#### TOWN OF TEMPLE, OKLAHOMA

FINANCIAL STATEMENTS AND AUDITOR'S REPORT

JUNE 30, 2011

#### TOWN OF TEMPLE, OKLAHOMA TOWN OFFICIALS JUNE 30, 2011

Mr. Joe Keaton Mayor

Ms. Janice Cole Vice-Mayor

Ms. Stephanie Holden Trustee

Mr. Scott Morgan Trustee

Mr. Terry Jensen Trustee

Ms. DeDe Baze Town Clerk/Treasurer

Mr. David Glenn Town Manager

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#### INDEPENDENT AUDITOR'S REPORT

To the Town Trustees
Town of Temple, Oklahoma

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Temple, Oklahoma, as of and for the year ended June 30, 2011, as listed in the table of contents. These accompanying financial statements are the responsibility of the Town of Temple, Oklahoma's, management. Our responsibility is to express opinions on these accompanying financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatements. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the accompanying financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, the Town of Temple, Oklahoma, prepares its financial statements on the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position-modified cash basis of the governmental

activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Temple, Oklahoma, as of June 30, 2011, and the respective changes in financial position - modified cash basis and the cash flows - modified cash basis of the business-type activities for the year then ended on the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued a report dated June 25, 2013, on our consideration of the Town of Temple, Oklahoma's, internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's accompanying modified cash basis financial statements. The accompanying financial information presented in the Other Supplemental Information section is presented for purposes of additional analysis and is not a required part of the accompanying modified cash basis financial statements of the Town of Temple, Oklahoma. Such information has been subjected to the auditing procedures applied in the audit of the accompanying modified cash basis financial statements and, in our opinion, is fairly presented in all material respects in relation to the accompanying modified cash basis financial statements taken as a whole.

melaley + mchalley

Weatherford, Oklahoma

June 25, 2013

# TOWN OF TEMPLE, OKLAHOMA STATEMENT OF ASSETS, LIABILITIES AND NET ASSETS MODIFIED CASH BASIS JUNE 30, 2011

	PRIMARY GOVERNMENT						
	GOVERN-	BUSINESS-					
	<b>MENTAL</b>	TYPE					
ASSETS	<b>ACTIVITIES</b>	<b>ACTIVITIES</b>	TOTAL				
Cash on Hand \$	250	\$ 125	\$ 375				
Cash in Bank	106,261	118,747	225,008				
Certificate of Deposits	6,511	25,000	31,511				
Designated Assets:							
Cash in Bank	16,155	12,548	28,703				
Certificate of Deposits		121,537	121,537				
Water Storage Escrow Account		36,190	36,190				
Restricted Assets:							
Cash in Bank		10,330	10,330				
Certificate of Deposits		18,000	18,000				
Debt Service Funds		10,203	10,203				
Assets Held by Trustee	103,079		103,079				
Capital Assets							
Net of Accumulated Depreciation		926,229	926,229				
TOTAL ASSETS	232,256	1,278,909	1,511,165				
LIABILITIES							
Accounts Payable	1		1				
Customer Deposits Payable		28,305	28,305				
Long-term Liabilities:							
Due Within One Year	19,564	6,034	25,598				
Due in More Than One Year	519,039	234,938	753,977				
TOTAL LIABILITIES	538,604	269,277	807,881				
NET ASSETS							
Investment in Capital Assets,							
Net of Related Debt		685,257	685,257				
Restricted Net Assets:		,	,				
Restricted for Landfill Closure	103,079		103,079				
Restricted for Street and Alleys	41,707		41,707				
Restricted for Debt Service	•	10,203	10,203				
Unrestricted Net Assets	(451,134)	314,172	(136,962)				
TOTAL NET ASSETS (LIABILITIES) \$		\$ 1,009,632	\$ 703,284				

The accompanying notes are an integral part of these statements.

#### TOWN OF TEMPLE, OKLAHOMA STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS YEAR ENDED JUNE 30, 2011

**NET (EXPENSE) REVENUE AND** 

			F	PRO	GRAM REVEN	UES	6	CHANGES IN NET ASSETS			S		
		-			OPERATING		CAPITAL		PF	RIM	ARY GOVERNI	/ENT	
			CHARGES FOR		GRANTS AND CON-		GRANTS AND CON-	•	GOVERN- MENTAL		BUSINESS- TYPE		
-	EXPENSES	-	SERVICES	-	TRIBUTIONS		TRIBUTIONS		ACTIVITIES	-	ACTIVITIES	_	TOTAL
	07.054	•	50.000			•			(40.000)	•		•	(40.000)
\$	•	\$		\$		\$		\$		\$		\$	(13,632)
							07.405						(849)
	•		17,454				27,125						26,386 0
	_				40,400				•				•
					46,422								22,247
							100.007						(19,306)
							168,227		, , ,				(55,995)
-	127,639	-		-					(127,639)	-		_	(127,639)
-	482,412	_	71,850	_	46,422		195,352		(168,788)	-	0	_	(168,788)
	2.325		326								(1.999)		(1,999)
			394.140										44,670
-	, -	-		-				•		-	,	_	, , , , , , , , , , , , , , , , , , , ,
-	351,795	-	394,466	-	0		0		0	-	42,671	_	42,671
\$	834,207	\$	466,316	\$	46,422	\$	195,352	,	(168,788)	-	42,671	_	(126,117)
									106,103				106,103
									1,461				1,461
									15,532				15,532
									26,344				26,344
									11,860				11,860
									500				500
									2,802		5,116		7,918
									7,586		3,475		11,061
									8,609		(8,609)		0
								•	180,797		(18)		180,779
								•	12,009	-	42,653		54,662
									(318,357)		966,979		648,622
								\$	(306.348)	\$	1.009.632	\$	703,284
	Ť	1,623 18,193 0 24,175 19,306 224,222 127,639 482,412 2,325 349,470 351,795 \$ 834,207	\$ 67,254 \$ 1,623	EXPENSES  \$ 67,254 \$ 53,622 1,623 774 18,193 17,454 0 24,175 19,306 224,222 127,639  482,412 71,850  2,325 326 349,470 394,140  351,795 394,466  \$ 834,207 \$ 466,316	EXPENSES  \$ 67,254 \$ 53,622 \$ 1,623 774 18,193 17,454 0 24,175 19,306 224,222 127,639 482,412 71,850 24,325 326 349,470 394,140 351,795 394,466 \$ 834,207 \$ 466,316 \$	EXPENSES         CHARGES FOR SERVICES         OPERATING GRANTS AND CONTRIBUTIONS           \$ 67,254         \$ 53,622         \$ 1,623         774 </td <td>EXPENSES         CHARGES FOR SERVICES         GRANTS AND CONTRIBUTIONS           \$ 67,254         \$ 53,622         \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$</td> <td>EXPENSES         CHARGES FOR SERVICES         GRANTS AND CONTRIBUTIONS         GRANTS AND CONTRIBUTIONS           \$ 67,254         \$ 53,622         \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$</td> <td>EXPENSES         CHARGES FOR SERVICES         OPERATING GRANTS AND CONTRIBUTIONS         CAPITAL GRANTS AND CONTRIBUTIONS           \$ 67,254         \$ 53,622         \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$</td> <td>  CHARGES FOR SERVICES</td> <td>  CHARGES   FOR SERVICES   CAPITAL GRANTS   GRANTS   GRANTS   AND CON-TRIBUTIONS   TRIBUTIONS   TRIBUTIONS   CAPITAL GRANTS   GOVERN-MENTAL ACTIVITIES    </td> <td>  CHARGES FOR SERVICES</td> <td>  CHARGES</td>	EXPENSES         CHARGES FOR SERVICES         GRANTS AND CONTRIBUTIONS           \$ 67,254         \$ 53,622         \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	EXPENSES         CHARGES FOR SERVICES         GRANTS AND CONTRIBUTIONS         GRANTS AND CONTRIBUTIONS           \$ 67,254         \$ 53,622         \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	EXPENSES         CHARGES FOR SERVICES         OPERATING GRANTS AND CONTRIBUTIONS         CAPITAL GRANTS AND CONTRIBUTIONS           \$ 67,254         \$ 53,622         \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	CHARGES FOR SERVICES	CHARGES   FOR SERVICES   CAPITAL GRANTS   GRANTS   GRANTS   AND CON-TRIBUTIONS   TRIBUTIONS   TRIBUTIONS   CAPITAL GRANTS   GOVERN-MENTAL ACTIVITIES	CHARGES FOR SERVICES	CHARGES

The accompanying notes are an integral part of these statements.

