating how to define the District, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria established by the Governmental Accounting Standards Board (GASB). The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the District and /or its citizens, or whether the activity is conducted within the geographic boundaries of the District and is generally available to its patrons. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the District is able to exercise oversight responsibilities. Based upon the application of these criteria, there are no potential component units included in the District's reporting entity. The District has various supporting groups. However, the District does not appoint any of the board members or exercise any oversight authority over these groups and the dollar amounts are not material to the District.

**1.B. Fund Accounting**

The District uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain district functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

**Empire School District No. I-021, Stephens County, Oklahoma**  
**Notes To Combined Financial Statements**  
**For The Year Ended June 30, 2019**

**Note 1 - Summary of Significant Accounting Policies, (continued)**

**1.B. Fund Accounting, (continued)**

Funds are classified into two categories: governmental and fiduciary. Each category, in turn, is divided into separate "fund types."

**Governmental Fund Types**

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of general fixed assets (capital projects funds), and the servicing of general long-term debt (debt service funds).

**1. General Fund** - The General Fund is used to account for all financial transactions except those required to be accounted for in another fund. Major revenues sources include state and local property taxes and state funding under the Foundation and Incentive Aid Program. Expenditures include all costs associated with the daily operations of the schools except for programs funded for building repairs and maintenance, school construction and debt service on bonds and other long-term debt. The general fund includes federal and state restricted monies that must be expended for specific programs.

**2. Special Revenue Funds** - The Special Revenue Funds of the District consist of the Building Fund and Child Nutrition Fund.

Building Fund - The Building Fund consists of monies derived from property taxes levied for the purpose of erecting, remodeling, or repairing buildings and for purchasing furniture and equipment.

Child Nutrition Fund - The Child Nutrition Fund consists of monies collected from meals served to students and employees of the District and is expended on food, supplies and salaries to operate the lunchroom. The District also deposits reimbursements received from the National School Lunch and Breakfast programs into this fund.

**3. Debt Service Fund** - The Debt Service Fund is the District's Sinking Fund and is used to account for the accumulation of financial resources for the payment of general long-term debt principal, interest and related costs. The primary revenue sources are local property taxes levied specifically for debt service and interest earnings from temporary investments.

**4. Capital Projects Fund** - The Capital Projects Fund consists of the District's 2018 and 2019 Building Bond issues. These funds are used exclusively for acquiring school sites, constructing and equipping new school facilities, renovating existing facilities and acquiring transportation equipment.

**Fiduciary Fund Types**

Fiduciary Funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the District. When these assets are held under the terms of a formal trust agreement, trust funds are used for their accounting and reporting. Agency funds generally are used to account for assets that the District holds on behalf of others as their agent and do not involve measurement of results of operations.

**Empire School District No. I-021, Stephens County, Oklahoma**  
**Notes To Combined Financial Statements**  
**For The Year Ended June 30, 2019**

**Note 1 - Summary of Significant Accounting Policies, (continued)**

**1.B. Fund Accounting, (continued)**

**1. Agency Funds** - The Agency Fund is the School Activities fund, which is used to account for monies, collected principally through fundraising efforts of the students and District-sponsored groups. The administration is responsible, under the authority of the Board, of collecting, disbursing and accounting for these activity funds.

**Account Groups**

Account groups are not funds and consist of a self-balancing set of accounts used only to establish accounting control over long-term debt and general fixed assets not accounted for in proprietary funds.

1. General Long-Term Debt Account Group - This account group is used to account for all long-term debt of the District, which is offset by the amount available in the debt service fund and the amount to be provided in future years to complete retirement of the debt principal. It is also used to account for liabilities for compensated absences and early retirement incentives, which are to be paid from funds provided in future years.

2. General Fixed Asset Account Group - This account group is used to account for property, plant and equipment of the District. The District does not have the information necessary to include this group in its combined financial statements.

**Memorandum Only - Total Column**

The total column on the general-purpose financial statements is captioned "memorandum only" to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position, results of operations or cash flows in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

**1.C. Basis of Accounting and Presentation**

The District prepares its financial statements in a presentation format that is prescribed by the Oklahoma State Department of Education. This format is essentially the generally accepted form of presentation used by state and local governments prior to the effective date of GASB 34, *Basic Financial Statements-Management's Discussion and Analysis-for State and Local Governments*. This format significantly differs from that required by GASB 34.

The basic financial statements are essentially prepared on a basis of cash receipts and disbursements modified as required by the regulations of the Oklahoma State Department of Education (OSDE) as follows:

- Encumbrances represented by purchase orders, contracts, and other commitments for the expenditure of monies and are recorded as expenditures when approved.
- Investments are recorded as assets when purchased.
- Warrants payable are recorded as liabilities when issued.
- Long-term debt is recorded when incurred.

**Empire School District No. I-021, Stephens County, Oklahoma**  
**Notes To Combined Financial Statements**  
**For The Year Ended June 30, 2019**

**Note 1 - Summary of Significant Accounting Policies, (continued)**

**1.C. Basis of Accounting and Presentation, (continued)**

- Accrued compensated absences are recorded as an expenditure and liability when the obligation is incurred.

This regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable, or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred for governmental fund types; and, when revenues are earned and liabilities are incurred for trust funds.

**1.D. Budgets and Budgetary Accounting**

The District is required by state law to prepare an annual budget. The board of education requests an initial temporary appropriations budget from the county excise board before June 30. Then no later than October 1, the board of education prepares financial statement and estimate of needs and files it with the applicable county clerk and the State Department of Education. The final budget may be revised upon approval of the board of education and the county excise board.

Under current Oklahoma Statutes, a formal budget is required for all funds except for trust and agency funds. Budgets are presented for all funds that include the originally approved budgeted appropriations for expenditures and final budgeted appropriations as adjusted for supplemental appropriations and approved transfers between budget categories.

