

**FINANCIAL STATEMENTS – MODIFIED CASH BASIS
AND REPORTS OF INDEPENDENT AUDITOR**

**SEQUOYAH COUNTY EDUCATIONAL FACILITIES AUTHORITY,
SEQUOYAH COUNTY, OKLAHOMA**

JUNE 30, 2024

Audited by

**BLEDSON, HEWETT & GULLEKSON
CERTIFIED PUBLIC ACCOUNTANTS, PLLP**

BROKEN ARROW, OK

SEQUOYAH COUNTY EDUCATIONAL FACILITIES AUTHORITY
SEQUOYAH COUNTY
JUNE 30, 2024

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INDEPENDENT AUDITOR'S REPORT

February 4, 2025

To the Board of Trustees
Sequoyah County Educational Facilities Authority
Sequoyah County, Oklahoma

Report on the Audit of the Financial Statements

We have audited the accompanying modified cash basis financial statements of the business-type activities of Sequoyah County Educational Facilities Authority, Sallisaw, Oklahoma, a component unit of Sequoyah County, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the respective modified cash basis financial position of the business-type activities of the Sequoyah County Educational Facilities Authority, Sallisaw, Oklahoma, as of June 30, 2024, and the respective changes in modified cash basis financial position and cash flows thereof for the year ended in accordance with the modified cash basis of accounting as described in Note 1.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further discussed in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Sequoyah County Educational Facilities Authority, Sallisaw, Oklahoma, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinions.

Emphasis of Matter

We draw attention to Note 1 of the financial statements that describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to that matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1, this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Districts' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Reporting required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 4, 2025, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF
FINANCIAL STATEMENTS - MODIFIED CASH BASIS - PERFORMED IN ACCORDANCE
WITH GOVERNMENT AUDITING STANDARDS**

February 4, 2025

To the Board of Trustees
Sequoyah County Educational Facilities Authority
Sequoyah County, Oklahoma

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the modified cash basis financial statements of the business-type activities of the Sequoyah County Educational Facilities Authority, Sallisaw, Oklahoma, a component unit of Sequoyah County, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated February 4, 2025. Our report on the financial statements disclosed, that, as described in Note 1 to the financial statements, the Authority prepares its financial statements on a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bledsoe, Hewett & Gullekson

Bledsoe, Hewett & Gullekson
Certified Public Accountants, PLLLP

Broken Arrow, OK

SEQUOYAH COUNTY EDUCATIONAL FACILITIES AUTHORITY
DISPOSITION OF PRIOR YEAR'S SCHEDULE OF AUDIT FINDINGS
JUNE 30, 2024

No Prior Year Audit Findings Reported

SEQUOYAH COUNTY EDUCATIONAL FACILITIES AUTHORITY
SCHEDULE OF AUDIT FINDINGS AND RESPONSES
JUNE 30, 2024

None Reported

SEQUOYAH COUNTY EDUCATIONAL FACILITIES AUTHORITY
STATEMENT OF NET POSITION - MODIFIED CASH BASIS
JUNE 30, 2024

ASSETS

Current Assets	
Cash and cash equivalents	\$ 66,534
<i>Total Assets</i>	<u><u>\$ 66,534</u></u>

LIABILITIES

<i>Total Liabilities</i>	<u>\$ 0</u>
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NET POSITION

Unrestricted	<u>66,534</u>
<i>Total Net Position</i>	<u><u>\$ 66,534</u></u>

The accompanying notes to the financial statements are an integral part of this statement

SEQUOYAH COUNTY EDUCATIONAL FACILITIES AUTHORITY
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
MODIFIED CASH BASIS
FOR YEAR ENDED JUNE 30, 2024

Operating Revenues	
Administrative fees	\$ 5,256
Total Revenue	<u>5,256</u>
Operating Expenses	
Accounting	<u>3,500</u>
Total Expenditures	<u>3,500</u>
<i>Operating Income/Loss</i>	1,756
Non-Operating Revenues (Expenses)	
Total Non-Operating Revenues (Expenses)	<u>0</u>
<i>Change in net assets</i>	1,756
<i>Net Assets, beginning of fiscal year</i>	<u>64,778</u>
<i>Net Assets, end of fiscal year</i>	<u><u>\$ 66,534</u></u>

The accompanying notes to the financial statements are an integral part of this statement

