

GRADY COUNTY CRIMINAL JUSTICE AUTHORITY

Financial Statements
and
Independent Auditor's Report

June 30, 2023

GRADY COUNTY CRIMINAL JUSTICE AUTHORITY

June 30, 2023

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INDEPENDENT AUDITOR'S REPORT

To the Board of Trustees
Grady County Criminal Justice Authority

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the business-type activities and the fiduciary activities of Grady County Criminal Justice Authority as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Grady County Criminal Justice Authority's basic financial statements as listed in the table of contents.

Qualified Opinion on the Enterprise Fund

In our opinion, except for the effects of the matter described in the Basis for Qualified and Unmodified Opinions section of our report, the financial statements of the Enterprise Fund as listed in the table of contents present fairly, in all material respects, the financial position of the Enterprise Fund of the Grady County Criminal Justice Authority as of June 30, 2023, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Unmodified Opinion on the Fiduciary Fund

In our opinion, the financial statements of the Fiduciary Fund as listed in the table of contents present fairly, in all material respects, the respective fiduciary net position as of June 30, 2023 and the changes in fiduciary net position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Qualified and Unmodified Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Grady County Criminal Justice Authority, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified and unmodified audit opinions.

Matter Giving Rise to the Qualified Opinion on the Enterprise Fund

The Authority's employees are provided with defined benefit pensions through a cost-sharing multiple-employer plan. For years beginning after June 15, 2014, accounting principles generally accepted in the United States of America require employers participating in cost-sharing plans to recognize their proportionate share of the collective pension amounts for all benefits provided

through the plan, which would create a net pension liability in the financial statements and affect the amount of pension expense recognized each year. Management has elected not to implement the pension reporting standards promulgated by the Government Accounting Standards Board (GASB). The amounts by which this departure would affect the liabilities, net position and expenses of the Enterprise Fund have not been determined.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Grady County Criminal Justice Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Grady County Criminal Justice Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Grady County Criminal Justice Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 30, 2024 on our consideration of the Grady County Criminal Justice Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Grady County Criminal Justice Authority's internal control over financial reporting and compliance.

Jayna Johnson, AC

Duncan, Oklahoma
October 30, 2024

GRADY COUNTY CRIMINAL JUSTICE AUTHORITY
Statement of Net Position
Operating Fund
June 30, 2023

ASSETS

Current Assets

Cash and Cash Equivalents	\$ 3,796,058
Accounts Receivable	1,599,174
Accounts Receivable Fiduciary Fund	22,418
<i>Total Current Assets</i>	<u>5,417,650</u>

Capital Assets

Facilities Leasehold, Net	10,151,008
Property and Equipment, Net	5,188,817
<i>Total Capital Assets</i>	<u>15,339,825</u>

Restricted Cash & Investment

US Treasury Bond	504,535
Commissary and Phone Revenue Cash	1,426,773
Debt Reserve, Repair and Replacement Cash	2,043,592
<i>Total Restricted Cash and Investment</i>	<u>3,974,900</u>

Total Assets 24,732,374

Deferred Outflows

Unamortized Debt Refunding Cost	<u>294,907</u>
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Total Assets and Deferred Outflows \$ 25,027,282

LIABILITIES

Current Liabilities

Accounts Payable-Operating	\$ 183,102
Accrued Payroll and Vacation	322,739
Inmate and Commissary Payable	8,910
Accrued Note Interest Payable	19,144
Current Portion 2018 Revenue Refunding Note	994,540
<i>Total Current Liabilities</i>	<u>1,528,435</u>

Long-Term Liabilities

2018 Revenue Refunding Note, Net of Current Portion	<u>4,382,047</u>
<i>Total Liabilities</i>	<u>5,910,482</u>

NET POSITION

Net Investment in Capital Assets	10,258,145
Unrestricted	4,883,756
Restricted for Debt Service	2,548,127
Restricted for Inmate Services	1,426,773
<i>Total Net Position</i>	<u>19,116,801</u>

Total Liabilities and Net Position \$ 25,027,282

GRADY COUNTY CRIMINAL JUSTICE AUTHORITY
Statement of Revenues, Expenses and Changes in Net Position
Operating Fund
Year ended June 30, 2023

