FINANCIAL STATEMENTS – REGULATORY BASIS AND REPORTS OF INDEPENDENT AUDITOR

WILSON INDEPENDENT SCHOOL DISTRICT NO. I-43 CARTER COUNTY, OKLAHOMA

JUNE 30, 2016

Audited by

SANDERS, BLEDSOE & HEWETT CERTIFIED PUBLIC ACCOUNTANTS, LLP

BROKEN ARROW, OK

INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY SCHOOL DISTRICT OFFICIALS JUNE 30, 2016

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INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY JUNE 30, 2016

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INDEPENDENT AUDITOR'S REPORT

January 30, 2017

The Honorable Board of Education Wilson School District Number I-43 Wilson, Carter County, Oklahoma

Report on the Financial Statements

We have audited the accompanying combined fund type and account group financial statements – regulatory basis of the Wilson School District Number I-43, Wilson, Carter County, Oklahoma (the District), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with financial reporting provisions of the Oklahoma State Department of Education to meet financial reporting requirements of the State of Oklahoma; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1, the financial statements are prepared by the District, on the basis of the financial reporting provisions of the Oklahoma State Department of Education, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to comply with the requirements of the Oklahoma State Department of Education. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonable determined, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statements referred to in the first paragraph do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of June 30, 2016, the changes in its financial position, or, where applicable, its cash flows for the year then ended.

Basis for Qualified Opinion on Regulatory Basis of Accounting

The financial statements referred to above do not include the general fixed asset account group, which is a departure from the regulatory basis of accounting prescribed by the Oklahoma State Department of Education. The amount that should be recorded in the general fixed asset account group is not known.

Qualified Opinion on Regulatory Basis of Accounting

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinion on Regulatory Basis of Accounting" paragraph, the financial statements referred to in the first paragraph present fairly, in all material respects, the assets, liabilities and fund balance arising from regulatory basis transactions of each fund type and account group of the District, as of June 30, 2016, and the revenues collected and expenditures paid and encumbered for the year then ended on the regulatory basis of accounting described in Note 1.

Other Matters

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining statements – regulatory basis, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The combining statements – regulatory basis and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements – regulatory basis and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting required by Government Auditing Standards

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In accordance with *Government Auditing Standards*, we have also issued our report dated January 30, 2017 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Sanders, Bledsoe & Hewett Certified Public Accountants, LLP

Broken Arrow, OK

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

January 30, 2017

The Honorable Board of Education Wilson School District Number I-43 Wilson, Carter County, Oklahoma

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the accompanying fund type and account group financial statements – regulatory basis within the combined financial statements of the Wilson School District Number I-43, Wilson, Carter County, Oklahoma (District), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated January 30, 2017, which was adverse with respect to the presentation of the financial statements in conformity with accounting principles generally accepted in the United States because the presentation followed the regulatory basis of accounting for Oklahoma school districts and did not conform to the presentation requirements of the Governmental Accounting Standards Board. However, our report was qualified for the omission of the general fixed asset account group with respect to the presentation of financial statements on the regulatory basis of accounting authorized by the Oklahoma State Board of Education.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of District's internal control. Accordingly, we do not express an opinion on the effectiveness of District's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Audit Results, Findings and Questioned Costs as item 2016-1, we identified a certain deficiency in internal control that we consider to be a material weakness and significant deficiency.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying Schedule of Audit Results, Findings, and Questioned Costs, 2016-1, to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying Schedule of Audit Results, Findings, and Questioned Costs, 2016-1, to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Audit Results, Findings and Questioned Costs, as item 2016-1.

District's Response to Findings

The District's response to the findings identified in our audit are described in the attached corrective action plan. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sanders, Bledsoe & Hewett Certified Public Accountants, LLP

Danders, Blodsoe & Newett

Broken Arrow, OK

INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY DISPOSITION OF PRIOR YEAR'S SIGNIFICANT DEFICIENCIES AND MATERIAL INSTANCES OF NON-COMPLIANCE JUNE 30, 2016

There were no prior year significant deficiencies.

INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY SCHEDULE OF AUDIT RESULTS JUNE 30, 2016

Section 1 - Summary of Auditor's Results:

- 1. An adverse opinion on the combined financial statements in conformity with generally accepted accounting principles and a qualified opinion for the omission of the general fixed asset account group on the combined financial statements in conformity with a regulatory basis of accounting prescribed by the Oklahoma State Department of Education.
- 2. The audit disclosed a significant deficiency in the internal controls over financial reporting, 2016-1, which was a material weakness.
- 3. The audit disclosed one material instances of noncompliance that is required to be reported under *Government Auditing Standards* described below as item 2016-1.

<u>Section 2</u> – A finding relating to the financial statements required to be reported in accordance with GAGAS:

2016-1: Loan Agreement

<u>Condition:</u> We observed where the District took out a loan for the construction of an AG facility. The loan proceeds were deposited into the AG booster account, which is an outside booster club that is sanctioned by the District. It does not appear that the competitive bidding act was followed for the construction of the facility, as we were unable to observe any supporting documentation for the expenditures.

<u>Criteria:</u> Article 10, Section 25 of the Oklahoma Constitution, states in part that a school district shall not be allowed to become indebted, in any manner, or for any purpose, without the assent of three-fifths of the voters. Also, school districts are required to follow the <u>Public Competitive Bidding Act of 1974</u> for public construction contracts between \$25,000 and \$50,000 (O.S. Title 61 § 103 D).

<u>Cause/Effect:</u> The District did not have proper controls in place to prohibit the taking out of a loan and to ensure that the competitive bidding act was followed for any public construction contracts. Therefore, a loan was executed by the District and the competitive bidding act requirements were not followed.

<u>Recommendation:</u> We recommend that the District implement controls that would prohibit the District from executing a loan, and that any public construction contracts follow the competitive bidding act.

Response: (Attached)

INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY COMBINED STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCE - ALL FUND TYPES AND ACCOUNT GROUPS - REGULATORY BASIS JUNE 30, 2016

		GOVERNMENTA	I FUND TVDE		FIDUCIARY FUND TYPES	ACCOUNT GROUP	
	GENERAL	SPECIAL REVENUE	DEBT SERVICE	CAPITAL PROJECTS	EXPENDABLE TRUSTS AND AGENCY FUNDS	GENERAL LONG-TERM DEBT	TOTALS (MEMORANDUM ONLY)
<u>ASSETS</u>							
Cash and Investments Amounts available in debt service Amount to be provided for retirement	\$ 421,744	123,015	364,213	419,517	100,857	364,213	1,429,346 364,213
of long-term debt						832,410	832,410
Total Assets	\$ 421,744	123,015	364,213	419,517	100,857	1,196,623	2,625,969
LIABILITIES AND FUND BALANCE Liabilities: Warrants payable Encumbrances Funds held for school organizations Long-term debt: Bonds payable	\$ 312,349 2,737	27,204 4,476			80,857	1,075,000	339,553 7,213 80,857 1,075,000
Capital leases						1,073,000	121,623
Total liabilities	315,086	31,680	0	0	80,857	1,196,623	1,624,246
Fund Balance: Restricted Unassigned Cash fund balances	106,658 106,658	91,335	364,213	419,517	20,000	0	895,065 106,658 1,001,723
Total Liabilities and Fund Balance	\$ 421,744	123,015	364,213	419,517	100,857	1,196,623	2,625,969

INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - ALL GOVERNMENTAL FUND TYPES AND EXPENDABLE TRUSTS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2016

	GO	OVERNMENTAL	FIDUCIARY FUND TYPES	TOTALC		
	GENERAL	SPECIAL REVENUE	DEBT SERVICE	CAPITAL PROJECTS	EXPENDABLE TRUST FUNDS	TOTALS (MEMORANDUM ONLY)
Revenues Collected:						
Local sources	\$ 491,131	186,806	358,883			1,036,820
Intermediate sources	100,127					100,127
State sources	2,179,825	1,490				2,181,315
Federal sources	377,924	130,565				508,489
Interest earnings	538		73			611
Non-revenue receipts	1,998	14,589				16,587
Total revenues collected	3,151,543	333,450	358,956	0	0	3,843,949
Expenditures:						
Instruction	1,958,733	51,247				2,009,980
Support services	1,134,430	51,992				1,186,422
Operation of non-instructional services		196,561				196,561
Facilities acquisition & construction services	24,111	3,000		360,000		387,111
Debt service requirements			281,488			281,488
Total expenditures	3,117,274	302,800	281,488	360,000	0	4,061,562
Excess of revenues collected over (under) expenditures before other financing sources (uses)	34,269	30,650	77,468	(360,000)	0	(217,613)
Other financing sources (uses):				705.000		705.000
Bond sale proceeds	20.250	2.005		725,000		725,000
Adjustments to prior year encumbrances	29,358 29,358	2,985		15,900	0	48,243
Total other financing sources (uses)	29,358	2,985	0	740,900		773,243
Excess of revenues collected and other financing	ng					
sources over (under) expenditures	63,627	33,635	77,468	380,900	0	555,630
Cash fund balances, beginning of year	43,031	57,700	286,745	38,617	20,000	446,093
Cash fund balances, end of year	\$ 106,658	91,335	364,213	419,517	20,000	1,001,723

INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGETED GOVERNMENTAL FUND TYPES - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2016

GENERAL FUND Variance Final Favorable Original (Unfavorable) **Budget Budget** Actual Revenues Collected: Local sources \$ 404,546 404,546 491,131 86,585 99,460 99,460 100,127 Intermediate sources 667 State sources 2,257,177 2,301,123 2,179,825 (121,298)Federal sources 169,231 329,744 377,924 48,180 Interest earnings 538 538 Non-revenue receipts 1,998 1,998 Total revenues collected 2,930,414 3,134,873 3,151,543 16,670 Expenditures: Instruction 1,958,733 (1,958,733)Support services 1,134,430 (1,134,430)Facilities acquisition & construction 24,111 (24,111)Unbudgeted 2,973,845 3,177,904 3,177,904 3,117,274 Total expenditures 2,973,845 3,177,904 60,630 Excess of revenues collected over (under) expenditures before adjustments to prior year encumbrances (43,431)(43,031)34,269 77,300 Adjustments to prior year encumbrances 29,358 29,358 0 0 Excess of revenue collected over (under) expenditures (43,431)(43,031)63,627 106,658 Cash fund balance, beginning of year 43,031 43,031 43,031 Cash fund balance, end of year 0 0 106,658 106,658

INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGETED GOVERNMENTAL FUND TYPES - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2016

SPECIAL REVENUE FUNDS

			SPECIAL REVEINU	E LONDS	
_		Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues Collected:					
Local sources	\$	194,889	194,889	186,806	(8,083)
State sources		22,196	22,196	1,490	(20,706)
Federal sources		119,134	119,134	130,565	11,431
Non-revenue receipts				14,589	14,589
Total revenues collected		336,219	336,219	333,450	(2,769)
Expenditures:					
Instruction				51,247	(51,247)
Support services				51,992	(51,992)
Operation of non-instructional services				196,561	(196,561)
Facilities acquisition and construction services				3,000	(3,000)
Unbudgeted		393,919	393,919		393,919
Total expenditures		393,919	393,919	302,800	91,119
Excess of revenue collected over (under) expenditures before adjustments to					
prior year expenditures		(57,700)	(57,700)	30,650	88,350
Adjustments to prior year encumbrances		0	0	2,985	2,985
Excess of revenue collected over (under)					
expenditures		(57,700)	(57,700)	33,635	91,335
Cash fund balances, beginning of year		57,700	57,700	57,700	0
Cash fund balances, end of year	\$	0	0	91,335	91,335

INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY COMBINED STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGET AND ACTUAL BUDGETED GOVERNMENTAL FUND TYPES - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2016

DEBT SERVICE FUND

			LDI OLIVIOLI OND	
		iginal/Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues Collected:	-			
Local sources	\$	345,030	358,883	13,853
Interest earnings			73	73
Total revenues		345,030	358,956	13,926
Requirements: Bonds Coupons Commission paid to fiscal agent Total expenditures		350,000 5,950 355,950	275,000 5,288 1,200 281,488	75,000 662 (1,200) 74,462
Excess fo revenues collected over (under) expenditures		(10,920)	77,468	88,388
Cash fund balance, beginning of year		286,745	286,745	0
Cash fund balance, end of year	\$	275,825	364,213	88,388

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the Wilson Public Schools Independent District, No. I-43 (the "District"), have been prepared in conformity with another comprehensive basis of accounting prescribed by the Oklahoma State Department of Education as authorized by Oklahoma Statutes. Accordingly, the accompanying financial statements are not intended to present financial positon and results of operations in conformity with the accounting principles generally accepted in the United States of America. The District's accounting policies are described in the following notes that are an integral part of the District's financial statements.

A. Reporting Entity

The District is a corporate body for public purposes created under Title 70 of the Oklahoma Statutes and accordingly is a separate entity for operating and financial reporting purposes. The District is part of the public school system of Oklahoma under the general direction and control of the State Board of Education and is financially dependent on State of Oklahoma support. The general operating authority for the public school system is the Oklahoma School Code contained in Title 70, Oklahoma Statutes.

The governing body of the District is the Board of Education composed of five elected members. The appointed superintendent is the executive officer of the District. The Board, constituting an on-going entity, is the level of government, which has governance responsibilities over all activities, related to public elementary and secondary school education within the jurisdiction of the local independent school district. The District receives funding from local, state and federal government sources and must comply with the requirements of these funding source entities. However, the District is not included in any other governmental "reporting entity" as defined in Section 2100, Codification of Governmental Accounting and Financial Reporting Standards, since Board members are elected by the public and have decision making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters.

In evaluating how to define the District, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria established by the Governmental Accounting Standards Board (GASB). The basic – but not the only – criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

A. Reporting Entity – cont'd

whether the activity benefits the District and/or its citizens, or whether the activity is conducted within the geographic boundaries of the District and is generally available to its patrons. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the District is able to exercise oversight responsibilities. Based upon the application of these criteria, there are no potential component units included in the District's reporting entity.

B. Measurement Focus

The District uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain District functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

Funds are classified into three categories: Governmental, proprietary and fiduciary. Each category, in turn, is divided into separate "fund types."

Governmental Fund Types

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of general fixed assets (capital projects funds), and the servicing of general long-term debt (debt service funds).

