# FINANCIAL STATEMENTS - REGULATORY BASIS AND REPORTS OF INDEPENDENT AUDITOR

GROVE SCHOOL DISTRICT NO. C-27, Pottawatomie County, Oklahoma

JUNE 30, 2021

Audited by

WILSON, DOTSON & ASSOCIATES, P.L.L.C. SHAWNEE, OK

SCHOOL DISTRICT OFFICIALS JUNE 30, 2021

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# WILSON, DOTSON & ASSOCIATES, P.L.L.C.

**Certified Public Accountants** 

Members

Oklahoma Society of Certified Public Accountants

#### American Institute of Certified Public Accountants

#### INDEPENDENT AUDITOR'S REPORT

The Honorable Board of Education Grove School District Number C-27 Pottawatomie County, Oklahoma

#### Report on the Financial Statements

We have audited the accompanying combined fund type and account group financial statementsregulatory basis of the Grove School District No. C-27, Pottawatomie County, Oklahoma ("District"), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Oklahoma State Department of Education to meet financial reporting requirements of the State of Oklahoma; this includes determining that the regulatory basis of accounting is acceptable basis for preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and qualified audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1, the financial statements are prepared by the District on the basis of the financial reporting provisions of the Oklahoma State Department of Education, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of the Oklahoma State Department of Education. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

# Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statements referred to in the first paragraph do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of June 30, 2021, or the changes in its financial position, or, where applicable, its cash flows for the year then ended.

# Basis for Qualified Opinion on Regulatory Basis of Accounting

The financial statements referred to above do not include the general fixed asset account group, which is a departure from the regulatory basis of accounting prescribed by the Oklahoma State Department of Education. The amount that should be recorded in the general fixed asset account group is not known.

#### Qualified Opinion on Regulatory Basis of Accounting

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinion on Regulatory Basis of Accounting" paragraph, the financial statements referred to in the first paragraph present fairly, in all material respects, the assets, liabilities, and fund balance arising from regulatory basis transactions of each fund type and account group of the District as of June 30, 2021, and the revenues collected, expenditures paid and encumbered, and budgetary results for the year ended on the regulatory basis of accounting described in Note 1.

#### Other Matters

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining statements-regulatory basis, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis in the format required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements, nor was a separate report issued for federal financial assistance, since the required threshold of \$750,000 or more in federal expenditures was not reached.

The combining statements-regulatory basis and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial

statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements-regulatory basis and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole on the regulatory basis of accounting described in Note 1.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 11, 2022, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Wilson, Dom's associates

Wilson, Dotson & Associates, PLLC

Shawnee, Oklahoma April 11, 2022

#### COMBINED STATEMENT OF ASSETS, LIABILITIES AND CASH FUND BALANCES - REGULATORY BASIS ALL FUND TYPES AND GENERAL LONG-TERM DEBT JUNE 30, 2021

	G	OVERNMENT SPECIAL <u>REVENUE</u>	AL FUND TYPE CAPITAL <u>PROJECTS</u>	S DEBT <u>SERVICE</u>	FIDUCIARY FUND TYPES AGENCY FUNDS	GENERAL LONG-TERM 	TOTALS (MEMORANDUM ONLY)
ASSETS							
Cash and investments Amounts available in debt service Amounts to be provided for retirement	\$ 982,585 -	543,845 -	1,432,653 -	36,867 -	119,312 -	- 36,867	3,115,262 36,867
of general long-term debt						1,463,133	1,463,133
Total Assets	<u>\$ 982,585</u>	543,845	1,432,653	36,867	119,312	1,500,000	4,615,262
LIABILITIES AND CASH FUND BALANCES							
Liabilities							
Warrants payable	\$ 470,019	3,930	-	-	-	-	473,949
Encumbrances payable	13,344	3,087	2,000	-	-	-	18,431
Funds held for school organizations	-	-	-	-	119,312	-	119,312
Long-term debt:						1,500,000	1,500,000
Bonds payable Total liabilities	483,363	7,017	2,000			<u>.</u>	
rotar habilities	403,303	7,017	2,000		119,312	1,500,000	2,111,692
Cash Fund Balances							
Restricted	-	536,828	1,430,653	36,867	-	-	2,004,348
Unassigned	499,222	-					499,222
Total cash fund balances	499,222	536,828	1,430,653	36,867		<u> </u>	2,503,570
Total Liabilities and Cash Fund Balances	\$ 982,585	543,845	1,432,653	36,867	119,312	1,500,000	4,615,262

#### COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - REGULATORY BASIS - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2021

	G	GOVERNMENTAL FUND TYPES				
		SPECIAL	CAPITAL	DEBT	(MEMORANDUM	
	GENERAL	REVENUE	PROJECTS	SERVICE	ONLY)	
Revenues collected:						
Local sources	\$ 1,703,568	241,967	-	736,012	2,681,547	
Intermediate sources	89,343	-	-	-	89,343	
State sources	1,483,693	2,140	-	-	1,485,833	
Federal sources	366,939	142,337	-	-	509,276	
Non-revenue receipts	1,371	6,820		495	8,686	
Total revenues collected	3,644,914	393,264		736,507	4,774,685	
Expenditures:						
Instruction	2,769,432	12,070	-	-	2,781,502	
Support services	1,086,499	264,966	78,535	-	1,430,000	
Operation of non-instructional services	97,984	63,426	-	-	161,410	
Facilities acquisition & construction services	-	5,402	-	-	5,402	
Other outlays				933,125	933,125	
Total expenditures	3,953,915	345,864	78,535	933,125	5,311,439	
Excess of revenues collected over (under) expenditures						
before adjustments to prior year encumbrances and other						
financing sources (uses)	(309,001)	47,400	(78,535)	(196,618)	(536,754)	
Adjustments to prior year encumbrances	3,068	-	-	-	3,068	
Other financing sources (uses)						
Bond sales proceeds	-	-	1,500,000	-	1,500,000	
Interfund transfers in (out)	82,000	(82,000)				
Excess of revenues collected over (under) expenditures	(223,933)	(34,600)	1,421,465	(196,618)	966,314	
Cash fund balances, beginning of year	723,155	571,428	9,188	233,485	1,537,256	
Cash fund balances, end of year	\$ 499,222	536,828	1,430,653	36,867	2,503,570	

#### COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGET AND ACTUAL -REGULATORY BASIS - GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2021

