

**AUDITED FINANCIAL STATEMENTS - REGULATORY BASIS  
AND REPORTS OF INDEPENDENT AUDITOR**

**TAHLEQUAH SCHOOL DISTRICT NO. I-35,  
CHEROKEE COUNTY, OKLAHOMA**

**JUNE 30, 2017**



**JENKINS & KEMPER**  
CERTIFIED PUBLIC ACCOUNTANTS, P.C.

**INDEPENDENT SCHOOL DISTRICT NO. I-35  
CHEROKEE COUNTY, OKLAHOMA  
JUNE 30, 2017**

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**INDEPENDENT SCHOOL DISTRICT NO. I-35**  
**CHEROKEE COUNTY, OKLAHOMA**  
**JUNE 30, 2017**

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**INDEPENDENT SCHOOL DISTRICT NO. I-35  
CHEROKEE COUNTY, OKLAHOMA  
SCHOOL DISTRICT OFFICIALS  
JUNE 30, 2017**

BOARD OF EDUCATION

President	Brian Berry
Vice-President	Lorraine Walker
Member	Ed Myers
Member	Sharon Ballew
Member	Jim Wilson

SUPERINTENDENT OF SCHOOLS

Lisa Presley

BUSINESS MANAGER

Diane Adamson

SCHOOL DISTRICT TREASURER

Johnny Hobbs



**JENKINS & KEMPER**  
CERTIFIED PUBLIC ACCOUNTANTS, P.C.

JACK JENKINS, CPA  
MICHAEL KEMPER, CPA

**INDEPENDENT AUDITOR'S REPORT**

The Honorable Board of Education  
Tahlequah School District No. I-035  
Tahlequah, Oklahoma 74465-0517

**Report on the Financial Statements**

We have audited the accompanying combined fund type and account group financial statements-regulatory basis of Tahlequah School District No. I-035, Tahlequah, Oklahoma (the "District") as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

**Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with financial reporting provisions of the Oklahoma State Department of Education as described in Note 1, to meet the financial reporting requirements of the State of Oklahoma. This includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our modified audit opinions.

**Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles**

As discussed in Note 1, the financial statements are prepared by the Tahlequah School District No. I-035, on the basis of the financial reporting provisions of the Oklahoma State Department of Education, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to comply with the requirements of the Oklahoma State Department of Education. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although reasonably determined, are presumed to be material.

**Adverse Opinion on U.S. Generally Accepted Accounting Principles**

In our opinion, because the significance of the matter discussed in the previous paragraph, the basic financial statements referred to in the first paragraph do not present fairly, in accordance with accounting principles generally accepted in the



United States of America, the financial position of the Tahlequah School District No. I-035, Cherokee County, Oklahoma as of June 30, 2017, or the revenues, expenses, and changes in net position and, where applicable, its cash flows for the year then ended.

**Basis for Qualified Opinion on Regulatory Basis of Accounting**

The financial statements referred to above do not include the general fixed assets account group, which is a departure from the regulatory basis of accounting prescribed by the Oklahoma State Department of Education. The amount that should be recorded in the general fixed asset account group is not known.

**Qualified Opinion on Regulatory Basis of Accounting**

In our opinion, except for the effects of the matter described in the preceding paragraph, the financial statements referred to in the first paragraph present fairly, in all material respects, the assets, liabilities and fund balances arising from regulatory basis transactions of each fund type and account group of the District as of June 30, 2017, and the revenues collected and expenditures paid and encumbered, of each fund type, for the year then ended, on the regulatory basis of accounting described in Note 1.

**Other Matters**

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's basic financial statements. The combining fund statements, regulatory basis, listed in the accompanying table of contents are presented for purpose of additional analysis, and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The combining statements-regulatory basis and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements-regulatory basis are fairly stated in all material respects in relation to the basic financial statements as a whole on the regulatory basis of accounting described in Note 1.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued a report dated December 13, 2017, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Jenkins & Kemper, CPAs P.C.*

Jenkins & Kemper  
Certified Public Accountants, P.C.

December 13, 2017

## **COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS**

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**COMBINED STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES -**  
**REGULATORY BASIS - ALL FUND TYPES AND ACCOUNT GROUPS**  
**JUNE 30, 2017**

<u>ASSETS</u>	<u>GENERAL</u>	<u>GOVERNMENTAL FUND TYPES</u> <u>SPECIAL REVENUE</u>	<u>DEBT SERVICE</u>	<u>CAPITAL PROJECTS</u>	<u>FIDUCIARY FUND TYPES</u> <u>EXPENDABLE TRUST AND AGENCY FUND</u>	<u>ACCOUNT GROUP</u> <u>GENERAL LONG-TERM DEBT</u>	<u>TOTALS</u> <u>(MEMO ONLY)</u>
Cash	\$ 3,716,629	1,312,877	2,339,421	2,275,000	374,137		10,018,064
Investments	4,679,315				244,584		4,923,899
Amounts available in debt service						127,373	127,373
Amounts to be provided for retirement of general long-term debt						7,901,106	7,901,106
Total Assets	<u>8,395,944</u>	<u>1,312,877</u>	<u>2,339,421</u>	<u>2,275,000</u>	<u>618,721</u>	<u>8,028,479</u>	<u>22,970,442</u>
<u>LIABILITIES AND FUND BALANCES</u>							
Liabilities							
Warrants payable	2,371,955	59,189		28,000			2,459,144
Encumbrances	14,347	120,587					134,934
Funds held for school organizations					618,721		618,721
Unmatured obligations			2,212,048				2,212,048
Long-term debt:							
Bonds payable						6,630,000	6,630,000
Capital leases						1,398,479	1,398,479
Total liabilities	<u>2,386,302</u>	<u>179,776</u>	<u>2,212,048</u>	<u>28,000</u>	<u>618,721</u>	<u>8,028,479</u>	<u>13,453,326</u>
Fund balances							
Restricted for:							
Capital projects				2,247,000			2,247,000
Debt service			127,373				127,373
Co-op		-					-
Building		1,133,101					1,133,101
Unassigned	6,009,642						6,009,642
Total fund balances	<u>6,009,642</u>	<u>1,133,101</u>	<u>127,373</u>	<u>2,247,000</u>	<u>-</u>	<u>-</u>	<u>9,517,116</u>
Total liabilities and fund balances	<u>\$ 8,395,944</u>	<u>1,312,877</u>	<u>2,339,421</u>	<u>2,275,000</u>	<u>618,721</u>	<u>8,028,479</u>	<u>22,970,442</u>

The notes to the combined financial statements are an integral part of this statement



**INDEPENDENT SCHOOL DISTRICT NO. 1-35, CHEROKEE COUNTY**  
**COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN CASH**  
**FUND BALANCES REGULATORY BASIS - ALL GOVERNMENTAL FUND TYPES**  
**JUNE 30, 2017**

	GOVERNMENTAL FUND TYPES				
	GENERAL	SPECIAL REVENUE	DEBT SERVICE	CAPITAL PROJECTS	TOTALS (MEMO ONLY)
Revenues					
Local sources	\$ 4,164,594	456,074	2,224,845		6,845,513
Intermediate sources	430,928				430,928
State sources	17,780,890	87,613	3,807		17,872,310
Federal sources	5,561,568	335,549			5,897,117
Non-revenue receipts	51,132	122,947	28,711		202,790
Total revenues	27,989,112	1,002,183	2,257,363		31,248,658
Expenditures					
Instruction	14,733,208	92,901			14,826,109
Support services	9,983,451	1,034,642		28,000	11,046,093
Operation of non-instructional services	2,200,246				2,200,246
Facilities, acquisition and const. services		215,477		2,182,650	2,398,127
Other outlays	123,507				123,507
Debt service			2,247,440		2,247,440
Total expenditures	27,040,412	1,343,020	2,247,440	2,210,650	32,841,522
Revenues over (under) expenditures	948,700	(340,837)	9,923	(2,210,650)	(1,592,864)
Other financing sources (uses)					
Lapsed appropriations	49,219	29,317			78,536
Estopped warrants	9,109				9,109
Bond proceeds				2,275,000	2,275,000
Total other financing sources (uses)	58,328	29,317		2,275,000	2,362,645
Revenue and other sources over (under) expenditures and other uses	1,007,028	(311,520)	9,923	64,350	769,781
Cash fund balance, beginning of year	5,002,614	1,444,621	117,450	2,182,650	8,747,335
Cash fund balance, end of year	\$ 6,009,642	1,133,101	127,373	2,247,000	9,517,116