<u>General Fund</u> – The general fund is used to account for all financial transactions except those required to be accounted for in another fund. Major revenue sources include state and local property taxes and state funding under the Foundation and Incentive Aid Program. Expenditures include all costs associated with the daily operations of the schools except for programs funded for building repairs and maintenance, school construction and debt service on bonds and other long-term debt. The general fund includes federal and state restricted monies that must be expended for specific programs.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

B. Measurement Focus - cont'd

<u>Special Revenue Funds</u> – Special revenue funds account for revenue sources that are restricted to expenditures for specific purposes. The special revenue funds typically include the building, co-op, child nutrition, and municipal sales tax funds. The district did not maintain a co-op during the 2015-16 fiscal year.

<u>Building Fund</u> – The building fund consists mainly of monies derived from property taxes levied for the purpose of erecting, remodeling, repairing, or maintaining school buildings and for purchasing furniture, equipment and computer software to be used on or for school district property, for paying energy and utility costs, for purchasing telecommunications services, for paying fire and casualty insurance premiums for school facilities, for purchasing security systems, and for paying salaries of security personnel.

<u>Co-op Fund</u> – The co-op fund is established when the boards of education of two or more school districts enter into cooperative agreements and maintain joint programs. The revenues necessary to operate a cooperative program can come from federal, state, or local sources, including the individual contributions of participating school districts. The expenditures for this fund would consist of those necessary to operate and maintain the joint programs.

<u>Child Nutrition Fund</u> - The child nutrition fund consists of monies derived from federal and state financial assistance and food sales. This fund is used to account for the various nutrition programs provided to students.

<u>Municipal Sales Tax Fund</u> – The municipal sales tax fund consists of monies derived from special sales tax on behalf of the District. These funds are kept separate and expended out for these items addressed in the tax levy agreement.

<u>Debt Service Fund</u> – The debt service fund is the District's sinking fund and is used to account for the accumulation of financial resources for the payment of general long-term (including judgments) debt principal, interest and related costs. The primary revenue sources are local property taxes levied specifically for debt service and interest earnings from temporary investments.

<u>Capital Projects Fund</u> – The capital projects fund is the District's bond fund and is used to account for the proceeds of bond sales to be used exclusively for acquiring school sites, constructing and equipping new school facilities, renovating existing facilities and acquiring transportation equipment.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

B. Measurement Focus – cont'd

Fiduciary Fund Types

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the District. The terms "non-expendable" and "expendable" refer to whether or not the District is under an obligation to maintain the trust principal. Agency funds generally are used to account for assets that the District holds on behalf of others as their agent and do not involve measurement of results of operation.

<u>Expendable Trust Funds</u> – Expendable trust funds typically include the gifts and endowments fund. The District maintained a gifts and endowment fund during the 2015-16 fiscal year.

<u>Gifts and Endowments Fund</u> – The gifts and endowments fund receives its assets by way of philanthropic foundations, individuals, or private organizations for which no repayment or special service to the contributor is expected. This fund is used to promote the general welfare of the District.

<u>Agency Fund</u> – The agency fund is the school activities fund which is used to account for monies collected principally through the fundraising efforts of students and District-sponsored groups. The administration is responsible, under the authority of the Board, for collecting, disbursing and accounting for these activity funds.

Account Groups

An account group is not a fund and consists of a self-balancing set of accounts used only to establish accounting control over long-term debt and fixed assets.

<u>General Long-Term Debt Account Group</u> – This account group is established to account for all the long-term debt of the District, which is offset by the amount available in the debt service fund and the amount to be provided in future years to complete retirement of the debt principal. It is also used to account for other liabilities (judgements and lease purchases) which are to be paid from funds provided in future years.

<u>General Fixed Assets Account Group</u> – This account group is used by governments to account for the property, plant and equipment of the school district. The District does not have the information necessary to include this group in its financial statements.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

B. Measurement Focus – cont'd

Memorandum Only - Total Column

The total column on the combined financial statements – regulatory basis is captioned "memorandum only" to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position or results of operations in conformity with accounting principles generally accepted in the United States. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

C. Basis of Accounting and Presentation

The District prepares its financial statements in a presentation format that is prescribed by the Oklahoma State Department of Education. This format is essentially the generally accepted form of presentation used by state and local governments prior to the effective date of GASB Statement No. 34, *Basic Financial Statements – Management's Discussion and Analysis for State and Local Governments* with certain modifications. This format differs significantly from that required by GASB 34.

The financial statements are essentially prepared on the basis of cash receipts and disbursements modified as required by the regulations of the Oklahoma State Department of Education as follows:

- Encumbrances represented by purchase orders, contracts, and other commitments for the expenditure of monies are recorded as expenditures when approved.
- Investments are recorded as assets when purchased.
- Inventories of school supplies are recorded as expenditures and not as inventory assets.
- Warrants payable are recorded as liabilities when issued.
- Long-term debt is recorded in the General Long-Term Debt Account Group and not in the basic financial statements.
- Compensated absences are recorded as expenditures when paid and not recorded as a liability.
- Fixed assets are recorded in the General Fixed Asset Account Group and not in the basic financial statements. Fixed assets are not depreciated.

This regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable, or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred for governmental fund types; and, when revenues are earned.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

C. Basis of Accounting and Presentation – cont'd

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental type funds are accounted for using the regulatory basis of accounting. Revenues are recognized when they are received rather than earned and expenditures are generally recognized when encumbered/reserved rather than at the time the related fund liability is incurred. These practices differ from accounting principles generally accepted in the United States.

D. Budgets and Budgetary Accounting

The District is required by state law to prepare an annual budget. A preliminary budget must be submitted to the Board of Education by December 31, for the fiscal year beginning the following July 1. If the preliminary budget requires an additional levy, the District must hold an election on the first Tuesday in February to approve the levy. If the preliminary budget does not require an additional levy, it becomes the legal budget. If an election is held and the taxes are approved, then the preliminary budget becomes the legal budget. If voters reject the additional taxes, the District must adopt a budget within the approved tax rate.

A budget is legally adopted by the Board of Education for all funds (with the exception of the trust and agency funds) that includes revenues and expenditures.

The 2015-16 Estimate of Needs was amended by supplemental appropriations as follows:

Fund Total
General \$ 204.459

These amendments were approved by the county excise board

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting – under which purchase orders and other commitments of resources are recorded as expenditures of the applicable fund – is utilized in all governmental funds of the District. Unencumbered appropriations lapse at the end of each fiscal year. While the Debt Service Fund is a governmental fund, a comparison of budget to actual schedule is presented in the financial statements, although the board can exercise no control of the revenue sources for this fund (except interest earnings), and no control over its expenditures.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

E. Assets, Liabilities and Fund Equity

<u>Cash and cash equivalents</u> – The District considers all cash on hand, demand deposit accounts, and highly liquid investments, with an original maturity of three months or less when purchased, to be cash and cash equivalents.

<u>Investments</u> – The District considers investments of direct obligations of the United States government and agencies, certificates of deposits, savings accounts or savings certificates with maturities of greater than three months. All investments are recorded at cost, which approximates market value.

<u>Inventories</u> – The value of consumable inventories at June 30, 2016, is not material to the combined financial statements.

<u>Fixed Assets and Property, Plant and Equipment</u> – The District has not maintained a record of general fixed assets, and, accordingly, a General Fixed Assets Account Group required by the regulatory basis of accounting prescribed by the Oklahoma State Department of Education is not included in the financial statements. General fixed assets purchased are recorded as expenditures in the various funds at the time of purchase.