# TOWN OF TEMPLE, OKLAHOMA BALANCE SHEET - GOVERNMENTAL FUNDS MODIFIED CASH BASIS JUNE 30, 2011

	_	GENERAL FUND	_	LANDFILL FUND	. <u>-</u>	OWRB REAP FAP 08-0032-R FUND	_	OTHER GOVERN- MENTAL FUNDS	. <u>-</u>	TOTAL GOVERN- MENTAL FUNDS
ASSETS Cash on Hand	\$	100	\$	150	\$		\$		\$	250
Cash in Bank Certificate of Deposits Designated Assets:	Φ	29,518 6,511	Φ	12,517	Ψ	10,191	Φ	54,035	Ψ	106,261 6,511
Landfill Assurance Payment Water Storage Escrow Account				16,155						16,155 0
Restricted Assets Held by Trustee	_		_	103,079	<u>.</u>		_			103,079
TOTAL ASSETS	\$_	36,129	\$_	131,901	\$	10,191	\$ _	54,035	\$_	232,256
LIABILITIES AND FUND BALANCES										
LIABILITIES										
Accounts Payable	\$		\$_	1	\$		\$_		\$_	11
TOTAL LIABILITIES	_	0	_	1	-	0	_	0	_	1
FUND BALANCES										
Restricted				103,079		10,191		45,043		158,313
Assigned				28,821				8,992		37,813
Unassigned	_	36,129	_	101 000	-	10.101	_	54.005	_	36,129
TOTAL FUND BALANCES	_	36,129	_	131,900	-	10,191	_	54,035		232,255
TOTAL LIABILITIES										
AND FUND BALANCES	\$_	36,129	\$_	131,901	\$	10,191	\$_	54,035		
Amounts reported for governmental activition Modified Cash Basis are different because		ne Statement o	f Ass	sets, Liabilities,	and	l Net Assets-				
Long-term debt payable are reported in Long-term Account Group and therefore			the	funds.					_	(538,603)
Net Assets (Liabilities) of Government	ntal Ac	tivities-Modifie	d Ca	sh Basis					\$_	(306,348)

# TOWN OF TEMPLE, OKLAHOMA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS YEAR ENDED JUNE 30, 2011

	GENERAL	LANDFILL	OWRB REAP FAP 08-0032-R	OTHER GOVERN- MENTAL	TOTAL GOVERN- MENTAL
REVENUES	FUND	FUND	FUND	FUNDS	FUNDS
Sales and Use Tax	\$ 106,103	\$	\$	\$	\$ 106,103
Cigarette Taxes	1,461				1,461
Franchise Tax	26,344				26,344
Intergovernmental Revenue	15,532		97,000	144,774	257,306
Charges for Services		53,622			53,622
Donations	11,860			17,454	29,314
Sales of Assets	500				500
Fines and Bonds	188			586	774
Interest	103	2,446		253	2,802
Other Income	2,549	4,737		300	7,586
TOTAL REVENUES	164,640	60,805	97,000	163,367	485,812
EXPENDITURES					
Personal Services	47,246	25,467		0	72,713
Maintenance and Operations	91,373	41,787	1	33,010	166,171
Debt Service Principal				18,909	18,909
Debt Service Interest				19,306	19,306
Capital Outlays	63,492		86,808	73,922	224,222
TOTAL EXPENDITURES	202,111	67,254	86,809	145,147	501,321
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)	(37,471)	(6,449)	10,191	18,220	(15,509)
OTHER FINANCING SOURCES (USES)					
Operating Transfers In	38,761	8,774	0	42,215	89,750
Operating Transfers (Out)	(7,575)			(73,566)	(81,141)
TOTAL OTHER FINANCING	31,186	8,774	0	(31,351)	8,609
NET CHANGE IN FUND BALANCES	(6,285)	2,325	10,191	(13,131)	(6,900)
FUND BALANCE Beginning of Year	42,414	129,575		67,166	239,155
End of Year	\$ 36,129	\$ 131,900	\$ 10,191	\$ 54,035	\$ 232,255

# TOWN OF TEMPLE, OKLAHOMA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS YEAR ENDED JUNE 30, 2011

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS	\$ (6,900)
Amounts reported for governmental activities in the Statement of Activities- Modified Cash Basis are different because:	
Debt Service Funds record repayment of debt principal as an expense. It is recorded here as a reduction of the debt.	 18,909
CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$ 12,009

# TOWN OF TEMPLE, OKLAHOMA STATEMENT OF ASSETS, LIABILITIES AND NET ASSETS - ENTERPRISE FUNDS - MODIFIED CASH BASIS JUNE 30, 2011

		TEMPLE DEVELOPMENT TRUST		TEMPLE UTILITIES AUTHORITY	 TOTAL
ASSETS					
Current Assets:					
Cash on Hand	\$		\$	125	\$ 125
Cash in Bank		1,582	·	117,165	118,747
Certificate of Deposits				25,000	25,000
Designated Assets:					
Cash in Bank				12,548	12,548
Certificate of Deposits				121,537	121,537
Water Storage Escrow Account				36,190	36,190
Restricted Assets::					
Cash in Bank				10,330	10,330
Certificate of Deposits				18,000	18,000
Debt Service Funds				10,203	 10,203
Total Current Assets		1,582		351,098	 352,680
Noncurrent Assets:					
Capital Assets, Net of					
Accumulated Depreciation				926,229	 926,229
TOTAL ASSETS	\$	1,582	\$	1,277,327	\$ 1,278,909
LIABILITIES					
Current Liabilities:					
Accounts Payable	\$		\$		\$ 0
Customer Deposits				28,305	28,305
Current Portion of Long-term Debt				6,034	6,034
Total Current Liabilities		0		34,339	34,339
Noncurrent Liabilities:					
Long term Debt				234,938	 234,938
TOTAL LIABILITIES		0		269,277	 269,277
NET ASSETS					
Invested in Capital Assets, Net of Related Debt				685,257	685,257
Restricted for Debt Service				10,203	10,203
Unrestricted		1,582		312,590	 314,172
TOTAL NET ASSETS		1,582		1,008,050	 1,009,632
TOTAL LIABILITIES AND NET ASSETS	\$	1,582	\$	1,277,327	\$ 1,278,909
	-				

#### TOWN OF TEMPLE, OKLAHOMA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS -ENTERPRISE FUNDS - MODIFIED CASH BASIS YEAR ENDED JUNE 30, 2011

