

**FINANCIAL STATEMENTS – MODIFIED CASH BASIS  
AND REPORTS OF INDEPENDENT AUDITOR**

**OKMULGEE COUNTY EDUCATIONAL FACILITIES AUTHORITY,  
OKMULGEE COUNTY, OKLAHOMA**

**JUNE 30, 2024**

Audited by

**BLEDSON, HEWETT & GULLEKSON  
CERTIFIED PUBLIC ACCOUNTANTS, PLLLP**

**BROKEN ARROW, OK**

OKMULGEE COUNTY EDUCATIONAL FACILITIES AUTHORITY  
OKMULGEE COUNTY  
JUNE 30, 2024

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## **INDEPENDENT AUDITOR'S REPORT**

To the Honorable Board of Trustees  
Okmulgee County Educational Facilities Authority  
Okmulgee, Oklahoma

### **Report on the Audit of the Financial Statements**

#### **Opinion**

We have audited the accompanying modified cash basis financial statements of the business-type activities of Okmulgee County Educational Facilities Authority, Okmulgee, Oklahoma (the Authority), a component unit of Okmulgee County as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the business-type activities of Okmulgee County Educational Facilities Authority, Okmulgee, Oklahoma as of June 30, 2024, and the respective changes in modified cash basis financial position, and cash flows thereof for the year then ended in accordance with the modified cash basis of accounting as described in Note 1.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Emphasis of Matter – Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified basis of accounting as described in Note 1, and for determining that the modified basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 5, 2025 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

*Bledsoe, Hewett & Gullekson*

Bledsoe, Hewett & Gullekson  
Certified Public Accountants, PLLLP

February 5, 2025



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS - MODIFIED CASH BASIS - PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

February 5, 2025

To the Board of Trustees  
Okmulgee County Educational Facilities Authority  
Okmulgee County, Oklahoma

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the modified cash basis financial statements of the business-type activities of the Okmulgee County Educational Facilities Authority, Okmulgee County, Oklahoma, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated February 5, 2025. Our report on the financial statements disclosed, that, as described in Note 1 to the financial statements, the Authority prepares its financial statements on a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Bledsoe, Hewett & Gullekson*

Bledsoe, Hewett & Gullekson  
Certified Public Accountants, PLLLP

Broken Arrow, OK

OKMULGEE COUNTY EDUCATIONAL FACILITIES AUTHORITY  
DISPOSITION OF PRIOR YEAR'S SCHEDULE OF AUDIT FINDINGS  
JUNE 30, 2024

No Prior Year Audit Findings

OKMULGEE COUNTY EDUCATIONAL FACILITIES AUTHORITY  
SCHEDULE OF AUDIT FINDINGS AND RESPONSES  
JUNE 30, 2024

NONE



OKMULGEE COUNTY EDUCATIONAL FACILITIES AUTHORITY  
STATEMENT OF NET POSITION - MODIFIED CASH BASIS  
JUNE 30, 2024

**ASSETS**

Current Assets	
Cash and cash equivalents	\$ 17,723
<i>Total Assets</i>	<u>\$ 17,723</u>

**LIABILITIES**

<i>Total Liabilities</i>	<u>\$ 0</u>
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**NET POSITION**

Unrestricted	<u>17,723</u>
<i>Total Net Position</i>	<u>\$ 17,723</u>

The accompanying notes to the financial statements are an integral part of this statement

OKMULGEE COUNTY EDUCATIONAL FACILITIES AUTHORITY  
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION  
MODIFIED CASH BASIS  
FOR YEAR ENDED JUNE 30, 2024

<b>Operating Revenues</b>	
Administrative fees	\$ 884
Total Revenue	<u>884</u>
<b>Operating Expenses</b>	
Audit	<u>3,800</u>
Total Expenditures	<u>3,800</u>
<i>Operating Income/Loss</i>	(2,916)
<b>Non-Operating Revenues (Expenses)</b>	
Total Non-Operating Revenues (Expenses)	<u>0</u>
<i>Change in net assets</i>	(2,916)
<i>Net Assets, beginning of fiscal year</i>	<u>20,639</u>
<i>Net Assets, end of fiscal year</i>	<u><u>\$ 17,723</u></u>

The accompanying notes to the financial statements are an integral part of this statement