SEQUOYAH COUNTY EDUCATIONAL FACILITIES AUTHORITY
STATEMENT OF CASH FLOWS
MODIFIED CASH BASIS
FOR YEAR ENDED JUNE 30, 2024

Cash flows from operating activities

Receipts from bond customers	\$ 5,256
Payments to vendors	<u>(3,500)</u>
Net cash provided (used) by operating activities	<u>1,756</u>

Net increase (decrease) in cash and cash equivalents

1,756

Cash and cash equivalents, beginning of year

64,778

Cash and cash equivalents, end of year

\$ 66,534

Reconciliation of operating income (loss) to net cash provided (used) by operating activities

Operating income (loss)	\$ 1,756
Net cash provided by (used for) operating activities	<u><u>\$ 1,756</u></u>

The accompanying notes to the financial statements are an integral part of this statement

SEQUOYAH COUNTY EDUCATIONAL FACILITIES AUTHORITY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED JUNE 30, 2024

Note 1 – Summary of Significant Accounting Policies

1.A. Financial Reporting Entity

Sequoyah County Educational Facilities Authority, a public trust, created August 30, 2010, for the benefit of Sequoyah County, Oklahoma, to function as an industrial, cultural, economic development and educational development trust for the benefit of Sequoyah County, Oklahoma, the State of Oklahoma, its governmental agencies, and private entities, agencies and citizens in its charitable, scientific, literary or educational purposes and in making the most efficient use of all of their economic resources and powers in accordance with the needs and benefit of the Beneficiary (Sequoyah County) in order to lessen the burdens on government and to stimulate charitable, scientific, literary and educational economic development; to inventory the services, facilities and resources of the entire Beneficiary; to promote, stimulate, encourage and finance the growth and development of commerce, recreation, education, and industry of the Beneficiary as a whole, all in order to achieve maximum utilization of the Beneficiary's human, charitable, scientific, literary, educational, economic, recreational, natural resources and tourist attractions; to foster and promote an industrial climate and the payroll of the Beneficiary and to otherwise promote its general economic welfare and prosperity and to finance any and all programs, facilities or resources promoting or intending to promote any of the foregoing for the benefit of Sequoyah County.

Sequoyah County Educational Facilities Authority generally does not acquire any assets or incur any liability when it issues bonds for eligible entities. It may earn and collect administrative fees and must be informed of the unpaid balances. If however Sequoyah County Educational Facilities Authority manages the assets and liabilities and does not assign them, then the assets and liabilities would be recognized. Note 3 – Conduit Debt Obligations discloses the outstanding obligations, which the Authority has facilitated.

Related Organizations

Sequoyah County – Sequoyah County is the beneficiary of this public trust. The elected Sequoyah County commissioners are the Authority's trustees. Therefore the Authority is considered to be a component unity of Sequoyah County.

The accompanying financial statements include all functions and activities over which the Authority exercises financial accountability. Sequoyah County Educational Facilities Authority is a component unit of the governmental entity of Sequoyah County, Oklahoma. Sequoyah County's financial information is not presented in these financial statements. Sequoyah County financial audits are readily obtainable at, www.sai.ok.gov, the State Auditor's website.

SEQUOYAH COUNTY EDUCATIONAL FACILITIES AUTHORITY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED JUNE 30, 2024

Note 1 – Summary of Significant Accounting Policies – cont’d.

1.B. Basis of Presentation

The Authority’s fund is an enterprise fund. Enterprise funds are proprietary funds used to account for business-like activities provided to the general public. All the activities of the Authority are business type activities. These activities are financed primarily by user charges and the measurement of financial activity focuses on net income measurement similar to the private sector.

1.C. Measurement Focus and Basis of Accounting

Measurement focus refers to how transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recognized and recorded in the financial statements regardless of the measurement focus applied.

The Authority’s financial statements use the economic resources measurement focus and are presented on the modified cash basis of accounting. Revenues are recognized when they are received and expenses are recorded when paid.

This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. If the Authority utilized the basis of accounting recognized as generally accepted, the financial statements would use the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred.

1.D. Assets, Liabilities and Net Position

Cash & Cash Equivalents – For the purposes of the statement of cash flows, the Authority considers all cash on hand, demand deposits, interest bearing checking accounts and time deposit accounts including certificates of deposit and U.S. Treasury bills with maturities of three months or less to be cash and cash equivalents.

