#### AUDITED FINANCIAL STATEMENTS - REGULATORY BASIS AND REPORTS OF INDEPENDENT AUDITOR

#### TAHLEQUAH SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY, OKLAHOMA

**JUNE 30, 2016** 



#### INDEPENDENT SCHOOL DISTRICT NO. I-35 CHEROKEE COUNTY, OKLAHOMA JUNE 30, 2016

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#### INDEPENDENT SCHOOL DISTRICT NO. I-35 CHEROKEE COUNTY, OKLAHOMA SCHOOL DISTRICT OFFICIALS JUNE 30, 2016

#### **BOARD OF EDUCATION**

President

Sharon Ballew

Vice-President

Brian Berry

Member

David Morrison

Member

Lorraine Walker

Member

Carl Farinelli

#### SUPERINTENDENT OF SCHOOLS

Lisa Presley

#### **BUSINESS MANAGER**

Diane Adamson

#### SCHOOL DISTRICT TREASURER

Johnny Hobbs



#### JENKINS & KEMPER

CERTIFIED PUBLIC ACCOUNTANTS, P.C.

JACK JENKINS, CPA MICHAEL KEMPER, CPA

#### INDEPENDENT AUDITOR'S REPORT

The Honorable Board of Education Tahlequah School District No. I-035 Tahlequah, Oklahoma 74465-0517

Report on the Financial Statements

We have audited the accompanying basic financial statements-regulatory basis of the governmental activities, each major fund and the aggregate remaining fund information of Tahlequah School District No. I-035, Tahlequah, Oklahoma (the "District") as of and for the year ended June 30, 2016, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with financial reporting provisions of the Oklahoma State Department of Education. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our modified audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1, the financial statements are prepared by the Tahlequah School District No. I-035, on the basis of the financial reporting provisions of the Oklahoma State Department of Education, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to comply with the requirements of the Oklahoma State Department of Education. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although reasonably determined, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because the significance of the matter discussed in the previous paragraph, the basic financial statements referred to in the first paragraph do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the governmental activities, each major fund, and the aggregate remaining

fund information of the Tahlequah School District No. I-035, Cherokee County, Oklahoma as of June 30, 2016, the changes in its financial position, or where applicable, its cash flows for the year then ended.

Basis for Qualified Opinion on Regulatory Basis of Accounting

The financial statements referred to above do not include the general fixed assets account group, which is a departure from the regulatory basis of accounting prescribed by the Oklahoma State Department of Education. The amount that should be recorded in the general fixed asset account group is not known.

**Qualified Opinion on Regulatory Basis of Accounting** 

In our opinion, except for the effects of the matter described in the preceding paragraph, the basic financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial position-regulatory basis of the government activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2016, and the respective changes in financial position-regulatory basis for the year then ended on the regulatory basis of accounting described in Note 1.

#### Other Matters

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's basic financial statements. The combining statements, regulatory basis, listed in the accompanying table of contents are presented for purpose of additional analysis, and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The combining statements-regulatory basis and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements-regulatory basis are fairly stated in all material respects in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued a report dated December 5, 2016, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

Jenkins & Kemper, CPAS P.C.
Jenkins & Kemper

Certified Public Accountants, P.C.

December 5, 2016

COMB	INED FINAN	CIAL STAT	EMENTS -	REGULATO	ORY BASIS
	· .				

# INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY COMBINED STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES - REGULATORY BASIS - ALL FUND TYPES AND ACCOUNT GROUPS JUNE 30, 2016

S. NLY)	6,786,471 5,643,015 117,450 5,916,528 18,463,464
TOTALS (MEMO ONLY)	6,78 5,64 11 5,91 5,91
ACCOUNT GROUP GENERAL LONG-TERM DEBT	117,450 5,916,528 6,033,978
1 1	
FIDUCIARY FUND TYPES EXPENDABLE TRUST AND AGENCY FUND	310,814 243,055 553,869
CAPITAL	2,182,650
FUND TYPES DEBT SERVICE	117,450
GOVERNMENTAL FUND TYPES SPECIAL DEBT REVENUE SERVICE	1,579,780
GENERAL	\$ 2,595,777 5,399,960 7,995,737
ASSETS	Cash Investments Amounts available in debt service Amounts to be provided for retirement of general long-term debt Total Assets

# LIABILITIES AND FUND BALANCES

abilities Warrants payable Encumbrances	2,941,884	90,216 44,943					3,032,100 96,182
Funds held for school organizations Long-term debt: Bonds payable					553,869	4,355,000	553,869
	2,993,123	135,159			553,869	1,678,978 6,033,978	1,678,978
			117,450	2,182,650			2,182,650
		ı					
		1,444,621					1,444,621
	5,002,614						5,002,614
	5,002,614	1,444,621	117,450	2,182,650	1	1	8,747,335
Total liabilities and fund balances	\$ 7,995,737	1,579,780	117,450	2,182,650	553,869	6,033,978	18,463,464

# INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN CASH FUND BALANCES REGULATORY BASIS - ALL GOVERNMENTAL FUND TYPES JUNE 30, 2016

		GOVERNMENTAL FUND TYPES SPECIAL DEBT	L FUND TYPES DEBT	CAPITAL	TOTALS
Revenues	GENERAL	KEVENUE	SERVICE	PROJECTS	(MEMO ONLY)
Local sources	\$ 4,025,062	432,211	2,135,681		6,592,954
Intermediate sources	400,276				400,276
State sources	18,147,890	111,701	17		18,259,608
Federal sources	4,766,741	397,538			5,164,279
Non-revenue receipts	45,953	187,466			233,419
Total revenues	27,385,922	1,128,916	2,135,698		30,650,536
Expenditures					
Instruction	15,300,581	187,130			15,487,711
Support services	10,252,580	895,141			11,147,721
Operation of non-instructional services	2,124,258				2,124,258
Facilities, acquisition and const. services		510,996		2,172,350	2,683,346
Other outlays	188,026				188,026
Debt service			2,109,120		2,109,120
Total expenditures	27,865,445	1,593,267	2,109,120	2,172,350	33,740,182
Revenues over (under) expenditures	(479,523)	(464,351)	26,578	(2,172,350)	(3,089,646)
Other financing sources (uses) Lapsed appropriations	13,899	13.724			629.22
Estopped warrants	1,093	•			1,093
Bond proceeds				4,355,000	4,355,000
Total other financing sources (uses)	14,992	13,724	·	4,355,000	4,383,716
Revenue and other sources over (under) expenditures and other uses	(464 531)	(450 627)	26 578	7 187 650	4 204 070
coen romo ann communativo	(10)	(170,001)	0.00	2,102,030	0,04,070
Cash fund balance, beginning of year	5,467,145	1,895,248	90,872	t	7,453,265
Cash fund balance, end of year	\$ 5,002,614	1,444,621	117,450	2,182,650	8,747,335

# INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - REGULATORY BASIS - BUDGETED GENERAL FUND JUNE 30, 2016

			GE	NERAL FUND	
		ORIGINAL BUDGET		FINAL BUDGET	ACTUAL
Revenues	entransia de la composito de l				
Local sources	\$	3,358,079	\$	3,619,899	4,025,062
Intermediate sources		388,988		388,988	400,276
State sources		17,253,119		18,199,771	18,147,890
Federal sources		4,236,547		4,709,206	4,766,741
Non-revenue receipts					45,953
Total revenues		25,236,733		26,917,864	27,385,922
Expenditures					
Instruction		12,155,889		13,837,020	15,300,581
Support services		8,922,242		8,922,242	10,252,580
Operation of non-instructional services					2,124,258
Other outlays		162,679		162,679	188,026
Non-categorical		9,463,068		9,463,068	
Total expenditures		30,703,878		32,385,009	27,865,445
Revenues over (under) expenditures		(5,467,145)		(5,467,145)	(479,523)
Other financing sources (uses)					
Lapsed appropriations					13,899
Estopped warrants					1,093
Total other financing sources (uses)				_	14,992
Revenue and other sources over (under)					
expenditures and other uses		(5,467,145)		(5,467,145)	(464,531)
Cash fund balance, beginning of year	dual dual personne	5,467,145		5,467,145	5,467,145
Cash fund balance, end of year	\$				5,002,614

# INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - REGULATORY BASIS - ALL BUDGETED SPECIAL REVENUE FUNDS JUNE 30, 2016

	SPECIAL REVENUE FUNDS				
		ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	
Revenues					
Local sources	\$	390,340	390,340	432,211	
State sources			111,700	111,701	
Federal sources				397,538	
Non-revenue receipts		150,000	187,466	187,466	
Total revenues		540,340	689,506	1,128,916	
Expenditures					
Instruction		150,000	299,166	187,130	
Support services		,	,	895,141	
Facilities, acquisition and const. services				510,996	
Non-categorical		2,285,588	2,285,588		
Total expenditures		2,435,588	2,584,754	1,593,267	
Revenues over (under) expenditures		(1,895,248)	(1,895,248)	(464,351)	
Other financing sources (uses)					
Lapsed appropriations			_	13,724	
Total other financing sources (uses)			_	13,724	
Revenue and other sources over (under)					
expenditures and other uses		(1,895,248)	(1,895,248)	(450,627)	
Cash fund balance, beginning of year	-	1,895,248	1,895,248	1,895,248	
Cash fund balance, end of year	\$	-	-	1,444,621	

# INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - REGULATORY BASIS - DEBT SERVICE FUNDS JUNE 30, 2016

		D		
	ORIGINAL BUDGET		FINAL BUDGET	ACTUAL
Revenues				
Local sources State sources	\$	2,018,248	2,018,248	2,135,681 17
Total revenues		2,018,248	2,018,248	2,135,698
Expenditures Other outlays				
Debt service		2,109,120	2,109,120	2,109,120
Revenues over (under) expenditures		(90,872)	(90,872)	26,578
Cash fund balance, beginning of year		90,872	90,872	90,872
Cash fund balance, end of year	\$	· •		117,450

### NOTES TO COMBINED FINANCIAL STATEMENTS - REGULATORY BASIS

#### 1. Summary of Significant Accounting Policies

The basic financial statements of the Tahlequah Public Schools Independent District No. I-35 (the "District") have been prepared in conformity with another comprehensive basis of accounting as prescribed by the Oklahoma State Department of Education. The more significant of the District's accounting policies are described below.

#### A. Reporting Entity

The District is a corporate body for public purposes created under Title 70 of the Oklahoma Statutes and accordingly is a separate entity for operating and financial reporting purposes.

The District is part of the public school system of Oklahoma under the general direction and control of the State Board of Education and is financially dependent on state of Oklahoma support. The general operating authority for the public school system is the Oklahoma School Code contained in Title 70, Oklahoma Statutes.

The governing body of the District is the Board of Education composed of elected members. The appointed superintendent is the executive officer of the District.

In evaluating how to define the District, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria established by the Governmental Accounting Standards Board (GASB). The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the District and/or its citizens, or whether the activity is conducted within the geographic boundaries of the District and is generally available to its patrons. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the District is able to exercise oversight responsibilities. Based upon the application of these criteria, there are no potential component units included in the District's reporting entity. The Parent Teacher Association (PTA) is not included in the reporting entity. The District does not appoint any of the board members or exercise any oversight authority over the PTA.

#### 1. Summary of Significant Accounting Policies- contd.

#### B. Fund Accounting

The District uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain district functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources. Funds are classified into three categories: governmental, proprietary, and fiduciary. Each category, in turn, is divided into separate "fund types."

#### **Governmental Fund Types**

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of general fixed assets (capital projects funds), and the servicing of general long-term debt (debt service funds).

General Fund - The general fund is used to account for all financial transactions except those required to be accounted for in another fund. Major revenue sources include state and local property taxes and state funding under the Foundation and Incentive Aid Program. Expenditures include all costs associated with the daily operations of the schools except for programs funded for building repairs and maintenance, school construction and debt service on bonds and other long-term debt. The general fund includes federal and state restricted monies that must be expended for specific programs.

<u>Special Revenue Fund</u> - The special revenue funds are the District's building, co-op and child nutrition funds.

<u>Building Fund</u> - The building fund consists of monies derived property taxes levied for the purpose of erecting, remodeling, repairing, or maintaining school buildings and for purchasing furniture, equipment and computer software to be used on or for the school district property, for paying energy and utility costs, for purchasing telecommunications services, for paying fire and casualty insurance premiums for school facilities, for purchasing security systems, and for paying salaries of security personnel.

#### 1. Summary of Significant Accounting Policies- contd.

#### B. Fund Accounting - contd.

<u>Co-op Fund</u> - The co-op fund is established when the boards of education of two or more school districts enter into cooperative agreements and maintain joint programs. The revenues necessary to operate a cooperative program can come from federal, state, or local sources, including the individual contributions of participating school districts. The expenditures for this fund would consist of those necessary to operate and maintain the joint programs.

<u>Child Nutrition Fund</u> - The child nutrition fund consists of monies derived from federal and state financial assistance and food sales. This fund is used to account for the various nutrition programs provided to students. The District did not maintain this fund during the 2015-16 fiscal year.

<u>Debt Service Fund</u> - The debt service fund is the District's sinking fund and is used to account for the accumulation of financial resources for the payment of general long-term (including judgments) debt principal, interest, and related costs. The primary revenue sources are local property taxes levied specifically for debt service and interest earnings from temporary investments.

<u>Capital Projects Funds</u> - The capital projects fund is the District's bond fund and is used to account for the proceeds of bond sales to be used exclusively for acquiring school sites, constructing and equipping new school facilities, renovating existing facilities, and acquiring transportation equipment.

#### **Proprietary Fund Types**

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the District (internal service funds). The District has no proprietary fund types.

#### Fiduciary Fund Types

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the District. When these assets are held under a trust agreement, either a nonexpendable trust fund or an expendable trust fund is used depending on whether there is an obligation to maintain trust principal. Agency

#### 1. Summary of Significant Accounting Policies- contd.

#### B. Fund Accounting - contd.

funds are used to account for assets that the District holds on behalf of others as their agent and do not involve measurement of results of operations.

<u>Expendable Trust Funds</u> - Expendable trust funds include the gifts fund, medical insurance fund, worker's compensation fund and the insurance recovery fund. The District did not maintain any expendable trust funds during the 2015-16 fiscal year.

