

# Oklahoma State Pension Commission Retirement System

### **Summary of Actuarial Reports**

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"Advancing Your Investments"





### System Summary - Characteristics and Assumptions

- Retirement System comprises seven plans (Teachers, OPERS, Firefighters, Police, Law Enforcement, Judges, and Wildlife)
- Information based on July 1, 2009 Actuarial Valuation Reports from Actuaries<sup>1</sup> and System Financial Statements
  - All plans employ Entry Age Normal funding method
    - a conservative funding schedule
  - All plans employ similar asset valuation method (smoothed value)
    - Smoothes asset gains and losses over time
  - Investment return assumptions range from 7.5% to 8.0%
    - Median discount rate for public plans is 8.0%<sup>2</sup>
  - All plans have in place long term amortization schedules to fund the Unfunded Accrued Liability
  - Employee and Employer contribution rates vary by plan

<sup>2.</sup> Results from the Public Fund Survey Summary Findings for FY 2008, published October 2009 by the National Association of State Retirement Administrators



<sup>1.</sup> Buck Consultants, Milliman Consultants and Actuaries, and Gabriel, Roeder, Smith & Company



# System Summary

- Funded status of each plan declined since the July 2008 valuations
  - Asset declines from 2008-09 pushed funding levels down
  - Average return on the plans' Market value of assets was -16.1% for the fiscal year ending June 30, 2009
- Asset smoothing will help dampen the losses for funded status purposes
  - Gains and losses recognized over 5 years for Actuarial value of assets
  - Average return on plans' Actuarial value of assets was -3.3% for the fiscal year ending June 30, 2009
- Teachers' plan remains the largest and the most poorly funded of the seven plans
  - \$19.0 billion in liabilities, \$9.4 billion in assets, 49.8% funded
  - Actuaries project the period needed to fund Unfunded Accrued Liability is now "infinite"
  - Statutory contribution levels are insufficient to cover normal cost and interest on UAAL, negative amortization is occurring
- No legislative or assumption changes since last year, except for Judges plan



Sources: Actuarial valuation reports by Buck Consultants, Milliman Consultants and Actuaries, and Gabriel, Roeder, Smith & Company



# Comparison to Public Plan Medians

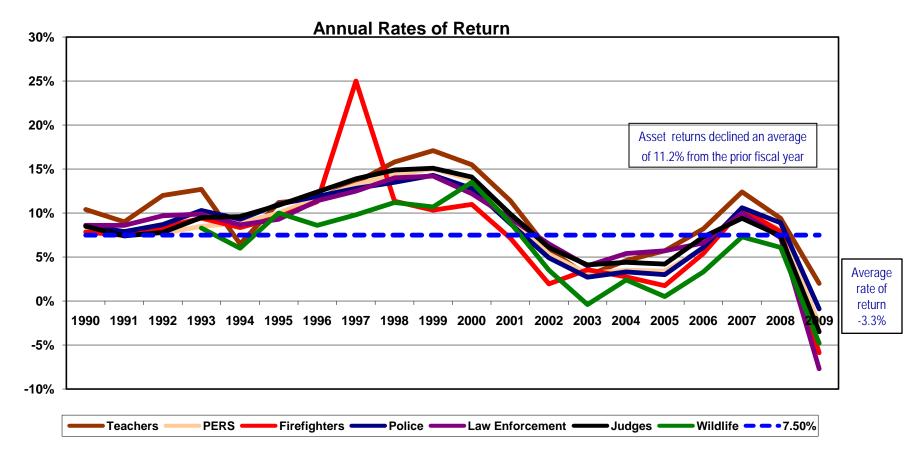
- Median funding level for public pensions is 82.5% as of the end of FY 2008\*
  - In aggregate, the Oklahoma state's plans were 60.7% at the end of FY 2008, and 57% funded at the end of FY 2009
  - Only the Judges plan is greater than 80% funded
  - Teachers' plan is the least funded, at 50%, and is also the largest plan
- Median Employee contribution rates are 5.0% of pay if participating in Social Security, 8.0% if not\*
  - Oklahoma state pension plans' Employee contributions range from 3% to 8% of pay
- Median Employer contribution rates are 8.7% of pay if participating in Social Security, 11.8% if not\*
  - Oklahoma state pension plans' Employer contributions range from 7.0% to 14.5% of pay
  - Oklahoma State contributions range from 0% to 23.6% of pay
- Average percentage of Annual Required Contribution (ARC) paid by public plans is 88%\*
  - The average contribution of the Oklahoma state pension plans was 75.2% in FY 2008
- Median investment return for public funds in 2008 was -25.3%\*