<u>Warrants Payable</u> – Warrants are issued to meet the obligations for goods and services provided to the District. The District recognizes a liability for the amount of outstanding warrants that have yet to be redeemed by the District's treasurer.

<u>Encumbrances</u> – Encumbrances represent commitments related to purchase orders, contracts, other commitments for expenditures or resources, and goods or services received by the District for which a warrant has not been issued. An expenditure is recorded and a liability is recognized for outstanding encumbrances at year end in accordance with the regulatory basis of accounting. While the regulatory basis that is used for the Debt Service Fund approximates full accrual accounting, the accruals recorded are reported to meet regulatory requirements, as opposed to the requirements of generally accepted accounting principles.

<u>Compensated Absences</u> – The District provides vacation and sick leave benefits in accordance with Title 70 of the Oklahoma Statutes, Article 6-104, which provides for annual sick leave and personal business days. District policy allows certified employees to accumulate such days to a maximum number of days. Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources had not been reported as an expenditure of the governmental fund that will pay it since the financial statements have been prepared on the regulatory basis of accounting. This practice differs from generally accepted accounting principles.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

E. Assets, Liabilities and Fund Equity – cont'd

<u>Funds Held for School Organizations</u> – Funds held for school organizations represent the funds received or collected from students or other cocurricular and extracurricular activities conducted in the District, control over which is exercised by the board of education. These funds are credited to the account maintained for the benefit of each particular activity within the school activity fund.

<u>Long-Term Debt</u> – Long-term debt is recognized as a liability of a governmental fund when due, or when resources have been accumulated in the debt service fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligations is reported in the general long-term debt account group.

<u>Fund Balance</u> – In the fund financial statements, governmental funds report the hierarchy of fund balances. The hierarchy is based primarily on the degree of spending constraints placed upon use of resources for specific purposes versus availability of appropriation. An important distinction that is made in reporting fund balance is between amounts that are considered *nonspendable* (i.e., fund balance associated with assets that are not in spendable form, such as inventories or prepaid items, long-term portions of loans and notes receivable, or items that are legally required to be maintained intact (such as the corpus of a permanent fund)) and those that are *spendable* (such as fund balance associated with cash, investments or receivables).

Amount in the spendable fund balance category are further classified as *restricted*, *committed*, *assigned* or *unassigned*, as appropriate.

Restricted fund balance represents amounts that are constrained either externally by creditors (such as debt covenants), grantors, contributors or laws or regulations of other governments; or by law, through constitutional provisions or enabling legislation.

Committed fund balance represents amounts that are useable only for specific purposes by formal action of the government's highest level of decision-making authority. Such amounts are not subject to legal enforceability (like restricted amounts), but cannot be used for any other purpose unless the government removes or changes the limitation by taking action similar to that which imposed the commitment.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

E. Assets, Liabilities and Fund Equity – cont'd

Assigned fund balance represents amounts that are intended to be used for specific purposes, but are neither restricted nor committed. Intent is expressed by the governing body itself, or a subordinated high-level body or official who the governing body has delegated the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining spendable amounts (except negative balances) that are reported in governmental funds other than the general fund, that are neither restricted nor committed, and amounts in the general fund that are intended to be used for specific purposes in accordance with the provisions of the standard.

Unassigned fund balance is the residual classification for the general fund. It represents the amounts that have not been assigned to other funds, and that have not been restricted, committed, or assigned to specific purposes within the general fund.

F. Revenue and Expenditures

<u>Local Revenues</u> – Revenue from local sources is the money generated from within the boundaries of the District and available to the District for its use. The District is authorized by state law to levy property taxes which consist of ad valorem taxes on real and personal property within the District. These property taxes are distributed to the District's general, building and sinking funds based on the levies approved for each fund. The County Assessor, upon receipt of the certification of tax levies from the county excise board, extends the tax levies on the tax rolls for submission to the county treasurer prior to October 1. The county treasurer must commence tax collection within fifteen days of receipt of the tax rolls. The first half of taxes is due prior to January 1. The second half is due prior to April 1. If the first payment is not made in a timely manner, the entire tax becomes due and payable on January 2. Second half taxes become delinquent on April 1, of the year following the year of assessment. If not paid by the following October 1, the property is offered for sale for the amount of taxes due. The owner has two years to redeem the property by paying the taxes and penalty owed. If at the end of two years the owner has not done so, the purchaser is issued a deed to the property. Other local sources of revenues include tuition, fees, rentals, disposals, commissions and reimbursements.

<u>Intermediate Revenues</u> - Revenue from intermediate sources is the amount of money from funds collected by an intermediate administrative unit, or a political subdivision between the District and the state, and distributed to Districts in amounts that differ in proportion to those which are collected within such systems.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

F. Revenue and Expenditures – cont'd

<u>State Revenues</u> – Revenues from state sources for current operations are primarily governed by the state aid formula under the provisions of Article XVIII, Title 70, Oklahoma Statutes. The State Board of Education administers the allocation of state aid funds to school districts based on information accumulated from the Districts.

After review and verification of reports and supporting documentation, the State Department of Education may adjust subsequent fiscal period allocations of money for prior year errors disclosed by review. Normally, such adjustments are treated as reductions from or additions to the revenue of the year when the adjustment is made.

The District receives revenue from the state to administer certain categorical educational programs. State Board of Education rules require that revenue earmarked for these programs be expended only for the program for which the money is provided and require that the money not expended as of the close of the fiscal year be carried forward into the following year to be expended for the same categorical programs. The State Department of Education requires that categorical educational program revenues be accounted for in the general fund.

<u>Federal Revenues</u> – Federal revenues consist of revenues from the federal government in the form of operating grants or entitlements. An operating grant is a contribution to be used for a specific purpose, activity or facility. A grant may be received either directly from the federal government or indirectly as a passthrough from another government, such as the state. Entitlement is the amount of payment to which the District is entitled pursuant to an allocation formula contained in applicable statutes. The majority of the federal revenues received by the District are apportioned to the general fund. The District maintains a separate child nutrition fund and the federal revenues received for the child nutrition programs are apportioned there.

Non-Monetary Transactions – The District receives commodities form the U.S. Department of Agriculture. The value of these commodities has been included in the Schedule of Expenditures of Federal Awards; however, they have not been included in the financial statements as either revenue or expense since they are not reported under the regulatory basis of accounting.

<u>Interest Earnings</u> – Represent compensation for the use of financial sources over a period of time.

<u>Non-Revenue Receipts</u> – Non-revenue receipts represent receipts deposited into a fund that are not new revenues to the District, but the return of assets.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – cont'd

F. Revenue and Expenditures – cont'd

<u>Instruction Expenditures</u> – Instruction expenditures include the activities dealing directly with the interaction between teachers and students. Teaching may be provided for students in a school classroom, in another location, such as a home or hospital, and in other learning situations, such as those involving cocurricular activities. It may also be provided through some other approved medium, such as television, radio, telephone and correspondence. Included here are the activities of teacher assistants of any type (clerks, graders, teaching machines, etc.) which assist in the instructional process. The activities of tutors, translators and interpreters would be recorded here. Department chairpersons who teach for any portion of time are included here. Tuition/transfer fees paid to other LEAs would be included here.

<u>Support Services Expenditures</u> – Support services expenditures provide administrative, technical (such as guidance and health) and logistical support to facilitate and enhance instruction. These services exist as adjuncts for fulfilling the objectives of instruction, community services and enterprise programs, rather than as entities within themselves.

