FINANCIAL STATEMENTS
WITH SUPPLEMENTAL SCHEDULES

YEARS ENDED JUNE 30, 2024 AND 2023

WITH

INDEPENDENT AUDITOR'S REPORT



FINANCIAL STATEMENTS WITH SUPPLEMENTAL SCHEDULES

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Years Ended June 30, 2024 and 2023

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INDEPENDENT AUDITOR'S REPORT

Board of Trustees **Emergency Medical Services Authority**

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of the Emergency Medical Services Authority (Authority), as of and for the years ended June 30, 2024 and 2023, and the related notes to financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the Authority, as of June 30, 2024 and 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government*

Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to
 fraud or error, and design and perform audit procedures responsive to those risks. Such
 procedures include examining, on a test basis, evidence regarding the amounts and disclosures
 in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures
 that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
 effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not part of the of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial

statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information as listed in the table of contents is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2024 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

Allen, Gibbs & Houlik, L.C. CERTIFIED PUBLIC ACCOUNTANTS

Wichita, KS September 30, 2024

MANAGEMENT'S DISCUSSION AND ANALYSIS Year Ended June 30, 2024

This Management's Discussion and Analysis (MD&A) of the Emergency Medical Services Authority (Authority) provides an overview of the Authority's financial activities for the years ended June 30, 2024 and 2023. Please consider this information in conjunction with the financial statements and the accompanying notes to basic financial statements that follow this section. Unless otherwise indicated, amounts are in thousands.

Financial Highlights

- Cash and cash equivalents increased in 2024 by \$20 or 0.13% and decreased in 2023 by \$8,723 or 35.82%
- The Authority's net position increased in 2024 by \$10,009 or 22.20% and increased in 2023 by \$9,288 or 25.95%
- The Authority reported operating losses both in 2024 of \$3,030 and 2023 of \$3,697. The operating loss in 2024 decreased by \$666 or 18.02% over the operating loss reported in 2023. The operating loss in 2023 decreased by \$3,726 or 50.20% over the operating loss reported in 2022.
- Net nonoperating revenues increase by \$54 or 0.42% in 2024 compared to an increase by \$1,133 or 9.56% in 2023.

Using this Annual Report

The Authority's financial statements consist of three statements - a statement of net position; a statement of revenues, expenses and changes in net position; and a statement of cash flows. These statements provide information about the activities of the Authority, including resources held by the Authority but restricted for specific purposes by creditors, contributors, grantors or enabling legislation. The Authority is accounted for as a business-type activity and presents its financial statements using the economic resources measurement focus and the accrual basis of accounting.

The Statements of Net Position and Statements of Revenues, Expenses and Changes in Net Position

One of the most important questions asked about any organization's finances is, "Is the organization as a whole better or worse off as a result of the year's activities?" The statement of net position and the statements of revenues, expenses and changes in net position report information about the Authority's resources and its activities in a way that helps answer this question. These statements include all restricted and unrestricted assets and all liabilities using the accrual basis of accounting. Using the accrual basis of accounting means that all of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the Authority's net position and changes in them. The Authority's total net position - the difference between assets and liabilities - is one measure of the Authority's financial health whether its financial health is improving or deteriorating. Other nonfinancial factors, such as changes in the Authority's patient base, changes in legislation and regulations, measure of the quantity and quality of services provided to its patients and local economic factors should also be considered to assess the overall financial health of the Authority.

MANAGEMENT'S DISCUSSION AND ANALYSIS Year Ended June 30, 2024

The Statements of Cash Flows

The statements of cash flows report cash receipts, cash payments and net changes in cash resulting from four defined types of activities. They provide answers to such questions as; where did cash come from, what was cash used for, and what was the change in cash during the reporting period.

The Authority's Net Position

The Authority's net position is the difference between its assets and liabilities reported in the statement of net position. The Authority's net position increased by \$10,009 or 22.20% in 2024 over 2023 and increased by \$9,288 or 25.95% in 2023 over 2022, as shown on Table 1.

Table 1 - Assets, Liabilities and Net Position

		2024	2023	2022	
Assets Current and other assets Capital assets, net		33,196 31,146	\$ 32,836 21,944	\$	43,573 16,902
Total assets	\$	64,342	\$ 54,780	\$	60,475
Liabilities Current liabilities Noncurrent liabilities	\$	9,068 188	\$ 8,776 927	\$	23,037 1,649
Total liabilities	\$	9,256	\$ 9,703	\$	24,686
Net Position Investment in capital assets Unrestricted	\$	30,220 24,866	\$ 20,294 24,783	\$	14,546 21,243
Total net position	\$	55,086	\$ 45,077	\$	35,789
Total liabilities and net position	\$	64,342	\$ 54,780	\$	60,475

Current and other assets increased in 2024 by \$359 and decreased in 2023 by \$10,737. The decrease in 2023 is due to the settlement of a contract dispute with the prior ambulance contractor. This is discussed further in Note 10. Cash and cash equivalents have increased by \$20 or 0.13%.