<sup>\*</sup> Results from the Public Fund Survey Summary Findings for FY 2008, published October 2009 by the National Association of State Retirement Administrators





### Investment Return on Actuarial Value of Assets

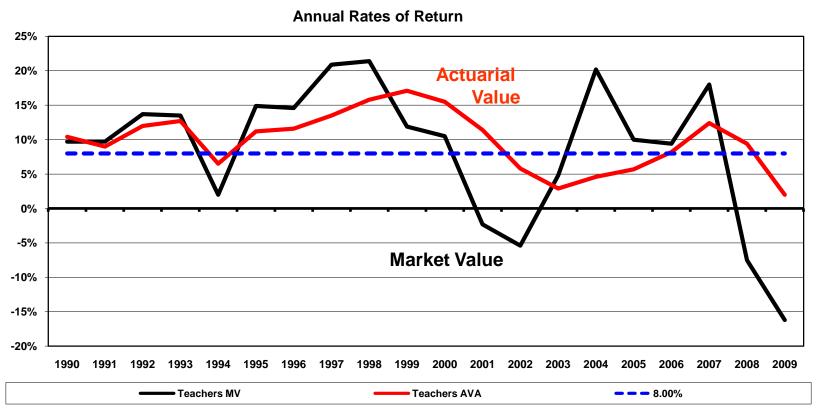


- Asset declines from the market crisis of 2008-09 are now partially reflected
- Asset smoothing methods will help dampen the losses (and gains) over 5 years





### Investment Return – Teachers' Plan

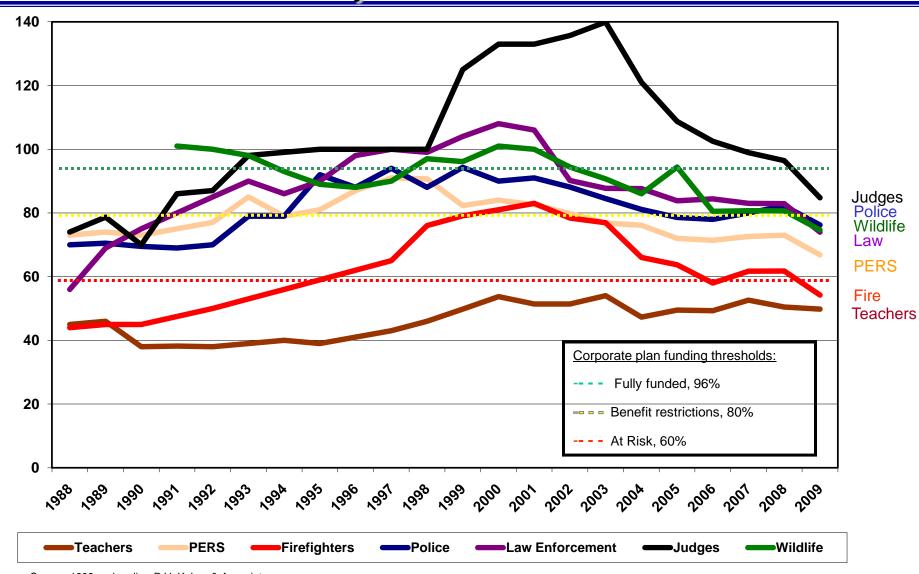


- Market Value reflects market crisis, and may increase next year with Q3 and Q4 2009 strong returns
- Actuarial Value fell but not nearly as dramatically as MV, due to smoothing
- Losses and gains will be reflected over the next 5 years, so actuarial value may fall again next year