**1.E. Assets, Liabilities and Fund Equity**

Cash and Cash Equivalents – The District considers all cash on hand, demand deposits, and highly liquid investments, with an original maturity of three months or less when purchased, to be cash and cash equivalents.

Investments - Investments consist of direct obligations of the United States government and agencies with maturities greater than three months when purchased. All investments are recorded at cost, which approximates market value.

Property Tax Revenues – The District is authorized by state law to levy property taxes, which consist of ad valorem taxes on real and personal property within the District. The County Assessor, upon receipt of the certification of tax levies from the county excise board, extends the tax levies on the tax roll for submission to the county treasurer prior to October 1. The county treasurer must commence tax collection within fifteen days of receipt of the tax rolls. The first half of taxes are due prior to January 1. The second half is due prior to April 1.

**Empire School District No. I-021, Stephens County, Oklahoma**  
**Notes To Combined Financial Statements**  
**For The Year Ended June 30, 2019**

**Note 1 - Summary of Significant Accounting Policies, (continued)**

**1.E. Assets, Liabilities and Fund Equity, (continued)**

If the first payment is not made timely, the entire tax becomes due and payable on January 2. Second half taxes become delinquent on April 1 of the year following the year of assessment. If not paid by the following October 1, the property is offered for sale for the amount of taxes due. The owner has two years to redeem the property by paying the taxes and penalty owed. If at the end of two years the owner has not done so, the purchaser is issued a deed to the property.

Inventories – The value of consumable inventories at June 30, 2019, is not material to the basic financial statements.

Fixed Assets and Property, Plant and Equipment - The General Fixed Asset Account Group has not been presented.

Compensated Absences - Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. There are no amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable available financial resources.

No liability is recorded for nonvesting accumulating rights to receive sick pay benefits. Vested accumulated rights to receive sick pay benefits have not been reported in the general long-term debt account group since the amount is not material to the financial statements.

Long-Term Debt – Long-term debt is recognized as a liability of a governmental fund when due or when resources have been accumulated in the debt service fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligations is reported in the general long-term debt account group.

Fund Balance - In the fund financial statements, governmental funds report the hierarchy of fund balances. The hierarchy is based primarily on the degree of spending constraints placed upon use of resources for specific purposes versus availability of appropriation. An important distinction that is made in reporting fund balance is between amounts that are considered *nonspendable* (i.e., fund balance associated with assets that are *not in spendable form*, such as inventories or prepaid items, long-term portions of loans and notes receivable, or items that are legally required to be maintained intact (such as the corpus of a permanent fund) and those that are spendable (such as fund balance associated with cash, investments or receivables).

Amounts in the *spendable* fund balance category are further classified as *restricted*, *committed*, *assigned* or *unassigned*, as appropriate.

**Restricted** fund balance represents amounts that are constrained either externally by creditors (such as debt covenants), grantors, contributors or laws or regulations of other governments; or by law, through constitutional provisions or enabling legislation.

**Empire School District No. I-021, Stephens County, Oklahoma**  
**Notes To Combined Financial Statements**  
**For The Year Ended June 30, 2019**

**Note 1 - Summary of Significant Accounting Policies, (continued)**

**1.E. Assets, Liabilities and Fund Equity, (continued)**

**Committed** fund balance represents amounts that are useable only for specific purposes by formal action of the government's highest level of decision-making authority. Such amounts are not subject to legal enforceability (like restricted amounts), but cannot be used for any other purpose unless the government removes or changes the limitation by taking action similar to that which imposed the commitment.

**Assigned** fund balance represents amounts that are intended to be used for specific purposes, but are neither restricted nor committed. Intent is expressed by the governing body itself, or a subordinated high-level body or official who the governing body has delegated the authority to assign amounts to be used for specific purposes. Assigned fund balances includes all remaining spendable amounts (except negative balances) that are reported in governmental funds other than the general fund, that are neither restricted nor committed, and amounts in the general fund that are intended to be used for specific purpose in accordance with the provisions of the standard.

**Unassigned** fund balance is the residual classification for the general fund. It represents the amounts that have not been assigned to other funds, and that have not been restricted, committed, or assigned to specific purposes within the general fund.

**Resource Use Policy**

It is the District's policy for all funds that when an expenditure/expense is incurred for purposes for which both restricted and unrestricted resources, including fund balances, are available, the District considers restricted amounts to be spent first before any unrestricted amounts are used. Furthermore, it is the District's policy that when an expenditure/expense is incurred for purposes for which committed, assigned, or unassigned resources, including fund balances, are available, the School considers committed amounts to be spent first, followed by assigned amounts and lastly unassigned amounts

**1.F. Revenue, Expenses, and Expenditures**

State Sources - Revenues from state sources for current operations are primarily governed by the state aid formula under provisions of Article XVIII, Title 70, Oklahoma Statutes. The State Board of Education administers the allocation of the state aid funds to school districts based on information accumulated from the districts.

After review and verification of reports and supporting documentation, the State Department of Education may adjust subsequent fiscal period allocations of money for prior year errors disclosed by review. Normally, such adjustments are treated as reductions or additions of revenue of the year when the adjustment is made.

**Empire School District No. I-021, Stephens County, Oklahoma**  
**Notes To Combined Financial Statements**  
**For The Year Ended June 30, 2019**

**Note 1 - Summary of Significant Accounting Policies, (continued)**

**1.F. Revenue, Expenses, and Expenditures, (continued)**

The District receives revenue from the state to administer certain categorical education programs. The State Board of Education rules require that revenue earmarked for these programs be expended only for the program for which the money is provided. These rules also require that the money not expended as of the close of the fiscal year be carried forward into the following year to be expended for the same categorical programs. The State Department of Education requires that categorical educational program revenues be accounted for in the general fund.