Current liabilities increased in 2024 by \$292 or 3.32% and decreased in 2023 by \$14,261 or 61.90% due to the settlement of a contract dispute with the prior ambulance contractor. The noncurrent liabilities in 2024 is reflective of the continued pay down of a long-term debt instrument entered into in 2017. This is further discussed in Note 8 to the financial statements.

The 2024 increase in net position is a result of several factors, all of which are described within the "Operating Results" and "Nonoperating Revenues" sections below.

Operating Results

In 2024, operating revenues increased \$4,119 or 4.50%. The increase in operating revenue is due primarily to volume growth and improved reimbursement in both divisions.

In 2024, operating expenses increased \$3,452 or 3.63%, primarily due to increased cost associated with staffing and increased volume.

MANAGEMENT'S DISCUSSION AND ANALYSIS Year Ended June 30, 2024

Table 2 - Operating Results and Changes in Net Position

		2024		2023	2022		
Operating revenues Nonoperating revenues	\$	\$ 95,576 13,111		91,458 13,107	\$	66,918 11,920	
Total revenues	\$	108,687	\$	104,565	\$	78,838	
Operating expense Nonoperating expense	\$	98,607 71	\$	95,154 122	\$	74,341 68	
Total expenses	<u>\$</u>	98,678	\$	95,276	\$	74,409	
Increase in net position	\$	10,009	\$	9,289	\$	4,429	

Nonoperating Revenues

Nonoperating revenues consist primarily of noncapital grants and contributions from various state and federal agencies for specific programs, interest income, noncapital subsidies provided by the Eastern and Western Divisions, and appropriations from the City of Tulsa's Rate Stabilization Fund and the City of Oklahoma City's Medical Service Program Fund to reimburse the Authority for services provided under the EMSAcare program.

Noncapital grants and contributions received increased in 2024 by \$36 or 5.12% and increased in 2023 by \$45 or 6.67%.

Noncapital subsidies received decreased by \$615 or 5.01% in 2024 due to decreases in requests for payments from both beneficiary and non-beneficiary cities in the Western Division due to reduction in contract labor due to staffing shortages.

The Authority's Cash Flows

Changes in the Authority's cash flows are consistent with changes in operating losses and nonoperating revenues and expenses for 2024 and 2023 discussed earlier.

Capital Assets

At the end of 2024, the Authority had \$31,146 invested in capital assets, net of accumulated depreciation, as detailed in Note 5 to the financial statements. In 2024, the Authority purchased new equipment and building improvements costing \$13,625 compared to \$8,873 in 2023.

Long-Term Debt

At the end of 2024, the Authority had \$188 in long-term debt, less current maturities of \$739, as detailed in Note 8 to the financial statements.

Contacting the Authority's Financial Management

This financial report is designed to provide a general overview of the Authority's finances for all those with an interest. Questions concerning any of the information provided in this report or request for additional financial information should be addressed to the Chief Financial Officer, 1417 N. Lansing, Tulsa, Oklahoma 74106.

STATEMENTS OF NET POSITION

June 30, 2024 and 2023

ASSETS

	2024			2023					
CURRENT ASSETS Cash and cash equivalents Patient accounts receivable, net of allowance for bad	\$	15,653,151	\$	15,632,848					
debts and contractual allowances of \$51,082,576 and \$48,209,910 Grant receivables Other receivables Prepaid expenses		15,621,093 223,249 324,688 1,361,154		13,155,571 214,319 2,815,689 1,002,281					
Total current assets		33,183,335		32,820,708					
Capital assets, non-depreciable Capital assets, net of depreciation Other assets		2,397,139 28,749,360 12,220		1,198,701 20,745,223 15,733					
Total assets	\$	64,342,054	\$	54,780,365					
LIABILITIES AND NET POS	LIABILITIES AND NET POSITION								
		2024		2023					
CURRENT LIABILITIES Accounts payable and accrued expenses Quality assurance fund payable Current maturities of long-term debt	\$	7,890,632 438,124 739,298	\$	7,493,774 559,965 722,603					
Total current liabilities		9,068,054		8,776,342					
Long-term debt, less current maturities		187,475		926,773					
Total liabilities		9,255,529		9,703,115					
NET POSITION Net investment in capital assets Unrestricted		30,219,726 24,866,799		20,294,548 24,782,702					
Total net position		55,086,525		45,077,250					

The accompanying notes are an integral part of these financial statements.

64,342,054

54,780,365

Total liabilities and net position

STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

Years Ended June 30, 2024 and 2023

	2024	2023
OPERATING REVENUE, NET	\$ 95,576,271	\$ 91,457,664
OPERATING EXPENSES		
Contracted professional services	3,304,642	4,007,465
Salaries, wages and benefits	72,397,592	69,073,863
Lease, maintenance and utilities	9,133,600	8,825,239
Medical supplies and other	8,846,400	9,551,659
Grant expenditures	671,972	674,630
Depreciation	4,252,432	3,021,345
Total operating expenses	98,606,638	95,154,201
Operating loss	(3,030,367)	(3,696,537)
NONOPERATING REVENUE (EXPENSE)		
Investment income	705,545	123,659
Interest expense	(31,560)	(47,745)
Loss on disposal of fixed assets	(40,066)	(74,638)
Noncapital grants and contributions	748,944	712,445
Capital and noncapital subsidies	11,656,779	12,271,484
Total nonoperating revenues	13,039,642	12,985,205
Change in net position	10,009,275	9,288,668
Net position, beginning of year	45,077,250	35,788,582
Net position, end of year	\$ 55,086,525	\$ 45,077,250

