

Two Leadership Square South Tower, 211 N. Robinson Avenue, Suite 600 / Oklahoma City, OK 73102 P 405.606.2580 / F 405.600.9799

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## **Accountant's Compilation Report**

Honorable Mayor and City Council City of Norman, Oklahoma Norman, Oklahoma

Management is responsible for the financial information contained in Form SA&I 2643 – Annual Survey of City and Town Finances of the City of Norman, Oklahoma (the City), as of and for the year ended June 30, 2023, included in the accompanying prescribed form required by Oklahoma Statute Section 17-105.1 of Title 11 and provided by the Office of the State Auditor and Inspector of the State of Oklahoma (State Auditor). We have performed a compilation engagement in accordance with Statements on Standards for Accounting and Review Services promulgated by the Accounting and Review Services Committee of the American Institute of Certified Public Accountants. We did not audit or review the financial information included in the accompanying prescribed form nor were we required to perform any procedures to verify the accuracy or completeness of the information provided by management. Accordingly, we do not express an opinion, a conclusion, nor provide any form of assurance on the financial information included in the accompanying prescribed form.

The financial information included in the accompanying prescribed form is presented in accordance with the requirements of Oklahoma Statute Section 17-105.1 of Title 11 as provided by the State Auditor and is not intended to be a presentation in accordance with accounting principles generally accepted in the United States of America.

This report is intended solely for the information and use of the State Auditor, management of the City, the City's Finance Committee, and the City Council and is not intended to be and should not be used by anyone other than these specific parties.

FORVIS, LLP

Oklahoma City, Oklahoma December 29, 2023



#### DUE DATE: Six months after Fiscal-Year-End

#### **IMPORTANT**

This report is to be completed by your auditor from the audited financial statements of the municipality as required by Oklahoma Statutes, Section 17-105.1 of Title 11.

This report details the funds available to the municipality and the use of those funds including information relating to the duly constituted authorities of the municipality (public trusts, etc.) for the fiscal year ending June 30 2023. See supplementary instructions (coverage of this report) for information related to entities and activities to be included in this report on page 6 of this document.

This report, principally for planning purposes at the local, State, and national level, is used by the Office of the State Auditor, the Oklahoma Municipal League, public interest groups, State and Federal agencies and universities.

Office of the Auditor and Inspector

State of Oklahoma at www.sai.ok.gov

When completed, please file electronically at www.sai.ok.gov.

# OFFICE OF THE STATE AUDITOR AND INSPECTOR STATE OF OKLAHOMA

CINDY BYRD, AUDITOR AND INSPECTOR
ANNUAL SURVEY OF CITY AND TOWN FINANCES

City of Norman, Oklahoma		
Name P.O. Box 370		
Address Norman	OK	73070
City	State	ZIP Code

## FILE AT Part I

#### TAX REVENUES

Items 1–3 — Report collections from all taxes imposed by your government. Include current and delinquent amounts, penalties, and interest. Do not include receipts from service charges, special assessments, interest earnings, fines, or any other sources that are not taxes or licenses.

Do not include receipts from service charges, special assessments, interest earnings, lines, or any other sources that are not taxes or incenses.						
Item	Amount (Omit cents)	Item	Amount (Omit cents)			
	TØ1		TØ9			
<ol> <li>Property taxes — General fund, building fund, and sinking fund</li> </ol>	\$9,650,382	e. Use tax	\$15,909,739			
2. Local sales taxes — Taxes on goods and services,	TØ9	3. Occupation and business licensing and permits	T28			
measured as a percent of sales or receipts, or as an amount per unit sold (gallon, package, etc.). Report only these taxes imposed by your government; shares of taxes imposed by another government are to be reported under part 1A below.		a. Enter here licenses and inspection charges on occupations and businesses — for example, inspection of restrooms, restaurants, and food manufacturing plants; food handler permits; plumbing permits; taxicab licenses; tags; animal tags; vending				
a. General sales tax	\$100,552,489	licenses, and liquor licenses; business licenses; etc.	\$1,342,741			
b. Franchise fee or tax	<sup>T15</sup> \$8,256,119	<b>b.</b> Other licensing and permits	T29			
c. Cigarette tax	\$684,271	4. Other — Specify	Т99			
d. Hotel/Motel	<sup>T19</sup> \$2,209,418					

## Part IA INTERGOVERNMENTAL REVENUE

Library grante

Report all amounts received by your government from other governments, including grants, shares of taxes imposed by other governments, payments in lieu of taxes and reimbursements for services performed for other governments, excluding loans. Also exclude here and report as "Tax Revenues" in part I, any taxes imposed by your government which were collected for it by another government

**Column (a)** — Report all amounts your government received from the State (other than as collection fees), including any amounts financed wholly or in part from Federal grants to the State.