The notes to the combined financial statements are an integral part of this statement

**INDEPENDENT SCHOOL DISTRICT NO. 1-35, CHEROKEE COUNTY**  
**COMBINED STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL -**  
**REGULATORY BASIS - BUDGETED GENERAL FUND**  
**JUNE 30, 2017**

	GENERAL FUND		
	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL
Revenues			
Local sources	\$ 3,620,206	3,890,316	4,164,594
Intermediate sources	400,276	400,276	430,928
State sources	17,867,728	17,974,939	17,780,890
Federal sources	4,552,852	5,789,664	5,561,568
Non-revenue receipts			51,132
Total revenues	<u>26,441,062</u>	<u>28,055,195</u>	<u>27,989,112</u>
Expenditures			
Instruction	14,536,061	16,150,194	14,733,208
Support services	10,108,541	10,108,541	9,983,451
Operation of non-instructional services	2,200,611	2,200,611	2,200,246
Other outlays	149,767	149,767	123,507
Non-categorical	4,448,696	4,448,696	
Total expenditures	<u>31,443,676</u>	<u>33,057,809</u>	<u>27,040,412</u>
Revenues over (under) expenditures	(5,002,614)	(5,002,614)	948,700
Other financing sources (uses)			
Lapsed appropriations			49,219
Estopped warrants			9,109
Total other financing sources (uses)			<u>58,328</u>
Revenue and other sources over (under) expenditures and other uses	(5,002,614)	(5,002,614)	1,007,028
Cash fund balance, beginning of year	<u>5,002,614</u>	<u>5,002,614</u>	<u>5,002,614</u>
Cash fund balance, end of year	<u>\$ -</u>	<u>-</u>	<u>6,009,642</u>

The notes to the combined financial statements are an integral part of this statement

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**COMBINED STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL -**  
**REGULATORY BASIS - ALL BUDGETED SPECIAL REVENUE FUNDS**  
**JUNE 30, 2017**

	SPECIAL REVENUE FUNDS		
	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL
Revenues			
Local sources	\$ 414,922	414,922	456,074
State sources			87,613
Federal sources			335,549
Non-revenue receipts	150,000	211,874	122,947
Total revenues	<u>564,922</u>	<u>626,796</u>	<u>1,002,183</u>
Expenditures			
Instruction	92,901	92,901	92,901
Support services	872,638	934,512	1,034,642
Facilities, acquisition and const. services	165,063	165,063	215,477
Non-categorical	878,941	878,941	
Total expenditures	<u>2,009,543</u>	<u>2,071,417</u>	<u>1,343,020</u>
Revenues over (under) expenditures	(1,444,621)	(1,444,621)	(340,837)
Other financing sources (uses)			
Lapsed appropriations			<u>29,317</u>
Revenue and other sources over (under) expenditures and other uses	(1,444,621)	(1,444,621)	(311,520)
Cash fund balance, beginning of year	<u>1,444,621</u>	<u>1,444,621</u>	<u>1,444,621</u>
Cash fund balance, end of year	<u>\$ -</u>	<u>-</u>	<u>1,133,101</u>

The notes to the combined financial statements are an integral part of this statement

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**COMBINED STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL -**  
**REGULATORY BASIS - DEBT SERVICE FUNDS**  
**JUNE 30, 2017**

	DEBT SERVICE FUND		
	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL
Revenues			
Local sources	\$ 2,129,990	2,129,990	2,224,845
State sources			3,807
Non-revenue receipts			28,711
Total revenues	<u>2,129,990</u>	<u>2,129,990</u>	<u>2,257,363</u>
Expenditures			
Other outlays			
Debt service	<u>2,247,440</u>	<u>2,247,440</u>	<u>2,247,440</u>
Revenues over (under) expenditures	(117,450)	(117,450)	9,923
Cash fund balance, beginning of year	<u>117,450</u>	<u>117,450</u>	<u>117,450</u>
Cash fund balance, end of year	<u>\$ -</u>	<u>-</u>	<u>127,373</u>

The notes to the combined financial statements are an integral part of this statement

**NOTES TO COMBINED FINANCIAL STATEMENTS -  
REGULATORY BASIS**



**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

**1. Summary of Significant Accounting Policies**

The basic financial statements of the Tahlequah Public Schools Independent District No. I-35 (the "District") have been prepared in conformity with another comprehensive basis of accounting as prescribed by the Oklahoma State Department of Education. The more significant of the District's accounting policies are described below.

*A. Reporting Entity*

The District is a corporate body for public purposes created under Title 70 of the Oklahoma Statutes and accordingly is a separate entity for operating and financial reporting purposes.

The District is part of the public-school system of Oklahoma under the general direction and control of the State Board of Education and is financially dependent on state of Oklahoma support. The general operating authority for the public-school system is the Oklahoma School Code contained in Title 70, Oklahoma Statutes.

The governing body of the District is the Board of Education composed of elected members. The appointed superintendent is the executive officer of the District.

In evaluating how to define the District, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria established by the Governmental Accounting Standards Board (GASB). The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the District and/or its citizens, or whether the activity is conducted within the geographic boundaries of the District and is generally available to its patrons. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the District is able to exercise oversight responsibilities. Based upon the application of these criteria, there are no potential component units included in the District's reporting entity. The Parent Teacher Association (PTA) is not included in the reporting entity. The District does not appoint any of the board members or exercise any oversight authority over the PTA.

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

**1. Summary of Significant Accounting Policies- contd.**

*B. Fund Accounting*

The District uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain district functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources. Funds are classified into three categories: governmental, proprietary, and fiduciary. Each category, in turn, is divided into separate "fund types."

**Governmental Fund Types**

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of general fixed assets (capital projects funds), and the servicing of general long-term debt (debt service funds).

General Fund - The general fund is used to account for all financial transactions except those required to be accounted for in another fund. Major revenue sources include state and local property taxes and state funding under the Foundation and Incentive Aid Program. Expenditures include all costs associated with the daily operations of the schools except for programs funded for building repairs and maintenance, school construction and debt service on bonds and other long-term debt. The general fund includes federal and state restricted monies that must be expended for specific programs.

Special Revenue Fund - The special revenue funds are the District's building, co-op and child nutrition funds.

Building Fund - The building fund consists of monies derived property taxes levied for the purpose of erecting, remodeling, repairing, or maintaining school buildings and for purchasing furniture, equipment and computer software to be used on or for the school district property, for paying energy and utility costs, for purchasing telecommunications services, for paying fire and casualty insurance premiums for school facilities, for purchasing security systems, and for paying salaries of security personnel.

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

**1. Summary of Significant Accounting Policies- contd.**

*B. Fund Accounting - contd.*

Co-op Fund - The co-op fund is established when the boards of education of two or more school districts enter into cooperative agreements and maintain joint programs. The revenues necessary to operate a cooperative program can come from federal, state, or local sources, including the individual contributions of participating school districts. The expenditures for this fund would consist of those necessary to operate and maintain the joint programs.