Interfund Transactions - Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund or expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the fund that is reimbursed.

All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Transfers in/transfers out may not agree because activity fund transactions are not included.

**Note 2 – Deposit and Investment Risk**

The District held the following deposits and investments at June 30, 2019:

		<u>Carrying</u>	
		<u>Value</u>	
Deposits			
Demand Deposits	\$	2,398,576	
Time Deposits		<u>0</u>	
Total Deposits	\$	<u><u>2,398,576</u></u>	
Investments			
	<u>Credit Rating</u>	<u>Maturity</u>	<u>Fair Value</u>
			\$ <u>0</u>
Total Investments			\$ <u><u>0</u></u>
Reconciliation to the Combined Statement of Assets, Liabilities and Equity			
Cash and Cash Equivalents		\$ 2,393,078	
Activity Fund Outstanding Checks/Deposits in Transit		<u>5,498</u>	
Total Deposits and Investments	\$	<u><u>2,398,576</u></u>	

**Custodial Credit Risk** – Exposure to custodial credit related to deposits exists when the District holds deposits that are uninsured and uncollateralized; collateralized with securities held by the pledging financial institution, or by its trust department or agent but not in the District’s name; or collateralized without a written or approved collateral agreement. Exposure to custodial credit risk related to investments exists when the District holds investments that are uninsured and unregistered, with securities held by the counterparty or by its trust department or agent but not in the District’s name.



**Empire School District No. I-021, Stephens County, Oklahoma**  
**Notes To Combined Financial Statements**  
**For The Year Ended June 30, 2019**

**Note 2 – Deposit and Investment Risk, (continued)**

The District's policy as it relates to custodial credit risk is to secure its uninsured deposits with collateral, valued at no more than market value, at least at a level of 100 percent of the uninsured deposits and accrued interest thereon. The investment policy and state law also limit acceptable collateral to U.S. Treasury and agency securities and direct debt obligations of the state, municipalities, counties, and school districts in the state of Oklahoma, surety bonds, and letters of credit. As required by Federal 12 U.S.C.A., Section 1823(e), all financial institutions pledging collateral to the District must have a written collateral agreement approved by the board of directors or loan committee.

The District did not have any custodian credit risk as of June 30, 2019 as defined above.

**Investment Credit Risk** – The District has no investment policy that limits its investment choices other than the limitations of state law that generally authorize investment in:

1. Direct obligations of the U.S. Government, its agencies and instrumentalities to which the full faith and credit of the U.S. Government is pledged, or obligations to the payment of which the full faith and credit of the State is pledged.
2. Certificates of deposit of banks when such certificates of deposits are secured by acceptable collateral for the deposit of public monies.
3. Savings accounts or saving certificates to the extent that such accounts or certificates are fully insured by the United States Government.
4. Repurchase agreements that have underlying collateral including obligations of the United States government, its agencies and instrumentalities, or the State of Oklahoma.
5. County, municipal or school district debt obligations for which an ad valorem tax may be levied.
6. Money market funds regulated by the SEC and in which investments consist of obligations of the United States, its agencies and instrumentalities.
7. Warrants, bonds or judgments of the school district.
8. Qualified pooled investment programs through an interlocal cooperative agreement formed pursuant to applicable law and to which the board of education has voted to be a member, the investments of which consist of those items specified in paragraphs 1 through 7 above, as well as obligations of the United States agencies and instrumentalities.
9. Any other investment that is authorized by law.

Investment credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. The District has no formal policy limiting investments based on credit rating, but discloses any such credit risk associated with their investment by reporting the credit quality ratings of investment in debt securities as determined by nationally recognized statistical rating organizations-rating agencies-as of the year end. Unless there is information to the contrary, obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk and do not require disclosure of credit quality.

The District did not have any investment credit risk as of June 30, 2019, as defined above.

**Investment Interest Rate Risk** – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The District discloses its exposure to interest rate risk by disclosing the maturity dates of its various investments. The District had no investment interest rate risk as defined above.

**Empire School District No. I-021, Stephens County, Oklahoma**  
**Notes To Combined Financial Statements**  
**For The Year Ended June 30, 2019**

**Note 2 – Deposit and Investment Risk, (continued)**

**Concentration of Investment Credit Risk** – Exposure to concentration of credit risk is considered to exist when investments in any one issuer represent a significant percent of total investments of the District (any over 5 percent are disclosed). Investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments are excluded from this consideration. The District places no limit on the amount it may invest in any one issuer.

At June 30, 2019, the District had no concentration of credit risk as defined above.

**Note 3 - General Long-Term Debt**

State statutes prohibit the District from becoming indebted in an amount exceeding the revenue to be received for any fiscal year without approval by the District's voters. Bond issues have been approved by the voters and issued by the District for various capital improvements and transportation purposes. These bonds are required to be fully paid serially within 25 years from the date of issue.

General long-term debt of the District consists of bonds payable and lease purchases. Debt service requirements for bonds are payable solely from the fund balance and future revenues of the debt service fund.