		TEMPLE DEVELOPMENT TRUST		TEMPLE UTILITIES AUTHORITY		TOTAL
OPERATING REVENUES			_		-	
Water, Sewer, Garbage and Other Fees Other Revenues	\$ 	1,577	\$	394,140 2,224	\$	394,140 3,801
TOTAL OPERATING REVENUES	_	1,577	_	396,364	-	397,941
OPERATING EXPENSES						
Compensation and Benefits				123,866		123,866
Garbage Disposal and Truck Expense				25,050		25,050
Materials and Supplies				43,701		43,701
Depreciation				52,797		52,797
Repair and Maintenance		2,325		19,077		21,402
Fuel and Oil				5,525		5,525
License and Permits				5,280		5,280
Professional Fees				240		240
Utilities and Telephone				24,172		24,172
Waurika Project Participation Costs				17,644		17,644
Office Expense				6,101		6,101
Equipment Rental				2,488		2,488
Insurance and Bonds				18,763		18,763
Other Miscellaneous Expense	_		_	4,766	-	4,766
TOTAL OPERATING EXPENSES	_	2,325	_	349,470	-	351,795
INCOME (LOSS) FROM OPERATIONS		(748)	_	46,894	-	46,146
NONOPERATING REVENUES (EXPENSES)						
Interest Income		5		5,111		5,116
Contributed Capital	_		_		-	0
TOTAL NONOPERATING REVENUES (EXPENSES)	_	5	_	5,111	-	5,116
INCOME (LOSS) BEFORE OPERATING TRANSFERS	_	(743)		52,005	-	51,262
OPERATING TRANSFERS						
Operating Transfers In		2,325		34,805		37,130
Operating Transfers (Out)	_		_	(45,739)	-	(45,739)
NET OPERATING TRANSFERS	_	2,325	_	(10,934)	=	(8,609)
INCREASE IN NET ASSETS		1,582		41,071		42,653
NET ASSETS Beginning of Year	_			966,979	-	966,979
End of Year	\$	1,582	\$_	1,008,050	\$	1,009,632

#### TOWN OF TEMPLE, OKLAHOMA STATEMENT OF CASH FLOWS ENTERPRISE FUNDS - MODIFIED CASH BASIS YEAR ENDED JUNE 30, 2011

		TEMPLE DEVELOPMENT TRUST		TEMPLE UTILITIES AUTHORITY	TOTAL
Cash Flows from Operating Activities			_		 
Cash Received from Customers	\$	1,577	\$	399,369	\$ 400,946
Cash Paid for Goods and Services		(2,325)		(172,807)	(175,132)
Cash Paid to Employees			_	(125,921)	 (125,921)
Net Cash Provided by (Used for) Operating Activities		(748)	_	100,641	 99,893
Cash Flows from Noncapital Financing Activities					
Operating Transfers In		2,325		34,805	37,130
Operating Transfers (Out)		,		(45,739)	(45,739)
Net Cash Provided by (Used for) Noncapital Financing		2,325	_	(10,934)	(8,609)
Cash Flows from Capital and Related Financing Activities					
Proceeds from Long-term Debt				240,972	240,972
Net Cash Provided by Capital and	-		-		 
Related Financing Activities		0	_	240,972	 240,972
Cash Flows from Investing Activities					
Purchase of Capital Assets				(242,222)	(242,222)
Interest Received on Cash and Investments		5		5,111	5,116
Net Cash Provided by (Used for) Investing Activities		5	-	(237,111)	 (237,106)
Increase in Cook and Cook Engineering		1 500	_	00.500	 05.150
Increase in Cash and Cash Equivalents		1,582		93,568	95,150
Balance of Cash and Cash Equivalents					
Beginning of Year			-	257,530	 257,530
End of Year	\$	1,582	\$_	351,098	\$ 352,680
Reconciliation of Change in Net Assets to Net Cash Provided by (Used for) Operating Activities:					
Increase in Net Assets	\$	1,582	\$_	41,071	\$ 42,653
Adjustments to Reconcile Change in Net Assets to Net Cash Provided by (Used for) Operating Activities					
Interest Income		(5)		(5,111)	(5,116)
Operating Transfer (In)		(2,325)		(34,805)	(37,130)
Depreciation Operating Transfer Out				52,797 45,730	52,797
Changes in Assets and Liabilities:				45,739	45,739
(Decrease) in Payroll Taxes Payable				(2,055)	(2,055)
Increase in Customer Deposits				3,005	3,005
Total Adjustments		(2,330)	-	59,570	57,240
Net Cash Provided by (Used for) Operating Activities	\$	(748)	\$_	100,641	\$ 99,893

#### 1. Summary of Significant Accounting Policies.

The accounting policies of the Town of Temple, Oklahoma, (the Town) do not conform to accounting principles generally accepted in the United States of America as applicable to governments. These standards are set by the Governmental Accounting Standards Board (GASB). The Town uses the modified cash basis of accounting as described below. The following is a summary of the more significant policies.

#### A. Reporting Entity.

The Town of Temple, Oklahoma, is an incorporated town under the provisions of the State of Oklahoma. The Town provides the following services: public safety (fire), streets, and general administrative services. Other services include water, trash and sewer utility operations.

The Town, for financial purposes, includes all of the funds and account groups relevant to the operations of the Town of Temple. The financial statements presented herein do not include agencies which have been formed under applicable state laws or separate and distinct units of government apart from the Town of Temple.

The financial statements of the Town include those of any separately administered organization that is controlled by or dependent on the Town. Control or dependence is determined on the basis of budget adoption, taxing authority, funding and appointment of the respective governing board. Based on the foregoing criteria, the financial statements of the Temple Utilities Authority (Authority) and Temple Development Trust (Trust) are included in the accompanying financial statements and reported as enterprise funds within the Proprietary fund type. Both entities were created as a public trust with the Town as the sole beneficiary. The Town Trustees also serve as the trustees of the Authority and Trust.

#### 1. Summary of Significant Accounting Policies (continued).

#### B. Accompanying Financial Statements.

Accompanying financial statements include a Statement of Assets, Liabilities, and Net Assets-Modified Cash Basis and Statement of Activities-Modified Cash Basis for the governmentwide and business-type activities. The government-wide financial statements report on the Town as a whole. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. All activities, both governmental and business-type, are reported in the government-wide financial statements using the modified cash basis of accounting versus the economic resources measurement focus and the accrual basis of accounting required by generally accepted accounting principles, which includes long-term assets and receivables as well as longterm debt and obligations. The government-wide financial statements focus more on the sustainability of the Town as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. Generally, the effects of interfund activity has been removed from the government-wide financial statements. Net interfund activity and balances between governmental activities and business-type activities are shown in the government-wide financial statements.

The government-wide Statement of Assets, Liabilities, and Net Assets-Modified Cash Basis reports all financial and capital resources of the Town. It is displayed in a format of assets less liabilities equals net assets, with the assets and liabilities shown in order of their relative liquidity. Net assets are required to be displayed in three components: 1) invested in capital assets, net of related debt, 2) restricted, and 3) unrestricted. Invested in capital assets, net of related debt are capital assets net of accumulated depreciation and reduced by the outstanding balances of any mortgages or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Restricted net assets are those with constraints placed on their use by either: 1) externally imposed by creditors (such as through debt covenants, grantors, contributors, or laws or regulations of other governments, or 2) imposed by law through constitutional provision or enabling legislation. All net assets not otherwise classified as restricted are shown as unrestricted. Generally, the Town would first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### 1. Summary of Significant Accounting Policies (continued).

#### B. Accompanying Financial Statements (continued).

The government-wide Statement of Activities-Modified Cash Basis demonstrates the degree to which the direct expenses of a functional category or activity are offset by program revenues. Direct expenses are those that are clearly identifiable with specific function or activity. The Town does not departmentalize its accounting records for payroll expenditures and the Statement of Activities does not reflect payroll expenditures by function or activity. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or activity, 2) grant and contributions that are restricted to meeting the operational requirements of a particular function or activity, and 3) grants and contributions that are restricted to meeting the capital requirements of a particular function or activity. Taxes and other items not properly included among program revenues are reported instead as general revenues. General revenues normally support the net costs of the functions and programs not covered by program revenues.

Accompanying financial statements also include fund financial statements for the governmental and proprietary funds. The focus of the fund financial statements is on major funds, as defined by GASB Statement No. 34. Although this reporting model sets forth minimum criteria for determination of major funds based upon a percentage of assets, liabilities, revenues, or expenditures/expenses of fund category and of the governmental and enterprise funds combined, it also gives governments the option of displaying other funds as major funds. Other nonmajor funds are combined in a single column on the fund financial statements.

