RURAL WATER, SEWER AND SOLID WASTE MANAGEMENT DISTRICT #3, ROGER MILLS COUNTY, OKLAHOMA

> FINANCIAL STATEMENTS AND AUDITOR'S REPORT

DECEMBER 31, 2010 AND 2009

RURAL WATER, SEWER AND SOLID WASTE MANAGEMENT DISTRICT #3, ROGER MILLS COUNTY, OKLAHOMA TABLE OF CONTENTS DECEMBER 31, 2010 AND 2009

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Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT

Board of Directors Rural Water, Sewer and Solid Waste Management District # 3, Roger Mills County, Oklahoma Reydon, Oklahoma

We have audited the accompanying basic financial statements of the Rural Water, Sewer and Solid Waste Management District # 3, Roger Mills County, Oklahoma, as of December 31, 2010 and 2009, as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Rural Water, Sewer and Solid Waste Management District # 3, Roger Mills County, Oklahoma, as of December 31, 2010 and 2009, and the respective changes in financial position and its cash flows for the years then ended, in conformity with accounting principles generally accepted in the United States of America.

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In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated August 25, 2014, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and important for assessing results of our audit.

The District has not presented the management's discussion and analysis that accounting principles generally accepted in the United States has determined is necessary to supplement, although not required to be part of, the basic financial statements.

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Weatherford, Oklahoma

August 25, 2014

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RURAL WATER, SEWER AND SOLID WASTE MANAGEMENT DISTRICT #3, ROGER MILLS COUNTY, OKLAHOMA BALANCE SHEETS DECEMBER 31, 2010 AND 2009

ASSETS	_	2010	_	2009
Current Assets Cash on Hand Cash in Bank Cash in Savings Due from Town of Reydon Accounts Receivable, Net of Allowance for Loss	\$ _	100 31,593 23,691 1,191 1,874	\$	100 38,125 21,723 1,141 4,179
Total Current Assets	-	58,449	_	65,268
Noncurrent Assets Restricted Cash Capital Assets, Net of Accumulated Depreciation	-	13,367 328,520	_	14,532 355,056
Total Noncurrent Assets	-	341,887	-	369,588
TOTAL ASSETS	\$	400,336	\$_	434,856
LIABILITIES AND NET ASSETS				
LIABILITIES				
Current Liabilities Accounts Payable Accrued and Withheld Payroll Taxes Customer Deposits Payable Current Portion of Long-Term Debt	\$	4,444 250 3,430 6,767	\$	4,340 200 4,650 6,438
Total Current Liabilities	_	14,891	_	15,628
Long-Term Liabilities Mortgage Payable - Rural Development Less Current Portion of Mortgage Payable Total Long-Term Liabilities	-	30,680 (6,767) 23,913	-	37,119 (6,438) 30,681
TOTAL LIABILITIES		38,804		46,309
NET ASSETS Invested in Capital Assets, Net of Related Debt Restricted Unrestricted	-	297,840 9,937 53,755	-	317,937 9,882 60,728
TOTAL NET ASSETS	-	361,532	-	388,547
TOTAL LIABILITIES AND NET ASSETS	\$_	400,336	\$_	434,856

The accompanying notes are an integral part of these statements.

RURAL WATER, SEWER AND SOLID WASTE MANAGEMENT DISTRICT #3, ROGER MILLS COUNTY, OKLAHOMA STATEMENT OF ACTIVITIES YEARS ENDED DECEMBER 31, 2010 AND 2009

		2010		2009
Operating Revenues	•		-	
Water and Sewer Sales	\$	47,784	\$	51,063
Late Charges		1,120		1,258
Miscellaneous Income	-	871	_	914
Total Operating Revenues	-	49,775	-	53,235
Operating Expenses				
Salaries		19,094		16,088
Payroll Taxes		1,885		1,366
Utilities		3,482		3,362
Travel		1,408		1,923
Professional Fees		3,372		3,242
Insurance		2,132		2,148
Maintenance & Supplies		9,768		12,443
Dues and Registrations		340		1,675
Depreciation		30,778		29,212
Bad Debt Expense		2,256		3,971
Miscellaneous Expenses	-	926	_	455
Total Operating Expenses	-	75,441	-	75,885
(Loss) from Operations	-	(25,666)	_	(22,650)
Other Revenue (Expense)				
Contributed Memberships Received		45		30
Interest Income		316		532
Intergovernmental Revenue		010		91,975
Loss on Disposition of Assets				(174)
Interest Expense		(1,710)		(2,023)
	•	(1,710)	-	(2,020)
Net Other Revenue (Expense)		(1,349)	-	90,340
Change in Net Assets		(27,015)		67,690
Net Assets - Beginning of Year	-	388,547	_	320,857
	•	004 500	•	000 5 47
Net Assets - End of Year	\$	361,532	ֆ_	388,547

The accompanying notes are an integral part of these statements.