Operating Revenues

Incarceration Services	\$ 11,403,596
Inmate Transportation and Guard	501,563
Telephone and Commissary Commission	1,053,216
Other	11,501
<i>Total Operating Revenues</i>	<u>12,969,875</u>

Operating Expenses

<u>Inmate Services</u>	
Meals	728,805
Medical and Dental (Net of reimbursements)	750,444
Transportation	134,896
Jail Property and Supplies	359,889
	<u>1,974,034</u>
<u>Personnel</u>	
Salaries and Wages	4,857,055
Benefits and Taxes	1,642,769
Workers Compensation Insurance	165,445
Employee Assistance and Appreciation	10,231
Uniforms, Training, Other	38,828
	<u>6,714,328</u>
<u>Facilities and Administration</u>	
Utilities and Communication	433,068
Insurance	213,168
Technology	39,145
Professional Fees	42,249
Maintenance and Repairs	262,190
Office Expense	32,323
Depreciation	363,121
Leasehold Amortization	662,022
Loan Fees	58,672
Interest Expense	272,640
Bond Refunding Amortization	119,322
Other	4,533
	<u>2,502,453</u>
<i>Total Operating Expenses</i>	<u>11,190,814</u>
<i>Operating Revenues Less Expenses</i>	1,779,061

Non-Operating Revenues and Gains

Investment Return	48,268
Unrealized Gain on Investments	9,225
Gain on Sale of Property	6,913
	<u>64,406</u>

Increase in Net Position 1,843,468

<i>Net Position at Beginning of Year</i>	17,589,953
<i>Prior Period Adjustment</i>	(316,619)
<i>Net Position at End of Year</i>	<u>\$ 19,116,801</u>

GRADY COUNTY CRIMINAL JUSTICE AUTHORITY
Statement of Cash Flows
Operating Fund
Year Ended June 30, 2023

Cash Flows from Operating Activities

Cash Receipts for Inmate Services	\$ 13,176,101
Cash Payments to Employees for Services	(4,789,276)
Cash Payments for Other Personnel Expenses	(1,605,473)
Cash Payments to Other Suppliers of Goods or Services	<u>(3,233,879)</u>
<i>Net Cash Provided by Operating Activities</i>	3,547,474

Cash Flows from Capital and Related Financing Activities

Cash Payments for Interest	(284,077)
Purchase of Property and Equipment	(300,639)
Sale of Property and Equipment	6,913
Addition to Restricted Cash	(849,141)
Loan Principal Repayment	<u>(3,212,253)</u>
<i>Net Cash Used in Capital and Related Financing Activities</i>	(4,639,196)

Cash Flows from Investing Activities

Deposits and Investments Interest	<u>48,258</u>
<i>Net Cash Provided by Investing Activities</i>	<u>48,258</u>
<i>Net Decrease in Cash & Cash Equivalents</i>	(1,043,464)
<i>Cash and Cash Equivalents Beginning of Year</i>	<u>4,839,522</u>
<i>Cash and Cash Equivalents End of Year</i>	<u><u>\$ 3,796,058</u></u>

**Reconciliation of Operating Income to Net Cash
Provided by Operating Activities:**

Operating Revenues Less Expenses	\$ 1,779,061
Adjustments to reconcile operating income to net cash provided:	
Cash Payments for Interest	284,077
Facilities Lease Amortization	662,022
Depreciation	363,121
Increase in Accounts Receivable and Prepaid Expenses	206,224
Decrease in Accounts Payable and Accrued Expenses	133,647
Amortization of Refunding Loss	<u>119,322</u>
<i>Net Cash Provided by Operating Activities</i>	<u><u>\$ 3,547,474</u></u>

GRADY COUNTY CRIMINAL JUSTICE AUTHORITY
Statement of Fiduciary Net Position
Fiduciary Funds
June 30, 2023

ASSETS

Custodial Funds

Current Assets

Cash and Cash Equivalents
Accounts Receivable

\$ 263,750
-

263,750

Total Current Assets

Total Assets

\$ 263,750

LIABILITIES

Current Liabilities

Accounts Payable Operating Fund
Accounts Payable Vendors

\$ 22,418
102,803

125,221

Total Current Liabilities

Total Liabilities

125,221

NET POSITION

Restricted for Inmates

Total Net Position

138,529

138,529

Total Liabilities and Net Position

\$ 263,750

GRADY COUNTY CRIMINAL JUSTICE AUTHORITY
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
Year ended June 30, 2023