Column (c) — Report only amounts received directly from the Federal

collected for it by another government.  Government.	, ,	,		
		Amount (Omit cents)		
Purpose for which received	From State	From other local governments	From Federal Government (directly)	
	(a)	(b)	(c)	
General support — Total amounts received (as per capita grants, shared taxes, etc.)	СЗØ	D3Ø	B3Ø	
without restrictions as to particular programs or purposes to be financed.  1. Alcoholic beverage tax	\$607,987			
Street and highways	\$1,158,285	D46	\$4,546,642	
3. Health or hospital	C42	D42	B42	
4. Grants received for water utilities	C91	D91	B91	
5. Grants received for waste water utilities	C8Ø	D8Ø	B8Ø	
6. Grants received for housing, economic, and community development	C5Ø	D5Ø	\$2,188,469	
7. Airports	C89	D89	BØ1	
8. Mass transit rail and/or bus system	C94	D94	B94	
9. Grants received for transportation	C89	D89	B89	
<ol> <li>ALL OTHER (From State – code C89; From Federal Government – Code B89) —</li></ol>	C89	D89	B89	
<b>b.</b> Public safety	<sup>c89</sup> \$1,706,339	D89	\$978,288	
c. Job training	C89	D89	B89	

C89

D89

B89

#### Part IB OTHER REVENUES — Other than tax and intergovernmental revenues — Continued

Enter below amounts of the stated types of revenue (net of refunds and interfund transfers) received by your government during the fiscal year. Be sure to include revenues of all funds other than the exceptions noted in the special instructions.

	Tare exceptions noted in the openial includence.	
Amount (Omit cents)	5. Interest earnings — Interest received on all	Amount (Omit cents)
\$2,737,012	deposits and investment holdings of your government and its agencies excluding earnings of any employee pension fund.	\$4,870,675
AØ1	<ol> <li>Rents — Exclude housing, airport, and all other rental revenue reported from specific municipal services in item 2.</li> </ol>	\$159,521
<sup>A6Ø</sup> \$189,464	7. Royalties — Compensation or portion of proceed from extraction of natural resources such as oil.	<sup>U41</sup> \$68,482
A5Ø	<ol><li>Fines and forfeitures — (City or town share only)</li></ol>	\$1,189,241
A89	9. Private donations	U5Ø
	10. Miscellaneous other revenue — Revenue of your	
AØ3	government and its agencies not covered by items above, except tax and intergovernmental revenues, Include insurance adjustments, etc. DO NOT	
\$2,920,347	include: (1) proceeds from borrowing; (2) receipts from sale of holdings; (3) transfers between funds or agencies of your government; or (4) employee's	
UØ1	contributions to, and interest earnings of, any	
	a. Other Miscellaneous	\$4,617,096
	b	
1144	c.	
\$223,406	TOTAL miscellaneous other revenue Sum of items 10a–10c.	<sup>U99</sup> <b>\$4,617,096</b>
	Amount (Omit cents) A61 \$2,737,012 AØ1 A6Ø \$189,464 A5Ø A89 AØ3  A89 \$2,920,347 UØ1	Amount (Omit cents)  A61 \$2,737,012  AØ1  6. Rents — Exclude housing, airport, and all other rental revenue reported from specific municipal services in item 2.  7. Royalties — Compensation or portion of proceed from extraction of natural resources such as oil.  8. Fines and forfeitures — (City or town share only)  9. Private donations  10. Miscellaneous other revenue — Revenue of your government and its agencies not covered by items above, except tax and intergovernmental revenues, Include insurance adjustments, etc. DO NOT include: (1) proceeds from borrowing; (2) receipts from sale of holdings; (3) transfers between funds or agencies of your government; or (4) employee's contributions to, and interest earnings of, any employee pension fund.  a. Other Miscellaneous  b.  C.  TOTAL miscellaneous other revenue

#### Part II DIRECT EXPENDITURES BY PURPOSE AND TYPE

Please note that payments made to other governments (State or local) should NOT be included in amounts reported here, but should be reported at part III

Enter below all amounts expended during the fiscal year for the purposes listed (net of interfund transfers). Be sure to include expenditures of all funds other than the exceptions noted in the instructions on the first page.