<u>Operation of Non-Instructional Services Expenditures</u> – Activities concerned with providing non-instructional services to students, staff or the community.

<u>Facilities Acquisition and Construction Services Expenditures</u> – Consists of activities involved with the acquisition of land and buildings; remodeling buildings; the construction of buildings and additions to buildings; initial installation or extension of service systems and other built-in equipment; and improvements to sites.

Other Outlays Expenditures – A number of outlays of governmental funds are not properly classified as expenditures, but still require budgetary or accounting control. These are classified as Other Outlays. These include debt service payments (principal and interest).

Other Uses Expenditures – This includes scholarships provided by private gifts and endowments; student aid and staff awards supported by outside revenue sources (i.e., foundations). Also, expenditures for self-funded employee benefit programs administered either by the District or a third party administrator.

<u>Repayment Expenditures</u> – Repayment expenditures represent checks/warrants issued to outside agencies for refund or restricted revenue previously received for overpayment, non-qualified expenditures and other refunds to be repaid from District funds.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - cont'd

F. Revenue and Expenditures – cont'd

<u>Interfund Transactions</u> — Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund or expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the fund that is reimbursed.

All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers. There were no interfund transfers made during the 2015-16 fiscal year.

2. CASH AND INVESTMENTS

<u>Custodial Credit Risk</u> – Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to the District. The District's cash deposits and investments at June 30, 2016, were \$1,434,245 at financial institutions, and were completely insured or collateralized by federal depository insurance, direct obligations of the U.S. Government, or securities held by the District or by its agent in the District's name.

<u>Investment Interest Rate Risk</u> – Interest rate risk is the risk that changes in interest rates will adversely affect the fair market value of an investment. Due to the required liquidity for those investments, these funds have no defined maturity dates. The District does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses from increasing interest rates.

<u>Investment Credit risk</u> – Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. The District does not have a formal policy limiting its investment choices, other than the limitation of state law as follows:

- Direct obligations of the U.S. Government, its agencies and instrument to which the full faith and credit of the U.S. Government is pledged, or obligations to the payment of which the full faith and credit of the State is pledged.
- Certificates of deposit or savings accounts that are either insured or secured with acceptable collateral with in-state financial institutions, and fully insured certificates of deposit or savings accounts in out-of-state financial institutions.
- With certain limitation, negotiable certificates of deposit, prime bankers acceptances, prime commercial paper and repurchase agreements with certain limitations.

2. CASH AND INVESTMENTS – cont'd

- County, municipal or school district tax supported debt obligations, bond or revenue anticipation notes, money judgments, or bond or revenue anticipation notes of public trusts whose beneficiary is a county, municipality or school district.
- Notes or bonds secured by mortgage or trust deed insured by the Federal Housing Administrator and debentures issued by the Federal Housing Administrator, and in obligations of the National Mortgage Association.
- Money market funds regulated by the SEC and in which investments consist of the investments mentioned in the previous bullet items.

<u>Concentration of Investment Credit Risk</u> – The District places no limit on the amount it may invest in any one issuer.

3. INTERFUND RECEIVABLES AND PAYABLES

There were no interfund receivables or payables at June 30, 2016.

4. GENERAL LONG-TERM DEBT

State statutes prohibit the District from becoming indebted in an amount exceeding the revenue to be received for any fiscal year without approval by the District's voters. Bond issues can be approved by the voters and issued by the District for various capital improvements. These bonds are required to be fully paid serially within 25 years of the date of issue.

General long-term debt of the District consists of building bonds payable and lease-purchase agreements. Debt service requirements for bonds are payable solely from the fund balance and the future revenues of the debt service fund.

The following is a summary of the long-term debt transactions of the District for the year ended June 30, 2016:

	Bonds Payable	Capital Leases	Totals
Balance, July 1, 2014	\$ 625,000	3,423,989	4,048,989
Additions	725,000	33,000	758,000
Retirements	(275,000)	(260,366)	(535,366)
Balance, June 30, 2015	\$ 1,075,000	3,196,623	4,271,623

4. GENERAL LONG-TERM DEBT – cont'd

A brief description of the outstanding long-term debt at June 30, 2016, is set forth below:

	Amount Outstanding
General Obligation Bonds	
Building Bonds, Series 2014, original issue	
\$350,000, interest rate of 0.85%, due in one	
annual installment of \$350,000 on 08-01-16	\$ 350,000
Duilding Danida Carina 2015 aniainal ianna	
Building Bonds, Series 2015, original issue	
\$360,000, interest rate of 1.20%, due in one	2 50 000
annual installment of \$360,000 on 08-01-17	360,000
Building Bonds, Series 2016, original issue	
\$365,000, interest rate of 1.25%, due in one	
annual installment of \$365,000 on 06-01-18	365,000
Control I cons	
Capital Leases	
Lease purchase for AG facility (tractor), dated	
09-10-15, totaling \$33,000, due in annual	
principal and interest installments of \$11,791	33,000
Lease purchase for Ford F-150 Truck, dated	
01-15-13, totaling \$37,389, due in annual	
principal and interest installments of \$8,048	15,512
Qualified Zone Academy Bond lease purchase of metal roof,	
totaling \$222,000, due in annual principal	
	47 127
and interest installments of \$24,111	47,137
Lease purchase for Buses, dated 2-8-11,	
Totaling \$140,000, due in annual principal	
And interest installments of \$27,143	25,974
Lease purchase for Public Facilities Authority Educational	
Facilities Lease revenue, dated 9-1-10, totaling	
	2 075 000
\$3,755,000, due in varying annual installments (Note 8)	3,075,000
Total	<u>\$ 4,271,623</u>

4. GENERAL LONG-TERM DEBT – cont'd

The annual debt service requirements for the retirement of the building bonds and lease purchase agreements, including the payment of principal and interest, are as follows:

Year Ending			
June 30	Principal	Interest	Total
2016	Ф. ((1.200)	145.015	006.602
2016	\$ 661,388	145,215	806,603
2017	983,848	129,816	1,113,664
2018	261,387	110,035	371,422
2019	275,000	97,944	372,944
2020	290,000	85,256	375,256
Thereafter	1,800,000	164,244	1,964,244
Total	\$ 4,271,623	732,510	5,004,133

Interest paid on general long-term debt incurred during the 2015-16 fiscal year totaled \$149,411

5. EMPLOYEE RETIREMENT SYSTEM

Description of Plan

The District participates in the state-administered Oklahoma Teachers' Retirement System, which is a cost sharing, multiple-employer defined benefit public employee retirement system (PERS), which is administered by the Board of Trustees of the Oklahoma Teachers' Retirement System (the "System"). The System provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Title 70 Section 17 of the Oklahoma Statutes establishes benefit provisions and may be amended only through legislative action. The Oklahoma Teachers' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Oklahoma Teachers' Retirement System, P.O. Box 53624, Oklahoma City, OK 73152, or by calling 405-521-2387.

Basis of Accounting

The System's financial statements are prepared using the cash basis of accounting, except for accruals of interest income. Plan member contributions are recognized in the period in which the contributions are made. Benefits and refunds are recognized when paid. The pension benefit obligation is a standardized disclosure measure of the present value of pension benefits. This pension valuation method reflects the present value of estimated pension

5. EMPLOYEE RETIREMENT SYSTEM – cont'd

Basis of Accounting - cont'd

benefits that will be paid in future years as a result of employee services performed to date and is adjusted for the effect of projected_salary increases. There are no actuarial valuations performed on individual school districts. The System has an under-funded pension benefit obligation as determined as part of the latest actuarial valuation.