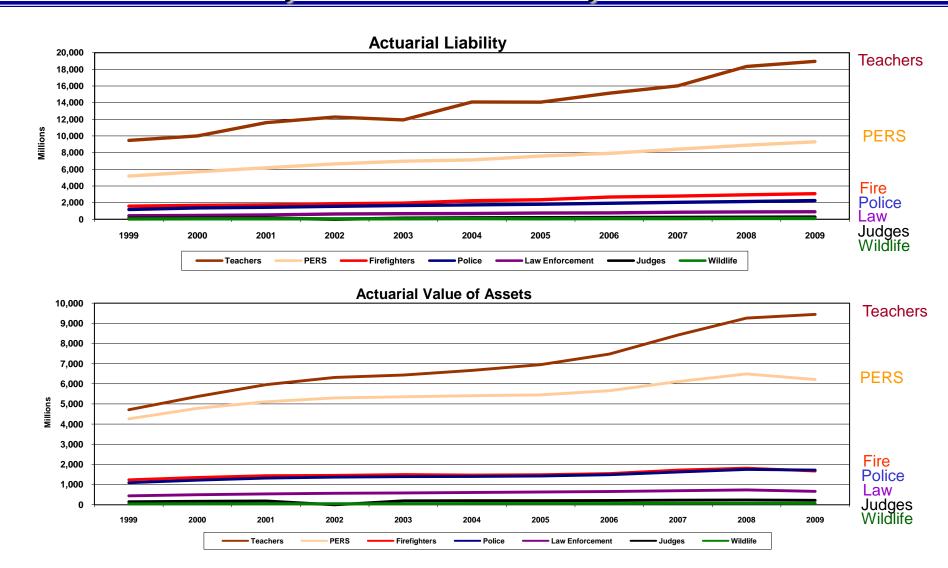
# Funded Status History on Actuarial Basis







# **Actuarial Liability and Asset History**







# Contributions Rates – Employee and Employer

|                 | Contribution Rates as a % of Payroll - Fiscal Year Ending June 30, 2009 |                   |                           |                        |          |             |  |  |  |  |
|-----------------|---|-------------------|---------------------------|------------------------|----------|-------------|--|--|--|--|
|                 |   | Employer /        |                           |                        |          | Total %     |  |  |  |  |
|                 | Employee  | Municipality      | State Mandated            | Federal Matching       | Total %  | Required    |  |  |  |  |
|                 | Rate  | Rate              | Rate                      | Funds                  | Mandated | for 2009/10 |  |  |  |  |
|                 |   |                   |                           | % of pay for positions |          |             |  |  |  |  |
|                 |   |                   | 5% of tax and lottery     | paid by Federal grants |          |             |  |  |  |  |
| Taaabaaa        | <b>-</b> 00/  | EESIP: 8.75%*     | revenue                   | = 0.6% of pay for 2009 | 00.00/   | 05.00/      |  |  |  |  |
| Teachers        | 7.0%  | Non-EESIP: 7.8%*  | = 6.8% of pay for 2009 FY | FY                     | 23.3%    | 25.6%       |  |  |  |  |
| OPERS           | 3.5%  | 14.5%*            |                           |                        | 18.0%    | 26.0%       |  |  |  |  |
|                 |   |                   | 34% of insurance premium  |                        |          |             |  |  |  |  |
|                 |   |                   | tax                       |                        |          |             |  |  |  |  |
| Firefighters    | 8.0%  | 13.0%             | = 21.9% of pay in 2009 FY |                        | 42.9%    | 83.8%       |  |  |  |  |
|                 |   |                   | 1111                      |                        |          | 22.211      |  |  |  |  |
|                 |   |                   | 17% of insurance premium  |                        |          |             |  |  |  |  |
|                 |   |                   | tax + 26% of special fund |                        |          |             |  |  |  |  |
| Police          | 8.0%  | 13.0%             | = 11.2% pay in 2009 FY    |                        | 32.2%    | 60.2%       |  |  |  |  |
|                 |   |                   | 6.1% of insurance         |                        |          |             |  |  |  |  |
|                 |   |                   | premium tax + 1.2% of     |                        |          |             |  |  |  |  |
|                 |   |                   | drivers license tax       |                        |          |             |  |  |  |  |
| Law Enforcement | 8.0%  | 10.0%             | = 23.6% of pay in 2009 FY |                        | 41.6%    | 71.9%       |  |  |  |  |
| Judges          | 8.0%  | 7.0%*             | N/A                       |                        | 16.5%    | 40.1%       |  |  |  |  |
| _               |   | 0% mandated, but  |                           |                        |          |             |  |  |  |  |
| Wildlife        | 3.0%  | 23.6% contributed | N/A                       |                        | 3.0%     | 32.8%       |  |  |  |  |