Child Nutrition Fund - The child nutrition fund consists of monies derived from federal and state financial assistance and food sales. This fund is used to account for the various nutrition programs provided to students. The District did not maintain this fund during the 2016-17 fiscal year.

Debt Service Fund - The debt service fund is the District's sinking fund and is used to account for the accumulation of financial resources for the payment of general long-term (including judgments) debt principal, interest, and related costs. The primary revenue sources are local property taxes levied specifically for debt service and interest earnings from temporary investments.

Capital Projects Funds - The capital projects fund is the District's bond fund and is used to account for the proceeds of bond sales to be used exclusively for acquiring school sites, constructing and equipping new school facilities, renovating existing facilities, and acquiring transportation equipment.

**Proprietary Fund Types**

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the District (internal service funds). The District has no proprietary fund types.

**Fiduciary Fund Types**

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the District. When these assets are held under a trust agreement, either a nonexpendable trust fund or an expendable trust fund is used depending on whether there is an obligation to maintain trust principal. Agency

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

1. **Summary of Significant Accounting Policies-** contd.

*B. Fund Accounting -* contd.

funds are used to account for assets that the District holds on behalf of others as their agent and do not involve measurement of results of operations.

Expendable Trust Funds - Expendable trust funds include the gifts fund, medical insurance fund, worker's compensation fund and the insurance recovery fund. The District did not maintain any expendable trust funds during the 2016-17 fiscal year.

Gifts Fund - The gifts fund receives its assets by way of philanthropic foundations, individuals, or private organizations for which no repayment or special service to the contributor is expected. This fund is used to promote the general welfare of the District.

Medical Insurance Fund - The medical insurance fund accounts for revenues and expenditures for all types of self-funded medical insurance coverage.

Workers Compensation Fund - The worker's compensation fund accounts for revenues and expenditures for workers compensation claims.

Insurance Recovery Fund - The insurance recovery fund accounts for all types of insurance recoveries, major reimbursements and reserves for property repairs and replacements.

Agency Fund - The agency fund is the school activities fund which is used to account for monies collected principally through fundraising efforts of the student and District-sponsored groups. The administration is responsible, under the authority of the Board, in collecting, disbursing and accounting for these activity funds.

**Account Group**

Account groups are not funds and consist of a self-balancing set of accounts used only to establish accounting control over long-term debt and fixed assets.

General Long-Term Debt Account Group - This account group was established to account for all long-term debt of the District, which is offset by the amount available in the debt service fund and the amount to be provided in future years to complete retirement of the debt principal. It is also used to account for other liabilities (judgments and lease purchases), which are to be paid from funds provided in future years.



**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

1. **Summary of Significant Accounting Policies-** contd.

B. *Fund Accounting* - contd.

General Fixed Assets Account Group - This account group is used by governments to account for the property, plant, and equipment of the school district. The District does not have the information necessary to include this group in its financial statements.

**Memorandum Only - Total Column**

The total column on the combined financial statements - regulatory basis is captioned "memorandum only" to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position, results of operations or cash flows in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Inter-fund eliminations have not been made in the aggregation of this data.

C. *Basis of Accounting and Presentation*

The District prepares its financial statements in a presentation format that is prescribed by the Oklahoma State Department of Education. This format is essentially the generally accepted form of presentation used by state and local governments prior to the effective date of GASB Statement No. 34, *Basic Financial Statements-Management's Discussion and Analysis-for State and Local Governments*. This format significantly differs from that required by GASB 34.

The basic financial statements are essentially prepared on a basis of cash receipts and disbursements modified as required by the regulations of the Oklahoma State Department of Education (OSDE) as follows:

- Encumbrances represented by purchase orders, contracts, and other commitments for the expenditure of monies and are recorded as expenditures when approved.
- Investments and inventories are recorded as assets when purchased.
- Warrants payable are recorded as liabilities when issued.
- Long-term debt is recorded when incurred.
- Accrued compensated absences are recorded as an expenditure and liability when the obligation is incurred.

This regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, which requires revenues to be recognized when they become



**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

**1. Summary of Significant Accounting Policies- contd.**

*C. Basis of Accounting and Presentation – contd.*

available and measurable, or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred for governmental fund types; and, when revenues are earned and liabilities are incurred for proprietary fund types and trust funds.

*D. Budgets and Budgetary Accounting*

The District is required by state law to prepare an annual budget. A preliminary budget must be submitted to the Board of Education by December 31 for the fiscal year beginning the following July 1. If the preliminary budget requires an additional levy, the District must hold an election on the first Tuesday in February to approve the levy. If the preliminary budget does not require an additional levy, it becomes the legal budget. If an election is held and the taxes are approved, then the preliminary budget becomes the legal budget. If voters reject the additional taxes, the District must adopt a budget within the approved tax rate.

The District may upon approval by a majority of the electors of the District voting on the question make the ad valorem levy for emergency levy and local support levy permanent.

Under current Oklahoma Statutes, a formal budget is required for all funds except for trust and agency funds. Budgets are presented for all funds that include the originally approved budgeted appropriations for expenditures and final budgeted appropriations as adjusted for supplemental appropriations and approved transfers between budget categories.

*E. Assets, Liabilities and Fund Balances*

Cash - Cash consists of cash on hand, demand deposit accounts, and interest-bearing checking accounts.

Investments - Investments consist of direct obligations of the United States Government and agencies; certificates of deposit of savings and loan associations, bank, and trust companies; savings accounts or savings certificates of savings and loan associations, and trust companies; and warrants, bonds or judgments of the district. All investments are recorded at cost, which approximates market value.

Inventories - The value of consumable inventories at June 30, 2017 is not material to the combined financial statements-regulatory basis.

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

**1. Summary of Significant Accounting Policies- contd.**

*E. Assets, Liabilities and Fund Balances – contd.*

Fixed Assets and Property, Plant, and Equipment - The General Fixed Asset Account Group is not presented.

Warrants Payable - Warrants are issued to meet the obligations for goods and services provided to the District. The District recognizes a liability for the amount of outstanding warrants that have yet to be redeemed by the District's treasurer.

Encumbrances - Encumbrances represent commitments related to purchase orders, contracts, other commitments for expenditures or resources, and goods or services received by the District for which a warrant has not been issued. An expenditure is recorded and a liability is recognized for outstanding encumbrances at year end in accordance with the regulatory basis of accounting.

Unmatured Obligations - The unmatured obligations represent the total of all annual accruals for both principal and interest, based on the lengths of the bonds and/or judgments, less all principal and interest payments through the balance sheet date in accordance with the regulatory basis of accounting.

Funds Held for School Organizations - Funds held for school organizations represent the funds received or collected from students or other co-curricular and extracurricular activities conducted in the district, control over which is exercised by the board of education. These funds are credited to the account maintained for the benefit of each particular activity within the school activity fund.

Long-Term Debt - Long-term debt is recognized as a liability of a governmental fund when due, or when resources have been accumulated in the debt service fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligations is reported in the general long-term debt account group. Long-term liabilities expected to be financed from proprietary fund operations are accounted for in those funds.

Cash Fund Balance - Cash fund balance represents the funds not encumbered by purchase order, legal contracts, outstanding warrants and unmatured obligations.

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

**1. Summary of Significant Accounting Policies- contd.**

*F. Revenue and Expenditures*

Local Revenues - Revenue from local sources is the money generated from within the boundaries of the District and available to the District for its use. The District is authorized by state law to levy property taxes, which consist of ad valorem taxes on real and personal property within the District. These property taxes are distributed to the District's general, building and sinking funds based on the levies approved for each fund. The County Assessor, upon receipt of the certification of tax levies from the county excise board, extends the tax levies on the tax roll for submission to the county treasurer prior to October 1. The county treasurer must commence tax collection within fifteen days of receipt of the tax rolls. The first half of taxes are due prior to January 1. The second half is due prior to April 1.