Funding Policy

The District, the State of Oklahoma, and the participating employee make contributions. The contribution rates for the District and its employees are established by and may be amended by Oklahoma Statutes. The rates are not actuarially determined. The rates are applied to the employee's earnings plus employer-paid fringe benefits. The required contribution for the participating members is 7.0% of compensation. Contributions received by the System from the State of Oklahoma are used to offset required employer contributions by the local school district. For the 2015-16 fiscal year, the District contributed 9.5% and the State of Oklahoma contributed the remaining amount during the year. The District is allowed by Oklahoma Teachers' Retirement System to make the required contributions on behalf of the participating members. In addition, if a member's salary is paid in part by federal or private funds, the contribution on that portion of the salary paid by those funds must be matched by the District at 8.25%.

Annual Pension Cost

The District's total contributions for 2016, 2015 and 2014 were \$266,292, \$285,569 and \$291,137, respectively.

Ten-year historical trend information is presented in the Teacher's Retirement System of Oklahoma Annual Report for the year ended June 30, 2016. This information is useful in assessing the pension plan's accumulation of sufficient assets to pay pension benefits as they become due. Please visit www.ok.gov/TRS for all plan information.

GASB Statement 68 became effective for fiscal years beginning after June 15, 2014, and significantly changes pension accounting and financial reporting for governmental employers who participate in a pension plan, such as the System, and who prepare published financial statements on an accrual basis using Generally Accepted Accounting Principles. Since the District does not prepare and present their financial statements on an accrual basis, the net pension amount is not required to be presented on the audited financial statements. The amount of calculated pension liability for the District at June 30, 2015 (the latest information available) was \$2,833,052.

6. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; or acts of God. The District purchases commercial insurance to cover these risks, including general and auto liability, property damage, and public officials liability. Settled claims resulting from risks have not exceeded the commercial insurance coverage in any of the past three fiscal years.

The School participates in a risk pool for Workers' Compensation coverage in which there is a transfer or pooling of risks among the participants of that pool. In accordance with GASB No. 10, the School reports the required contribution to the pool, net of refunds, as insurance expense. The risk pool is the Oklahoma School Assurance Group (OSAG), an organization formed for the purpose of providing workers' compensation coverage to participating schools in the State of Oklahoma. In that capacity, OSAG is responsible for providing loss control services and certain fiscal activities, including obtaining contract arrangements for the underwriting, excess insurance agreements, claims processing, and legal defense for any and all claims submitted to it during the plan year. As a member of OSAG, the District is required to pay fees set by OSAG according to an established payment schedule. A portion of the fees paid by the District goes into a loss fund for the District. The fee for the loss fund is calculated by projecting losses based on the school's losses for the last five years. OSAG provides coverage in excess of the Loss Fund so the District's liability for claim loss is limited to the balance of the loss fund. If the District does not use its loss fund in three years, it is returned to the District with no interest.

The District is also a member of the Oklahoma Public Schools Unemployment Compensation Program. In this program the District is required to contribute 1.6% of its taxable payroll for unemployment insurance. The funds for each District are kept separate and Districts can contribute more than 1.6% of their payroll if they elect to. The money contributed by each District earns interest and is fully insured. If the District has claims in excess of the amount in its account, it will be liable for the excess.

7. CONTINGENCIES

Federal Grants

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amounts, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

7. **CONTINGENCIES** – cont'd

Schedule of Expenditure of Federal Awards

The schedule shows the federal awards received and expended by the District during the 2015-16 fiscal year. The revised Uniform Guidance Audits of States, Local Governments and Non-Profit Organizations, established uniform audit requirements for nonfederal entities which expended more than \$750,000 in federal awards. The District did not fall under this threshold during the 2015-16 fiscal year.

Litigation

School officials are not aware of any pending or threatened litigation, claims or assessments or unasserted claims or assessments against the District.

8. LEASE REVENUE BONDS

Wilson Public Schools Project

On May 1, 2010, the Carter County Public Facilities Authority issued \$3,755,000 of Educational Facilities Lease Revenue Bonds (Wilson Public Schools Project) Series 2010, to provide funds for the constructing, equipping, repairing and remodeling of school buildings, acquiring furniture, fixtures and equipment and acquiring and improving school sites for the benefit of Wilson School District. Also on May 1, 2010, the District, as lessor, entered into a ground lease agreement, for certain district property, with the Carter County Public Facilities Authority. In addition, the District entered into a sublease, as lessee, with the Carter County Public Facilities Authority. The sublease calls for ten (14) annual payments starting September 1, 2011. These payments will be made out of bond funds, pursuant to the issuance of series bonds in the amount of \$5,500,000 on September 15, 2009. Wilson Public Schools will gain ownership to the capital improvements incrementally as each payment is made. These bonds are shown as general long-term debt on the combined statement assets, liabilities, and fund equity under bonds payable as each series of bonds is sold.

INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCE - ALL SPECIAL REVENUE FUNDS - REGULATORY BASIS JUNE 30, 2016

	BUILDING FUND		CHILD NUTRITION FUND	MUNICIPAL SALES TAX FUND	TOTAL	
<u>ASSETS</u>						
Cash	\$	36,674	31,124	55,217	123,015	
LIABILITIES AND FUND BALANCE						
Liabilities:						
Warrants payable	\$	4,249	14,732	8,223	27,204	
Encumbrances		520	112	3,844	4,476	
Total liabilities		4,769	14,844	12,067	31,680	
Fund Balance:						
Restricted		31,905	16,280	43,150	91,335	
Total Liabilities and Fund Balance	\$	36,674	31,124	55,217	123,015	

INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - ALL SPECIAL REVENUE FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2016

		JILDING FUND	CHILD NUTRITION FUND	MUNICIPAL SALES TAX FUND	TOTAL
Revenues Collected:	¢	42.077	22.052	100 774	104 004
Local sources State sources	\$	62,977	23,053 1,490	100,776	186,806 1,490
Federal sources			1,490		130,565
Non-revenue receipts			14,589		14,589
Total revenues collected		62,977	169,697	100,776	333,450
Total Teverides collected		02,777	107,077	100,770	333,430
Expenditures:					
Instruction				51,247	51,247
Support services		32,963		19,029	51,992
Operation of non-instructional services			196,561		196,561
Facilities acquisition and construction services		3,000			3,000
Total expenditures		35,963	196,561	70,276	302,800
Excess of revenues collected over (under) expenditures before adjustments		27,014	(26,864)	30,500	30,650
to prior year encumbrances		27,014	(20,804)	30,500	30,030
Adjustments to prior year encumbrances		0	2,985	0	2,985
Excess of revenues collected over					
(under) expenditures		27,014	(23,879)	30,500	33,635
Cash fund balances, beginning of year		4,891	40,159	12,650	57,700
Cash fund balances, end of year	\$	31,905	16,280	43,150	91,335

INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES AND CHANGES IN CASH FUND BALANCES - BUDGET AND ACTUAL COMPARISON ALL SPECIAL REVENUE FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2016