	GENERAL FUND							
	ORIGINAL	FINAL		VARIANCE WITH FINAL BUDGET FAVORABLE				
	BUDGET	BUDGET	ACTUAL	(UNFAVORABLE)				
Revenues collected:								
Local sources	\$ 1,538,503	1,538,503	1,703,568	165,065				
Intermediate sources	72,690	72,690	89,343	16,653				
State sources	1,580,300	1,580,300	1,483,693	(96,607)				
Federal sources	-	208,121	366,939	158,818				
Non-revenue receipts			1,371	1,371				
Total revenues collected	3,191,493	3,399,614	3,644,914	245,300				
Expenditures:								
Instruction	-	2,769,432	2,769,432	-				
Support services	-	1,086,499	1,086,499	-				
Operation of non-instruction services	-	97,984	97,984	-				
Unbudgeted	3,914,648	168,854	-	168,854				
Total expenditures	3,914,648	4,122,769	3,953,915	168,854				
Excess of revenues collected over (under) expenditures before adjustments to prior year								
encumbrances and interfund transfers in (out)	(723,155)	(723,155)	(309,001)	414,154				
Adjustments to prior year encumbrances	-	-	3,068	3,068				
Interfund transfers in (out)			82,000	82,000				
Excess of revenues collected over (under) expenditures	(723,155)	(723,155)	(223,933)	499,222				
Cash fund balances, beginning of year	723,155	723,155	723,155					
Cash fund balances, end of year	<u>\$ -</u>		499,222	499,222				

#### COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGET AND ACTUAL -REGULATORY BASIS - GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2021

		SPECIAL REVENUE FUNDS						
				VARIANCE WITH FINAL				
	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	BUDGET FAVORABLE <u>(UNFAVORABLE)</u>				
Revenues collected:								
Local sources	\$ 219,848	219,848	241,967	22,119				
State sources	2.248	2,248	2,140	(108)				
Federal sources	44,134	44,134	142,337	98,203				
Non-revenue receipts	-	-	6,820	6,820				
Total revenues collected	266,230	266,230	393,264	127,034				
Expenditures:								
Instruction	-	12,070	12,070	-				
Support services	-	264,966	264,966	-				
Operation of non-instructional services	-	63,426	63,426	-				
Facilities acquisition & construction services	-	5,402	5,402	-				
Unbudgeted	837,658	491,794	-	491,794				
Total expenditures	837,658	837,658	345,864	491,794				
Excess of revenues collected over (under)								
expenditures before interfund transfers in (out)	(571,428)	(571,428)	47,400	618,828				
Interfund transfers in (out)			(82,000)	(82,000)				
Excess of revenues collected over (under)								
expenditures	(571,428)	(571,428)	(34,600)	536,828				
Cash fund balances, beginning of year	571,428	571,428	571,428					
Cash fund balances, end of year	<u>\$ -</u>		536,828	536,828				

#### COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGET AND ACTUAL -REGULATORY BASIS - GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2021

	SINKING FUND							
	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET FAVORABLE (UNFAVORABLE)				
Revenues collected: Local sources Non-revenue receipts Total revenues collected	\$ 699,640 - 699,640	699,640  	736,012 495 736,507	36,372 				
Expenditures: Other outlays	933,125	933,125	933,125					
Excess of revenues collected over (under) expenditures	(233,485)	(233,485)	(196,618)	36,867				
Cash fund balances, beginning of year	233,485	233,485	233,485					
Cash fund balances, end of year	\$ -		36,867	36,867				

#### NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2021

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the Grove School District Number C-27, Shawnee, Pottawatomie County, Oklahoma (the "District") conform to the regulatory basis of accounting, which is an other comprehensive basis of accounting prescribed by the Oklahoma State Department of Education and conforms to the system of accounting authorized by the State of Oklahoma. Accordingly, the accompanying financial statements are not intended to present financial position and results of operations in conformity with accounting principles generally accepted in the United States of America. The District's accounting polices are described in the following notes that are an integral part of the District's financial statements.

#### A. Reporting Entity

The District is a corporate body for public purposes created under Title 70 of the Oklahoma Statutes and accordingly is a separate entity for operating and financial reporting purposes. The District is part of the public school system of Oklahoma under the general direction and control of the State Board of Education and is financially dependent on state of Oklahoma support. The general operating authority for the public school system is the Oklahoma School Code contained in Title 70, Oklahoma Statues.

The governing body of the District is the Board of Education (Board) composed of elected members. The appointed superintendent is the executive officer of the District.

In evaluating how to define the District, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria established by the Governmental Accounting Standards Board (GASB). The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise The most significant manifestation of this ability is financial oversight responsibility. interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion used in evaluation potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the District and/or its citizens, or whether the activity is conducted within the geographic boundaries of the District and is generally available to its patrons. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the District is able to exercise oversight responsibilities. Based upon the application of these criteria, there are no potential component units included in the District's reporting entity. The District has various supporting groups. However, the District does not appoint any of the board members or exercise any oversight authority over these groups and the dollar amounts are not material to the District.

# NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2021

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

#### B. Measurement Focus

The accounts of the District are organized and operate on the basis of funds and account groups. A fund is an independent fiscal accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements. The account groups are reporting devices to account for certain assets and liabilities of the governmental funds not recorded directly in other funds.

The District has the following fund types and account groups:

**Governmental funds** are used to account for most of the District's general activities and general long-term debt account group, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of fixed assets (capital projects funds), and the servicing of general long-term debt (debt service funds). Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental type funds are accounted for using the Regulatory (Statutory) basis of accounting. All revenues from all sources, including property taxes, entitlements, grants, and shared revenues are recognized when they are received rather than earned.

Expenditures are generally recognized when encumbered or reserved rather than at the time the related liability is incurred. Unmatured interest for debt service is recognized when due and certain compensated absences and claims and judgments are recognized when the obligations are expected to be liquidated with expendable available financial resources. Fiduciary type funds are accounted for using the cash basis of accounting. These practices differ from generally accepted accounting principles.

Governmental funds include the following fund types:

<u>General fund</u> – is the general operating fund of the District. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. This is a budgeted fund, and any fund balances are considered as resources available for use. Major revenue sources include local property taxes and federal and state funding. Expenditures include all costs associated with the daily operations of the schools expect for programs funded for building repairs and maintenance, school construction, and debt service on bonds and other long-term debt. The General Fund also accounts for federal and state financed programs where restricted monies must be expended for specific programs. Project accounting is employed to maintain integrity for the various sources of these funds.

#### NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2021

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

#### B. Measurement Focus – cont'd

<u>Special Revenue funds</u> – account for revenue sources that are restricted to expenditures for specific purposes (not including expendable trusts or major capital projects). The special revenue funds are composed of the District's Building Fund, and Child Nutrition Fund. These are budgeted funds and any fund balances are considered as resources available for use.

<u>Building fund</u> – consists mainly of monies derived from property taxes levied for the purpose of erecting, remodeling, repairing, or maintaining school buildings and for purchasing furniture, equipment and computer software to be used on or for school district property, for paying energy and utility costs, for purchasing telecommunications services, for paying fire and casualty insurance premiums for school facilities, for purchasing security systems, and for paying salaries of security personnel.

<u>Child Nutrition Fund</u> – The Child Nutrition Fund consists of monies derived from local food sales and federal and state financial assistance. This fund is used to account for the various nutrition programs provided to students.

