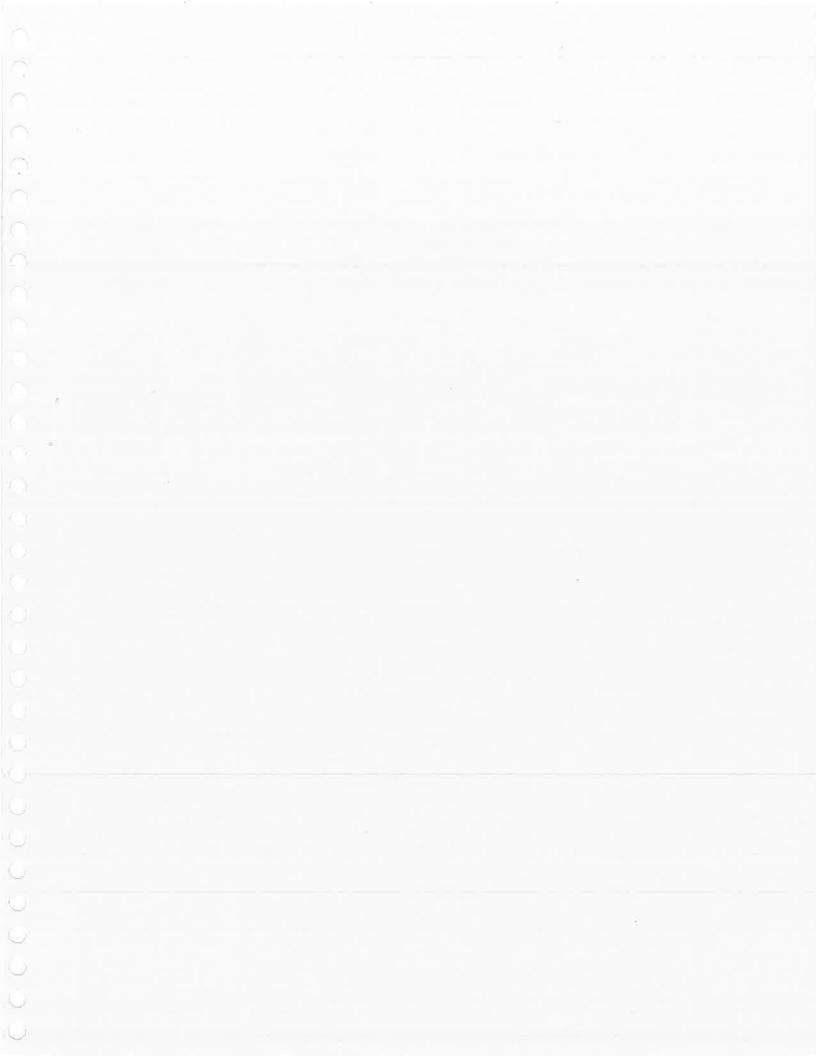


Legislative Service Bureau

Financial Statements

June 30, 2011 and 2010 (With Independent Auditors' Report Thereon)



FINANCIAL STATEMENTS

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INDEPENDENT AUDITORS' REPORT

Legislative Service Bureau

We have audited the accompanying financial statements of the governmental activities and each major fund of the Legislative Service Bureau (the "Bureau") as of and for the years ended June 30, 2011 and 2010, which collectively comprise the basic financial statements of the Bureau as listed in the table of contents. These financial statements are the responsibility of the Bureau's leadership. Our responsibility is to express opinions on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinions.

As discussed in Note 1, the financial statements of the Bureau are intended to present the financial position and the changes in financial position of only that portion of the governmental activities and each major fund of the State of Oklahoma attributable to the transactions of the Bureau. They do not purport to, and do not, present fairly the financial position of the State of Oklahoma as of June 30, 2011 and 2010, and the changes in its financial position for the years then ended in conformity with accounting principles generally accepted in the United States.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Bureau as of June 30, 2011 and 2010, and the respective changes in financial position thereof for the years then ended in conformity with accounting principles generally accepted in the United States.

Effective July 1, 2010, the Bureau implemented Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions (GASB 54). As more fully discussed in Note 2, the effect of implementing GASB 54 resulted in certain changes to the presentation of fund balances and certain 2010 fund balances were reclassified to conform to the 2011 presentation.

(Continued)

INDEPENDENT AUDITORS' REPORT, CONTINUED

In accordance with *Government Auditing Standards*, we have also issued our report dated December 13, 2011, on our consideration of the Bureau's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States require that the management's discussion and analysis on pages I-1 through I-5 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The Bureau is not required by statute to prepare a line-item budget. Accordingly, a schedule of revenues, expenditures, and changes in fund balance—budget to actual is not presented herein.

Finley + look, puc

Shawnee, Oklahoma December 13, 2011

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Legislative Service Bureau (the "Bureau"), we offer readers of the Bureau's financial statements this overview and analysis of the financial activities for the fiscal years ended June 30, 2011 and 2010.

Oklahoma Criminal Justice Resource Center

Effective August 26, 2009, the Oklahoma Legislature transferred the Oklahoma Criminal Justice Resource Center (the "Center") from the Bureau to the Oklahoma State Bureau of Investigation (OSBI) and the Office of the Attorney General (OAG). In the year ended June 30, 2010, all unexpended funds, property, records, personnel, and any outstanding financial obligation or encumbrances of the Center were transferred. Cash in the amount of \$379,116 and net capital assets of \$25,001 was transferred to the OSBI.