<sup>\*</sup> on an increasing schedule

- Median Employee contribution rates are 5.0% if participating in Social Sec., 8.0% if not<sup>1</sup>
- Median Employer contribution rates are 8.7% if participating in Social Sec., 11.8% if not<sup>1</sup>

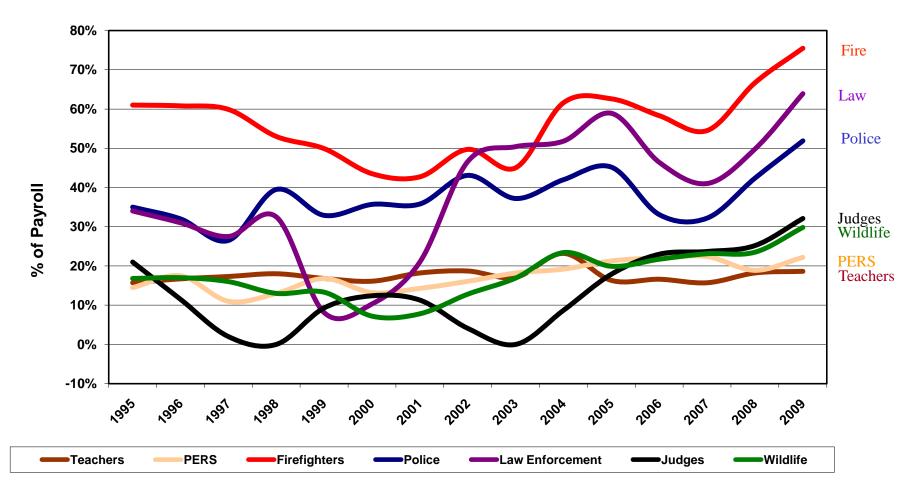
Sources: July 1, 2009 Actuarial Reports by Buck Consultants, Milliman Consultants and Actuaries, and Gabriel, Roeder, Smith & Company

1 Results from the Public Fund Survey Summary Findings for FY 2008, published October 2009 by the National Association of State Retirement Administrators

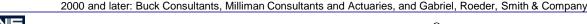




## GASB 25 Total Employer and State Cost as % of Payroll



- Median Employee contribution rates are 5.0% if participating in Social Sec., 8.0% if not<sup>1</sup>
- Median Employer contribution rates are 8.5% if participating in Social Sec., 11.2% if not<sup>1</sup>