<u>Debt Service fund</u> – consists of the District's Sinking Fund and accounts for the accumulation of financial resources for servicing of general long-term debt (principal, interest and related costs). This is a budgeted fund. The primary revenue sources are local property taxes levied specifically for debt service.

<u>Capital Project fund</u> – consists of the District's Bond Fund and accounts for the proceeds of bond sales used exclusively for acquiring school sites, construction and equipping new school facilities, renovating existing facilities, and the acquisition of transportation equipment.

**Fiduciary funds** are used to account for assets held by the District in a trustee capacity or as an agent on behalf of others.

<u>Agency fund</u> – is custodial in nature and does not present results of operations or has a measurement focus. Agency funds are accounted for using the cash basis of accounting. This fund is the School Activities Fund used to account for monies collected principally through fundraising efforts of the students and Districtsponsored groups. This is an unbudgeted fund. The administration is responsible, under the authority of the Board, of collecting, disbursing and

# NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2021

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

#### B. Measurement Focus – cont'd

accounting for these activity funds. These funds have no equity, assets are equal to liabilities, and do not include revenues and expenditures for general operation of the District.

**Account Groups** are not funds and consist of a self-balancing set of accounts used only to establish accounting control over long-term debt and general fixed assets.

<u>General Long-Term Debt Account Group</u> – is used to account for the outstanding principal balances of all long-term debt of the District, which is offset by the amount available in the debt service fund and the amount to be provided in future years to complete retirement of the debt principal.

#### C. Basis of Accounting and Presentation

The District prepares its financial statements in a presentation format that is prescribed by the Oklahoma State Department of Education. This format is essentially the generally accepted form of presentation used by state and local governments prior to the effective date of GASB Statement No. 34, *Basic Financial Statements-Management's Discussion and Analysis for State and Local Governments* with certain modifications. This format differs significantly from that required by GASB 34.

The financial statements are essentially prepared on the basis of cash receipts and disbursements modified as required by the regulations of the Oklahoma State Department of Education as follows:

- Encumbrances represented by purchase orders, contracts, and other commitments for the expenditure of monies are recorded as expenditures when approved.
- Investments are recorded as assets when purchased.
- School supplies are recorded as expenditures and not as inventory assets.
- Warrants payable are recorded as liabilities when issued.
- Long-term debt is recorded in the General Long-Term Debt Account Group and not in the basic financial statements.
- Compensated absences are recorded as an expenditure when paid and not as a liability.
- Management's Discussion and Analysis (MD&A) is not required to be presented when the financial statements are prepared on the regulatory basis of accounting.

This regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable, or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred for governmental fund types; and, when revenues are earned.

# NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2021

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

#### D. Assets, Liabilities, Fund Balances, Revenue and Expenditures

#### 1. Deposits and Investments

State statues govern the District's investment policy. Permissible investments include direct obligations of the United States Government and Agencies; certificates of deposit of savings and loan associations, and bank and trust companies; and savings accounts or savings certificates of savings and loan associations, and trust companies. Collateral is required for demand deposits and certificates of deposit for all amounts not covered by federal deposit insurance. Investments are stated at cost. The School District invests entirely in certificates of deposit, U. S. Treasury Securities, and participates in the Secured Investment Program of Oklahoma State School Boards Association, as authorized by Oklahoma Statutes Title 62, Section 348.

# 2. Fair Value of Financial Instruments

The District's financial instruments include cash and investments. The District's estimate of the fair value of all financial instruments does not differ materially from the aggregate carrying values of its financial instruments recorded in the accompanying balance sheet. The carrying amount of these financial instruments approximates fair value because of the short maturity of these instruments.

#### 3. Estimates

The preparation of financial statements in conformity with the regulatory basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### 4. Interfund Transactions

Interfund transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund or expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the fund that is reimbursed. Non-recurring or non-routine permanent transfers of equity are reported as residual equity transfers.

# NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2021

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

#### D. Assets, Liabilities, Fund Balances, Revenue and Expenditures – cont'd

#### 5. Inventories

Inventories consist of minimal amounts of expendable supplies held for consumption. The value of consumable inventories at year-end is not material to the District's financial statements. The cost of inventories are recorded as expenditures when encumbered and purchased rather than when consumed.

### 6. Fixed Assets

The regulatory basis of accounting prescribed by the Oklahoma State Board of Education requires the presentation of fixed assets. The District has not maintained a record of its fixed assets, and, accordingly, a statement of fixed assets required by generally accepted accounting principles prior to the issuance of GASB No. 34, is not included in the financial statements. Fixed assets purchased are recorded as expenditures in the various funds at the time of purchase.

#### 7. Compensated Absences

The District provides vacation and sick leave benefits in accordance with Title 70 of the Oklahoma Statues, Article 6-104, which provides for annual sick leave and personal business days. District policy allows certified employees to accumulate such days to a maximum number of days. None of the benefits are payable upon retirement or death. Accrued vacation and sick leave benefits are not reflected in the financial statements because such statements are prepared on the regulatory basis of accounting. This practice differs from generally accepted accounting principles.

#### 8. Long-term Obligations

The District reports long-term debt at face value in the general long-term debt account group. Certain other lease obligations not expected to be financed with current available financial resources are also reported in the general long-term debt account group.

#### 9. Fund Balance Classifications

In the fund financial statements, governmental funds report the hierarchy of fund balances. The hierarchy is based primarily on the degree of spending constraints placed upon use of resources for specific purposes versus availability of appropriation. An important distinction that is made in reporting fund balance is between amounts that are considered *nonspendable* (i.e. fund balance associated with assets that are *not in spendable form*, such as inventories or prepaid items, long-term portions of loans and note receivables, or items that are legally required to be maintained intact (such as the corpus of a permanent fund)) and those that are *spendable* (such as fund balance associated with cash, investments or receivables).

# NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2021

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

#### D. Assets, Liabilities, Fund Balances, Revenue and Expenditures – cont'd

Amounts in the *spendable* fund balance category are further classified as *restricted, committed, assigned* or *unassigned*, as appropriate.

<u>Restricted Fund Balance</u> – The fund balance should be reported as restricted when constraints placed on the use of resources are either:

- Externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or
- Imposed by law through constitutional provisions or enabling legislation.

<u>Committed Fund Balance</u> – The fund balance should be reported as committed for amounts that are useable only for specific purposes by formal action of the government's highest level of decision-making authority. Such amounts are not subject to legal enforceability (like restricted amounts), but cannot be used for any other purpose unless the government removes or changes the limitation by taking action similar to that which imposed the commitment.

<u>Assigned Fund Balance</u> – The fund balance should be reported as assigned for amounts that are *intended* to be used for specific purposes, but are neither restricted nor committed. Intent is expressed by the governing body itself, or a subordinated high-level body or official who the governing body has delegated the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining spendable amounts (except negative balances) that are reported in governmental funds *other than the general fund*, that are neither restricted nor committed, and amounts in the general fund that are intended to be used for specific purposes in accordance with the provisions of the standard.