#### 1. <u>Summary of Significant Accounting Policies</u> (continued).

#### B. Accompanying Financial Statements (continued).

The following are presented as major funds for the Town:

#### <u>Governmental</u> Funds.

General Fund - The General Fund is the general operating fund of the Town. It is used to account for all financial resources except those required to be accounted in another fund.

Landfill Fund - This special revenue fund was used to account for revenue for landfill operations and expenditures for landfill operations and other purposes as deemed appropriate by the governing body.

OWRB Reap FAP 08-0032R Fund - This special revenue fund was used to account for revenue granted by the Oklahoma Water Resources Board (OWRB) for expenditures for water tower and related improvements.

Other Governmental Funds - This column is the summarization of all the nonmajor governmental funds. These were known as special revenue funds and debt service fund under the previous reporting model. Special revenue funds were used to account for all proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. Debt Service Funds are used to accumulate resources for payment of debt in the general long-term debt account group. The escrow account are extra payments held in escrow by the Waurika Lake Master Conservancy District to be used as the Town's governing body approves. Currently the Town has approved the District to hold the funds for future water storage purchase.

#### Proprietary Fund Types.

Enterprise Funds - Enterprise Funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises (ie. where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The Town has two major enterprise funds - the Temple Utilities Authority and Temple Development Trust.

#### 1. Summary of Significant Accounting Policies (continued).

#### C. Measurement Focus and Basis of Accounting.

The Town uses the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. The government-wide financial statements, governmental fund types, and proprietary fund types are reported using the modified cash basis of accounting. Their revenues are recognized when they are actually received and expenditures (expenses) are recognized when actually paid except as noted below. The governmental funds does record its payroll withholdings and long-term debt as a liability. The Temple Utilities Authority books capital assets as assets and depreciates them over their estimated useful lives and books the accrual for payroll taxes paid as a payable. It also records any debt incurred. These variations of the cash basis of accounting are generally accepted modifications of the cash basis of accounting.

Under generally accepted accounting principles, the government-wide financial statements would be reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund statements. Revenues would be recorded when earned and expenses would be recorded when a liability is incurred, regardless of the timing of the related cash flows. The governmental funds would use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues would be recognized when they become measurable and available. Expenditures would be generally recognized when the related fund liability is incurred, provided the liability normally would be liquidated with expendable available financial resources.

#### D. Intergovernmental Revenue.

Intergovernmental revenue represents revenue received or earned from other governmental agencies. These include such items as alcoholic beverage taxes, motor vehicle taxes, gas excise taxes, and grant funds.

#### 1. <u>Summary of Significant Accounting Policies</u> (continued).

#### E. Operating Revenues and Expenses.

Operating revenues and expenses consist of those revenues that result from the ongoing principal operations of the respective enterprise funds. Operating revenues consist primarily of charges for services. Nonoperating revenues and expenses consist of those revenues and expenses that are related to financing and investing type of activities and result from nonexchange transactions or ancillary activities.

#### F. <u>Policy Regarding Use of Financial Accounting Standard</u> Board (FASB) Pronouncements - Proprietary Funds.

The Town applies all applicable Government Accounting Standards Board (GASB) pronouncements as well as the pronouncements issued on or before November 30, 1989, by the FASB or predecessor Boards, unless those pronouncements conflict with or contradict GASB pronouncements.

#### G. Cash and Cash Equivalents.

Cash and cash equivalents for cash flow presentation purposes includes the entity's cash on hand, cash in bank, designated and restricted assets, and certificates of deposits.

### H. <u>Capital Assets</u>, <u>Net of Accumulated Depreciation</u> Temple Utilities Authority.

Capital assets for the Temple Utilities Authority are recorded at their historical cost. These assets are depreciated over the estimated useful life of the related asset.

#### I. Compensated Absences.

The Town and Authority employees are granted vacation and sick leave in varying amounts. Employees are allowed to accumulate up to 25 days sick leave. Vacation leave can be carried forward to a subsequent year. In the event of termination, an employee is paid for earned vacation time but not for accumulated sick leave. The Town and Authority record compensated absences expenditures (expenses) at the time they are claimed and paid.

#### 1. <u>Summary of Significant Accounting Policies</u> (continued).

#### J. Fund Balance Classifications.

The following fund balance classifications have been required by the Governmental Accounting Standards Board:

Nonspendable - Amounts that are not in a spendable form or are required to be maintained intact.

Restricted - Amounts that can be spent only for the specific purposes stipulated by external resource providers, or though enabling legislation. Effectively, restrictions may be changed or lifted only with the consent of resource providers.

Committed - Amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. Commitments may be changed or lifted only by the government taking the same formal action that imposed the constraint originally.

Assigned - Amounts intended to be used by the government for specific purposes. Intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority. In governmental funds other than the general fund, assigned fund balance represents the amount that is not restricted or committed. This indicates that resources in other governmental funds are, at a minimum, intended to be used for the purpose of that fund.

Unassigned - residual classification for the general fund and includes all amounts not contained in the other classifications. Unassigned amounts are technically available for any purpose. If another governmental fund has a fund balance deficit, than it will be reported as a negative amount in the unassigned classification in that fund. Positive unassigned amounts will be reported only in the general fund.

Generally, the Town would first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### 2. Cash in Bank, Certificate of Deposits and Restricted Assets.

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Town has a policy of requiring collateral for amounts in excess of FDIC insurance levels.

The Town's cash in bank and certificates of deposits, including those designated and restricted held at June 30, 2011, are insured or collateralized as noted below:

Carrying	Bank
<u>Amount</u>	<u>Balance</u>
\$250 <b>,</b> 000	\$250 <b>,</b> 000
<u> 185,089</u>	<u> 198,010</u>
\$435,089	\$448,010
	Amount \$250,000 185,089

Authorized investments by state statute include certificate of deposits, obligations of the U. S. Treasury, and funds secured by obligations of the U. S. Treasury.

The designated assets for landfill assurance payment totaling \$16,155\$ are funds held in savings and designated by the Board of Trustees to be used for the landfill financial assurance payment when it becomes due.

Restricted assets held by the trustee bank of \$103,079 are assets restricted for landfill closure costs as required by the Oklahoma Department of Environmental Quality.

The designated water escrow account of \$36,190 are funds held in escrow by the Waurika Lake Master Conservancy District for the purchase of additional water storage area as approved by the Board of Trustees on November 19, 2007. The District does pay the Town interest on this escrow account and adds it to the principal balance. Whether or not these escrow funds are insured, collateralized, or invested is not known. This account was transferred to the Temple Utilities Authority in the year ending June 30, 2011

The restricted debt service funds of \$10,203 for the Authority are funds transferred monthly to the Trustee to accumulate payments for the principal and interest payment due on the long-term debt to the Waurika Lake Master Conservancy District for the additional water storage purchased. Whether or not these escrow funds are insured, collateralized, or invested is not known.

