# CITY OF SALLISAW, OKLAHOMA SALLISAW, OKLAHOMA

ANNUAL FINANCIAL STATEMENTS AND ACCOMPANYING INDEPENDENT AUDITOR'S REPORT

> FOR THE YEAR ENDED JUNE 30, 2023

# Annual Finanical Statements June 30, 2023

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Year Ended June 30, 2023 List of Principal Officials

> Mayor Ernie Martens

Commissioner Ward 1
Ronnie Lowe

Commissioner Ward 2

Josh Bailey

Commissioner Ward 3

Julian Mendiola

Commissioner Ward 4
Kristin Peerson



#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and City Commission City of Sallisaw, Oklahoma

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Sallisaw, Oklahoma, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City of Sallisaw, Oklahoma's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Sallisaw, Oklahoma, as of June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Sallisaw, Oklahoma, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Sallisaw, Oklahoma's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate

in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Sallisaw, Oklahoma's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Sallisaw, Oklahoma's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and the City's proportionate share of net pension liability on pages 4-11 and 46-50 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Sallisaw, Oklahoma's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit and the report of the other auditors, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated April 8, 2024 on our consideration of the City of Sallisaw, Oklahoma's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Sallisaw, Oklahoma's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Sallisaw, Oklahoma's internal control over financial reporting and compliance.

75N+B CPAs-PLLC

FSW&B CPAs-PLLC Stillwater, Oklahoma April 8, 2024 The following discussion and analysis of the City of Sallisaw, Oklahoma's (the "City") financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2022. Please read it in conjunction with the City's basic financial statements.

# **Financial Highlights**

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$29,690,891 (net position), compared to \$25,676,919 in prior year. Of this amount, \$2,056,721 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- During the year, the government's total net position increased by \$1,316,537 while business-type activities net position increased by \$2,697,435.
- At of the close of the fiscal year, the City's governmental funds reported combined ending fund balances of \$8,233,465, an increase of \$2,089,141 in comparison with the prior year. Approximately \$1,113,732 is available for spending at the government's discretion (assigned and unassigned fund balance).
- During the fiscal year, the reduced their long-term debt by over \$12.6 million dollars.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide Financial Statements.** The government-wide financial statements are designed to provide readers with a broad view of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets, deferred outflows and inflows, and liabilities, with the balance reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, culture and recreation, and economic development. The business-type activities of the City include the Sallisaw Municipal Authority which includes the city's electric, water, wastewater, landfill, and sanitation utility operations, as well as telecommunication services.

**Fund Financial Statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City's, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on near-term inflows and outflows

of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains twenty (20) individual government funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and capital improvements fund which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for all of its funds. A budgetary comparison statement has been provided for all major funds to demonstrate compliance with this budget.

**Proprietary funds.** There are two types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses an enterprise fund to account for its Municipal Authority operation.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide information for the Sallisaw Municipal Authority. The Sallisaw Water Projects fund is part of the Sallisaw Municipal Authority but is used to account for the account balances (asset and debt) as well as the activities of its water system projects.

Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City does not have any internal service funds.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The City does not report any fiduciary funds.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's actual revenues and expenditures on a budgetary basis compared with the original and final budgets for the general fund, and a schedule of funding progress for the pension plan.

# **Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets plus deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$29,690,891 at the close of the most recent fiscal year.

One portion of the City's net position (\$46,962,091) reflects its investment in capital assets (e.g., land, buildings, improvements, vehicles, and equipment); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. The investment in capital assets increased significantly during the fiscal year due to the issuance of bonded debt for the purpose of constructing capital improvements.

City of Sallisaw Net Position Year Ended June 30,

		Governmen	tal Ac	tivities		Business-Ty	pe A	ctivities	Totals											
		2023		2022		2023		2023		2023		2023		2023		2022	2023			2022
Current assets	s	9,074,693	S	9,020,686	\$	18,356,350	\$	33,133,503	\$	27,431,043	\$	42,154,189								
Capital and other																				
noncurrent assets		9,870,066		10,269,859		37,808,129		37,441,520		47,678,195		47,711,379								
Total assets		18,944,759		19,290,545		56,164,479		70,575,023		75,109,238		89,865,568								
Deferred outflows		6,716,772		1,979,916		1,263,606		536,839		7,980,378		2,516,755								
Current liabilities		884,968		1,840,355		4,581,341		4,939,166		5,466,309		6,779,521								
Non-current liabilities		6,542,029		2,257,803		37,049,298		53,006,325		43,591,327		55,264,128								
Total liabilities		7,426,997		4,098,158		41,630,639		57,945,491		49,057,636		62,043,649								
Deferred inflows		3,826,454		4,080,760		514,635		580,995		4,341,089		4,661,755								
Net position																				
Net investment in capital																				
assets		9,153,962		9,542,655		37,808,129		37,441,520		46,962,091		46,984,175								
Restricted		4,192,299		2,961,953		(23,520,220)		(25,274,231)		(19,327,921)		(22,312,278)								
Unrestricted		1,061,819		586,935		994,902		418,087		2,056,721		1,005,022								
Total net position	\$	14,408,080	\$	13,091,543	\$	15,282,811	\$	12,585,376	\$	29,690,891	S	25,676,919								

The next portion of the City's net position (\$19,327,921) represents resources that are subject to external restrictions on how they may be used, for example, capital improvements and debt service. The remaining balance of unrestricted net position \$2,056,721 may be used to meet the government's ongoing obligations to citizens and creditors.

The City's total net position increased \$4 million during the fiscal year. When compared to prior year, the City noted a 10% increase in revenues, \$2.4 million in program revenues resulting from operating grants and contributions as well as utility services provided to citizens. Expenses reflected a decreased of 3% or \$1.2 million. This decrease is directly related to the winter storm that occurred in February 2021 whereby electric rates charged to the City were significantly elevated due to the cost of fuel during that period. Such rates returned to "normal" in fiscal year 2023.

City of Sallisaw Statement of Activities Years Ended June 30,

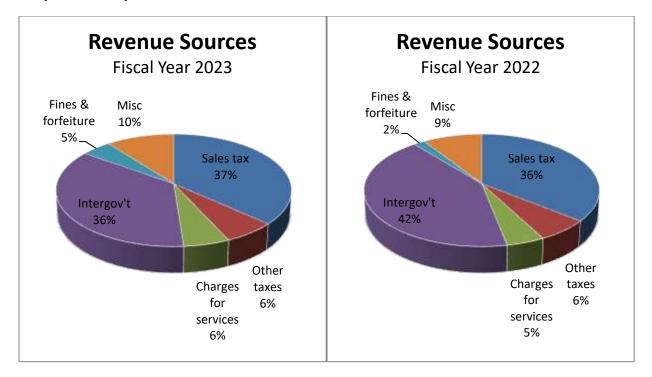
	Governmen	tal Activities	Business-Ty	pe Activities	Tot	tals	Change	
	2023	2022	2023	2022	2023	2022	\$	%
Revenues:								
Program revenues	\$ 3,528,816	\$ 3,699,615	\$ 24,965,947	\$ 22,329,921	\$ 28,494,763	\$ 26,029,536	\$ 2,465,227	9%
General revenues	3,444,299	3,779,570	4,864,080	3,588,274	8,308,379	7,367,844	940,535	13%
Total revenues	6,973,115	7,479,185	29,830,027	25,918,195	36,803,142	33,397,380	\$ 3,405,762	10%
Expenses:								
General government	3,368,468	2,964,433	-	-	3,368,468	2,964,433	404,035	14%
Public safety	5,219,211	4,791,464	-	-	5,219,211	4,791,464	427,747	9%
Public works	1,940,405	1,730,796	-	-	1,940,405	1,730,796	209,609	12%
Culture and recreation	1,244,464	1,393,865	-	-	1,244,464	1,393,865	(149,401)	-11%
Economic development	502,996	512,598	-	-	502,996	512,598	(9,602)	-2%
Electric	-	-	10,012,086	11,118,917	10,012,086	11,118,917	(1,106,831)	-10%
Water	-	-	1,365,227	1,250,966	1,365,227	1,250,966	114,261	9%
Wastewater	-	-	1,300,891	1,130,064	1,300,891	1,130,064	170,827	15%
Landfill	-	-	1,910,845	1,884,499	1,910,845	1,884,499	26,346	1%
Sanitation	-	-	732,022	658,112	732,022	658,112	73,910	11%
Telecommunications	-	-	2,824,396	3,196,037	2,824,396	3,196,037	(371,641)	-12%
Administration/other	-	-	2,025,836	2,990,921	2,025,836	2,990,921	(965,085)	-32%
Total expenses	12,275,544	11,393,156	20,171,303	22,229,516	32,446,847	33,622,672	\$ (1,175,825)	-3%
Increase (decrease) in net								
position before transfers	(5,302,429)	(3,913,971)	9,658,724	3,688,679	4,356,295	(225,292)	4,581,587	-2034%
Transfers, net	7,536,202	7,299,114	(6,961,289)	(7,299,114)	574,913	-	574,913	100%
Transfer to other gov't	(917,236)	(899,771)	-	-	(917,236)	(899,771)	(17,465)	2%
Increase in net position	\$ 1,316,537	\$ 2,485,372	\$ 2,697,435	\$ (3,610,435)	\$ 4,013,972	\$ (1,125,063)	\$ 5,139,035	-457%

## Financial Analysis of the Government's Funds

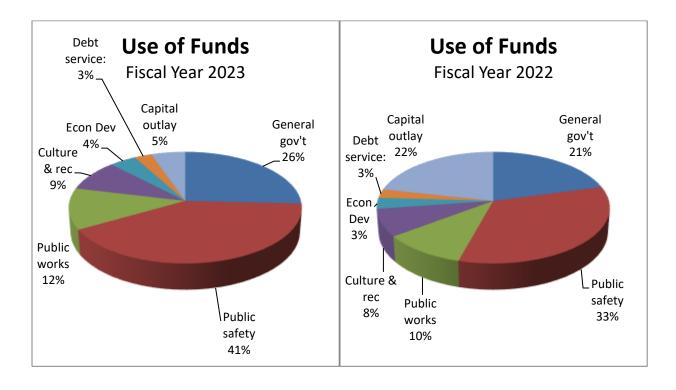
As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirement's net requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

Graphic presentation of the City's governmental funds revenue sources and uses follow to assist in analysis of the City's activities.

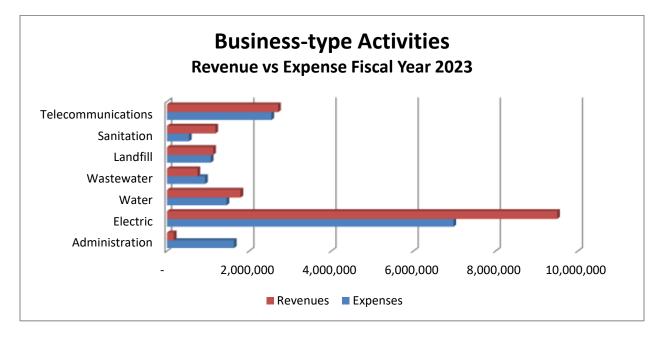


Revenue sources shifted in fiscal year 2023 compared to fiscal year 2022 due to the receipt of grant income. In fiscal year 2023, sales tax was the largest source of revenue at \$2.8 million or 37%; intergovernmental revenues was next at \$2.8 million or 36%. In previous year, intergovernmental funds provided the largest allocation of revenues for the City. Sales tax was the next largest portion at \$2,699,312 or 36%.



Public safety was the largest use of funds for the City during fiscal year 2022, totaling over \$4.9 million or 41% of the City's expenditures. This is consistent with prior year allocation of expenses of over \$4.5 million or 33%. General government was the next largest use at \$3 million or 26% of the use of funds, which is consistent with prior year. These costs, as well as all other governmental activity expenses, were primarily funded by tax revenues. It should be noted that governmental expenses are adjusted from the fund statements to the government-wide statements for the purchase and construction of capital assets. The government-wide statement is full accrual; capital outlay expenses are eliminated and capital assets are reported.

**Business-type activities.** The City's business-type activities account for operating activities that are primarily financed by revenues generated by the activities themselves.



Business-type activities are shown comparing costs to revenues generated by the related services. Telecommunications, Sanitation, Landfill, Wastewater, Water, and Electric activities are intended to be self-supporting with user charges and other revenues designed to recover costs. Other activities provide services with minimal user charges.

## **Budgetary Highlights of Major Governmental Funds**

The original adopted General Fund budget for fiscal year 2022 was \$16,622,963 which is an increase of \$1,317,261 or 9% over prior year's budget of \$15,305,702. Budget amendments were made during the fiscal year but did not increase total budgeted expenses of the City. The General Fund budget complied in all material respects with financial policies approved by the City and the Oklahoma Municipal Budget Act.

## **Capital Asset and Debt Administration**

**Capital assets.** The City's total capital assets for its governmental and business-type activities as of June 30, 2022 is \$47,678,195 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, vehicles and equipment, and infrastructure.

#### City of Sallisaw Capital Assets Year ended June 30 (net of depreciation)

				(1101 01 )	aopio	olution						
		Govern	tal		Busine	ss-Ty	pe					
	Activities					Acti		Totals				
		2023		2022	2023 2022			2023		2022		
Land and easements	\$	1,616,874	\$	1,628,656	\$	2,036,784	\$	2,036,784	\$	3,653,658	\$	3,665,440
Construction in progress		126,644		592,572		1,330,181		2,090,930		1,456,825		2,683,502
Buildings and improvements		639,139		1,980,147		585,829		585,829		1,224,968		2,565,976
Infrastructure and improvements		3,997,596		2,833,080		13,291,081		12,449,540		17,288,677		15,282,620
Equipment and computers		1,757,507		2,001,600		1,196,958		1,293,657		2,954,465		3,295,257
Water and sewer facilities		-		-		17,822,739		17,389,638		17,822,739		17,389,638
Vehicles		1,732,306		1,233,804		1,544,557		1,595,142		3,276,863		2,828,946
Capital assets, net	\$	9,870,066	\$	10,269,859	\$	37,808,129	\$	37,441,520	\$	47,678,195	\$	47,711,379

**Long-term liabilities.** For the year ended June 30, 2022, the City had total long-term liabilities of \$42,661,341.

City of Sallisaw Long-Term Liabilities Year ended June 30

real clided Julie 50												
	Governmental					Busines	ss-Ty	oe .				
	Activities			Activities				Totals				
	2023			2022	2023		2022		2023		2022	
Capital lease obligations	\$	716,104	\$	727,204	\$	-	\$		\$	716,104	\$	727,204
Revenue bonds		-		-	32,	850,810	4	9,440,000		32,850,810		49,440,000
Notes payable		-		-	2,	193,908		3,214,787		2,193,908		3,214,787
Landfill liability		-		-	3,	213,989		2,850,638		3,213,989		2,850,638
Accrued compensated absences		434,690		409,747		202,947		188,527		637,637		598,274
Net pension liability		5,651,155		1,380,772		925,826		201,355		6,576,981		1,582,127
Less current portion		(259,920)		(259,920)	(3,	268,168)	(	2,888,982)		(3,528,088)		(3,148,902)
Total outstanding long-term debt	\$ 6	5,542,029	\$	2,257,803	\$ 36,	119,312	\$ 5	3,006,325	\$ 4	42,661,341	\$	55,264,128

Long-term liabilities decreased over prior year by over \$12 million due to regular payments on outstanding debt totaling over \$1.7 million.