STATEMENTS OF CASH FLOWS

Years Ended June 30, 2024 and 2023

	2024	2023
Cash flows from operating activities: Receipts from and on behalf of patients Payments to suppliers and contractors Payments to and on behalf of employees Grant expenditures	\$ 92,949,752 (21,895,944) (71,866,633) (671,972)	\$ 94,473,910 (35,847,771) (69,534,172) (674,630)
Net cash flow from operating activities	(1,484,797)	(11,582,663)
Cash flows from noncapital financing activities: Noncapital subsidies received Noncapital grants and gifts received Net cash flow from noncapital financing activities	14,308,777 740,014 15,048,791	10,897,949 729,717 11,627,666
Cash flows from capital and related financing activities: Purchase of capital assets Gain(loss) on disposal of capital assets Proceeds on disposal of capital assets Payments on long-term debt	(13,624,941) (40,066) 169,934 (722,603)	(8,515,614) (74,638) 452,319 (706,420)
Interest paid on term debt	(31,560)	(47,745)
Net cash flow from capital and related financing activities	(14,249,236)	(8,892,098)
Cash flows from investing activities: Interest on deposits Net cash flow from investing activities	705,545 705,545	123,659 123,659
Net change in cash and cash equivalents	20,303	(8,723,436)
Cash and cash equivalents, beginning of year	15,632,848	24,356,284
Cash and cash equivalents, end of year	\$ 15,653,151	\$ 15,632,848

STATEMENTS OF CASH FLOWS (CONTINUED)

Years Ended June 30, 2024 and 2023

Reconciliation of cash and cash equivalents to the statement of net position: Cash and cash equivalents	\$	15,653,151	\$	15,632,848
Total cash and cash equivalents	\$	15,653,151	\$	15,632,848
Reconciliation of operating loss to net cash flow from operating activities:	\$	(2.020.267)	¢	(3 606 537)
Operating loss Adjustments to reconcile operating loss to net cash flow from operating activities:	Þ	(3,030,367)	\$	(3,696,537)
Depreciation Changes in operating assets and liabilities:		4,252,432		3,021,345
Patient accounts receivable, net		(2,465,522)		3,016,246
Receivables from contractors				380,170
Prepaid expenses		(358,873)		(27,495)
Other assets		(157,484)		
Payable to suppliers and contractors		(255,942)		(13,816,083)
Payable to employees		530,959		(460,309)
Net cash flow from operating activities	\$	(1,484,797)	\$_	(11,582,663)

NOTES TO BASIC FINANCIAL STATEMENTS

1. NATURE OF BUSINESS, REPORTING ENTITY AND SIGNIFICANT ACCOUNTING POLICIES

Nature of Business - the Emergency Medical Services Authority (Authority) was organized as a public trust (Trust) in 1977 to provide emergency medical services and transportation for the residents of the City of Tulsa, Oklahoma, who are the sole beneficiary of the Trust. On March 1, 1990, the Trust indenture was amended and restated to include the City of Oklahoma City, Oklahoma, as a beneficiary of the Trust. As a result, certain assets and liabilities of the Oklahoma City Municipal Facilities Authority (OCMFA) were transferred to the Authority. The Authority primarily earns revenues by providing emergency medical services and transportation for the residents of Tulsa and Oklahoma City, Oklahoma, and to certain nonbeneficiary member jurisdictions surrounding Tulsa and Oklahoma City, referred to as the Eastern Division and Western Division, respectively.

Reporting Entity - The Authority is a joint venture of the City of Tulsa and the City of Oklahoma City. The City of Tulsa, the City of Oklahoma City and the surrounding nonbeneficiary member jurisdictions provide noncapital subsidies, primarily funded from water-tap assessments to the Authority for use in operations.

In 2005, the Authority created a nonprofit corporation, EMSA Initiatives for Public Health, Inc. (Corporation) to provide free car seats and education to predominately low-income residents of the City of Tulsa, the City of Oklahoma City and the surrounding nonbeneficiary member jurisdictions. The Corporation was formed under Section 501(c)(3) of the Internal Revenue Code. The Corporation had no activity during the years ended June 30, 2024 and 2023.

Basis of Accounting and Presentation - The financial statements of the Authority have been prepared on the accrual basis of accounting using the economic resources measurement focus. Revenues, expenses, gains, losses, assets and liabilities from exchange and exchange-like transactions are recognized when the exchange transaction takes place, while those from voluntary nonexchange transactions (principally federal and state grants and city subsidiaries) are recognized when all applicable eligibility requirements are met. Amounts shown as grant expenditures in the financial statements are primarily funded through noncapital grants and contributions. Operating revenues and expenses include exchange transactions. Voluntary nonexchange transactions (such as noncapital grants, contributions, city appropriations and subsidiaries), investment income and interest expense are included in nonoperating revenues and expenses. The Authority first applies restricted net position when an expense or outlay is incurred for purposes for which both restricted and unrestricted net position is available.