If the first payment is not made timely, the entire tax becomes due and payable on January 2. Second half taxes become delinquent on April 1 of the year following the year of assessment. If not paid by the following October 1, the property is offered for sale for the amount of taxes due. The owner has two years to redeem the property by paying the taxes and penalty owed. If at the end of two years the owner has not done so, the purchaser is issued a deed to the property.

Other local sources of revenues include interest earnings, tuition, fees, rentals, disposals, commissions and reimbursements.

Intermediate Revenues - Revenue from intermediate sources is the amount of money from funds collected by an intermediate administrative unit, or a political subdivision between the district and the state, and distributed to districts in amounts that differ in proportion to those which were collected within such systems.

State Revenues - Revenues from state sources for current operations are primarily governed by the state aid formula under the provisions of Article XVIII, Title 70, Oklahoma Statutes. The State Board of Education administers the allocation of state aid funds to school districts based on information accumulated from the Districts.

After review and verification of reports and supporting documentation, the State Department of Education may adjust subsequent fiscal period allocations of money for prior year errors disclosed by review. Normally such adjustments are treated as reductions or additions of revenue of the year when the adjustment is made.

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

**1. Summary of Significant Accounting Policies- contd.**

*F. Revenue and Expenditures- contd.*

The District receives revenue from the state to administer certain categorical educational programs. State Board of Education rules require that revenue earmarked for these programs be expended only for the program for which the money is provided and require that the money not expended as of the close of the fiscal year be carried forward into the following year to be expended for the same categorical programs. The State Department of Education requires categorical educational program revenues be accounted for in the general fund.

The aforementioned state revenues are apportioned to the District's general fund.

Federal Revenues - Federal revenues consist of revenues from the federal government in the form of operating grants or entitlements. An operating grant is a contribution to be used for a specific purpose, activity, or facility. A grant may be received either directly from the federal government or indirectly as a pass-through from another government, such as the state.

An entitlement is the amount of payment to which the District is entitled pursuant to an allocation formula contained in applicable statutes.

The majority of the federal revenues received by the District are apportioned to the general fund. The District maintains a building fund and the non-special education portion of PL874 Impact Aid are apportioned there.

Non-Revenue Receipts - Non-revenue receipts represent receipts deposited into a fund that are not new revenues to the District, but the return of assets.

Instruction Expenditures - Instruction expenditures include the activities dealing directly with the interaction between teachers and students. Teaching may be provided for students in a school classroom, in another location, such as a home or hospital, and in other learning situations, such as those involving co-curricular activities. It may also be provided through some other approved medium, such as television, radio, telephone, and correspondence.

Included here are the activities of teacher assistants of any type (clerks, graders, teaching machines, etc.), which assist in the instructional process. The activities of tutors, translators and interpreters would be recorded here. Department chairpersons who teach for any portion of time are included here. Tuition/transfer fees paid to other LEAs would be included here.



**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

**1. Summary of Significant Accounting Policies- contd.**

*F. Revenue and Expenditures - contd.*

Support Services Expenditures - Support services expenditures provide administrative, technical (such as guidance and health) and logistical support to facilitate and enhance instruction. These services exist as adjuncts for fulfilling the objectives of instruction, community services and enterprise programs, rather than as entities within themselves.

Operation of Non-Instructional Services Expenditures - Activities concerned with providing non-instructional services to students, staff, or the community.

Facilities Acquisition and Construction Services Expenditures - Consists of activities involved with the acquisition of land and buildings; remodeling buildings; the construction of buildings and additions to buildings; initial installation or extension of service systems and other built-in equipment; and improvement to sites.

Other Outlays/Uses Expenditures - A number of outlays of governmental funds are not properly classified as expenditures, but still require budgetary or accounting control. These are classified as Other Outlays. These include debt service payments (principal and interest) when applicable. Other uses include scholarships provided by private gifts and endowments; student aid and staff awards supported by outside revenue sources (i.e., foundations). Also, expenditure for self-funded employee benefit programs administered either by the District or a third-party administrator.

Repayment Expenditures - Repayment expenditures represent checks/warrants issued to outside agencies for refund or restricted revenue previously received for overpayment, non-qualified expenditures and other refunds to be repaid from District funds.

Inter-fund Transactions - Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund or expenditure/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the fund that is reimbursed.

All other inter-fund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Nonrecurring or non-routine permanent transfers of equity are reported as residual equity transfers. All other inter-fund transfers are reported as operating transfers. There were no inter-fund transfers during the 2016-17 fiscal year.



**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

**2. Deposits and Investments**

Custodial Credit Risk

At June 30, 2017, the District held deposits of approximately \$14,941,963 at financial institutions. The District's cash deposits, including interest-bearing certificates of deposit, are entirely covered by Federal Depository Insurance (FDIC) or direct obligation of the U.S. government insured or collateralized with securities held by the District or by its agent in the District's name.

*Investment Interest Rate Risk*

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Investment Credit Risk*

The District has no policy that limits its investment choices other than the limitation of state law as follows:

- a. Direct obligations of the U.S. Government, its agencies, and instrumentalities to which the full faith and credit of the U.S. Government is pledged, or obligations to the payment of which the full faith and credit of the State is pledged.
- b. Certificates of deposits or savings accounts that are either insured or secured with acceptable collateral with in-state financial institutions, and fully insured certificates of deposits or savings accounts in out-of-state financial institutions.
- c. With certain limitation, negotiable certificates of deposit, prime bankers' acceptances, prime commercial paper and repurchase agreements with certain limitations.
- d. County, municipal or school district tax supported debt obligations, bond or revenue anticipation notes, money judgments, or bond or revenue anticipations notes of public trusts whose beneficiary is a county, municipality, or school district.
- e. Notes or bonds secured by mortgage or trust deed insured by the Federal Housing Administrator and debentures issued by the Federal Housing Administrator, and in obligations of the National Mortgage Association.
- f. Money market funds regulated by the SEC and in which investments consist of the investments mentioned in the previous paragraphs (a.-d.).

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

**2. Deposits and Investments – cont'd**

The investments held at June 30, 2017 are as follows:

Type	Weighted Average Maturity (Months)	Market Value	Cost
Investments			
Money Market		\$ 0	\$ 0
Municipal tax-supported money judgments		0	0
Certificate of Deposit		<u>4,923,899</u>	<u>4,923,899</u>
Total investments		<u>\$ 4,923,899</u>	<u>\$4,923,899</u>

*Concentration of Investment Credit Risk*

The District places no limit on the amount it may invest in any one issuer. The District has the following of credit risk: 0% in Money Market funds, 0% in Municipal tax-supported money judgments and 100% in CDs (\$4,923,899).

**3. General Long-term Debt**

State statutes prohibit the District from becoming indebted in an amount exceeding the revenue to be received for any fiscal year without approval by the District's voters. Bond issues can be approved by the voters and issued by the District for various capital improvements. These bonds are required to be fully paid serially within 25 years of the date of issue.

General long-term debt of the District consists of bonds payable and three (3) capital leases. Debt service requirements for bonds are payable solely from the fund balance and the future revenues of the debt service fund.