RURAL WATER, SEWER AND SOLID WASTE MANAGEMENT DISTRICT #3, ROGER MILLS COUNTY, OKLAHOMA STATEMENT OF CASH FLOWS YEARS ENDED DECEMBER 31, 2010 AND 2009

		2010	_	2009
Cash Flows from Operating Activities				
	\$	47,519	\$	43,464
Cash Paid for Goods and Services		(19,069)		(17,742)
Cash Paid to Employees		(20,929)	-	(17,488)
Net Cash Provided by Operating Activities	_	7,521	-	8,234
Cash Flows from Noncapital Financing Activities				
Memberships Received		45		30
Customer Deposits Received (Refunded), Net	_	(1,220)	_	540
Net Cash Provided by (Used for) Noncapital Financing Activities		(1,175)	_	570
Cash Flows from Capital and Related Financing Activities				
Intergovernmental Revenue Received				91,975
Purchase of Capital Asets		(4,242)		(93,965)
Interest Paid on Mortgage Payable		(1,710)		(2,023)
Principal Paid on Mortgage Payable		(6,439)		(6,125)
Net Cash (Used for) Capital and		(10.00)		
Related Financing Activities		(12,391)	-	(10,138)
Cash Flows from Investing Activities				
Interest Received on Cash		316		532
Net Cash Provided by Investing Activities		316	-	532
(Decrease) in Cash and Cash Equivalents		(5,729)		(802)
Balance of Cash and Cash Equivalents				
Beginning of Year		74,480	_	75,282
End of Year	\$	68,751	\$_	74,480
Reconciliation of Operating (Loss) to Net Cash				
Provided by Operating Activities:				
Operating (Loss)	\$	(25,666)	\$	(22,650)
Adjustments to Reconcile Operating (Loss) to Net Cash				
Provided by Operating Activities				
Depreciation		30,778		29,212
Changes in Assets and Liabilities				
(Increase) in Due from Town of Reydon		(50)		(1,141)
Decrease (Increase) in Accounts Receivable, Net		2,305		(1,030)
Increase in Accounts Payable		104		3,877
Increase (Decrease) in Payroll Taxes Payable		50	-	(34)
Total Adjustments		33,187	_	30,884
Net Cash Provided by Operating Activities	\$_	7,521	\$_	8,234

The accompanying notes are an integral part of these statements.

Note 1 - Significant Accounting Policies.

A. The Reporting Entity.

Rural Water, Sewer and Solid Waste Management District # 3, Roger Mills County, Oklahoma, (the District) provides water and sewer services to its members within its geographic boundaries. The District is governed by a five member Board of Directors who are elected by the participating members. On September 9, 2011, the Board of Directors voted to amend the by-laws to reduce the Board to three members. The District was officially created when approved by the Board of County Commissioners of Roger Mills County, Oklahoma, on May 30, 2000. These financial statements include all of the funds under the control of the Board of Directors relevant to the operations of the District.

Membership in the District is necessary to purchase water and sewer services provided by the District and requires a membership fee. This initial membership fee is non-reimbursable and are considered donations to the District.

The accounting policies of the District conform to generally accepted accounting principles as applicable to government organizations in the United States. The following is a summary of the more significant policies.

B. Basis of Presentation.

The accounts of governmental entities are organized on the basis of funds or account groups, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of accounts which are comprised of each fund's assets, liabilities, net assets, revenues and expenses. The activities of the District are organized into a single fund, an enterprise fund (proprietary fund type).

Enterprise funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, accountability, or other purposes.

Note 1 - Significant Accounting Policies (continued).

C. Basis of Accounting.

Basis of accounting refers to revenues and expenses and when they are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement focus applied.

Enterprise funds use the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when the obligation is incurred.

D. <u>Accounts Receivable</u>.

Accounts receivable are recorded at their net realizable value. Accordingly, the District's management evaluates the receivable accounts periodically and establishes an allowance for uncollectible accounts for those deemed uncollectible. The allowance for uncollectible accounts was \$8,152 and \$5,897 at December 31, 2010 and 2009, respectively.

E. <u>Capital Assets</u>.

All capital assets are valued at historical cost. Assets are depreciated on the straight-line basis over the estimated useful life of the asset. Depreciation is calculated utilizing the straight-line method over an estimated useful life of 10 to 50 years.

F. Cash and Cash Equivalents.

For the purposes of the Statement of Cash Flows, cash on hand, cash in bank and in savings (including restricted cash), are considered to be cash and cash equivalents. All but cash on hand is FDIC insured.

Note 1 - Significant Accounting Policies (continued).

G. <u>Policy Regarding Use of Financial Accounting Standards</u> <u>Board (FASB) Statements</u>.

The District applies all applicable Government Accounting Standards Board (GASB) pronouncements as well as the pronouncements issued on or before November 30, 1989, by the FASB or predecessor Boards, unless those pronouncements conflict with or contradict GASB pronouncements.

Note 2 - Restricted Cash.