Net Position – Net Position is divided into three components:

- a. *Net Investment in Capital Assets* – Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributed to the acquisition, construction, or improvements of those assets.
- b. *Restricted net position* – Consists of net assets, with constraints placed on the use either by 1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments, or 2) law through constitutional provisions or enabling legislation.

SEQUOYAH COUNTY EDUCATIONAL FACILITIES AUTHORITY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED JUNE 30, 2024

Note 1 – Summary of Significant Accounting Policies – cont’d.

1.D. Assets, Liabilities and Net Position – cont’d

- c. *Unrestricted net position* – All other net assets that do not meet the definition of “restricted” or “net investment in capital assets.”

It is the Authority’s policy to first use restricted net position prior to the use of unrestricted net position when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

1.E. Revenues and Expenses

Operating and Nonoperating Revenues – Operating Revenues are considered those whose cash flows are related to operating activities, while revenues related to financial, capital and investing activities are reported as non-operating.

Expenses – The Authority reports expenses relating to the use of economic resources.

Note 2 – Deposits, investments and Collateral

Deposits and Investments – The Authority does not have a written investment policy that limits its investment choices. Investments are limited by State Statute and declaration of trust.

Custodial Credit Risk – Deposits – Custodial credit risk is the risk that in the event of a bank failure, the Authority’s deposits may not be returned to it. The Authority does not have a written policy for custodial risk, but *Oklahoma Statutes* require collateral for all uninsured deposits of public trust funds in financial institutions. At June 30, 2024 the Authority was not exposed to custodial credit risk.

SEQUOYAH COUNTY EDUCATIONAL FACILITIES AUTHORITY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED JUNE 30, 2024

Note 3 – Conduit Debt Obligations

SCEFA – Conduit Debt – The Sequoyah County Educational Facilities Authority has the following conduit debt outstanding at June 30, 2024, in the form of Lease Revenue Bonds.

	<u>Original Issue</u>	<u>Outstanding June 30, 2024</u>
SCEFA - Sallisaw Public Schools (2013A & B)	\$ 10,815,000	3,595,000
SCEFA - Roland Public School (2019)	<u>6,430,000</u>	<u>5,180,000</u>
TOTAL	<u><u>\$ 17,245,000</u></u>	<u><u>8,775,000</u></u>

This debt is considered non-commitment debt to the Authority since debt payments are made solely by the schools. Payments are made directly by Sallisaw and Roland public schools to the Trustee bank. In the event of default by the schools, the Authority has no obligation, in substance, to make any payments on the debt since the note receivable, financing agreements and mortgages on the property with the school are the only security for the debt. As a result of the non-commitment determination, the Authority's indebtedness and related receivable from the school are not recorded in the accompanying financial statements. Total conduit debt outstanding on June 30, 2024, was \$8,775,000.

Note 4 – Commitments and Contingencies

The Authority is dependent upon the repayment of the bonds solely from the beneficiary (school) of the bond issues. If the beneficiary (school) defaulted on the bond payments it would not have a significant impact on the Authority's financial condition. Conduit debt is non-recourse debt.

Note 5 – Subsequent Events

Management has evaluated subsequent events through February 4, 2025, which is the date the financial statements were available to be issued, and has determined that no additional information needs to be added to the financial statements.



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February 4, 2025

Honorable Board of Trustees
Sequoyah County Educational Facilities Authority
117 S. Oak Street
Sallisaw, Oklahoma 74945

Dear Trustees:

Listed below are the observations and recommendations from the audit work we performed for the Sequoyah County Educational Facilities Authority. Please review them very carefully, along with the review copy of your audit report. If you have questions or desire additional information, please call us so that any discrepancies may be resolved.

Minutes

During the audit we observed that the governing board of the Sequoyah County Educational Facilities Authority did not meet during the 23-24 FY. We recommend that the Sequoyah County Educational Facilities Authority Board meet at least annually to approve the ground lease and sublease agreements associated with the outstanding lease revenue bonds, the audit engagement and audit report, and any other business that may come before the board.

We take this opportunity to thank you and your professional staff for the outstanding cooperation and invaluable assistance you gave us during our recent onsite audit work.

Sincerely,

Jeff Hewett

For

Bledsoe, Hewett & Gullekson
Certified Public Accountants, PLLLP