OKMULGEE COUNTY EDUCATIONAL FACILITIES AUTHORITY  
STATEMENT OF CASH FLOWS  
MODIFIED CASH BASIS  
FOR YEAR ENDED JUNE 30, 2024

**Cash flows from operating activities**

Reciepts from bond customers	\$ 884
Payments to vendors	<u>(3,800)</u>
Net cash provided (used) by operating activities	<u>(2,916)</u>

<i>Net increase (decrease) in cash and cash equivalents</i>	(2,916)
<i>Cash and cash equivalents, beginning of year</i>	<u>20,639</u>
<i>Cash and cash equivalents, end of year</i>	<u><u>\$ 17,723</u></u>

**Reconciliation of operating income (loss) to net cash provided (used) by operating activities**

Operating income (loss)	\$ (2,916)
Net cash provided by (used for) operating activities	<u><u>\$ (2,916)</u></u>

The accompanying notes to the financial statements are an integral part of this statement

OKMULGEE COUNTY EDUCATIONAL FACILITIES AUTHORITY  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2024

**Note 1 – Summary of Significant Accounting Policies**

**1.A. Financial Reporting Entity**

Okmulgee County Educational Facilities Authority, a public trust, created July 25, 2011, for the benefit of Okmulgee County, Oklahoma, to function as an industrial, cultural, economic development and educational development trust for the benefit of Okmulgee County, Oklahoma, the State of Oklahoma, its governmental agencies, and private entities, agencies and citizens in its charitable, scientific, literary or educational purposes and in making the most efficient use of all of their economic resources and powers in accordance with the needs and benefit of the Beneficiary (Okmulgee County) in order to lessen the burdens on government and to stimulate charitable, scientific, literary and educational economic development; to inventory the services, facilities and resources of the entire Beneficiary; to promote, stimulate, encourage and finance the growth and development of commerce, recreation, education, and industry of the Beneficiary as a whole, all in order to achieve maximum utilization of the Beneficiary's human, charitable, scientific, literary, educational, economic, recreational, natural resources and tourist attractions; to foster and promote an industrial climate and the payroll of the Beneficiary and to otherwise promote its general economic welfare and prosperity and to finance any and all programs, facilities or resources promoting or intending to promote any of the foregoing for the benefit of Okmulgee County.

Okmulgee County Educational Facilities Authority generally does not acquire any assets or incur any liability when it issues bonds for eligible entities. It may earn and collect administrative fees and must be informed of the unpaid balances. If however Okmulgee County Educational Facilities Authority manages the assets and liabilities and does not assign them, then the assets and liabilities would be recognized. Note 3 – Conduit Debt Obligations discloses the outstanding obligations, which the Authority has facilitated.

**Related Organizations**

**Okmulgee County** – Okmulgee County is the beneficiary of this public trust. The elected Okmulgee County commissioners are the Authority's trustees. Therefore the Authority is considered to be a component unity of Okmulgee County.

The accompanying financial statements include all functions and activities over which the Authority exercises financial accountability. Okmulgee County Educational Facilities Authority is a component unit of the governmental entity of Okmulgee County, Oklahoma. Okmulgee County's financial information is not presented in these financial statements. Okmulgee County financial audits are readily obtainable at, [www.sai.ok.gov](http://www.sai.ok.gov), the State Authority's website.

OKMULGEE COUNTY EDUCATIONAL FACILITIES AUTHORITY  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2024

**Note 1 – Summary of Significant Accounting Policies – cont'd.**

**1.B. Basis of Presentation**

The Authority's fund is an enterprise fund. Enterprise funds are proprietary funds used to account for business-like activities provided to the general public. All the activities of the Authority are business type activities. These activities are financed primarily by user charges and the measurement of financial activity focuses on net income measurement similar to the private sector.

**1.C. Measurement Focus and Basis of Accounting**

Measurement focus refers to how transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recognized and recorded in the financial statements regardless of the measurement focus applied.

The Authority's financial statements use the economic resources measurement focus and are presented on the modified cash basis of accounting. Revenues are recognized when they are received and expenses are recorded when paid.

This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. If the Authority utilized the basis of accounting recognized as generally accepted, the financial statements would use the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred.

**1.D. Assets, Liabilities and Net Position**

Cash & Cash Equivalents – For the purposes of the statement of cash flows, the Authority considers all cash on hand, demand deposits, interest bearing checking accounts and time deposit accounts including certificates of deposit and U.S. Treasury bills with maturities of three months or less to be cash and cash equivalents.