Restricted cash consists of customer deposits and a reserve fund for the repayment of the mortgage payable to Rural Economic & Community Development (RECD). The amount restricted for customer deposits is offset by a related liability payable.

	DECEMBER 31,			
	2010	2009		
Customer Deposits RECD Reserve Fund	\$ 3,430 9,937	\$ 4,650 9,882		
Total Restricted Cash	<u>\$ 13,367</u>	<u>\$ 14,532</u>		

The RECD Reserve Fund requirement is \$8,148. The District's reserve account exceeds this requirement by \$1,789 and 1,734 at December 31, 2010 and 2009, respectively.

Note 3 - Capital Assets, Net.

The District's capital assets consisted of the following:

		DECEMBE	ER 31,	
Capital Assets:	2009	Additions	Deletions	2010
Land	\$7 , 700	\$	\$	\$ 7,700
Water Distribution	302,450		(2,205)	300,245
Water Tower Improve.	64,666			64,666
Buildings	32,867			32,867
Equipment	27,007	4,242		31,249
Wastewater Treatment				
Facility	300,226			300,226
Total Capital Assets	734,916	4,242	(2,205)	736,953
Less Accumulated Depre				
Water Distribution	119 , 215	11 , 872	(2,205)	128,882
Water Tower Improve.	42,472	4,514		46,986
Buildings	8,113	809		8,922
Equipment	22,919	1 , 574		24,493
Wastewater Treatment				
Facility	187,141	12,009		199,150
Total Acc. Deprec.	379,860	30,778	(2,205)	408,433
Capital Assets, Net	<u>\$ 355,056</u>	<u>\$ (26,536)</u>	\$ -0-	<u>\$ 328,520</u>
			<u>1</u> م	
Conital Jacota	2008	DECEMBE		2000
Capital Assets:	2008	Additions	Deletions	2009
Land	\$7,700	Additions \$		\$ 7,700
Land Water Distribution	\$ 7,700 210,966	Additions	Deletions	\$ 7,700 302,450
Land Water Distribution Water Tower Improve.	\$ 7,700 210,966 64,666	Additions \$	Deletions	\$ 7,700 302,450 64,666
Land Water Distribution Water Tower Improve. Buildings	\$ 7,700 210,966 64,666 32,867	Additions \$ 91,484	 \$	\$ 7,700 302,450 64,666 32,867
Land Water Distribution Water Tower Improve. Buildings Equipment	\$ 7,700 210,966 64,666	Additions \$	Deletions	\$ 7,700 302,450 64,666
Land Water Distribution Water Tower Improve. Buildings Equipment Wastewater Treatment	\$ 7,700 210,966 64,666 32,867 25,542	Additions \$ 91,484	 \$	\$ 7,700 302,450 64,666 32,867 27,007
Land Water Distribution Water Tower Improve. Buildings Equipment Wastewater Treatment Facility	\$ 7,700 210,966 64,666 32,867 25,542 300,226	Additions \$ 91,484 2,481	<u>Deletions</u> \$ (1,016)	\$ 7,700 302,450 64,666 32,867 27,007 300,226
Land Water Distribution Water Tower Improve. Buildings Equipment Wastewater Treatment	\$ 7,700 210,966 64,666 32,867 25,542 300,226	Additions \$ 91,484	 \$	\$ 7,700 302,450 64,666 32,867 27,007
Land Water Distribution Water Tower Improve. Buildings Equipment Wastewater Treatment Facility Total Capital Assets	\$ 7,700 210,966 64,666 32,867 25,542 <u>300,226</u> 641,967	Additions \$ 91,484 2,481	<u>Deletions</u> \$ (1,016)	\$ 7,700 302,450 64,666 32,867 27,007 300,226
Land Water Distribution Water Tower Improve. Buildings Equipment Wastewater Treatment Facility Total Capital Assets Less Accumulated Depre	\$ 7,700 210,966 64,666 32,867 25,542 <u>300,226</u> 641,967 eciation:	Additions \$ 91,484 2,481 93,965	<u>Deletions</u> \$ (1,016)	\$ 7,700 302,450 64,666 32,867 27,007 <u>300,226</u> 734,916
Land Water Distribution Water Tower Improve. Buildings Equipment Wastewater Treatment Facility Total Capital Assets Less Accumulated Depro Water Distribution	\$ 7,700 210,966 64,666 32,867 25,542 <u>300,226</u> 641,967 eciation: 110,392	Additions \$ 91,484 2,481 93,965 8,823	<u>Deletions</u> \$ (1,016)	\$ 7,700 302,450 64,666 32,867 27,007 <u>300,226</u> 734,916 119,215
Land Water Distribution Water Tower Improve. Buildings Equipment Wastewater Treatment Facility Total Capital Assets Less Accumulated Depro Water Distribution Water Tower Improve.	\$ 7,700 210,966 64,666 32,867 25,542 <u>300,226</u> 641,967 eciation: 110,392 37,958	Additions \$ 91,484 2,481 93,965 8,823 4,514	<u>Deletions</u> \$ (1,016)	\$ 7,700 302,450 64,666 32,867 27,007 <u>300,226</u> 734,916 119,215 42,472
Land Water Distribution Water Tower Improve. Buildings Equipment Wastewater Treatment Facility Total Capital Assets Less Accumulated Depre Water Distribution Water Tower Improve. Buildings	\$ 7,700 210,966 64,666 32,867 25,542 <u>300,226</u> 641,967 eciation: 110,392 37,958 7,304	Additions \$ 91,484 2,481 93,965 8,823 4,514 809	Deletions \$ (1,016) (1,016)	\$ 7,700 302,450 64,666 32,867 27,007 <u>300,226</u> 734,916 119,215 42,472 8,113
Land Water Distribution Water Tower Improve. Buildings Equipment Wastewater Treatment Facility Total Capital Assets Less Accumulated Depro Water Distribution Water Tower Improve. Buildings Equipment	\$ 7,700 210,966 64,666 32,867 25,542 <u>300,226</u> 641,967 eciation: 110,392 37,958	Additions \$ 91,484 2,481 93,965 8,823 4,514	<u>Deletions</u> \$ (1,016)	\$ 7,700 302,450 64,666 32,867 27,007 <u>300,226</u> 734,916 119,215 42,472
Land Water Distribution Water Tower Improve. Buildings Equipment Wastewater Treatment Facility Total Capital Assets Less Accumulated Depro Water Distribution Water Tower Improve. Buildings Equipment Wastewater Treatment	\$ 7,700 210,966 64,666 32,867 25,542 <u>300,226</u> 641,967 eciation: 110,392 37,958 7,304 20,704	Additions \$ 91,484 2,481 93,965 8,823 4,514 809 3,057	Deletions \$ (1,016) (1,016)	\$ 7,700 302,450 64,666 32,867 27,007 <u>300,226</u> 734,916 119,215 42,472 8,113 22,919
Land Water Distribution Water Tower Improve. Buildings Equipment Wastewater Treatment Facility Total Capital Assets Less Accumulated Depro Water Distribution Water Tower Improve. Buildings Equipment Wastewater Treatment Facility	<pre>\$ 7,700 210,966 64,666 32,867 25,542 <u>300,226 641,967</u> eciation: 110,392 37,958 7,304 20,704 175,132</pre>	Additions \$ 91,484 2,481 93,965 8,823 4,514 809 3,057 12,009	Deletions \$ (1,016) (1,016) (842)	\$ 7,700 302,450 64,666 32,867 27,007 <u>300,226</u> 734,916 119,215 42,472 8,113 22,919 187,141
Land Water Distribution Water Tower Improve. Buildings Equipment Wastewater Treatment Facility Total Capital Assets Less Accumulated Depro Water Distribution Water Tower Improve. Buildings Equipment Wastewater Treatment	\$ 7,700 210,966 64,666 32,867 25,542 <u>300,226</u> 641,967 eciation: 110,392 37,958 7,304 20,704	Additions \$ 91,484 2,481 93,965 8,823 4,514 809 3,057	Deletions \$ (1,016) (1,016)	\$ 7,700 302,450 64,666 32,867 27,007 <u>300,226</u> 734,916 119,215 42,472 8,113 22,919