<u>Gifts Fund</u> - The gifts fund receives its assets by way of philanthropic foundations, individuals, or private organizations for which no repayment or special service to the contributor is expected. This fund is used to promote the general welfare of the District.

<u>Medical Insurance Fund</u> - The medical insurance fund accounts for revenues and expenditures for all types of self-funded medical insurance coverage.

<u>Workers Compensation Fund</u> - The worker's compensation fund accounts for revenues and expenditures for workers compensation claims.

<u>Insurance Recovery Fund</u> - The insurance recovery fund accounts for all types of insurance recoveries, major reimbursements and reserves for property repairs and replacements.

<u>Agency Fund</u> - The agency fund is the school activities fund which is used to account for monies collected principally through fundraising efforts of the student and District-sponsored groups. The administration is responsible, under the authority of the Board, in collecting, disbursing and accounting for these activity funds.

#### Account Group

Account groups are not funds and consist of a self-balancing set of accounts used only to establish accounting control over long-term debt and fixed assets.

General Long-Term Debt Account Group - This account group was established to account for all long-term debt of the District, which is offset by the amount available in the debt service fund and the amount to be provided in future years to complete retirement of the debt principal. It is also used to account for other liabilities (judgments and lease purchases), which are to be paid from funds provided in future years.

#### 1. Summary of Significant Accounting Policies- contd.

#### B. Fund Accounting - contd.

<u>General Fixed Assets Account Group</u> - This account group is used by governments to account for the property, plant, and equipment of the school district. The District does not have the information necessary to include this group in its financial statements.

#### Memorandum Only - Total Column

The total column on the combined financial statements - regulatory basis is captioned "memorandum only" to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position, results of operations or cash flows in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Inter-fund eliminations have not been made in the aggregation of this data.

#### C. Basis of Accounting and Presentation

The District prepares its financial statements in a presentation format that is prescribed by the Oklahoma State Department of Education. This format is essentially the generally accepted form of presentation used by state and local governments prior to the effective date of GASB Statement No. 34, Basic Financial Statements-Management's Discussion and Analysis-for State and Local Governments. This format significantly differs from that required by GASB 34.

The basic financial statements are essentially prepared on a basis of cash receipts and disbursements modified as required by the regulations of the Oklahoma State Department of Education (OSDE) as follows:

- Encumbrances represented by purchase orders, contracts, and other commitments for the expenditure of monies and are recorded as expenditures when approved.
- Investments and inventories are recorded as assets when purchased.
- Warrants payable are recorded as liabilities when issued.
- Long-term debt is recorded when incurred.
- Accrued compensated absences are recorded as an expenditure and liability when the obligation is incurred.

This regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, which requires revenues to be recognized when they become

#### 1. Summary of Significant Accounting Policies- contd.

#### C. Basis of Accounting and Presentation – contd.

available and measurable, or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred for governmental fund types; and, when revenues are earned and liabilities are incurred for proprietary fund types and trust funds.

#### D. Budgets and Budgetary Accounting

The District is required by state law to prepare an annual budget. A preliminary budget must be submitted to the Board of Education by December 31 for the fiscal year beginning the following July 1. If the preliminary budget requires an additional levy, the District must hold an election on the first Tuesday in February to approve the levy. If the preliminary budget does not require an additional levy, it becomes the legal budget. If an election is held and the taxes are approved, then the preliminary budget becomes the legal budget. If voters reject the additional taxes, the District must adopt a budget within the approved tax rate.

The District may upon approval by a majority of the electors of the District voting on the question make the ad valorem levy for emergency levy and local support levy permanent.

Under current Oklahoma Statutes, a formal budget is required for all funds except for trust and agency funds. Budgets are presented for all funds that include the originally approved budgeted appropriations for expenditures and final budgeted appropriations as adjusted for supplemental appropriations and approved transfers between budget categories.

#### E. Assets, Liabilities and Fund Balances

<u>Cash</u> - Cash consists of cash on hand, demand deposit accounts, and interest bearing checking accounts.

<u>Investments</u> - Investments consist of direct obligations of the United States Government and agencies; certificates of deposit of savings and loan associations, bank, and trust companies; savings accounts or savings certificates of savings and loan associations, and trust companies; and warrants, bonds or judgments of the district. All investments are recorded at cost, which approximates market value.

<u>Inventories</u> - The value of consumable inventories at June 30, 2016 is not material to the combined financial statements-regulatory basis.

#### 1. Summary of Significant Accounting Policies- contd.

E. Assets, Liabilities and Fund Balances – contd.

<u>Fixed Assets and Property, Plant, and Equipment</u> - The General Fixed Asset Account Group is not presented.

<u>Warrants Payable</u> - Warrants are issued to meet the obligations for goods and services provided to the District. The District recognizes a liability for the amount of outstanding warrants that have yet to be redeemed by the District's treasurer.

<u>Encumbrances</u> - Encumbrances represent commitments related to purchase orders, contracts, other commitments for expenditures or resources, and goods or services received by the District for which a warrant has not been issued. An expenditure is recorded and a liability is recognized for outstanding encumbrances at year end in accordance with the regulatory basis of accounting.

<u>Unmatured Obligations</u> - The unmatured obligations represent the total of all annual accruals for both principal and interest, based on the lengths of the bonds and/or judgments, less all principal and interest payments through the balance sheet date in accordance with the regulatory basis of accounting.

<u>Funds Held for School Organizations</u> - Funds held for school organizations represent the funds received or collected from students or other co-curricular and extracurricular activities conducted in the district, control over which is exercised by the board of education. These funds are credited to the account maintained for the benefit of each particular activity within the school activity fund.

<u>Long-Term Debt</u> - Long-term debt is recognized as a liability of a governmental fund when due, or when resources have been accumulated in the debt service fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligations is reported in the general long-term debt account group. Long-term liabilities expected to be financed from proprietary fund operations are accounted for in those funds.

<u>Cash Fund Balance</u> - Cash fund balance represents the funds not encumbered by purchase order, legal contracts, outstanding warrants and unmatured obligations.

#### 1. Summary of Significant Accounting Policies- contd.

#### F. Revenue and Expenditures

<u>Local Revenues</u> - Revenue from local sources is the money generated from within the boundaries of the District and available to the District for its use. The District is authorized by state law to levy property taxes, which consist of ad valorem taxes on real and personal property within the District. These property taxes are distributed to the District's general, building and sinking funds based on the levies approved for each fund. The County Assessor, upon receipt of the certification of tax levies from the county excise board, extends the tax levies on the tax roll for submission to the county treasurer prior to October 1. The county treasurer must commence tax collection within fifteen days of receipt of the tax rolls. The first half of taxes are due prior to January 1. The second half is due prior to April 1.

If the first payment is not made timely, the entire tax becomes due and payable on January 2. Second half taxes become delinquent on April 1 of the year following the year of assessment. If not paid by the following October 1, the property is offered for sale for the amount of taxes due. The owner has two years to redeem the property by paying the taxes and penalty owned. If at the end of two years the owner has not done so, the purchaser is issued a deed to the property.