#### **Economic Factors and Next Year's Budgets and Rates**

According to the Oklahoma State University, Spears School of Business, Economic Outlook 2022 Summer Update "The state and national economies have recovered from the damage wrought by the COVID-19 pandemic. While income and output have long since risen above their pre-pandemic levels, in large part spurred by massive fiscal and monetary stimulus, state and national employment are just now returning to pre-pandemic levels. Yet, although the major economic aggregates have recovered, the economy has not fully returned to pre-pandemic form." The City has continued to be proactive in unknown changes resulting from the pandemic in the upcoming year as well as providing a strong foot forward in the future of this community.

## **Mission Statement**

"The mission of the City of Sallisaw is to provide superior municipal services to all residents of the City in the most efficient, cost-effective manner possible, and to promote growth and development of the community to enhance the quality of life for all citizens."

# **Requests for information**

This financial report is designed to provide our citizens, taxpayers, customers, and investors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Office of the City Manager at the City of Sallisaw, Post Office Box 525, Sallisaw, Oklahoma 74955-0525. You may also visit our website at <a href="https://www.sallisawok.org">www.sallisawok.org</a> for more budgetary and contact information.

Statement of Net Position June 30, 2023

	Governmental Activities	Business-type Activities	Total
Assets	Activities	Addivides	Total
Cash and cash equivalents	\$ 348,646	\$ 5,232,710	\$ 5,581,356
Investments	106,029	1,279,752	1,385,781
Receivables (net of allowance for uncollectible)	835,918	1,909,870	2,745,788
Inventory	21,921	-	21,921
Other assets	550,141	_	550,141
Restricted assets:			223,
Cash and cash equivalents	5,603,270	9,445,135	15,048,405
Investments	1,392,588	488,883	1,881,471
Pension asset	216,180	-	216,180
Capital assets (net of accumulated depreciation)	9,870,066	37,808,129	47,678,195
Total assets	18,944,759	56,164,479	75,109,238
Deferred outflows of resources		00,101,110	10,100,200
Loss on refunding of debt	<u>-</u>	182,706	182,706
Deferred amounts related to pensions	6,716,772	1,080,900	7,797,672
Total deferred outflows of resources	6,716,772	1,263,606	7,980,378
		.,	.,000,0.0
Liabilities			
Current liabilities			
Accounts payable	203,787	1,492,920	1,696,707
Due to other funds	265,747	(265,747)	-
Salary payable	155,514	86,000	241,514
Capital leases, current	259,920	-	259,920
Notes payable, current		328,182	328,182
Bonds payable, current	<u>-</u>	2,010,000	2,010,000
Payable from restricted assets		_,0:0,000	_,0.0,000
Accrued interest payable	-	182,437	182,437
Customer deposits	<u>-</u>	747,549	747,549
Long-term liabilities		,	,
Compensated absences	434,690	202,947	637,637
Capital lease obligation	456,184	-	456,184
Notes payable	-	1,865,726	1,865,726
Bonds payable	<u>-</u>	30,840,810	30,840,810
Landfill closure	-	3,213,989	3,213,989
Pension liability	5,651,155	925,826	6,576,981
Total liabilities	7,426,997	41,630,639	49,057,636
Deferred inflows of resources		, ,	
Deferred amounts related to pensions	3,826,454	514,635	4,341,089
Total deferred inflows of resources	3,826,454	514,635	4,341,089
		,000	.,0 ,000
Net position			
Net investment in capital assets	9,153,962	37,808,129	46,962,091
Restricted	4,192,299	(23,520,220)	(19,327,921)
Unrestricted	1,061,819	994,902	2,056,721
Total net position	\$ 14,408,080	\$ 15,282,811	\$ 29,690,891

Statement of Activities Year Ended June 30, 2023

			Pro	ogram Revenue	s		Net (Expense)	Revei	nue and Chang	ges in N	let Position
		Charges for		erating Grants		al Grants and	overnmental	Βι	isiness-type		
	Expenses	Services	and	Contributions	Cor	ntributions	 Activities		Activities		Total
Governmental activities:											
General government	\$ 3,368,468	\$ 87,717	\$	1,687,830	\$	-	\$ (1,592,921)	\$	-	\$	(1,592,921)
Public safety	5,219,211	354,766	i	95,886		-	(4,768,559)		-		(4,768,559)
Public works	1,940,405	280,882		76,936		-	(1,582,587)		-		(1,582,587)
Culture and recreation	1,244,464	63,079	1	132,662		749,058	(299,665)		-		(299,665)
Economic development	502,996			-		-	 (502,996)				(502,996)
Total governmental activities	12,275,544	786,444		1,993,314		749,058	 (8,746,728)		-		(8,746,728)
Business-type activities:											
Administration	2,025,836	1,487,905	i	-		-	-		(537,931)		(537,931)
Electric	10,012,086	13,528,638		-		-	-		3,516,552		3,516,552
Water	1,365,227	2,185,997		-		-	-		820,770		820,770
Wastewater	1,300,891	867,144		-		-	-		(433,747)		(433,747)
Landfill	1,910,845	1,959,061		-		-	-		48,216		48,216
Sanitation	732,022	1,524,448		-		-	-		792,426		792,426
Telecommunications	2,824,396	3,412,754		-		-	-		588,358		588,358
Total business-type activities	20,171,303	24,965,947		-		-	 -		4,794,644		4,794,644
Total primary government	\$ 32,446,847	\$ 25,752,391	\$	1,993,314	\$	749,058	\$ (8,746,728)	\$	4,794,644	\$	(3,952,084)
	General revenues:										
	Sales tax						2,751,708		3,668,944		6,420,652
	Other taxes						484,870		833,958		1,318,828
	Interest income						36,968		361,178		398,146
	Miscellaneous						417,344		-		417,344
	Loss of disposal						-		-		-
	Change in pensi	on obligation					(246,591)		-		(246,591)
	Transfers - internal	activity					7,536,202		(6,961,289)		574,913
	Transfers - other go	overnments					 (917,236)				(917,236)
	Total gene	eral revenues and	transfers				 10,063,265		(2,097,209)		7,966,056
	Change in	net position					1,316,537		2,697,435		4,013,972
	Net position, beginn	ning					 13,091,543		12,585,376		25,676,919
	Net position, ending	g					\$ 14,408,080	\$	15,282,811	\$	29,690,891

Balance Sheet Governmental Funds June 30, 2023

Assets		General	Go	Other vernmental Funds	Go	Total Governmental Funds		
Cash and cash equivalents	\$	348,646	\$	-	\$	348,646		
Investments	Ψ	106,029	Ψ	_	Ψ	106,029		
Restricted cash		7,732		5,595,538		5,603,270		
Restricted investments		1,093,387		299,201		1,392,588		
Receivables:		1,000,007		200,201		1,002,000		
Taxes		688,766		11,491		700,257		
Grant		-		117,335		117,335		
Municipal court fines		-		-		-		
Accrued interest		172		43		215		
Other, net of allowance		18,111		-		18,111		
Due from other funds		196,378		88,849		285,227		
Inventory		21,921		-		21,921		
Other assets		550,141		_		550,141		
Total assets	\$	3,031,283	\$	6,112,457	\$	9,143,740		
Liabilities								
Accounts payable	\$	92,387	\$	109,998	\$	202,385		
Salary payable	,	155,514	,	-	,	155,514		
Due to other funds		545,208		5,766		550,974		
Court bonds payable		1,402		, -		1,402		
Total liabilities		794,511		115,764		910,275		
Fund balance								
Nonspendable		21,921		-		21,921		
Restricted		1,101,119		3,091,180		4,192,299		
Committed		-		2,684,805		2,684,805		
Assigned		-		220,708		220,708		
Unassigned		1,113,732		-		1,113,732		
Total fund balances		2,236,772		5,996,693		8,233,465		
Total liabilities and fund balances	\$	3,031,283	\$	6,112,457	\$	9,143,740		

Amounts reported for governmental activities in the Statement of Net Position are different because:

Land and capital assets, net of accumulated depreciation, are not financial resources and, in the funds, and therefore, are not reported

Land and construction in process	1,743,518	
Capital assets	21,661,421	
Less: Accumulated depreciation	(13,534,873)	9,870,066

Long-term portion of liabilities are not due and payable in the current period and are not reported

Capital lease obligations	(716,104)	
Compensated absences	(434,690)	
Net deferred outflows (inflows) on pension obligations	2,890,318	
Net pension (obligation)/asset	(5,434,975)	(3,695,451)

Net position of governmental activities \$ 14,408,080	Net position of governmental activities	\$	14,408,080
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Statement of Revenues, Expenditures, and Changes in Fund Balances -Governmental Funds Year Ended June 30, 2023

		General	Go	Other vernmental Funds	Total Governmental Funds		
Revenues	·						
Sales tax	\$	1,834,472	\$	917,236	\$	2,751,708	
Other taxes		346,849		138,021		484,870	
Licenses and permits		38,517		-		38,517	
Intergovernmental		1,421,180		1,288,092		2,709,272	
Fines and forfeitures		331,121		15,850		346,971	
Charges for services		356,706		31,050		387,756	
Rental		13,200		-		13,200	
Donations		-		33,100		33,100	
Other		223,845		193,499		417,344	
Proceeds from debt issuance		-		285,000		285,000	
Interest		30,586		6,382		36,968	
Total revenues		4,596,476		2,908,230		7,504,706	
Expenditures							
General government		3,099,601		-		3,099,601	
Public safety		3,824,055		1,111,087		4,935,142	
Public works		1,404,763		36,671		1,441,434	
Culture and recreation		1,055,247		32,115		1,087,362	
Economic development		502,996		-		502,996	
Debt service:							
Principal		-		296,101		296,101	
Interest		-		29,589		29,589	
Capital outlay		261,702		380,604		642,306	
Total expenditures		10,148,364		1,886,167		12,034,531	
Excess of revenues over (under) expenditures		(5,551,888)		1,022,063		(4,529,825)	
Other financing sources (uses)							
Transfers in		12,037,580		2,845,572		14,883,152	
Transfers out		(5,409,151)		(1,937,799)		(7,346,950)	
Transfers out to other governments		(917,236)		-		(917,236)	
Total other financing sources (uses)		5,711,193		907,773		6,618,966	
Net change in fund balances		159,305		1,929,836		2,089,141	
Fund balances, beginning		2,077,467		4,066,857		6,144,324	
Fund balances, ending	\$	2,236,772	\$	5,996,693	\$	8,233,465	

# Reconciliation of Governmental Funds and Government-Wide Financial Statements Year Ended June 30, 2023

Net change in fund balances - total governmental funds	\$	2,089,141
Governmental funds report capital outlays as expenditures; whereas, in the statement of activities, the cost of those assets are allocated over their estimated useful lives as a		
depreciation expense.		
Capital outlay expenditures capitalized		642,306
Depreciation expense		(1,154,477)
In the statement of activities, the cost of pension benefits earned net of employee		
contributions is reported as an element of pension expense. The fund financial statements		
report pension contributions as expenditures.		(246,591)
The proceeds of debt issuance provides current financial resources to governmental funds,		
but issuing debt increases long-term liabilities in the statement of net position. Repayment		
of debt principal is an expenditure in the governmental funds, but the repayment reduces		
long-term liabilities in the statement of net position.		
Proceeds from capital lease obligations		(285,000)
Capital lease principal payments		296,101
Some expenses in the statement of activities do not require the use of current financial		
resources and, therefore, are not reported in governmental funds.		
Accrued compensated absences, net change		(24,943)
	•	
Change in net position of governmental activities	Þ	1,316,537

Statement of Net Position Proprietary Funds June 30, 2023

	Business-ty	pe Activities	
	Sallisaw Municipal Authority	Sallisaw Economic Authority	Total
Assets	Φ 5.405.470	Φ 07.500	Ф 5.000.740
Cash and cash equivalents	\$ 5,195,172	\$ 37,538	\$ 5,232,710
Investments	1,279,752	-	1,279,752
Receivables:	4 000 040		4 000 040
Accounts (net of allowance for uncollectible)	1,909,616	-	1,909,616
Accrued interest	254		254
Due from other funds	677,156	-	677,156
Other assets	-	-	-
Restricted assets:			
Cash and cash equivalents	9,445,135	-	9,445,135
Investments	488,883	-	488,883
Capital assets (net of accumulated depreciation)	37,808,129	-	37,808,129
Total assets	56,804,097	37,538	56,841,635
Deferred outflows of resources			
Loss on refunding of debt	182,706	-	182,706
Deferred amounts related to pensions	1,080,900	-	1,080,900
Total deferred outflows of resources	1,263,606	-	1,263,606
Liabilities			
Accounts payable	1,492,920	-	1,492,920
Salary payable	86,000	-	86,000
Notes payable, current	328,182	-	328,182
Bonds payable, current	2,010,000	-	2,010,000
Payable from restricted assets:			
Accrued interest payable	182,437	-	182,437
Customer deposits	747,549	-	747,549
Due to other funds	411,409	-	411,409
Noncurrent liabilities:			
Compensated absences	202,947	-	202,947
Notes payable	1,865,726	_	1,865,726
Bonds payable	30,840,810	-	30,840,810
Landfill closure	3,213,989	_	3,213,989
Pension obligation	925,826	_	925,826
Total liabilities	42,307,795	_	42,307,795
Deferred inflows of resources			,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Deferred amounts related to pensions	514,635		514,635
Net position			
Net investment in capital assets	37,808,129	_	37,808,129
Restricted:	01,000,129		01,000,123
Debt service	(23,508,725)	_	(23,508,725)
Meter deposits	(23,308,723)	<u>-</u>	(23,508,725)
Unrestricted	957,364	37,538	994,902
Total net position	\$ 15,245,273	\$ 37,538	\$ 15,282,811
τοιαι πει μοδιιίοπ	φ 15,245,275	φ 31,000	φ 13,202,011

Statement of Revenues, Expenses, and Changes in Net Position Proprietary Funds
Year Ended June 30, 2023

	Business-t	ype Activities	
	Sallisaw	Sallisaw	<del>_</del>
	Municipal	Economic	
	Authority	Authority	Total
Operating revenues			
Charges for services:			
Electric	\$ 13,528,638	\$ -	\$ 13,528,638
Water	2,185,997	-	2,185,997
Wastewater	867,144	-	867,144
Landfill	1,959,061	-	1,959,061
Sanitation	1,524,448	-	1,524,448
Telecommunications	3,412,754	-	3,412,754
Penalties	176,232	-	176,232
Other	1,311,673		1,311,673
Total operating revenues	24,965,947		24,965,947
Operating expenses			
Administration	465,238	-	465,238
Electric	9,725,314	_	9,725,314
Water	1,092,630	-	1,092,630
Wastewater	517,192	-	517,192
Landfill	1,567,739	_	1,567,739
Sanitation	609,033	_	609,033
Telecommunications	2,503,999	_	2,503,999
Depreciation and amortization	2,351,473	_	2,351,473
Bad debt expense	21,601	_	21,601
Total operating expenses	18,854,219		18,854,219
Total operating income (loss)	6,111,728	-	6,111,728
Nonoperating revenues (expenses)			
Sales tax	3,668,944	-	3,668,944
Other taxes	833,958	-	833,958
Interest income	361,178	-	361,178
Interest expense and fiscal charges	(1,317,084)	-	(1,317,084)
Loss on disposal of assets			
Total nonoperating revenues (expenses)	3,546,996		3,546,996
Operating transfers			
Transfers in	699,074	-	699,074
Transfers (out)	(7,660,363)	-	(7,660,363)
Total operating transfers	(6,961,289)	_	(6,961,289)
Net income (loss)	2,697,435	-	2,697,435
Net position, beginning	12,547,838	37,538	12,585,376
Net position, ending	\$ 15,245,273	\$ 37,538	\$ 15,282,811