Financial Highlights

- At June 30, 2011, the Bureau's net assets increased \$441,344 from June 30, 2010, resulting in net assets of \$4,775,927. At June 30, 2010, the Bureau's net assets increased \$139,425 from June 30, 2009, resulting in net assets of \$4,334,583.
- At June 30, 2011, the Bureau's assets totaling \$4,937,425 increased \$356,353 mainly due to an increase of \$370,671 in cash. At June 30, 2010, the Bureau's assets totaling \$4,581,072 decreased \$63,965, mainly due to a decrease of \$18,125 in accounts receivable, a \$635,723 decrease in prepaid items, and an \$82,160 decrease in capital asset, offset by a \$672,043 increase in cash.
- At June 30, 2011, the Bureau's liabilities totaling \$161,498 decreased by \$84,991 due mainly to a \$40,842 decrease in capital leases for equipment, a \$22,103 decrease in accounts payable, and a \$22,046 decrease in compensated absences. At June 30, 2010, the Bureau's liabilities totaling \$246,489 decreased by \$203,390, due mainly to a \$36,973 decrease in capital leases for equipment, a \$106,652 decrease in accounts payable, and a \$59,765 decrease in compensated absences.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Bureau's basic financial statements and is comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

Government-Wide Financial Statements

The government-wide financial statements (i.e., the statements of net assets and the statements of activities) are designed to provide readers with a broad overview of the Bureau's finances in a manner similar to a private-sector business.

The statements of net assets present information on all of the Bureau's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Bureau is improving or deteriorating.

Overview of the Financial Statements, Continued

Government-Wide Financial Statements, Continued

The statements of activities present information showing how the Bureau's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods.

Fund Financial Statements

Government funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. All governmental activities of the Bureau are reflected in the General Fund. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Bureau maintains one fund, which is the General Fund. Information is presented separately in the governmental fund balance sheets and the governmental fund statements of revenues, expenditures, and changes in fund balances for the major fund. All transactions related to the general administration of the Bureau are accounted for in the General Fund.

Notes to Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

Government-Wide Financial Analysis

The Bureau's net assets at June 30 were reported as follows:

		2011	2010
Current assets	\$	4,812,070	4,441,399
Capital assets, net		125,355	139,673
Total assets	\$	4,937,425	4,581,072
Current liabilities	\$	74,897	109,101
Long-term liabilities	-	86,601	137,388
Total liabilities		161,498	246,489
Net assets:			
Invested in capital assets,		22.707	(2.720)
net of related debt		22,787	(3,738)
Unrestricted	-	4,753,140	4,338,321
Total net assets	Para la companya da l	4,775,927	4,334,583
Total liabilities and net assets	\$	4,937,425	4,581,072

Government-Wide Financial Analysis, Continued

For the years ended June 30, the Bureau's changes in net assets were reported as follows:

		2011	2010
Governmental activities: Program revenues—federal operating grants Contributions to the House Contributions to the Senate Expenses Total governmental activities	\$	(2,000,000) (1,000,000) (1,481,028) (4,481,028)	1,350 (3,000,000) (1,751,464) (4,750,114)
General revenues: Appropriations from the State of Oklahoma Other Total general revenues	_	4,902,835 19,537 4,922,372	5,276,146 17,510 5,293,656
Transfer to the OSBI		<u>=</u>	(404,117)
Change in net assets		441,344	139,425
Net assets, beginning of year		4,334,583	4,195,158
Net assets, end of year	\$	4,775,927	4,334,583

This discussion and analysis of the Bureau's financial performance provides an overview of the Bureau's financial activities for the fiscal years ended June 30, 2011 and 2010.

The Bureau's 2011 total general revenues decreased approximately 7% from fiscal year 2010, due primarily to a decrease in state appropriations. The Bureau's 2010 total general revenues decreased approximately 8% from fiscal year 2009, due to the transfer of the Center to the OSBI and the OAG.

Government-Wide Financial Analysis, Continued

The Bureau's total expenses for fiscal year 2011 decreased approximately 6% due to the Bureau paying fewer expenses on behalf of the Oklahoma House of Representatives and Senators, as well as the fact that no further expenses were paid for the Criminal Justice Center as the transfer was complete prior to the end of fiscal year 2010. The Bureau's total expenses for fiscal year 2010 remained approximately the same as total expenses for fiscal year 2009, due mainly to the transfer of the Center to the OSBI and the OAG, offset by contributions of \$3,000,000 to the Oklahoma State Senate.

The Bureau's 2011 appropriation from the State of Oklahoma decreased approximately \$373,000 from fiscal year 2010. The Bureau's 2010 appropriation from the State of Oklahoma decreased approximately \$257,000 from fiscal year 2009.

Capital Assets

As of June 30, 2011 and 2010, the Bureau had invested approximately \$691,000 and \$650,000, respectively, in capital assets, including computer equipment and software, office equipment, and furniture. Net of accumulated depreciation, the Bureau's net capital assets as of June 30, 2011 and 2010, totaled approximately \$125,000 and \$140,000, respectively. As of June 30, 2011 and 2010, this amount represents a net decrease of approximately \$15,000 and \$82,000, respectively. As of June 30, 2011, there were approximately \$41,000 in capital asset additions. As of June 30, 2010, there were no major additions of capital assets.