Additions	Custodial Funds
Inmate Receipts	\$ 1,622,864
Commission on Web Orders	187,361
<i>Total Additions</i>	<u>1,810,225</u>
 Deductions	
Paid to Vendors for Inmate Services	1,041,902
Commission Paid to Facility	522,059
Inmate Funds Returned	231,352
Other Expense	1,947
<i>Total Deductions</i>	<u>1,797,260</u>
<i>Net Increase in Fiduciary Net Position</i>	<u>12,965</u>
<i>Net Position at Beginning of Year</i>	125,564
<i>Net Position at End of Year</i>	<u><u>\$ 138,529</u></u>

GRADY COUNTY CRIMINAL JUSTICE Authority

Notes to Financial Statements

Year ended June 30, 2023

Note 1: Organization and Nature of Activities

Grady County Criminal Justice Authority (Authority) is a beneficial public trust created under the Authority of and pursuant to the provisions of Title 60, Oklahoma Statutes 2001, Sections 176-180.3, inclusive, as amended, and the Oklahoma Trust Act on August 12, 2002 for the use and benefit of Grady County, Oklahoma (Beneficiary). The purpose of the Authority is to operate and maintain buildings and facilities for public use or benefit, including jail facilities in Grady County, Oklahoma. The Authority began operating the jail facilities in December 2002. Operating revenues consist of incarceration fees and other service revenues related to operation of the correctional facilities.

The Authority is authorized, for the advancement of public purposes, to issue revenue notes and bonds to construct, improve, equip or acquire buildings, facilities or utilities which may be for the benefit of the Beneficiary County or for any other purpose which may enhance the accomplishment of the Authority's purposes. In no event do any bonds or other indebtedness of the Authority constitute a debt of the State of Oklahoma, or of Grady County, but shall be paid solely from the Trust Estate. The Authority has no taxing Authority.

Note 2: Summary of Significant Accounting Policies

The accounting policies of the Authority conform to generally accepted accounting principles as applicable to governmental units promulgated by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant policies.

A. Basis of Accounting

The accompanying financial statements report the financial position and results of operations of the Authority in accordance with generally accepted accounting principles. These statements are prepared on an enterprise fund basis and present the Authority's operating revenues and expenses in a manner similar to a private business, where the costs, including depreciation, of providing services to the public on a continuing basis are financed or recovered primarily through user charges.

The accounts of the Authority are organized on the basis of funds, each of which is considered a separate reporting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that may be comprised of assets, deferred outflows of resources, liabilities, deferred inflows or resources, net position, revenues and expenses.

The various funds are summarized by type in the financial statements. The following are used by the Authority:

Enterprise Fund

The Operating Fund is the Authority's Enterprise Fund. Enterprise funds, proprietary fund types, are accounted for on an economic resources measurement focus. All assets and liabilities, whether current or long-term, and deferred outflows and inflows of resources associated with the Authority's activities are included on its Statement of Net Position.

GRADY COUNTY CRIMINAL JUSTICE Authority

Notes to Financial Statements

Year ended June 30, 2023

Enterprise funds are used to account for operations which are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services on a continuing basis be financed or recovered primarily through charges to those who are provided the services. The financial statements are presented using the accrual basis of accounting, whereby revenues are recognized when earned and expenses are recognized when incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses result from providing services in connection with the Authority's principal service of operating a jail. The majority of operating revenues are from jail operations, but other associated miscellaneous services and charges are also included. Revenues and expenses not meeting the operating definition are reported as nonoperating. These nonoperating revenues and expenses consist mainly of interest income.

Fiduciary Fund

Fiduciary funds (trust and custodial funds) account for assets held by the Authority in a trustee capacity or as custodian for individuals, private organizations, other governmental units, or other funds.

Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds. The Authority holds funds in inmate accounts that are not derived from Authority's revenues or from a government transaction. The assets are for the benefit of the inmates, and inmates have discretion on how the assets are spent. Although the assets may be used to generate commissary revenue for Authority, the assets themselves are not derived from the Authority revenue sources.

B. Use of Estimates

The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, revenues, and expenses and disclosure of contingent assets and liabilities for the reported periods. Actual results could differ from those estimates and assumptions.

C. Cash and Cash Equivalents

Cash and cash equivalents include cash on hand, amounts in demand deposits, and short-term investments with a maturity date within three months of the date acquired by the Authority. For the purpose of the statement of cash flows, the Authority considers all demand deposit accounts, interest bearing checking accounts and time deposit accounts including certificates of deposit and U.S. Treasury funds, (all of which are allowable investment types) with maturities of three months or less to be cash and cash equivalents, with the exception of restricted cash.

GRADY COUNTY CRIMINAL JUSTICE Authority

Notes to Financial Statements

Year ended June 30, 2023

D. Accounts Receivable

Accounts receivable include amounts receivable from various agencies for services rendered. The Authority has established an allowance for doubtful accounts receivable to recognize the estimated uncollectible accounts.

E. Investments

Investments are carried at fair value. The increase or decrease in fair value during the year is reported as unrealized gain(loss) in the statement of revenues, expenses and changes in net position. Investments are governed by the Board of Trustees and any restrictions in the Trust indenture, which permits all types of investments. The Board has not formally adopted deposit and investment policies that limit the Authority's allowable deposits or investments (including custodial credit risk on deposits) and address the specific types of risk to which the Authority is exposed.

F. Capital Assets

Property and equipment consist of transport equipment, land, buildings, building improvements and other equipment used in the detention center. Assets are depreciated using the straight-line method, over the estimated useful lives of five to twenty years. Authority capitalizes items of property and equipment when the cost is at least \$10,000; smaller items are expensed as purchased.

G. Pensions

Authority participates in the Oklahoma Employees Retirement System (OPERS), which is a defined benefit retirement plan, qualified under Section 401(a) of the Internal Revenue Code, for state and local government employees. The plan is a multiple-employer, cost-sharing public employee plan. Authority does not recognize its share of net pension liability in the financial statements, in accordance with GASB Statement No. 68. Pension expense and the related liability are recorded in the financial statements to reflect the employer contribution on eligible gross wages as the expense is incurred.

H. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position may sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense) until then. The Authority has one item that qualifies for reporting in this category. It is comprised of the unamortized cost of a debt refunding when bond debt was retired in 2018 and described in subsequent notes.

In addition to liabilities, the statement of financial position may sometimes report a separate section of deferred inflows of resources. This separate financial statement element, deferred inflows or resources, represents an acquisition of net position that applies to a future period(s) and therefore will not be recognized as an inflow or resources (revenue) until that time. The Authority has no items that qualify for reporting in this category.

GRADY COUNTY CRIMINAL JUSTICE Authority

Notes to Financial Statements

Year ended June 30, 2023

I. Net Position

The difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net Position is comprised of and displayed as three components; Net Investment in Capital Assets, Restricted and Unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds, notes and other debt that are attributable to the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that does not meet the definition of the two preceding categories.

Note 3: Property and Equipment

Following is a summary of changes in the property and equipment accounts during the year:

	<u>6/30/2022</u>	<u>Additions</u>	<u>Dispositions</u>	<u>6/30/2023</u>
Transport and Equipment	\$ 1,466,239	\$ 248,054	\$ (56,294)	\$ 1,657,999
Facility Improvements	164,380	41,335	-	205,715
Buildings in Service	160,362	-	-	160,362
Buildings not in Service	21,970	-	-	21,970
East Unit	4,587,024	-	-	4,587,024
Land in Service	150,942	-	-	150,942
Land not in Service	67,057	-	-	67,057
Construction in progress	-	11,250	-	11,250
	<u>6,617,974</u>	<u>300,639</u>	<u>(56,294)</u>	<u>6,862,319</u>
Accumulated Depreciation	<u>(1,366,675)</u>	<u>(363,121)</u>	<u>56,294</u>	<u>(1,673,501)</u>
	\$ <u>5,251,299</u>	\$ <u>(62,482)</u>	\$ <u>-</u>	\$ <u>5,188,818</u>

GRADY COUNTY CRIMINAL JUSTICE Authority

Notes to Financial Statements

Year ended June 30, 2023

Note 4: Restricted Cash and Investment

Restricted Cash and Investment, stated at \$3,974,900 for business-type activities consists of the following:

Commissary and Phone Revenue Cash - Commissions earned from inmate commissary and telephone charges must be spent on inmate services; the balance of restricted commissary and phone revenue cash was \$1,426,773 as of June 30, 2023.