Statement of Cash Flows Proprietary Funds Year Ended June 30, 2023

	Enternr	ise Funds	
	Sallisaw	Sallisaw	_
	Municipal	Economic	
	Authority	Authority	Total
Cash flows from operating activities:	•		
Receipts from customers	\$ 25,032,565	\$ -	\$ 25,032,565
Payments to suppliers	(12,442,449)	(113)	(12,442,562)
Payments to employees	(2,585,872)	-	(2,585,872)
Net cash provided (used) by operating activities	10,004,244	(113)	10,004,131
, , , , , , , , , , , , , , , , , , ,			
Cash flows from non-capital financing activities:			
Transfers from other funds	699,074	-	699,074
Transfers to other funds	(7,660,363)	-	(7,660,363)
Intergovernmental revenues	4,502,902	-	4,502,902
Net cash provided (used) by non-capital	,,,,,,,,		,,,,,,,,
financing activities	(2,458,387)		(2,458,387)
g ucurince	(=, 100,001)		(=,:00,001)
Cash flows from capital and related financing activities:			
Purchase of assets	(2,677,481)	-	(2,677,481)
Disposal of assets	1,030,372	-	1,030,372
Issuance of debt	- 1,000,012	_	- 1,000,012
Principal paid on debt	(17,784,702)	_	(17,784,702)
Interest paid on debt	(1,142,129)	_	(1,142,129)
Net cash provided (used) by capital and	(1,142,120)		(1,142,120)
related financing activities	(20,573,940)		(20,573,940)
related infancing activities	(20,575,540)		(20,510,540)
Cash flows from investing activities:			
Investment income	361,178	_	361,178
Net cash provided (used) by investing activities	361,178		361,178
Net cash provided (used) by hivesting activities	301,170		301,170
Net increase (decrease) in cash and cash equivalents	(12,666,905)	(113)	(12,667,018)
Cook & cook oquivalenta, lune 20, 2022	27 207 212	27 651	27 244 962
Cash & cash equivalents, June 30, 2022	27,307,212	37,651	27,344,863
Cash & cash equivalents, June 30, 2023	\$ 14,640,307	\$ 37,538	\$ 14,677,845
	<b>.</b>	Φ 07.500	Φ 5000 740
Cash, including time deposits	\$ 5,195,172	\$ 37,538	\$ 5,232,710
Restricted cash, including time deposits	9,445,135		9,445,135
Total cash and cash equivalents, end of year	\$ 14,640,307	\$ 37,538	\$ 14,677,845
Reconciliation of operating income (loss) to net cash			
provided (used) by operating activities	Ф 0.444. <del>7</del> 00	Φ.	Ф 0.444. <del>7</del> 00
Operating income (loss)	\$ 6,111,728	\$ -	\$ 6,111,728
Adjustments to reconcile operating income (loss) to			
net cash provided (used) by operating activities:	0.054.450		
Depreciation	2,351,473	=	2,351,473
Bad debt	21,601		21,601
Changes in assets and liabilities:			
(Increase) decrease in receivables	66,618	-	66,618
Increase (decrease) in accounts payable	321,303	-	321,303
Increase (decrease) in payroll liabilities	768,170	-	768,170
Increase (decrease) in other liabilities	363,351	(113)	363,238
Total adjustments	3,892,516	(113)	3,892,403
Net cash provided (used) by operating activities	\$ 10,004,244	\$ (113)	\$ 10,004,131

#### I. Organization

The City of Sallisaw, Oklahoma, (the City) operates under a Council-Manager form of government under Title 11 of the *Oklahoma Statutes*. The City provides the following services to its citizens: public safety (police and fire), streets and highways, sanitation and solid waste services, culture and recreation, public improvements, electric and water utilities, cable television, internet, telephone, planning and zoning, and general administrative services.

## II. Summary of significant accounting policies

#### A. Reporting entity

The accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the City's operations. The City's financial statements do not include any discreetly presented component units which would be reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the City.

#### **Component Units:**

Sallisaw Municipal Authority ("SMA") was created as a public trust pursuant to Title 60 of the Oklahoma Statues to finance, develop, and operate the electric, water, wastewater, solid waste, and telecommunications activities of the City. SMA is governed by a board comprised of the City's elected commissioners. The rates for user charges and bond issuance authorizations are approved by the city commission. SMA is reported as a blended component unit.

Sallisaw Economic Authority ("SEA") was created as a public trusts pursuant to Title 60 of the Oklahoma Statues to finance and pursue economic development activities within the City of Sallisaw. The City Commissioners serve as the governing body. SEA is reported as blended component unit. In fiscal year 2015, all physical assets of the SEA were sold; land was maintained by SEA.

<u>Sallisaw Library Trust Authority</u> was organized as a public trust to help promote the library services and facilities in the City. The Library Trust Authority is reported as a special revenue fund in the combining governmental statements of the City. The City Commission serves as the governing body.

#### B. Basis of Presentation

Government-wide financial statements

The primary government and component units are presented separately within the financial statements with the focus on the primary government. Individual funds are not displayed but the statements distinguish governmental activities, generally supported by taxes and general revenues, from business-type activities, generally financed with fees charged to external customers.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) operational grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or

June 30, 2023

segment, and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets. Taxes and other revenue sources not properly included among program revenues are reported as general revenues.

#### Fund financial statements

Fund financial statements are provided for governmental funds and proprietary funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements with composite columns for non-major funds.

The City reports the following major governmental fund:

<u>General Fund</u> – The general fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The City reports the following major proprietary funds:

<u>Sallisaw Municipal Authority</u> – SMA accounts for the revenues generated by the City's utility systems and the expenditures related to the operations and financing of such utilities. This includes the electric, water, wastewater, landfill, sanitation, and telecommunication services.

The City reports no fiduciary activities.

## C. Measurement focus, basis of accounting, and financial statement presentation

Generally Accepted Accounting Principles (U.S. GAAP)

The financial statements of the City are prepared in accordance with U.S. GAAP. The City applies all relevant GASB pronouncements.

Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements include the statement of net position and the statement of activities and are reported on the accrual basis of accounting and economic resource focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

In proprietary funds, operating revenues and expenses are distinguished from non-operating items. Operating revenues and expenses generally result from providing services in connection with the principle ongoing operations of the fund. All revenues and expenses not meeting this definition are reported as non-operating items.

Governmental fund financial statements are reported using the current financial resources measurement focus and modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absence, claims, and judgements are recorded in the year payment is due.

Major revenue sources susceptible to accrual include sales and use taxes, franchise taxes, intergovernmental revenues, and investment income. In general, other revenues are recognized when cash is received.

June 30, 2023

Operating income reported in proprietary fund financial statements includes revenues and expenses related to the primary, continuing operations of the fund. Principal operating revenues for proprietary funds are charges to customers for sales or services. Principal operating expenses are the costs of providing goods or services and include administrative expenses and depreciation of capital assets. Other revenues and expenses are classified as non-operating in the financial statements.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Oklahoma Police Pension and Retirement System (OPPRS) and the Oklahoma Firefighter' Pension and Retirement System (OFPRS) and additions to / deductions from OPPRS and OFPRS fiduciary net position have been determined on the same basis as they are reported by OPPRS and OFPRS. For this purpose, benefit payments (including refunds of employee contributions) re recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

#### Use of estimates

The preparation of financial statements in conformity with U.S. GAPP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure; accordingly, actual results could differ from those estimates.

# D. Budget policy and practice

Annual budgets are adopted for governmental funds and the Sallisaw Municipal Authority. All unencumbered annual appropriations will lapse at fiscal year-end. Actual expenditures within a fund may not exceed 90% of the budget until actual revenues equal to the estimated amount have been received. No expenditure can exceed the actual amount on hand.

Prior to June of each year, all department heads of the City submit requests for appropriations to the city manager so that a budget may be prepared. The city manager meets with each of the department heads to review their needs, estimates, and requests. The Commissioners hold a public hearing prior to June 15 and a final budget must be prepared and adopted no later than June 23.

The appropriated budget is prepared by fund, function, and department. Transfers of appropriations within a department or between departments may be approved by the city manager. Once the budget is established, the Commission must authorize any amendments that change the total legal appropriations of the fund previously approved in the budget. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the department level.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are reported as reservations of fund balances and do not constitute expenditures or liabilities as the commitments will be re-appropriated and honored during the subsequent year.

# E. Policies Related to Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Equity

#### Deposits and investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

City policy is that deposits can only be made in financial institutions insured by the Federal Deposit Insurance Corporation. The City invests its funds in an effort to ensure preservation of capital, remain sufficiently liquid and attain a reasonable market rate of return, while remaining within the guidelines provided by the City's investment policy.

Investments for the City, as well as for its component units, are reported at fair value. Cash deposits are reported at carrying amount which reasonably estimates fair value.

## Receivables and payables

Receivables in governmental funds and governmental activities include tax accruals and intergovernmental revenues such as grant requests, as they are both measurable and available. These receivables are due within one year.

Proprietary fund and business-type activities receivables include revenues earned at year end but not yet received. Utility accounts receivable, both billed and unbilled, comprise the majority of the receivables.

All trade receivables are shown net of an allowance for uncollectible. Trade accounts receivable in excess of 90 days comprise the trade accounts receivable allowance for uncollectible.

#### Inventories

Inventories are similarly reported in government-wide and fund financial statements.

Inventories in governmental funds consist of airport fuel held for future sale. The fuel is reported at cost and recorded as an expense at the time the fuel is sold.

#### Restricted assets

Restricted assets include assets legally restricted for capital projects funded through long-term debt, debt service reserves, facility charges, and Federal, State, and private grants. Restricted assets and liabilities current in nature are reported with current assets and current liabilities in the financial statements. Assets restricted for acquisition or construction of non-current assets or assets restricted for liquidation of long-term debt are reported with non-current assets.

It is the City's policy when purchasing goods or services, or servicing debt for which resources have been restricted, to use restricted resources first and then unrestricted resources as needed. Restricted assets and liabilities payable from restricted assets current in natures are reported with the current assets and current liabilities in the financial statements.

### Capital assets

The City's property, plant, equipment, and infrastructure with useful lives of more than one year are stated at historical cost and reported in the government-wide financial statements. Proprietary and component unit capital assets are also reported in their respective fund and combining component units' financial statements. Donated assets are stated at fair value on the date

donated. Capital assets are defined by the City as assets with an initial, individual cost of more than the following amounts, along with an estimated useful life in excess of one year.

		Cost
Assets	Th	reshold
Buildings and improvements	\$	25,000
Equipment and vehicles		5,000
Telecommunications, computer, and other personal property		10,000
Infrastructure		50,000

The costs of normal maintenance and repairs that do not add to the asset value or materially extend useful lives are not capitalized. Capital assets, including those of component units, are depreciated using the straight-line method. When capital assets are disposed, the cost and applicable accumulated depreciation are removed from the respective accounts, and the resulting gain or loss is recorded in operations.

Assets	Years
Buildings	30-50
Improvements other than buildings	15-30
Infrastructure	30-40
Equipment and vehicles	3-12

Major outlays for capital assets and improvements are recorded as construction in progress and are not depreciated until placed in service.

#### Interfund balances

Generally, outstanding balances between funds reported as due to/due from other funds include outstanding charges by one fund to another for goods or services outstanding at year end, or other miscellaneous receivables/payable between funds.

All activity between governmental and business-type activities are eliminated and any residual balances outstanding between the activities are reported in the government-wide financial statements as internal balances.

#### Deferred outflows of resources and deferred inflows of resources

In addition to assets and liabilities, the statement of financial position and the governmental fund balance sheet may report separate sections of deferred outflows of resources and deferred inflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period which will not be recognized as an outflow of resources until that time. Deferred inflows of resources represent an acquisition of net position that applies to a future period which will not be recognized as an inflow of resources until that time.

#### Compensated absences

All full-time City employees earn vacation at varying rates depending upon years of eligible service. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. Vacation leave which is unused and vested to the employee in good standing, is payable upon termination. Except as described below, employees are not compensated for unused sick leave upon their termination of employment. In governmental funds, amounts accrued are expected to be liquidated with available financial resources and are reported as an expenditure. For governmental activities, compensated absences are generally liquidated by the general fund.

Full-time employees with at least one year of service earn vacation of five (5) to twenty (20) days per year depending on years of service completed. Employees may carry over up to 480 hours of

June 30, 2023

unused vacation. Full-time employees are granted sick leave at a rate of 4.615 hours per pay period, with no limitation on the amount that can be accrued or carried over. Upon retirement, employees will be compensated for hours accrued in excess of 1,000 hours, up to a maximum of 2,500 hours, at a rate of \$2,500 for the first 1,000 hours, and \$5.00/hour for the next 1,500 hours.

## Fund equity

#### Fund balance

#### Nonspendable Fund Balance

Fund balances reported as non-spendable includes amounts that cannot be spent because they are either not in spendable form or not expected to be converted to cash including inventories and non-current receivables.

#### Restricted Fund Balance

Restricted fund balance includes amounts that are constrained for a specific purpose which are externally imposed by providers, such as creditors, or amounts constrained due to constitutional provisions or enabling legislation.

#### Committed Fund Balance

Committed fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the city's highest level of decision-making authority. The City's highest level of decision-making authority is made by ordinance.

#### Assigned Fund Balance

Assigned fund balance includes amounts that are intended to be used for specific purposes but are neither restricted nor committed. Assignments of fund balance may be made by city council action or management decision when the city council had designated that authority.

#### Unassigned Fund Balance

Unassigned fund balance includes balances that has not been assigned to other funds and had not been restricted, committed, or assigned to specific purposes within the general fund.

It is the City's policy to first use restricted fund balance prior to the use of unrestricted fund balance when an expense is incurred for purposes for which both restricted and unrestricted fund balance are available. The City's policy for the use of unrestricted fund balance amounts require that committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

#### Net Position

Net investment in capital assets and legally restricted amounts are separated from unrestricted net position.

### Net investment in capital assets

The amount reported is calculated as total capital assets less accumulated depreciation and outstanding debt used to purchase the assets net of unspent portions. Unspent portions of debt, along with any amounts used to fund debts reserves, are included with restricted net position.

#### Restricted

Amounts reported as restricted net position include constraints placed on the use either by 1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments, or 2) law through constitutional provisions or enabling legislation.

# F. Policies Related to Revenues and Expenses

#### **Program Revenues**

#### Charges for Services

Program revenues reported with governmental activities include charges for services like permits and fees, parks charges, and fines and forfeitures. Business-type activity charges for services include all operating income of proprietary funds.