Source: 1999 and earlier: R.V. Kuhns & Associates,





# **Employer and State Contributions**

#### Required Employer Contribution (assuming GASB 25 funding requirements)

|                   | 7/1/2000 | 7/1/2001 | 7/1/2002 | 7/1/2003 | 7/1/2004  | 7/1/2005  | 7/1/2006  | 7/1/2007  | 7/1/2008  | 7/1/2009  |
|-------------------|----------|----------|----------|----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Teachers*         | \$451.5  | \$556.2  | \$585.1  | \$534.8  | \$722.1   | \$535.2   | \$575.7   | \$590.5   | \$714.4   | \$742.3   |
| OPERS             | 169.6    | 188.0    | 232.8    | 257.0    | 266.0     | 310.0     | 338.6     | 363.9     | 323.1     | 389.2     |
| Firefighters**    | 62.0     | 63.1     | 76.5     | 73.7     | 106.7     | 118.3     | 146.8     | 147.3     | 157.8     | 187.2     |
| Police**          | 53.0     | 54.9     | 71.7     | 63.5     | 73.8      | 85.4      | 95.1      | 100.5     | 102.6     | 132.5     |
| Law Enforcement** | 4.1      | 10.7     | 23.0     | 25.4     | 25.3      | 30.0      | 32.5      | 32.7      | 36.6      | 48.1      |
| Judges            | 1.1      | 1.0      | 0.0      | 0.0      | 2.2       | 4.4       | 5.9       | 7.6       | 8.2       | 10.8      |
| Wildlife          | 0.8      | 0.9      | 1.5      | 2.0      | 2.1       | 2.6       | 2.9       | 3.1       | 3.4       | 4.4       |
| Total             | \$742.1  | \$874.8  | \$990.6  | \$956.4  | \$1,198.2 | \$1,085.9 | \$1,197.5 | \$1,245.6 | \$1,374.0 | \$1,514.4 |

#### **Actual Employer Contribution**

|                   | 7/1/2000 | 7/1/2001 | 7/1/2002 | 7/1/2003 | 7/1/2004 | 7/1/2005 | 7/1/2006 | 7/1/2007 | 7/1/2008  | 7/1/2009 |
|-------------------|----------|----------|----------|----------|----------|----------|----------|----------|-----------|----------|
| Teachers*         | \$328.2  | \$364.9  | \$362.0  | \$375.4  | \$405.8  | \$459.5  | \$535.9  | \$597.0  | \$618.6   | TBD      |
| OPERS             | 131.1    | 139.6    | 137.5    | 133.5    | 139.8    | 171.3    | 197.8    | 220.2    | 243.0     | TBD      |
| Firefighters**    | 65.7     | 68.8     | 72.6     | 22.8     | 82.2     | 82.3     | 117.5    | 83.1     | 83.2      | TBD      |
| Police**          | 40.0     | 42.2     | 44.2     | 23.9     | 48.7     | 50.0     | 56.4     | 56.1     | 58.6      | TBD      |
| Law Enforcement** | 19.4     | 20.4     | 21.1     | 13.4     | 21.4     | 22.0     | 24.4     | 25.0     | 24.9      | TBD      |
| Judges            | 1.9      | 0.5      |          |          | 0.5      | 0.8      | 1.2      | 1.7      | 2.2       | TBD      |
| Wildlife          | 0.8      | 0.9      | 1.2      | 1.2      | 2.5      | 2.5      | 3.0      | 3.0      | 3.4       | TBD      |
| Total             | \$587.1  | \$637.3  | \$638.6  | \$570.2  | \$700.9  | \$788.4  | \$936.2  | \$986.1  | \$1,033.9 | TBD      |