The following is a summary of the long-term debt transactions of the District for the year ended June 30, 2019:

	<u>Bonds Payable</u>	<u>Capital Lease Obligations</u>	<u>Compensated Absences</u>	<u>Total</u>
Balance July 1, 2018	\$ 770,000	\$ 155,037	\$ -	\$ 925,037
Additions	500,000	68,694	-	568,694
Retirements	(365,000)	(30,000)	-	(395,000)
Balance, June 30, 2019	<u>\$ 905,000</u>	<u>\$ 193,731</u>	<u>\$ -</u>	<u>\$ 1,098,731</u>

A brief description of the outstanding general obligation bond issues at June 30, 2019 is set forth below:

	<u>Interest Rate</u>	<u>Maturity Date</u>	<u>Amount Issued</u>	<u>Amount Outstanding</u>
2018 Building Bond	2.25% & 2.00%	January 1, 2021	\$ 405,000	\$ 405,000
2019 Building Bond	2.75% % 3.00	January 1, 2023	500,000	500,000
<b>Totals</b>			<u>\$ 905,000</u>	<u>\$ 905,000</u>

**Empire School District No. I-021, Stephens County, Oklahoma**  
**Notes To Combined Financial Statements**  
**For The Year Ended June 30, 2019**

**Note 3 - General Long-Term Debt (continued)**

Presented below is a summary of debt service requirements to maturity by years and by each bond issue:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
<b>2019 Building Bond</b>			
2019-20	\$ -	\$ 14,125	\$ 14,125
2020-21	150,000	14,125	164,125
2021-22	175,000	9,625	184,625
2022-23	175,000	4,813	179,813
<b>Sub Total</b>	<b>\$ 500,000</b>	<b>\$ 42,688</b>	<b>\$ 542,688</b>
<b>2018 Building Bonds</b>			
2019-20	200,000	8,600	208,600
2020-21	205,000	4,100	209,100
<b>Sub Total</b>	<b>\$ 405,000</b>	<b>\$ 12,700</b>	<b>\$ 417,700</b>
<b>Total Bonds</b>	<b>\$ 905,000</b>	<b>\$ 55,388</b>	<b>\$ 960,388</b>

Interest paid on general debt during the 2018-2019 year was \$20,200.

The District has entered into various lease agreements as lessee for financing the acquisition of buses and LED lighting. The lease agreements qualify as capital leases for accounting purposes since title transfers at the end of the lease term and they have been recorded at the present value of the future minimum lease payments. The leases contain a clause which gives the District the ability to terminate the lease agreement at the end of each fiscal year.

As noted in Note 1 to the financial statements, the District does not record fixed assets in the financial statements. Consistent with this, the District has not recorded the above assets as assets in the General fixed assets account group. The District has recorded the liability for future lease payments in the general long-term debt account group for the above leases. The schedule of future minimum lease payments under the capital lease and the present value of the net minimum lease payments at June 30, is as follows:

	<u>Year Ending June 30</u>	<u>LED Lighting Lease</u>	<u>Ross Transportation Bus Lease</u>	<u>Total</u>
	2020	15,585	125,037	140,622
	2021	15,585		15,585
	2022	15,585		15,585
	2023	15,585		15,585
	2024	15,585		15,585
	Total	\$ 77,925	\$ 125,037	\$ 202,962
Less: Amount Representing Interest		(9,230)	-	(9,230)
Present Value of Future Minimum Lease Payments		\$ 68,694	\$ 125,037	\$ 193,731

**Empire School District No. I-021, Stephens County, Oklahoma**  
**Notes To Combined Financial Statements**  
**For The Year Ended June 30, 2019**

**Note 4 - Employee Retirement System**

**Plan Description** - The District participates in the state-administered Oklahoma Teachers' Retirement System (the "System") which is a cost-sharing multiple-employer defined benefit Public Employee Retirement System (PERS). The administration, benefits, and funding of the System are governed by Article XVII, Section 70 of the Oklahoma Statutes. The System is administered by a board of trustees which acts as a fiduciary for investing the funds and governing the administration of the System. PERS provides retirement, disability and death benefits to plan members and beneficiaries. The District has no responsibility or authority for the operation and administration of the System nor has it any liability, except for the current contribution requirements.

The System issues a publicly available financial report that includes financial statements and required supplementary information that can be obtained in writing at the Teachers' Retirement System of Oklahoma, P.O. Box 53524, Oklahoma City, Ok 73152 or by calling (405) 521-2387.

**Funding Policy** - Under the System, contributions are made by the District, the State of Oklahoma, and the participating employees. Participation is required for all teachers and other certified employees and is optional for all other regular employees of public education institutions who work at least 20 hours per week.

The contribution rates for the District and its employees, which are not actuarially determined, are established by statute and applied to the employee's earnings, plus employer-paid fringe benefits. The District is required by statute to contribute 9.50% applicable compensation for the year ended June 30, 2019. The District is allowed by the Oklahoma Teacher's Retirement System to make the required contributions on behalf of the participating members. The required contribution for participating members is 7%.

The District's contributions to the System for the years ending June 30, 2019, 2018, and 2017 were \$216,196, \$193,338, and \$184,410 respectively.

The compensation for employees covered by the System for the year ended June 30, 2019 was \$2,189,109; the District's total compensation was \$2,615,888. In addition to the District's 9.50% contributions, the District was required to pay into the System 7.70% of compensation arising from federal grants \$8,404. There were \$122,337 contributions made by employees during the year ended June 30, 2019.

The pension benefit obligation is a standardized disclosure measure of the present value of pension benefits. This pension valuation method reflects the present value of estimated pension benefits that will be paid in future years as a result of employee services performed to date and is adjusted for the effect of projected salary increases. There are no actuarial valuations performed on individual school districts. The nonfunded pension benefit obligation of the System as determined as part of the latest actuarial valuation dated June 30, 2018, is as follows:

Total pension obligation	\$ 22,615,886,687
Net assets available for benefits, at cost	<u>16,486,871,824</u>
Nonfunded pension benefit obligation	<u>\$ 6,129,014,863</u>

The System's accounting records are maintained on the cash basis of accounting, except for accruals of interest income.

**Empire School District No. I-021, Stephens County, Oklahoma**  
**Notes To Combined Financial Statements**  
**For The Year Ended June 30, 2019**

**Note 4 - Employee Retirement System, (continued)**

Ten-year historical trend information is presented in the Teacher's Retirement System of Oklahoma Annual Report for the year ended June 30, 2018. This information is useful in assessing the pension plan's accumulation of sufficient assets to pay pension benefits as they come due.