The financial statements of the Authority are prepared in accordance with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards, which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units.

<u>Accounting Estimates</u> - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying footnotes. Actual results could differ from those estimates.

NOTES TO BASIC FINANCIAL STATEMENTS

1. NATURE OF BUSINESS, REPORTING ENTITY AND SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

<u>Cash Equivalents</u> - The Authority considers all liquid investments with original maturities of three months or less to be cash equivalents. The Authority defines cash and cash equivalents used in the statement of cash flows as all cash and liquid investments with original maturities of three months or less (both restricted and unrestricted).

Medical Service Program Fees - The City of Tulsa and the City of Oklahoma City each approved an ordinance establishing a Medical Service Program offering Total Care (now EMSAcare) program membership to single-family and multi-family residential water customers within the corporate limits of either city unless they affirmatively decline participation in the program. Medical Service Program Fees are assessed monthly on the residents' water bill. These funds essentially reimburse the Authority for unpaid medical services provided under the EMSAcare program. Certain eligibility requirements are to be met for the Authority to receive the fees, therefore revenue is recognized when all recognition criteria have been met. The Medical Service Program was effective July 1, 2007 for the City of Tulsa and December 16, 2008 for the City of Oklahoma City. Medical service program fees funded \$10,416,000 and \$10,523,000 of the noncapital subsidies on the statement of revenues, expenses, and changes in net position for the year ended June 30, 2024 and 2023, respectively and are further described in Note 11. Unpaid medical services provided by the Authority under the EMSAcare program were \$17,041,000 and \$14,183,000 for the year ended June 30, 2024 and 2023, respectively. They are recorded as deductions from patient revenue and included in net operating revenue on the statement of revenues, expenses, and changes in net position for the year ended June 30, 2024 and 2023.

<u>Risk Management</u> - The Authority is exposed to various risks of loss from torts; theft of, damage to and destruction of asset; business interruption; errors and omissions; employee injuries and illnesses; natural disasters and employee health, dental and accident benefits. Commercial insurance coverage is purchased for claims arising from such matters, except for errors and omissions. Settled claims have not exceeded this commercial coverage in any of the three preceding years.

<u>Patient Accounts Receivable</u> - The Authority reports patient accounts receivable for services rendered at net realizable amounts from third-party payers, patients and others. The Authority provides an allowance for collectible accounts based upon a review of outstanding receivables, historical collection and existing economic conditions.

<u>Capital Assets</u> - Capital assets are defined by the Authority as assets with an initial, individual cost of more than \$5,000 and an initial useful life of one year or greater. Capital assets are recorded at cost at the date of acquisition or fair value at the date of donation if acquired by contribution. Depreciation is computed using the straight-line method over the estimated useful life of each asset. Assets under capital lease obligations and leasehold improvements are depreciated over the shorter of the lease term or their respective estimated useful lives. The following estimated useful lives are being used by the Authority:

Buildings and leasehold improvements 7 - 12 years
Ambulances and other transportation equipment 4 - 6 years
Communications and data processing equipment 3 - 5 years
Other equipment 3 - 7 years

NOTES TO BASIC FINANCIAL STATEMENTS

1. NATURE OF BUSINESS, REPORTING ENTITY AND SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Compensated Absences - The Authority's policies permit most employees to accumulate vacation and sick leave benefits that may be realized as paid time off or, in limited circumstances, as a cash payment. Expense and the related liability are recognized as vacation benefits and are earned whether the employee is expected to realize the benefit as time off or in cash. Sick leave benefits expected to be realized as paid time off are recognized as an expense when the time off occurs; no liability is accrued for sick leave benefits employees have earned but not yet realized. Compensated absence liabilities are computed using the regular pay and termination pay rates in effect at the statement of net position date plus an additional amount for compensation-related payments such as social security and Medicare taxes computed using rates in effect at the date. The compensated absences liability as of June 30, 2024 and 2023 was \$1,380,353 and \$1,267,146, respectively. The estimated compensated absences liability is expected to be used within one year after the statement of net position date and is included in current liabilities.

Quality Assurance Fund Payable - The Quality Assurance Fund is administered by the Authority on behalf of the Medical Control Board (MCB) to fund the activities and expenses of the MCB. The MCB serves as the regulatory, policy-setting and fact-finding body in providing medical oversight for the regulated service area. The Authority carries a liability on its Statement of Financial Position for funding received in excess of expenses for each fiscal period. As of June 30, 2024 and 2023, this amounted to \$438,124 and \$559,965, respectively.

<u>Net Position</u> - Net position of the Authority represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets net of accumulated depreciation and reduced by the outstanding balance of borrowings used to finance the purchase or construction of those assets. Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation adopted by the Authority or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. When an expense is incurred for the purposes for which both restricted and unrestricted net position is available, the Authority first applies restricted resources. Unrestricted net position is remaining assets less remaining liabilities that do not meet the definition of net investment in capital assets or restricted.

<u>Net Patient Service Revenue and Contractual Allowances</u> - The Authority has agreements with third-party payers that provide for payments to the Authority at amounts different from its established rates. Net patient service revenue is reported at the estimated net realizable amounts from patients, third-party payers and others for services rendered and a provision for uncollectible accounts. Included in net patient service revenue are the revenues generated by the Total Care membership program.