Other local sources of revenues include interest earnings, tuition, fees, rentals, disposals, commissions and reimbursements.

<u>Intermediate Revenues</u> - Revenue from intermediate sources is the amount of money from funds collected by an intermediate administrative unit, or a political subdivision between the district and the state, and distributed to districts in amounts that differ in proportion to those which were collected within such systems.

<u>State Revenues</u> - Revenues from state sources for current operations are primarily governed by the state aid formula under the provisions of Article XVIII, Title 70, Oklahoma Statutes. The State Board of Education administers the allocation of state aid funds to school districts based on information accumulated from the Districts.

After review and verification of reports and supporting documentation, the State Department of Education may adjust subsequent fiscal period allocations of money for prior year errors disclosed by review. Normally such adjustments are treated as reductions or additions of revenue of the year when the adjustment is made.

#### 1. Summary of Significant Accounting Policies- contd.

#### F. Revenue and Expenditures- contd.

The District receives revenue from the state to administer certain categorical educational programs. State Board of Education rules require that revenue earmarked for these programs be expended only for the program for which the money is provided and require that the money not expended as of the close of the fiscal year be carried forward into the following year to be expended for the same categorical programs. The State Department of Education requires categorical educational program revenues be accounted for in the general fund.

The aforementioned state revenues are apportioned to the District's general fund.

<u>Federal Revenues</u> - Federal revenues consist of revenues from the federal government in the form of operating grants or entitlements. An operating grant is a contribution to be used for a specific purpose, activity, or facility. A grant may be received either directly from the federal government or indirectly as a pass-through from another government, such as the state.

An entitlement is the amount of payment to which the District is entitled pursuant to an allocation formula contained in applicable statutes.

The majority of the federal revenues received by the District are apportioned to the general fund. The District maintains a building fund and the non-special education portion of PL874 Impact Aid are apportioned there.

<u>Non-Revenue Receipts</u> - Non-revenue receipts represent receipts deposited into a fund that are not new revenues to the District, but the return of assets.

<u>Instruction Expenditures</u> - Instruction expenditures include the activities dealing directly with the interaction between teachers and students. Teaching may be provided for students in a school classroom, in another location, such as a home or hospital, and in other learning situations, such as those involving co-curricular activities. It may also be provided through some other approved medium, such as television, radio, telephone, and correspondence.

Included here are the activities of teacher assistants of any type (clerks, graders, teaching machines, etc.), which assist in the instructional process. The activities of tutors, translators and interpreters would be recorded here. Department chairpersons who teach for any portion of time are included here. Tuition/transfer fees paid to other LEAs would be included here.

#### 1. Summary of Significant Accounting Policies- contd.

*F.* Revenue and Expenditures - contd.

<u>Support Services Expenditures</u> - Support services expenditures provide administrative, technical (such as guidance and health) and logistical support to facilitate and enhance instruction. These services exist as adjuncts for fulfilling the objectives of instruction, community services and enterprise programs, rather than as entities within themselves.

Operation of Non-Instructional Services Expenditures - Activities concerned with providing non-instructional services to students, staff, or the community.

<u>Facilities Acquisition and Construction Services Expenditures</u> - Consists of activities involved with the acquisition of land and buildings; remodeling buildings; the construction of buildings and additions to buildings; initial installation or extension of service systems and other built-in equipment; and improvement to sites.

Other Outlays/Uses Expenditures - A number of outlays of governmental funds are not properly classified as expenditures, but still require budgetary or accounting control. These are classified as Other Outlays. These include debt service payments (principal and interest) when applicable. Other uses include scholarships provided by private gifts and endowments; student aid and staff awards supported by outside revenue sources (i.e., foundations). Also, expenditure for self-funded employee benefit programs administered either by the District or a third-party administrator.

<u>Repayment Expenditures</u> - Repayment expenditures represent checks/warrants issued to outside agencies for refund or restricted revenue previously received for overpayment, non-qualified expenditures and other refunds to be repaid from District funds.

<u>Inter-fund Transactions</u> - Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund or expenditure/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the fund that is reimbursed.

All other inter-fund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Nonrecurring or non-routine permanent transfers of equity are reported as residual equity transfers. All other inter-fund transfers are reported as operating transfers. There were no inter-fund transfers during the 2015-16 fiscal year.

#### 2. Deposits and Investments

#### Custodial Credit Risk

At June 30, 2016, the District held deposits of approximately \$12,429,486 at financial institutions. The District's cash deposits, including interest-bearing certificates of deposit, are entirely covered by Federal Depository Insurance (FDIC) or direct obligation of the U.S. government insured or collateralized with securities held by the District or by its agent in the District's name.

#### Investment Interest Rate Risk

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Investment Credit Risk

The District has no policy that limits its investment choices other than the limitation of state law as follows:

- a. Direct obligations of the U.S. Government, its agencies, and instrumentalities to which the full faith and credit of the U.S. Government is pledged, or obligations to the payment of which the full faith and credit of the State is pledged.
- b. Certificates of deposits or savings accounts that are either insured or secured with acceptable collateral with in-state financial institutions, and fully insured certificates of deposits or savings accounts in out-of-state financial institutions.
- c. With certain limitation, negotiable certificates of deposit, prime bankers' acceptances, prime commercial paper and repurchase agreements with certain limitations.
- d. County, municipal or school district tax supported debt obligations, bond or revenue anticipation notes, money judgments, or bond or revenue anticipations notes of public trusts whose beneficiary is a county, municipality, or school district.
- e. Notes or bonds secured by mortgage or trust deed insured by the Federal Housing Administrator and debentures issued by the Federal Housing Administrator, and in obligations of the National Mortgage Association.
- f. Money market funds regulated by the SEC and in which investments consist of the investments mentioned in the previous paragraphs (a.-d.).

#### 2. Deposits and Investments – cont'd

The investments held at June 30, 2016 are as follows:

	Weighted Average Maturity				
Type	(Months)	Market V	Value_		Cost
Investments					
Money Market		\$	0	\$	0
Municipal tax-supported money judgmen	ts		0		0
Certificate of Deposit		_5,64	3,015	_5,64	43,015
Total investments		<u>\$ 5,64</u>	<u>3,015</u>	<u>\$5,64</u>	43,015

Concentration of Investment Credit Risk

The District places no limit on the amount it may invest in any one issuer. The District has the following of credit risk: 0% in Money Market funds, 0% in Municipal tax-supported money judgments and 100% in CDs (\$5,643,015).

#### 3. General Long-term Debt

State statutes prohibit the District from becoming indebted in an amount exceeding the revenue to be received for any fiscal year without approval by the District's voters. Bond issues can be approved by the voters and issued by the District for various capital improvements. These bonds are required to be fully paid serially within 25 years of the date of issue.

General long-term debt of the District consists of bonds payable and five (5) capital leases. Debt service requirements for bonds are payable solely from the fund balance and the future revenues of the debt service fund.