<u>Note 4 - Mortgages Payable</u>.

The District long-term debt consists of borrowed funds from the Rural Economic & Community Development as follows:

	DECEMBER 31,		
	2010	2009	
Borrowed \$111,849 on December 1, 1974. Mortgage terms call for monthly payments of \$548 beginning January 1, 1975 to December 1, 2014. Interest is computed at 5%.	\$ 10,350	\$ 16,248	
In January, 1994, the District borrowed an additional \$ 12,200 and \$ 14,500 from the Rural Economic & Community Develop- ment. Mortgage terms call for interest only payments at the end of the first year, and then monthly payments there- after of \$60 and \$71, respectively. Interest rate for both loans is at 5%. Term is for 40 years.	9,310 11,020	9,558 11,313	
Total Mortgages Payable	<u>\$ 30,680</u>	·	
TOCAL MOLEGAGES LAYADLE	<u>y 30,000</u>	Y JIJIJ	

All of these mortgages are secured by a mortgage and security agreement on the system along with a pledge and assignment of revenues and receipts derived by the District from its water system and other revenue producing utility systems.

Changes in the District's long-term debt are as follows:

	DECEMBER 31,			
		2010	2009	
Beginning Balance Principal Reductions	\$	37,119 (6,439)	\$ 43,244 (6,125)	
Ending Balance	\$	30,680	<u>\$ 37,119</u>	

Note 4 - Mortgages Payable (continued).