<u>Income Taxes</u> - The Authority is exempt from taxation under Section 115 of the Internal Revenue Code and a similar provision of state law as a political subdivision of the beneficiaries of the trust. However, the Authority is subject to federal income tax on any unrelated business taxable income.

NOTES TO BASIC FINANCIAL STATEMENTS

1. NATURE OF BUSINESS, REPORTING ENTITY AND SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

<u>Reclassification</u> - Certain amounts in the 2022 financial statements have been reclassified to conform to the 2023 presentation.

<u>Subsequent Events</u> - These financial statements considered subsequent events through September 30, 2024, the date the financial statements were available to be issued.

2. CASH AND CASH EQUIVALENTS

As of June 30, 2024 and 2023, the Authority's deposits consisted of checking accounts. The Authority had no investments. Custodial credit risk is the risk that in the event of a bank failure the Authority's deposits may not be returned to it. The Authority does not have a deposit policy for custodial credit risk.

State law requires collateralization of all deposits with federal depository insurance; bonds and other obligations of the U.S. Treasury, U.S. agencies or instrumentalities or the state of Oklahoma; bonds of any city, county, school district or special road district of the state of Oklahoma; bonds of any state; or a surety bond having an aggregate value at least equal; to the amount of the deposits.

As of June 30, 2024 and 2023, all of the Authority's bank balances and deposits were collateralized or insured and were not exposed to custodial credit risk.

3. BUSINESS AND CREDIT RISKS

The Authority provides emergency medical services for the residents of the City of Tulsa and the City of Oklahoma City and certain cities surrounding the City of Tulsa and the City of Oklahoma City. The Authority provides emergency services to anyone who requests it regardless of the patient's ability or willingness to pay for such services. The Authority does not require collateral or other security in extending credit to patients; however, it routinely obtains assignment of (or is otherwise entitled to receive) patients' benefits payable under their health insurance programs, plans or policies (e.g., Medicare, Medicaid, health maintenance organizations and commercial insurance policies).

Due to the nature of the services it provides and the demographics of the population it serves, the Authority is subject to significant credit risk and high rates of uncollectible accounts.

NOTES TO BASIC FINANCIAL STATEMENTS

4. PATIENT ACCOUNTS RECEIVABLE

The Authority grants credit without collateral to its patients, many of whom are area residents and are insured under third-party payor agreements. Patient accounts receivable as of June 30, 2024 and 2023 consisted of:

	 2024	 2023
Medicare	\$ 2,885,625	\$ 3,597,961
Medicaid	3,487,446	4,484,679
Other third-party payors	9,406,798	9,480,805
Patients	50,923,800	 43,802,036
	66,703,669	 61,365,481
Less allowance for bad debts and		
contractual allowances	 51,082,576	 48,209,910
	\$ 15,621,093	\$ 13,155,571

5. CAPITAL ASSETS

Capital assets activity for the years ended June 30, 2024 and 2023 was:

			2024		
	Beginning Balance	Additions	Transfers	Disposals	Ending Balance
Non-depreciable, land Non-depreciable, construction in process	\$ 64,200 1,134,501	\$ 13,624,941	\$ (12,420,810)	\$ (5,693)	\$ 64,200 2,332,939
Total nondepreciable assets	1,198,701	13,624,941	(12,420,810)	(5,693)	2,397,139
Depreciable:					
Buildings and leasehold improvements Ambulances and other transportation	14,931,548		1,594,179	(379,323)	16,146,404
equipment Communications and data processing	35,724,290		10,158,423	(12,962,896)	32,919,817
equipment	12,793,399		597,194	(7,999,696)	5,390,897
Other equipment	3,189,105		71,014	(1,207,329)	2,052,790
Total depreciable assets	66,638,342		12,420,810	(22,549,244)	56,509,908
Less accumulated depreciation:					
Buildings and leasehold improvements Ambulances and other transportation	5,791,274	913,272	(15,901)	(354,163)	6,334,482
equipment Communications and data processing	24,873,498	2,934,182	99,548	(12,823,814)	15,083,414
equipment	12,119,411	350,484	25,785	(7,999,697)	4,495,983
Other equipment	3,108,936	54,494	(109,432)	(1,207,329)	1,846,669
Total accumulated depreciation	45,893,119	4,252,432		(22,385,003)	27,760,548
Total capital assets being depreciated, net	20,745,223	(4,252,432)	12,420,810	(164,241)	28,749,360
Capital assets, net	\$ 21,943,924	\$ 9,372,509	\$	\$ (169,934)	\$ 31,146,499