**Column (a)** — Gross salaries and wages without deduction of withholdings for income taxes, employee contributions for Social Security or retirement

public health nursing, vital statistics collection, and all other services performed directly by the public health department. Report in item 6 payments under public welfare programs.

**coverage, etc. Exclude: (1)** capital outlay (report in columns (c) and (d)); and **(2)** amounts paid to other governments (report in part III).

**Column (c)** — Report construction outlays from all sources; i.e., bond proceeds, assessments, grants, etc.

income taxes, employee contributions for Social Security or retirement	proceeds, assessn		ays nom an sources, i	.e., boliu		
	EXPENDITURES BY PURPOSE AND TYPE					
			CAPITAL	OUTLAY		
PURPOSE	Personal services	Operations and maintenance	Construction	Purchase of land, equipment, and structures		
	(a)	(b)	(c)	(d)		
GOVERNMENTAL ADMINISTRATION	E23	E23	F23	G23		
<ol> <li>Financial administration — Office of the finance director, auditor, comptroller, treasurer, tax assessment and collection, central accounting and purchasing services, budgeting, etc. (including related data processing, information technology).</li> </ol>	\$2,017,539	\$1,280,847				
<ol> <li>Judicial and legal — All municipal court and court-related activities including juries, probate officials, prosecutors, public defenders, municipal attorneys, and legal departments. Exclude probation and parole (report in item 16).</li> </ol>	\$2,220,628	\$425,583	F25	G25		
<ol> <li>Central administration — City council, aldermen or commissioners, mayor, manager, city clerk's office, recorder, planning, zoning, and personnel.</li> </ol>	\$8,179,893	\$8,538,753	\$152,835	\$5,815,470		
HEALTH AND WELFARE	E79	E79	F79	G79		
4. Social services						
<ol><li>Own hospitals — Construction and operation of hospitals by your government. Nursing homes are to be reported in item 7.</li></ol>	E36	E36	F36	G36		
6. Other hospitals — Payments to hospitals operated privately. Exclude here and report in item 6, any payments under public welfare programs. Report payments to hospitals operated by other governments in part III.						
7. Welfare institutions — Construction and operation of nursing homes and welfare institutions by your government for veterans and needy persons.	E77	E77	F77	G77		
8. Health (other than hospitals) — All public health activities except provision of hospital care. Include environmental health activities; health regulation and inspection, water and air pollution control, mosquito control, and inspection of food handling establishments. Also include	E32	E32	F32	G32		