#### Grants and Contributions

Governmental grants and contributions primarily consist of grants from Federal and state agencies. The nature of the grant determines if it is reported as operating or capital program revenues.

Business-type activities' grants and contributions include restricted investment income, donations from others, as well as grants from Federal and state agencies.

#### General Revenues

General revenues reported with governmental activities include tax revenues. Both governmental and business-type activities report unrestricted investment income as general revenues.

# Sales Tax

The City received 4% tax on sales within the City. The tax is allocated as follows:

- 1.00% in the General Fund to find City operations.
- 1.00% to the Sallisaw Municipal Authority for operations.
- 0.50% to the Sallisaw Municipal Authority for debt service on water projects.
- 0.50% to the Sallisaw Municipal Authority for debt service on the sports complex.
- 0.50% to the Capital improvements fund for capital outlay and debt service.
- 0.50% to the Sallisaw Hospital.

# III. Detail Notes on Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Equity

# A. Deposits and investments

#### Deposits

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City's deposits may not be returned, or the City will not be able to recover collateral securities in the possession of an outside party. The City's deposits are secured by collateral values at market or par, whichever is lower, less the amount covered by the Federal Deposit Insurance Corporation (FDIC). Deposited funds may be invested in certificates of deposit in institutions with an established record of fiscal health and service. At June 30, 2023, the City was fully collateralized.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments held for longer periods are subject to increased risk of adverse interest rate changes.

#### Investments

The City invests primarily in certificates of deposit. Investment securities are exposed to various risks such as interest rate risk and credit risk. The following is a summary of the investments of primary government.

Types of Investments	air Value/ Carrying Amount		Cost	Average Credit Quality/ Ratings (1)	Weighted Average Months to Maturity (2)
Primary government <u>INVESTMENTS:</u>					
Certificates of deposit, pooled Total investments	\$ 3,267,252 3,267,252	\$	3,267,252 3,267,252	N/A	8.2
Total primary government investments	\$ 3,267,252	S	3,267,252		

#### RECONCILATION TO STATEMENT OF NET POSITION

			<u>B</u>	usiness-		
	Gov	<u>rernmental</u>		type		
	1	Activities	<u> </u>	Activities		Total
Investments, unrestricted	\$	106,029	\$	1,279,752	S	1,385,781
Investments, restricted		1,392,588		488,883		1,881,471
Total investments	\$	1,498,617	\$	1,276,561	\$	3,267,252

<sup>(1)</sup> Ratings are provided where applicable to indicate associated Credit Risk. N/A indicates not applicable.

#### B. Receivables

Receivables as of June 30, 2023, for the City's major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts are as follows:

	Gei	neral Fund	onmajor ernmental Funds	Total ernmental ctivities	siness-type Activities
Receivables:					
Taxes	\$	688,766	\$ 11,491	\$ 700,257	\$ -
Grants		-	117,335	117,335	-
Municipal court fines		15,928	3,672	19,600	-
Accrued interest		172	43	215	-
Utilities		-	-	-	2,125,040
Other		59,085	-	59,085	-
Total gross receivables		763,951	132,541	896,492	2,125,040
Less: allowance for uncollectible		(56,558)	(4,016)	(60,574)	 (215,170)
Net receivables	\$	707,393	\$ 128,525	\$ 835,918	\$ 1,909,870

<sup>(2)</sup> Interest rate risk is estimated using either duration or weighted average days to maturity depending on the respective policy.

# C. Capital assets

Capital asset balances and activities for the year ended June 30, 2023 were as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Governmental activities				
Capital assets, not being depreciated:				
Land	\$ 1,628,656	\$ -	\$ (11,782)	\$ 1,616,874
Construction in progress	592,752	137,523	(603,631)	126,644
Total capital assets, not being depreciated	2,221,408	137,523	(615,413)	1,743,518
Capital Assets, being depreciated:				
Buildings and improvements	4,148,982	71,789	_	4,220,771
Infrastructure and improvements	7,492,914	151,106	_	7,644,020
Equipment and computers	4,920,378	216,165	(48,291)	5,088,252
Vehicles	3,978,951	798,077	(68,650)	4,708,378
Total capital assets, being depreciated	20,541,225	1,237,137	(116,941)	21,661,421
rotal sapital accord, coming acpresiated	20,011,220	1,201,101	(110,011)	21,001,121
Less accumulated depreciation	(12,492,774)	(1,154,477)	112,378	(13,534,873)
Total capital assets being depreciated, net	8,048,451	82,660	(4,563)	8,126,548
Governmental activities capital assets, net	\$ 10,269,859	\$ 220,183	\$ (619,976)	\$ 9,870,066
	Beginning			Ending
	Balance	Additions	Deletions	Balance
Business-type activities				
Capital assets, not being depreciated:				
Land and easements	\$ 2,036,784	\$ -	<b>S</b> -	\$ 2,036,784
Construction in progress	2,090,930	1,108,614	(1,869,363)	1,330,181
Total capital assets, not being depreciated	4,127,714	1,108,614	(1,869,363)	3,366,965
Capital Assets, being depreciated:				
Buildings and improvements	1,123,025	92,700	_	1,215,725
Land improvements	5.005.595	52,700		5,005,595
Infrastructure and improvements	18,646,606	2,932,687	_	21,579,293
Water and sewer treatment facilities	33,187,112	2,332,007	_	33,187,112
Equipment	5,093,540	99,070	_	5,192,610
Vehicles	3,888,352	313,773		4,202,125
Total capital assets, being depreciated	66,944,230	3,438,230	-	70,382,460
1	(22.020.40.0	(0.040.070)		(25.044.000)
Less accumulated depreciation	(33,630,424)	(2,310,872)		(35,941,296)
Total capital assets being depreciated, net	33,313,806	1,127,358		34,441,164
Business-type activities capital assets, net	\$ 37,441,520	\$ 2,235,972	\$ (1,869,363)	\$ 37,808,129

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 229,808
Public safety	284,069
Public works	483,498
Cultural and recreation	157,102
Economic development	-
Total depreciation expense - governmental activities	\$ 1,154,477
Business-type activities:	
Administration	\$ 221,913
Electric	286,772
Water	231,996
Wastewater	783,699
Landfill	343,106
Sanitation	122,989
Telecommunications	320,397
Total depreciation expense - business-type activities	\$ 2,310,872

# D. Long-term liabilities

## **Governmental activities**

# Capital Leases

The City has entered into several lease agreements as lessee for financing the acquisition of buildings, land, and equipment. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date. The governmental activities capital lease obligations are as follows:

\$ 32,015,000

Firstar Bank dated November 2018 for Wheeler property lease/purchase for an original amount of \$475,000, monthly payments of \$4,776 at an interest rate of 3.85% over a 10 year period.	\$	281,212
Lease purchase agreement with Waste Research, Inc. dated August 2019 for a 2018 Freightliner M2106 4-door cab and chassis in the original amount of \$191,000. Monthly payments in the amount of \$4,247,95 with the first payment September, 20, 2019 carrying a 3.24% interest rate, maturing June 2022.		8,440
Firstar Bank dated January 2021 for 2020 Altec Digger lease/purchase for an original amount of \$234,731 at an interest rate of 3.14% maturing June 30, 2022.		96,805
National Bank of Sallisaw dated December 2021 for a 2022 International Roll- off truck with an original amount of \$163,605 at an interest rate of 2.12% payable in monthly installments beginning January 2022 maturing December 2024.		83,151
National Bank of Sallisaw dated November 2022 for a 2020 Peterbuilt Side Load Sanitation Truck with an original amount of \$285,000 at an interest rate of 4.5% payable in monthly installments beginning November 2022 maturing December 2022.	_	246,496
Total capital lease obligations	\$	716,104
Business-type activities		
Revenue bonds:		
	\$	8,785,000
Revenue bonds:  \$9,495,000 Sallisaw Municipal Authority Sales Tax Revenue Bonds, Series 2020, due semi-annually in amounts from \$130,000 to \$690,000 plus semi-annual interest of 3.00% with a final maturity January 2040, secured by ½ cent sales tax, proceeds used for capital	\$	8,785,000
\$9,495,000 Sallisaw Municipal Authority Sales Tax Revenue Bonds, Series 2020, due semi- annually in amounts from \$130,000 to \$690,000 plus semi-annual interest of 3.00% with a final maturity January 2040, secured by ½ cent sales tax, proceeds used for capital improvement.  \$18,745,000 Sallisaw Municipal Authority Refunding Revenue Bonds, Series 2021, due annually in amounts ranging from \$685,000 to \$1,425,000 plus semi-annual interest of 4.00% with a final maturity September 2037, secured by ½ cent sales tax, proceeds used to refund Series 2012A Tax Exempt Refunding Revenue Bonds and Series 2012C Tax Exempt Refunding Revenue Bonds, as well as provide payment to the Grand River Dam Authority for the power cost adjustment and excess cost of electricity during the winter storm of February		8,785,000

Total revenue bonds

## Notes payable:

Note payable to Oklahoma Water Resources Board, dated March 2, 2010, authorized in the amount of \$5,360,000, due and payable in semi-annual installments of \$15,747 including interest at 2.58%, plus an administrative fee of 0.5%, secured by water system.	\$ 2,193,908
Participation note payable with Armstrong Bank, Firstar Bank, and Bank NBS with an original amount of \$750,000 for 60 months at an interest rate equal to Wall Street Journal Prime rate for the purchase of property to be used for economic development.	701,885
Total notes payable	\$ 2,895,793
Total business-type activities	\$ 34,910,793

The following is a summary of changes in long-term debt for the year ended June 30, 2023:

	Beginning Balance	Increases	D	ecreases	Ending Balance	nounts Due /ithin One Year
Governmental activities						
Compensated absences	\$ 409,747	\$ 24,943	\$	-	\$ 434,690	\$ -
Capital leases	727,204	285,000		(296,100)	716,104	239,522
Pension liability	1,380,772	3,344,557		-	4,725,329	-
Total governmental activities	\$ 2,517,723	\$ 3,654,500	\$	(296,100)	\$ 5,876,123	\$ 239,522
				_		_
Business-type activities						
Compensated absences	\$ 188,527	\$ 14,420	\$	-	\$ 202,947	\$ -
Revenue bonds:						
Series 2012A	15,710,000	-	(1	15,710,000)	-	-
Series 2020	9,080,000	-		(295,000)	8,785,000	305,000
Series 2021	18,745,000	-		(685,000)	18,060,000	1,050,000
Series 2022	5,905,000	-		(735,000)	5,170,000	655,000
Notes payable						
OWRB	2,485,141	-		(291,233)	2,193,908	299,579
Rhodes property	770,354	-		(68,469)	701,885	28,603
Landfill liablity	2,850,638	363,351		-	3,213,989	-
Pension liability	201,355	724,471		-	925,826	-
Total business-type activities	\$ 55,936,015	\$ 1,102,242	\$ (*	17,784,702)	\$ 39,253,555	\$ 2,338,182
Total long-term debt	\$ 58,453,738	\$ 4,756,742	\$ (*	18,080,802)	\$ 45,129,678	\$ 2,577,704

For governmental activities, liability for incurred claims, compensated absences, and net pension liability are generally liquidated by the General Fund.

Julie 30, 20

Annual debt service requirements to maturity for long-term debt are as follows:

	_ G	overnment	al Ac	tivities			E	Business-type	ype Activities					
		Capital l	Lease	S		Bonds Payable Not						s Payable		
Year Ending														
June 30,	F	Principal	_ li	nterest		Principal		Interest		Principal		nterest		
2024	\$	239,522	\$	23,136	\$	2,010,000	\$	921,517	\$	328,182	\$	61,521		
2025		185,060		15,262		2,055,000		875,142		338,170		37,992		
2026		125,797		9,494		2,190,000		823,440		348,225		44,410		
2027		85,188		4,576		2,245,000		764,938		358,598		35,557		
2028		55,178		2,134		2,315,000		702,611		369,163		26,546		
2029-2033		25,359		256		10,135,000		2,516,169		784,552		79,239		
2034-2038		-		-		9,705,000		1,116,834		211,737		43,539		
2039-2041		-		-		1,360,000		61,500		157,166		8,675		
Total	\$	716,104	\$	54,858	- 5	32,015,000	\$	7,782,151	\$	2,895,793	\$	337,479		

The following is a summary of pledged revenues of the City for the year ended June 30, 2023:

Debt	Revenue Pledged	R	Total Pledged Revenue in Current Year		venue in Debt Service		Remaining Principle and Interest		Period Revenue Will Not Be Availabe for Other Purposes	
Revenue Bonds	3:									
Series 2020	1% cent sales tax	\$	1,834,472	\$	571,700	31%	\$	8,213,300	Until 2040	
Series 2021	1/2 cent sales tax		917,236		1,496,867	163%		16,563,133	Until 2037	
Series 2022	1/2 cent sales tax and 1/2 cent use tax		1,125,726		1,006,630	89%		4,163,370	Until 2030	
Note Payable OWRB	Net revenues of water system		820,770		337,293	41%		1,856,615	Until 2030	

#### E. Defeased debt

On June 1, 2012, the Sallisaw Municipal Authority issued the Series 2012 Sallisaw Municipal Authority Revenue Refunding Bonds of \$22,875,000 with interest rates ranging from 0.96% to 4.00% to advance refund the Series 2005 Revenue Bonds with interest rates from 3.80% to 5.00%. The Series 2005 bonds mature annually through 2035. The Series 2012 bonds were issued at a discount of \$269,501, and after paying issuance costs of \$894,875, the net proceeds were \$21,741,066, including accrued interest. The net proceeds, along with available cash funds from the old debt, were used to purchase U.S. Government-backed securities in the amount of \$23,416,761, which were deposited into an irrevocable trust with an escrow agent to provide debt service payments when due over the remaining term of the Series 2005 bonds. The advance refunding met the requirements of an in-substance debt defeasance and the Series 2005 bonds were removed from the City of Sallisaw's financial statements.

As a result of the advance refunding of the Series 2005 Revenue Bonds, the Sallisaw Municipal Authority reduced its total debt service requirements by \$3,588,112.

In June 2020, the Sallisaw Municipal Authority issued the Sales Tax Revenue and Refunding Bonds, Series 2020 in the amount of \$9,495,000 with an interest rate of 3% to advance refund the Series 2009 Revenue Bonds with an interest rate of 4.45%. The Series 2009 bonds mature annually through 2028. The Series 2020 bonds were issued at a premium of \$352,372, and after paying issuance costs of \$293,375, the net proceeds were \$5,493,712, including accrued interest. The net proceeds, along with available cash funds from the old debt, were used to purchase U.S. Government-backed securities, which were deposited into an irrevocable trust with an escrow agent to provide debt service payments when due over the remaining term of the Series 2020 bonds. The advance refunding met the requirements of an in-substance debt defeasance and the Series 2020 bonds were removed from the City of Sallisaw's financial statements.

As a result of the advance refunding of the Series 2009 Revenue Bonds, the Sallisaw Municipal Authority reduced its total debt service requirements by \$5,398,173.