NOTES TO BASIC FINANCIAL STATEMENTS

5. CAPITAL ASSETS (CONTINUED)

			2023		
	Beginning Balance	Additions	Transfers	Disposals	Ending Balance
Non-depreciable, land	\$ 64,200	\$	\$	\$	\$ 64,200
Non-depreciable, construction in process		8,515,614	(7,381,113)		1,134,501
Total non-depreciable assets	64,200	8,515,614	(7,381,113)		1,198,701
Depreciable:					
Buildings and leasehold improvements Ambulances and other transportation	14,787,865		143,683		14,931,548
equipment Communications and data processing	30,159,170		7,146,486	(1,581,366)	35,724,290
equipment	12,718,121		75,278		12,793,399
Other equipment	3,173,439		15,666		3,189,105
Total depreciable assets	60,838,595	<u></u>	7,381,113	(1,581,366)	66,638,342
Less accumulated depreciation:					
Buildings and leasehold improvements Ambulances and other transportation	4,922,149	869,125			5,791,274
equipment Communications and data processing	24,078,694	1,923,851		(1,129,047)	24,873,498
equipment	11,931,588	187,823			12,119,411
Other equipment	3,068,390	40,546			3,108,936
Total accumulated depreciation	44,000,821	3,021,345		(1,129,047)	45,893,119
Total capital assets being		/ ·			
depreciated, net	16,837,774	(3,021,345)	7,381,113	(452,319)	20,745,223
Capital assets, net	\$ 16,901,974	\$ 5,494,269	\$	\$ (452,319)	\$ 21,943,924

6. ACCOUNTS PAYABLE AND ACCRUED EXPENSES

Accounts payable and accrued expenses included in current liabilities as of June 30, 2024 and 2023 consisted of:

	2024	2023
Payable to suppliers and contractors Accrued expenses (including payroll taxes and benefits)	\$ 3,942,263 3,948,369	\$ 4,076,364 3,417,410
	\$ 7,890,632	\$ 7,493,774

7. LINE OF CREDIT

The Authority had a revolving line of credit with Prosperity Bank in the amount of \$2,000,000 which expired November 18, 2023 and was not renewed. As of June 30, 2024, there were no amounts borrowed and outstanding against the line of credit.

NOTES TO BASIC FINANCIAL STATEMENTS

8. LONG-TERM DEBT

Long-term debt consisted of the following at June 30, 2024:

Beginning Balance Increase				Increases	 ecreases	Ending Balance			Due Within One Year	
Term note for building expansion										
0 1	\$	1,649,376	\$		\$ 722,603	\$	926,773	\$	739,298	

Long-term debt consisted of the following at June 30, 2023:

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
Term note for building expansion					
.	\$ 2,355,796	\$ 	\$ 706,420	\$ 1,649,376	\$ 722,603

On July 1, 2015, the Authority entered into an agreement with Prosperity Bank for a \$5,500,000 secured term loan for purposes of financing the construction of a building addition to its headquarters building in Tulsa, Oklahoma. The note bears interest at 2.25% on the outstanding balance. Quarterly principal and interest payments commence on October 15, 2017 and end on July 15, 2025. The loan agreement requires compliance with a financial covenant to maintain in the Eastern Division annual net revenues at least equal to 1.25 times the average annual principal and interest on the loan. Aggregate maturities during the next five years will be as follows:

	Principal Interest		nterest	Total	
Year ending June 30:					
2025	\$	739,298	\$	14,865	\$ 754,163
2026		187,475		1,066	188,541
	\$	926,773	\$	15,931	\$ 942,704

9. RETIREMENT PLAN

The Authority instituted The Emergency Medical Services Authority 457(b) Matching Plan (Matching Plan) effective December 1, 2020. The Matching Plan is a contributory defined contribution plan and is available for all employees who have attained the age of 18 and completed at least 500 hours of service. The Matching Plan provides for full vesting immediately upon participation in the Matching Plan. Under the provisions of the Matching Plan, the Authority will match up to 6% of total compensation paid. The Authority matches the employees' contribution at the end of the plan year, which is December 31st. Total contributions made by the Authority were \$1,302,847 and \$1,087,401 for years ended June 30, 2024 and 2023, respectively. At June 30, 2024 and 2023, there was \$799,711 and \$625,256 accrued for matching contributions, respectively.

NOTES TO BASIC FINANCIAL STATEMENTS

9. RETIREMENT PLAN (CONTINUED)

The Authority administers and maintains a noncontributory defined contribution plan. The Emergency Medical Services Authority Money Purchase Pension Plan (Plan) was available for all employees who met certain eligibility requirements before new enrollments into the plan were discontinued on December 1, 2020. All participating employees are fully vested in the Plan. Under the provisions of the Plan, the Authority will continue to contribute 10% of total compensation paid. Benefits payable under the Plan are limited to the amount of Plan assets allocable to the account of each participant. Total contributions to the retirement Plan for the years ended June 30, 2024 and 2023 were \$284,971 and \$324,678, respectively. At June 30, 2024 and 2023, \$277,020 and \$284,971, respectively, were due from the Authority to the Plan for contributions. There were no forfeitures used to pay administrative expenses or to reduce Authority contributions during fiscal years ending June 30, 2024 and 2023.

10. LITIGATION

In the normal course of business, the Authority is, from time to time, subject to allegations that may or do result in litigation. Some of these allegations are in areas not covered by the Authority's commercial insurance; for example, performance of contracts. The Authority evaluates such allegations by conducting investigations to determine the validity of each potential claim. Based upon the advice of legal counsel, management records an estimate of the amount of ultimate expected loss, if any, for each. Events could occur that would cause the estimate of ultimate loss to differ materially in the near term.