#### **Percent of Required Employer Contribution Actually Contributed**

|                   | 7/1/2000 | 7/1/2001 | 7/1/2002 | 7/1/2003 | 7/1/2004 | 7/1/2005 | 7/1/2006 | 7/1/2007 | 7/1/2008 | 7/1/2009 |
|-------------------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
| Teachers*         | 72.7%    | 65.6%    | 61.9%    | 70.2%    | 56.2%    | 85.9%    | 93.1%    | 101.1%   | 86.6%    | TBD      |
| OPERS             | 77.3%    | 74.3%    | 59.1%    | 51.9%    | 52.6%    | 55.2%    | 58.4%    | 60.5%    | 75.2%    | TBD      |
| Firefighters**    | 105.9%   | 109.0%   | 94.9%    | 31.0%    | 77.0%    | 69.6%    | 80.0%    | 56.4%    | 52.7%    | TBD      |
| Police**          | 75.5%    | 76.9%    | 61.6%    | 37.6%    | 66.0%    | 58.5%    | 59.3%    | 55.8%    | 57.1%    | TBD      |
| Law Enforcement** | 473.2%   | 190.7%   | 91.7%    | 52.8%    | 84.6%    | 73.4%    | 75.1%    | 76.5%    | 68.0%    | TBD      |
| Judges            | 170.0%   | 50.0%    | n/a      | n/a      | 22.7%    | 18.0%    | 20.3%    | 22.2%    | 27.4%    | TBD      |
| Wildlife          | 100.0%   | 100.0%   | 80.0%    | 60.0%    | 119.0%   | 96.2%    | 103.8%   | 97.1%    | 100.3%   | TBD      |
| Total             | 79.1%    | 72.9%    | 64.5%    | 59.6%    | 58.5%    | 72.6%    | 78.2%    | 79.2%    | 75.2%    | TBD      |

<sup>\*</sup> Teachers plan contributions include State, Employer, and Federal funds

Source: 1999 and earlier: R.V. Kuhns & Associates,

2000 and later: Buck Consultants, Milliman Consultants and Actuaries, and Gabriel, Roeder, Smith & Company



<sup>\*\*</sup> Contributions include State and Agency or Municipality funds



# Summary of Major Plan Changes

| Teachers            | None | None | As scheduled, Employer<br>contributions increased to 8.5%<br>/ 9.0% for EESIP and 7.55% /<br>8.05% for Non-EESIP | None   |
|---------------------|------|------|--|--|
| OPERS               | None | None | Employer contribution increased from 14.5% to 15.5% per schedule   | None   |
| Firefighters        | None | None | None   | (old) SB 565 - Beginning July 1, 2010, the amount of insurance premium tax revenue apportioned to the System will be applied prior to the calculation of the Home Office Credit                        |
| Police              | None | None | None   | (old) SB 565 - Beginning July 1, 2010, the amount of insurance premium tax revenue apportioned to the System will be applied prior to the calculation of the Home Office Credit                        |
|                     |      |      |  | (old) Per prior legislation, the Sysytem will receive 14.0% of insurance premium taxes beginning July 1, 2009  |
| Law Enforcement     | None | None | None   | (old) Per prior legislation, the Sysytem will receive 5.0% of certain vehicle and insurance premium taxes beginning July 1, 2009   |
| Justices and Judges | None | None |  | SB 212 - Effective July 1, 2009, the funded ratio of the Judeges and Justices plan should be at or near 90%. The Board may increase employer contribution rate accordingly within limitations outlined |
|                     |      |      |  | HB 1254 - An additional \$6 million contribution will be made to the Judges and Justices plan for fiscal year ending June 30, 2010. This contribution was received in July 2009.                       |
| Wildlife            | None | None | None   | None   |



# Retirement System Investment Return Assumptions

- Public Funds assumed investment return median is 8.0%<sup>1</sup>
- The Oklahoma state plans' assumed investment return assumption ranges from 7.5% to 8.0%<sup>2</sup>
- Distribution of investment return assumptions for surveyed funds below<sup>1</sup>