Annual requirements to amortize the mortgages payable at December 31, 2010, are as follows:

Year Ending		
December 31,	Principal Inter	<u>rest</u> <u>Total</u>
2011 Due within 1 yr.	\$ 6,767 \$ 1	,381 \$ 8,148
2012	4,749 1,	,051 5,800
2013	628	944 1,572
2014	660	912 1,572
2015	694	878 1,572
2016 - 2020	4,040 3,	,820 7,860
2021 - 2025	5,185 2,	,675 7,860
2026 - 2030	6,654 1,	,206 7,860
2031 - 2031	1,303	31 1,334
Total	<u>\$ 30,680 \$ 12</u>	<u>,898 \$ 43,578</u>

Note 5 - Contributed Capital.

As provided in the corporation's by-laws, non-reimbursed membership fees are considered donations to the District. As a result, the District's contributed capital changed as follows:

	DECEMBER 31,		
	2010	2009	
Contributed Capital, Beginning	\$ 3,220	\$ 3 , 190	
Membership Fees Collected	45	30	
Contributed Capital, Ending	<u>\$ 3,265</u>	<u>\$ 3,220</u>	

These are included in the District's unrestricted net assets.

Note 6 - Risk Management.

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District purchases commercial insurance to manage these risks of loss and retains deductibles ranging from \$250 to \$1,000.

Note 7 - Net Assets.

Restricted net assets are assets restricted for debt service and includes the amount in excess of the actual requirement since the Board of Trustees has not transferred those amounts to its operating account.

Unrestricted net assets are net assets that are available to be used by management at its discretion.

Certified Public Accountants

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Rural Water, Sewer and Solid Waste Management District # 3, Roger Mills County, Oklahoma Reydon, Oklahoma

We have audited the basic financial statements of the Rural Water, Sewer and Solid Waste Management District # 3, Roger Mills County, Oklahoma, as of and for the year ended December 31, 2010, and have issued our report dated August 25, 2014. The District has elected to omit the management discussion and analysis, which is required supplementary information under generally accepted accounting principles in the United States. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

INTERNAL CONTROL OVER FINANCIAL REPORTING

Management of the District is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

Our consideration of the internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. Therefore, there can be no assurance that all deficiencies, significant deficiencies or material weaknesses have been identified. However, as discussed in the Schedule of Findings and Responses, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses and other deficiencies that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies as items 1, 2, 3, and 4 described in the accompanying schedule of findings and responses to be material weaknesses.

A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, net important enough to merit attention by those charged with governance. We consider the deficiencies as item 5 described in the accompanying schedule of findings and responses to be a significant deficiency.

COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of the District's compliance with certain provisions of laws, regulations, contracts, and grants agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit. Accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance and other matters that are required to be reported under <u>Government Auditing Standards</u>. These are described as items 6 and 7 in the accompanying schedule of findings and responses.

The District's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. We did not audit the District's response and accordingly, we express no opinion on it. This report is intended solely for the information and use of the District's management, Board of Directors, and grant awarding agencies. It is not intended to be and should not be used by anyone other than these specified parties.

Mc Culley & mc Culley

Weatherford, Oklahoma

August 25, 2014

Certified Public Accountants

1. LACK OF SEGREGATION OF DUTIES.

CONDITION AND EFFECT - The District does not have adequate segregation of duties in that it has only one office person that does all the bookkeeping, reconciliations, paying bills, and payroll. The effect of the lack of segregation of duties could result in material errors and fraud occurring and not be detected in a timely manner.

RECOMMENDATION - Recommend the District segregate the duties to the extent possible in the future.

RESPONSE - The District will keep this recommendation in mind should circumstances change in the future and it is economically feasible. The District is aware of this weakness in its internal control structure but does not consider it to be economically feasible to hire additional personnel to achieve adequate segregation of duties.

2. Customer Deposits Payable.

CONDITION AND EFFECT - The District did not balance the customer meter deposits payable subsidiary ledgers to the cash account. The computer generated list of customer deposits did not include both active and inactive accounts. **This has been a repeat comment since the 2001 audit report**. The District has also applied the customer meter deposit to the customer's final bill, but have not transferred the actual cash from the savings account to the checking account, nor were accounting entries made in the general ledger for these transactions. Noted some billing customers had their meter deposits applied twice to their billing account.

RECOMMENDATION - Recommend the District update its listing of customer meter deposits and correct any errors, if any. This list (both active and inactive accounts) should be printed at the end of each month and balanced monthly to the cash account to ensure accuracy. Any reconciling items or discrepancies should be documented and thoroughly investigated and corrections made as necessary. Applying the customer meter deposit to the customer's final bill should only be done when the customer meter deposit cash is transferred to the checking account and the account is closed or made inactive at the same time. Accounting entries should be made for all customer deposit transactions. **Recommend the Board of Directors take an active interest in ensuring this comment is corrected since it has not been corrected since the 2001 audit**.

2. <u>Customer Deposits Payable</u> (continued).

RESPONSE - The District will start printing both the active and inactive deposit listing at the end of the month and will reconcile to the cash account monthly and document any discrepancies. This will begin in August 2014 as the clerk has a better understanding of the accounting system.