<u>Unassigned Fund Balance</u> – Unassigned fund balance is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

#### 10. Property Taxes and Other Local Revenues

The District is authorized by state law to levy property taxes, which consist of ad valorem taxes on real and personal property within the District. The County Assessor, upon receipt of the certification of tax levies from the County Excise Board, extends the tax levies on the tax roll for submission to the County Treasurer. Property taxes are levied on November 1 and are due on receipt of the tax bill. The first half of taxes is due prior to January 1. The second half is due prior to April 1. If the first payment is not made timely, the entire tax becomes due and payable on January 2. Second half taxes become delinquent on April 1 of the year following the assessment. If not paid by the following October 1, the property offered for sale

#### NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2021

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

#### D. Assets, Liabilities, Fund Balances, Revenue and Expenditures – cont'd

for the amount of the taxes due. The owner has two years to redeem the property by paying the taxes and penalty owed. If at the end of two years the owner has not done so, the purchaser is issued a deed to the property. No provision has been made for uncollected taxes, as all taxes are deemed collectible. Other local sources of revenues include tuition, fees, rentals, disposals, commissions and reimbursements.

# 11. Intermediate Revenues

Revenue from intermediate sources is the amount of money from funds collected by an intermediate administrative unit, or a political subdivision between the district and the state, and distributed to districts in amounts that differ in proportion to those which were collected within such systems.

#### 12. State Revenues

Revenues from state sources for current operations are primarily governed by state aid formula under the provisions of Article XVIII, Title 70, Oklahoma Statutes. The State Board of Education administers the allocation of state aid funds to school districts based on information accumulated from the districts. After review and verification of reports and supporting documentation, the State Department of Education may adjust subsequent fiscal period allocations of money for prior year errors disclosed by review. Normally, such adjustments are treated as reductions or additions of revenue of the year when the adjustment is made.

The District receives revenue from the state to administer certain categorical educational programs. State Board of Education rules require that revenue earmarked for these programs be expended only or the program for which the money is provided and require that the money not expended as of the close of the fiscal year be carried forward into the following year to be expended for the same categorical programs. The State Department of Education requires that categorical educational program revenues be accounted for in the general fund.

#### 13. Federal Revenues

Federal revenues consist of revenues from the federal government in the form of operating grants or entitlements. An operating grant is a contribution to be used for a specific purpose, activity or facility. A grant may be received either directly from the federal government or indirectly as a pass through from another government, such as the state. Entitlement is the amount of payment to which the District is entitled pursuant to an allocation formula contained in applicable statutes. The majority of the federal revenues received by the District

# NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2021

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

#### D. Assets, Liabilities, Fund Balances, Revenue and Expenditures – cont'd

are apportioned to the general fund. The District maintains a separate child nutrition fund and the federal revenues received for the child nutrition programs are apportioned there.

#### 14. Instruction Expenditures

Instruction expenditures include the activities dealing directly with the interaction between teachers and students. Teaching may be provided for students in a school classroom, in another location, such as a home or hospital, and in other learning situations, such as those involving cocurricular activities. It may also be provided through some other approved medium, such as television, radio, telephone and correspondence. Included here are the activities of teacher assistants of any type (clerks, graders, teaching machines, etc.) which assist in the instructional process. The activities of tutors, translators and interpreters would be recorded here. Department chairpersons who teach for any portion of time are included here. Tuition/transfer fees paid to other LEAs would be included here.

#### **15. Support Services Expenditures**

Support services expenditures provide administrative, technical (such as guidance and health) and logistical support to facilitate and enhance instruction. These services exist as adjuncts for fulfilling the objectives of instruction, community services and enterprise programs, rather than as entities within themselves.

#### 16. Operation of Non-Instructional Services Expenditures

These expenditures are activities concerned with providing non-instructional services to students, staff or the community.

#### 17. Facilities Acquisition and Construction Services Expenditures

These expenditures consist of activities involved with the acquisition of land and buildings; remodeling buildings; the construction of buildings and additions to buildings; initial installation or extension of service systems and other built-in equipment; and improvements to sites.

#### 18. Other Outlays Expenditures

A number of outlays of governmental funds are not properly classified as expenditures, but still require budgetary or accounting control. These are classified as Other Outlays. These include debt service payments (principal and interest) and certain transfers of monies from one fund to another.

# NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2021

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

#### D. Assets, Liabilities, Fund Balances, Revenue and Expenditures – cont'd

#### **19. Other Uses Expenditures**

Other uses expenditures include scholarships provided by private gifts and endowments; student aid and staff awards supported by outside revenue sources (i.e., foundations). Also, expenditures for self-funded employee benefit programs administered either by the School or a third-party administrator.

#### 20. Repayment Expenditures

Repayment expenditures represent checks/warrants issued to outside agencies for refund or restricted revenue previously received for overpayment, non-qualified expenditures and other refunds to be repaid from School funds.

#### 21. Non-Monetary Transactions

The District receives commodities from the U. S. Department of Agriculture. The value of these commodities has been included in the Schedule of Expenditures of Federal Awards; however, they have not been reflected in the combined financial statements as either revenue or expense since they are not reported under the regulatory basis of accounting.

#### 22. Memorandum Only – Total Columns

Total columns on the combined financial statements are captioned "memorandum only" because they do not represent consolidated financial information and are presented only to facilitate analysis. The columns do not present information that reflects financial position or results of operations in accordance with generally accepted accounting principles. Inter-fund eliminations have not been made in the aggregation of this data.

#### 23. Resource Use Policy

It is the District's policy for all funds that when an expenditure is incurred for purposes for which both restricted and unrestricted resources, including fund balances, are available, the District considers restricted amounts to be spent first before any unrestricted amounts are used. Furthermore, it is the District's policy when an expenditure is incurred for purposes for which committed, assigned, or unassigned resources, including fund balances, are available, the District considers committed amounts to be spent first followed by assigned amounts and lastly unassigned amounts.

# NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2021

# 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### Budgetary Information

The District is required by state law to prepare an annual budget. Under current Oklahoma Statutes, a formal Estimate of Needs (Budget) is required for all funds except for trust and agency funds. Budgets are presented for all funds that include the originally approved budgeted appropriations for expenditures and final budgeted appropriations as adjusted for supplemental appropriations and approved transfers between budget categories. The annual Estimate of Needs, when approved by the Board and subsequently filed with the County Clerk and approved by the County Excise Board becomes the legal budget. Supplemental appropriations, if required, were made during the year and are reflected on the budget vs. actual presentations shown as original budget and final budget.