Capital Leases

As of June 30, 2011 and 2010, the Bureau had approximately \$103,000 and \$143,000, respectively, of capital lease obligations outstanding for lease of office equipment. During each of the fiscal years 2011 and 2010, the Bureau paid approximately \$53,000 in lease payments, of which approximately \$41,000 and \$37,000, respectively, reduced the capital lease obligation and approximately \$12,000 and \$16,000, respectively, related to interest expense.

Description of Currently Known Facts, Decisions, or Conditions that are Expected to have a Significant Effect on the Financial Position or Results of Operations

The Governor has approved the Bureau's appropriation for the year July 1, 2011, to June 30, 2012.

The Bureau is not required by statute to adopt a budget; therefore, budgetary comparison schedules are not required as part of the required supplementary information.

Contacting the Bureau's Financial Management

This financial report is designed to provide interested parties with a general overview of the Bureau's finances and to demonstrate the Bureau's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Legislative Service Bureau, Room B-30, State Capitol Building, Oklahoma City, Oklahoma 73105-4801.

STATEMENTS OF NET ASSETS

June 30,	2011	2010
	Governmenta	l Activities
Assets		
Current assets:		4 3 4 4 4 4 4
Cash	\$ 4,812,070	4,441,399
Total current assets	4,812,070	4,441,399
Capital assets, net of accumulated depreciation	125,355	139,673
Total assets	\$ 4,937,425	4,581,072
Liabilities and Net Assets		
Current liabilities:	, de	22 102
Accounts payable	\$ -	22,103
Current portion of long-term liabilities	74,897	86,998
Total current liabilities	74,897	109,101
Long-term liabilities:	62.440	100.560
Capital lease obligation, less current portion	62,440 24,161	102,568 34,820
Compensated absences, less current portion		
Total long-term liabilities	86,601	137,388
Total liabilities	161,498	246,489
Net assets:		
Invested in capital assets, net of related debt	22,787	(3,738)
Unrestricted	4,753,140	4,338,321
Total net assets	4,775,927	4,334,583
Total liabilities and net assets	\$ 4,937,425	4,581,072

STATEMENTS OF ACTIVITIES

Year Ended June 30, 2011

		Program F	Revenues Federal	Net (Expense)
	General	Charges for	Operating	Revenue/Changes
	Expenses	Services	Grants	in Net Assets
Governmental activities:				
General government support services	\$ (1,481,028)	-	-	(1,481,028)
Contributions to the House	(2,000,000)	월년	~_	(2,000,000)
Contributions to the Senate	(1,000,000)		-	(1,000,000)
Total governmental activities	\$ (4,481,028)			(4,481,028)
General revenues: Appropriations from the				
State of Oklahoma				4,902,835
Other				19,537
Total general revenues				4,922,372
Changes in net assets				441,344
Net assets, beginning of year				4,334,583
Net assets, end of year				\$ 4,775,927

STATEMENTS OF ACTIVITIES, CONTINUED Year Ended June 30, 2010

		Program F	Revenues	
	General Expenses	Charges for Services	Federal Operating <u>Grants</u>	Net (Expense) Revenue/Changes in Net Assets
Governmental activities:				
General government support services		-	€	(1,634,420)
Public safety and defense	(117,044)	-	1,350	(115,694)
Contributions to the Senate	(3,000,000)	-		(3,000,000)
Total governmental activities	\$ (4,751,464)		1,350	(4,750,114)
General revenues: Appropriations from the				
State of Oklahoma				5,276,146
Other				17,510
Total general revenues				5,293,656
Transferred out to the OSBI				(404,117)
Changes in net assets				139,425
Net assets, beginning of year				4,195,158
Net assets, end of year				\$ 4,334,583

BALANCE SHEETS—GENERAL FUND

June 30,	2011	2010
Assets		
Cash	\$ 4,812,070	4,441,399
Total assets	\$ 4,812,070	4,441,399
Liabilities and Fund Balances		
Liabilities:		
Accounts payable		
Total liabilities	<u>\$</u>	22,103
Fund balance:		
Assigned	4,000,530	3,560,984
Unassigned	811,540	858,312
Total fund balance	4,812,070	4,419,296

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES—GENERAL FUND

Year Ended June 30, 2011	
Revenues:	
Other	\$ 19,537
Total revenues	19,537
Expenditures:	
Personnel services	687,676
Contractual services	713,494
Supplies and materials	4,551
Capital outlay	70,532
Contributions to the House	2,000,000
Contributions to the Senate	1,000,000
Debt service (capitalized leases):	
Principal	40,842
Interest	12,503
Total expenditures	4,529,598
Deficiency of revenues over expenditures	(4,510,061)
Other funding sources:	
Appropriations from the State of Oklahoma	4,902,835
Net changes in fund balances	392,774
Fund balances, beginning of year	4,419,296
Fund balances, end of year	\$ 4,812,070