Debt Reserve, Repair and Replacement Cash - Pursuant to requirements of the 2018 Revenue Refunding Note Indenture, Authority placed \$1,600,000 and \$400,000 in two money market accounts for Note Fund Reserve Account and Repair and Replacement Fund, respectively. The money market accounts bear interest at less than one percent. The combined balance of these two accounts was \$2,043,592 as of June 30, 2023.

Debt Reserve, Repair and Replacement Investment - In December, 2022 Authority invested \$495,300 of the cash restricted for debt reserve, repair and replacement in a US Treasury Bond earning .75% to mature December 31, 2023. At June 30, 2023 the security is stated at fair value of \$504,535 as determined by independent pricing obtained and reported by the brokerage firm where the investment is held. The fair value measurement is based on observable market data inputs and is therefore categorized at Level 2 in the fair value hierarchy. An unrealized gain of \$9,235 is recognized in the statement of revenues, expenses, and changes in net position for the current year.

Management applies discretion in whether to first apply restricted cash or unrestricted cash when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

Note 5: Long-term Obligations and Facilities Lease

2012 Revenue Refunding Bonds - On February 1, 2012, the Grady County Criminal Justice Authority issued Series 2012 Revenue Refunding Bonds (2012 Bonds) in the amount of \$18,310,000 which were sufficient to retire all outstanding correctional facilities debt previously issued by Grady County Industrial Authority (GCIA). The 2012 Bonds were retired on November 1, 2018 primarily with proceeds from the Grady County Criminal Justice Authority 2018 Revenue Refunding Note.

Facilities Lease - In connection with the 2012 GCIA debt refunding and issuance of 2012 Bonds, Authority obtained the exclusive right to possess and enjoy the detention center facilities through October 2041 and so long as any part of the indebtedness was outstanding. The facilities lease was superseded by a new lease agreement in November, 2018 and again in April, 2023, which shortened the lease period by three years to October, 2038. See Note 14, Prior Period Adjustment, related to the change in lease term.

Costs assigned to obtaining the right to exclusive use of the property were capitalized as the Facilities Leasehold, reflected in the Statement of Net Position:

Facilities Leasehold, Cost	\$17,126,228
Less Accumulated Amortization	<u>(6,975,220)</u>
Facilities Leasehold, Net	<u>\$10,151,008</u>

GRADY COUNTY CRIMINAL JUSTICE Authority

Notes to Financial Statements

Year ended June 30, 2023

The leasehold is being amortized over the life of the lease under the straight-line method, which resulted in expense of \$662,022 during the year ended June 30, 2023.

2018 Revenue Refunding Note - On November 1, 2018 Authority executed the Grady County Criminal Justice Authority Revenue Refunding Note, Series 2018 (2018 Note) in the amount of \$16,000,000 to secure funds toward early retirement of the 2012 Bonds. The 2018 Revenue Refunding Note is considered a note from direct borrowing as defined by Governmental Accounting Standards.

The Indenture for the Grady County Criminal Justice Authority 2018 Revenue Refunding Note provides for 239 consecutive monthly installments payable on the 1st day of each month commencing on December 1, 2018 and a final installment of all unpaid principal and interest due November 1, 2038. Interest is calculated by taking the five-year US Treasury note rate at the time of closing plus two hundred twenty-five basis points and multiply the rate by 1 - corporate tax rate at the time of closing or the adjustment period plus thirty-five basis points which yields the current rate for the following five years. The interest rate will be adjusted on every fifth anniversary of the closing date, November 1, 2018. From July 1, 2022 through June 30, 2023, Authority paid \$272,640 in interest expense on the 2018 Revenue Refunding Note. Assuming the current rate of 4.42%, debt service requirements are as follows:

Year Ended	Interest	Principal	Total
	\$	\$	\$
6/30/2024	218,469	994,540	1,213,009
6/30/2025	172,988	1,040,019	1,213,007
6/30/2026	126,032	1,086,979	1,213,011
6/30/2027	76,956	1,136,053	1,213,009
6/30/2028	25,705	1,118,997	1,144,703
	<u>\$ 620,152</u>	<u>\$ 5,376,587</u>	<u>\$ 5,996,739</u>

Authority has assigned and pledged the Facilities Lease and any interest of Authority in the facilities and any interest of Authority in the personal property, improvements and fixtures constituting the facilities, including certain real estate owned, along with pledge of all criminal justice revenues and any other revenue or accounts receivable generated by the Authority as security for payment of the principal and interest on the 2018 Note. Property and equipment pledged has a cost basis of \$6,069,989 and a depreciated book basis of \$5,021,979.

Changes in long-term obligations for the year ended June 30, 2023 are as follows:

	Balance 6/30/22	Increases	Decreases	Balance 6/30/23	Due within One year
2018 Note	\$ 8,588,840	\$	\$ 3,212,253	\$ 5,376,587	\$ 994,540

The 2018 Note from the direct borrowing contains a provision that upon the occurrence of an event of default, and as long as such event is continuing the Bank may by notice in writing declare any amounts owed immediately due and payable.

GRADY COUNTY CRIMINAL JUSTICE Authority

Notes to Financial Statements

Year ended June 30, 2023

Note 6: Short-term Obligations

On April 11, 2023 Authority executed the Grady County Criminal Justice Authority Revenue Note, Series 2023 to borrow \$3,000,000 for a facilities improvement project. Due to a project delay, there were no advances drawn on this note during the year ended June 30, 2023 and accordingly, no interest expense was incurred. The one-year note matured April 1, 2024 and was extended to November 1, 2024.

Note 7: Debt Refunding Cost

The costs associated with issuance of new debt to repay previously issued debt are recorded as a deferred outflow of resources in the statement of net position. Authority incurred costs in 2019 of \$500,250 and \$225,832 for bond prepayment fee and remaining unamortized discount, respectively, related to the 2012 Bonds for a total of \$726,082.

The resulting loss from debt refunding is recognized as a deferred outflow in the financial statements; the deferred outflow represents the cost of interest savings to be obtained in the future by substituting the new interest rate for the old interest rate. The cost is allocated to future periods as a component of interest expense over the life of the new debt, which is twenty years. For the year ended June 30, 2023, \$119,322 of the debt refunding cost was amortized into interest expense, leaving the stated balance of \$294,907 as of June 30, 2023.

Note 8: Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the Authority's deposits may not be returned to it. At June 30, 2023, the balances on deposit with financial institutions for all funds totaled \$6,716,943 and of that amount, \$750,000 was insured by the Federal Deposit Insurance Corporation (FDIC) and \$3,759,658 was collateralized with securities pledged and held in the name of the pledging financial institution. The remaining \$2,207,286 was uninsured and uncollateralized. Management believes the deposits are placed with high quality financial institutions and the risk of loss is minimal.

Note 9: Retirement Plan

Authority has elected to participate in the Oklahoma Public Employees Retirement System (OPERS), which is a defined benefit retirement plan for state and local government employees. The plan is qualified under section 401(a) of the Internal Revenue Code and participation is mandatory for all eligible employees. An employee is eligible upon employment and expected to work at least 1000 hours per year.

The Authority, through Board resolution, has elected to make employer contributions of 15 percent of gross wages and require employee contributions of 5 percent of gross on all wages, except as defined by OPERS as hazardous. Applicable for wages paid to new hires in certain hazardous duty categories after November 1, 2020, the overall OPERS rate increased by a combined 4.5% (1.5% Employer and 3.0% Employee). Employer contributions for the current and prior two years are as follows:

<u>Year Ended</u>	<u>Base Contribution Rate</u>	<u>Amount Contributed</u>
June 30, 2023	15.0%	\$659,237
June 30, 2022	15.0%	583,603
June 30, 2021	15.0%	590,731