### 2. <u>Cash in Bank, Certificate of Deposits and Restricted Assets</u> (continued).

Designated and restricted cash in bank and certificates of deposits for the Temple Utilities Authority consist of the following:

	Des	ignated	Res	tricted
Designated by Board of Trustees for:	Ċ	25 000		
Equipment Replacement Matching Funds for Potential CDBG	\$	25 <b>,</b> 000		
Grant		12,548		
Repairs to Waurika Project Master		06 527		
Conservancy District Supply Lines		96 <b>,</b> 537		
Restricted Assets for:				
Customer Deposits which are				
offset by a related liability				
payable.			\$	28,305
Payments Collected for Others				25
Total	\$	134,085	\$	28,330

### 3. <u>Capital Assets, Net of Accumulated Depreciation - Temple Utilities Authority</u>.

		Primary	Government	
CAPITAL ASSETS	Balance June 30, 2010	Additions	(Deletions)	Balance June 30, 2011
Business-type A	ctivities:			
Cost:				
Land	\$ 3,850	\$	\$	\$ 3,850
Buildings	41,125			41,125
Water & Sewer				
System	1,372,798			1,372,798
Trash System	53,387			53,387
Water Rights		240,972		240,972
Equipment	73,408	1,250		74,658
Vehicles	160,945			160,945
Total Costs	1,705,513	242,222		1,947,735

## 3. <u>Capital Assets, Net of Accumulated Depreciation - Temple Utilities Authority</u> (continued).

_		Primary	Government	
CAPITAL ASSETS	Balance June 30, 2010	Additions	(Deletions)	Balance June 30, 2011
Less Accumulated Depreciation:	d			
Buildings Water & Sewer	(29,834)	(2,160)		(31,994)
System Trash System	(658,439) (53,387)			(702,694) (53,387)
Water Rights Equipment Vehicles	(66,786) (160,263)			(3,213) (69,818) (160,400)
Total Accum.	(100,203)	( 137)		(100,400)
Depreciation _	(968 <b>,</b> 709)	<u>(52,797)</u>		<u>(1,021,506)</u>
Net Business- type Activ- ities	\$ 736 <b>,</b> 804	\$189 <b>,</b> 425	\$	\$ 926 <b>,</b> 229

Depreciation expense of \$52,797 is not allocated between functions/programs.

Temple Utilities Authority only capitalizes and depreciates assets with a historical cost equal to or greater than \$1,000 and with an useful life greater than one year.

#### 4. <u>Long-term Liabilities</u>.

On January 10, 1978, the citizens of the Town of Temple approved for the Town to enter into a long-term contract with the Waurika Lake Master Conservancy District (the District) for participation in construction costs and operations of the District. The Town's share of the original estimated construction costs was \$724,780. Interest is computed at 3.463% and payments are made annually on September 1 for a 25 year period. At the end of the 25 year period, a final balloon payment was required unless the Town elected to renew the contract for an additional 25 year term. In August, 2002, the Town elected to renew the contract for the additional 25 year term. If the actual project construction costs should vary from

#### 4. Long-term Liabilities (continued).

the estimates in the contract, then the Town's pro-rata portion will be adjusted accordingly.

The following is a summary of the Town's long-term debt transactions for the year ended June 30, 2011:

	Balance		Balance	
	June 30,	Principal	June 30,	Due Within
	2010	<u>Repayments</u>	2011	One Year
Waurika LMC Dist.	\$557 <b>,</b> 512	<u>\$ 18,909</u>	<u>\$538,603</u>	\$ 19 <b>,</b> 564

The revenues from the water system are pledged as security for the repayment of this obligation.

The following schedule gives the projected annual requirements to amortize the long-term debt based upon current debt service payments on the 1986 construction cost and reflects the Town's election to renew the contract for another 25 years.

Actual amortization may differ from the below schedule. Those estimated requirements are as follows:

Year ending June 30	<u>Principal</u>	<u>Interest</u>	Total
2012	\$ 19,564	\$ 18,651	\$ 38,215
2013	20,241	17 <b>,</b> 974	38,215
2014	20,942	17 <b>,</b> 273	38,215
2015	21 <b>,</b> 667	16,548	38,215
2016	22 <b>,</b> 417	15 <b>,</b> 798	38,215
2017-2021	124,284	66 <b>,</b> 793	191 <b>,</b> 077
2022-2026	147,347	43,730	191 <b>,</b> 077
2027-2031	<u>162,141</u>	<u>16,388</u>	 178,529
Total	<u>\$ 538,603</u>	<u>\$213,155</u>	\$ 751,758

On November 1, 2010, the Town and Authority entered into an addendum of its contract with the Waurika Lake Master Conservancy District to purchase additional storage capacity. The addendum specifically states the Authority is liable to pay the debt service amounts. The Authority's portion of the additional debt is \$240,972 (0.862% of the total obligation). Payments are made annually on October 1 over a 25 year period. The addendum

#### 4. <u>Long-term Liabilities</u> (continued).

contract has a stated principal and interest repayment schedule. It has no stated interest rate on the contract. The revenues from the water and sanitary sewer system are pledged as security for the repayment of this obligation.

The following is a summary of the Authority's long-term debt transactions for the year ended June 30, 2011:

	Balance		Balance				
	June 30, 2010	New Debt Incurred		Due Within One Year			
Waurika LMC Dist.	\$ -0-	\$ 240,972	\$240,972	\$ 6,034			

The following schedule gives the stated annual requirements to amortize the long-term debt over a 25 year period.

Year ending June 30	<u>Principal</u>	<u>Interest</u>	Total	
2012	\$ 6,034	\$ 8,542	\$ 14,5	76
2013	6 <b>,</b> 637	9,343	15 <b>,</b> 9	80
2014	6 <b>,</b> 767	9,200	15,9	67
2015	6 <b>,</b> 982	8 <b>,</b> 987	15 <b>,</b> 9	69
2016	7 <b>,</b> 155	8 <b>,</b> 769	15,9	24
2017-2021	38,618	40,932	79 <b>,</b> 5	50
2022-2026	45 <b>,</b> 901	33 <b>,</b> 323	79 <b>,</b> 2	24
2027-2031	55 <b>,</b> 254	23 <b>,</b> 575	78,8	29
2032-2036	67,624	<u> 10,777</u>	<u>78,4</u>	01
Total	<u>\$ 240,972</u>	<u>\$153,448</u>	\$ 394,4	20

#### 5. <u>Volunteer Firemen Pension</u>.

Plan Description. The Town participates in the Oklahoma Firefighters Pension and Retirement System (the Plan) for its volunteer fire fighters. The Plan provides retirement, death and disability benefits to plan members and beneficiaries. The Plan is an agent multiple-employer (or municipality) contributory defined benefit pension plan. The authority to amend and establish the benefit provisions of the Plan rests with the Board of Trustees of the Plan. The Plan issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the Oklahoma Fire Pension and Retirement System, c/o Oklahoma State Fire Fighters Association, 4545 N. Lincoln Blvd., Oklahoma City, OK 73105-3414.

#### 5. Volunteer Firemen Pension.

Funding Policy. Voluntary firemen do not contribute to the Plan. The Town contributes \$60 for each volunteer fireman as set by the Oklahoma Statutes. Historically, the State contributes 34% of the Insurance Premium Tax to the plan.

Annual Pension Cost. During the year ended June 30, 2011, the Town contributed \$1,020 to the Plan. The actuarial valuation report, dated July 1, 2011, does not give disclosure information by municipality or employer.

Actuarial Assumptions. Significant actuarial assumptions used include: (a) a rate of return on the investment of present and future assets of 7.5%, and (b) a constant benefit level. The actuarial value of the Plan assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments. The Plan's unfunded actuarial accrued liability is being amortized as a level percentage of the insurance premium tax allocation fund on a closed basis. The remaining amortization period at July 1, 2011, was 22 years.

Historical three and ten year trend information are not available.

#### 6. Risk Management.

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omission; injuries to employees; and natural disasters. The Town purchases commercial insurance to reduce their risk of loss. These insurance policies have a deductible ranging from zero to \$2,000, depending upon the coverage and item covered.

The Town also participates in a workers compensation plan that carries a requirement for a self-funded retention level. The amount of the Town's loss retention level at June 30, 2011, is estimated to be \$27,645. The workers compensation plan purchases excess workers compensation insurance so the Town's liability is limited to their loss retention level.