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES—GOVERNMENTAL FUNDS

Year Ended June 30, 2010		_,		
		General Fund	Criminal Justice Resource Center Fund	Total
Revenues:			· · · · · · · · · · · · · · · · · · ·	
Federal operating grants	\$	-	1,350	1,350
Other		17,510		17,510
Total revenues		17,510	1,350	18,860
Expenditures:				
Personnel services		676,166	148,933	825,099
Contractual services		823,052	25,058	848,110
Travel		251	5,261	5,512
Supplies and materials		26,455	2,029	28,484
Capital outlay		29,228	1,265	30,493
Contributions to the Senate		3,000,000	-	3,000,000
Debt service (capitalized leases):				
Principal		36,972	·=	36,972
Interest		16,373	<u> </u>	16,373
Total expenditures		4,608,497	182,546	4,791,043
Deficiency of revenues over expenditures		(4,590,987)	(181,196)	(4,772,183)
Other funding sources:				
Appropriations from the State of Oklahoma	-	5,183,448	92,698	5,276,146
Transfers:				
Transferred in (out)		2,623	(2,623)	-
Transferred out to the OSBI		78	(379,116)	(379,116)
Total transfers	_	2,623	(381,739)	(379,116)
Net changes in fund balances		595,084	(470,237)	124,847
Fund balances, beginning of year	-	3,824,212	470,237	4,294,449
Fund balances, end of year	\$	4,419,296	-	4,419,296

RECONCILIATION OF THE BALANCE SHEETS—GENERAL FUND TO THE STATEMENTS OF NET ASSETS

Years Ended June 30,		2011	2010
Fund balances	\$	4,812,070	4,419,296
Capital assets reported in the statements of net assets			
are not financial resources and therefore are not			
reported in the governmental funds.		125,355	139,673
Certain liabilities are not due and payable			
in the current period and therefore are not			
reported in the governmental funds:			
Compensated absences		(58,930)	(80,976)
Capital lease obligations	8	(102,568)	(143,410)
Net assets	\$	4,775,927	4,334,583

RECONCILIATION OF THE STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES—GOVERNMENTAL FUNDS TO THE STATEMENTS OF ACTIVITIES

Years Ended June 30,	2011	2010	
Net changes in fund balances	\$ 392,774	124,847	
Amounts reported for governmental activities in the			
statements of activities are different because:			
Governmental funds report capital outlays as expenditures while government-wide activities report depreciation			
expense to allocate those expenditures over the lives			
of the assets:			
Depreciation expense	(55,384)	(57,159)	
Capital asset purchases capitalized	41,066	-	
In the statements of activities, the amount of the capital lease payment that represents principal payments is used to reduce the capital lease payable:			
Principal payments on capital lease	40,842	36,972	
Some expenses reported in the statements of activities			
do not require the use of current financial resources			
and therefore are not reported as expenditures in			
governmental funds:			
Capital assets transferred to the OSBI		(25,001)	
Accrued compensated absences	 22,046	59,766	
Change in net assets, per statements of activities	\$ 441,344	139,425	

NOTES TO FINANCIAL STATEMENTS

June 30, 2011 and 2010

(1) <u>NATURE OF THE ORGANIZATION</u>

The financial statements of the Legislative Service Bureau (the "Bureau") have been prepared in conformity with accounting principles generally accepted in the United States as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Bureau's accounting policies are described below.

Financial Reporting Entity

The Bureau was created to serve, in various capacities, the Oklahoma House of Representatives (the "House") and the Oklahoma State Senate (the "Senate"). It is responsible for such services as directed by the Speaker of the House and the President Pro Tempore of the Senate.

Effective July 1, 1998, the Oklahoma Legislature transferred the Oklahoma Criminal Justice Resource Center (the "Center") to the Bureau from the Department of Public Safety. All unexpended funds, property, records, personnel, and outstanding financial obligations and encumbrances of the Center were transferred to the Bureau. The Bureau provided office space, equipment, and other administrative support to the Center. The funds necessary to operate the Center were appropriated to the Bureau.

Effective August 26, 2009, the Oklahoma Legislature transferred the Center from the Bureau to the Oklahoma State Bureau of Investigation and the Office of the Attorney General. All unexpended funds, property, records, personnel, and any outstanding financial obligations or encumbrances of the Center were transferred to the Oklahoma State Bureau of Investigation or the Office of the Attorney General.

Fund Accounting and Budgetary

The Bureau is included in the General Fund—Government of the State of Oklahoma (the "State"). The accompanying financial statements are intended to present the financial position and the changes in financial position of only that portion of the governmental activities and each major fund of the State attributable to the transactions of the Bureau and not that of the State. The Bureau is funded by an appropriation from unallocated general funds earmarked for State government. Appropriations are available for expenditures for a period of 30 months from the date the appropriations are approved. It is the practice of the Bureau to utilize unexpended appropriations from the prior year before expending current-year appropriations. The Bureau is not required by statute to prepare a line-item budget. Accordingly, a schedule of revenues, expenditures, and changes in fund balance—budget to actual is not presented herein.

In accordance with GASB, the Bureau's financial statements should include the operations of all organizations for which the Bureau has financial accountability. The Bureau determined that the Center was the only organization for which it had financial accountability (through August 25, 2009).

See Independent Auditors' Report.

(2) <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>

Basis of Presentation and Accounting

The government-wide financial statements (i.e., the statements of net assets and the statements of activities) report information on all of the nonfiduciary activities of the government. Governmental activities are supported by taxes and intergovernmental revenues.

The statements of activities demonstrate the degree to which the direct expenses are offset by program revenues. Direct expenses are those that are clearly identifiable with the Bureau's grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenues are reported instead as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met and to the extent of qualifying expenditures. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Available is defined by the Bureau as 60 days after year-end. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences are recorded only when the liability has matured.