3. Accounts Receivable and Billing Records.

CONDITION AND EFFECT - When a utility billing account is finalized, and the customer meter deposit is taken, the transactions are shown on the deposit disposition reports and shown on the final bill, but are not recorded in the billing account receivable records nor posted to the general ledger control account resulting in differences in the records. The reason for the differences in the billing statements and accounts receivable balances is not known. The District did a better job of posting the adjustments (bill reversals) and the monthly billings to the billing accounts and to the general ledger accounting records. The billing system totals for December, 2010, were not printed and retained in the billing records. An end of the month aging accounts receivable print-out was printed but the total due was not compared and/or reconciled to the general ledger control account. Thus the ending accounts receivable per the general ledger did not agree to the ending accounts receivable per the billing records. The end of month aging print-out did include both the active and inactive accounts. This has been a repeat comment since the 2001 audit **report.** The effect of the lack of controls over accounts receivable and utility billing could result in material errors and fraud occurring and not be detected in a timely manner.

RECOMMENDATION - All transactions that adjust the balance of account receivable utility billing transactions should be posted to the general ledger control account. Deposit dispositions should be done when the cash is transferred to finalize the bills. The District should contact their software support personnel to find out why the system apparently is not recording these properly within the billing system. At the end of each month, an ending accounts receivable aging report should be printed showing all accounts (active and inactive) and the amounts due. The total of this report should agree to the general ledger accounts receivable balance. If any differences exist, then these amounts should be reconciled and documented. Adjusting entries should be made as necessary.

3. Accounts Receivable and Billing Records (continued).

Recommend the Board of Directors take an active interest in ensuring this comment is corrected since it has not been corrected since the 2001 audit. Also recommend the bookkeeper take appropriate training on using the system to ensure the transactions are recorded properly. If no training is available, then the District should consider hiring a consultant to help in correcting these problems.

RESPONSE - The District has printed the aging report with the active and inactive accounts at the end of the month but did not reconcile to the general ledger. Adjustments will be made as necessary. The bookkeeper will check with the software company to resolve the final billing posting errors within the billing system. Beginning in July, 2014, the District will ensure the accounts receivable aging reports are reconciled to the general ledger control account and make any corrections that are necessary. Monthly reconciliations will follow.

4. <u>Reconciling Accounting Records to the Bank Statements</u>.

CONDITION AND EFFECT - The District has not been reconciling its bank general ledger accounts to the respective bank statements. Some adjusting entries were made. It appeared the checking account was being posted from the bank statement versus the source documents since a few reconciling items were not posted in the proper year. Some savings accounts did not have transactions for the year posted in the accounting records. The effect of not reconciling the accounting records to the bank statements could result in material errors and possible fraud occurring and not be detected in a timely manner.

RECOMMENDATION - The District should make sure all its accounting transactions are posted in the proper accounting period. Checks and deposits should be posted on the day they are written or prepared for deposit. The accounting records should be prepared from the source documents (check register/deposit slips) and reconciled to the bank statements monthly. Reconciling items should be documented, and adjustments (if any) should be made as needed. All bank accounts should be reconciled with the books. Noted the software program has a bank reconciliation menu item on it that the District is not using. The District should consider utilizing the software program to do its bank reconciliations. The bookkeeper should also attend training classes on how to better use the software.

4. <u>Reconciling Accounting Records to the Bank Statements</u> (continued).

RESPONSE - The bookkeeper did not know the software had a bank reconciliation menu item in it. She will get with the software company about how to use it. Savings accounts will be posted up in 2014.

5. <u>Delinquent Utility Account Receivable Accounts</u>.

CONDITION AND EFFECT - The District delinquent utility account receivable accounts have been increasing and some are seriously delinquent and have balances that exceed the respective customer meter deposit. Many are still receiving services. The District's Board of Directors review the delinquent accounts every month at their monthly meeting. These delinquent accounts include an employee and several board of director accounts as of December 31, 2010. As of October, 2012, the employee account has been brought current. At August 20, 2014, all but one seriously delinquent director account were current or only one month delinquent. Noted no written deferral agreements in the District's files in accordance with the District rules and procedures quide. The effect of not following their rules and regulations increases the possibility of the District incurring losses and results in noncompliance with the established policy. It also could have negative consequences in the public's view about the management of the District.

RECOMMENDATION - The District should comply with its rules and regulations. Customers should bring their accounts current. This can be done by utilizing the deferral agreements and having them pay at least the current bill plus an extra amount on the delinquent bills. Employees and Directors accounts should not be delinquent.

RESPONSE - The Board will review the policies and procedures.

6. <u>Annual Meeting of Members</u>.

CONDITION AND EFFECT - The District does not appear to have had any annual meeting of the members for 2009 to the present in accordance with their bylaws. Members are defined as those who subscribe or have a membership certificate and signed an agreement for the purchase of water and sewer services from the District. Bylaws state that an annual meeting of the members should occur on the first Monday in January of each year and it

6. Annual Meeting of Members (continued).

states the items that should be on the agenda. One item is the election of directors. No annual meeting minutes were located. The District is not in compliance with its bylaws.