In June 2020, the Sallisaw Municipal Authority issued the Sales Tax Revenue and Refunding Bonds, Series 2020 in the amount of \$9,495,000 with an interest rate of 3% to advance refund the Series 2009 Revenue Bonds with an interest rate of 4.45%. The Series 2009 bonds mature annually through 2028. The Series 2020 bonds were issued at a premium of \$352,372, and after paying issuance costs of \$293,375, the net proceeds were \$5,493,712, including accrued interest. The net proceeds, along with available cash funds from the old debt, were used to purchase U.S. Government-backed securities, which were deposited into an irrevocable trust with an escrow agent to provide debt service payments when due over the remaining term of the Series 2020 bonds. The advance refunding met the requirements of an in-substance debt defeasance and the Series 2020 bonds were removed from the City of Sallisaw's financial statements.

As a result of the advance refunding of the Series 2009 Revenue Bonds, the Sallisaw Municipal Authority reduced its total debt service requirements by \$5,398,173.

# F. Interfund receivables, payables, and transfers

The composition of interfund balances as of June 30, 2023, is as follows:

		Transfer From									
		General		Municipal							
Lo			Fund		Authority	All others		Total			
	General Fund	\$	-	\$	-	\$ 1,140,878	\$	1,140,878			
ransfer	Municipal Authority		-		10,635,000	3,117,088		13,752,088			
Ţ.	All others		923,020		4,737,486	-		5,660,506			
	Total	\$	923,020	\$	15,372,486	\$ 4,257,966	\$	20,553,472			

The City records a transfer to other governments in the amount of \$917,236 to reflect the restricted sales tax for the Hospital as discussed in Note II.F.

#### G. Landfill closure and post-closure liability

Federal and State regulations require the City to place a final cover on its landfill site when it stops accepting waste, and to perform certain maintenance and monitoring functions at the site for eighteen years after closure. Although closure and post-closure care costs will be paid only near or after the date the landfill stops accepting waste, the City reports a portion of those costs as an operating expense of the Sallisaw Municipal Authority each fiscal year. The amount of the current period expense is based upon the amount of landfill capacity used as of each fiscal year.

The \$3,213,989 reported as a long-term liability for the accrued landfill closure cost liability as of June 30, 2023, represents the cumulative amount of such cost reported to date based on the use of approximately 84.64% of the estimated capacity of the landfill. The Sallisaw Municipal Authority will recognize the remaining estimated costs of closure and post-closure care in the amount of \$583,257 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and post-closure care in 2023. Actual costs may be more or less at that time than are currently estimated. The estimated closure and post-closure costs and the accrued liability as of June 30, 2023, are as follows:

Estimated closure cost Estimated post-closure cost	\$ 1,843,420 1,953,826
Total estimated cost	\$ 3,797,246
Accrued closure cost	\$ 3,213,989
Current estimated cost charged to expense	\$ 363,352

The City has qualified under the State of Oklahoma Department of Environmental Quality (DEQ) financial assurance test relating to these future closure and post-closure costs, whereby the City's overall financial condition and other submitted information serves as evidence of the City's ability to pay for the closure and post-closure care costs when the landfill is closed. As such, the City is not required to fund an escrow trust account for the costs.

#### IV. Other information

#### A. Risk management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The City has insurance for the major risks such as property, general liability, workers' compensation, and unemployment. Commercial insurance is used to cover general liability claims and the risk of loss to City buildings and mobile equipment. Judgements against the City may be paid by a property tax assessment over a three-year period.

#### B. Employee retirement systems and pension plans

The City participates in four employee pension systems as follows:

Name of Plan/System	Type of Plan
Oklahoma Police Pension and Retirement Fund	Cost Sharing Multiple Employer – Defined Benefit Plan
Oklahoma Firefighters Pension and Retirement Fund	Cost Sharing Multiple Employer - Defined Benefit Plan
Oklahoma Municipal Retirement Fund ICMA Section 457 Deferred Compensation Plan	Agent Multiple Employer – Defined Benefit Plan Single Employer Deferred Compensation Plan

Oklahoma Police Pension and Retirement System (OPPRS)

<u>Plan Description</u> – The City of Sallisaw, as the employer, participates in the Oklahoma Police Pension and Retirement plan, a cost-sharing, multiple-employer defined benefit pension plan administered by the Oklahoma Police Pension and Retirement System (OPPRS). Title 11 of the Oklahoma State Statues, through the Oklahoma Legislature, grants the authority to establish and amend the benefit terms to the OPPRS. OPPRS issues a publicly available financial report that can be obtained at <a href="https://www.ok.gov/OPPRS"><u>www.ok.gov/OPPRS</u></a>

Benefits Provided – The OPPRS provides retirement, death, and disability benefits to plan members and beneficiaries. The normal retirement date under the Plan is the date upon which the participant completes 20 years of credited service, regardless of age. Participants become vested upon completing 10 years if credited service. Participants' contributions are refundable, without interest, upon termination prior to normal retirement. Participants who have completed 10 years of credited service may elect a vested benefit in lieu of having their accumulated contributions refunded. If the vested balance is elected, the participant is entitled to a monthly retirement benefit commencing on the date the participant reaches 50

June 30, 2023

Deferred

Deferred

years of age or the date the participant would have had 20 years of credited service had employments continued uninterrupted, whichever is first.

Monthly retirement benefits are calculated at 2.5% of the final average salary (as defined) multiplied by the years of credited service.

Monthly benefits for any participant due to permanent disability incurred in the line of duty are 2.5% of the participant's final average salary multiplied by 20 years. This disability benefit is reduced by stated percentages for partial disability based on the percentage of impairment. After 10 years of credited service, participants who retire due to disability incurred from any cause are eligible for a monthly benefit based on 2.5% of their final average salary multiplied by the years of service, this disability based on the percentage of impairment. Effective July 1, 1998, once a disability benefit is granted to a participant, that participant is no longer allowed to apply for an increase in the dollar amount of the benefit at a subsequent date.

Survivor's benefits are payable in full to the participant's beneficiary upon the death of a retired participant. The beneficiary of any active participant killed in the line of duty is entitled to a pension benefit.

<u>Contributions</u> – The contribution requirements of the plan are at an established rate determined by Oklahoma Statute and are not based in actuarial calculations. Plan members are required to contribute 8.0% of their annual covered salary and the City of Sallisaw contributes 13.0% of annual covered payroll. Contributions to the OPPRS for the year ended June 30, 2023, for the employees and employer were \$82,793 and \$134,538, respectively, on covered payroll of \$1,034,907.

Pension liabilities, pension expense, and deferred outflows and inflows of resources related to pensions – As of June 30, 2023, the City reported an asset of \$216,180 for its proportionate share of the net pension liability/(asset). The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The City' proportion of the net pension liability was based on the City's contributions received by the pension plan relative to the total contributions received by pension plan for all participating employers as of June 30, 2022. Based upon this information, the City's proportionate share was 0.2696%.

For the year ended June 30, 2023, the City recognized \$51,664 in pension expense. At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	L	Jererrea	L	Jererrea
	O	utflows of	Ir	nflows of
	R	esources	Re	esources
Differences between expected and actual expenses	\$	106,039	\$	23,548
Changes of assumptions		7,526		-
Net difference between projected and actual earnings on pension plan				
investments		1,144,777		933,828
Changes in proportion and differences between City contributions and				
proportionate share of contributions		-		-
City contributions subsequent to the measurement date		134,538		-
	\$	1,392,880	\$	957,376

Amortization of Pension Deferrals - \$300,966 reported as net deferred inflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as an increase of the net pension asset in the year ended June 30, 2023. Amounts reported as deferred inflows of resources will be recognized in pension expense as follows:

Year ended June 3	0,	
2023	\$	67,885
2024		17,832
2025		(57,435)
2026		259,148
2027		13,536
	\$	300,966

<u>Actuarial assumptions:</u> - The total pension liability was determined by an actuarial valuation as of July 1, 2022 actuarial valuation using the following actuarial assumptions, applied to all periods included in the measurement.

Inflation: 3%

Salary increases: 4.5% to 17% average, including inflations

Investment rate of return: 7.5% net of pension plan investment expense

Mortality rates: Active employees (pre-retirement): RP-2000 Combined Blue Collar Healthy

Employees with (fully generational using scale AA) with age set back four

years.

Active employees (post retirement) and nondisabled pensioners: RP-2000

Blue Collar Healthy Employees with fully generational projection.

Disabled pensioners: RP-2000 Blue Collar Healthy Combined with age set

back four years.

The actuarial assumptions used in the July 1, 2022, valuation were based on the results of an actuarial experience study for the period July 1, 2012 to June 30, 2017.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2022, are summarized in the following table:

	<u>Long-Term</u>
	Expected Real
Asset Class	Rate of Return
Fixed income	5.53%
Domestic equity	7.42%
International equity	9.74%
Real estate	7.23%
Private equity	10.58%
Commodities	4.68%

The current allocation policy is that approximately 60% of assets are in equity investments, including public equity, long-short hedge, venture capital, and private equity strategies; approximately 25% of assets are in fixed income, to include investment grade bonds, high-yield and non-dollar denominated bonds, convertible bonds, and low volatility hedge fund strategies; and 15% of assets are in real assets, to include real estate, commodities, and other strategies.

<u>Discount rate</u> – The discount rate used to measure the total pension liability was 7.5%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from the City will be made at contractually

June 30, 2023

required rates, determined by Oklahoma Statutes. Projected cash flows also assume the State of Oklahoma will continue contributing 14% of the insurance premium, as established by statute. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of the net pension liability to changes in the discount rate</u> – The following presents the net pension liability of the City, calculated using the discount rate of 7.5%, as well as what the plan's net pension asset/(liability) would be if it were calculated using a discount rate that is 1 percentage point lower (6.5%) or 1-percentage point higher (8.5%) than the current rate:

	1%	Decrease (6.5%)	_[	Current Discount ate (7.5%)	19	% Increase (8.5%)
City's net pension liablity (asset)	\$	626,339	\$	(216,180)	\$	(928,316)

<u>Payables to the pension plan</u> – There are no payables to the pension plan for the year ended June 30, 2023.

<u>Pension plan fiduciary net position</u> – Detailed information about the pension plan's fiduciary net position is available in the separately issued financial report of the OPPRS; which can be located at <u>www.ok.gov/OPPRS</u>.

Oklahoma State Firefighters' Pension and Retirement System (OFPRS)

<u>Plan Description</u> – The City of Sallisaw, as the employer, participates in the Firefighters Pension and Retirement System, a cost-sharing, multiple-employer defined benefit pension plan administered by the Oklahoma Firefighters Pension and Retirement System (OFPRS). Title 11 of the Oklahoma State Statues, through the Oklahoma Legislature, grants the authority to establish and amend the benefit terms to the OFPRS. OFPRS issues a publicly available financial report that can be obtained at <u>www.ok.gov/FPRS</u>.

<u>Benefits Provided</u> – The OPPRS provides retirement, death and disability benefits to plan members. Benefits for members hired prior to November 1, 2013 are determined as 2.5% of the employee's final average compensation times the employee's years of service and when the employee has reached the age of 50 or has completed 20 years of service, whichever is later. For volunteer firefighters, the monthly pension benefit for normal retirement is \$150.60 per month. Benefits vest with 10 years or more of service.

Benefits for members hired after November 1, 2013 are determined as 2.5% of the employee's final average compensation times the employee's years of service and have reached the age of 50 or has completed 22 years of service, whichever is later. For volunteer firefighters, the monthly pension benefit for normal retirement is \$165.66 per month. Benefits vest with 11 years or more of service.

All firefighters are eligible for immediate disability benefits. For paid firefighters, the disability in-the-line-of-duty benefit for firefighters with less than 20 years of service is equal to 50% of final average monthly compensation, based on the most recent 30 months of service. For firefighters with over 20 years of service, a disability in-the-line-of-duty benefit is calculated based on 2.5% of final average monthly compensations, based on the most recent 30 months, per year of service, with a maximum of 30 years of service. For disabilities not-in-the-line-of-duty, the benefit is limited to only those with less than 20 years of service and is 50% of final average monthly compensation, based on the most recent 60-month salary as opposed to 30 months. For volunteer firefighters, the not-in-the-line-of-duty disability is also limited to only those with less than 20 years of service and is \$7.53 per year of service, with a maximum of payout benefit of 30 years.

A \$5,000 lump sum death benefit is payable to the qualified spouse or designated recipient upon the participant's death. The \$5,000 death benefit does not apply to members electing the vested benefit.

<u>Contributions</u> – The contribution requirements of the plan are at an established rate determined by Oklahoma Statute and are not based on actuarial calculations. Plan members are required to contribute 9.0% of their annual covered salary and the City of Sallisaw contributes 14.0% of annual covered payroll. Contributions to the OFPRS for the year ended June 30, 2023, for employees and employer were \$26,526 and \$41,268, respectively, on covered payroll of \$294,767.

Pension liabilities, pension expense, and deferred outflows and inflows of resources related to pensions – As of June 30, 2023, the City reported a net pension liability of \$1,242,460 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The City's proportion of the net pension liability was based on the City's contributions received by the pension plan relative to the total contributions received by the pension plan for all participating employers as of June 30, 2022. Based upon this information, the City's proportionate share was 0.095009 percent.

For the year ended June 30, 2023, the City recognized \$172,701 in pension expense. At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		Deferred utflows of esources	Inflows of Resources	
Differences between expected and actual expenses	\$	159,498	\$	6,272
Changes of assumptions		-		7,922
Net difference between projected and actual earnings on pension plan investments Changes in proportion and differences between City contributions and		548,629		404,241
proportionate share of contributions		-		-
City contributions subsequent to the measurement date		41,268		
	\$	749,395	\$	418,435

Amortization of Pension Deferrals – \$289,692 reported as deferred inflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year ended June 30,	
2023	\$ 77,164
2024	63,026
2025	17,909
2026	131,592
2027	-
	\$ 289,692

<u>Actuarial assumptions</u> – The total pension liability was determined by an actuarial valuation as of July 1, 2022 actuarial valuation using the following actuarial assumptions, applied to all periods included in the measurement:

## CITY OF SALLISAW, OKLAHOMA Notes to the Financial Statements

June 30, 2023

Inflation: 3%

Salary increases: 3.5% to 9% average, including inflations Investment rate of return: 7.5% net of pension plan investment expense

Mortality rates: Based on RP-2000 combined healthy with blue collared adjustment as

appropriate, with adjustments for generational mortality improvement using scale AA for healthy lives and no mortality improvement for disabled

lives.

The actuarial assumptions used in the July 1, 2022, valuation were based on the results of an actuarial experience study for the period July1, 2012 to June 30, 2017.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2022, are summarized in the following table:

	Long-Term Expected
Asset Class	Real Rate of Return
Fixed income	5.18%
Domestic equity	8.70%
International equity	10.87%
Real estate	7.23%
Other assets	6.24%

<u>Discount rate</u> – The discount rate used to measure the total pension liability was 7.5%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from the City will be made at contractually required rates, determined by Oklahoma Statutes. Projected cash flows also assume the State of Oklahoma will continue contributing 36% of the insurance premium, as established by statute. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of the net pension liability to changes in the discount rate</u> – The following presents the net pension liability of the City, calculated using the discount rate of 7.5%, as well as what the plan's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.5%) or 1-percentage point higher (8.5%) than the current rate:

	19	% Decrease (6.5%)	 rent Discount ate (7.5%)	19	6 Increase (8.5%)
City's net pension liablity (asset)	\$	1,601,013	\$ 1,242,460	\$	942,558

<u>Payables to the Pension Plan</u> – There are no payables to the pension plan for the year ended June 30, 2023.