The operations of the Bureau are recorded in the following governmental funds, which include the General Fund. The General Fund is considered the only fund of the Bureau.

- Governmental Funds—Governmental funds are accounted for using a spending (or financial flow) measurement flow. Only current assets and current liabilities are included on their balance sheets. Their operations present sources and uses of available spendable resources during a given period of time.
- General Fund—This fund is used to account for the Bureau's expendable financial resources and related liabilities. All transactions related to the general administration of the Bureau are accounted for in this fund.

The Bureau receives certain monies that are designated as to how they can be transferred or used. The Bureau retains full control of all monies to achieve the designated purposes.

(2) <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED</u>

Cash

Cash includes amounts on deposit with the Office of the State Treasurer (the "State Treasurer"), which is responsible for ensuring proper collateralization and insurance on such funds. The State Treasurer requires that financial institutions deposit collateral securities to secure the deposits of the State in each such institution. The amount of collateral securities to be pledged for the security of public deposits shall be established by rules and regulations promulgated by the State Treasurer.

Capital Assets

Capital assets are recorded as expenditures in the statements of revenues, expenditures, and changes in fund balances—governmental funds, but are capitalized in the statements of net assets. Capital assets are stated at actual or estimated historical cost in the statements of net assets.

Capital assets are defined as assets with initial costs of \$500 or more. Depreciation is computed on the straight-line method over the estimated useful lives:

Computer equipment and software 3 years Office equipment 5 years Furniture 7 years

Upon disposition, the cost and related accumulated depreciation are removed from the respective accounts, and the resulting gain or loss, if any, is recorded.

Compensated Absences

Employees earn annual vacation leave based upon their start date and years of service. Unused annual leave may be accumulated to a maximum of 240 hours for employees with less than 5 years of service and a maximum of 480 hours for employees with more than 5 years of service. All accrued annual leave is payable upon termination, resignation, retirement, or death. The General Fund records expenditures when employees are paid for leave. Accrued annual leave is considered a long-term liability and is included in the statements of net assets. Sick leave does not vest to the employee and therefore is not recorded as a liability.

Capital Lease Obligations

The Bureau entered into capital lease obligations, as more fully described in Note 6 to the financial statements. The amount reflected in the statements of net assets is the principal balance due as of June 30, 2011 and 2010.

(2) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Equity Classifications

Government-Wide Financial Statements

Equity is classified as net assets displayed in two components:

- a. Invested in capital assets, net of related debt—consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any notes or other borrowings that are attributable to the acquisition or improvement of those assets.
- b. Unrestricted net assets—all other net assets that do not meet the definition of "invested in capital assets, net of related debt."

Fund Financial Statements

Governmental fund equity is classified as fund balance. Fund balance is further classified as nonspendable, restricted, committed, assigned, and unassigned. These classifications are defined as:

- a. Nonspendable fund balance—The nonspendable fund balance classification includes amounts that cannot be spent because they are either i) not in spendable form or ii) legally or contractually required to be maintained intact.
- b. Restricted fund balance—The restricted fund balance classification should be reported when constraints placed on the use of resources are either i) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or ii) imposed by law through constitutional provisions or enabling legislation.
- c. Committed fund balance—The committed fund balance classification reflects specific purposes pursuant to constraints imposed by formal action of the Bureau's highest level of decision-making authority. Also, such constraints can only be removed or changed by the same form of formal action.
- d. Assigned fund balance—The assigned fund balance classification reflects amounts that are constrained by the Bureau's intent to be used for specific purposes, but meet neither the restricted nor committed forms of constraint. Assigned funds cannot cause a deficit in the unassigned fund balance.

For purposes of an assigned fund balance, the Bureau has given authority to the Speaker of the House and the President Pro Tempore of the Senate to assign state appropriations received by the Bureau for specific purposes.

(2) <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED</u>

Equity Classifications, Continued

Fund Financial Statements, Continued

e. Unassigned fund balance—The unassigned fund balance classification is the residual classification for the general fund only. It is also where negative residual amounts for all other governmental funds would be reported. An unassigned fund balance essentially consists of excess funds that have not been classified in the other four fund balance categories mentioned above.

It is the Bureau's policy to first use the restricted fund balance prior to the use of the unrestricted fund balance when an expense is incurred for purposes for which both a restricted and an unrestricted fund balance are available. The Bureau's policy for the use of the unrestricted fund balance amounts require that committed amounts would be reduced first, followed by assigned amounts and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

Effective July 1, 2010, the Bureau implemented GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions (GASB 54). The following table shows the fund balance classifications as shown on the governmental funds balance sheets in accordance with GASB 54 for the years ended June 30:

		2011	2010
Fund balance: Assigned:	¢	2 107 064	2.702.261
State appropriations assigned to the House State appropriations assigned to the Senate	\$	2,197,964 1,802,566	2,783,361 777,623
Total fund balance assigned		4,000,530	3,560,984
Unassigned:			
State appropriations		811,540	858,312
	\$	4,812,070	4,419,296

The fund balance classifications for 2010 were changed to conform with GASB 54.

(2) <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED</u>

Encumbrances

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting is used, under which purchase orders, contracts, and other commitments for the expenditures of resources are recorded as expenditures of the applicable funds. This is an extension of the formal budgetary integration in the general fund. Encumbrances do not represent any further constraint on the use of amounts than is already communicated by governmental fund balance classification as restricted, committed, or assigned. As of June 30, 2011, there were no such encumbrances outstanding.