Net Position – Net Position is divided into three components:

- a. *Net Investment in Capital Assets* – Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributed to the acquisition, construction, or improvements of those assets.
- b. *Restricted net position* – Consists of net assets, with constraints placed on the use either by 1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments, or 2) law through constitutional provisions or enabling legislation.

OKMULGEE COUNTY EDUCATIONAL FACILITIES AUTHORITY  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2024

**Note 1 – Summary of Significant Accounting Policies – cont’d.**

**1.D. Assets, Liabilities and Net Position – cont’d**

- c. *Unrestricted net position* – All other net assets that do not meet the definition of “restricted” or “net investment in capital assets.”

It is the Authority’s policy to first use restricted net position prior to the use of unrestricted net position when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

**1.E. Revenues and Expenses**

Operating and Nonoperating Revenues – Operating Revenues are considered those whose cash flows are related to operating activities, while revenues related to financial, capital and investing activities are reported as non-operating.

Expenses – The Authority reports expenses relating to the use of economic resources.

**Note 2 – Deposits, investments and Collateral**

Deposits and Investments – The Authority does not have a written investment policy that limits its investment choices. Investments are limited by State Statute and declaration of trust.

Custodial Credit Risk – Deposits – Custodial credit risk is the risk that in the event of a bank failure, the Authority’s deposits may not be returned to it. The Authority does not have a written policy for custodial risk, but *Oklahoma Statutes* require collateral for all uninsured deposits of public trust funds in financial institutions. At June 30, 2024 the Authority was not exposed to custodial credit risk.

OKMULGEE COUNTY EDUCATIONAL FACILITIES AUTHORITY  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2024

**Note 3 – Conduit Debt Obligations**

OCEFA – Conduit Debt – The Okmulgee County Educational Facilities Authority has the following conduit debt outstanding at June 30, 2024, in the form of Lease Purchase Financing.

	<u>Original Issue</u>	<u>Outstanding June 30, 2024</u>
OCEFA - Henryetta Public Schools (2015)	<u>\$ 7,095,000</u>	<u>\$ 1,963,365</u>

This debt is considered non-commitment debt to the Authority since debt payments are made solely by the schools. Payments are made directly by Okmulgee and Henryetta public schools to the Trustee bank. In the event of default by the schools, the Authority has no obligation, in substance, to make any payments on the debt since the note receivable, financing agreements and mortgages on the property with the school are the only security for the debt. As a result of the non-commitment determination, the Authority's indebtedness and related receivable from the school are not recorded in the accompanying financial statements. Total conduit debt on June 30, 2024, was \$1,963,365.

**Note 4 – Commitments and Contingencies**

The Authority is dependent upon the repayment of the bonds solely from the beneficiary (school) of the bond issues. If the beneficiary (school) defaulted on the bond payments it would not have a significant impact on the Authority's financial condition. Conduit debt is non-recourse debt.

**Note 5 – Subsequent Events**

On September 1, 2024, the Okmulgee County Educational Facilities Authority issued Educational Facilities Lease Revenue Bonds (Okmulgee Public Schools Project) Series 2024 in the amount of \$12,705,000.

Management has evaluated subsequent events through February 5, 2025, which is the date the financial statements were available to be issued and has determined that no additional information needs to be added to the financial statements.



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February 5, 2025

Honorable Board of Trustees  
Okmulgee County Educational Facilities Authority  
314 W 7<sup>th</sup>, Suite 203  
Okmulgee, Oklahoma 74447

Dear Trustees:

Listed below are the observations and recommendations from the audit work we performed for the Okmulgee County Educational Facilities Authority. Please review them very carefully, along with the review copy of your audit report. If you have questions or desire additional information, please call us so that any discrepancies may be resolved.

Minutes

During the audit we observed that the governing board of the Okmulgee County Educational Facilities Authority did meet at least annually, however, we did not observe where the Board annually approved the ground lease and sublease agreements for the outstanding lease revenue bond financing issues. We recommend that the Authority annually approve the ground lease and sublease agreements for any outstanding lease revenue bond financing issues.

We take this opportunity to thank you and your professional staff for the outstanding cooperation and invaluable assistance you gave us during our recent onsite audit work.

Sincerely,

Jeff Hewett

For

Bledsoe, Hewett & Gullekson  
Certified Public Accountants, PLLLP