<u>Pension plan fiduciary net position</u> – Detailed information about the pension plan's fiduciary net position is available in the separately issued financial report of the OFPRS; which can be located at <u>www.ok.gov/FPRS</u>

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#### Agent Multiple Employer – Defined Benefit Plan

#### Oklahoma Municipal Retirement Fund Employee Retirement System of Sallisaw, Oklahoma

<u>Plan Description</u> – The Oklahoma Municipal Retirement Fund Employee Retirement System of Sallisaw, Oklahoma (the Plan) is a defined benefit retirement plan covering City employees not covered by other plans. The City contributes to the OMRF for all eligible employees except for those covered by the Police and Firefighter Pension Systems. The OMRF plan issues a separate financial report and can be obtained from OMRF or from their website: <a href="www.okmrf.org/reports.html">www.okmrf.org/reports.html</a>. Benefits are established or amended by the City Commission in accordance with O.S. Title 11, Section 48-101-102.

<u>Summary of Significant Accounting Policies</u> – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's plan and additions to/deductions from the City's fiduciary net position have been determined on the same basis as they are reported by OMRF. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value based on published market prices. Detailed information about the OMRP plans' fiduciary net position is available in the separately issued OMRF financial report.

#### **Eligibility Factors and Benefit Provisions**

Provision	July 1, 2022 through June 30, 2023
Eligibility	All regular, full-time employees except police, firefighters, and other employees who are covered under an approved system.
Contributions	7% of pay
Service: Credited service	The last period of continuous employment with the City
Vesting	Credited service plus transferred service from other OMRF employers.
Benefit eligibility	10 or more years of service
Final average compensation	Average of 5 highest consecutive years of salaries out of the last 10 years of service
Accrued benefit	Plan AAA  3% of final average compensation multiplied by the number of years of credited service.
Normal retirement age	The earlier of: Age 65 with 10 or more years of vesting service Age 55 with 80 points and 10 or more years of vesting service (Points are equal to age plus completed years of service)
Normal retirement	
Eligibility	Termination after age 55 with 10 or more years of vesting service.
Benefit	The accrued benefit payable starting at normal retirement age, or the accrues benefit reduced 5% per year for commencement prior to normal retirement age
Disability retirement	
Eligibility	Total and permanent disability after 10 or more years of service.
Benefit	The accrued benefit is payable upon disablement without reduction for early payment.
Termination before retirement age	

# CITY OF SALLISAW, OKLAHOMA Notes to the Financial Statements

June 30, 2023

Before vesting Return of employee contributions, if any, with interest

After vesting The accrued benefit payable starting at normal retirement age, or a

reduced benefit payable at an early retirement age.

In-service death

Before vesting Return of employee contributions, if any, with interest.

After vesting (married 50% of the accrued benefit is payable to the spouse until death or

participants only) remarriage.

After vesting (other participants) 50% of the accrued benefit is payable for 5 years certain.

Payment options

Normal form Monthly lifetime annuity with 5 years certain

Optional forms Disability retirement benefits paid under normal form.

Actuarially equivalent optional forms:

Joint & 50% survivor annuity

Joint & 66 2/3rds% last survivor annuity

Joint & 100% survivor annuity

Cost of living This plan has not elected the automatic post-retirement cost-of-living

adjustments.

#### Employees covered by benefit terms:

Active employees	114
Deferred vested former employees	6
Disabled participants	4
Retirees or retiree beneficiaries	49
Total	173

#### Contribution Requirements

The City Commission has the authority to set and amend contribution rates by ordinance for the OMRF defined benefit plan in accordance with O.S. Title 11, Section 48-102. The contribution rates for the current fiscal year have been made in accordance with an actuarially determined rate. The actuarially determined rate is 11.33% of covered payroll as of July 1, 2022 through June 30, 2023. For the year ended June 30, 2023, the City recognized \$ 592,945 of employer contributions to the plan which equals the actuarially determined amount based on covered payroll of \$5,281,734.

#### Actuarial assumptions

Date of last actuarial valuation July 1, 2023
a. Actuarial cost method Entry age level

. Rate of return on investments & discount 7.75%

rate

c. Projected salary increase based on age
d. Post retirement cost-of-living increase
e. Inflation rate
4% - 7.42%
None
3%

f. Mortality table UP 1994, with projected mortality improvement

g. Percent of married employees 100%

h. Spouse age difference 3 years (female spouses younger)

. Turnover Select & ultimate rates Ultimate rates are age-related as shown)

## CITY OF SALLISAW, OKLAHOMA Notes to the Financial Statements June 30, 2023

Additional rates per thousand are added during the first 5 years:

Year 1:	215
Year 2:	140
Year 3:	95
Year 4:	65
Year 5:	40

<u>Discount rate</u> – The discount rate used to value benefits was the long-term expected rate of return on plan investments, 7.75% since the plan's net fiduciary position is projected to be sufficient to make projected benefit payments.

The City has adopted a funding method that is designed to fund all benefits payable to participants over the course of their working careers. Any differences between actual and expected experience are funded over a fixed period to ensure all funds necessary to pay benefits have been contributed to the trust before those benefits are payable. Thus, the sufficiency of pension plan assets was made without a separate projection of cash flows.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (3.0%).

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of July 1, 2022 are summarized in the following table:

	Target allocation	Real return	Weighted return
Large cap stocks	25%	5.80%	1.35%
S&P 500	2570	3.00 /0	1.5570
Small/mid cap stocks	10%	6.40%	0.75%
Russel 2500, Russell 2000 Index	C		
Non-U.S. equity	20%	5.00%	0.61%
MSCI ACWI			
Alternative investments	10%	6.20%	1.02%
MSCI ACWI intex			
Fixed income bonds	30%	2.30%	0.78%
Bloomberg Barclay US Aggregate	Bond		
Real estate	5%	4.60%	0.24%
NCREIF			
Cash equivalents	0%	0.00%	0.00%
3-month Treasury			
Total	100%		
Average Real Return			4.75%
Inflation			2.8%
Long-term expected return			7.50%

<u>Changes in Net Pension Liability</u> – The total pension liability was determined based on an actuarial valuation performed as of July 1, 2022 which is also the measurement date. There were no changes in assumptions or changes in benefit terms that affected measurement of the total pension liability. There were also no changes between the measurement date of July 1, 2022 and the City's report ending date of June 30, 2023, that would have had a significant impact on the net pension liability.

The following table reports the components of changes in pension liability:

	Increase (Decrease)											
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)									
Balance at 7/1/2021	\$22,563,031	\$ 21,604,198	\$ 958,833									
Changes for the year: Service cost Interest Differences between expected and actual experience Assumption changes Contributions - employer Contributions - employee Net investment income	588,033 1,652,420 (263,489) (231,011) - -	- - - 667,007 362,503 (2,696,231)	588,033 1,652,420 (263,489) (231,011) (667,007) (362,503) 2,696,231									
Benefit payments, including refunds of employee contributions Administrative expense Other changes Net changes	(1,081,075) - - - 664,878	(1,081,075) (37,188) - (2,784,984)	37,188 - 3,449,862									
Balance at 7/1/2022	\$23,227,909	\$ 18,819,214	\$4,408,695									

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the City, calculated using the discount rate of 7.50 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.50 percent) or 1-percentage point higher (8.50 percent) than the current rate:

	19	% Decrease	Cur	rrent Discount	1	% Increase
		(6.5%)	F	Rate (7.5%)		(8.5%)
Total Pension Liability	\$	26,138,898	\$	23,227,909	\$	20,833,370
Plan Fiduciary Position		18,819,214		18,819,214		18,819,214
Net Pension Liability	\$	7,319,684	\$	4,408,695	\$	2,014,156

The City reported \$694,252 in pension expense for the year ended June 30, 2023.

At June 30, 2023 the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of	Deferred Inflows of
	Resources	Resources
Differences between expected and actual expenses	\$ 234,868	\$ 212,227
Changes of assumptions	59,816	186,067
Net difference between projected and actual earnings on pension plan		
investments	3,686,868	2,052,349
Changes in proportion and differences between City contributions and		
proportionate share of contributions	-	-
City contributions subsequent to the measurement date	592,945	
	\$ 4,574,497	\$ 2,450,643

\$1,530,909 will be reported as net deferred inflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30,	
2024	\$ 419,337
2025	234,474
2026	117,183
2027	773,384
2028	(13,469)
Total	\$ 1,530,909

#### C. Commitments and contingencies

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City's counsel the resolution of these matters will not have a material adverse effect on the financial condition of the City.

As described in Note II.E., full-time employees will be compensated for unused hours accrued in excess of 1,000 hours, up to a maximum of 2,500 hours at retirement. No accrual has been made in the accompanying financial statements for any such payments since the number of hours or time of retirement for any employee cannot be reasonably determined.

City of Sallisaw, Oklahoma
Statement of Revenues, Expenditures, and Changes in Fund Balances General Fund - Budget and Actual (Non-GAAP Budgetary Basis)
Year Ended June 30, 2023

DEVENUE	Budget	Revisions	Revised Budget	Actual	Variance - Favorable (Unfavorable)
REVENUES Salas tay	¢ 7.010.000	\$ -	£ 7.040.000	\$ 1.834.472	¢ (E 17E E00)
Sales tax	\$ 7,010,000	Ф -	\$ 7,010,000	, , , , ,	\$ (5,175,528)
Other taxes	1,099,700	-	1,099,700 220,450	346,849	(752,851)
Licenses and permits Intergovernmental	220,450	-	,	38,517 1,421,180	(181,933)
	1,107,023	-	1,107,023		314,157
Fines and forfeitures	220,450	-	220,450	331,121	110,671
Charges for services	144,000	-	144,000	356,706	212,706
Rental	6,500	-	6,500	13,200	6,700
Other	59,550	-	59,550	223,845	164,295
Interest	1,500		1,500	30,586	29,086
Total revenues	9,869,173	-	9,869,173	4,596,476	(5,272,697)
EXPENDITURES  General government:					
Administration	1,473,698	(5,000)	1,468,698	1,117,981	350,717
Admin - Grants			233,054	1,117,961	,
	393,054	(160,000)	,		233,054
Customer Service	394,694	-	394,694	381,493	13,201
Fleet Maintenance	382,532	-	382,532	368,317	14,215
Tree trimming	413,252	-	413,252	253,815	159,437
Information services	360,465	-	360,465	356,444	4,021
Finance	712,635		712,635	651,402	61,233
General sundry	80,000	5,000	85,000	83,613	1,387
Public safety:	2 267 464	245.000	0.540.464	2.544.044	247
Police	2,267,161	245,000	2,512,161	2,511,914	247
Police Auxillary	661,735	(85,000)	576,735	571,504	5,231
Animal Welfare	191,110	-	191,110	159,273	31,837
Municipal Court	71,413	-	71,413	70,619	794
Fire	542,504	-	542,504	531,043	11,461
Public works:	4.440.000		4 4 40 000	4 4 40 5 4 7	0.405
Streets	1,149,982	-	1,149,982	1,143,517	6,465
Meter reading	185,793		185,793	178,946	6,847
Sanitation	576,696	35,000	611,696	609,033	2,663
Landfill	1,172,823	(35,000)	1,137,823	1,100,232	37,591
Electric	1,176,331	-	1,176,331	1,153,190	23,141
Telecommunications	838,280	-	838,280	752,144	86,136
Water production	535,659	25,000	560,659	558,718	1,941
Water distribution	519,905	15,000	534,905	533,912	993
Wastewater collection	97,675	-	97,675	68,539	29,136
Wastewater treatment	543,274	(40,000)	503,274	448,653	54,621
Culture and recreation:					
	12 500		12 500	6 000	6.664
Library	13,500	-	13,500	6,839	6,661
Airport	264,875	20,000	284,875	283,830	1,045
Parks	819,478	(20,000)	799,478	740,523	58,955
Swimming Pool	92,127	-	92,127	24,055	68,072
Cemetery	12,135	-	12,135	7,431	4,704
Economic Development:					
Economic Development	129,973	-	129,973	120,051	9,922
Building development	550,204	-	550,204	502,996	47,208
Total expenditures	16,622,963		16,622,963	15,290,027	1,332,936
Revenue over (under) expenditures	(6,753,790)	_	(6,753,790)	(10,693,551)	3,939,761
	(0,700,700)		(0,700,700)	(10,000,001)	0,000,701
OTHER FINANCING SOURCES (USES)	6 750 700		6 750 700	44 44 4 500	4 200 770
Operating transfers in/(out)	6,753,790		6,753,790	11,114,560	4,360,770
Net other financing sources (uses)	6,753,790		6,753,790	11,114,560	4,360,770
Revenues and other financing sources over (under) expenditures and other uses	\$ -	\$ -	\$ -	159,305	\$ 8,300,531
Fund balance at beginning of year (Non-GAA	AP budgetary basi	s)		(1,834,571)	
Fund balance at end of year (Non-GAAP but	dgetary basis)			\$ (1,675,266)	
ADJUSTMENTS TO GENERALLY ACCEPT	TED ACCOUNTIN	IG PRINCIPLES			
Revenue and transfer accruals				3,912,038	
Fund balance at end of year (GAAP basis)				\$ 2,236,772	