On September 9, 2020, the Authority filed suit against its ambulance contractor (AMRAS) to collect monies owed to it under certain provisions of its contract. The Authority accrued a \$16 million receivable related to this arrangement that was fully reserved. In addition, the Authority recorded a \$16 million payable to AMRAS that they withheld payment on until the matter was settled. In October 2022, the Authority and AMRAS settled the lawsuit which resulted in the recognition of \$5,339,896 of revenue associated with provision of the contract and is included in operating revenue on the Authority's Statement of Revenues, Expenses, and Changes in Net Position. This fully settled all amounts owed to the Authority by AMRAS and all amounts owed to AMRAS by the Authority.

11. RELATED PARTY TRANSACTIONS

When assets are purchased by the cities of Tulsa or Oklahoma City for the benefit of the Authority, the cities hold title to the assets and the Authority is responsible for managing the assets. During the year ended June 30, 2024, and June 30, 2023, the City of Oklahoma City and the City of Tulsa purchased no equipment for the Authority's use. The cumulative cost of capital assets purchased in prior fiscal years by the City of Oklahoma City and currently in service for the Authority's use is \$9,246,781 as of June 30, 2024, and June 30, 2023, respectively. There are no assets still in service that were purchased in prior fiscal years by the City of Tulsa. If the Authority retained ownership of the assets in the Western Division, the accompanying statement of operations would reflect additional depreciation expense of \$1,734,099 for 2024 and \$1,560,586 for 2023.

NOTES TO BASIC FINANCIAL STATEMENTS

11. RELATED PARTY TRANSACTIONS (CONTINUED)

During the years ended June 30, the Authority also conducted the following transactions with related entities:

	2024		2023
Payments from the City of Tulsa for medical services program fees	\$	5,040,000	\$ 4,800,000
Payments from the City of Oklahoma City for medical services program fees	\$	5,376,000	\$ 5,723,000

The above payments are included in capital and noncapital subsidies on the statement of revenues, expenses and changes in net position.

12. PENDING GOVERNMENTAL ACCOUNTING STANDARDS

GASB Statement No. 101, *Compensated Absences*, better meets the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. This is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The provisions of this statement are effective for financial statements for the Authority's fiscal year ending June 30, 2024. The Authority is evaluating the potential effects on the financial statements.

GASB Statement No. 102, Certain Risk Disclosures, will improve financial reporting by providing users of financial statements with essential information that currently is not often provided. The disclosures will provide users with timely information regarding certain concentrations or constraints and related events that have occurred or have begun to occur that make a government vulnerable to a substantial impact. As a result, users will have better information with which to understand and anticipate certain risks to a government's financial condition. The provisions of this statement are effective for financial statements for the Authority's fiscal year ending June 30, 2026. The Authority is evaluating the potential effects on the financial statements.



SUPPLEMENTARY INFORMATION OF OPERATING DIVISIONS

Statement of Net Position Information

June 30, 2024

ASSETS

	Eastern	Western			
	Division	Division	Eliminations	Total	
CURRENT ASSETS					
Cash and cash equivalents	\$ 14,016,804	\$ 1,636,347	\$	\$ 15,653,151	
Patient accounts receivable, net	6,511,400	9,109,693		15,621,093	
Grant receivables	223,249			223,249	
Other receivables	183,026	141,662		324,688	
Interdivision receivables	2,804,662		(2,804,662)		
Prepaid expenses	662,906	698,248		1,361,154	
Total current assets	24,402,047	11,585,950	(2,804,662)	33,183,335	
Capital assets, non-depreciable	1,377,513	1,019,626		2,397,139	
Capital assets, net of depreciation	13,945,339	14,804,021		28,749,360	
Other assets	8,274	3,946		12,220	
Total assets	\$ 39,733,173	\$ 27,413,543	\$ (2,804,662)	\$ 64,342,054	

LIABILITIES AND NET POSITION

	Eastern Division	Western Division	Eliminations	Total
CURRENT LIABILITIES				
Accounts payable and accrued expenses	\$ 6,541,505	\$ 1,349,127	\$	\$ 7,890,632
Quality assurance fund payable	438,124			438,124
Current maturities of long-term debt	739,298			739,298
Interdivision payable		2,804,662	(2,804,662)	
Total current liabilities	7,718,927	4,153,789	(2,804,662)	9,068,054
Long-term debt, less current maturities	187,475			187,475
		-		
Total liabilities	7,906,402	4,153,789	(2,804,662)	9,255,529
NET POSITION				
Net investment in capital assets	14,396,079	15,823,647		30,219,726
Unrestricted	17,430,692	7,436,107		24,866,799
Total net position	31,826,771	23,259,754		55,086,525
Total liabilities and net position	\$ 39,733,173	\$ 27,413,543	\$ (2,804,662)	\$ 64,342,054