RECOMMENDATION - The District should comply with its bylaws and have the annual meetings of its members. Proper notification of the meeting and the agenda should be followed as stipulated in the by-laws. Documentation of the notifications and meetings should be retained. The separate agenda and minutes should be kept of the annual meetings.

RESPONSE - The clerk believed the monthly board meeting satisfied this requirement. The Board did have its regular meeting and some of the agenda items may have taken place there. Most members do not attend the meetings anyway. She will review these requirements with the Board.

7. Documenting Decisions of the Board in the Minutes.

CONDITION AND EFFECT - Noted a leak adjustment was given to a customer in the billing records. The hand written note stated the leak adjustment was approved by the Board at its October 9, 2009, meeting. Upon review of the minutes, this leak adjustment was not mentioned in the minutes. Since these minutes were approved by the Board, then it is the official record of the meeting. Consequently, no leak adjustment should have been given. The minutes do not reflect that the Board ever approved this leak adjustment.

RECOMMENDATION - Board decisions should be documented in the minutes of the meeting. If an item is omitted or in error, then the minutes should be amended to correct them. If the Board had in fact approved this leak adjustment, then the Board should approve an amendment to the minutes and state that fact at its next Board meeting. It should document the amendment in the minutes of the meeting it was approved and also write in the amendment to the original meeting minutes stating it was amended and when it was amended.

 $\ensuremath{\texttt{RESPONSE}}$ - The clerk will present this finding to the Board. She will do a better job on the minutes. She will put it on the next meeting agenda.

1. Lack of Segregation of Duties.

CONDITION AND EFFECT - The District does not have adequate segregation of duties in that it has only one office person that does all the bookkeeping, reconciliations, paying bills, and payroll. The effect of the lack of segregation of duties could result in material errors and fraud occurring and not be detected in a timely manner.

RECOMMENDATION - Recommend the District segregate the duties to the extent possible in the future.

RESPONSE - The District will keep this recommendation in mind should circumstances change in the future and it is economically feasible. The District is aware of this weakness in its internal control structure but does not consider it to be economically feasible to hire additional personnel to achieve adequate segregation of duties.

UPDATED COMMENT - This situation remains the same. Comment repeated.

2. Customer Deposits Payable.

CONDITION AND EFFECT - The District did not balance the customer meter deposits payable subsidiary ledgers to the cash account. The computer generated list of customer deposits did not include both active and inactive accounts. **This has been a repeat comment since the 2001 audit report**. The District has also applied the customer meter deposit to the customer's final bill, but have not transferred the actual cash from the savings account to the checking account, nor were accounting entries made in the general ledger for these transactions. Noted some billing customers had their meter deposits applied twice to their billing account.

RECOMMENDATION - Recommend the District update its listing of customer meter deposits and correct any errors, if any. This list (both active and inactive accounts) should be printed at the end of each month and balanced monthly to the cash account to ensure accuracy. Any reconciling items or discrepancies should be documented and thoroughly investigated and corrections made as necessary. Applying the customer meter deposit to the customer's final bill should only be done when the customer meter deposit cash is transferred to the checking account and the account is closed or made inactive at the same time. Accounting entries should be made for all customer deposit transactions.

2. <u>Customer Deposits Payable</u> (continued).

Recommend the Board of Directors take an active interest in ensuring this comment is corrected since it has not been corrected since the 2001 audit.

RESPONSE - The District will start printing both the active and inactive deposit listing at the end of the month and will reconcile to the cash account monthly and document any discrepancies.

UPDATED COMMENT - Comment repeated. The District did not implement this recommendation.

3. Accounts Receivable and Billing Records.

CONDITION AND EFFECT - When a utility billing account is finalized, and the customer meter deposit is taken, the transactions recorded in the billing records are not always posted to the general ledger control account resulting in differences in the two records. Adjustments posted to the billing accounts are not always posted to the general ledger accounting records. The District also did not post the billings from August to December, 2008, and for January, 2009. The billing system totals for January, 2009, were not printed and retained in the billing records. The billing records did not contain all the adjustments made to the billing accounts and bill reversals printouts were not printed and retained. An end of the month aging accounts receivable print-out was not always printed and the total due compared and/or reconciled to the general ledger control account. Thus the ending accounts receivable per the general ledger did not agree to the ending accounts receivable per the billing records. It had a balance of \$(13,288.23) and \$(11,597.20) (credit) for the years ending December 31, 2008 and 2009, respectively, indicating the District owed money versus the customers owing the District money. The end of month aging print-out should include both active and inactive accounts. This has been a repeat comment since the 2001 audit report. The effect of the lack of controls over accounts receivable and utility billing could result in material errors and fraud occurring and not be detected in a timely manner.