#### 7. Landfill Closure and Post Closure Care Costs.

The Town is operating a construction and demolition landfill under a permit granted by the Oklahoma Department of Health. The Town has provided financial assurance for the operation, closure, and post-closure monitoring of the landfill through a standby

#### 7. <u>Landfill Closure and Post Closure Care Costs</u> (continued).

trust account. State and federal laws and regulations impose strict and expensive requirements for monitoring closed landfills and for the correction of any potential environmental problems caused by the landfill. The estimated closure and post-closure costs initially approved by the Oklahoma Department of Environmental Quality (ODEQ) was \$55,267. (At June 30, 2011, this amount was estimated at \$119,815). This amount is adjusted annually by the implicit price deflators for gross domestic product index. An amount as determined by the ODEQ is to be deposited annually into the trust account until the total amount exceeds the current estimated costs. However, the Town and ODEO has not agreed upon the estimated costs for fiscal year 2011. In this trust account the Town deposited \$ 7,500 in the 2011 fiscal year. Total trust account balance at June 30, 2011, was \$103,079. Since the Town reports on the modified cash basis, the related liability and related amortization are not recorded in these financial statements.

### 8. <u>Government-wide Net Assets - Restricted and Negative Net Assets</u>.

Net Assets - Restricted are amounts restricted for landfill post-closure costs.

Negative net assets for the governmental activities is a result of the governmental activities not booking any of its capital assets but booking its long-term debt.

#### 9. Interfund Transfers.

The Town periodically makes transfers to different funds to move funds from the other funds to increase their liquidity and ability to purchase goods and services. Interfund transfers for the year ending June 30, 2011, consisted of liquidity and debt service funds per the agreement with the Waurika Master Conservancy Lake Project as follows:

Fund	<u>Transfers In</u>	Transfers (Out)
Governmental Funds:		
General Fund	\$ 38,761	\$ ( 7 <b>,</b> 575)
Debt Service Fund	38 <b>,</b> 215	
Street & Alley Fund	4,000	
Animal Control		( 773)
Volunteer Fire		(36 <b>,</b> 927)
Crow Park		(1,061)
Landfill Fund	8 <b>,</b> 774	
Water Storage Escrow		(34,805)

#### 9. <u>Interfund Transfers</u> (continued).

Fund	<u>Transfers In</u>	Transfers (Out)
Business-type:		
Temple Development	2,325	
Temple Utilities	<u>34,805</u>	(45,739)
Totals	<u>\$126,880</u>	<u>\$(126,880)</u>

#### 10. <u>Commitments and Contingencies</u>.

The Town received approval on January 30, 2009, for a Rural Economic Action Plan Grant (REAP) for \$55,000 to assist the Town in updating the Town's wastewater system. Only \$14,000 had been received as of June 30, 2011. Another REAP grant for \$97,000 from the Oklahoma Water Resources Board was approved on July 14, 2009. Its purpose was for water system improvements. All but \$10,191 has been spent as of June 30, 2011.

The Town received a consent order from the Oklahoma Department of Environmental Quality (ODEQ) on April 25, 2005, alleging permit violations of the Town's wastewater treatment facility. This consent order has had two addendums. It requires certain tasks be performed in order to upgrade the wastewater treatment facility and the public water supply system. Failure to comply with this consent order may result in monetary penalties being assessed by the Oklahoma Department of Environmental Quality. The Town has been notified of an assessment of \$35,000 in penalties for not complying with the consent order. The Town met with ODEQ on April 25, 2012, and a verbal settlement was reached that payment of this penalty will not be required as long as the Town completes construction by April 2013 and acquires land for new lagoons by April 2013 as part of a Supplemental Environmental Project. Town records states that ODEO would waive \$30,000 of the penalty and allow the other \$5,000 be applied to the purchase of the additional land. The Town states it has met its requirements and is waiting on ODEQ to close the consent order. ODEQ is alleging the Town has not fulfilled the settlement agreement and is seeking payment of the \$5,000 penalty or for the Town to convert is wastewater treatment facility to a total retention system. On February 21, 2013, the Town has requested another meeting with ODEQ to address this matter. ODEQ has not yet responded.

OTHER SUPPLEMENTAL INFORMATION

# TOWN OF TEMPLE, OKLAHOMA STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND - MODIFIED CASH BASIS YEAR ENDED JUNE 30, 2011

			BUDG	GET .				VARIANCE - FAVORABLE
	_	ORIGINAL		FINAL		ACTUAL		(UNFAVORABLE)
REVENUES							_	
Sales and Use Tax	\$	115,500	\$	115,500	\$	106,103	\$	(9,397)
Cigarette Tax		1,415		1,415		1,461		46
Franchise Tax		28,900		28,900		26,344		(2,556)
Intergovernmental Revenue		15,500		15,500		15,532		32
Interest		500		500		103		(397)
Donations						11,860		11,860
Sales of Assets						500		500
Fines and Bonds						188		188
Other	_	4,650	· —	4,650		2,549	_	(2,101)
TOTAL REVENUES		166,465	. <u> </u>	166,465	. <u> </u>	164,640	_	(1,825)
EXPENDITURES								
Personal Services		44,000		44,000		47,246		(3,246)
Maintenance and Operations		105,500		105,500		91,373		14,127
Capital Outlay	_	20,000	· <u>-</u>	20,000		63,492	_	(43,492)
TOTAL EXPENDITURES	_	169,500		169,500		202,111	_	(32,611)
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)		(3,035)		(3,035)		(37,471)		(34,436)
OTHER FINANCIAL								
SOURCES (USES)						00.704		00.704
Transfers In		(00.400)		(00.400)		38,761		38,761
Transfers (Out)	_	(20,400)	· -	(20,400)		(7,575)	-	12,825
EXCESS OF REVENUE AND OTHER FINANCING SOURCES	•	(00, 105)	•	(00.405)		(0.005)	•	17.150
OVER (UNDER) EXPENDITURES	\$	(23,435)	\$	(23,435)		(6,285)	\$=	17,150
FUND BALANCE Beginning of Year						42,414		
End of Year					\$	36,129		

# TOWN OF TEMPLE, OKLAHOMA COMBINING STATEMENTS OF ASSETS, LIABILITIES, AND FUND EQUITY OTHER GOVERNMENTAL FUNDS - MODIFIED CASH BASIS JUNE 30, 2011

							NONMAJOR SPEC	CIAL REVENUE FUNDS							
ASSETS		STREET &		CROW PARK FUND	COURT		WATER STORAGE ESCROW FUND	REAP TEMPLE 08 FUND		VOLUNTARY FIREFIGHTERS FUND	 ANIMAL CONTROL FUND	ASCOG REAP FUND	 DEBT SERVICE FUND		OTAL OTHER VERNMENTAL FUNDS
Cash in Bank Water Storage Escrow Account	\$	41,707	\$	3,336	\$ 2,22	23 \$	\$		\$_	6,769	\$ \$		\$ 	<b></b>	54,035 0
TOTAL ASSETS	\$	41,707	\$	3,336	\$	23 \$	0 \$	0	\$_	6,769	\$ 0 \$	0	\$ 0 \$	\$	54,035
LIABILITIES Accounts Payable	\$		\$		\$	\$_	\$_		\$_		\$ \$		\$ 	§	0
FUND BALANCE Restricted Assigned	_	41,707	. <u></u>	3,336	2,22	23		0		6,769	 0_		 		45,043 8,992
TOTAL FUND BALANCE	\$	41,707	\$	3,336	\$	23 \$	0 \$	0	\$_	6,769	\$ 0 \$	0	\$ 0 9	ß	54,035
TOTAL LIABILITIES AND FUND EQUITY	\$	41,707	\$	3,336	\$ 2,22	23 \$	0 \$	0	\$	6,769	\$ 0 \$	0	\$ 0 \$	\$	54,035

#### TOWN OF TEMPLE, OKLAHOMA COMBINING STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - OTHER GOVERNMENTAL FUNDS - MODIFIED CASH BASIS YEAR ENDED JUNE 30, 2011