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

**3. General Long-term Debt – contd.**

The following is a summary of the long-term debt transactions of the District for the year ended June 30, 2017:

	Bonds Payable	Capital Leases	Totals
Balance, July 1, 2016	\$ 4,355,000	1,678,978	6,033,978
Additions	2,275,000	-	2,275,000
Retirements	-	280,499	280,499
Balance, June 30, 2017	<u>\$ 6,630,000</u>	<u>1,398,479</u>	<u>8,028,479</u>

A brief description of the outstanding long-term debt at June 30, 2017 is set forth below:

	<u>Amount outstanding</u>
<u>General Obligation Bonds</u>	
Building Bonds, Series 2017, original issue \$2,275,000, interest rate of 2.00%, due in one installment of \$2,275,000 due 5-01-19;	\$ 2,275,000
Building Bonds, Series 2016, original issue \$2,210,000, interest rate of 1.50%, due in one installment of \$2,210,000 due 3-01-19;	2,210,000
Building Bonds, Series 2015, original issue \$2,145,000, interest rate of 1.10%, due in one installment of \$2,145,000 due 8-1-17;	2,145,000
<u>Capital Leases</u>	
Lease agreement for equipment totaling \$1,000,000, dated 11-1-15 interest rate of 1.50%, annual payments of \$108,434 beginning 11-5-16, final payment due 11-5-25;	906,566
Lease agreement for equipment, totaling \$355,159, dated 8-20-12, interest rate of 2.75%, monthly payments beginning 9-1-12 totaling \$5,977, final payment 8-1-17;	\$ 11,913

**INDEPENDENT SCHOOL DISTRICT NO. 1-35, CHEROKEE COUNTY**  
**NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

**3. General Long-term Debt – contd.**

	<u>Amount outstanding</u>
<u>Capital Leases – contd.</u>	
Lease agreement for capital equipment/improvements, totaling \$1,000,000, dated 8-24-10, interest rate of 6.87%, annual payments beginning 2-24-11 of various amounts, final payment 8-24-20;	
Totals	\$ 480,000 <u>\$ 8,028,479</u>

The annual debt service requirements for the retirement of bond principal, and payment of interest are as follows:

Year ending June 30	Principal	Interest	Total
2018	\$ 2,145,000	102,245	2,247,245
2019	4,485,000	78,650	4,563,650
Total	<u>\$ 6,630,000</u>	<u>180,895</u>	<u>6,810,895</u>

There was \$35,393 interest paid on long-term debt incurred during the current year.

The annual debt service requirements for capital lease principal, and interest are as follows:

Year ending June 30	Principal	Interest	Total
2018	\$ 214,749	42,905	257,654
2019	212,258	33,748	246,006
2020	221,702	24,060	245,762
2021	231,168	13,801	244,969
2022	100,655	7,779	108,434
2023-2027	417,947	15,790	433,737
Total	<u>\$ 1,398,479</u>	<u>138,083</u>	<u>1,536,562</u>

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

**4. Employee Retirement System**

Plan Description

The District participates in the state-administered Oklahoma Teachers' Retirement Plan, a cost-sharing, multiple-employer defined benefit public employee retirement system (PERS), which is administered by the board of trustees of the Oklahoma Teachers' Retirement System (the "System"). The System provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Title 70 Section 17 of the Oklahoma Statutes establishes benefit provisions and may be amended only through legislative action. The Oklahoma Teachers' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to Teachers' Retirement System of Oklahoma, P.O. Box 53524, Oklahoma City, OK 73152 or by calling (405) 521-2387.

Basis of Accounting

The System's financial statements are prepared using the cash basis of accounting, except for accruals of interest income. Plan member contributions are recognized in the period in which the contributions are made. Benefits and refunds are recognized when paid. The pension benefit obligation is a standardized disclosure measure of the present value of pension benefits. This pension valuation method reflects the present value of estimated pension benefits that will be paid in future years as a result of employee services performed to date and is adjusted for the effect of projected salary increases. There are no actuarial valuations performed on individual school districts. The System has an under-funded pension benefit obligation as determined as part of the latest actuarial valuation.

GASB Statement 68 became effective for fiscal years beginning after June 15, 2014, and significantly changes pension accounting and financial reporting for governmental employees who participate in a pension plan, such as the System, and who prepare published financial statements on an accrual basis using Generally Accepted Accounting Principles. Since the District does not prepare and present their financial statements on an accrual basis, the net pension liability amount is not required to be presented on the financial statements. The amount of calculated net pension liability for the District at June 30, 2016 (latest information available) was \$24,804,940.

Funding Policy

The District, the State of Oklahoma, and the participating employee make contributions. The contribution rates for the District and its employees are established by and may be amended by Oklahoma Statutes. The rates are not actuarially determined. The rates are applied to the employee's earnings plus employer-paid fringe benefits. The required contribution for the participating members is 7.0% of compensation. Beginning, July 1, 2010, the District and



**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

**4. Employee Retirement System – contd**

State were required to contribute 14.5% of applicable compensation. Contributions received by the System are from a percentage of its revenues from sales taxes, use taxes, corporate income taxes and individual income taxes. The District contributed 9.5% beginning January 1, 2010 and the State of Oklahoma contributed the remaining 5.0% during the year. The District is allowed by the Oklahoma Teacher's Retirement System to make the required contributions on behalf of the participating members. In addition, the District is required to match the retirement paid on salaries that are funded with federal funds.

Annual Pension Cost

The District's portion of the total contributions for 2017, 2016 and 2015 were \$1,710,328, \$1,726,046, and \$1,705,217 respectively.

**5. Contingencies**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

**6. Risk Management**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District continues to carry commercial insurance for these risks, including general and auto liability, property damage, and public officials' liability. Settled claims resulting from these risks have not exceeded the commercial insurance coverage in any of the past three fiscal years.

**7. Subsequent Events**

Management has evaluated subsequent events through the date of the audit report, which is the date the financial statements were available to be issued and have determined that no additional information needs to be added to the financial statements.

**OTHER SUPPLEMENTARY INFORMATION – REGULATORY  
BASIS - COMBINING FINANCIAL STATEMENTS**

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND**  
**BALANCES - REGULATORY BASIS - ALL SPECIAL REVENUE FUNDS**  
**JUNE 30, 2017**

<u>ASSETS</u>	<u>BUILDING FUND</u>	<u>CO-OP FUND</u>	<u>TOTALS (MEMO ONLY)</u>
Cash	\$ 1,295,969	16,908	1,312,877
Total assets	<u>1,295,969</u>	<u>16,908</u>	<u>1,312,877</u>
 <u>LIABILITIES AND FUND BALANCES</u>			
Liabilities			
Warrants payable	42,281	16,908	59,189
Encumbrances	120,587		120,587
Total liabilities	<u>162,868</u>	<u>16,908</u>	<u>179,776</u>
Fund balances			
Restricted	<u>1,133,101</u>	-	<u>1,133,101</u>
Total liabilities and fund balances	<u>\$ 1,295,969</u>	<u>16,908</u>	<u>1,312,877</u>

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN**  
**CASH FUND BALANCES - REGULATORY BASIS - ALL SPECIAL REVENUE FUNDS**  
**JUNE 30, 2017**

	<u>BUILDING FUND</u>	<u>CO-OP FUND</u>	<u>TOTALS (MEMO ONLY)</u>
Revenues			
Local sources	\$ 453,980	2,094	456,074
State sources	780	86,833	87,613
Federal sources	335,549		335,549
Non-revenue receipts		122,947	122,947
Total revenues	<u>790,309</u>	<u>211,874</u>	<u>1,002,183</u>
Expenditures			
Instruction		92,901	92,901
Support services	915,669	118,973	1,034,642
Facilities, acquisition and const. services	215,477		215,477
Total expenditures	<u>1,131,146</u>	<u>211,874</u>	<u>1,343,020</u>
Revenues over (under) expenditures	(340,837)	-	(340,837)
Other financing sources (uses)			
Lapsed appropriations	<u>29,317</u>		<u>29,317</u>
Revenue and other sources over (under) expenditures and other uses	(311,520)	-	(311,520)
Cash fund balance, beginning of year	<u>1,444,621</u>	<u>-</u>	<u>1,444,621</u>
Cash fund balance, end of year	<u><u>\$ 1,133,101</u></u>	<u><u>-</u></u>	<u><u>1,133,101</u></u>