**Note 5 - Contingencies**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

**Note 6 – Risk Management**

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; or acts of God. The District purchases commercial insurance to cover these risks, including general and auto liability, property damage, and public official's liability. The District had the following insurance coverage during the year: Commercial property - \$18,973,923; general liability - \$2,000,000. Settled claims resulting from these risks have not exceeded the commercial insurance coverage in any of the past three fiscal years.

The School also participates in a risk pool for Workers' Compensation coverage in which there is a transfer or pooling of risks among the participants of that pool. In accordance with GASB No. 10, the school reports the required contribution to the pool, net of refunds, as insurance expense. The risk pool is the Oklahoma School Assurance Group (OSAG), an organization formed for the purpose of providing workers' compensation coverage to participating schools in the State of Oklahoma. In that capacity, OSAG is responsible for providing loss control services and certain fiscal activities, including obtaining contract arrangements for the underwriting, excess insurance agreements, claims processing, and legal defense for any and all claims submitted to them during the plan year. As a member of OSAG the District is required to pay fees set by OSAG according to an established payment schedule. A portion of the fees paid by the District goes into a loss fund for the District. The fee for the loss fund is calculated by projecting losses based on the school's losses for the last five years. OSAG provides coverage in excess of the Loss Fund so the District's liability for claim loss is limited to the balance of the loss fund. If the District does not use their loss fund in three years it is returned to them with no interest.

**Note 7 - Use of Estimates**

The preparation of financial statements in conformity with the regulatory basis of accounting requires the District to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Empire School District No. I-021, Stephens County, Oklahoma**  
**Notes To Combined Financial Statements**  
**For The Year Ended June 30, 2019**

**Note 8 – Surety Bonds**

The District has a position schedule bond with the Western Surety Company bond number 69974562 which is for the term September 20, 2018 to September 20, 2019, and covers the following employees:

Superintendent	\$100,000
Treasurer/Minutes Clerk	50,000
Encumbrance Clerk/Activity Fund Clerk/Custodian	5,000
(3) Assistant Activity Fund Custodians	1,000

**Note 9 – Subsequent Events**

Management has evaluated subsequent events through the date of the audit report, which is the date the financial statements were available to be issued and has determined that no additional information needs to be added to the financial statements.

OTHER INFORMATION

**Empire School District No. I-21, Stephens County, Oklahoma**  
**Combining Statement of Assets, Liabilities and Fund Balances**  
**Regulatory Basis - All Special Revenue Funds**  
**June 30, 2019**

<b><u>ASSETS</u></b>	<b><u>Building Fund</u></b>	<b><u>Child Nutrition Fund</u></b>	<b><u>Total June 30, 2019</u></b>
Cash and Cash Equivalents	\$ 119,099	\$ 109,824	\$ 228,924
Investments	<u>0</u>	<u>0</u>	<u>0</u>
<i>Total Assets</i>	<u>\$ 119,099</u>	<u>\$ 109,824</u>	<u>\$ 228,924</u>
<b><u>LIABILITIES AND FUND BALANCES</u></b>			
Liabilities:			
Warrants Payable	\$ 0	\$ 634	\$ 634
Reserve for Encumbrances	<u>0</u>	<u>17</u>	<u>17</u>
<i>Total Liabilities</i>	<u>\$ 0</u>	<u>\$ 651</u>	<u>\$ 651</u>
Fund Balances:			
Restricted	<u>\$ 119,099</u>	<u>\$ 109,174</u>	<u>\$ 228,273</u>
<i>Total Fund Balances</i>	<u>\$ 119,099</u>	<u>\$ 109,174</u>	<u>\$ 228,273</u>
 <i>Total Liabilities and Fund Balances</i>	 <u>\$ 119,099</u>	 <u>\$ 109,824</u>	 <u>\$ 228,924</u>



**Empire School District No. I-21, Stephens County, Oklahoma**  
**Combining Statement of Revenues Collected, Expenditures Paid and Changes in Fund Balances**  
**Regulatory Basis - Special Revenue Funds**  
**For the Year Ended June 30, 2019**

	<u>Building Fund</u>	<u>Child Nutrition Fund</u>	<u>Total June 30, 2019</u>
<b>Revenue Collected:</b>			
Local Sources	\$ 137,641	\$ 0	\$ 137,641
Intermediate Sources	0	0	0
State Sources	2	1,998	2,001
Federal Sources	0	165,905	165,905
Non-Revenue Receipts	0	59,075	59,075
	<u>0</u>	<u>59,075</u>	<u>59,075</u>
<i>Total Revenue Collected</i>	\$ <u>137,643</u>	\$ <u>226,979</u>	\$ <u>364,622</u>
<b>Expenditures Paid:</b>			
Instruction	\$ 0	\$ 0	\$ 0
Support Services	28,679	181	28,860
Operation of Non-Instructional Services	0	188,149	188,149
Facilities Acquisition and Construction	0	0	0
Other Outlays	0	0	0
Other Uses	0	0	0
Repayments	0	0	0
Interest Paid and Bank Charges	0	0	0
	<u>0</u>	<u>0</u>	<u>0</u>
<i>Total Expenditures Paid</i>	\$ <u>28,679</u>	\$ <u>188,330</u>	\$ <u>217,009</u>
<i>Excess of Revenues Collected Over (Under) Expenditures Paid Before Adjustments to Prior Year Encumbrances</i>	\$ <u>108,964</u>	\$ <u>38,649</u>	\$ <u>147,613</u>
<b>Adjustments to Prior Year Encumbrances</b>	\$ <u>0</u>	\$ <u>0</u>	\$ <u>0</u>
<b>Other Financing Sources (Uses):</b>			
Estopped Warrants	\$ 206	\$ 0	\$ 206
Transfers In	0	0	0
Transfers Out	0	0	0
	<u>0</u>	<u>0</u>	<u>0</u>
<i>Total Other Financing Sources (Uses)</i>	\$ <u>206</u>	\$ <u>0</u>	\$ <u>206</u>
<i>Excess (Deficiency) of Revenue Collected Over Expenditures Paid and Other Financing Sources (Uses)</i>	\$ 109,170	\$ 38,649	\$ 147,820
<i>Fund Balance - Beginning of Year</i>	<u>9,929</u>	<u>70,525</u>	<u>80,454</u>
<i>Fund Balance - End of Year</i>	<u>\$ 119,099</u>	<u>\$ 109,174</u>	<u>\$ 228,273</u>