#### 3. **General Long-term Debt** – contd.

The following is a summary of the long-term debt transactions of the District for the year ended June 30, 2016:

	Bonds	Capital	
	Payable	Leases	Totals
Balance, July 1, 2015	\$ 4,100,000	856,697	4,956,697
Additions	4,355,000	1,000,000	5,355,000
Retirements	4,100,000	177,719	4,277,719
Balance, June 30, 2016	\$ 4,355,000	1,678,978	6,033,978

A brief description of the outstanding long-term debt at June 30, 2016 is set forth below:

	Amount outstanding
General Obligation Bonds Building Bonds, Series 2016, original issue \$2,210,000, interest rate of 1.50%, due in one installment of \$2,210,000 due 3-01-19;	\$ 2,210,000
Building Bonds, Series 2015, original issue \$2,145,000, interest rate of 1.10%, due in one installment of \$2,145,000 due 8-1-17;	2,145,000
Capital Leases Lease agreement for equipment totaling \$1,000,000, dated 11-1-15 interest rate of 1.50%, annual payments of \$108,434 beginning 11-5-16, final payment due 11-5-25;	1,000,000
Lease agreement for equipment totaling \$17,650, dated 5-6-14 interest rate of 2.59%, monthly payments of \$512 beginning 7-31-14, final payment due 6-30-17;	\$ 6,063

#### 3. General Long-term Debt – contd.

		mount standing
<u>Capital Leases – contd.</u> Lease agreement for equipment, totaling \$355,159, dated 8-20-12, interest rate of 2.75%, monthly payments beginning 9-1-12 totaling \$5,977, final payment 8-1-17;	\$	82,257
Lease agreement for 2012 Dodge Ag Truck, totaling \$41,300, dated 4-12-10, interest rate of 3.375%, annual payments beginning 1-31-13 totaling \$8,951, final payment 1-31-17;		8,658
Lease agreement for capital equipment/improvements, totaling \$1,000,000, dated 8-24-10, interest rate of 6.87%, annual payments beginning 2-24-11 of various amounts, final payment 8-24-20; Totals	\$ <u>_6,</u>	582,000 033,978

The annual debt service requirements for the retirement of bond principal, and payment of interest are as follows:

ncipal	Interest	Total
-	56,745	56,745
45,000	56,745	2,201,745
210,000	33,150	2,243,150
355,000	146,640	4,501,640
	- .45,000 210,000	- 56,745 45,000 56,745 210,000 33,150

There was \$29,120 interest paid on long-term debt incurred during the current year.

#### 3. **General Long-term Debt** – contd.

The annual debt service requirements for capital lease principal, and interest are as follows:

Year ending					
June 30	Principal		Interest		Total
2017	\$ 280,499		53,239		333,738
2018	214,749		42,905		257,654
2019	212,258		33,748		246,006
2020	221,702		24,060		245,762
2021	231,168		13,801		244,969
2022-2026	518,602		23,569	_	542,171
Total	\$ 1,678,978	-	191,322		1,870,300

#### 4. Employee Retirement System

#### Plan Description

The District participates in the state-administered Oklahoma Teachers' Retirement Plan, a cost-sharing, multiple-employer defined benefit public employee retirement system (PERS), which is administered by the board of trustees of the Oklahoma Teachers' Retirement System (the "System"). The System provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Title 70 Section 17 of the Oklahoma Statutes establishes benefit provisions and may be amended only through legislative action. The Oklahoma Teachers' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to Teachers' Retirement System of Oklahoma, P.O. Box 53524, Oklahoma City, OK 73152 or by calling (405) 521-2387.

#### Basis of Accounting

The System's financial statements are prepared using the cash basis of accounting, except for accruals of interest income. Plan member contributions are recognized in the period in which the contributions are made. Benefits and refunds are recognized when paid. The pension benefit obligation is a standardized disclosure measure of the present value of pension benefits. This pension valuation method reflects the present value of estimated pension benefits that will be paid in future years as a result of employee services performed to date and is adjusted for the effect of projected salary increases. There are no actuarial valuations performed on individual school districts. The System has an under-funded pension benefit obligation as determined as part of the latest actuarial valuation.

#### 4. Employee Retirement System – contd

Basis of Accounting - cont'd

GASB Statement 68 became effective for fiscal years beginning after June 15, 2014, and significantly changes pension accounting and financial reporting for governmental employees who participate in a pension plan, such as the System, and who prepare published financial statements on an accrual basis using Generally Accepted Accounting Principles. Since the District does not prepare and present their financial statements on an accrual basis, the net pension liability amount is not required to be presented on the financial statements. The amount of calculated net pension liability for the District at June 30, 2015 (latest information available) was \$24,804,940.

Funding Policy

The District, the State of Oklahoma, and the participating employee make contributions. The contribution rates for the District and its employees are established by and may be amended by Oklahoma Statutes. The rates are not actuarially determined. The rates are applied to the employee's earnings plus employer-paid fringe benefits. The required contribution for the participating members is 7.0% of compensation. Beginning, July 1, 2010, the District and State were required to contribute 14.5% of applicable compensation. Contributions received by the System are from a percentage of its revenues from sales taxes, use taxes, corporate income taxes and individual income taxes. The District contributed 9.5% beginning January 1, 2010 and the State of Oklahoma contributed the remaining 5.0% during the year. The District is allowed by the Oklahoma Teacher's Retirement System to make the required contributions on behalf of the participating members. In addition, the District is required to match the retirement paid on salaries that are funded with federal funds.

#### Annual Pension Cost

The District's portion of the total contributions for 2016, 2015 and 2014 were \$1,726,046, \$1,705,217, and \$1,660,020 respectively.

#### 5. Contingencies

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

#### 6. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District continues to carry commercial insurance for these risks, including general and auto liability, property damage, and public officials' liability. Settled claims resulting from these risks have not exceeded the commercial insurance coverage in any of the past three fiscal years.

#### 7. Subsequent Events

Management has evaluated subsequent events through the date of the audit report, which is the date the financial statements were available to be issued and have determined that no additional information needs to be added to the financial statements.

OTHER SUPPLEMENTARY INFORMATION – REGULATORY BASIS - COMBINING FINANCIAL STATEMENTS

# INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES - REGULATORY BASIS - ALL SPECIAL REVENUE FUNDS JUNE 30, 2016

<u>ASSETS</u>	BUILDING FUND	CO-OP FUND	TOTALS (MEMO ONLY)
Cash Total assets	\$ 1,549,010 1,549,010	30,770	1,579,780 1,579,780
LIABILITIES AND FUND BALANCES			
Liabilities			
Warrants payable	59,446	30,770	90,216
Encumbrances	44,943		44,943
Total liabilities	104,389	30,770	135,159
Fund balances			
Restricted	1,444,621	-	1,444,621
Total liabilities and fund balances	\$ 1,549,010	30,770	1,579,780

# INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - REGULATORY BASIS - ALL SPECIAL REVENUE FUNDS JUNE 30, 2016

	BUILDING FUND	CO-OP FUND	TOTALS (MEMO ONLY)
Revenues			
Local sources	\$ 432,211		432,211
State sources	1	111,700	111,701
Federal sources	397,538		397,538
Non-revenue receipts		187,466	187,466
Total revenues	829,750	299,166	1,128,916
Expenditures			
Instruction		187,130	187,130
Support services	783,105	112,036	895,141
Facilities, acquisition and const. services	510,996		510,996
Total expenditures	1,294,101	299,166	1,593,267
Revenues over (under) expenditures	(464,351)	-	(464,351)
Other financing sources (uses)			
Lapsed appropriations	13,724		13,724
Total other financing sources (uses)	13,724		13,724
Revenue and other sources over (under)			
expenditures and other uses	(450,627)	-	(450,627)
Cash fund balance, beginning of year	1,895,248		1,895,248
Cash fund balance, end of year	\$ 1,444,621		1,444,621

INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - REGULATORY BASIS - ALL BUDGETED SPECIAL REVENUE FUNDS JUNE 30, 2016

	B	BUILDING FUND	-		CO-OP FUND	
	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL
Revenues						
Local sources	\$ 390,340	390,340	432,211			
State sources			-		111,700	111,700
Federal sources			397,538			
Non-revenue receipts				150,000	187,466	187,466
Total revenues	390,340	390,340	829,750	150,000	299,166	299,166
Expenditures						
Instruction				150,000	299,166	187,130
Support services			783,105			112,036
Facilities acquisitions and construction			510,996			
Non-categorical	2,285,588	2,285,588				
Total expenditures	2,285,588	2,285,588	1,294,101	150,000	299,166	299,166
Revenues over (under) expenditures	(1,895,248)	(1,895,248)	(464,351)	,	ı	1
Other financing sources (uses)						
Lapsed appropriations			13,724			
Total other financing sources (uses)			13,724			
Revenue and other sources over (under)						
expenditures and other uses	(1,895,248)	(1,895,248)	(450,627)	1		
Cash fund balance, beginning of year	1,895,248	1,895,248	1,895,248	'	'	1
Cash fund balance, end of year	ı ↔	ı	1,444,621	ı		•

# INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - REGULATORY BASIS - ALL CAPITAL PROJECTS FUNDS JUNE 30, 2016

	2015 BUILDING BOND FUND	2016 BUILDING BOND FUND	TOTALS (MEMO ONLY)
Revenues			
Local sources			
Expenditures			·
Facilities, acquisition & const. services	2,145,000	27,350	2,172,350
Total expenditures	2,145,000	27,350	2,172,350
Revenues over (under) expenditures	(2,145,000)	(27,350)	(2,172,350)
Other financing sources (uses)			
Bond sales proceeds	2,145,000	2,210,000	4,355,000
Total other financing sources (uses)	2,145,000	2,210,000	4,355,000
Revenue and other sources over (under) expenditures and other uses	-	2,182,650	2,182,650
Cash fund balance, beginning of year	_	-	
Cash fund balance, end of year	\$ -	2,182,650	2,182,650

# INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES REGULATORY BASIS - ALL AGENCY FUNDS FOR THE YEAR ENDED JUNE 30, 2016

	Balance		Net		Balance
	July 1, 2015	<b>Additions</b>	<b>Transfers</b>	<u>Deletions</u>	June 30, 2016
Assets					
Cash	\$ 245,664	1,334,968		1,269,818	310,814
Investments	241,731	1,324_			243,055
Total Assets	487,395	1,336,292		1,269,818_	553,869
Liabilities					
Funds held for student organizations					
Football	4,281	33,391		34,770	2,902
Boys Basketball	3,654	5,606		6,600	2,660
Girls Basketball	7,791	5,606		5,905	7,492
Boys Baseball	46	3,151		2,931	266
Girls Softball	138	9,987		8,466	1,659
Boys Wrestling	339	2,186		1,838	687
Girls Tennis	2,217	3,730		2,859	3,088
Boys Track	4,163	21,424		21,007	4,580
Girls Track	1,811	952		1,222	1,541
Golf	530	3,262		2,822	970
Cross Country Track	2,821	7,633		6,307	4,147
Soccer	506	5,216		4,237	1,485
Volleyball	909	4,693		4,450	1,152
Student Council	4,649	9,234		8,318	5,565
Library	12,070	59,036		57,002	14,104
PTA/PTO/Tiger Card Sales	42,804	86,424		88,378	40,850
Pictures	1,984	11,484		5,655	7,813
Courtesy Account	2,552	1,063		1,835	1,780
Miscellaneous Account	53,845	86,812		78,344	62,313
Gifted & Talented Activity	8,504	15,189		12,034	11,659
General Fund Refunds	115	6,700		6,815	-
Projects/SR Parents/Alt Ed	20,116	84,836		82,752	22,200
SADD/Club U21	1,058	2,127		2,114	1,071
The Clothing Store	1,751	5,960		694	7,017
FCA	786	405		66	1,125
Pom Squad Account	2,723	21,272		21,974	2,021
Yearbook	27,253	44,770		33,757	38,266
Athletic Hall of Fame	1,115	8,475	,	5,570	4,020
French Club	493	782		652	623
National Honor Society	412	1,974		1,383	1,003
FCCLA	613	5,583		5,375	821
Cheerleader Account	10,592	65,072		67,433	8,231
Vocal Music Account	3,695	45,327		39,388	9,634
THS Band	26,689	148,378		151,221	23,846
Indian Heritage	418	•		-	418
Basketball Tournament	1,293	15,573		6,889	9,977
Youth Volleyball	5,805			1,664	4,141
Federal Grants	\$ 1,173	1,200		1,040	1,333

# INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES REGULATORY BASIS - ALL AGENCY FUNDS FOR THE YEAR ENDED JUNE 30, 2016

	Balance		Net		Balance
	July 1, 2015	<u>Additions</u>	<u>Transfers</u>	<b>Deletions</b>	June 30, 2016
THS Junior Class	\$ 5,908	9,215		6,302	8,821
THS Senior Class	619	-		240	379
Business Professionals	5,395	3,782		6,966	2,211
Future Farmers (FFA)	4,361	17,976		18,668	3,669
Science Club	3,935	28,157		25,396	6,696
Spanish Club	909	-		35	874
Gold Card Program	1,444	-		149	1,295
Ath Dept Fundraiser	90	4,002		3,991	101
THS/TJHS Tech Ed	498	794		413	879
THS Science Lab Fees	2,651	4,980		3,033	4,598
Boys Tip-In Club	6,133	21,342		24,936	2,539
Special Olympics	26,305	11,928		10,501	27,732
Competitive Cheerleading	2	-		-	2
THS Drama Club	2,384	7,029		4,960	4,453
Journalism	210	-		-	210
Hepatitis 'B' Shot Deposits	100	-		-	100
Transportation Dept	606	547		616	537
JROTC	9,793	5,131		5,113	9,811
OPAT	191	•		120	71
Maintenance	159	227		•	386
Drug Testing/Parking Decals	24,942	20,755		19,056	26,641
Accufax	802	4,155		4,410	547
Doyle Green Scholarship	989	1,900		1,924	965
THS Baseball Booster Club	1,287	15,716		15,086	1,917
Tiger Cage Camp	870	-			870
Lady Tiger Cage Camp	88	-		-	88
Girls Tip-In Club	6,524	19,197		13,153	12,568
Tahlequah Kickoff Club	6,579	38,233		40,342	4,470
Athletic Misc	29,387	53,148		47,318	35,217
Softball Booster Club	1,939	18,225		18,300	1,864
Band Boosters	10,486	30,336		31,848	8,974
Tiger Takedown Club	2,310	29,635		27,633	4,312
Back Pack Food Program	22,218	10,233		10,794	21,657
Boys Soccer Booster Club	2,272	3,555		5,429	398
Professional Development	4,582	-		256	4,326
THS Golf Booster Club	136	-		-	136
Tennis Booster Club	834	5,943		5,579	1,198
Academic Team	1,953	1,770		1,907	1,816
Cross Country Track Boosters	1,352	-		1,352	-
Girls Soccer Booster Club	5,613	10,638		12,371	3,880
Cherokee Language Acct	10	-		-	10
THS Volleyball Camp	4,175	4,304		4,319	4,160
Band Travel	251	72,478		72,729	-
Maurice Box Memorial Scholarship	500	500		1,000	-
Para Pro Testing	\$ 50	1,265		1,045	270

# INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES REGULATORY BASIS - ALL AGENCY FUNDS FOR THE YEAR ENDED JUNE 30, 2016

	Balance		Net		Balance
	July 1, 2015	<b>Additions</b>	<u>Transfers</u>	<u>Deletions</u>	June 30, 2016
Art Class Lab Fees	\$ 46	3,378		3,079	345
Grants and Awards	1,086	37,640		33,518	5,208
Indian Education Activity	17,467	274		589	17,152
Drama Club Travel Acct	51	-		-	51
THS Photography Club	68	-		-	68
AP Stat Account	2,826	489		672	2,643
English Club	60	160		137	83
4th Music Festival	1,963	2,742		766	3,939
THS Freshman Class	116	-		-	116
Mu Alpha Theta	156_			-	156_
Total Liabilities	\$ 487,395	1,336,292	-	1,269,818	553,869

# INDEPENDENT SCHOOL DISTRICT NO. 1-35, CHEROKEE COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2016

Ending Revenue Total Balance Collected Expenditures 6/30/2016			292,468 352,384 (59,916)	44,861 166,655 212,311 (45,656) 108,932 108,932	48,412 1,113,723 1,116,289 (95,839)		761,167 1,122,260 (361,093)	351,732	1	16,751 21,505 (4,754) 18,233	95.352 157.776 (62.424)		48,625 (48,625)	721		12,614 17,580 (4,966)	672,414	000	6,740 10,080 (3,340) 1 639	38,617 45,124 (6,507)		32,004 (32,004)		2,046,959 2,128,089 (738,462)	104 324 123 600 (19 276)		$\begin{array}{c ccccccccccccccccccccccccccccccccccc$
Beginning Balance 7/01/2015			(44 004)	(44,861)	(48,412) (93,273)			(351,732)	(2,190)	(18 233)	(007,01)	(40,615)			(393)		7007	(106,599)	(1,639)		(85)		(135,846)	(657,332)		(19,458)	(19,458)
Program or Award <u>Amount</u>		\$ 54,857	352,384	298,147 108,932	1,211,858		1,140,166		0	48,833	203 851		200,000	949		19,717	678,893	707	12,181	68,752		32,004		2,405,346	125 000		\$ 127,603
Pass-through Grantor's Project <u>Number</u>		591,592	561 700	774 774 774	799		511	799	66/	521 799	541	799	542	571	799	572,785	621	799	799	587	662	731	799		775	799	456
Federal CFDA <u>Number</u>		84.041	84.060	84.060 84.299 84.299	84.299		84.010	84.010	84.010	84.011	84.367	84.367	84.366	84.365	84.365	84.365	84.027	84.027	84.173	84.358	84.358	84.287	84.287		93 276	93.276	84.126
Federal Grantor/Pass Through <u>Grantor/Program Title</u>	U.S. Department of Education	Direct Programs: Title VIII Impact Aid - GF	Title VII. Impact Aid - Br Title VIIPart A, Indian Education	Title VII-Part A, Indian Education 2014-15 - Note 1 Indian Education Demonstration Grant Indian Education Demonstration Grant 2014-15 - Carryover	Indian Education Demonstration Grant 2014-15 - Note 1 Subtotal - Direct Programs	Donned Theorugh Clots Dannetmant of Edunation	* Title I-Part A, Improving Basic Programs	Title I-Part A, Improving Basic Programs 2014-15 - Note 1		* Title I-Part C, Migrant Incentive	IIII L-KIII C., MIBIAIII III CEIII WE ZOL4-13 - INOIE 1 Title II Dort A. Teacher & Princinal Training	Title II-Part A 2014-15 - Note 1	Title II-Part B, Math and Science Partnership	Title III-Part A English Language Acquisition	Title III-Part A English Language Acquisition 2014-15 - Note 1	Title III-Part A English Language Acquisition	Special Education, Flowthrough, P.L. 105-17	Special Education, Flowthrough 2014-15 - Note 1	Special Education, Preschool, Ages 3-5, P.L. 105-17 Special Education Preschool 2014-15 - Note 1	Title VI-Rural and Low Income	Title VI-Rural and Low Income 2014-15 - Note 1	Adult Basic Education	Adult Basic Education 2014-15 - Note 1	Subtotal - Passed Through State Dept. of Education	Department of Health and Human Services	Drug-Free Communities 2014-15 - Note 1	OJT Subtotal - Passed Through Dept. of Health and Human Services

# INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2016

Ending Balance <u>6/30/2016</u>	(21,087) (3,086) (24,173)		130,761 78,879 2,041 211,681 211,681	(41,731) 970 (40,761)
Total Expenditures	59,390 50,000 109,390	114,933	1,090,936 46,003 312,064 33,475 1,482,478 1,597,411	76,635 10,185 67,924 154,744 5,232,126
Revenue Collected	38,303 13,684 46,914 98,901	114,933	1,221,697 390,943 2,041 9,433 1,624,114 1,739,047	34,904 40,801 10,185 68,894 154,784 5,279,212
Beginning Balance 7/01/2015	(13,684)		46,003 33,475 (9,433) 70,045 70,045	(40,801)
Program or Award <u>Amount</u>	\$ 59,390			76,635 10,185 68,894 155,714 \$ 4,009,911
Pass-through Grantor's Project <u>Number</u>	421 799 424	n/a	763 764 764 766 766	563 799 770 -
Federal CFDA <u>Number</u>	84.048 84.048 84.048	10.555	10.555 10.555 10.553 10.559 10.559	15.130 15.130 12.112 12.401
Federal Grantor/Pass Through <u>Grantor/Program Title</u>	Passed Through State Department of Career and Technology Education: Carl Perkins Grant Carl Perkins Grant Carl Perkins Supplemental Grant Subtotal - Passed Through State Dept. of Career Tech	U.S. Department of Agriculture: Passed Through State Department of Education:  * Child Nutrition Cluster: Non-Cash Assistance (Commodities): National School Lunch Program Non-Cash Assistance Subtotal Cash Assistance:	National School Lunch Program National School Lunch Program 2014-15 carryover School Breakfast Program School Breakfast Program School Breakfast Program Summer Food Program 2014-15 - Note 1 Cash Assistance Subtotal Subtotal - Child Nutrition Program (Cluster)	Other Federal Assistance: Johnson O'Malley Johnson O'Malley 2014-15 - Note 1 Flood Control JROTC Subtotal - Other Federal Assistance Total Federal Assistance

<sup>\*</sup> Major federal programs

Note 1 - Project number 799 refers to revenues received from prior-year programs.