RECOMMENDATION - All transactions that adjust the balance of account receivable utility billing transactions should be posted to the general ledger control account. At the end of each month, an ending accounts receivable aging report should be printed showing all accounts (active and inactive) and the amounts due.

3. Accounts Receivable and Billing Records (continued).

The total of this report should agree to the general ledger accounts receivable balance. If any differences exist, then these amounts should be reconciled and documented. Adjusting entries should be made as necessary. **Recommend the Board of Directors take an active interest in ensuring this comment is corrected since it has not been corrected since the 2001 audit**.

RESPONSE - The District will print the aging report with the active and inactive accounts at the end of the month and reconcile to the general ledger. Adjustments will be made as necessary. The bookkeeper will make sure all entries are posted to the general ledger.

UPDATED COMMENT - Comment revised. The District did a much better job of posting the billings done each month and the adjustments. It did not implement reconciling the accounts receivable to the general ledger nor were the deposit dispositions properly recorded in the billings system or general ledger.

4. Reconciling Accounting Records to the Bank Statements.

CONDITION AND EFFECT - The District has not been reconciling its bank general ledger accounts to the respective bank statements. Numerous adjusting entries were made as a result of transactions being posted to the accounting records in the wrong accounting fiscal year. Some savings accounts did not have transactions for the year posted in the accounting records. The effect of not reconciling the accounting records to the bank statements could result in material errors and possible fraud occurring and not be detected in a timely manner.

RECOMMENDATION - The District should make sure all its accounting transactions are posted in the proper accounting period. Checks and deposits should be posted on the day they are written or prepared for deposit. The accounting records should be reconciled to the bank statements monthly. Reconciling items should be documented, and adjustments (if any) should be made as needed.

RESPONSE - The District had updated its software program to a windows version. The bookkeeper did not know all the steps to use the program properly resulting in the transactions not being posted in the proper period. When the proper steps were taken,

4. <u>Reconciling Accounting Records to the Bank Statements</u> (continued).

the transactions previously posted were posted as if it happened on the day the proper steps were performed.

UPDATED COMMENT - Comment revised. The District only partially implemented this recommendation in that the checks were mostly posted in the proper year. The checking account appears to have been posted from the bank statement instead of the source documents. The savings accounts did not have interest posted for the year except for the customer meter deposits.

5. <u>Delinquent Utility Account Receivable Accounts</u>.

CONDITION AND EFFECT - The District delinquent utility account receivable accounts have been increasing and some are seriously delinquent and have balances that exceed the respective customer meter deposit. Many are still receiving services. The District's Board of Directors review the delinquent accounts every month at their monthly meeting. These delinquent accounts include an employee and several board of director accounts as of December 31, 2009. As of October, 2012, the employee account has been brought current. Noted no written deferral agreements in the District's files in accordance with the District rules and procedures guide. The effect of not following their rules and regulations increases the possibility of the District incurring losses and results in noncompliance with the established policy. It also could have negative consequences in the public's view about the management of the District.

RECOMMENDATION - The District should comply with its rules and regulations. Customers should bring their accounts current. Employees and Directors accounts should not be delinquent.

RESPONSE - The Board will review the policies and procedures.

UPDATED COMMENT - Comment repeated. The District did not implement this recommendation.

6. <u>Annual Meeting of Members</u>.

CONDITION AND EFFECT - The District does not appear to have had any annual meeting of the members for 2009 to the present in accordance with their bylaws. No annual minutes were located. Bylaws state that an annual meeting of the members should occur

6. Annual Meeting of Members (continued).

on the first Monday in January of each year and it states the items that should be on the agenda. One item is the election of directors. The District is not in compliance with its bylaws.

RECOMMENDATION - The District should comply with its bylaws and have the annual meetings of its members. Proper notification of the meeting and the agenda should be followed.

RESPONSE - The clerk was not aware of the requirement. The Board did have its regular meeting and some of the agenda items may have taken place there. Most members do not attend the meetings anyway. She will review these requirements with the Board.

UPDATED COMMENT - Comment repeated. The District did not implement this recommendation.

7. Documenting Decisions of the Board in the Minutes.

CONDITION AND EFFECT - Noted a leak adjustment was given to a customer in the billing records. The hand written note stated the leak adjustment was approved by the Board at its October 9, 2009, meeting. Upon review of the minutes, this leak adjustment was not mentioned in the minutes. Since these minutes were approved by the Board, then it is the official record of the meeting. Consequently, no leak adjustment should have been given.

RECOMMENDATION - Board decisions should be documented in the minutes of the meeting. If an item is omitted or in error, then the minutes should be amended to correct them. If the Board had in fact approved this leak adjustment, then the Board should approve an amendment to the minutes and state that fact at its next Board meeting.

RESPONSE - The clerk will present this finding to the Board. She will do a better job on the minutes.

UPDATED COMMENT - Comment repeated. The District did not implement this recommendation. There is no mention of this leak adjustment ever being approved in the minutes.