Empire School District No. I-21, Stephens County, Oklahoma  
 Combining Statement of Revenues Collected, Expenditures Paid and Changes in Fund Balances  
 Budget and Actual - Regulatory Basis - Special Revenue Funds  
 For the Year Ended June 30, 2019

	Building Fund			Child Nutrition Fund			Total		
	Original Budget	Final Budget	Actual	Original Budget	Final Budget	Actual	Original Budget	Final Budget	Actual
<b>Revenue Collected:</b>									
Local Sources	\$ 65,747	\$ 65,747	\$ 137,641	\$ 0	\$ 0	\$ 0	\$ 65,747	\$ 65,747	\$ 137,641
Intermediate Sources	0	0	0	0	0	0	0	0	0
State Sources	0	0	2	2,000	2,000	1,998	2,000	2,000	2,001
Federal Sources	0	0	0	143,600	143,600	165,905	143,600	143,600	165,905
Non-Revenue Receipts	0	0	0	0	0	59,075	0	0	59,075
<i>Total Revenue Collected</i>	<u>\$ 65,747</u>	<u>\$ 65,747</u>	<u>\$ 137,643</u>	<u>\$ 145,600</u>	<u>\$ 145,600</u>	<u>\$ 226,979</u>	<u>\$ 211,347</u>	<u>\$ 211,347</u>	<u>\$ 364,622</u>
<b>Expenditures Paid:</b>									
Instruction	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Support Services	75,676	75,676	28,679	0	0	181	75,676	75,676	28,860
Operation of Non-Instructional Services	0	0	0	269,425	269,425	188,149	269,425	269,425	188,149
Facilities Acquisition and Construction	0	0	0	0	0	0	0	0	0
Other Outlays	0	0	0	0	0	0	0	0	0
Other Uses	0	0	0	0	0	0	0	0	0
Repayments	0	0	0	0	0	0	0	0	0
Interest Paid	0	0	0	0	0	0	0	0	0
<i>Total Expenditures Paid</i>	<u>\$ 75,676</u>	<u>\$ 75,676</u>	<u>\$ 28,679</u>	<u>\$ 269,425</u>	<u>\$ 269,425</u>	<u>\$ 188,330</u>	<u>\$ 345,100</u>	<u>\$ 345,100</u>	<u>\$ 217,009</u>
<i>Excess of Revenues Collected Over (Under) Expenditures Paid Before Adjustments to Prior Year Encumbrances</i>	<u>\$ (9,929)</u>	<u>\$ (9,929)</u>	<u>\$ 108,964</u>	<u>\$ (123,825)</u>	<u>\$ (123,825)</u>	<u>\$ 38,649</u>	<u>\$ (133,754)</u>	<u>\$ (133,754)</u>	<u>\$ 147,613</u>
<b>Adjustments to Prior Year Encumbrances</b>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
<b>Other Financing Sources (Uses):</b>									
Estopped Warrants	\$ 0	\$ 0	\$ 206	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 206
Transfers In	0	0	0	53,300	53,300	0	53,300	53,300	0
Transfers Out	0	0	0	0	0	0	0	0	0
<i>Total Other Financing Sources (Uses)</i>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 206</u>	<u>\$ 53,300</u>	<u>\$ 53,300</u>	<u>\$ 0</u>	<u>\$ 53,300</u>	<u>\$ 53,300</u>	<u>\$ 206</u>
<i>Excess (Deficiency) of Revenue Collected Over Expenditures Paid and Other Financing Sources (Uses)</i>	<u>\$ (9,929)</u>	<u>\$ (9,929)</u>	<u>\$ 109,170</u>	<u>\$ (70,525)</u>	<u>\$ (70,525)</u>	<u>\$ 38,649</u>	<u>\$ (80,454)</u>	<u>\$ (80,454)</u>	<u>\$ 147,820</u>
<i>Fund Balance - Beginning of Year</i>	<u>9,929</u>	<u>9,929</u>	<u>9,929</u>	<u>70,525</u>	<u>70,525</u>	<u>70,525</u>	<u>80,454</u>	<u>80,454</u>	<u>80,454</u>
<i>Fund Balance - End of Year</i>	<u>\$ (0)</u>	<u>\$ (0)</u>	<u>\$ 119,099</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 109,174</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 228,273</u>

**Empire School District No. I-21, Stephens County, Oklahoma**  
**Combining Statement of Assets, Liabilities and Fund Equity**  
**Regulatory Basis - Activity Fund**  
**June 30, 2019**

<b><u>ASSETS</u></b>	<b>School Activity Fund</b>
Cash	\$ 117,411
Investments	<u>0</u>
<i>Total Assets</i>	<u>\$ 117,411</u>
<b><u>LIABILITIES AND FUND EQUITY</u></b>	
Liabilities:	
Due To Activity Groups	\$ <u>117,411</u>
<i>Total Liabilities</i>	<u>\$ 117,411</u>
Fund Equity:	
Unassigned	\$ <u>0</u>
<i>Total Liabilities and Fund Equity</i>	<u>\$ 117,411</u>

**Empire School District No. I-21, Stephens County, Oklahoma**  
**Combining Statement of Changes in Assets and Liabilities**  
**Regulatory Basis - Activity Fund**  
**For the Year Ended June 30, 2019**