#### Mean Actuarial Earnings Rate of Return on Plan Assets

Corporate and Public Funds (826) (845) (834)

|                             | Base  |       |      |      | Under 7.0- 7.5- |      |      | 8.0- | 8.6- | 9.2- 9.8- | No<br>Over Answer/ |       |           |        |
|-----------------------------|-------|-------|------|------|-----------------|------|------|------|------|-----------|--------------------|-------|-----------|--------|
|                             | 2007  | 2008  | 2006 | 2007 | 2008            | 7.0% | 7.4% | 7.9% | 8.5% | 9.1%      | 9.7%               | 10.5% | 10.5% Uno | ertain |
| Corporate Funds (ex Unions) | (577) | (578) | 8.2% | 8.2% | 8.3%            | 4%   | 6%   | 8%   | 43%  | 10%       | 1%                 | 1%    | 1%        | 26%    |
| Over \$5 billion            | (95)  | (87)  | 8.3  | 8.3  | 8.1             | 3    | 9    | 7    | 41   | 17        | 1                  | 0     | 0         | 20     |
| \$1-5 billion               | (252) | (251) | 8.1  | 8.2  | 8.2             | 2    | 6    | 9    | 42   | 13        | 1                  | 1     | •         | 25     |
| \$501 million-\$1 billion   | (137) | (125) | 8.2  | 8.4  | 8.0             | 3    | 4    | 8    | 50   | 6         | 0                  | 1     | 0         | 28     |
| \$500 million and under     | (93)  | (115) | 8.0  | 7.8  | 8.8             | 7    | 8    | 6    | 41   | 3         | 0                  | 0     | 3         | 33     |
| Public Funds                | (234) | (229) | 8.0% | 8.2% | 8.0%            | 2%   | 4%   | 19%  | 55%  | 3%        | •%                 | 2%    | *%        | 15%    |
| State                       | (81)  | (80)  | 8.0  | 8.1  | 8.0             | 3    | 3    | 19   | 51   | 3         | 1                  | 0     | 0         | 21     |
| Municipal                   | (147) | (144) | 8.1  | 8.2  | 8.0             | 1    | 5    | 17   | 57   | 3         | 0                  | 3     | 1         | 13     |
| Over \$5 billion            | (80)  | (76)  | 8.0  | 8.2  | 8.0             | 1    | 3    | 20   | 53   | 3         | 1                  | 1     | 0         | 18     |
| \$1-5 billion               | (69)  | (77)  | 8.0  | 8.0  | 7.9             | 4    | 6    | 22   | 49   | 5         | 0                  | 0     | 0         | 13     |
| \$501 million-\$1 billion   | (42)  | (31)  | 8.0  | 8.4  | 8.1             | 0    | 3    | 19   | 65   | 0         | 0                  | 0     | 3         | 10     |
| \$500 million and under     | (43)  | (45)  | 8.1  | 8.2  | 8.2             | 0    | 2    | 11   | 60   | 2         | 0                  | 7     | 0         | 18     |
| Union Funds                 | (34)  | (27)  | 7.7% | 8.8% | 7.8%            | 0%   | 4%   | 30%  | 11%  | 0%        | 4%                 | 0%    | 0%        | 52%    |
| Total Funds                 | (845) | (834) | 8.1% | 8.2% | 8.2%            | 3%   | 6%   | 12%  | 45%  | 8%        | 1%                 | 1%    | 1%        | 24%    |

Note: Means exclude "None."

<sup>2.</sup> Buck Consultants, Milliman Consultants and Actuaries, and Gabriel, Roeder, Smith & Company



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Greenwich Associates survey, 2008



### Submission of Information to State Pension Commission

- During the 2002 legislative session, legislation was adopted that requires information be submitted to the State Pension Commission by the following Retirement Boards:
  - Teachers' Retirement System
  - OPERS Retirement System
  - Firefighters Retirement System
  - Police Pension and Retirement System
  - Law Enforcement Retirement System
  - Retirement System for Justices and Judges
- Valuations are performed, for informational purposes only, using a prescribed set of assumptions (70 O.S. 2001, Section 17-106.1, Section H) for all plans
  - Interest rate of 7.5%
  - COLA assumption of 2%
  - Mortality table of RP 2000 Generational tables
  - Set amortization period of 30 years (level dollar), open period