Income Taxes

The income of the Bureau, as an integral part of the State, is exempt from federal and state income taxes.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Reclassification of Prior Year Amounts

Certain prior year amounts have been reclassified to make them comparable with the 2011 presentation.

(2) <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED</u>

Recent Accounting Pronouncements

In December 2010, GASB issued Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989, FASB and AICPA Pronouncements (GASB 62). The objective of GASB 62 is to incorporate into the GASB's authoritative literature certain accounting and financial reporting guidance that is included in the following pronouncements issued on or before November 30, 1989, which does not conflict with or contradict GASB pronouncements.

- a. Financial Accounting Standards Board Statements and Interpretations
- b. Accounting Principles Board Opinions
- c. Accounting Research Bulletins of the American Institute of Certified Public Accountants' (AICPA) Committee on Accounting Procedures

The requirements in GASB 62 will improve financial reporting by contributing to GASB's efforts to codify all sources of generally accepted accounting principles for state and local governments so that they derive from a single source. GASB 62 is effective for financial statements for periods beginning after December 15, 2011, with earlier application encouraged. The provisions of GASB 62 are required to be applied retroactively for all periods presented.

Date of Management's Review of Subsequent Events

Management has evaluated subsequent events through December 13, 2011, the date which the financial statements were available to be issued.

(3) <u>CASH BALANCES</u>

At June 30, 2011 and 2010, the Bureau maintained cash balances of approximately \$4,812,000 and \$4,441,000, respectively, with the State Treasurer. The Bureau's deposits with the State Treasurer are pooled with the funds of other State agencies and then, in accordance with statutory limitation, placed in banks or invested as the State Treasurer may determine. Deposits are fully insured or collateralized with securities held by an agent of the State, in the State's name.

(4) <u>CAPITAL ASSETS</u>

The following summarizes the activity in capital assets during the years ended June 30:

	Ε	Balance at			Balance at
	<u>Jui</u>	ne 30, 2010	<u>Additions</u>	<u>Disposals</u>	June 30, 2011
Capital assets:		260.502	44.055		200.560
Computer equipment and software	\$	268,503	41,066		309,569
Office equipment		372,716		-	372,716
Furniture		8,889			8,889
Total capital assets		650,108	41,066		691,174
Accumulated depreciation:					
Computer equipment and software		266,031	11,283	-	277,314
Office equipment		236,727	43,691	-	280,418
Furniture		7,677	410	<u> </u>	8,087
Total accumulated depreciation	-	510,435	55,384		565,819
Net capital assets	\$	139,673	(14,318)		125,355
	I	Ralance at			Ralance at
		Balance at ne 30, 2009	Additions	Disposals	Balance at June 30, 2010
		Balance at ne 30, 2009	Additions	<u>Disposals</u>	
Capital assets:			Additions		June 30, 2010
Capital assets: Computer equipment and software			Additions	<u>Disposals</u> (1,315,289)	June 30, 2010 268,503
•	Jui	1,583,792 379,874	Additions	(1,315,289) (7,158)	June 30, 2010 268,503 372,716
Computer equipment and software	Jui	ne 30, 2009 1,583,792	Additions	(1,315,289)	June 30, 2010 268,503
Computer equipment and software Office equipment	Jui	1,583,792 379,874	Additions	(1,315,289) (7,158)	June 30, 2010 268,503 372,716
Computer equipment and software Office equipment Furniture Total capital assets	Jui	1,583,792 379,874 32,494	Additions	(1,315,289) (7,158) (23,605)	June 30, 2010 268,503 372,716 8,889
Computer equipment and software Office equipment Furniture Total capital assets Accumulated depreciation:	Jui	1,583,792 379,874 32,494 1,996,160	Additions	(1,315,289) (7,158) (23,605) (1,346,052)	June 30, 2010 268,503 372,716 8,889
Computer equipment and software Office equipment Furniture Total capital assets Accumulated depreciation: Computer equipment and software	Jui	1,583,792 379,874 32,494	(E)	(1,315,289) (7,158) (23,605)	June 30, 2010 268,503 372,716 8,889 650,108
Computer equipment and software Office equipment Furniture Total capital assets Accumulated depreciation:	Jui	1,583,792 379,874 32,494 1,996,160	5,805	(1,315,289) (7,158) (23,605) (1,346,052) (1,292,269)	June 30, 2010 268,503 372,716 8,889 650,108
Computer equipment and software Office equipment Furniture Total capital assets Accumulated depreciation: Computer equipment and software Office equipment	Jui	1,583,792 379,874 32,494 1,996,160 1,552,495 192,941	5,805	(1,315,289) (7,158) (23,605) (1,346,052) (1,292,269) (7,158)	June 30, 2010 268,503 372,716 8,889 650,108 266,031 236,727
Computer equipment and software Office equipment Furniture Total capital assets Accumulated depreciation: Computer equipment and software Office equipment Furniture	Jui	1,583,792 379,874 32,494 1,996,160 1,552,495 192,941 28,891	5,805 50,944 410	(1,315,289) (7,158) (23,605) (1,346,052) (1,292,269) (7,158) (21,624)	268,503 372,716 8,889 650,108 266,031 236,727 7,677

NOTES TO FINANCIAL STATEMENTS, CONTINUED

(4) <u>CAPITAL ASSETS, CONTINUED</u>

A summary of capitalized lease assets included above, which are part of capital lease obligations, is as follows as of June 30:

			2011		
	-		Accumulated		
		Cost	<u>Depreciation</u>	Net Assets	
Office equipment	\$ 209,22		(118,444)	90,782	
			2010		
			Accumulated		
		Cost	<u>Depreciation</u>	Net Assets	
Office equipment	\$	209,226	(76,599)	132,627	

The Bureau has no significant infrastructure assets.