<b>ACTIVITIES</b>	<b>Balance July 1, 2018</b>	<b>Additions</b>	<b>Deletions</b>	<b>Balance June 30, 2019</b>
801 ADMISSION	\$ 7,440	\$ 22,389	\$ 27,054	\$ 2,776
802 YEARBOOK	2,744	4,946	4,266	3,425
803 BAND	13,985	9,271	8,297	14,959
804 BANQUET	16,016	33,168	25,137	24,048
805 GIRLS SOFTBALL	488	904	1,050	343
806 FOOTBALL	988	4,325	3,012	2,300
807 GIRLS BASKETBALL	74	4,431	3,432	1,074
808 BOYS BASKETBALL	972	3,172	3,388	756
809 CLASS OF 2020	2,195	7,334	4,928	4,601
810 CLASS OF 2022	430	858	360	928
811 CLASS OF 2024	320	280	0	600
812 CLASS OF 2025	0	260	0	260
813 CLASS OF 2017	809	0	0	809
815 CLASS OF 2019	5,755	1,336	6,196	894
816 CLASS OF 2021	1,025	6,639	3,292	4,372
817 CLASS OF 2023	230	240	0	470
818 GIRLS SLOW PITCH SOFTBALL	1,212	0	844	368
819 ATHLETICS	6,178	267	5,765	680
820 POWER LIFTING	442	0	274	168
822 CONCESSION	8,094	22,250	24272*	6,072
823 ELEMENTARY PRINCIPAL	579	28,225	25,319	3,485
824 BASEBALL	2,133	8,714	8,493	2,355
826 SHELIA WILLIAMS MEM.SCHOLAR.	45	27	0	72
828 TRACK	444	538	238	744
831 FFA	1,988	48,378	45,237	5,130
833 FFA/4-H AG BOOSTERS	9,148	33,555	34,940	7,762
834 TANNER SHORTER MEM. SCHOLAR.	5,000	0	5,000	0
836 HIGH SCHOOL PRINCIPAL	1,939	21,279	19,049	4,169
837 INTEREST	569	205	0	774
838 ATHLETIC DIRECTOR	4,653	8,285	12,011	927
839 JR. HIGH CHEER	132	5,446	5,461	117
842 KEY CLUB	531	680	621	590
843 LUNCH MONEY	0	59,736	59,736	0
844 LIBRARY	2,239	8,581	9,496	1,324
845 ACADEMIC TEAM	1,150	150	325	975
846 SUPERINTENDENT	1,267	1,143	1,024	1,386
847 SCOREBOARD	1,259	0	0	1,259
848 SPANISH CLUB	261	523	456	328
850 PEP SQUAD	1,137	90	0	1,227
851 OIL FIELD CONFERENCE/BASEBALL	2,168	2,814	1,412	3,570
853 SR. HIGH CHEER	1,375	5,094	5,537	932
854 NATIONAL HONOR SOCIETY	267	561	675	153
855 EMPIRE 4-H	243	0	0	243
856 SCIENCE CLUB	417	265	250	432
857 STUDENT COUNCIL	1,547	1,232	1,803	976
858 EMPIRE ARCHERY CLUB	1,256	570	1,278	548
861 TRUELOCK - ELEM	260	0	213	47
862 KAUS-ELEM.	400	631	729	302
863 PAIN - ELEM	274	97	230	141
864 ROEBUCK - ELEM.	156	50	206	0
865 LeROY - SP. ED	17	0	0	17
866 TURNER - ELEM	250	240	367	123
867 BRUNS - ELEM	305	379	651	33
868 JONES - ELEM	457	1,268	917	808
871 McDONALD - ELEM	545	0	100	445
872 WELCH- ELEM	145	20	145	19
873 WOMACK - ELEM	349	442	195	596
875 ELAM - ELEM	566	0	477	90
876 NEAL - ELEM	179	582	697	65
883 ARMSWORTHY - ELEM	490	0	378	112
886 RANEY - ELEM	404	548	375	577
897 J.PORTER SCHOLAR. INVEST.	771	2	0	773
898 S.WILLIAMS MEM.SCHOLAR.INVEST.				
	3,883	0	0	3,883
Total Activities	\$ <u>120,594</u>	\$ <u>362,420</u>	\$ <u>365,602</u>	\$ <u>117,411</u>

\* The District had an Unpaid P.O. in the amount of \$350.00. This amount was added to the Deletions.

**EMPIRE INDEPENDENT SCHOOL DISTRICT NO.21, STEPHENS COUNTY**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**FOR THE YEAR ENDED JUNE 30, 2019**

<b>Federal Grantor/Pass Through Grantor/Program Title</b>	<b>Federal CFDA#</b>	<b>PassThrough Grantor's Project Number</b>	<b>Deferred Revenue (Accounts Receivable) July 1, 2018</b>	<b>Federal Grant Receipts</b>	<b>Federal Grant Expenditures</b>	<b>Deferred Revenue (Accounts Receivable) June 30, 2019</b>	<b>Indirect Cost</b>
<b><u>U.S. Department of Education</u></b>							
Direct Programs:							
Title VI-Small Rural School Achievement	84.358A	588	(0)	56,426	29,158	27,268	0
Passed Through Oklahoma State Department of Education:							
Title I, Basic	84.010	511	(61,577)	134,908	89,475	(16,144)	0
Title 1, School Support	84.010	515	(0)			(0)	0
<b>Title I</b>			<b>(61,577)</b>	<b>134,908</b>	<b>89,475</b>	<b>(16,144)</b>	<b>0</b>
IDEA-B Flowthrough	84.027	621	(9,535)	95,387	97,638	(11,786)	0
IDEA-B Preschool	84.173	641	0	2,023	2,023	0	0
<b>Special Education Cluster</b>			<b>(9,535)</b>	<b>97,410</b>	<b>99,661</b>	<b>(11,786)</b>	<b>0</b>
Title II, Part A (REAP)	84.367	586/541/552	0	24,390	24,390	0	0
<b>Total U.S. Department of Education</b>			<b>(71,112)</b>	<b>313,134</b>	<b>242,684</b>	<b>(662)</b>	<b>0</b>
<b><u>U.S. Department of Agriculture</u></b>							
Passed Through State Department of Education:							
Breakfast Program	10.553	764	7,784	45,108	40,804	12,088	0
Lunch Program	10.555	763	51,731	120,797	134,471	38,057	0
<b>Child Nutrition Cluster</b>			<b>59,515</b>	<b>165,905</b>	<b>175,275</b>	<b>50,145</b>	<b>0</b>
Food Distribution Cluster (Note 3)	10.555	N/A	0	13,621	13,621	0	0
<b>Total U.S. Department of Agriculture</b>			<b>59,515</b>	<b>179,526</b>	<b>188,896</b>	<b>50,145</b>	<b>0</b>
<b>TOTAL FEDERAL ASSISTANCE</b>			<b>(11,598)</b>	<b>492,660</b>	<b>431,580</b>	<b>49,482</b>	<b>0</b>