### Submission of Information to State Pension Commission

| Variations from State Prescribed Assumptions |                      |   |                                       |  |  |  |  |  |  |
|--|----------------------|---|---------------------------------------|--|--|--|--|--|--|
| Prescribed Assumptions                       | Interest Rate = 7.5% | Cost of Living<br>Adjustment = 2%   | Mortality Table = RP2000 Generational | Amortization = 30<br>years, open<br>period, level \$ |  |  |  |  |  |
| Teachers                                     | 8.0%                 | Х   | 1994 tables                           | 30 years, level %                                    |  |  |  |  |  |
| OPERS  | x                    | x   | x                                     | 20 years, level % from July 1, 2007                  |  |  |  |  |  |
| Firefighters                                 | x                    | x   | 1994 tables                           | 30 years from July 1,<br>2003                        |  |  |  |  |  |
| Police                                       | X                    | COLA assumption of 33% to 50% of active payroll increases for some retirees, min. 2% increase | x                                     | 30 years from 1988                                   |  |  |  |  |  |
| Law Enforcement                              | ×                    | COLA assumption of 4% every other year, others assumed 3.25% per year                         | ×                                     | 20 years from July 1,<br>2001                        |  |  |  |  |  |
| Judges                                       | х                    | х   | х                                     | 20 years, level % from July 1, 2007                  |  |  |  |  |  |

- Use of a discount rate higher than 7.5% will produce lower liabilities
- Use of COLA assumptions lower than 2% will produce lower liabilities
- Use of older mortality tables will produce slightly lower liabilities, depending on plan population
- Use of longer amortization period will decrease contribution amount





### Submission of Information to State Pension Commission

|                 | Comparison of Valuation Results using State Prescribed Assumptions |  |                          |               |                      |               |  |  |  |  |  |
|-----------------|--|--|--------------------------|---------------|----------------------|---------------|--|--|--|--|--|
|                 | Valua  | tion Results Under                       | Actual Valuation Results |               |                      |               |  |  |  |  |  |
| System          | Required<br>Contribution   | Actual<br>Contribution for<br>Prior Year | Accrued Liability        | Funded Status | Accrued<br>Liability | Funded Status |  |  |  |  |  |
| Teachers        | \$729.7  | \$257.0                                  | \$20,227.6               | 46.7%         | \$18,950.9           | 49.8%         |  |  |  |  |  |
| OPERS           | \$336.6  | \$243.0                                  | \$9,412.7                | 66.0%         | \$9,291.5            | 66.8%         |  |  |  |  |  |
| Firefighters    | \$140.9  | \$54.0                                   | \$3,012.6                | 55.4%         | \$3,075.1            | 54.2%         |  |  |  |  |  |
| Police          | \$65.2   | \$26.9                                   | \$2,289.3                | 75.0%         | \$2,253.1            | 76.2%         |  |  |  |  |  |
| Law Enforcement | \$20.5   | \$17.3                                   | \$814.7                  | 81.0%         | \$892.0              | 74.0%         |  |  |  |  |  |
| Judges          | \$9.9  | \$2.2                                    | \$258.2                  | 85.8%         | \$261.4              | 84.8%         |  |  |  |  |  |





### Conclusions

- Market crisis of 2008-09 has begun to be reflected in Actuarial value of assets and funded status of plans
  - 5-year smoothing method means large loss of 2008 will be reflected over the next 4 years, but may be offset by any gains
- In aggregate, the State's plans are 57% funded as of June 30, 2009
  - Teachers' plan is the least funded at 50%, current mandated contribution amounts are not sufficient to fund Unfunded Actuarial Accrued Liability
- Scheduled increases in Employer contributions are in place for 3 of the plans (Teachers, PERS, and Judges)
- Scheduled decreases in State contributions from tax revenue to occur as of July 1, 2009 for Police and Law Enforcement plans
- Rating agencies will be scrutinizing States and Municipalities for debt ratings – pension plan health is one item for review