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL -**  
**- REGULATORY BASIS - ALL BUDGETED SPECIAL REVENUE FUNDS**  
**JUNE 30, 2017**

	BUILDING FUND			CO-OP FUND		
	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL
Revenues						
Local sources	\$ 414,922	414,922	453,980			2,094
State sources			780			86,833
Federal sources			335,549			
Non-revenue receipts				150,000	211,874	122,947
Total revenues	<u>414,922</u>	<u>414,922</u>	<u>790,309</u>	<u>150,000</u>	<u>211,874</u>	<u>211,874</u>
Expenditures						
Instruction				92,901	92,901	92,901
Support services	815,539	815,539	915,669	57,099	118,973	118,973
Facilities acquisitions and construction	165,063	165,063	215,477			
Non-categorical	878,941	878,941				
Total expenditures	<u>1,859,543</u>	<u>1,859,543</u>	<u>1,131,146</u>	<u>150,000</u>	<u>211,874</u>	<u>211,874</u>
Revenues over (under) expenditures	(1,444,621)	(1,444,621)	(340,837)	-	-	-
Other financing sources (uses)						
Lapsed appropriations			<u>29,317</u>			
Revenue and other sources over (under) expenditures and other uses	(1,444,621)	(1,444,621)	(311,520)	-	-	-
Cash fund balance, beginning of year	<u>1,444,621</u>	<u>1,444,621</u>	<u>1,444,621</u>	<u>-</u>	<u>-</u>	<u>-</u>
Cash fund balance, end of year	<u>\$ -</u>	<u>-</u>	<u>1,133,101</u>	<u>-</u>	<u>-</u>	<u>-</u>



**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN**  
**CASH FUND BALANCES - REGULATORY BASIS - ALL CAPITAL PROJECTS FUNDS**  
**JUNE 30, 2017**

	2016 BUILDING BOND FUND	2017 BUILDING BOND FUND	TOTALS (MEMO ONLY)
Revenues			
Local sources	\$ -	-	-
Expenditures			
Support Services		28,000	28,000
Facilities, acquisition & const. services	2,182,650		2,182,650
Total expenditures	2,182,650	28,000	2,210,650
Revenues over (under) expenditures	(2,182,650)	(28,000)	(2,210,650)
Other financing sources (uses)			
Bond sales proceeds		2,275,000	2,275,000
Total other financing sources (uses)		2,275,000	2,275,000
Revenue and other sources over (under) expenditures and other uses	(2,182,650)	2,247,000	64,350
Cash fund balance, beginning of year	2,182,650	-	2,182,650
Cash fund balance, end of year	\$ -	2,247,000	2,247,000

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES**  
**REGULATORY BASIS - ALL AGENCY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

	Balance July 1, 2016	Additions	Net Transfers	Deletions	Balance June 30, 2017
<b>Assets</b>					
Cash	\$ 310,814	1,223,961		1,160,638	374,137
Investments	243,055	1,529			244,584
Total Assets	<u>553,869</u>	<u>1,225,490</u>	<u>-</u>	<u>1,160,638</u>	<u>618,721</u>
<b>Liabilities</b>					
Funds held for student organizations					
Football	2,902	40,850		42,424	1,328
Boys Basketball	2,660	6,303		8,444	519
Girls Basketball	7,492	8,227		5,826	9,893
Boys Baseball	266	3,511		3,648	129
Girls Softball	1,659	7,452		8,937	174
Boys Wrestling	687	5,456		2,961	3,182
Girls Tennis	3,088	3,220		5,095	1,213
Boys Track	4,580	21,517		18,399	7,698
Girls Track	1,541	-		282	1,259
Golf	970	6,755		3,159	4,566
Cross Country Track	4,147	11,754		11,268	4,633
Soccer	1,485	4,213		4,686	1,012
Volleyball	1,152	6,894		2,248	5,798
Student Council	5,565	11,681		12,955	4,291
Library	14,104	55,567		53,101	16,570
PTA/PTO/Tiger Card Sales	40,850	77,825		85,485	33,190
Pictures	7,813	12,839		9,312	11,340
Courtesy Account	1,780	639		720	1,699
Miscellaneous Account	62,313	88,144		83,621	66,836
Gifted & Talented Activity	11,659	10,255		15,235	6,679
General Fund Refunds	-	8,715		8,715	-
Projects/SR Parents/Alt Ed	22,200	80,436		74,970	27,666
SADD/Club U21	1,071	3,667		3,265	1,473
The Clothing Store	7,017	2,305		3,322	6,000
FCA	1,125	519		710	934
Pom Squad Account	2,021	19,527		16,696	4,852
Yearbook	38,266	36,345		35,742	38,869
Athletic Hall of Fame	4,020	6,720		5,027	5,713
French Club	623	55		305	373
National Honor Society	1,003	2,564		1,586	1,981
FCCLA	821	2,331		2,952	200
Cheerleader Account	8,231	77,868		74,940	11,159
Vocal Music Account	9,634	42,070		40,526	11,178
THS Band	23,846	116,403		119,992	20,257
Indian Heritage	418	430		293	555
Basketball Tournament	9,977	14,598		11,239	13,336
Youth Volleyball	4,141	240		-	4,381
Federal Grants	\$ 1,333	-		158	1,175

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES**  
**REGULATORY BASIS - ALL AGENCY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

	Balance		Net		Balance
	<u>July 1, 2016</u>	<u>Additions</u>	<u>Transfers</u>	<u>Deletions</u>	<u>June 30, 2017</u>
THS Junior Class	\$ 8,821	8,013		5,366	11,468
THS Senior Class	379	-		379	-
Business Professionals	2,211	3,438		3,754	1,895
Distributive Ed. (DECA)	-	77		-	77
Future Farmers (FFA)	3,669	8,669		8,206	4,132
Science Club	6,696	15,042		16,203	5,535
Spanish Club	874	-		14	860
Gold Card Program	1,295	-		-	1,295
Ath Dept Fundraiser	101	1,922		736	1,287
THS/TJHS Tech Ed	879	741		565	1,055
THS Science Lab Fees	4,598	4,486		5,778	3,306
Boys Tip-In Club	2,539	23,373		23,549	2,363
Special Olympics	27,732	13,468		10,919	30,281
Competitive Cheerleading	2	-		-	2
THS Drama Club	4,453	9,767		10,611	3,609
Journalism	210	-		-	210
Hepatitis 'B' Shot Deposits	100	-		-	100
Transportation Dept	537	690		610	617
JROTC	9,811	6,376		7,080	9,107
Central Academy	-	4,119		2,991	1,128
OPAT	71	-		-	71
Maintenance	386	581		447	520
THS Student Store	-	620		37	583
Drug Testing/Parking Decals	26,641	19,213		7,062	38,792
Accufax	547	4,443		4,275	715
Doyle Green Scholarship	965	635		1,210	390
THS Baseball Booster Club	1,917	19,861		12,975	8,803
Tiger Cage Camp	870	-		450	420
Lady Tiger Cage Camp	88	-		-	88
Girls Tip-In Club	12,568	19,784		19,831	12,521
Tahlequah Kickoff Club	4,470	38,526		40,748	2,248
Athletic Misc	35,217	35,063		38,340	31,940
Softball Booster Club	1,864	7,919		8,971	812
Band Boosters	8,974	37,250		30,969	15,255
Tiger Takedown Club	4,312	11,972		10,654	5,630
HOSA	-	119		-	119
Back Pack Food Program	21,657	23,252		14,989	29,920
Boys Soccer Booster Club	398	15,012		11,290	4,120
THS Cheerleader Parents	-	225		60	165
Professional Development	4,326	-		513	3,813
POM Boosters	-	500		55	445
THS Golf Booster Club	136	-		-	136
Tennis Booster Club	1,198	195		1,393	-
Academic Team	1,816	1,750		1,392	2,174
Girls Soccer Booster Club	\$ 3,880	10,678		12,243	2,315