SUPPLEMENTARY INFORMATION OF OPERATING DIVISIONS

Statement of Net Position Information

June 30, 2023

ASSETS

	Eastern Division	Western Division	Eliminations	Total
CURRENT ASSETS				
Cash and cash equivalents	\$ 5,961,785	\$ 9,671,063	\$	\$ 15,632,848
Patient accounts receivable, net	5,425,489	7,730,082		13,155,571
Grant receivables	214,319			214,319
Other receivables	1,241,850	1,573,839		2,815,689
Interdivision receivables	10,821,486		(10,821,486)	
Prepaid expenses	536,628	465,653		1,002,281
Total current assets	24,201,557	19,440,637	(10,821,486)	32,820,708
Capital assets, non-depreciable Capital assets, net of depreciation Other assets	679,286 9,237,199 8,266	519,415 11,508,024 7,467	 	1,198,701 20,745,223 15,733
Total assets	\$ 34,126,308	\$ 31,475,543	\$ (10,821,486)	\$ 54,780,365

LIABILITIES AND NET POSITION

	Eastern Division	Western Division	Eliminations	Total
CURRENT LIABILITIES				
Accounts payable and accrued expenses	\$ 6,392,891	\$ 1,100,883	\$	\$ 7,493,774
Quality assurance fund payable	559,965			559,965
Current maturities of long-term debt	722,603			722,603
Interdivision payable		10,821,486	(10,821,486)	
			(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Total current liabilities	7,675,459	11,922,369	(10,821,486)	8,776,342
Long-term debt, less current maturities	926,773			926,773
NET POSITION				
Net investment in capital assets	8,267,109	12,027,439		20,294,548
Unrestricted	17,256,967	7,525,735		24,782,702
T 4-14	05 504 070	40 550 474		45.077.050
Total net position	25,524,076	19,553,174		45,077,250
Total liabilities and net position	\$ 34,126,308	\$ 31,475,543	\$ (10,821,486)	\$ 54,780,365

SUPPLEMENTARY INFORMATION OF OPERATING DIVISIONS

Statement of Revenues, Expenses and Changes in Net Position Information

Year Ended June 30, 2024

	Eastern Division	Western Division	Eliminations	Total
OPERATING REVENUE, NET	\$ 42,259,001	\$ 53,317,270	\$	\$ 95,576,271
OPERATING EXPENSES Contracted professional services Salaries, wages and benefits Lease, maintenance and utilities Medical supplies and other Grant expenditures Depreciation	1,570,244 30,563,194 4,399,752 3,594,871 671,972 2,015,386	1,734,398 41,834,398 4,733,848 5,251,529 2,237,046	 	3,304,642 72,397,592 9,133,600 8,846,400 671,972 4,252,432
Total operating expenses Operating income (loss)	42,815,419 (556,418)	55,791,219 (2,473,949)		98,606,638 (3,030,367)
NONOPERATING REVENUE (EXPENSE) Investment income Interest expense Gain (loss) on disposal of fixed assets Noncapital grants and contributions Capital and noncapital subsidies	360,922 (31,560) (160) 748,944 5,780,967	344,623 (39,906) 5,875,812	 	705,545 (31,560) (40,066) 748,944 11,656,779
Total nonoperating revenues Change in net position	6,859,113 6,302,695	6,180,529 3,706,580		13,039,642
Net position, beginning of year Net position, end of year	25,524,076 \$ 31,826,771	19,553,174 \$ 23,259,754	\$	45,077,250 \$ 55,086,525

SUPPLEMENTARY INFORMATION OF OPERATING DIVISIONS

Statement of Revenues, Expenses and Changes in Net Position Information

Year Ended June 30, 2023

	Eastern Division	Western Division	Eliminations	Total
OPERATING REVENUE, NET	\$ 42,571,272	\$ 48,886,392	\$	\$ 91,457,664
OPERATING EXPENSES				
Contracted professional services	1,898,107	2,109,358		4,007,465
Salaries, wages and benefits	30,226,865	38,846,998		69,073,863
Lease, maintenance and utilities	3,948,491	4,876,748		8,825,239
Medical supplies and other	3,937,761	5,613,898		9,551,659
Grant expenditures	674,630			674,630
Depreciation	1,668,430	1,352,915		3,021,345
Total operating expenses	42,354,284	52,799,917		95,154,201
Operating income (loss)	216,988	(3,913,525)		(3,696,537)
NONOPERATING REVENUE (EXPENSE)				
Investment income	59,825	63,834		123,659
Interest expense	(47,745)			(47,745)
Gain (loss) on disposal of fixed assets	57,840	(132,478)		(74,638)
Noncapital grants and contributions	712,445			712,445
Capital and noncapital subsidies	5,610,394	6,661,090		12,271,484
Total nonoperating revenues	6,392,759	6,592,446		12,985,205
Change in net position	6,609,747	2,678,921		9,288,668
Net position, beginning of year	18,914,329	16,874,253		35,788,582
Net position, end of year	\$ 25,524,076	\$ 19,553,174	\$	\$ 45,077,250



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Trustees Emergency Medical Services Authority

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Emergency Medical Services Authority (Authority) which comprise the statement of net position as of June 30, 2024, the related statements of revenues, expenses and changes in net position and cash flows for the year then ended, and the related notes to basic financial statements as listed in the table of contents, and have issued our report thereon dated September 30, 2024.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control on compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Allen, Gibbs & Houlik, L.C. CERTIFIED PUBLIC ACCOUNTANTS

Wichita, KS September 30, 2024