The assets are valued at cost and are depreciated using the straight-line method over their estimated useful lives, which is 5 years for office equipment.

The depreciation expense, by program activity, for the years ended June 30 is allocated as follows:

	2011		2010	
General government support services	\$	55,384	57,159	

(5) <u>LONG-TERM LIABILITIES</u>

Long-term liability activity for the years ended June 30 was as follows:

		lance at 2010	Additions	Reductions	Balance at June 30, 2011	Amount Due Within 1 Year
Compensated absences	\$	80,976	33,711	(55,757)	58,930	34,769
Capital lease		143,410	-	(40,842)	102,568	40,128
	\$	224,386	33,711	(96,599)	161,498	74,897
						Amount Due
	Ba	lance at			Balance at	Within
	June	30, 2009	<u>Additions</u>	Reductions	<u>June 30, 2010</u>	1 Year
Compensated absences	\$	140,742	36,157	(95,923)	80,976	46,156
Capital lease	-	180,382		(36,972)	143,410	40,842
	\$	321,124	36,157	(132,895)	224,386	86,998

(6) <u>CAPITAL LEASE OBLIGATION</u>

The Bureau has entered into agreements to lease office equipment. The agreements are, in substance, purchases (capital leases) and are reported as capital lease obligations.

The following schedule represents, by fiscal year, future minimum lease payments for the capital leases as of June 30, 2011:

2012	\$	48,477
2013		45,000
2014		22,500
		115,977
Less interest	:	(13,409)
	\$	102,568

(6) <u>CAPITAL LEASE OBLIGATION, CONTINUED</u>

Changes in the lease obligation for the years ended June 30 were as follows:

	2011	2010
Balance, beginning of year Principal payments	\$ 143,410 (40,842)	180,382 (36,972)
Balance, end of year	\$ 102,568	143,410

(7) <u>RETIREMENT PLAN</u>

Plan Description

The Bureau contributes to the Oklahoma Public Employees Retirement Plan (the "Retirement Plan"), a cost-sharing, multiple-employer public employee retirement system administered by the Oklahoma Public Employees Retirement System (the "System"). The Retirement Plan provides retirement, disability, and death benefits to plan members and beneficiaries. The benefit provisions are established and may be amended by the Oklahoma Legislature. Title 74 of the Oklahoma Statutes, Sections 901 through 932 and 935, as amended, assigns the authority for management and operation of the Retirement Plan to the Board of Trustees of the System. The System issues a publicly available annual financial report that includes financial statements and required supplementary information for the Retirement Plan. That annual report may be obtained by writing to the Oklahoma Public Employees Retirement System, 5801 N. Broadway Extension, Suite 400, Oklahoma City, Oklahoma 73118 or by calling 1-800-733-9008.

(7) <u>RETIREMENT PLAN, CONTINUED</u>

Funding Policy

Retirement Plan members and the Bureau are required to contribute at a rate set by statute. The contribution requirements of Retirement Plan members and the Bureau are established and may be amended by the Oklahoma Legislature. The contribution rates are as follows:

Fiscal Y	ear 2011	Fiscal Year	ar 2010
State Employees	Bureau	State Employees	Bureau
All Salary	All Salary	All Salary	All Salary
3.5%	15.5%	3.5%	15.5%
	Fiscal Ye	ear 2009	
	State Employees	Bureau	
	All Salary	All Salary	
	3.5%	14.5%	

The Bureau's contributions to the Retirement Plan for the years ended June 30, 2011, 2010, and 2009, were approximately \$76,000, \$88,000, and \$143,000, respectively, and were equal to its required contributions for each year.

(8) OKLAHOMA STATE EMPLOYEES DEFERRED COMPENSATION PLAN AND DEFERRED SAVINGS INCENTIVE PLAN

Deferred Compensation Plan

The State offers its employees a Deferred Compensation Plan (the "Plan") as authorized by Section 457 of the Internal Revenue Code (IRC), as amended by the Tax Reform Act of 1986, and in accordance with the provisions of Sections 1701 through 1706 of Title 74 of the Oklahoma Statutes.

The supervisory authority for the management and operation of the Plan is the Board of Trustees of the Oklahoma Public Employees Retirement System (the "Board").

The Plan is available to all State employees, as well as any elected officials receiving a salary from the State. Participants may direct the investment of their contributions in available investment options offered by the Plan. The minimum contribution amount is the equivalent of \$25 per month, and participants are immediately 100% vested in their respective accounts. All interest, dividends, and investment fees are allocated to participants' accounts.