Part II	DIRECT EXPENDITURE BY PURPOSE AND TYPE — Continued

		EXPENDITURES BY PURPOSE AND TYPE							
	PURPOSE					CAPITAL OUTLAY			
			Personal services		Operations and maintenance		Construction		Purchase of land, equipment, and structures
			(a)		(b)		(c)		(d)
1	BLIC SAFETY — Continued  Correction institutions — Operation of facilities for confinement, correction and rehabilitation of adults or juveniles.	EØ4		EØ4		FØ4		GØ4	
16	Other corrections — Probation and parole activities – But exclude "lock-up" operations (report in item 15).	EØ5		EØ5		FØ5		GØ5	
17.	<b>Protection inspection and regulation, n.e.c.</b> — Regulation of private enterprise for the protection of the public and inspection of hazardous activities (including building inspection), except when related to major functions, such as health, natural resources, etc.	E66	\$1,651,770	E66	\$125,598	F66		G66	
1	BULANCE All expenditures for city operated or subsidized ambulance services	E32		E32		F32		G32	
1 -	LTURE AND RECREATION  Parks, cultural activities, and other recreation — Include playgrounds, golf courses, swimming pools, museums, marinas, community music, drama, celebrations, and zoos.	E61	\$5,685,462	E61	\$6,954,326	F61	\$50,972,673	G61	\$263,713
	<b>Libraries</b> — Include payments to nongovernmental libraries as well as libraries operated by the city. Aid to other governmental libraries should be excluded and reported in part III.	E52	. ,,	E52	\$622,080	F52	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	G52	
1	ILITIES  Gross expenditure for utility systems operated by your government.  Exclude interest (report in item 19); also exclude utility contributions to the parent government and deduct the cost of providing services to the parent government (e.g., for street lighting, hydrant rental, etc.).	E91	\$4,806,987	E91	\$10,086,485	F91	\$3,974,591	G91	\$5,992,825
	a. Water supply system	E92		E92		F92		G92	
	b. Electric power supply	E93		E93		F93		G93	
	c. Gas supply system								
	d. Transit system	E94	\$799,930	E94	\$6,039,970	F94	\$54,610	G94	
	Sewers and storm sewers — Construction, maintenance and operation of sanitary and storm sewer systems and sewage disposal plants	E8Ø	\$4,223,341	E8Ø	\$5,374,207	F8Ø	\$3,546,851	G8Ø	\$4,853,078
	Solid waste and landfill — The collection and disposal of garbage and landfill operations	E81	\$5,342,427	E81	\$9,472,645	F81	\$2,582,361	G81	\$4,118,133
IN	TEREST ON DEBT								
22.	Amounts of interest paid, including any interest on short-term or nonguaranteed obligations, as well as general obligations.			191	¢4 000 007				
	a. Water supply system			192	\$1,936,027				
	b. Electric power supply			193					
	c. Gas supply system			194					
	d. Transit system			189					
4:	e. All interest not covered by items 19a through 19d  L OTHER EXPENDITURES			109	\$4,927,389				
1	Include any amounts which have not been allocated above by purpose, such as: your employer contribution to a State administered retirement system or to the Federal Social Security System; judgments and insurance premiums; and municipal service agencies, such as a central garage or an engineering department, which serve more than one functional agency, and whose expenses are not allocated to the various departments.  Do not include: (1) Payments for retirement of debt, (2) payments for purchase of securities, (3) transfer between funds or agencies of								
	your government, or <b>(4)</b> benefits and payments from distinct employee pension funds.								

Part III	INTERGOVERNMENTAL	EVDENIDITIIDES

Please detail all payments made to other governments for services or programs performed on a reimbursement or cost-sharing basis — e.g., for hospital care, highways, school tuition, or support, etc. (Such amounts should be excluded from expenditure figures reported in column (b) of part II.) Enter "None" if your government made no reportable payments to other governments during the fiscal year.

ltem	Type of recipient government(s) (County, State, school districts, etc.)	Amount (Omit cents)	ltem	Type of recipient government(s) (County, State, school districts, etc.)	Amount (Omit cents)	
	(a)	(b)		(a)	(b)	
1.			5.			
			<u>.                                    </u>			
2.			6.			
3.			7.			
4.			8.			
Part IV SALARIES, WAGES, AND FORCE ACCOUNT				Amount (Omit cents)		
Deport the total evenera	litura for colorias and .	waaa iaaludad ia aa	lump (a) of part II as	ZØØ		
well as any salaries and	Report the total expenditure for salaries and wages included in column (a) of part II, as well as any salaries and wages paid on force account construction projects.					

Part V

DEBT OUTSTANDING, ISSUED, AND RETIRED — Report special obligations of all agencies of your government as well as general city or town debt.

 Long-term debt — Bonds, mortgages, etc., with an original term of more than one year issued in the name of your government or of particular agencies.

When an advance refunding has resulted in a legal or an in-substance defeasance, the debt may be considered extinguished, reported as retired in the year of defeasance and should not be reported herein in subsequent years.

				ents)		
		Outstanding at DURING FISCAL YEAR				Outstanding total
		beginning of fiscal year	Issued	Retired		(a) plus (b) minus (c)
		(a)	(b)	(c)		(d)
		19U	29U	39U	49U	<b># 40 700 000</b>
а	. Sewer debt	\$ 22,426,290		\$ 3,723,084		\$ 18,703,206
b	. Water supply system	19U	29U	39U	49U	
_	debt	\$ 49,805,131		\$ 3,664,564		\$ 46,140,567
С	Electric power system debt	19U	29U	39U	49U	\$ (
		19U	29U	39U	49U	
d	I. Gas supply system debt					\$ (
		19U	29U	39U	49U	
е	. Transit					\$ (
f	Industrial revenue and pollution control debt	19T	24T	34T	44T	\$ (
		19U	29U	39U	49U	
g	. All other purposes	\$ 170,523,000	\$ 39,500,000	\$ 17,898,000		\$ 192,125,000
2. S	hort-term (interest-bearing) debt	Tax anticipation r	otes, bond anticipati	on notes.		Amount (Omit cents)
in	iterest-bearing warrants, and oth ccounts payable and other noning	er obligations with a	term of one year or I	ess — Exclude		61V
а	. Amount outstanding at beginning	ng of fiscal year				