GRADY COUNTY CRIMINAL JUSTICE Authority

Notes to Financial Statements

Year ended June 30, 2023

Authority has been informed by OPERS there is a potential liability for additional contributions resulting from a failure to make payments into the system on behalf of employees in the initial stages of their employment during the years 2003 through 2013. The potential amount due cannot be reasonably estimated at this time. Plan financial reports and additional plan information, including the Authority's proportionate share of pension liability, may be obtained by contacting Oklahoma Public Employees Retirement System at P.O. Box 53007, Oklahoma City, OK 73152-3007, by calling OPERS at (800) 733-9008, or online at www.opers.ok.gov.

Note 10: Economic Dependence

Over eighty percent of incarceration revenues for the law enforcement center are derived from contracts with the federal government. If the federal government were to withdraw federal inmates from the facilities, it would severely impact the operations of the law enforcement center; however, management believes the need for federal inmate housing will remain constant.

Note 11: Related Organizations

The Authority is related to Grady County, Oklahoma as the primary beneficiary of the Authority. Authority leases and occupies facilities owned by Grady County, Oklahoma. The revenues of the facilities are pledged on the 2018 Series and 2023 Series Notes.

During June 2016, Authority Board of Trustees authorized formation of a separate entity, incorporated in the State of Oklahoma, to facilitate the submission of an application for financing to United States Department of Agriculture. There were no assets or activity in the Grady County Criminal Justice Corporation for the year ended June 30, 2023.

Note 12: Contingencies

The Authority is subject to legal proceedings and claims which arise in the ordinary course of business. In the opinion of management, the disposition of these claims will not have a material adverse impact on the Authority.

Note 13: Commitments and Subsequent Events

Authority has contracted with a construction manager to oversee and complete the planned facilities expansion project. The preliminary conceptual estimate of cost as of February, 2023 (including equipment needs) was approximately \$4,386,000. Additionally, Authority has contracted for related architectural services which are estimated at approximately \$202,000. Amounts expended on this project to date are \$188,750 for architectural services.

Authority is in the process of a refinancing to retire the 2018 and 2023 Notes, with added funding for expansion and improvement projects. The new Note, expected to close in November, 2024, will be \$8,100,000.

Subsequent events were evaluated through October 30, 2024, which is the date that financial statements were available to be issued.

GRADY COUNTY CRIMINAL JUSTICE Authority
Notes to Financial Statements
Year ended June 30, 2023

Note 14: Prior Period Adjustment

As described in Note 5, Long-term Obligations and Facilities Lease, the cost of Facilities Leasehold capitalized is amortized over the remaining lease period. The 2018 facilities lease which superseded the 2012 facilities lease changed the lease maturity from November 2041 to November 2038; however, the related annual amortization expense was not adjusted for the change in 2018 and amortization expense was understated in the financial statements for years ending June 30, 2019 through June 30, 2022 for a combined amount of \$316,619. The effect of the error correction is to reduce Facilities Leasehold asset and beginning Net Position in the current year financial statements for \$316,619. The effect of the error on the June 30, 2022 change in net position is that amortization expense was understated by \$86,350.

Note 15: Risk Management

Authority is subject to risk of liability related to detention center operations, in addition to physical damage or other loss of property. Risk is managed through participation in Association of County Commissioners of Oklahoma Self-Insurance Group (ACCO-SIG), a self-insured government risk pool. In exchange for premiums paid, ACCO-SIG provides various lines of coverage and limits of liability subject to a \$50,000 deductible.



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

To the Board of Trustees
Grady County Criminal Justice Authority

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities and fiduciary activities of Grady County Criminal Justice Authority, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise Grady County Criminal Justice Authority's basic financial statements, and have issued our report thereon dated October 30, 2024.

Our opinion on the financial statements was qualified because management has elected not to adopt accounting standards for pensions that require employers to recognize their proportionate shares of collective pension amounts resulting from participation in cost-sharing multiple-employer retirement plans.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Grady County Criminal Justice Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Grady County Criminal Justice Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Grady County Criminal Justice Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist and not be identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Grady County Criminal Justice Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Jayna Johnson PC".

Duncan, Oklahoma
October 30, 2024