(8) OKLAHOMA STATE EMPLOYEES DEFERRED COMPENSATION PLAN AND DEFERRED SAVINGS INCENTIVE PLAN, CONTINUED

Deferred Savings Incentive Plan

Effective January 1, 1998, the State established the Oklahoma State Employees Deferred Savings Incentive Plan (the "Savings Incentive Plan") as a money purchase pension plan pursuant to IRC Section 401(a). The Savings Incentive Plan and its related Trust are intended to meet the requirements of IRC Sections 401(a) and 501(a).

Any qualified participant who is a State employee that is an active participant in the Oklahoma State Employees Deferred Compensation Plan is eligible for a contribution of the amount determined by the Oklahoma Legislature, currently the equivalent of \$25 per month. Participation in the Savings Incentive Plan is automatic in the month of participation in the Oklahoma State Employees Deferred Compensation Plan and is not voluntary.

Upon cessation of contributions to the Plan, termination of employment with the State, retirement, or death, a participant will no longer be eligible for contributions from the State into the Savings Incentive Plan. Participants are at all times 100% vested in their Savings Incentive Plan account. Participant contributions are not required or permitted. Qualified participants may make rollover contributions to the Savings Incentive Plan, provided such rollover contributions meet applicable requirements of the IRC. Plan participants may direct the investment of the contributions in available investment options offered by the Savings Incentive Plan. All interest, dividends, and investment fees are allocated to the participants' accounts.

Savings Incentive Plan benefits are paid to participants or beneficiaries upon termination, retirement, or death. Such benefits are based on a participant's account balance and are disbursed in a lump sum or periodic payments or may be rolled over to a qualified plan at the option of the participant or beneficiaries.

(9) OKLAHOMA LEGISLATURE CONTRIBUTIONS

During the year ended June 30, 2011, the Bureau contributed \$1,000,000 to the Senate and \$2,000,000 to the House to be utilized by the Senate and the House for operational activities. The \$3,000,000 was paid from state appropriations of the Bureau.

(10) OTHER STATE AGENCY PAYMENTS

The Bureau has paid other State agencies for administrative and other services during the current year, which are included in contractual services. The following is a breakdown of contractual services paid to various State agencies as of June 30:

		2011	2010
Department of Central Services:			
Central Printing Division	\$	-	105
Motor Pool Division		-	155
Risk Management Division		1,290	3,199
Fleet Management			1,966
	_	1,290	5,425
Employees Benefit Council		251	332
Office of State Finance		7,623	8,511
Supreme Court		-	400
CompSource Oklahoma		3,224	4,220
Oklahoma Public Safety Employees Retirement		104	3
Department of Human Services			52,490
District Attorney's Council		-	272
OTA Pike Pass Center	*)	- -	10
	\$	12,492	71,660

(11) OPERATING LEASE COMMITMENTS

The Bureau did not pay for any office space for 2011. The Bureau paid \$8,000 for office space in 2010. The annual lease contracts for the Center were ceased in August 2009, due to transfer of the Center to the OSBI and the OAG.

(12) <u>RISK MANAGEMENT</u>

The Risk Management Division of the Department of Central Services (the "Division") is empowered by the authority of Title 74 O.S. Supp. 1993, Section 85.34 et seq. The Division is responsible for the acquisition and administration of all insurance purchased by the State or administration of any self-insurance plans and programs adopted for use by the State for certain organizations and bodies outside of State government, at the sole expense of such organizations and bodies.

(12) RISK MANAGEMENT, CONTINUED

The Division is authorized to settle claims of the State and shall govern the dispensation and/or settlement of claims against a political subdivision. In no event shall self-insurance coverage provided by the State, an agency, or other covered entity exceed the limitations on the maximum dollar amount of liability specified by the Oklahoma Government Tort Claims Act, as provided by Title 51 O.S. Supp. 1988, Section 154. The Division oversees the collection of liability claims owed to the State incurred as the result of a loss through the wrongful or negligent act of a private person or other entity.

The Division is also charged with the responsibility to immediately notify the Office of the Attorney General of any claims against the State presented to the Division. The Division purchases insurance policies through third-party insurance carriers that ultimately inherit the risk of loss. The Division annually assesses each State agency, including the Bureau, their pro rata share of the premiums purchased. The Bureau has no obligations to any claims submitted against the Bureau.

(13) <u>CONTINGENCIES</u>

The Bureau is involved in legal proceedings in the normal course of operations, none of which, in the opinion of management, will have a material effect on the financial statements of the Bureau.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Legislative Service Bureau

We have audited the accompanying financial statements of the governmental activities and each major fund of the Legislative Service Bureau (the "Bureau") as of and for the year ended June 30, 2011, which collectively comprise the Bureau's basic financial statements and have issued our report thereon dated December 13, 2011. Our report includes an explanatory paragraph regarding management's discussion and analysis, an explanatory paragraph stating that the financial statements of the Bureau are intended to present the financial position and changes in financial position of only that portion of the governmental activities and each major fund of the State of Oklahoma attributable to the transactions of the Bureau, and an explanatory paragraph stating that the Bureau is not required by statute to prepare a line-item budget. Our report also includes an explanatory paragraph noting the Bureau's implementation of GASB 54. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Bureau's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Bureau's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Bureau's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

(Continued)

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS, CONTINUED

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Bureau's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Bureau staff, the Oklahoma House of Representatives staff, and the Oklahoma State Senate staff and is not intended to be and should not be used by anyone other than these specified parties.

Circley & Cook, PLL

Shawnee Oklahoma

Shawnee, Oklahoma December 13, 2011