#### City of Sallisaw, Oklahoma Schedules of Required Supplementary Information

#### SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABLITY AND RELATED RATIOS

#### Oklahoma Municipal Retirement Fund SINCE INITIAL APPLICATION

	2015*	2016*	2017*	2018*	2019*	2020*	2021*	2022*	2023*
Total pension liability Service cost Interest	\$ 366,952 1,223,894	\$ 408,732 1,250,385	\$ 425,998 1,291,059	\$ 412,468 1,304,887	\$ 404,894 1,318,346	\$ 424,540 1,360,786	\$ 481,232 1,483,772	\$ 529,095 1,559,843	\$ 588,033 1,652,420
Changes in benefit terms Differences between expected and actual experience Changes in assumptions Benefit payments, including refunds of employee contributions	(904,499)	(227,314) - (858,806)	(559,807) - (956,975)	(174,613) 210,427 (1,001,518)	(160,360) - (1,023,236)	536,514 301,499 (969,828)	43,398 - (997,728)	180,315 - (990,363)	(263,489) (231,011) (1,081,075)
Net change in total pension liability Total pension liability - beginning Total pension liability - ending (a)	686,347 15,869,042 \$ 16,555,389	572,997 16,555,389 \$ 17,128,386	200,275 17,128,386 \$ 17,328,661	751,651 17,328,661 \$ 18,080,312	539,644 18,080,312 \$ 18,619,956	1,653,511 18,619,956 \$ 20,273,467	1,010,674 20,273,467 \$ 21,284,141	1,278,890 21,284,141 \$ 22,563,031	664,878 22,563,031 \$ 23,227,909
Plan fiduciary net position Contributions - employer Contributions - employee Net investment income Benefit payments, including refunds of employee contributions Administrative expense Other Net change in plan fiduciary net position	593,615 228,564 1,805,094 (904,499) (26,721) - 1,696,053	623,077 248,235 356,175 (858,806) (26,404) - 342,277	640,405 251,139 116,710 (956,975) (25,775) - 25,504	604,182 259,627 1,610,821 (1,001,518) (28,185) 	607,837 265,928 1,070,688 (1,023,236) (30,045) - 891,172	581,492 290,746 1,060,473 (969,828) (31,812) - 931,071	564,725 315,488 678,401 (997,728) (33,890) 	683,771 355,337 4,688,709 (990,363) (34,711) - 4,702,743	667,007 362,503 (2,696,231) (1,081,075) (37,188) (2,784,984)
Plan fiduciary net position - beginning Plan fiduciary net position - ending (b)	11,043,455 \$ 12,739,508	12,739,508 \$ 13,081,785	13,081,785 \$ 13,107,289	13,107,289 \$ 14,552,216	14,552,216 \$ 15,443,388	15,443,388 \$ 16,374,459	16,374,459 \$ 16,901,455	16,901,455 \$ 21,604,198	21,604,198 \$ 18,819,214
City's net pension liability - ending (a) - (b)	\$ 3,815,881	\$ 4,046,601	\$ 4,221,372	\$ 3,528,096	\$ 3,176,568	\$ 3,899,008	\$ 4,382,686	\$ 958,833	\$ 4,408,695
Plan fiduciary net position as a percentage of the total pension liability Covered-employee payroll City's net pension liability as a percentage of covered-employee payroll	76.95% \$ 3,329,223 114.62%	76.37% \$ 3,503,183 115.51%	75.64% \$ 3,564,633 118.42%	80.49% \$ 3,511,459 100.47%	82.94% \$ 3,752,847 84.64%	80.77% \$ 4,092,306 95.28%	79.41% \$ 4,535,072 96.64%	95.75% \$ 4,962,910 19.32%	81.02% \$ 4,948,518 89.09%
City 5 het pension nability as a percentage of covered-employee payron	114.02%	113.31%	110.4270	100.47 %	04.04%	93.20%	90.04%	19.32%	09.09%

<sup>\*</sup> The amount presented for each fiscal year were determined as of the fiscal year-end that occurred previous

## SCHEDULE OF CITY CONTRIBUTIONS Oklahoma Municipal Retirement Plan

		2015*	_	2016*		2017*		2018*		2019*		2020*		2021*	 2022*	_	2023*
Actuarially determined contribution	\$	593,615	\$	623,077	\$	640,405	\$	604,182	\$	607,837	\$	581,492	\$	564,725	\$ 683,771	\$	667,007
Contributions in relation to the actuarially determined contribution	_	(593,615)	_	(639,165)	_	(696,228)		(636,690)	_	(581,452)	_	(564,725)		(639,288)	 (683,771)	_	(667,007)
Contribution deficiency (excess)	\$	-	\$	(16,088)	\$	(55,823)	\$	(32,508)	\$	26,385	\$	16,767	\$	(74,563)	\$ -	\$	
City's covered-employee payroll	\$	3,329,223	\$	3,503,183	\$	3,564,633	\$	3,511,459	\$	3,752,847	\$	4,092,306	\$	4,535,072	\$ 4,962,910	\$	4,948,518
Contributions as a percentage of covered-employee payroll		17.83%		17.79%		17.97%		17.21%		16.20%		14.21%		12.45%	13.78%		13.48%

# City of Sallisaw, Oklahoma Schedules of Required Supplementary Information

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABLITY/(ASSET) Oklahoma Police Pension Retirement Plan Year Ended June 30, 2023

	 2015*	 2016*		2017*		2018*		2019*		2020*		2021*		2022*		2023*
City's portion of the net pension liability (asset)	0.2792%	0.2768%		0.2427%		0.2603%		0.2753%		0.2908%		0.2944%		0.2701%		0.2696%
City's proportionate share of the net pension liability (asset)	\$ (94,003)	\$ 11,288	\$	371,631	\$	20,051	\$	(131,143)	\$	(18,566)	\$	338,118	\$	(1,295,927)	\$	(216,180)
City's covered-employee payroll	\$ 753,098	\$ 759,023	\$	753,272	\$	838,373	\$	989,550	\$	1,027,549	\$	952,729	\$	911,329	\$	1,034,907
City's proportionate share of the net pension liability (asset) as a percentage of its covered- employee payroll	-12.48%	1.49%		49.34%		2.39%		-13.25%		-1.81%		35.49%		-142.20%		-20.89%
Plan fiduciary net position as a percentage of the total pension liability or asset	139.12%	100.00%		99.76%		100.00%		100.01%		100.00%		99.99%		100.05%		100.01%

<sup>\*</sup> The amount presented for each fiscal year were determined as of the fiscal year-end that occurred previous

#### SCHEDULE OF CITY CONTRIBUTIONS Oklahoma Police Pension Retirement Plan

	 2015*	2016*		2017*		2018*		2019*		2020*		 2021*	 2022*		2023*
Contractually required contribution	\$ 97,903	\$	98,673	\$	93,034	\$	108,988	\$	128,641	\$	133,581	\$ 123,855	\$ 118,473	\$	134,538
Contributions in relation to the contractually required contribution	 (97,903)		(98,673)		(93,034)		(108,988)		(128,641)		(133,581)	 (123,855)	 (118,473)	_	(134,538)
Contribution deficiency (excess)	\$ -	\$	-	\$		\$		\$		\$		\$ -	\$ -	\$	-
City's covered-employee payroll	\$ 753,098	\$	759,023	\$	753,272	\$	838,373	\$	989,550	\$	1,027,549	\$ 952,729	\$ 911,329	\$	1,034,907
Contributions as a percentage of covered-employee payroll	13.00%		13.00%		12.35%		13.00%		13.00%		13.00%	13.00%	13.00%		13.00%

<sup>\*\*</sup> Only the current fiscal year is presented because 10-year data is not yet available

#### Schedules of Required Supplementary Information

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABLITY Oklahoma Fire Pension Retirement Plan Year Ended June 30, 2023

	 2015* 20		2016*	2017*		2018*		2019*		2020*		2021*		2022*		 2023*
City's portion of the net pension liability (asset)	0.0874%		0.089412%		0.089085%		0.087642%		0.079737%		0.085029%		0.086153%		0.094644%	0.095009%
City's proportionate share of the net pension liability (asset)	\$ 899,045	\$	949,024	\$	1,088,360	\$	1,102,295	\$	897,555	\$	898,472	\$	1,061,336	\$	623,294	\$ 1,242,460
City's covered-employee payroll	\$ 231,105	\$	246,186	\$	239,007	\$	228,035	\$	264,111	\$	288,247	\$	296,390	\$	280,260	\$ 294,769
City's proportionate share of the net pension liability (asset) as a percentage of its covered- employee payroll	389%		385%		455%		483%		340%		312%		358%		222%	422%
Plan fiduciary net position as a percentage of the total pension liability or asset	99.30%		100.00%		99.91%		99.97%		99.98%		99.98%		99.97%		99.98%	99.97%

<sup>\*</sup> The amount presented for each fiscal year were determined as of the fiscal year-end that occurred previous

## SCHEDULE OF CITY CONTRIBUTIONS Oklahoma Fire Pension Retirement Plan

	 2015*	 2016*	 2017*	 2018*	 2019*	 2020*	 2021*	 2022*	 2023*
Contractually required contribution	\$ 32,354	\$ 34,466	\$ 34,886	\$ 31,925	\$ 36,976	\$ 40,355	\$ 39,661	\$ 39,236	\$ 41,268
Contributions in relation to the contractually required contribution	 (32,354)	 (34,466)	 (34,886)	 (31,925)	 (36,976)	 (40,355)	 (39,661)	 (39,236)	 (41,268)
Contribution deficiency (excess)	\$ 	\$ -	\$ -	\$ -	\$ 	\$ -	\$ -	\$ 	\$ -
City's covered-employee payroll	\$ 231,105	\$ 246,186	\$ 239,007	\$ 228,035	\$ 264,111	\$ 288,247	\$ 296,390	\$ 280,260	\$ 294,769
Contributions as a percentage of covered-employee payroll	14.00%	14.00%	14.60%	14.00%	14.00%	14.00%	13.38%	14.00%	14.00%

<sup>\*\*</sup> Only the current fiscal year is presented because 10-year data is not yet available

	 reet and ey Fund	∟ibrary Trust uthority		Youth & ecreation Fund	De	Fire partment Fund	Dep	Police partment Fund	NC	allisaw DW PFS Grant
Assets										
Cash and cash equivalents	\$ 85,995	\$ -	\$	375,314	\$	179,249	\$	43,553	\$	23,340
Investments	-	90,394		-		-		-		-
Receivables:										
Taxes	7,819	-		-		3,672		-		-
Grants	-	-		-		-		-		-
Accrued interest	-	13		-		-		-		-
Due from other funds	-	45		12,755		-		-		-
Total assets	\$ 93,814	\$ 		388,069	\$	182,921	\$	43,553	\$	23,340
Liabilities										
Accounts payable	-	-		1,756		-		-		-
Current portion of capital leases	-	-		-		-		-		-
Due to other funds	-	-		-		-		5,766		-
Total liabilities	-	 -		1,756		-		5,766		-
Fund balance:										
Nonspendable	-	-		-		-		-		-
Restricted	93,814	90,452		-		-		-		23,340
Committed	-	-		386,313		-		-		-
Assigned	-	-		-		182,921		37,787		-
Unassigned	 -	-		-		-		-		-
Total fund balance	93,814	90,452		386,313		182,921		37,787		23,340
Total liabilities and fund balance	\$ 93,814	\$ 90,452	\$	388,069	\$	182,921	\$	43,553	\$	23,340

	Police ug Fund	allisaw NOW	of J	artment lustice rants	NC	allisaw DW DFC Grant	lm!	Capital provements Fund	С	emetery Fund
Assets										
Cash and cash equivalents	\$ 50,307	\$ 18,093	\$	(421)	\$	21,183	\$	2,337,641	\$	163,811
Investments	-	-		-		-		-		208,807
Receivables:										
Taxes	-	-		-		-		-		-
Grants	-	5,317		421		7,903		-		-
Accrued interest	-	-		-		-		-		30
Due from other funds	 -	 -		-		-		76,049		-
Total assets	\$ 50,307	\$ 23,410	\$		\$	29,086	\$	2,413,690	\$	372,648
Liabilities										
Accounts payable	-	3,512		-		1,292		42,494		-
Current portion of capital leases	-	-		-		-		-		-
Due to other funds	-	-		-		-		-		-
Total liabilities	 -	3,512		-		1,292		42,494		
Fund balance:										
Nonspendable	-	-		-		-		-		-
Restricted	-	19,898		-		27,794		2,371,196		372,648
Committed	50,307	-		-		-		-		-
Assigned	-	-		-		-		-		-
Unassigned	-	-		-		-				_
Total fund balance	50,307	19,898		-		27,794		2,371,196		372,648
Total liabilities and fund balance	\$ 50,307	\$ 23,410	\$	-	\$	29,086	\$	2,413,690	\$	372,648

	rastructure provements Fund	FAA	Grant	CDB	G Fund	Tec	Police hnology Fund	_	OPS rant	_	SDA rant
Assets											
Cash and cash equivalents	\$ 2,248,185	\$	-	\$	-	\$	13,150	\$	-	\$	-
Investments	-		-		-		-		-		-
Receivables:											
Taxes	-		-		-		-		-		-
Grants	-		-		-		-		-		-
Accrued interest	-		-		-		-		-		-
Due from other funds	-		-		-		-		-		-
Total assets	\$ 2,248,185	\$	-	\$	-	\$	13,150	\$	-	\$	-
Liabilities											
Accounts payable	_		-		-		-		-		-
Current portion of capital leases	-		-		-		-		-		_
Due to other funds	-		-		-		-		-		-
Total liabilities	-		-		-		-		=		-
Fund balance:											
Nonspendable	-		-		-		-		-		-
Restricted	-		-		-		13,150		-		-
Committed	2,248,185		-		-		-		-		-
Assigned	-		-		-		-		-		_
Unassigned	-		-		-		-		-		-
Total fund balance	2,248,185		-		-		13,150		-		-
Total liabilities and fund balance	\$ 2,248,185	\$	-	\$	-	\$	13,150	\$	-	\$	-

							Total
	 PFS Grant	 reation trant	 CARA Grant	reational Grant	 State CBPS	Go	vernmental Funds
Assets							
Cash and cash equivalents	\$ (18,825)	\$ -	\$ (48,413)	\$ -	\$ 103,376	\$	5,595,538
Investments	-	-	-	-	-		299,201
Receivables:							
Taxes	-	-	-	-	-		11,491
Grants	26,317	-	56,544	-	20,833		117,335
Accrued interest	-	-	-	-	-		43
Due from other funds	 	 -	 	 -	 		88,849
Total assets	\$ 7,492	\$ -	\$ 8,131	\$ 	\$ 124,209	\$	6,112,457
Liabilities							
Accounts payable	8,030	-	24,422	-	28,492		109,998
Current portion of capital leases	-	-	-	-	-		-
Due to other funds	-	-	-	-	-		5,766
Total liabilities	8,030	-	24,422		28,492		115,764
Fund balance:							
Nonspendable	-	-	-	-	-		-
Restricted	(538)	-	(16,291)	-	95,717		3,091,180
Committed	-	-	-	-	-		2,684,805
Assigned	-	-	-	-	-		220,708
Unassigned	-	-	-	-	-		-
Total fund balance	(538)	-	(16,291)	-	95,717		5,996,693
Total liabilities and fund balance	\$ 7,492	\$ -	\$ 8,131	\$ -	\$ 124,209	\$	6,112,457

	reet and ey Fund	Library Trust uthority	Re	outh & creation	De	Fire partment Fund	Dep	Police partment Fund	NC	allisaw DW PFS Grant
Revenues										
Intergovernmental	\$ 76,936	\$ -	\$	-	\$	53,337	\$	10,000	\$	-
Sales Tax	-	-		-		-		-		-
Hotel tax	-	-		138,021		-		-		-
Fines and forfeitures	-	-		-		-		-		-
Charges for services	-	-		-		-		-		-
Donations	-	-		25,000		3,500		4,600		-
Proceeds from debt issuance	-	-		-		-		-		-
Miscellaneous income	-	-		-		2,288		-		-
Interest	 -	 235				-				-
Total Revenues	\$ 76,936	\$ 235	\$	163,021	\$	59,125	\$	14,600	\$	-
Expenditures										
Public safety	-	-		-		5,058		11,353		_
Public works	36,671	_		_		-		´-		_
Culture and recreation	-	-		32,115		-		-		-
Debt service:				,						
Principal	-	_		_		_		_		_
Interest	-	-		-		-		-		-
Capital outlay	_	_		38,949		_		_		-
Total expenditures	36,671	-		71,064		5,058		11,353		-
Excess of revenues over (under) expenditures	40,265	235		91,957		54,067		3,247		-
Other financing sources (uses)										
Transfers in	-	-		56,353		-		-		_
Transfers (out)	(124,919)	-	(	134,615)		-		-		-
Total other financing sources (uses)	 (124,919)	-		(78,262)		-		-		-
Net change in fund balances	(84,654)	235		13,695		54,067		3,247		-
Fund balances, beginning	178,468	90,217		372,618		128,854		34,540		23,340
Fund balances, ending	\$ 93,814	\$ 90,452	\$	386,313	\$	182,921	\$	37,787	\$	23,340