The 2020-21 Estimate of Needs was amended by the following supplemental appropriation:

Fund	Supplemental		Original	Final		
	und Appropriations		Appropriations	Appropriations		
General	\$	208,121	3,914,648	4,122,769		

This amendment was approved by the Pottawatomie County Clerk.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting – under which purchase orders and other commitments of resources are recorded as expenditures of the applicable fund – is utilized in all Governmental Funds of the District. Purchase orders or contracts document encumbrances for goods or purchased services. Under Oklahoma law, unencumbered appropriations lapse at year-end.

# 3. DETAILED NOTES CONCERNING THE FUNDS

# A. Deposits and Investments

#### Custodial Credit Risk

Exposure to custodial credit risk related to deposits exists when the District holds deposits that are uninsured and uncollateralized; collateralized with securities held by the pledging financial institution, or by its trust department or agent but not in the District's name; or collateralized without a written or approved collateral agreement. Exposure to custodial credit risk related to investments exists when the District holds investments that are uninsured and unregistered, with securities held by the counterparty or by its trust department or agent but not in the District's name.

The District's policy as it relates to custodial credit risk is to secure its uninsured deposits with collateral, valued at no more than market value, at least at a level of 100 percent of the uninsured deposits and accrued interest thereon. The investment policy and state law also limits acceptable

#### NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2021

#### 3. DETAILED NOTES CONCERNING THE FUNDS - cont'd

#### A. Deposits and Investments – cont'd

collateral to U.S. Treasury and agency securities and direct obligations of the state, municipalities, counties, and school districts in the state of Oklahoma, surety bonds, and letters of credit. As required by Federal 12 U.S.C.A., Section 1823(e), all financial institutions pledging collateral to the District must have a written collateral agreement approved by the board of directors or loan committee.

At June 30, 2021 the District held deposits of approximately \$3,115,262 at financial institutions. The District's cash deposits, including interest-bearing accounts, and investments are entirely covered by Federal Depository Insurance (FDIC) or direct obligations of the U.S. Government insured or collateralized with securities held by the District or by its agent in the District's name. Therefore, the District was not exposed to custodial credit risk as defined above.

#### Investment Credit Risk

The District has no investment policy that limits its investment choices other than the limitations of state law that generally authorize investment in:

- 1. Direct obligations of the U.S. government, its agencies and instrumentalities to which the full faith and credit of the U.S. government is pledged, or obligations to the payment of which the full faith and credit of the State is pledged.
- 2. Certificates of deposit of banks when such certificates of deposits are secured by acceptable collateral for the deposit of public monies.
- 3. Savings accounts or saving certificates to the extent that such accounts or certificates are fully insured by the United States government.
- 4. Repurchase agreements that have underlying collateral including obligations of the United States government, its agencies and instrumentalities, or the State of Oklahoma.
- 5. County, municipal or school district debt obligations for which an ad valorem tax may be levied.
- 6. Money market funds regulated by the SEC and in which investments consist of the investments of obligations of the United States, its agencies and instrumentalities.
- 7. Warrants, bonds or judgments of the school district.
- 8. Qualified pooled investment programs through an interlocal cooperative agreement formed pursuant to applicable law and to which the board of education has voted to be a member, the investments of which consist of those items specified in paragraphs 1 through 7 above, as well as obligations of the United States agencies and instrumentalities.
- 9. Any other investment that is authorized by law.

Investment credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. The District has no formal policy limiting investments based on credit rating. Unless there is information to the contrary, obligations of the U.S. government or obligations

# NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2021

# 3. DETAILED NOTES CONCERNING THE FUNDS - cont'd

#### A. Deposits and Investments – cont'd

explicitly guaranteed by the U.S. government are not considered to have credit risk and do not require disclosure of credit quality.

The District had no investment credit risk as of June 30, 2021, as defined above.

#### Investment Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The District had no investment interest rate risk as defined above.

#### Concentration of Investment Credit Risk

Exposure to concentration of credit risk is considered to exist when investments in any one issuer represent a significant percent of total investments of the District. Investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments are excluded from this consideration. The District places no limit on the amount it may invest in any one issuer.

At June 30, 2021, the District had no concentration of credit risk as defined above.

#### B. Long-term Debt

State statues prohibit the District from becoming indebted in an amount exceeding the revenue to be received for any fiscal year without approval by the District's voters. Bond issues have been approved by the voters and issued by the District for various capital improvements. These bonds are required to be fully paid serially within 25 years from the date of issue. Debt Service requirements for bonds are payable solely from fund balance and future revenues of the debt service fund.

On May 1, 2021, the District issued building bonds in the amount of \$1,500,000, with an interest rate of 0.45%. The only bond matures on May 1, 2023 with a payment of \$1,500,000.

# NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2021

# 3. DETAILED NOTES CONCERNING THE FUNDS - cont'd

# B. Long-term Debt – cont'd

Annual debt service requirements to maturity are as follows:

Year Ended		General Obli	gation Bonds	Total
June 30,	Principal		Interest	Requirements
2022	\$	-	6,750	6,750
2023		1,500,000	6,750	1,506,750
Total	\$	1,500,000	13,500	1,513,500

Interest paid on general long-term debt during the current year totaled \$23,125.

#### C. Changes in General Long-term Debt

General long-term debt consists of bonds payable. The following is a summary of the changes in general long-term debt transactions of the District for the fiscal year:

	_	alance July 1, 2020	 Additions	Retir	rements	Ju	alance ne 30, 2021
Bonds	\$	910,000	 1,500,000	9	10,000	1,	500,000

#### NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2021

# 4. OTHER INFORMATION

# A. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; or acts of God. The District purchases commercial insurance to cover these risks, including general and auto liability, property damage, and public officials liability. Settled claims resulting from these risks have not exceeded the commercial insurance coverage in any of the past three fiscal years.

The School participates in a risk pool for Worker's compensation coverage in which there is a transfer or pooling of risks among the participants of that pool. In accordance with GASB No. 10, the School reports the required contribution to the pool, net of refunds, as insurance expense. The risk pool is the Oklahoma School Assurance Group (OSAG), an organization formed for the purpose of providing workers' compensation coverage to participating schools in the State of Oklahoma. In that capacity, OSAG is responsible for providing loss control services and certain fiscal activities, including obtaining contract arrangements for the underwriting, excess insurance agreements, claims processing, and legal defense for any and all claims submitted to them during the plan year. As a member of OSAG the District is required to pay fees set by OSAG according to an established payment schedule. A portion of the fees paid by the District goes into a loss fund for the District. The fee for the loss fund is calculated by projecting losses based on the schools losses for the last five years. OSAG provides coverage in excess of the Loss Fund so the District's liability for claim loss is limited to the balance of the loss fund. If the District does not use their loss fund in three years it is returned to them with no interest.

#### B. Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

#### C. Non-Monetary Transactions

The fair market value as determined by the Oklahoma Department of Human Services of the commodities received during the period under audit was \$21,722.

#### NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2021

# 4. OTHER INFORMATION – cont'd

#### D. Employee Retirement System and Plan

#### Description of Plan

The District participates in the state-administered Oklahoma Teachers' Retirement System, which is a cost sharing, multiple-employer defined benefit public employee retirement system (PERS), which is administered by the Board of Trustees of the Oklahoma Teachers' Retirement System (the "System"). The System provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Title 70 Section 17 of the Oklahoma Statutes establishes benefit provisions and may be amended only through legislative action. The Oklahoma Teachers' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Oklahoma Teachers' Retirement System, P.O. Box 53624, Oklahoma City, OK 73152 or by calling 405-521-2387.

#### Basis of Accounting

The System's financial statements are prepared using the cash basis of accounting, except for accruals of interest income. Plan member contributions are recognized in the period in which the contributions are made. Benefits and refunds are recognized when paid. The pension benefit obligation is a standardized disclosure measure of the present value of pension benefits. This pension valuation method reflects the present value of estimated pension benefits that will be paid in future years as a result of employee services performed to date and is adjusted for the effect of projected salary increases. There are no actuarial valuations performed on individual school districts. The System has an under-funded pension benefit obligation as determined as part of the latest actuarial valuation.

#### Funding Policy

The District, the State of Oklahoma, and the participating employees make contributions. The contribution rates for the District and its employees are established by and may be amended by Oklahoma Statutes. The rates are not actuarially determined. The rates are applied to the employee's earnings plus employer-paid fringe benefits. The required contribution for the participating members is 7.00% of compensation. Additionally, OTRS receives "federal matching contributions" for positions whose funding comes from federal sources or certain grants. The matching contribution rate was 7.70%. The District and State are required to contribute 14.00% of acceptable compensation. Contributions received by the System from the State of Oklahoma are from 3.50% of its revenues from sales taxes, use taxes, corporate income taxes and individual income taxes. The District contributed 9.50% and the State of Oklahoma plus the federal contribution contributed the remaining 4.50% during the year. The District is allowed by the Oklahoma Teachers' Retirement System to make the required contributions on behalf of the participating members. The District is required to pay 16.50% for any compensated retired teachers already receiving retirement benefits.

#### NOTES TO THE FINANCIAL STATEMENTS – REGULATORY BASIS June 30, 2021

# 4. OTHER INFORMATION – cont'd

#### D. Employee Retirement System and Plan – cont'd

#### Annual Pension Cost

The District's total contributions, including the state credit, for 2021, 2020 and 2019 were \$402,992, \$397,399, and \$381,679, respectively.

#### E. Surety Bonds

The superintendent, who is also custodian of general and building funds, and lunch and activity funds, is bonded by Old Republic Surety Company, bond numbers W150291835, W150289063 and W150289041 for the penal sums of \$100,000, \$2,000 and \$2,000, respectively, for the terms beginning July 1, 2020 and ending July 1, 2021. These are renewals of continuous bonds.

The treasurer is bonded by The Ohio Casualty Insurance Company. The bond number is 999052340 for the penal sum of \$100,000, term beginning July 1, 2020 and ending July 1, 2021.

The encumbrance clerk/minutes clerk is bonded by Old Republic Surety Company. The bond number is W150289039 for the penal sum of \$1,000, term beginning July 1, 2020 and ending July 1, 2021. This is a renewal of a continuous bond.

# COMBINING STATEMENT OF ASSETS, LIABILITIES AND CASH FUND BALANCES - REGULATORY BASIS ALL SPECIAL REVENUE FUNDS JUNE 30, 2021

ASSETS	B	uilding Fund	CHILD NUTRITION FUND	TOTAL
Cash	\$	503,567	40,278	543,845
LIABILITIES AND CASH FUND BALANCES				
Liabilities Warrants payable Encumbrances payable Total liabilities	\$	3,930 3,087 7,017	- 	3,930 3,087 7,017
Cash Fund Balances Restricted		496,550	40,278	536,828
Total Liabilities and Cash Fund Balances	\$	503,567	40,278	543,845

# COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES -REGULATORY BASIS - ALL SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2021

	В	uilding Fund	CHILD NUTRITION FUND	TOTAL
Revenues collected:				
Local sources	\$	241,931	36	241,967
State sources		-	2,140	2,140
Federal sources		-	142,337	142,337
Non-revenue receipts		-	6,820	6,820
Total revenues collected	_	241,931	151,333	393,264
Expenditures:				
Instruction		12,070	-	12,070
Support services		264,966	-	264,966
Operation of non-instructional services		-	63,426	63,426
Facilities acquisition & construction services		5,402	-	5,402
Total expenditures		282,438	63,426	345,864
Excess of revenues collected over (under) expenditures				
before interfund transfers in (out)		(40,507)	87,907	47,400
Interfund transfers in (out)		-	(82,000)	(82,000)
Excess of revenues collected over (under) expenditures		(40,507)	5,907	(34,600)
Cash fund balances, beginning of year		537,057	34,371	571,428
Cash fund balances, end of year	\$	496,550	40,278	536,828

#### COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGET AND ACTUAL -REGULATORY BASIS - ALL SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2021

	BUILDING FUND							
				VARIANCE				
				WITH FINAL				
				BUDGET				
	ORIGINAL	FINAL		FAVORABLE				
	BUDGET	BUDGET	ACTUAL	(UNFAVORABLE)				
Revenues collected:								
Local sources	<u>\$ 219,848</u>	219,848	241,931	22,083				
Expenditures:								
Instruction	-	12,070	12,070	-				
Support services	-	264,966	264,966	-				
Facilities acquisition & construction services	-	5,402	5,402	-				
Unbugeted	756,905	474,467		474,467				
Total expenditures	756,905	756,905	282,438	474,467				
Excess of revenues collected over (under) expenditures	(537,057)	(537,057)	(40,507)	496,550				
Cash fund balances, beginning of year	537,057	537,057	537,057					
Cash fund balances, end of year	<u>\$ -</u>		496,550	496,550				

#### COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGET AND ACTUAL -REGULATORY BASIS - ALL SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2021

	CHILD NUTRITION FUND					
					VARIANCE	
					WITH FINAL	
					BUDGET	
	O	RIGINAL	FINAL		FAVORABLE	
	E	BUDGET	BUDGET	ACTUAL	(UNFAVORABLE)	
Revenues collected:						
Local sources	\$	-	-	36	36	
State sources		2,248	2,248	2,140	(108)	
Federal sources		44,134	44,134	142,337	98,203	
Non-revenue receipts		-		6,820	6,820	
Total revenues collected		46,382	46,382	151,333	104,951	
Expenditures:						
Operation of non-instructional services		-	63,426	63,426	-	
Unbudgeted		80,753	17,327	-	17,327	
Total expenditures		80,753	80,753	63,426	17,327	
Excess of revenues collected over (under) expenditures						
before interfund transfers in (out)		(34,371)	(34,371)	87,907	122,278	
Interfund transfers in (out)		-	-	(82,000)	(82,000)	
, , , , , , , , , , , , , , , , , , ,						
Excess of revenues collected over (under) expenditures		(34,371)	(34,371)	5,907	40,278	
Cash fund balances, beginning of year		34,371	34,371	34,371	<u> </u>	
Cash fund balances, end of year	\$	-		40,278	40,278	