TOTAL OTHER

NONMAJOR SPECIAL REVENUE FUNDS CROW WATER STORAGE REAP VOLUNTARY ANIMAL ASCOG DEBT STREET & PARK COURT **ESCROW** TEMPLE 08 **FIREFIGHTERS** CONTROL REAP SERVICE

	_	TREET & LEY FUND	PARK FUND	COURT FUND	ESCROW FUND	TEMPLE 08 FUND	FIREFIGHTERS FUND	CONTROL FUND	REAP FUND	SERVICE FUND	GOVERNMENTAL FUNDS
REVENUES Intergovernmental Revenue	\$	46,422 \$	\$	\$	\$	26,227 \$	27,125 \$	\$	45,000 \$	\$	144,774
Police Fines	Ψ	το,τ <u>ε</u> Σ ψ	Ψ	586	Ψ	20,227 ψ	21,125 ψ	Ψ	45,000 φ	Ψ	586
Donations							17,454				17,454
Interest			24				229				253
Other		300									300
TOTAL REVENUES		46,722	24	586	0	26,227	44,808	0	45,000	0_	163,367
EXPENDITURES											
Personal Service											0
Debt Service Principal										18,909	18,909
Debt Service Interest										19,306	19,306
Maintenance & Operations		18,165		547		00.007	14,298		45.000		33,010
Capital Outlay			<del></del>			26,227	2,695	<del></del>	45,000		73,922
TOTAL EXPENDITURES		18,165	0	547	0	26,227	16,993	0	45,000	38,215	145,147
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		28,557	24	39	0	0	27,815	0	0	(38,215)	18,220
(ONDEN) EXI ENDITONIES		20,007		00	· ·	Ü	27,010	· ·	v	(00,210)	10,220
OTHER FINANCING SOURCES (USES)											
Operating Transfers In Operating Transfers (Out)		4,000	(1,061)		(34,805)		(36,927)	(772)		38,215	42,215 (73,566)
Operating Transfers (Out)		<del></del>	(1,061)		(34,805)		(36,927)	(773)	<del></del>		(73,566)
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES AND OTHER FINANCING SOURCES (USES)		32,557	(1,037)	39	(34,805)	0	(9,112)	(773)	0	0	(13,131)
FUND BALANCE Beginning of Year		9,150	4,373	2,184	34,805		15,881	773		0	67,166 0
End of Year	\$	41,707 \$	3,336 \$	2,223 \$	0 \$	0 \$	6,769 \$	0 \$	0 \$	0 \$	54,035



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INDEPENDENT AUDITOR'S REPORT
ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH GOVERNMENT AUDITING STANDARDS

To the Town Trustees
Town of Temple, Oklahoma

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Temple, Oklahoma, for the year ended June 30, 2011, which collectively comprise the Town of Temple, Oklahoma's, financial statements and have issued our report dated June 25, 2013. The Town reports its financial statements on the modified cash basis of accounting. We have conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

Management of the Town of Temple, Oklahoma, is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the Town of Temple's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. Therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the statement of deficiencies, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses and other deficiencies that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency #1 as described in the accompanying statement of deficiencies to be a material weaknesses.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our test disclosed instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u> as item #2.

Town of Temple, Oklahoma's, response to the findings identified in our audit is described in the accompanying statement of deficiencies and internal control findings. We did not audit the Town's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Town Trustees, management, and the grant awarding agencies. It is not intended to be and should not be used by anyone other than these specified parties.

mcalley + mcalley

Weatherford, Oklahoma

June 25, 2013

#### TOWN OF TEMPLE STATEMENT OF DEFICIENCIES YEAR ENDED JUNE 30, 2011

#### 1. <u>Inadequate Segregation of Duties</u>.

**Condition** - There is a lack of segregation of duties among personnel that would allow the internal control over financial reporting and compliance with grant programs to function appropriately. The cause of this condition is the limited size of the staff of the Town and Authority. The Town and Authority only has two full time administrative staff people.

**Criteria** - Internal controls should be in place that would provide reasonable assurance that all the Town and Authority's assets are properly safeguarded.

**Recommendation** - Recommend the Town and Authority continue to monitor this situation and segregate duties to the extent possible if new staff are hired.

**Response** - The Town and Authority considers hiring additional staff as not being economically feasible.

#### 2. <u>Compliance with Environmental Laws</u>.

Condition - The Town received a consent order from the Oklahoma Department of Environmental Quality on April 25, 2005, alleging permit violations of the Town's wastewater treatment facility. It requires certain tasks be performed in order to upgrade the wastewater treatment facility. Failure to comply with the consent orders may result in monetary penalties being assessed by the Oklahoma Department of Environmental Quality. The Town has been notified of an assessment of \$35,000 in penalties for not complying with the consent order. The Town met with ODEQ on April 25, 2012, and a verbal settlement was reached that payment of this penalty will not be required as long as the Town completes construction by April 2013 and acquires land for new lagoons by April 2013 as part of a Supplemental Environmental Project. Town records states that ODEQ would waive \$30,000 of the penalty and allow the other \$5,000 be applied to the purchase of the additional land. The Town states it has met its requirements and is waiting on ODEQ to close the consent order. ODEQ is alleging the Town has not fulfilled the settlement agreement and is seeking payment of the \$5,000 penalty or for the Town to convert is wastewater treatment facility to a total retention system.

**Criteria and Recommendation** - The Town should comply with environmental laws.

#### TOWN OF TEMPLE STATEMENT OF DEFICIENCIES YEAR ENDED JUNE 30, 2011

#### 2. <u>Compliance with Environmental Laws</u> (continued).

Response - The Town believes it has fulfilled all the requirements of the settlement agreement and consent order. On February 21, 2013, the Town requested another meeting with ODEQ to address this matter. ODEQ has not yet responded.

#### 1. <u>Inadequate Segregation of Duties</u>.

**Condition** - There is a lack of segregation of duties among personnel that would allow the internal control over financial reporting and compliance with grant programs to function appropriately. The cause of this condition is the limited size of the staff of the Town and Authority. The Town and Authority only has two full-time administrative staff people.

**Criteria** - Internal controls should be in place that would provide reasonable assurance that all the Town and Authority's assets are properly safeguarded.

**Recommendation** - Recommend the Town and Authority continue to monitor this situation and segregate duties to the extent possible if new staff are hired.

**Response** - The Town and Authority considers hiring additional staff as not being economically feasible.

Updated Comment - Situation the same. Comment repeated.

#### 2. Compliance with Environmental Laws.

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Criteria and Recommendation - The Town should comply with environmental laws.

**Response** - The Town has applied for grants to assist with the costs and has been trying to comply with the consent order.

**Updated Comment** - The consent order is still in effect. Comment repeated in the current year's audit report.

#### 3. Accounting Records.

Condition - At the beginning of the 2010 audit, no Town books were available for audit. The Authority did have books available. Town had to bring the books current in order for the audit to proceed. They were received in December, 2011. Management stated they had placed a higher priority in changing accounting systems to a computerized system and getting the next fiscal year accounting records on it and keeping it current. Consequently, the 2010 fiscal year was set aside and not done until needed. Noted that several of the manual general ledgers did not balance. Noted a few instances in the Town records for fiscal year 2010 where a bank account was posted to the accounting records but the beginning balance of those accounts were not recorded. Only the activity that occurred through out the year was recorded. No balancing of these accounts to the bank statements were done. One bank account had the cash transactions posted to the general ledger, but the other side of the transactions was not posted to the general ledger. conditions could allow errors or fraud occur without being found in a timely manner.

Criteria and Recommendation - All funds should have accounting records prepared and balanced. Accounting records should be recorded as soon as possible after the end of each month, balanced, and reconciled to the bank statement. All cash in bank accounting records should be balanced to the bank statement monthly. The Town Board of Trustees should ensure that accounting records are completed as soon as possible after the end of each month. These accounting records should be the basis for preparing the other reports the Town may use.