	BUILDING FUND				CHILD NUTRITION FUND				MUNICIPAL SALES TAX FUND			
		IGINAL	FINAL			RIGINAL	FINAL			RIGINAL	FINAL	
Revenues Collected:	BU	JDGET	BUDGET	ACTUAL	В	UDGET	BUDGET	ACTUAL	B	BUDGET	BUDGET	ACTUAL
Local sources	\$	57,777	57,777	62,977	\$	36,336	36,336	23,053	\$	100,776	100,776	100,776
State sources	φ	31,111	31,111	02,777	φ	22,196	22,196	1,490	φ	100,770	100,770	100,770
Federal sources						119,134	119,134	130,565				
Non-revenue receipts						,	,	14,589				
Total revenues collected		57,777	57,777	62,977		177,666	177,666	169,697		100,776	100,776	100,776
Expenditures:												
Instruction												51,247
Support services				32,963								19,029
Operation of non-instructional services								196,561				
Facilities acquisition and construction service	!S			3,000								
Unbudgeted		62,668	62,668			217,825	217,825			113,426	113,426	
Total expenditures		62,668	62,668	35,963		217,825	217,825	196,561		113,426	113,426	70,276
Excess of revenues collected over												
(under) expenditures before adjustments											,	
to prior year encumbrances		(4,891)	(4,891)	27,014		(40,159)	(40,159)	(26,864)		(12,650)	(12,650)	30,500
Adjustment to prior year encumbrances		0	0	0		0	0	2,985		0	0	0
Excess of revenues collected over												
(under) expenditures		(4,891)	(4,891)	27,014		(40,159)	(40,159)	(23,879)		(12,650)	(12,650)	30,500
Cash fund balances, beginning of year		4,891	4,891	4,891		40,159	40,159	40,159		12,650	12,650	12,650
Cash fund balances, end of year	\$	0	0	31,905	\$	0	0	16,280	\$	0	0	43,150

INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCE - ALL FIDUCIARY FUND TYPES -REGULATORY BASIS JUNE 30, 2016

	EXP	ENDABLE		
	TRUST FUNDS		AGENCY FUNDS	
	GIF	TS AND	SCHOOL	
	ENDC	DWMENTS	ACTIVITY	
	F	FUND	FUNDS	TOTAL
<u>ASSETS</u>				
Cash	\$	20,000	80,857	100,857
LIABILITIES AND FUND BALANCE				
Liabilities:				
Funds held for school organizations	\$	0	80,857	80,857
Fund Balance:				
Restricted		20,000	0	20,000
Total Liabilities and Fund Balance	\$	20,000	80,857	100,857

INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - ALL AGENCY FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2016

		ALANCE '-01-15	ADDITIONS	NET TRANSFERS	DEDUCTIONS	BALANCE 6-30-16
<u>ASSETS</u>		01 10	ABBITIONS	THURSTERS	<u>DEDOCTIONS</u>	0 00 10
Cash & Investments	\$	92,728	376,892	0	388,763	80,857
<u>LIABILITIES</u>						
Funds held for school organizations	:					
Administration	\$	708	1,446		1,862	292
High school basketball tourney		1,800	20,484		22,093	191
Athletics		609	26,577		25,960	1,226
PTVO		3,932	5,549		5,497	3,984
Child nutrition		0	14,611		14,611	0
Band		284	4,379		4,395	268
Beta club		2,557	68,117		69,956	718
High school cheerleaders		186	13,442		11,800	1,828
General fund refund		0	2,048		2,048	0
Scholarship		260	5,751		3,000	3,011
Delouis Alexander school		500	4,583		4,087	996
Elementary miscellaneous		2,304	10,044		10,542	1,806
Junior high cheerleaders		624	4,856		5,356	124
FFA		3,354	45,096		41,800	6,650
A.R./Popcorn		684	5,509		4,285	1,908
Interest earnings		111	52		0	163
Track / D Lee		56	0		0	56
High school miscellaneous		116	384		144	356
Pee Wee cheerleaders		2,620	147		547	2,220
Class of 2013		150	12,252		12,398	4
Yearbook		1,741	4,233		4,592	1,382
Middle school miscellaneous		641	2,013		1,465	1,189
Class of 1959 scholarship		1,000	(1,000)		0	0
Class of 1960-61 scholarship		550	2,650		0	3,200
Band boosters		747	33		344	436
Wilson youth assoc.		5,268	13,590		13,971	4,887
Student council		1,252	15,261		15,705	808
Class of 2016		1,925	4,240		5,578	587
Senior misc./ graduation		56	1,227		1,238	45
Class of 2017		694	15,150		12,564	3,280
Class of 63		500	(500)		0	0
Little Dribblers		236	20,395		18,560	2,071
Family Living Class		1,220	0		871	349
Cafeteria Pickles		2,464	365		791	2,038
Carol Howard Altman		201	(201)		0	0

INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - ALL AGENCY FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2016

	LANCE 01-15	ADDITIONS	NET TRANSFERS	DEDUCTIONS	BALANCE 6-30-16
Class of 2018	\$ 374	1,224		282	1,316
Elementary P.E.	668	1,547		549	1,666
Class of 2019	1	300		172	129
Class of 2020	0	347		347	0
Girls basketball	970	3,463		3,351	1,082
Cross country track	2,255	2,836		4,131	960
H.S. counselor	258	834		646	446
Golf	260	0		155	105
Academic team	438	220		471	187
Wilson summer league	37,864	19,461		37,250	20,075
Library	534	(534)		0	0
Class of 2015	150	(150)		0	0
Elem counselor	639	35		0	674
Softball	2,495	6,958		6,648	2,805
Class of 2014	40	(40)		0	0
Elementary science	2,794	640		221	3,213
Baseball	1,567	3,350		4,858	59
Newspaper	54	511		243	322
Grace Ward Curry School	612	100		500	212
FCA	48	0		0	48
AP - math	155	0		0	155
Boys basketball	449	2,993		3,061	381
Football fund raiser	 753	10,014		9,818	949
Total Liabilities	\$ 92,728	376,892	0	388,763	80,857

INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2016

Federal Grantor / Pass Through <u>Grantor / Program Title</u>	Federal CFDA Number	Federal Grantor's/ Pass-through Grantor's No.	ogram or ard Amount	Balance at 7/1/2015	Revenue Collected	Total Expenditures	Balance at 6/30/2016
U.S. Department of Education Direct Programs:							
Indian Education	84.060a	S060A150225	\$ 28,132		28,132	28,132	
Small, Rural School Achievement Program	84.358a	S358A150025	33,217		33,217	33,217	
Sub Total			61,349	0	61,349	61,349	0
Passed Through State Department of Education:							
Title I	84.010	S010A150036	115,451			114,296	114,296
Title I 2014-15 - Note	84.010			83,402	83,402		
Title II, Part A	84.367	S367A150035	27,830		5,241	27,121	21,880
Title II, Part A 2014-15 - Note	84.367			15,329	15,329		
IDEA-B Flow through	84.027	H027A150051	118,632		118,632	118,632	
IDEA-B Flowthrough 2013-14 - Note	84.027			85,306	85,306		
IDEA-B Preschool	84.173	H173A150084	8,664		8,664	8,664	
Sub Total			270,577	184,037	316,574	268,713	136,176
U.S. Department of Agriculture:							
Passed Through State Department of Education: Child Nutrition Programs							
School breakfast program	10.553	6OK300329			39,032	39,032	
National school lunch program	10.555	6OK300329			91,534	91,534	
Sub Total					130,566	130,566	
Passed Through Department of Human Services: Non-cash assistance - commodities - Note 3							
National school lunch program	10.555				6,247	6,247	_
Total Federal Assistance			\$ 331,926	184,037	514,736	466,875	136,176

Note - These amounts represent reimbursements for prior year expenditures which were not received until the current fiscal year.