#### Part VI CASH AND INVESTMENTS HELD AT END OF FISCAL YEAR

**b.** Amount outstanding at end of fiscal year

64V

Remarks	

#### **COVERAGE OF THIS REPORT**

The financial reporting entity for which information is to be presented should comply with generally accepted accounting principles for governments. Current authoritative guidance is provided in GASB Codification Section 2100 and/or GASB Statement No. 14. These statements prescribe that the financial reporting entity should consist of the primary government or oversight unit and all blended and discreetly presented component units.

Oklahoma Statutes, Section 17-105.1 of Title 11 require that municipalities include information relating to all of its duly constituted authorities. Copies of this form may be distributed to component units for their completion. Forms completed by component units should not be filed separately but should be returned to the appropriate municipality for inclusion in the report filed for the financial reporting entity. Such component units would include special districts, hospitals, boards, trusts, and authorities meeting the inclusion criteria of the statements reference above.

## SUPPLEMENTARY INSTRUCTIONS FOR OKLAHOMA MUNICIPALITIES 2023 ANNUAL SURVEY OF CITY AND TOWN FINANCES

#### **COVERAGE OF THIS REPORT**

In addition to the fiscal activities of your general government, **include** the revenues, expenditures, assets and debt of the following types of agencies, if they are operative in your city or town.

- · City water districts
- · Medical center authorities
- Joint airport boards
- Municipal parking districts
- Rural water, sewer, gas, and solid waste management districts with ex officio boards
- Public trusts (Title 60, Section 176 of the Oklahoma Statutes)
- Separate road districts
- · Sewer districts
- · Utilities authorities
- · Zoning districts

#### Exclude internal/Service funds

#### Part I — TAX REVENUES

This part refers to all city-imposed taxes. It does not include service charges, special assessments (such as those for paving districts), or interest earnings, fines, or any other sources which are not taxes or licenses

## 1. Property taxes (code TØ1)

Also include city-imposed ad valorem property taxes collected by the county and paid to the city for the repayment of G.O. bonds

#### 2. Local sales taxes

a. General sales tax (code TØ9)

Report revenue from city-imposed sales tax only. This tax is collected by the State and paid back to the city minus a small percentage withheld by the State for handling expenses. Be sure to enter only the amount of the check received from the State.

b. Franchise fee or tax, public utilities (code T15)

Enter here any franchise tax collected from a private utility to operate within the city such as gas, electric, telephone, cable TV\_etc

d. Other — Specify any sales tax not mentioned above.

#### 3. Licenses, permits, and other taxes

a. Occupation and business licensing and permits (code T28)

Enter here licenses and inspection charges on occupation and business

b. Report only licenses and permits not included in 3a. (code T29)

- Grants received for mass transit and/or bus systems (codes C94 to B94)
- All other (From State —code C-89; From Federal Government — code B89)

Include in the appropriate box, receipts from various payments such as:

- Park and recreation (BOR or HUD)
- · Community development and urban renewal
- · Civic defense
- · Water and sewer facilities
- Manpower planning and utilization

#### Part 1B — OTHER REVENUE

#### 3. Special assessment funds

#### Include —

- All transactions of special assessment funds established to finance streets, sidewalks, or other local improvements within the city.
- Assessments collected from property owners at part IB, item 3.
- Expenditure from improvements at part II. Report as capital outlay.
- Interest paid on special assessment obligations at part II, item 19e.
- Transactions of special assessment bonds at part V.
- Cash and security holdings of special assessment funds at part VI

#### Part IV — SALARIES, WAGES, AND FORCE ACCOUNT

Report salaries and wages for all employees full- and part-time. Include salaries paid for employees of any utility owned and operated by your government. Report salaries in gross amounts before deductions for income taxes, Social Security, or retirement coverage.

#### Part V — DEBT OUTSTANDING, ISSUED, AND RETIRED

Also include industrial revenue or pollution control bonds, if issued by your city or town.

## Part IA — INTERGOVERNMENTAL REVENUE

#### 1. General support