Response - The Town Board passed a motion on December 18, 2008, for the employees to provide them with the previous month's financial information by the 10<sup>th</sup> of the month. They have been having difficulty in getting the information in the requested time frame. When a new employee was hired, the implementation of a new accounting system was given the highest priority so management could have better financial information and make better decisions. The Town has corrected this situation beginning in fiscal year 2011.

Updated Comment - The Town did correct the accounting records
deficiency. Comment removed in the current year's audit report.

#### 4. Recording and Reporting Payroll Transactions.

Condition - The Town and Authority had established a cafeteria plan for their employees for heath insurance. However, on the Town side, it is taxing all of the employee gross wages versus taxing the adjusted gross wages by deducting the amount paid by the employee. Payroll tax forms are not being reconciled to the manual accounting and individual payroll ledgers to ensure accuracy in reporting and all taxes are properly withheld and paid. The Town converted their general ledger to a computerized system beginning in fiscal year 2011. A quick review of the setup for payroll in fiscal year 2011 revealed there is still some confusion about how to set up this plan. The health insurance was still not being subtracted to get the adjusted gross salary for 941 and unemployment tax purposes.

Criteria and Recommendation - Cafeteria plans provide for the amount paid by the employee to be deducted from gross wages and the adjusted gross wages are the amounts the Town should use to compute the payroll taxes owed. Recommend the Town amend the reports for calendar year 2010 and 2011 and related W-2 and W-3s. Correct the subsequent 2012 payroll calculations. The cost of amending the prior year reports may exceed the benefit. Since the cafeteria plan extends to both the Town and Authority, then the payroll reporting should be the same. The payroll reports should be reconciled to the accounting records to ensure all payroll transactions are properly reported to the taxing authorities.

**Response** - The Town has changed to a computerized accounting system which gives the payroll information for payroll tax forms from the accounting information for fiscal year 2011. The Town will adjust the setup on the computer and consider amending the prior reports.

**Updated Comment** - The Town did change to a computerized accounting system for fiscal year 2011. The Town uses the computer system to prepare the 941s to ensure accuracy in reporting. The Town elected not to amend the 941s for previous errors and kept the gross wages reported for payroll tax purposes. Since the affected employees are no longer with the Town, comment is removed in the current year's audit report.

#### 5. Reimbursement by the State for Health Insurance Premiums.

Condition - The Town has one employee whose health insurance is subsidized by the State under the Oklahoma Employer/Employee Partnership for Insurance Coverage (OEPIC or Insure Oklahoma) Under this program, the employer provides the employee health insurance under a qualified plan and the State subsidizes the premium costs by reimbursing the Town a portion of the premium. The cost to the Town is 25% of the premium amount, the State pays at least 60% of the premium amount, and the employee pays the balance through payroll deductions. The State determines the amount of the premium the State and employee pays based upon the employee's earnings. The employee must reapply for this insurance plan each year. During the audit for fiscal year 2009, no state reimbursement had been received by the Town. Expanding the audit procedures, found that no state reimbursement had been received by the Town since February, 2008. No documentation was found documenting what health insurance invoice the February, 2008, payment was reimbursing, but it appears it was the December, 2007, invoice. Consequently, no reimbursement was received for all of calendar year 2008 and 2009, and to April, 2010. As of the end of February, 2010, this amount approximated \$8,208 due from the state. After having the Town's Mayor contact OEPIC, it was learned that OEPIC showed that the last payment paid to the Town was in February, 2008, and that they still showed the payments going to the general fund account. They had received only 4 months of 2008 invoices but they were incomplete. The employee had not reapplied in June, 2009, as required. The Town did not have any documentation to show they had sent the invoices to OEPIC. The clerk stated she would just fax the invoice to them without putting the OEPIC employer number on it. No cover page with the OEPIC employer number and the retention of fax receipt was done. The clerk also stated that the employee re-application was done on-line. Noted a copy was retained and it was dated 9/29/09. This situation also showed a failure in the Town's internal control since it should never have gone on this long. Since the health insurance premiums should be faxed monthly, and the state pays monthly, then if not caught by the clerk and corrected the next month, then the treasurer should have caught it and followed up on it as to why the state was not Keeping the accounting records current and up to date would have helped in noticing something was missing.

**Criteria and Recommendation** - Once the OEPIC plan is approved by the state, the health insurance premium invoices are faxed to them and should contain the OEPIC employer number on them or on a

### 5. Reimbursement by the State for Health Insurance Premiums (continued).

cover page. When processed, the monies are direct deposited into the Town's account. The State then sends to the Town written verification of the deposited amount. Recommend the Town resubmit all the invoices and make sure the OEPIC employer number is on them. Send a copy of the employee annual application form. Send them the forms by a carrier that will require a signed receipt to be able to prove that the state received them. Continue to follow up with the state until this situation is resolved. Documentation of all invoices and documents sent should be retained. Documentation of all invoices faxed, including the fax sent receipt, the payments received from the state, and all other correspondence should be retained and easily accessible.

Response - The Mayor has talked with the state who is working on sending the payments for the invoices they have. They have said the Town would probably lose the amounts since June, 2009, since they did not have the employee's annual application. The Town did receive \$4,208 in April, 2010, from the state for the prior periods. Management has stated they would not receive any more funds. The one employee had resigned in April, 2010, and any subsequent qualified employee claims were properly filed.

**Updated Comment** - The Town believes it has received all it is going to receive from the state. Comment removed in the current year audit.

#### 6. Documentation of Vacation Leave.

Condition - Reviewed the documentation the Town and Authority uses for vacation leave. The only record is the request for vacation leave form. No running balance is kept from the date of employment showing the amount earned, used, lost, and remaining balance as of a particular date was found. Consequently, an employee could have taken more vacation than entitled, especially if the request for vacation leave form was incorrectly prepared. Reviewed one employee's file for vacation leave noting that the amounts from one request to another did not flow correctly and the amount earned did not agree with the personnel manual. A more detail schedule was prepared showing the vacation time activity and the remaining balance. The end result was that employee had actually taken more vacation than allowed by policy. The personnel manual stated that an employee could carryover vacation time (no limit specified) and sick leave could

#### 6. <u>Documentation of Vacation Leave</u> (continued).

accumulate up to 25 days. By going through the minutes, found on October 17, 2006, where the Board approved maximum carryover of 15 days of vacation time and sick leave can accumulate up to 15 days, resulting in an inconsistency with the personnel manual. On July 20, 2009, the Board passed a resolution removing any carryover for vacation leave after the current year.

Criteria and Recommendation - Vacation and sick leave policy is set by the Board of Trustees. When the policy changes, then the personnel manual should change as well. Recommend the Town amend the personnel manual to agree with the Board's actions. It is our understanding that vacation carryover was not allowed prior to October 17, 2006, so would recommend the Town and Authority create a vacation form (or spreadsheet) starting with the 2006 carryover amount and bringing it forward to the current date and show the vacation days earned (based upon the years of service), days taken or used, and the remaining balance for each employee. These amounts should initially be verified by a Board member, and then annually reviewed and approved. The request for vacation leave should be revised so that it only shows the days of vacation requested, the amount available as of that date, and the adjusted amount remaining. The form would still be signed by the employee and approved by the Mayor or Vice-Mayor. The request for vacation leave can also be signed by the person keeping the vacation leave records verifying the amount of vacation available, unless that person is also the employee requesting the vacation. Then it should be verified by another employee or Board member. Similar forms can be created for other types of paid absences, such as sick leave.

Response - The Mayor has already been updating the Human Resources (personnel) manual. The other forms can be created and updated.

**Updated Comment** - The Town had new personnel hired and better records were kept. Comment removed in the current year's audit report.