**Empire School District No. I-021, Stephens County, Oklahoma**  
**Notes to the Schedule of Expenditures of Federal Awards**  
**For the Year Ended June 30, 2019**

**Note 1 – Basis of Presentation** – The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the School under programs of the federal government for the year ended June 30, 2019. The information in this Schedule is presented in accordance with the requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School, it is not intended and does not present the financial position, changes in net position or cash flows of the School.

**Note 2 – Summary of Significant Accounting Policies** – Expenditures reported on the Schedule are reported on the regulatory basis of accounting consistent with the preparation of the combined financial statements except for nonmonetary assistance noted in Note 3. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The School has elected not to use the 10 percent de minimus indirect cost rate allowed under the Uniform Guidance.

**Note 3 – Food Distribution** – Non-monetary assistance is reported in the Schedule at the fair market value of the commodities received and disbursed.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

The Honorable Board of Education  
Empire School District No. I-021  
Stephens County, Oklahoma

Board Members:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the accompanying fund type and account group financial statements-regulatory basis, within the combined financial statements of Empire School District No. I-021, Stephens County, Oklahoma, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's financial statements, and have issued our report thereon dated October 22, 2019. The report on these financial statements was adverse with respect to the presentation of the financial statements in conformity with accounting principles generally accepted in the United States of America because the presentation followed the regulatory basis of accounting for Oklahoma school districts and did not conform to the presentation requirements of the Governmental Accounting Standards Board. However, our report was qualified for the omission of the general fixed asset account group with respect to the presentation of financial statements on the regulatory basis of accounting authorized by the Oklahoma State Board of Education.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Empire School District No. I-021, Stephens County, Oklahoma's, internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described below, that we consider to be significant deficiencies.

### **2019-001 Finding**

**Statement of Condition** – During our testing of payroll, it was noted that bus drivers and gate and concession workers are paid a rate that was not approved by the board.

**Criteria** – It is in good practice to approve and implement a standardized bus driver and extra duty pay schedule.

**Cause/Effect of Condition** – This was due to management oversight. This could lead to the overpayment or underpayment of wages.

**Recommendation** – We recommend that the board approve a bus driver and extra duty pay rate schedule.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Empire School District No. I-021, Stephens County, Oklahoma's, Response to Findings**

Empire School District No. I-021, Stephens County, Oklahoma's response to the findings identified in our audit are described in the attached corrective action plan. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Angela Johnston + Blessingame, P.C.*

Chickasha, Oklahoma  
October 22, 2019



**Empire School District No. I-021, Stephens County, Oklahoma  
Summary Schedule of Prior Year Audit Findings  
For the Year Ended June 30, 2019**

There were no prior year findings.

OTHER OKLAHOMA DEPARTMENT OF EDUCATION REQUIRED INFORMATION

**Empire School District No. I-021, Stephens County, Oklahoma  
Schedule of Accountant's Professional Liability Insurance Affidavit  
For the Year Ended June 30, 2019**

STATE OF OKLAHOMA    )  
                                  )ss  
COUNTY OF GRADY     )

The undersigned auditing firm of lawful age, being first duly sworn on oath says that said firm had in full force and effect Accountant's Professional Liability Insurance in accordance with the "Oklahoma Public School Audit Law" at the time of audit contract and during the entire audit engagement with *Empire School District No. I-021, Stephens County, Oklahoma*, for the audit year 2018-2019.

ANGEL, JOHNSTON, & BLASINGAME, P.C.

*Daniel Johnston*

by \_\_\_\_\_

Subscribed and sworn to before me this 28 day of October, 2019.

*Brenda Rice*

Notary Public

My Commission Expires



SCHOOL'S CORRECTIVE ACTION PLAN

**EMPIRE PUBLIC SCHOOLS**

**276803 E 1760 ROAD**

**DUNCAN, OKLAHOMA 73533**

**580.252.5392**

**FAX 580.252.4231**

***"HOME OF THE BULLDOGS"***

**Justin Smith, Superintendent**

**Jodie Roberts, M.S. / H.S., Principal**

**Josh Skiles, Elementary Principal**

**AUDIT FINDINGS**

**CORRECTIVE ACTION PLAN**

**AUDIT YEAR 2018-2019**

**AUDIT FINDING REFERENCE: 2019-001**

**DESCRIPTION OF FINDING:**


**Bus Drivers, Concession and Gate Workers were not paid from District approved pay scale.**

**CONTACT PERSON:**

**Justin Smith**

**STEPS IMPLEMENTED:**

**The District will approve a pay scale for bus drivers, concession and gate workers.**

  
**Justin Smith,**  
**Superintendent**