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES**  
**REGULATORY BASIS - ALL AGENCY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

	Balance		Net		Balance
	<u>July 1, 2016</u>	<u>Additions</u>	<u>Transfers</u>	<u>Deletions</u>	<u>June 30, 2017</u>
Cherokee Language Acct	\$ 10	-		-	10
THS Volleyball Camp	4,160	-		4,160	-
Band Travel	-	16,353		15,729	624
Maurice Box Memorial Scholarship	-	500		-	500
Para Pro Testing	270	330		385	215
Art Class Lab Fees	345	2,698		2,955	88
Grants and Awards	5,208	47,821		41,495	11,534
Indian Education Activity	17,152	1,748		244	18,656
Drama Club Travel Acct	51	-		-	51
THS Photography Club	68	-		-	68
AP Stat Account	2,643	1,104		689	3,058
English Club	83	24		-	107
4th Music Festival	3,939	9,238		1,990	11,187
THS Freshman Class	116	-		-	116
Mu Alpha Theta	156	-		82	74
	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
Total Liabilities	<u>\$ 553,869</u>	<u>1,225,490</u>	<u>-</u>	<u>1,160,638</u>	<u>618,721</u>

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

Federal Grantor/Pass Through Grantor/Program Title	Federal CFDA Number	Pass-through Grantor's Project Number	Program or Award Amount	Beginning Balance 7/1/2016	Revenue Collected	Total Expenditures	Ending Balance 6/30/2017
<u>U.S. Department of Education</u>							
<u>Direct Programs:</u>							
Title VIII Impact Aid Program:							
Title VIII Impact Aid - GF	84.041	592	\$ 42,122	9,733	42,122	42,122	9,733
Title VIII Impact Aid - BF	84.041	591	335,549		335,549	335,549	
Subtotal - Title VIII Impact Aid Program			377,671	9,733	377,671	377,671	9,733
Title VII-Part A, Indian Education	84.060	561	377,848		301,878	377,848	(75,970)
Title VII-Part A, Indian Education 2015-16	84.060	799		(59,916)	59,916		
Carol M. White PE Grant	84.215	772	643,950		104,570	160,827	(56,257)
Indian Education Demonstration Grant	84.299	774	298,890		221,165	257,057	(35,892)
Indian Education Demonstration Grant 2015-16	84.299	799		(45,656)	45,656		
Subtotal - Direct Programs			1,698,359	(95,839)	1,110,856	1,173,403	(158,386)
<u>Passed Through State Department of Education:</u>							
* Title I Cluster:							
Title I-Part A, Improving Basic Programs	84.010	511	1,228,356		976,770	1,175,915	(199,145)
Title I-Part A, Improving Basic Programs 2015-16	84.010	799		(361,093)	361,093		
Title I-Part C, Migrant Incentive	84.011	521	65,893		30,695	35,986	(5,291)
Title I-Part C, Migrant Incentive 2015-16	84.011	799		(4,754)	4,754		
Subtotal - Title I Program (Cluster)			1,294,249	(365,847)	1,373,312	1,211,901	(204,436)
Title II-Part A, Teacher & Principal Training	84.367	541	203,961		154,181	180,313	(26,132)
Title II-Part A 2015-16	84.367	799		(62,424)	62,424		
Title II-Part B, Math and Science Partnership	84.366	542	151,375		125,307	125,307	
Title II-Part B, Math and Science Partnership 2015-16	84.366	799		(48,625)	48,625		
Title III-Part A Program:							
Title III-Part A, English Language Acquisition	84.365	571	4,463		4,228	4,228	
Title III-Part A, English Language Acquisition 2015-16	84.365	799		(720)	720		
Title III-Part A, English Language Acquisition	84.365	572	60,263		52,762	53,793	(1,031)
Title III-Part A, English Language Acquisition 2015-16	84.365	799		(4,966)	4,966		
Subtotal - Title III-Part A Program			\$ 64,726	(5,686)	62,676	58,021	(1,031)



**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

<u>Federal Grantor/Pass Through Grantor/Program Title</u>	<u>Federal CFDA Number</u>	<u>Pass-through Grantor's Project Number</u>	<u>Program or Award Amount</u>	<u>Beginning Balance 7/1/2016</u>	<u>Revenue Collected</u>	<u>Total Expenditures</u>	<u>Ending Balance 6/30/2017</u>
Special Education Cluster:							
IDEA-B Flowthrough	84.027	621	\$ 688,828		575,739	686,286	(110,547)
IDEA-B Flowthrough 2015-16	84.027	799		(214,028)	214,028		
IDEA-B Preschool	84.173	641	13,133		11,053	13,133	(2,080)
IDEA-B Preschool 2015-16	84.173	799		(3,340)	3,340		
Subtotal - Special Education Program (Cluster)			<u>701,961</u>	<u>(217,368)</u>	<u>804,160</u>	<u>699,419</u>	<u>(112,627)</u>
Title VI-Rural and Low Income	84.358	587	100,373		86,965	89,967	(3,002)
Title VI-Rural and Low Income 2015-16	84.358	799		(6,507)	6,507		
Title IX-McKinney Vento	84.196	596	29,735		24,750	28,618	(3,868)
Adult Basic Education Program:							
Adult Basic Education - Adult Education and Literacy	84.287	731	32,755		21,805	32,173	(10,368)
Adult Basic Education - English Literacy/Civics	84.287	732	8,651		4,590	8,261	(3,671)
Adult Basic Education 2015-16	84.287	799		(32,004)	32,004		
Subtotal - Adult Basic Education Program			<u>41,406</u>	<u>(32,004)</u>	<u>58,399</u>	<u>40,434</u>	<u>(14,039)</u>
<b>Subtotal - Passed Through State Dept of Education</b>			<u>2,587,786</u>	<u>(738,461)</u>	<u>2,807,306</u>	<u>2,433,980</u>	<u>(365,135)</u>
<u>Department of Health and Human Services</u>							
Drug-Free Communities	93.276	775	162,300		111,894	128,274	(16,380)
Drug-Free Communities 2015-16	93.276	799		(23,551)	23,551		
OJT	84.126	456	1,003		624	1,003	(379)
OJT 2015-16	84.126	799		(587)	587		
<b>Subtotal - Passed Through Dept of Career and Tech Ed</b>			<u>163,303</u>	<u>(24,138)</u>	<u>136,656</u>	<u>129,277</u>	<u>(16,759)</u>
<u>Passed Through State Department of Career and Technology Education:</u>							
Carl Perkins Grant	84.048	421	48,908		27,618	47,972	(20,354)
Carl Perkins Grant 2015-16 Note 1	84.048	799		(21,087)	21,087		
Carl Perkins Supplemental Grant	84.048	424	49,998		49,686	49,998	(312)
Carl Perkins Supplemental Grant 2015-16 Note 1	84.048	799		(3,086)	3,086		
<b>Subtotal - Passed Through Dept of Career and Tech Ed</b>			<u>\$ 98,906</u>	<u>(24,173)</u>	<u>101,477</u>	<u>97,970</u>	<u>(20,666)</u>