Note 2 - Commodities received by the District in the amount of \$114,933 were of a non-monetary nature and therefore the total revenue does not agree with the financial statements by this amount.

Note 3 - This schedule was prepared on a regulatory basis of accounting consistent with the preparation of the combined financial statements.

# INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY SCHEDULE OF SURETY BONDS FOR THE YEAR ENDED JUNE 30, 2016

BONDING COMPANY	POSITION <u>COVERED</u>	BOND <u>NUMBER</u>	VERAGE MOUNT	EFFECTIVE DATES
Western Surety Company	y Treasurer	69773654	\$ 100,000	10/1/15-10/1/16
	Deputy Treasurer	69529648	\$ 100,000	7/1/15-7/1/16
Liberty Mutual	Activity Fund Custodian	601022403	\$ 100,000	7/1/15-7/1/16
·	Superintendent	601032323	\$ 100,000	7/1/15-7/1/16
	Encumbrance Clerk	601032323	\$ 100,000	7/1/15-7/1/16
	Minutes Clerk	601032323	\$ 100,000	7/1/15-7/1/16
	Payroll Clerk	601032323	\$ 100,000	7/1/15-7/1/16



### JENKINS & KEMPER

CERTIFIED PUBLIC ACCOUNTANTS, P.C. MICHAEL KEMPER.

JACK JENKINS, CPA MICHAEL KEMPER, CPA

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Board of Education Tahlequah School District No. I-035 Tahlequah, Oklahoma 74465-0517

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information-regulatory basis, of Tahlequah School District No. I-035, Tahlequah, Oklahoma, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 5, 2016. This report was adverse with respect to the presentation of the financial statements in conformity with accounting principles generally accepted in the United States because the presentation followed the regulatory basis of accounting for Oklahoma school districts and did not conform to the presentation requirements of the Governmental Accounting Standards Board. However, our report was qualified for the omission of the general fixed asset account group with respect to the presentation of financial statements on the regulatory basis of accounting authorized by the Oklahoma State Board of Education.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Jenkous & Kemper, CPAS P.C.

Jenkins & Kemper Certified Public Accountants, P.C.

December 5, 2016



### JENKINS & KEMPER

CERTIFIED PUBLIC ACCOUNTANTS, P.C.

JACK JENKINS, CPA MICHAEL KEMPER, CPA

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB UNIFORM GUIDANCE

The Honorable Board of Education Tahlequah School District No. I-035 Tahlequah, Oklahoma 74465-0517

Report on Compliance for Each Major Federal Program

We have audited the compliance of Tahlequah School District No. I-035, Tahlequah, Oklahoma, with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB's Uniform Guidance (2 CFR part 200, subpart E), *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

Opinion on Each Major Federal Program

In our opinion, Tahlequah School District No. I-035, Tahlequah, Oklahoma complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016.

Report on Internal Control over Compliance

The management of Tahlequah School District No. I-035, Tahlequah, Oklahoma is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine our auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Jenkins & Kemper

Certified Public Accountants, P.C.

Jenkous & Kemper, CPAS P.C.

December 5, 2016

# INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS JULY 1, 2015 TO JUNE 30, 2016

### Summary of Auditor's Results

- 1. The auditor's report expresses an adverse opinion on the combined financial statements in conformity with generally accepted accounting principles and a qualified opinion for the omission of the general fixed asset account group on the combined financial statements in conformity with a regulatory basis of accounting prescribed by the Oklahoma State Department of Education.
- 2. No significant deficiencies relating to the audit of the financial statements are reported in the Schedule of Findings and Questioned Costs.
- 3. No instances of noncompliance material to the financial statements of the District were reported during the audit.
- 4. No significant deficiencies relating to the audit of the major federal award programs are reported in the "Report on Compliance with Requirements Applicable to Each Major Program and Internal Control over Compliance in Accordance with OMB Uniform Guidance"
- 5. An unqualified opinion report was issued on the compliance of major federal award programs.
- 6. The audit disclosed no audit findings and questioned costs, which are required to be reported under OMB Uniform Guidance.
- 7. The programs tested as major federal programs were: Title I and Child Nutrition programs which were each clustered in the determination.
- 8. The dollar threshold used to determine between Type A and Type B programs was \$750,000.
- 9. The District did not qualify to be a low-risk auditee.

### Findings - Financial Statement Audit

None

Findings and Questioned Costs - Major Federal Award Programs Audit

None

# INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY DISPOSITION OF PRIOR YEAR'S SCHEDULE OF FINDINGS JULY 1, 2015 TO JUNE 30, 2016

There were no material instances of non-compliance in the previous fiscal year.

### INDEPENDENT SCHOOL DISTRICT NO. I-35, CHEROKEE COUNTY SCHEDULE OF ACCOUNTANT'S PROFESSIONAL LIABILITY INSURANCE AFFIDAVIT JULY 1, 2015 TO JUNE 30, 2016

State of Oklahoma	)
County of Tulsa	)

The undersigned auditing firm representative of lawful age, being first duly sworn on oath, says that said firm had in full force and effect Accountant's Professional Liability Insurance in accordance with the "Oklahoma Public School Audit Law" at the time of audit contract and during the entire audit engagement with Tahlequah School District for the audit year 2015-16.

Jenkins & Kemper, CPAs, P.C.

AUDITING FIRM

AUTHÓRIZED AGENT

Subscribed and sworn to before me on this

5 day of, December, 2016

JESSICA JENNINGS Notary Public in and for the State of Oklahoma Commission #15008701 My Commission expires 7/20/2019

**Print Form** 

## Joy Hofmeister State Superintendent of Public Instruction Oklahoma State Department of Education 2500 North Lincoln Boulevard, Oklahoma City, Oklahoma 73105-4599

### **AUDIT ACKNOWLEDGEMENT**

District Name	Tahlequah Public Schools	District Number I-35
County Name	Cherokee	County Code 11
	Audit 3	Year: 2015-16
The annual ind	ependent audit for the Tahle	equah Public Schools (District Name)
was presented	to the Board of Education in an Ope	,
by Jenkins &	Kemper, CPAs, P.C.	Jack Den Eles
	(Independent Auditor)	(Independent Auditor's Signature)
The School Boar financial and con	d acknowledges that as the governing appliance operations, the audit finding	ng body of the district, responsible for the district's ags and exceptions have been presented to them.
		t form, will be sent to the State Board of Education and its presentation, as stated in 70 O.S. § 22-108:
"The district boar statements to the receipt of the aud	State Board of Education and the S	of the auditor's opinions and related financial tate Auditor and Inspector within thirty (30) days after
Superintendent o	f Schools	Board of Education Vice President
Board of Educati	on President	Board of Education Member
		Board of Education Member
		Board of Education Member
WILLIAM H		Board of Education Member
IN AND STATE OF LAW	OWN ST	Board of Education Member
III SSION	Million .	Board of Education Member

Subscribed and sworn before me on

ec. 2016 My Commission expires 6-12-2020

<sup>\* \* \*</sup> A copy of the Board Agenda and Board Minutes with the approval of the audit must accompany the audit. \* \* \*