# COMBINING STATEMENT OF ASSETS AND LIABILITIES -REGULATORY BASIS - ALL FIDUCIARY FUND TYPES JUNE 30, 2021

	AGENCY FUND ACTIVITY FUND
ASSETS	
Cash	<u>\$ 119,312</u>
LIABILITIES	
Liabilities Funds held for school organizations	<u>\$ 119,312</u>

#### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES -REGULATORY BASIS - AGENCY FUNDS FOR THE YEAR ENDED JUNE 30, 2021

ASSETS	LANCE -01-20	ADDITIONS	ADJUSTMENTS	DEDUCTIONS	BALANCE 6-30-21
Cash	\$ 146,565	114,107		141,360	119,312
LIABILITIES					
Funds held for school organizations:					
General Activity	54	-	-	-	54
Investment	259	72	-	77	254
Athletics	9,135	19,181	-	28,013	303
Cheerleaders	7,026	18,611	-	20,923	4,714
Band	1,762	1,315	-	1,177	1,900
Yearbook	14,281	11,550	-	8,278	17,553
Teachers Lounge	1,030	2,262	-	2,723	569
Library	11,498	6,463	-	7,339	10,622
Booster Club	6,657	9,084	-	8,457	7,284
PTO	56,632	4,864	-	19,852	41,644
Child Nutrition Refund	(38)	9,575	-	9,537	-
Grove Development Fund	16,494	11,665	-	9,898	18,261
Robotics	2,460	500	-	885	2,075
Academic Bowl	2,385	-	-	150	2,235
Art	456	100	-	549	7
Bill Langley-Band Foundation	2,157	-	-	648	1,509
Grove Cares	1,007	840	-	400	1,447
Ice Cream Machine	972	-	-	-	972
Class of 2031	-	2,271	-	1,785	486
Class of 2020	7,703	-	(7,703)	-	-
Class of 2022	171	8,554	7,532	11,852	4,405
Class of 2023	406	-	(235)	· 1	170
Class of 2024	639	597	(233)	595	408
Class of 2025	323	221	`316 <sup>´</sup>	420	440
Class of 2026	320	255	3	257	321
Class of 2027	131	511	189	609	222
Class of 2028	1,102	1,332	(971)	1,378	85
Class of 2029	1,543	476	(441)	1,023	555
Class of 2030	-	3,808	1,543	4,534	817
	 		<u>,</u>		
TOTAL LIABILITIES	\$ 146,565	114,107		141,360	119,312

#### GROVE SCHOOL DISTRICT NO. C-27 Pottawatomie County, Oklahoma SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021

	ederal FDA	Pass Through Grantor's Project	Program or Award	Balance at			Balance at
Grantor/Program Title Nu	umber	Number	Amount	<u>July 1, 2020</u>	Receipts	Expenditures	<u>June 30, 2021</u>
U.S. Department of Education:							
Direct Programs:							
Title VIII Impact Aid 84	4.041	591	\$-	-	31,641	-	-
Title VIII Impact Aid, Disabled 84	4.041	592	-	-	2,126	-	-
Title VIA Indian Education 84.	.060A	561	21,777	-	21,777	21,777	-
Sub Total			21,777	-	55,544	21,777	
Passed Through Oklahoma State Department of Education:							
	4.010	511	33,288	-	20,147	20,147	13,141
Title I Cluster			33,288	-	20,147	20,147	13,141
				·			
IDEA-B Professional Development - OSDE 84	4.027	613	1,150	-	700	700	450
IDEA-B Professional Development - District 84	4.027	615	2,165	-	872	872	1,293
COVID Assistance 84	4.027	617	4,608	-	3,655	4,414	194
IDEA-B Flow Through 84	4.027	621	93,964	-	52,802	76,588	17,376
IDEA-B Flow Through High Need Tier II 84	4.027	627	24,374	-	15,502	15,502	8,872
IDEA-B Preschool 84	4.173	641	1,069		1,069	1,069	-
Special Education Cluster			127,330		74,600	99,145	28,185
Title V Part B Rural & Low Income School Program 84	4.358	587	12,854	-	11,773	11,773	1,081
Title II Teacher/Principal Training 84	4.367	541	28,416	-	2,648	4,989	23,427
Title IV Part A Student Support & Academic Enrichment 84.	.424A	552	11,887	-	11,225	11,225	662
COVID-19 GEER - CARES State Level Funds 84	1.425C	721	6,444	-	-	-	6,444
COVID-19 ESSERF/CARES Act 84	1.425D	788	20,179	-	13,870	19,976	203
COVID-19 ESSERF 84	1.425D	789	100,000	-	93,762	93,762	6,238
	1.425D	793	83,370	-	83,370	83,370	-
COVID-19 ESSER II/Set-Aside Funds 84	1.425D	794	203,660		-	48,531	155,129
Sub Total			466,810	-	216,648	273,626	193,184
Total U.S. Department of Education			649,205		366,939	414,695	234,510

#### GROVE SCHOOL DISTRICT NO. C-27 Pottawatomie County, Oklahoma SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021

Federal Grantor/Pass Through <u>Grantor/Program Title</u>	Federal CFDA <u>Number</u>	Pass Through Grantor's Project Number	Program or Award <u>Amount</u>	Balance at July 1, 2020	<u>Receipts</u>	Expenditures	Balance at June 30, 2021
U.S. Department of Agriculture: Passed Through Oklahoma State Department of Education: Child Nutrition Programs:							
National School Lunch Program National School Lunch Program - commodities - Note 3	10.555 10.553	763	-	19,889 	142,337 21,722	13,213 21,722	149,013 
Total U.S. Department of Agriculture				19,889	164,059	34,935	149,013
Total Expenditures of Federal Awards			<u>\$ 649,205</u>	19,889	530,998	449,630	383,523

- Note 1: Basis of Presentation The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the District under programs of the federal government for the year ended June 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards(Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended and does not present financial position, changes in net assets, or cash flows of the District.
- Note 2: Summary of Significant Accounting Policies Expenditures reported on the Schedule are reported on the regulatory basis of accounting consistent with the preparation of the combined financial statements except for nonmonetary assistance noted in Note 3. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The District has elected not to use the 10 percent de minimus indirect cost rate allowed under the Uniform Guidance.

Note 3: Food Distribution - Non-monetary assistance is reported in the Schedule at the fair market value of the commodities received and disbursed.