**INDEPENDENT SCHOOL DISTRICT NO. 1-35, CHEROKEE COUNTY**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

<u>Federal Grantor/Pass Through Grantor/Program Title</u>	<u>Federal CFDA Number</u>	<u>Pass-through Grantor's Project Number</u>	<u>Program or Award Amount</u>	<u>Beginning Balance 7/1/2016</u>	<u>Revenue Collected</u>	<u>Total Expenditures</u>	<u>Ending Balance 6/30/2017</u>
<u>U.S. Department of Agriculture:</u>							
<u>Passed Through State Department of Education:</u>							
* Child Nutrition Cluster:							
Cash Assistance:							
National School Lunch Program	10.555	763		130,761	1,183,668	1,314,429	
School Breakfast Program	10.553	764		78,879	410,855	489,734	
<i>Cash Assistance Subtotal</i>				<u>209,640</u>	<u>1,594,523</u>	<u>1,804,163</u>	<u>-</u>
<u>Passed Through State Department of Human Services:</u>							
Non-cash Assistance (Commodities)	10.555	N/A			137,108	137,108	
<b>Subtotal - Child Nutrition Program (Cluster)</b>				<u>209,640</u>	<u>1,731,631</u>	<u>1,941,271</u>	<u>-</u>
<u>Other Federal Assistance:</u>							
Johnson O'Malley	15.130	563	\$ 72,280		24,742	72,268	(47,526)
Johnson O'Malley 2015-16	15.130	799		(41,731)	41,731		
Flood Control	12.112	779			8,575	8,575	
JROTC	12.401	771		970	71,251	70,242	1,979
<b>Subtotal - Other Federal Assistance</b>			<u>72,280</u>	<u>(40,761)</u>	<u>146,299</u>	<u>151,085</u>	<u>(45,547)</u>
<b>Total Federal Assistance</b>			<u>\$ 4,620,634</u>	<u>(713,732)</u>	<u>6,034,225</u>	<u>5,926,986</u>	<u>(606,493)</u>

\* Major federal programs

Note 1 - Commodities received by the District in the amount of \$137,108 were of a non-monetary nature and therefore the total revenue does not agree with the financial statements by this amount. These commodities are reported at fair market value.

Note 2 - There were no amounts passed to subrecipients.

Note 3 - Grantor provides adequate insurance coverage against loss on assets purchased with Federal Awards.

Note 4 - The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Expenditures are reported on the regulatory basis of accounting consistent with the preparation of the combined financial statements. These expenditures are recognized following the cost principles contained in the Uniform Guidance. The District has also elected to not use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**SCHEDULE OF SURETY BONDS**  
**FOR THE YEAR ENDED JUNE 30, 2017**

<u>BONDING COMPANY</u>	<u>POSITION COVERED</u>	<u>BOND NUMBER</u>	<u>COVERAGE AMOUNT</u>	<u>EFFECTIVE DATES</u>
Western Surety Company	Treasurer	69773654	\$ 100,000	10/1/16-10/1/17
	Deputy Treasurer	69529648	\$ 100,000	7/1/16-7/1/17
Liberty Mutual	Activity Fund Custodian	601022403	\$ 100,000	7/1/16-7/1/17
	Superintendent	601032323	\$ 100,000	7/1/16-7/1/17
	Encumbrance Clerk	601032323	\$ 100,000	7/1/16-7/1/17
	Minutes Clerk	601032323	\$ 100,000	7/1/16-7/1/17
	Payroll Clerk	601032323	\$ 100,000	7/1/16-7/1/17





**JENKINS & KEMPER**  
CERTIFIED PUBLIC ACCOUNTANTS, P.C.

JACK JENKINS, CPA  
MICHAEL KEMPER, CPA

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

The Honorable Board of Education  
Tahlequah School District No. I-035  
Tahlequah, Oklahoma 74465-0517

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the accompanying fund type and account group financial statements-regulatory basis as listed in the Table of Contents, of Tahlequah School District No. I-035, Tahlequah, Oklahoma, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 13, 2017. This report was adverse with respect to the presentation of the financial statements in conformity with accounting principles generally accepted in the United States because the presentation followed the regulatory basis of accounting for Oklahoma school districts and did not conform to the presentation requirements of the Governmental Accounting Standards Board. However, our report was qualified for the omission of the general fixed asset account group with respect to the presentation of financial statements on the regulatory basis of accounting authorized by the Oklahoma State Board of Education.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, there was one (1) immaterial instance of non-compliance included in a separate letter to management.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Jenkins & Kemper, CPAs P.C.*

Jenkins & Kemper  
Certified Public Accountants, P.C.

December 13, 2017





**JENKINS & KEMPER**  
CERTIFIED PUBLIC ACCOUNTANTS, P.C.

JACK JENKINS, CPA  
MICHAEL KEMPER, CPA

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH  
MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE  
REQUIRED BY THE UNIFORM GUIDANCE**

The Honorable Board of Education  
Tahlequah School District No. I-035  
Tahlequah, Oklahoma 74465-0517

**Report on Compliance for Each Major Federal Program**

We have audited the compliance of Tahlequah School District No. I-035, Tahlequah, Oklahoma, with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (The Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

**Opinion on Each Major Federal Program**

In our opinion, Tahlequah District No. I-035, Tahlequah, Oklahoma complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

### **Report on Internal Control over Compliance**

The management of Tahlequah District No. 1-035, Tahlequah, Oklahoma is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine our auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Jenkins & Kemper, CPAs P.C.*

Jenkins & Kemper  
Certified Public Accountants, P.C.

December 13, 2017

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**JULY 1, 2016 TO JUNE 30, 2017**

**Summary of Auditor's Results**

1. The auditor's report expresses an adverse opinion on the combined financial statements in conformity with generally accepted accounting principles and a qualified opinion for the omission of the general fixed asset account group on the combined financial statements in conformity with a regulatory basis of accounting prescribed by the Oklahoma State Department of Education.
2. No significant deficiencies relating to the audit of the financial statements are reported in the Schedule of Findings and Questioned Costs.
3. No instances of noncompliance material to the financial statements of the District were reported during the audit.
4. No significant deficiencies relating to the audit of the major federal award programs are reported in the "Report on Compliance with Requirements Applicable to Each Major Program and Internal Control over Compliance in Accordance with OMB Uniform Guidance"
5. An unqualified opinion report was issued on the compliance of major federal award programs.
6. The audit disclosed no audit findings and questioned costs, which are required to be reported under OMB Uniform Guidance.
7. Identification of Major Programs: Title I (84.010,84.011) and Child Nutrition (10.553,10.555,10.559) programs which were each clustered in the determination.
8. The dollar threshold used to determine between Type A and Type B programs was \$750,000.
9. The District did not qualify to be a low-risk auditee.

**Findings – Financial Statement Audit**

None

**Findings and Questioned Costs – Major Federal Award Programs Audit**

None

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY  
DISPOSITION OF PRIOR YEAR'S SCHEDULE OF FINDINGS  
JULY 1, 2016 TO JUNE 30, 2017**

There were no material instances of non-compliance in the previous fiscal year.

**INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY**  
**SCHEDULE OF ACCOUNTANT'S PROFESSIONAL**  
**LIABILITY INSURANCE AFFIDAVIT**  
**JULY 1, 2016 TO JUNE 30, 2017**

State of Oklahoma    )  
County of Tulsa       )

The undersigned auditing firm representative of lawful age, being first duly sworn on oath, says that said firm had in full force and effect Accountant's Professional Liability Insurance in accordance with the "Oklahoma Public School Audit Law" at the time of audit contract and during the entire audit engagement with Tahlequah School District for the audit year 2016-17.

Jenkins & Kemper, CPAs, P.C.  
AUDITING FIRM

BY

AUTHORIZED AGENT

Subscribed and sworn to before me on this  
14<sup>th</sup> day of, December, 2017

Andrea Fugate  
NOTARY PUBLIC