Dayanas		Police ig Fund		Sallisaw NOW	of .	partment Justice Grants	NC	allisaw DW DFC Grant	lmp	Capital provements Fund		emetery Fund
Revenues Intergovernmental	\$	_	\$	31,899	\$	9.449	\$	97,230	\$	_	\$	
Sales Tax	Ψ	_	Ψ	51,033	Ψ	3, <del>44</del> 3	Ψ	91,230	Ψ	917,236	Ψ	_
Hotel tax		_		_		_		_		917,230		_
Fines and forfeitures		_		_		_		_		_		_
Charges for services				_		_		_		_		31,050
Donations		_		_		_		-		_		31,030
Proceeds from debt issuance		-		-		-		-		285,000		-
Miscellaneous income		- 19,793		-		4,028		- 31		265,000		-
Interest		•		-		4,020		31		2.046		- -
Total Revenues	\$	347 20,140	\$	31,899	\$	10 177	\$	97,261	\$	2,046 1,204,282	Ф.	544
Total Revenues	<u> </u>	20,140	<u> </u>	31,099	<u>Ф</u>	13,477	<u> </u>	97,201	<u> </u>	1,204,282	\$	31,594
Expenditures												
Public safety		24,974		33,195		7,237		103,739		15,274		-
Public works		-		-		-		-		-		-
Culture and recreation		-		-		-		-		-		-
Debt service:												
Principal		-		-		-		-		296,101		-
Interest		-		-		-		-		29,589		-
Capital outlay		-		-		-		-		303,076		10,499
Total expenditures		24,974		33,195		7,237		103,739		644,040		10,499
Excess of revenues over (under) expenditures		(4,834)		(1,296)		6,240		(6,478)		560,242		21,095
Other financing sources (uses)												
Transfers in		-		-		-		-		881,174		-
Transfers (out)		-		-		-		-		(337,191)		-
Total other financing sources (uses)		-		-		-		-		543,983		-
Net change in fund balances		(4,834)		(1,296)		6,240		(6,478)		1,104,225		21,095
Fund balances, beginning		55,141		21,194		(6,240)		34,272		1,266,971		351,553
Fund balances, ending	\$	50,307	\$	19,898	\$		\$	27,794	\$	2,371,196	\$	372,648

	Impro	structure ovements Fund	FAA Grant	CDBG Fund	Tec	Police chnology Fund	OPS rant	SDA rant	 PFS Grant
Revenues									
Intergovernmental	\$	-	\$ -	\$ -	\$	15,000	\$ -	\$ -	\$ 280,872
Sales Tax		-	-	-		-	-	-	-
Hotel tax		-	-	-		-	-	-	-
Fines and forfeitures		-	-	-		15,850	-	-	-
Charges for services		-	-	-		-	-	-	-
Donations		-	-	-		-	-	-	-
Proceeds from debt issuance		-	-	-		-	-	-	-
Miscellaneous income		-	-	-		-	-	-	-
Interest		3,210	-	-		-	-	-	-
Total Revenues	\$	3,210	\$ -	\$ -	\$	30,850	\$ -	\$ -	\$ 280,872
Expenditures									
Public safety		-	-	-		15,195	-	-	303,412
Public works		-	_	-		-	-	-	-
Culture and recreation		-	-	-		-	-	-	-
Debt service:									
Principal		-	-	-		-	-	-	-
Interest		-	-	-		-	-	-	-
Capital outlay		-	-	-		28,080	_	_	_
Total expenditures						43,275	-	-	303,412
Excess of revenues over (under) expenditures		3,210	-	-		(12,425)	-	-	(22,540)
Other financing sources (uses)									
Transfers in		1,617,283	45,000	123,821		-	-	-	-
Transfers (out)		(984,328)	(45,000)	-		-	-	-	-
Total other financing sources (uses)		632,955		123,821		-	-	-	
Net change in fund balances		636,165	-	123,821		(12,425)	-	-	(22,540)
Fund balances, beginning		1,612,020	-	(123,821)		25,575	-	-	22,002
Fund balances, ending	\$	2,248,185	\$ -	\$ -	\$	13,150	\$ 	\$ _	\$ (538)

		reation rant		CARA Grant		creational Grant		State CBPS	Go	Total vernmental Funds
Revenues	_		_		_		_		_	
Intergovernmental	\$	-	\$ 4	180,707	\$	107,662	\$	125,000	\$	1,288,092
Sales Tax		-		-		-		-		917,236
Hotel tax		-		-		-		-		138,021
Fines and forfeitures		-		-		-		-		15,850
Charges for services		-		-		-		-		31,050
Donations		-		-		-		-		33,100
Proceeds from debt issuance		-		-		-		-		285,000
Miscellaneous income		-		-		167,359		-		193,499
Interest		-		-		_		-		6,382
Total Revenues	\$	-	\$ 4	180,707	\$	275,021	\$	125,000	\$	2,908,230
Expenditures										
Public safety		_	4	181,698		_		109,952		1,111,087
Public works		_		-		_		-		36,671
Culture and recreation		_		_		_		_		32,115
Debt service:										02,
Principal		_		_		_		_		296,101
Interest		_		_		_		_		29,589
Capital outlay		_		_		_		_		380,604
Total expenditures		-		181,698		-		109,952		1,886,167
Excess of revenues over (under) expenditures		-		(991)		275,021		15,048		1,022,063
Other financing sources (uses)										
Transfers in		121,941		-		_		_		2,845,572
Transfers (out)		-		-		(311,746)		_		(1,937,799)
Total other financing sources (uses)		121,941		-		(311,746)		-		907,773
Net change in fund balances		121,941		(991)		(36,725)		15,048		1,929,836
Fund balances, beginning	(	121,941)		(15,300)		36,725		80,669		4,066,857
Fund balances, ending	\$	-	\$	(16,291)	\$	-	\$	95,717	\$	5,996,693

Statement of Net Position
Sallisaw Municipal Authority Combining Statement
June 30, 2023

		Business-type Activitie					
		Municipal Authority	SMA Capital Project Fund		Meter Deposit Fund		TOTAL
Assets							
Cash and cash equivalents	\$	5,195,172	\$ -	\$	-	\$	5,195,172
Investments		1,279,752	=		=		1,279,752
Receivables:							
Accounts (net of allowance for uncollectible)		1,909,616	=		=		1,909,616
Accrued interest		184			70		254
Due from other funds		677,156	-		-		677,156
Other assets		-	-		-		-
Restricted assets:							
Cash and cash equivalents		=	9,197,811		247,324		9,445,135
Investments		-	=		488,883		488,883
Capital assets (net of accumulated depreciation)		-	37,808,129		=		37,808,129
Total assets		9,061,880	47,005,940		736,277		56,804,097
Deferred outflows of resources							
Loss on refunding of debt		-	182,706		=		182,706
Deferred amounts related to pensions		-	1,080,900		=		1,080,900
Total deferred outflows of resources		-	1,263,606		-		1,263,606
	<u> </u>						
Liabilities							
Accounts payable		1,492,920	-		-		1,492,920
Salary payable		86,000	=		=		86,000
Notes payable, current		=	328,182		=		328,182
Bonds payable, current		-	2,010,000		-		2,010,000
Payable from restricted assets:							
Accrued interest payable		-	182,437		-		182,437
Customer deposits		-	-		747,549		747,549
Due to other funds		411,186	=		223		411,409
Noncurrent liabilities:							
Compensated absences		-	202,947		=		202,947
Notes payable		_	1,865,726		-		1,865,726
Bonds payable		_	30,840,810		-		30,840,810
Landfill closure		3,213,989	-		-		3,213,989
Pension obligation		-	925,826		-		925,826
Total liabilities		5,204,095	36,355,928		747,772		42,307,795
Deferred inflows of resources			·				
Deferred amounts related to pensions		-	514,635				514,635
Net position			27 000 400				27 000 420
Net investment in capital assets		-	37,808,129		-		37,808,129
Restricted:			(00 500 705)				(00 500 705)
Debt service		=	(23,508,725)		-		(23,508,725)
Meter deposits		-	-		(11,495)		(11,495)
Unrestricted		3,857,785	(2,900,421)		- (44 40=)		957,364
Total net position	\$	3,857,785	\$ 11,398,983	\$	(11,495)	\$	15,245,273

Statement of Revenues, Expenses, and Changes in Net Position -Sallisaw Municipal Authority Combining Statement Year Ended June 30, 2023

	Business-type Activities							
	Municipal Authority	SMA Capital Project Fund	Meter Deposit Fund	TOTAL				
Operating revenues								
Charges for services:								
Electric	\$ 13,528,638	\$ -	\$ -	\$ 13,528,638				
Water	2,185,997	-	-	2,185,997				
Wastewater	867,144	-	-	867,144				
Landfill	1,959,061	-	-	1,959,061				
Sanitation	1,524,448	-	-	1,524,448				
Telecommunications	3,412,754	-	-	3,412,754				
Penalties	176,232	-	-	176,232				
Other	415,851	895,822		1,311,673				
Total operating revenues	24,070,125	895,822		24,965,947				
Operating expenses								
Administration	454,406	-	10,832	465,238				
Electric	9,725,314	-	-	9,725,314				
Water	1,092,630	-	-	1,092,630				
Wastewater	517,192	-	-	517,192				
Landfill	1,567,739	-	-	1,567,739				
Sanitation	609,033	-	-	609,033				
Telecommunications	2,503,999	-	-	2,503,999				
Depreciation and amortization	-	2,351,473	-	2,351,473				
Bad debt expense	21,601			21,601				
Total operating expenses	16,491,914	2,351,473	10,832	18,854,219				
Total operating income (loss)	7,578,211	(1,455,651)	(10,832)	6,111,728				
Nonoperating revenues (expenses)								
Sales tax	3,668,944	-	-	3,668,944				
Other taxes	833,958	-	-	833,958				
Interest income	27,060	333,857	261	361,178				
Interest expense and fiscal charges	(2,300)	(1,314,784)		(1,317,084)				
Total nonoperating revenues (expenses)	4,527,662	(980,927)	261	3,546,996				
Operating transfers								
Transfers in	5,842,973	5,960,019	-	11,802,992				
Transfers (out)	(18,152,022)	(612,259)		(18,764,281)				
Total operating transfers	(12,309,049)	5,347,760		(6,961,289)				
Net income (loss)	(203,176)	2,911,182	(10,571)	2,697,435				
Net position, beginning	4,060,961	8,487,801	(924)	12,547,838				
Net position, ending	\$ 3,857,785	\$ 11,398,983	\$ (11,495)	\$ 15,245,273				



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and City Commission City of Sallisaw, Oklahoma

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City of Sallisaw, Oklahoma, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise City of Sallisaw, Oklahoma's basic financial statements, and have issued our report thereon dated April 8, 2024.

### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered City of Sallisaw, Oklahoma's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Sallisaw, Oklahoma's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Sallisaw, Oklahoma's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Sallisaw, Oklahoma's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



FSW&B CPAs-PLLC Stillwater, Oklahoma April 8, 2024



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Honorable Mayor and City Commission City of Sallisaw, Oklahoma

#### Report on Compliance for Each Major Federal Program

#### Opinion on Each Major Federal Program

We have audited City of Sallisaw, Oklahoma's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of City of Sallisaw, Oklahoma's major federal programs for the year ended June 30, 2023. City of Sallisaw, Oklahoma's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, City of Sallisaw, Oklahoma complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of City of Sallisaw, Oklahoma and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of City of Sallisaw, Oklahoma's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to City of Sallisaw, Oklahoma's federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on City of Sallisaw, Oklahoma's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about City of Sallisaw, Oklahoma's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, Government Auditing Standards, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding City of Sallisaw, Oklahoma's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.

Obtain an understanding of City of Sallisaw, Oklahoma's internal control over compliance relevant to the audit in
order to design audit procedures that are appropriate in the circumstances and to test and report on internal control
over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the
effectiveness of City of Sallisaw, Oklahoma's internal control over compliance. Accordingly, no such opinion is
expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

7SW+B CPAs-PLLC

FSW&B CPAs- PLLC Stillwater, Oklahoma April 8, 2024

#### CITY OF SALLISAW, OKLAHOMA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2023

Federal Grantor/Pass-Through Grantor/Program Title Grant Number		Assistnace Listing Number	Program or Award Amount	Federal Expenditures
U.S. Department of Commerce:				
Economic Deveopment Admin Assistance Sub-total U.S. Department of Commerce	08-01-05267	11.300	\$ 490,000 490,000	\$ 40,811 40,811
U.S. Department of Justice				
Balllistic Vests Program Sub-total U.S. Department of Justice		16.607	2,211 2,211	2,211 2,211
U.S. Department of Treasury:  Passed through the Oklahoma Department of Treasury:				
American Rescue Plan Act Sub-total U.S. Department of Treasury		21.027	749,058 749,058	50,000 50,000
U.S. Department of Health & Human Services:				
Pass-Through Program From Cherokee Nation Health Services: Substance Abuse & Mental Health Services Projects				
of Regional & National Significance	CARA 18-21	93.243	50,000	31,899
Substance Abuse & Mental Health Services Projects of Regional & National Significance  Substance Abuse & Mental Health Services Projects	CARA 18-21	93.243	125,000	97,230
of Regional & National Significance Substance Abuse & Mental Health Services Projects	CARA 18-21	93.243	500,000	480,707
of Regional & National Significance Substance Abuse & Mental Health Services Projects	Sallisaw Now	93.243	500,000	400,967
of Regional & National Significance Sub-total U.S. Health & Human Services	PFS 5H79SP081602-2	93.243	300,000 1,475,000	280,872 1,291,675
Total of Expenditures of Federal Awards			\$ 2,716,269	\$1,384,697

Note A - This schedule was prepared on an accrual (GAAP) basis of accounting consistent with the preparation of the basic financial statements.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### For the Year Ending June 30, 2023

#### **SECTION I --- SUMMARY OF AUDITOR'S RESULTS**

#### Financial Statements

Unmodified Type of auditor's report issued Internal control over financial reporting: Material weakness(es) identified? No Significant deficiency(ies) identified? No Noncompliance material to financial statements noted? No Federal Awards Internal control over major programs: Material weakness(es) identified? No Significant deficiency(ies) identified? No Type of auditor's report issued on compliance for major programs Unmodified Any audit findings disclosed that are required to be reported in accordance with §200.516 Audit findings paragraph (a)? No

## <u>Identification of major programs</u>:

Federal Assistance Listing Number(s)	Name of Federal Program or Cluster
93.243	Substance Abuse & Mental Health Services
	Comprehensive Addiction & Recover Act Projects

Dollar threshold used to distinguish between type A and type B programs: \$750,000

Auditee qualified as a low-risk auditee? Yes

## SECTION II --- FINANCIAL STATEMENT FINDINGS

There were no cur	rent vear fina	incial statemer	nt findings.

## SECTION III --- FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

There were no current year federal award findings or questioned costs.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

There were no prior year federal award findings or questioned costs.