# WILSON, DOTSON & ASSOCIATES, P.L.L.C.

**Certified Public Accountants** 

Members

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#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Board of Education Grove School District Number C-27 Pottawatomie County, Oklahoma

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the accompanying fund type and account group financial statements-regulatory basis, within the combined financial statements of the Grove School District No. C-27, Pottawatomie County, Oklahoma ("District"), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated April 11, 2022. The report on these financial statements was adverse with respect to the presentation of the financial statements in conformity with accounting principles generally accepted in the United States of America because the presentation followed the regulatory basis of accounting for Oklahoma school districts and did not conform to the presentation requirements of the Governmental Accounting Standards Board. However, our report was qualified for the omission of the general fixed asset account group with respect to the presentation of financial statements on the regulatory basis of accounting authorized by the Oklahoma State Board of Education.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wilson Don's associates

Wilson, Dotson & Associates, PLLC

Shawnee, Oklahoma April 11, 2022

# FINDINGS RELATED TO FINANCIAL REPORTING FOR THE YEAR ENDED JUNE 30, 2021

There were no material weaknesses or instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2021

There were no prior year findings.

# SCHEDULE OF ACCOUNTANT'S PROFESSIONAL LIABILITY INSURANCE AFFIDAVIT FOR THE YEAR ENDING JUNE 30, 2021

State of Oklahoma ) )ss County of Pottawatomie )

The undersigned auditing firm of lawful age, being first duly sworn on oath says that said firm had in full force and effect Accountant's Professional Liability Insurance in accordance with the "Oklahoma Public School Audit Law" at the time of audit contract and during the entire audit engagement with Grove Public School for the audit year 2020-21.

Wilson, Dotson & Associates, P.L.L.C. Auditing Firm

by\_\_\_\_\_ Authorized Agent

Subscribed and sworn to before me this 11<sup>th</sup> day of April, 2022.

Spa Cook

Notary Public (Commission #11002236) My Commission Expires March 10, 2023

> LISA COOK NOTARY PUBLIC - STATE OF OKLAHOMA MY COMMISSION EXPIRES MAR. 10, 2023 COMMISSION # 11002236

# WILSON, DOTSON & ASSOCIATES, P.L.L.C.

**Certified Public Accountants** 

American Institute of Certified Public Accountants

Members Oklahoma Society of Certified Public Accountants

April 11, 2022

Mr. Mark Bowlan, Supt. Grove Public School 2800 N Bryan Shawnee, OK 74804-2309

Dear Mr. Bowlan:

Listed below are the audit exceptions and recommendations relayed to management. Please review these items very carefully. If you have questions or desire additional information, please call us so that any discrepancies may be resolved.

#### Lack of Segregation of Duties

An adequate internal control structure does not exist because of the small size of the entity nor is there adequate segregation of duties.

#### Matching Teachers' Retirement

Matching teachers' retirement appears to have been overpaid by approximately \$2,421. We recommend that the District's payroll clerk review this finding and, if in concurrence, request a refund for the overpayment from the Oklahoma Teachers' Retirement System.

#### Purchase Orders

Of the purchase orders examined, several had at least one invoice and/or delivery ticket that had not been initialed and dated by a designated school employee to reflect that the goods were received or services rendered. We recommend that every purchase order issued be supported by documentation that has been signed as received.

#### Activity Fund

- Of the school activity fund checks examined, several had at least one invoice and/or delivery ticket that had not been initialed and dated by a designated school employee to reflect that the goods were received or services rendered. We recommend that every check issued be supported by documentation that has been signed as received.
- 2. Purchase order/requisition forms were used during the audit period for the activity fund. However, from our examination of these forms and the related records, it appears that several of the expenditures tested were not approved before the indebtedness was incurred. The use of purchase orders or requisitions for activity fund expenditures insures there are sufficient funds within a sub-account to pay for the order that is to be placed. We, therefore, recommend that these forms be completed prior to incurring any activity fund indebtedness.

Mr. Mark Bowlan, Supt. Page 2

We take this opportunity to thank you and your professional staff for the outstanding cooperation and invaluable assistance you gave us during our recent onsite work.

Sincerely,

Wil Ot & association

Wilson, Dotson & Associates, P.L.L.C.

# GROVE SCHOOL 2800 N. BRYAN SHAWNEE, OKLAHOMA 74804

MARK BOWLAN SUPERINTENDENT

DR. RUSTY CARMICHAEL PRINCIPAL

April 28, 2022

Financial Accounting / OCAS Oklahoma State Department of Education 2500 N. Lincoln Blvd., Suite 420 Oklahoma City, OK 73105

**RE:** Corrective Action Plan

To Whom It May Concern:

I am writing this letter in regards to our Audit that was performed for the 2020 – 2021 school year. Listed below is the audits exceptions and recommendation that I would like to address:

# Lack of Segregation of Duties:

Due to the size of our district and also because of financial limitations, we are unable to employ the additional staff required to maintain adequate segregation of duties.

# Reconcillation of Schedule of Expenditures of Federal Awards to OCAS Data:

At the conclusion of the fiscal year before payroll is paid out, all personnel involved with federal programs will convene to evaluate the correlation between Schedule of Expenditures of Federal Awards and OCAS data to ensure accuracy.

# Purchase Orders:

At the beginning of each year a meeting will be set up with all personnel to go over the correct Purchase Order procedures including but not limited to signing all documentations for every purchase order issued.

Activity Fund:

At the beginning of each year a meeting will be set up with all personnel to go over the correct Purchase Order procedures including but not limited to signing all documentations for every purchase order issued. Also, but not limited to the correct procedure for getting a Purchase Order approved before incurring any activity fund indebtedness.

Sincerely,

Mork Bowlan

Mark Bowlan Superintendent Grove Elementary Shawnee, OK



District Name	Grove Public School	District Number	C-27
County Name	Pottawatomie	County Code	63
The annual inde	pendent audit was presented to the Board of F	duration in a mosting	

The annual independent audit was presented to the Board of Education in a meeting conducted in

accordance with the Open N	feeting Act 25 O.S. Section 301-314 on	April 28, 2022
The audit was presented by	Wilson, Dotson & Associates, PLLC/Pamela Dotson	Date of Meeting $P_{c} \in \mathbb{R}$
	(Independent Auditor)	(Independent Auditor's Signature)

The School Board acknowledges that as the governing body of the district, responsible for the district's financial and compliance operations, the audit findings and exceptions have been presented to them.

A copy of the audit, including this acknowledgement form, will be sent to the State Board of Education and the State Auditor and Inspector within <u>30 days</u> from its presentation, as stated in 70 O.S. § 22-108:

"The district board of education shall forward a copy of the auditor's opinions and related financial statements to the State Board of Education and the State Auditor and Inspector within thirty (30) days after receipt of the audit."

Signature of the Board of Education:

Superintendent

Board of Education President

Board of Education Vice President

Board of Education Member

Board of Education Member

Board of Education Member

Board of Education Member

Subscribed and sworn before me on peil My Commission expires Notary Public Updated 7/2021