Note 1 - Basis of Presentation - The accompanying schedule of expenditures of federal awards includes the federal activity of the District for the year ended June 30, 2016. This information is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the District, it is not intended and does not present the financial position, changes in net assets, or cash flows of the District.

Note 2 - Summary of Significant Accounting Policies - Expenditiures reported on this schedule are reported on the regulatory basis of accounting consistent with the preparation of the combined financial statements except as noted in Note 3. Expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The District has elected not to use the 10 percent de minimus indirect cost rate allowed under the Uniform Guidance.

Note 3 - Non-Monetary Assistance - Commodities received by the District in the amount of \$6,247 were of a non-monetary nature and therefore the total revenue does not agree with the financial statements

INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY STATEMENT OF STATUTORY, FIDELITY AND HONESTY BONDS FOR THE YEAR ENDED JUNE 30, 2016

BONDING COMPANY	POSITION COVERED	BOND NUMBER	COVERAGE AMOUNT	EFFECTIVE DATES
Old Republic Surety	Treasurer, Minutes Clerk, Activity Fund Encumbrance, Minutes Clerk, Activity Fund Lunch Fund Clerk Superintendent Activity Fund Elementary Secretary High School Secretary	LOP2009526 LOP2009526 LOP2009526 LOP2009526 LOP2009526 LOP2009526 LOP2009526	\$ 100,000 10,000 5,000 100,000 10,000 5,000 5,000	07/01/15 - 07/01/16 07/01/15 - 07/01/16 07/01/15 - 07/01/16 07/01/15 - 07/01/16 07/01/15 - 07/01/16 07/01/15 - 07/01/16
RLI Insurance Company	Armed Security Guard	LSM0858086 LSM0858083 LSM0858080 LSM0858079 LSM0858076 LSM0858073	10,000 10,000 10,000 10,000 10,000 10,000	01/26/16 - 01/26/17 01/26/16 - 01/26/17 01/26/16 - 01/26/17 01/26/16 - 01/26/17 01/26/16 - 01/26/17 01/26/16 - 01/26/17

INDEPENDENT SCHOOL DISTRICT NO. I-43, CARTER COUNTY SCHEDULE OF ACCOUNTANT'S PROFESSIONAL LIABILITY INSURANCE AFFIDAVIT

JULY 1, 2015 TO JUNE 30, 2016

State of Oklahoma)
) ss
County of Tulsa)

The undersigned auditing firm of lawful ages, being first duly sworn on oath says that said firm had in full force and effect Accountant's Professional Liability Insurance in accordance with the "Oklahoma Public School Audit Law" at the time of audit contract and during the entire audit engagement with Wilson Public Schools for the audit year 2015-16.

Sanders, Bledsoe & Hewett, Certified Public Accountants, LLP

Auditing Firm

Authorized Agent

Subscribed and sworn to before me This 30th day of January, 2017

Notary Public (or Clerk or Judge)

My Commission Expires: 5/19/2020

Commission No. 00008621



Stephen H. Sanders, CPA Eric M. Bledsoe, CPA Jeffrey D. Hewett, CPA

P.O. BOX 1310 • 101 N. MAIN ST.• BROKEN ARROW, OK 74013 • (918) 449-9991 • (800) 522-3831 • FAX (918) 449-9779

January 30, 2017

Mr. Eric Smith, Supt. Wilson Public Schools 1860 Hewitt Road Wilson, Oklahoma 73463

Dear Mr. Smith:

Listed below are the audit exceptions and recommendations from the final audit work we performed for you, and are referred to in your audit report. Please review them very carefully, along with the review copy of your audit report. If you have questions or desire additional information, please call us so that any discrepancies may be resolved.

The following section contains the exception relayed to management which will be included in your audit report as a significant deficiency relating to the internal controls over financial reporting.

Loan Agreement

We observed where the District took out a loan for the construction of an AG facility. The loan proceeds were deposited into the AG booster account, which is an outside booster club. It does not appear that the competitive bidding act was followed for this construction project and we did not observe any supporting documentation for the expenditures. Article 10, Section 25 of the Oklahoma Constitution, states in part that a school district shall not be allowed to become indebted, in any manner, or for any purpose, without the consent of three-fifth of the voters. Also, school districts are required to follow the <u>Public Competitive Bidding Act of 1974</u> for public construction contracts between \$25,000 and \$50,000 (O.S. Title 61 § 103 D). We recommend that the District implement controls that would prohibit the District from executing a loan, and that any construction contracts follow the competitive bidding act.

The following section contains the exceptions relayed to management that are control deficiencies, which are not included, but which we feel need to be communicated to you so appropriate action may be taken to correct these deficiencies.

Booster Clubs

We noted that the District booster clubs have not been submitting any financial information to the school board, as required by board policy. It appears that current procedures do not provide enough accountability or protect the District from possible misuse. Oklahoma Statute Title 70 2001 § 5-129.1, states in part that "Each school district board of education shall adopt policies providing guidelines for the sanctioning of organizations... guidelines may include but not be limited to examinations of financial and performance audits performed on each such organization or association." We recommend that the clubs submit the application for sanctioning and the financial statements (template in policy) annually. We recommend that all sanctioned booster clubs be approved by the Board annually and that all required bylaws, purpose/goals, etc. be provided to the board. Also, financial records should be reviewed by the activity fund custodian or another designated employee for compliance with Board policies and to ensure that appropriate tax requirements are being followed.

Child Nutrition Local Deposits

During our visit, we noticed a large amount of adjustments in the child nutrition's daily cashier software. Most of this variance appears due to adjustments when rolling the account balances forward into the new year. There appears to be a large amount of outstanding balances for students that have already graduated or transferred. We recommend that District staff work with the software company to write off these old accounts and make every effort to collect outstanding balances and/or consider revising District policies to prevent the problem from repeating.

Segregation of Duties

The inherent limitations resulting from a small number of employees performing functions that would normally be divided among employees were a larger number available prevent a proper segregation of accounting functions which is necessary in order to assure adequate internal accounting controls, specifically in the payroll, accounts payable, treasurer and activity fund areas. This is always an issue in small to medium size school districts, especially in the areas of cash collections, disbursements and reconciliations. We recommend that the District review these areas and implement some procedures to help strengthen the controls in these areas.

Appropriations/Budgeting

We observed during the audit that the appropriations for the general, building and child nutrition funds were not properly budgeted among the bold line item function codes. Therefore, actual line item expenditures were in excess of budgeted line item expenditures in several instances. However, the fund did not have total expenditures in excess of appropriations. We recommend that the district implement procedures which require a continuous review of available appropriations versus current expenditures and future needs by bold line item function codes in order to ensure that transfers of appropriations between budgeted line item function codes are made <u>before</u> expenditures exceed available line item budgeted amounts.

We take this opportunity to thank you and your professional staff for the outstanding cooperation and invaluable assistance you gave us during our recent onsite audit work.

Sincerely,

Jeffrey D. Hewett

For

Sanders, Bledsoe & Hewett Certified Public Accountants, LLP